



**AGENDA
GOVERNANCE & PRIORITIES COMMITTEE
MEETING OF OCTOBER 8, 2015, AT 9:00 A.M.
COUNCIL CHAMBERS
CITY HALL, 1 CENTENNIAL SQUARE**

Page

CALL TO ORDER

APPROVAL OF THE AGENDA

CONSENT AGENDA

ADOPTION OF MINUTES

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| 1. | Minutes from the Regular Meeting held September 17, 2015 | 5 - 26 |
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DECISION REQUESTS

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| 2. | Skateboarding Regulations
<i>--B. Dellebuur, Acting Assistant Director of Transportation</i>
<i>--K. Hamilton, Director of Citizen Engagement & Strategic Planning</i> | 27 - 46 |
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A report proposing recommendations regarding skateboarding regulations in response to Council direction to amend the Streets & Traffic Bylaw to permit the use of skateboards on City roadways.

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| 3. | Parking Dispute Adjudication
<i>--C. Paine, Manager of Revenue</i> | 47 - 49 |
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A report seeking Council approval to request that the Province amend their legislation to enable the City to adopt a parking dispute adjudication program.

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| 4. | Bicycle Network & Priorities Corridors Project Update
<i>--K. Hamilton, Director of Citizen Engagement & Strategic Planning</i> | 51 - 52 |
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A report providing Council with an update on the timeline and direction of the Bicycle Network & Priorities Plan project.

NEW BUSINESS

5. Councillors Overview of Current Issues
- An opportunity for Council to provide updates on community affairs.*
6. Motion - Fire Services Mutual Aid Agreement Renewal 53
--Mayor Helps
- A motion proposing that a Project Charter and Terms of Reference be developed in collaboration with Victoria, Saanich, Esquimalt and Oak Bay for a new core Fire Services Agreement.*
7. Motion - Municipal Response to the Truth and Reconciliation Commission Calls to Action 55 - 56
--Councillors Alto and Thornton-Joe
- A motion requesting that the City Manager consider the 'calls to action' in the Truth and Reconciliation report and report back to Council.*
8. Motion - Workplace Health and Safety Through Asbestos Control 57 - 61
--Councillors Isitt and Loveday
- A motion requesting that the Mayor write to the Province of BC and the Federal Government regarding the safety and ban of asbestos products and to refer a motion regarding asbestos to the next quarterly Strategic Priorities review.*

MOTION TO CLOSE THE OCTOBER 8, 2015 GOVERNANCE & PRIORITIES COMMITTEE MEETING TO THE PUBLIC

That Governance & Priorities Committee convene a closed meeting that excludes the public under Section 12(6) of the Council Bylaw for the reason that the following agenda items deal with matters specified in Sections 12(3) and/or (4) of the Council Bylaw, namely:

- Section 12(3)(e) The acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure might reasonably be expected to harm the interests of the City.
- Section 12(4)(b) The consideration of information received and held in confidence relating to negotiations between the City and a Provincial government or the Federal government or both, or between a Provincial government or the federal government or both and a third party;

CLOSED MEETING

CONSENT AGENDA - CLOSED MEETING

ADOPTION OF THE CLOSED MINUTES

9. Minutes from the Regular Closed Meeting held September 17, 2015

DECISION REQUESTS

10. Two Easements - View Street Parkade
--*R. Woodland, Director of Legislative & Regulatory Services*
11. Intergovernmental Relations

CONSIDERATION TO RISE & REPORT

ADJOURNMENT

**MINUTES OF THE
GOVERNANCE & PRIORITIES COMMITTEE MEETING
HELD THURSDAY, SEPTEMBER 17, 2015, 9:00 A.M.**

1. CALL TO ORDER AT 9:00 A.M.

Committee Members Present: Mayor Helps in the Chair; Councillors Alto, Coleman, Isitt, Loveday, Lucas, Madoff, Thornton-Joe and Young.

Staff Present: J. Jenkyns – Deputy City Manager; R. Woodland – Director of Legislative & Regulatory Services; C. Mycroft – Executive Assistant to the City Manager; J. Appleby – Recording Secretary.

Staff Present for a Portion of the Meeting: P. Bruce – Fire Chief; B. Dellebuur – Acting Assistant Director of Transportation & Parking Services; K. Hamilton – Director of Citizen Engagement & Strategic Planning; J. MacDougall – Assistant Director, Parks; J. Paul – Assistant Director, Engineering; T. Soulliere – Director of Facilities, Parks & Recreation; S. Thompson – Director of Finance; J. Tinney – Director of Sustainable Planning & Community Development; L. Campbell – Manager, Parks Planning, Design and Development; J. Potter – Manager, Citizen Engagement.

2. APPROVAL OF AGENDA

Action: It was moved by Councillor Coleman, seconded by Councillor Alto, that the Agenda of the September 17, 2015, Governance & Priorities Committee meeting be approved.

Amendment: It was moved by Councillor Isitt, seconded by Councillor Alto, that the agenda of the September 17, 2015 meeting be amended as follows:

Consent Agenda:

Item # 12 - 2016 Watermain Replacement
Item # 15A - Councillor Motion to End Trophy Hunting

Other Amendments:

Item #13 – Councillor Overview of Current Events - Postponed until October 8, 2015
Item #14 - Regional Housing Strategy to be moved to Item # 6

On the amendment:
CARRIED UNANIMOUSLY 15/GPC

On the main motion as amended:
CARRIED UNANIMOUSLY 15/GPC

3. CONSENT AGENDA

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following items be approved without further debate:

3.1 2015 Watermain Replacement Budget Adjustments

Committee received a report dated September 10, 2015 from Engineering providing recommendations to increase the 2015 water capital budget to accommodate the shortfall in the Rockland Avenue watermain replacement.

Action: It was moved by Councillor Coleman, seconded by Councillor Alto, that Council approve adjustments to the 2015 water capital budget including:

1. Increase the project budget for the Rockland Avenue watermain replacement project by \$120,000.
2. Deferral of the Lyall Street watermain project to 2016.

CARRIED UNANIMOUSLY 15/GPC

3.2 Advocacy to End Trophy Hunting

Committee received a motion dated September 14, 2015 from Councillors Thornton-Joe and Isitt that proposed that the Mayor write to senior levels of government to request new legislation prohibiting trophy hunting.

Action: It was moved by Councillor Coleman, seconded by Councillor Alto, that Committee recommends that Council approve the following motion:

BE IT RESOLVED THAT Council request that the Mayor write to the Premier of British Columbia and the Minister of Forests, Lands and Natural Resource Operations requesting that the Government of British Columbia introduce legislation in the next legislative session to prohibit trophy hunting.

BE IT FURTHER RESOLVED THAT COUNCIL request that the Mayor write to the Prime Minister of Canada and the Minister of International Trade requesting that the Federal Government introduce legislation in the next parliamentary session to prohibit the transport into or out of Canada of parts of animals killed for the purpose of trophy hunting.

CARRIED UNANIMOUSLY 15/GPC

4. MINUTES

4.1 Minutes from the meeting held September 3, 2015

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, that the Minutes of the Meeting held September 3, 2015 be adopted.

CARRIED UNANIMOUSLY 15/GPC

5. AWARD PRESENTATION

5.1 International Association of Public Participation (IAP2)

Drew Snyder and Amelia Shaw, representatives from the IAP2, presented the City of Victoria the award for Canadian Organization of the Year for Public Participation for the City's entry, Foundations for Success.

6. DECISION REQUESTS

6.1 Johnson Street Bridge, David Foster Harbour Pathway and Janion Development Interface

Committee received a report dated September 4, 2015 from Citizen Engagement and Strategic Planning regarding the interface between the new Johnson Street Bridge, the Janion Development and the David Foster Harbour Pathway.

Committee discussed:

- Residential access from the Janion building to the City's right-of-way.
- The David Foster Harbour Pathway and concerns that those who may have accessibility issues would have difficulty accessing the pathway.
- Design and landscaping on the northeast Plaza.

Action: It was moved by Councillor Madoff, seconded by Councillor Alto, that Council receive the Johnson Street Bridge, David Foster Harbour Pathway and Janion Development Interface report for information.

CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Isitt, that Council refer the Johnson Street Bridge, David Foster Harbour Pathway and Janion Development Interface report to the Accessibility Task Force for input.

CARRIED UNANIMOUSLY 15/GPC

6.2 City of Victoria Protocol Program

Committee received a report dated September 4, 2015 from Citizen Engagement and Strategic Planning informing Council of the City's protocol activities, current practices and procedures and provided Committee with an opportunity to give direction on future protocol activities.

Committee discussed:

- Understanding the City's role in protocol events.
- Protocol has far reaching benefits, not only culturally but to also bring business to the City
- The City's role as a Capital City.
- The Honorary Citizen program and whether the recognition program should be broadened to include deceased citizens.
- If parks and other City assets could be named to pay tribute to deceased citizens.

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Coleman, that Council receive the City of Victoria Protocol Program report for information.

CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Coleman, that Council direct staff to convene a two hour protocol workshop.

CARRIED UNANIMOUSLY 15/GPC

6.3 Update on Open Government Initiatives

Committee received a report dated September 10, 2015 from Citizen Engagement and Strategic Planning that provided information on the progress of the City's Open Government Through Open Data policy and recommendations to further the objective.

*Councillor Alto withdrew from the meeting at 9:53 a.m. and returned at 9:54 a.m.
Councillor Coleman withdrew from the meeting at 10:01 a.m.*

Action: It was moved by Councillor Alto, seconded by Councillor Isitt, that Council direct staff to:

1. Create a policy on the use of City Hall, consistent with the Guiding Principles for the Use of Public Space.
2. Adopt a policy for allowing weddings in City Hall, with potential for revenue generated.
3. Create a program for local school groups.
4. Endorse changes to transparency in Council business including posting Council documents as searchable PDFs, and linking between Council documents and webcasting; displaying motions being debated on screens

in Council Chamber; exploring additional functionality to webcasting including vote counts and display of motions.

5. Introduce new apps for residents, including request for service, and emergency notification subscriptions.

Councillor Loveday withdrew from the meeting at 10:12 a.m. and returned at 10:14 a.m.

Committee discussed:

- Ways to display the City's collection of protocol gifts.
- The limitations to the type of events that could be held at City Hall.
- Concerns regarding the website and the need to make it easier to navigate.
- The need to look at all City owned buildings to determine what the best use is for all.
- The benefit of forwarding the presentation to neighbourhood groups.

CARRIED UNANIMOUSLY 15/GPC

6.4 Options for Developing a Youth Engagement Strategy

Committee received a report dated September 8, 2015 that provided options for the development of a youth engagement strategy with a goal to increase participation in the design, planning and decision-making in their community.

Committee discussed:

- The importance of having a staff person assigned to the project.
- The process by which a strategy will be developed.
- Concerns regarding a lack of coherency in current youth programs and the need to identify where the gaps are.
- Ways to engage younger people.

Action: It was moved by Councillor Loveday, seconded by Councillor Isitt, that Council direct staff to hire up to 10 youth, including Youth Council representatives, Victoria High School youth leadership students, representatives from youth serving agencies, and youth-at-large to engage the community and assist staff in the development of a "designed by youth, for youth" strategy.

CARRIED UNANIMOUSLY 15/GPC

Committee recessed at 11:08 a.m.

Committee reconvened at 11:15 a.m.

6.5 Regional Housing First Strategy

Committee received a motion dated September 17, 2015 from Mayor Helps and Councillors Isitt and Loveday that proposed the City of Victoria place itself on record supporting a Regional Housing First Strategy, with the Capital Regional Hospital District serving as the lead agency to work with local, provincial and federal authorities to develop and implement a plan to construct approximately 367 units of housing.

Action:

It was moved by Councillor Isitt, seconded by Councillor Loveday, that:

1. That Council adopt the following resolution and forward it to the Chairs of the Capital Regional Hospital District Board and Capital Regional District Board:

BE IT RESOLVED THAT the City of Victoria places itself on record favouring a Regional Housing First Strategy, with the Capital Regional Hospital District serving as the lead agency, in partnership with the Community Advisory Board, social service providers and local, provincial and federal authorities, to develop and implement a plan for the construction of a sufficient supply of new units of housing with supports to eliminate visible homelessness within the Capital Region by 2018.

BE IT FURTHER RESOLVED THAT the City of Victoria supports efforts by the Capital Regional Hospital District to evaluate options for financing the capital costs of 367 new units of housing with supports, including options for social impact investing, at a total estimated capital cost of \$50-million and estimated annual servicing costs (after deducting the shelter allowance portion of tenants' social assistance payments) of \$2.08-million, equivalent to \$11.18 per household per year if levied regionally.

2. That Council requests that the Mayor write to the Prime Minister of Canada after the federal election requesting a Federal commitment toward the capital costs of 367 new units of housing with supports, which would reduce or eliminate the requirement for a regional contribution and reflect the Government of Canada's traditional role supporting the housing needs of Canadians.
3. That Council requests that the Mayor write to the Premier of British Columbia, the Minister of Health, the Minister of Social Development and Social Innovation, and the Minister of Housing, requesting a Provincial commitment toward the annual operating costs of 367 units of housing with supports, estimated at \$21,064 per unit per year or \$7.73-million annually, for these necessary health services to improve health outcomes and community wellbeing in our region.

Amendment: It was moved by Mayor Helps, seconded by Councillor Alto, that the motion be amended as follows:

1. That Council adopt the following resolution and forward it to the Chairs of the Capital Regional Hospital District Board and Capital Regional District Board:

BE IT RESOLVED THAT the City of Victoria places itself on record favouring a Regional Housing First Strategy, with the Capital Regional Hospital District serving as the lead agency, in partnership with the Community Advisory Board, social service providers and local, provincial and federal authorities, to develop and implement a plan for the construction of a sufficient supply of new units of housing with supports to eliminate visible homelessness within the Capital Region by 2018.

BE IT FURTHER RESOLVED THAT the City of Victoria supports efforts by the Capital Regional Hospital District to evaluate options for financing the capital costs of 367 new units of housing with supports, including options for social impact investing, at a total estimated capital cost of \$50-million and estimated annual servicing costs (after deducting the shelter allowance portion of tenants' social assistance payments) of \$2.08-million, equivalent to \$11.18 per household per year if levied regionally.

2. That Council requests that the Mayor write to the Prime Minister of Canada after the federal election requesting a Federal commitment toward the capital costs of 367 new units of housing with supports, which would reduce or eliminate the requirement for a regional contribution and reflect the Government of Canada's traditional role supporting the housing needs of Canadians.
3. That Council requests that the Mayor write to the Premier of British Columbia, the Minister of Health, the Minister of Social Development and Social Innovation, and the Minister of Housing, requesting a Provincial commitment toward the annual operating costs of 367 units of housing with supports, estimated at \$21,064 per unit per year or \$7.73-million annually, for these necessary health services to improve health outcomes and community wellbeing in our region.
4. **That Council request that the Mayor continue to engage stakeholders in the Greater Victoria Coalition to End Homelessness and the housing and social services sectors, as well as people in need of housing, to receive input and refine the proposal further between now and the October 14 meeting of the Hospital Board, including options for the preferred operating model of these facilities and specific support requirements for these new units of housing.**

Committee discussed:

- The importance of working with the Coalition to End Homelessness.
- Concerns regarding how the motion came forward and the angst it may have created with the City's partners.
- That many groups have expressed concern that they have not been consulted.

Councillor Coleman returned to the meeting at 11:28 a.m.

Amendment to the amendment:

It was moved by Councillor Thornton-Joe, seconded by Councillor Alto, that the amendment be amended:

4. That Council adopt the following resolution and forward it to the Chairs of the Capital Regional Hospital District Board and Capital Regional District Board:

BE IT RESOLVED THAT the City of Victoria places itself on record favouring a Regional Housing First Strategy, with the Capital Regional Hospital District serving as the lead agency, in partnership with the Community Advisory Board, social service providers and local, provincial and federal authorities, to develop and implement a plan for the construction of a sufficient supply of new units of housing with supports to eliminate visible homelessness within the Capital Region by 2018.

BE IT FURTHER RESOLVED THAT the City of Victoria supports efforts by the Capital Regional Hospital District to evaluate options for financing the capital costs of 367 new units of housing with supports, including options for social impact investing, at a total estimated capital cost of \$50-million and estimated annual servicing costs (after deducting the shelter allowance portion of tenants' social assistance payments) of \$2.08-million, equivalent to \$11.18 per household per year if levied regionally.
2. That Council requests that the Mayor write to the Prime Minister of Canada after the federal election requesting a Federal commitment toward the capital costs of 367 new units of housing with supports, which would reduce or eliminate the requirement for a regional contribution and reflect the Government of Canada's traditional role supporting the housing needs of Canadians.
3. That Council requests that the Mayor write to the Premier of British Columbia, the Minister of Health, the Minister of Social Development and Social Innovation, and the Minister of Housing, requesting a Provincial commitment toward the annual operating costs of 367 units of housing with supports, estimated at \$21,064 per unit per year or \$7.73-million annually, for these necessary health services to improve health outcomes and community wellbeing in our region.
4. That Council request that the Mayor ~~continue to~~ engage stakeholders in Greater Victoria Coalition to End Homelessness and the housing and social services sectors, as well as people in need of housing, to receive input and refine the proposal further between now and the October 14 meeting of the Hospital Board, including options for the preferred operating model of these facilities and specific support requirements for these new units of housing.

On the amendment to the amendment:
CARRIED UNANIMOUSLY 15/GPC

On the amended amendment:
CARRIED UNANIMOUSLY 15/GPC

Committee discussed:

- The importance of engaging all stakeholders and to have a facilitated conversation regarding the proposal.

Amendment: It was moved by Councillor Thornton-Joe, seconded by Mayor Helps, that the motion be amended as follows:

1. That Council adopt the following resolution and forward it to the Chairs of the Capital Regional Hospital District Board and Capital Regional District Board:

BE IT RESOLVED THAT the City of Victoria places itself on record favouring a Regional Housing First Strategy, with the Capital Regional Hospital District serving as the lead agency, in partnership with the Community Advisory Board, social service providers and local, provincial and federal authorities, to develop and implement a plan for the construction of a sufficient supply of new units of housing with supports to eliminate visible homelessness within the Capital Region by 2018.

BE IT FURTHER RESOLVED THAT the City of Victoria supports efforts by the Capital Regional Hospital District to evaluate options for financing the capital costs of 367 new units of housing with supports, including options for social impact investing, at a total estimated capital cost of \$50-million and estimated annual servicing costs (after deducting the shelter allowance portion of tenants' social assistance payments) of \$2.08-million, equivalent to \$11.18 per household per year if levied regionally.

- ~~4.~~ 2. **That Council request that the Mayor engage stakeholders in the Greater Victoria Coalition to End Homelessness and the housing and social services sectors, as well as people in need of housing, to receive input and refine the proposal further between now and the October 14 meeting of the Hospital Board, including options for the preferred operating model of these facilities and specific support requirements for these new units of housing.**
- ~~2.~~ 3. That Council requests that the Mayor write to the Prime Minister of Canada after the federal election requesting a Federal commitment toward the capital costs of 367 new units of housing with supports, which would reduce or eliminate the requirement for a regional contribution and reflect the Government of Canada's traditional role supporting the housing needs of Canadians.
- ~~3.~~ 4. That Council requests that the Mayor write to the Premier of British Columbia, the Minister of Health, the Minister of Social Development and Social Innovation, and the Minister of Housing, requesting a Provincial commitment toward the annual operating costs of 367 units of housing with supports, estimated at \$21,064 per unit per year or \$7.73-million annually, for these necessary health services to improve health outcomes and community wellbeing in our region.

On the amendment:
CARRIED UNANIMOUSLY 15/GPC

Committee discussed:

- Homelessness is not just a City issue but also a regional and federal matter.
- If funds can be accessed through other sources.

Amendment: It was moved by Councillor Madoff, seconded by Councillor Isitt, that the motion be amended as follows:

1. That Council adopt the following resolution and forward it to the Chairs of the Capital Regional Hospital District Board and Capital Regional District Board:
BE IT RESOLVED THAT the City of Victoria places itself on record favouring a Regional Housing First Strategy, with the Capital Regional Hospital District serving as the lead agency, in partnership with the **Coaliton to End Homelessness** ~~Community Advisory Board~~, social service providers and local, provincial and federal authorities, to develop and implement a plan for the construction of a sufficient supply of new units of housing with supports to **substantially reduce** ~~eliminate visible~~ homelessness within the Capital Region by 2018.

BE IT FURTHER RESOLVED THAT the City of Victoria supports efforts by the Capital Regional Hospital District to evaluate options for financing the capital costs of 367 new units of housing with supports, including options for social impact investing, **and the mobilization of funds from other levels of government and from philanthropic and/or private sources** at a total estimated capital cost of \$50-million and estimated annual servicing costs (after deducting the shelter allowance portion of tenants' social assistance payments) **maximum** of \$2.08-million, equivalent to \$11.18 per household per year if levied regionally.
2. That Council request that the Mayor engage stakeholders in the Greater Victoria Coalition to End Homelessness and the housing and social services sectors, as well as people in need of housing, to receive input and refine the proposal further between now and the October 14 meeting of the Hospital Board, including options for the preferred operating model of these facilities and specific support requirements for these new units of housing.
3. That Council requests that the Mayor write to the Prime Minister of Canada after the federal election requesting a Federal commitment toward the capital costs of 367 new units of housing with supports, which would reduce or eliminate the requirement for a regional contribution and reflect the Government of Canada's traditional role supporting the housing needs of Canadians.
4. That Council requests that the Mayor write to the Premier of British Columbia, the Minister of Health, the Minister of Social Development and Social Innovation, and the Minister of Housing, requesting a Provincial

commitment toward the annual operating costs of 367 units of housing with supports, estimated at \$21,064 per unit per year or \$7.73-million annually, for these necessary health services to improve health outcomes and well being in our region.

Committee discussed:

- The ongoing crisis of homelessness and the push to create permanent housing.
- The need to ensure that the conversation moves to the regional table.
- Recognition that this motion is a starting point but there are pieces that still need to be addressed.

On the amendment:

CARRIED UNANIMOUSLY 15/GPC

On the main motion as amended:

CARRIED 15/GPC

For: Mayor Helps; Councillors Alto, Coleman, Isitt, Loveday, Lucas, Madoff, and Thornton-Joe.

Against: Councillor Young

Committee recessed at 12:31 p.m.

Committee reconvened at 1:02 p.m.

Councillor Isitt and Lucas were absent when Committee reconvened.

6.6 Proposed Amendments to the Financial Sustainability Policy

Committee received a report dated September 4, 2015 that provided a review of the Financial Sustainability Policy and recommendations for amendments.

Councillor Isitt joined the meeting at 1:09 p.m.

Committee discussed:

- How the bylaws would be amended.
- When the Development Cost Charges report will be coming forward.
 - The report will be coming forward in 2016.

- Action:** It was moved by Councillor Alto, seconded by Councillor Loveday, that Council amend the Financial Sustainability Policy as follows:
1. Growth in Property Tax Base – replace Policy 1.1 as follows:
 - a. To balance infrastructure upgrade needs with ongoing operating funding requirements, the first \$500,000 of assessment growth (non-market change) property tax revenue will be transferred to infrastructure reserves and the remaining balance allocated as determined by Council.
 2. Alternative Revenues and External Funding – add the following to Policy 5.1:

- a. Grants should be sought for known infrastructure needs or identified priorities in the City's Strategic Plan even if they are not included in the financial plan due to limited funding or pending Council decision.
3. Infrastructure Maintenance and Replacement – replace Policy 6.2 as follows:
 - a. Each year, Council will consider a property tax increase dedicated to increasing capital infrastructure investment.
4. Self-financed Programs
 - a. In the introductory paragraph, add a reference to the Stormwater Utility and remove the reference to the Victoria Conference Centre.
5. Debt Management – amend Policy 8.1 as follows:
 - a. Every attempt should be made to keep the debt servicing charges at the current budget level of 7% of the property tax levy by adding new debt only in the years when other debt issues are retired. This will minimize the impact on property taxes as a result of new debt. AND add Policy 8.3 as follows:
 - b. As an alternative to external borrowing, funds in the City's Debt Reduction Reserve can be borrowed with a maximum repayment term of 15 years at an interest rate equal to the lost investment interest.
6. Fees and Charges – add the following to Policy 9.0:
 - a. Fee bylaws should, when appropriate, include an annual increase equivalent to the Consumer Price Index for Victoria.

CARRIED UNANIMOUSLY 15/GPC

6.7 Lessons Learned from Implementing the City's New Grant Process and Direction Regarding Potential Changes to the Policy

Committee received a report dated September 4, 2015 from Finance regarding lessons learned implementing the City's new grant process and provided recommendations for enhancements to the policy prior to the 2016 intake.

Committee discussed:

- How input was gathered for the report.
- Feedback from the applicants regarding the process.

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, that Council direct staff to bring forward amendments to the grant policy to implement the following changes:

1. Require that applicants demonstrate which strategic outcome their project will achieve.
2. For arts applications, reduce the eligibility to only those organizations that do not fit under the CRD's Art Fund.
3. Redirect all festival applications to the Festival Investment Grant application intake.
4. Implement the following limits:
 - a. Only fund one-time projects; provide no ongoing operating funding.
 - b. Only fund projects that primarily benefit City of Victoria residents, not Greater Victoria.

- c. Reduce the cap for project grants from 75% to 50% of total project cost.
- d. Implement a maximum award amount of \$25,000.
- e. Require that grant requests be related to "taking action" in the community and provide clear direction to staff as to what this means.
- f. Allow only one strategic plan grant application per organization.
5. Redirect projects that impact public space to a separate participatory neighbourhood funding stream.
6. Improve the application form and asking applicants to:
 - a. Outline who will benefit from the project.
 - b. Outline how much of the project cost is being requested.
 - c. Identify and provide proof whether other funding sources have been confirmed or are pending.
 - d. Outline which strategic outcome the project would achieve
7. Establish a process for addressing situations where grant requests exceed available funding:
 - a. Staff will provide options for reducing the cap imposed by the policy to a percentage that will fit the available funding.

Committee agreed to divide the motion.

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, that Council direct staff to bring forward amendments to the grant policy to implement the following changes:

1. Require that applicants demonstrate which strategic outcome their project will achieve.
3. Redirect all festival applications to the Festival Investment Grant application intake.
5. Redirect projects that impact public space to a separate participatory neighbourhood funding stream.
6. Improve the application form and asking applicants to:
 - a. Outline who will benefit from the project.
 - b. Outline how much of the project cost is being requested.
 - c. Identify and provide proof whether other funding sources have been confirmed or are pending.
 - d. Outline which strategic outcome the project would achieve
7. Establish a process for addressing situations where grant requests exceed available funding:
 - a. Staff will provide options for reducing the cap imposed by the policy to a percentage that will fit the available funding.

CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, that Council direct staff to bring forward amendments to the grant policy to implement the following change:

2. For arts applications, reduce the eligibility to only those organizations that do not fit under the CRD's Art Fund.

Committee discussed:

- The need to provide funding to the grass roots arts organizations instead of the larger ones that qualify for CRD funding.
- The need to engage with the arts organizations and the CRD, to understand any implications this motion would have on their operations.

Motion to refer: It was moved by Mayor Helps, seconded by Councillor Loveday, that Committee recommends that Council refer the following motion to the Community Arts Council of Greater Victoria and James Lam, Manager, CRD Arts Development Services for feedback regarding any potential implications the motion would have on those affected.

That Council direct staff to bring forward amendments to the grant policy to implement the following change:

2. For arts applications, reduce the eligibility to only those organizations that do not fit under the CRD's Art Fund.

On the motion to refer:
CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, that Council direct staff to bring forward amendments to the grant policy to implement the following change:

4. Implement the following limits:
 - a. Only fund one-time projects; provide no ongoing operating funding.
 - b. Only fund projects that primarily benefit City of Victoria residents, not Greater Victoria.
 - c. Reduce the cap for project grants from 75% to 50% of total project cost.
 - d. Implement a maximum award amount of \$25,000.
 - e. Require that grant requests be related to "taking action" in the community and provide clear direction to staff as to what this means.
 - f. Allow only one strategic plan grant application per organization.

Committee discussed:

- The fee for service grants.
- The benefits of allowing organizations to present their proposals to Council.

Amendment: It was moved by Mayor Helps, seconded by Councillor Alto, that the motion be amended as follows:

4. Implement the following limits:
 - a. Only fund one-time projects; provide no ongoing operating funding.
 - b. Only fund projects that primarily benefit City of Victoria residents, not Greater Victoria.
 - c. Reduce the cap for project grants from 75% to 50% of total project cost.
 - d. Implement a maximum award amount of \$25,000.

- ~~e. Require that grant requests be related to "taking action" in the community and provide clear direction to staff as to what this means.~~
- e. Allow only one strategic plan grant application per organization.

On the amendment:

CARRIED UNANIMOUSLY 15/GPC

On the main motion as amended:

CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Mayor Helps, seconded by Councillor Isitt that Committee recommends that Council direct staff to determine which fee-for-service grants could be considered as direct award grants.

CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Madoff seconded by Councillor Loveday that Committee recommends that Council direct staff to forward the amendments made to the grant policy to all affected groups.

CARRIED UNANIMOUSLY 15/GPC

6.8 Liquor Licence Application – Northern Quarter Restaurant – 1724 Douglas Street

Committee received a report dated September 4, 2015 regarding an application from the Northern Quarter Restaurant at 1724 Douglas Street, to add a patron participation endorsement and to extend the hours of service to their Food Primary Liquor licence.

Action: It was moved by Councillor Loveday, seconded by Mayor Helps, that Council after conducting a review with respect to noise and community impacts regarding the application to add a Patron Participation Entertainment Endorsement and Extend Business Hours for the Food Primary liquor licence of the **Northern Quarter**, Liquor Licence No. 306479, located at 1724 Douglas Street, supports the application of the Northern Quarter restaurant to:

1. Amend its Food Primary liquor licence to add a Patron Participation Entertainment Endorsement.
2. Amend its Food Primary liquor licence to increase the hours of liquor service on Friday and Saturday nights to 9:00 a.m. to 1:00 a.m.
3. The Council provides the following comments on the prescribed considerations:
 - a. The location is in the Historic Commercial District of the Downtown Core Area Plan, which encourages the development of tourism, retail and entertainment focused businesses. The property is zoned CA-3, Central Area General Commercial District, which permits theatre, auditorium and restaurant uses. There is significant new residential development occurring immediately to the east of the property, which may support the business' viability. The Food Primary liquor licensed business is compatible with the neighbouring land uses and is within

the Intermediate Noise District, which allows for a higher noise threshold.

- b. These licence amendments are expected to have a minor impact on the neighbourhood, since the restaurant is currently open until 12:00 midnight on Friday and Saturday nights. The restaurant's occupant capacity is 100 people including staff. The restaurant's location on a main arterial road in the downtown core is expected to mitigate the noise impact from the later business hours. The City has not received any bylaw complaints with respect to noise for this restaurant.
- c. The views of adjacent residents and businesses were solicited via a mailed notice to neighbouring property owners and occupiers within 50 metres of the restaurant and a notice was posted at the restaurant entrance. The City received seven letters in support of the application and four letters opposed to the application. An additional letter opposed to the application misidentified the location of the restaurant as being within The Hudson building.

Committee discussed:

- The difference between Liquor Primary and Food Primary Liquor Licences and the legislative authority over these licences.
- Noise and whether the extended hours will cause a disturbance to surrounding neighbours.

Councillor Loveday withdrew from the meeting at 2 p.m. and returned at 2:02 p.m.

- The Downtown Residents Association supports the addition of patron participation but not the extension of hours.

Committee agreed to divide the motion.

Action: It was moved by Councillor Loveday, seconded by Mayor Helps, that Council after conducting a review with respect to noise and community impacts regarding the application to add a Patron Participation Entertainment Endorsement and Extend Business Hours for the Food Primary liquor licence of the **Northern Quarter**, Liquor License No. 306479, located at 1724 Douglas Street, supports the application of the Northern Quarter restaurant to:

1. Amend its Food Primary liquor licence to add a Patron Participation Entertainment Endorsement.

CARRIED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Loveday, seconded by Mayor Helps, that Council after conducting a review with respect to noise and community impacts regarding the application to add a Patron Participation Entertainment Endorsement and Extend Business Hours for the Food Primary liquor licence of the **Northern Quarter**, Liquor License No. 306479, located at 1724 Douglas Street, supports the application of the Northern Quarter restaurant to:

2. Amend its Food Primary liquor licence to increase the hours of liquor service on Friday and Saturday nights to 9:00 a.m. to 1:00 a.m.
3. The Council provides the following comments on the prescribed considerations:
 - a. The location is in the Historic Commercial District of the Downtown Core Area Plan, which encourages the development of tourism, retail and entertainment focused businesses. The property is zoned CA-3, Central Area General Commercial District, which permits theatre, auditorium and restaurant uses. There is significant new residential development occurring immediately to the east of the property, which may support the business' viability. The Food Primary liquor licensed business is compatible with the neighbouring land uses and is within the Intermediate Noise District, which allows for a higher noise threshold.
 - b. These licence amendments are expected to have a minor impact on the neighbourhood, since the restaurant is currently open until 12:00 midnight on Friday and Saturday nights. The restaurant's occupant capacity is 100 people including staff. The restaurant's location on a main arterial road in the downtown core is expected to mitigate the noise impact from the later business hours. The City has not received any bylaw complaints with respect to noise for this restaurant.
 - c. The views of adjacent residents and businesses were solicited via a mailed notice to neighbouring property owners and occupiers within 50 metres of the restaurant and a notice was posted at the restaurant entrance. The City received seven letters in support of the application and four letters opposed to the application. An additional letter opposed to the application misidentified the location of the restaurant as being within The Hudson building.

Committee discussed:

- The benefit of having a venue in this area of the downtown.
- Concern that residents in the area will be affected by noise and disturbance.

CARRIED 15/GPC

For: Mayor Helps; Councillors Alto, Coleman, Isitt, Loveday, and Madoff.

Against: Councillor Thornton-Joe and Young

6.9 Update on Regulations for Medical Marijuana-Related Businesses

Committee received a report dated September 11, 2015 providing an update to Council on the work underway to develop regulations for medical marijuana-related businesses.

Action: It was moved by Councillor Mayor Helps, seconded by Councillor Coleman, that Council receive this report for information.

CARRIED UNANIMOUSLY 15/GPC

6.10 720 Belleville Street – Renewal of Lease

Committee received a report dated September 3, 2015 regarding a request by the Canadian Pacific Lawn Bowling Club to renew their lease for a further three year term.

Committee discussed:

- If other uses could be found for the facility.
- Improvements and capital costs that the Club has incurred toward the facility and grounds.

Action: It was moved by Councillor Isitt, seconded by Councillor Loveday, that Council direct that staff report back on potential use as part of the facilities review.

Committee discussed:

- If the City has considered investigating other uses for the facility.

Amendment: It was moved by Councillor Alto, seconded by Councillor Young, that the motion be amended as follows:
That Council direct that staff report back on potential use as part of the facilities review **and that staff meet with the board to consider multiple uses of building.**

Committee discussed:

- If a review would be done in isolation or with consultation with the current operator.
- The Club has invested significant funds in improving the property; they continue to pay all operating costs, manage the property well and continue to reach out to the community to be inclusive.
- The review of all City owned facilities currently underway.

On the amendment:

DEFEATED UNANIMOUSLY 15/GPC

On the main motion:

DEFEATED UNANIMOUSLY 15/GPC

Action: It was moved by Councillor Isitt, seconded by Councillor Loveday, that staff report back with options that will allow multiple user groups to use the facility.

DEFEATED 15/GPC

For: Councillor Isitt

Against: Mayor Helps; Councillors Alto, Coleman, Loveday, Thornton-Joe, Madoff and Young

Action: It was moved by Councillor Coleman, seconded by Councillor Madoff, that Council authorizes the Mayor and Corporate Administrator to execute an agreement with the Canadian Pacific Lawn Bowling Club of Victoria

BC to renew a lease of part of 720 Belleville Street for a period of three years commencing September 21, 2015, in a form satisfactory to staff, and subject to the publication of the statutory notices required by the *Community Charter*.

CARRIED 15/GPC

For: Mayor Helps; Councillors Alto, Coleman, Loveday, Thornton-Joe, Madoff and Young
Against: Councillor Isitt

7. NEW BUSINESS

7.1 Victoria Micro Housing Society Interim Funding

Committee received a motion dated September 17, 2015 from Mayor Helps and Councillor Alto that proposed providing interim funding to a micro housing initiative.

- Action:** It was moved by Councillor Alto, seconded by Mayor Helps, that Committee recommends that Council approve the following motion:
1. That the Victoria Micro Housing Society be allocated interim funding of \$25,000 such funding to be drawn from the 'additional operating funding of up to \$350,000 from 2015 contingencies' already allocated to 'support specific Action Plan initiatives, subject to final approval by the City Manager', to execute the following actions:
 - a. Develop design/build proposal with architectural drawings.
 - b. Implement ongoing and regular outreach and social inclusion with potential future residents, including a 'resident interest' inventory.
 - c. Implement public engagement and consultation on the design/build concept, including engagement with Community and Neighbourhood Associations, Community Association Land Use Committees and processes, before a site is selected, so neighbours are involved in the conversation at an early and ongoing stage.
 - d. Outreach with social services to introduce the concept to agencies, to plan and build future relationships with the village and villagers.
 - e. Develop intake protocols and a self-management Memorandum of Understanding between residents, VMHS, and other partners.
 2. Prior to receiving said funds, Victoria Micro Housing Society will provide to the Director of Finance a detailed budget identifying proposed expenditures.
 3. Prior to March 31, 2016, and prior to any further funds being disbursed to Victoria Micro Housing Society, Victoria Micro Housing Society will provide a report to the Director of Finance outlining the details of expenditures from this allocation.

Committee discussed:

- No specific location is currently identified for the project.
- Micro housing could provide interim housing until permanent housing is built.
- The importance of community engagement and input.

- If locations outside of the City would be considered.

CARRIED 15/GPC

For: Mayor Helps; Councillors Alto, Coleman, Isitt, Loveday, Thornton-Joe, and Madoff

Against: Councillor Young

Action: It was moved by Councillor Loveday, seconded by Councillor Isitt, that the Governance & Priorities Committee convene a Closed meeting that excludes the public under Section 12(6) of the *Council Bylaw* for the reason that the following agenda item deals with matters specified in Sections 12(3) and/or (4) of the Council Bylaw, namely:

- Section 12(3)(e) The acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure might reasonably be expected to harm the interests of the City.
- Section 12(3)(g) Litigation or potential litigation affecting the City.
- Section 12(3)(i) The receipt of advice that is subject to solicitor-client privilege including communications necessary for that purpose.

CARRIED UNANIMOUSLY 15/GPC

8. CLOSED MEETING AT 3:00 P.M.

Committee Members Present: Mayor Helps in the Chair; Councillors Alto, Coleman, Isitt, Loveday, Madoff, Thornton-Joe and Young

Absent: Councillor Lucas

Staff Present: J. Jenkyns – Deputy City Manager; B. Dellebuur – Acting Assistant Director of Transportation & Parking Services; K. Hamilton – Director of Citizen Engagement & Strategic Planning; S. Thompson – Director of Finance; T. Soulliere – Director of Parks & Recreation; J. Tinney – Director of Sustainable Planning & Community Development; R. Woodland – Director of Legislative & Regulatory Services; T. Zworski – City Solicitor; C. Mycroft – Executive Assistant to the City Manager; J. Appleby – Recording Secretary.

9. APPROVAL OF THE CLOSED AGENDA

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Isitt, that the Closed Agenda of the September 17, 2015 meeting be approved.

CARRIED UNANIMOUSLY 15/GPC

10. CONSENT AGENDA

10.1 Minutes from the Closed Meeting held September 3, 2015

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, that the Minutes from the Closed Meeting held September 3, 2015 be adopted.

CARRIED UNANIMOUSLY 15/GPC

10.2 Legal Advice

Committee received a report dated September 11, 2015 from the City Solicitor regarding a potential litigation matter.

The discussion and motion were recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC

10.3 New Lease / 740 Douglas Street

Committee received a report dated August 28, 2015 from Legislative and Regulatory Services regarding a new lease at 740 Douglas Street.

The discussion and motion were recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC

11. DECISION REQUESTS

11.1 Land Disposition

Committee received a report dated September 4, 2015 from Finance regarding a land matter.

The discussion and motion were recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC

11.2 Land / Lease of City Office Space

Committee received a report dated September 10, 2015 from Parks and Recreation regarding a lease of City office space.

The discussion and motion were recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC

11.3 Legal Advice

Committee received a report dated September 11, 2015 from the City Solicitor regarding a legal matter.

The discussion and motion were recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC

11.4 Legal Advice

Committee received a report dated September 16, 2015 from the City Solicitor regarding a legal matter.

The discussion and motion were recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC

12. ADJOURNMENT

Action: It was moved by Councillor Alto, seconded by Councillor Loveday, that the Governance & Priorities Committee meeting of September 17, 2015, be adjourned at 4:07 p.m.

CARRIED UNANIMOUSLY 15/GPC

Mayor Helps, Chair



Governance and Priorities Committee Report

For the Meeting of October 8, 2015

To: Governance and Priorities Committee **Date:** September 30, 2015
From: Brad Dellebuur, Acting Assistant Director of Transportation
Katie Hamilton, Director of Citizen Engagement and Strategic Planning
Subject: Skateboarding Regulations

RECOMMENDATION

That Council:

1. Approve proposed amendments to the Streets and Traffic and Ticketing Bylaws that would permit the use of skateboards, roller skates, in-line skates and non-motorized scooters on all City streets, require skateboarders and users of other similar modes of transportation to follow the same rules of the road as cyclists, and eliminate associated impound provisions, effective November 01, 2015.
2. Endorse a communication program to increase public understanding on how skateboarders can operate on City streets.
3. Write a letter to the Province advocating for a provincial requirement setting appropriate standards within the Motor Vehicle Act for helmets for skateboarding, similar to how the helmet requirement for cyclists is regulated.

EXECUTIVE SUMMARY

At the April 16, 2015 Council meeting, Council directed staff to draft an amendment to the Streets and Traffic Bylaw that would permit the use of skateboards and other similar transportation modes on all roadways throughout the City.

In preparing the necessary bylaw and developing the implementation and education programs, staff sought legal advice and consulted the Victoria Police on implementation and enforcement of the new regulations.

Two options were examined. One option was to remove the existing geographical prohibition on skateboarding on roadways. The second option was to remove the existing geographical prohibition, and enact specific regulations regarding rules of the road and safety equipment governing skateboards and other similar transportation modes.

Staff recommends removing the geographical prohibition, and enacting specific regulations for skateboarders and other similar transportation modes. Skateboarders and other similar transportation modes would be required to follow the same rules of the road as cyclists, with the exception of helmets.

The City will communicate the changes to skateboarders, drivers, cyclists and the general public through clear and accessible information, and a variety of tools and established channels. Staff will work with the local skateboarding community to develop a video to highlight the changes, share safety tips and educate on how to safely share the road with other users. This will integrate well with a social media and online strategy aimed at younger demographics. Brochures regarding the use of skateboards and similar transportation modes will be created and distributed to downtown businesses, residents and visitors. Outreach will be done with all neighbourhoods, and in particular, the City will also work with the Downtown Residents' Association and Downtown Victoria Business Association to reach their members about the change in regulations.

Signage and markings will also be installed to help all transportation modes safely share the roadway.

PURPOSE

The purpose of this report is to seek Council approval for the attached proposed bylaw amendments that would permit the use of skateboards and other similar modes of transportation on all City streets, require skateboarders and other similar modes of transportation to follow the same rules of the road as cyclists, eliminate associated impound provisions, and endorse a communication program to increase public understanding on how skateboarders can operate on City streets.

BACKGROUND

Section 124(1)(t) of the BC Motor Vehicle Act gives municipalities the authority to regulate and control persons using roller skates, sleighs, skates, skis or other similar means of conveyance on highways in the municipality. The City's Streets and Traffic Bylaw currently prohibits individuals from riding skateboards and other similar modes of transportation on sidewalks anywhere within the City. The bylaw further prohibits individuals from riding skateboards on streets within the downtown core, and on the 2300 block of Trent Street. These two area restrictions have been in place since the 1990's, and individuals riding skateboards in the restricted areas may have their skateboards impounded.

On April 16, 2015, Council passed the following motions:

1. *That Council direct staff to prepare the following proposed amendments to the Streets and Traffic Bylaw: a. Remove the current prohibition against the use of skateboards and other human powered devices on roadways within the downtown core and the 2300 block Trent Street. The current prohibition against the use of bicycles, skateboards and other human powered devices on sidewalks throughout the city would remain in place. b. Require users of skateboards and other human powered devices travelling on city streets to follow the same rules of the road as cyclists, and c. Eliminate impound provisions specific to skateboards or other human-powered devices.*
2. *That Council direct staff to develop a communications program to increase public understanding around how skateboarders can operate in the downtown core, and report back to Council in May 2015, in conjunction with the proposed Streets and Traffic Bylaw amendments.*
3. *That staff report to Council in one year with comments regarding the new regulations.*
4. *That Council direct bylaw officers that infractions related to skateboard use be viewed as the lowest priority related to bylaw enforcement while the Streets and Traffic Bylaw amendment is*

underway by staff and any skateboards currently impounded are returned to their rightful owners without a fee, related to the use of skateboards on highways downtown.

ISSUES AND ANALYSIS

Options for Regulating Skateboarding

The April 16, 2015 direction from Council was clear in seeking changes to the provisions around geographic prohibition on skateboarding and impound provisions, while also ensuring skateboarding is done safely within the City of Victoria. Since April, in preparing the necessary bylaw and developing the implementation and education programs, staff sought legal advice regarding the proposed amendments to the Streets and Traffic Bylaw, consulted with Victoria Police personnel on implementation and enforcement of the new regulations, and met with members of the skateboarding community to discuss how best to communicate the proposed changes.

One option to accomplish this direction is to amend the Streets and Traffic Bylaw, removing the geographic "red zone" prohibition related to downtown and 2300 block of Trent Street, and removing the provisions allowing for impounding of skateboards. The City-wide prohibition of skateboarding on sidewalks would remain in place. Skateboarding on roadways downtown would be unregulated, in the same way the activity currently is across the rest of the City. Rather than regulating skateboarder behavior, an education program could be put in place, with a focus on encouraging the use of safety gear, including helmets, knee and wrist guards, and highlighting the benefit of being visible while skateboarding. There would not be any safety-equipment associated regulations in the Streets and Traffic Bylaw.

A second option is to amend the Streets and Traffic Bylaw to, in addition to removing the geographic prohibition noted above and the current impound provisions, regulate skateboarders and how they are permitted to operate on roadways throughout the City. This would include specific provisions to require skateboarders to obey all traffic control signs and devices, and stay to the right side of the roadway. Specific ticketing offences for skateboarders are also included to provide the means to enforce the new regulations.

Staff recommend the second option, to adopt a set of regulations for skateboards and other similar modes of transportation with regulations similar to those for people who ride bicycles. This includes specific provisions to require skateboarders to obey all traffic control signs and devices, and stay to the right side of the roadway. Specific ticketing offences for skateboarders are also outlined below:

Offence	Section	Set Fine	Fine if paid within 30 days
Ride device on crosswalk	43A(2)(a)	\$125.00	\$75.00
Fail to use device on right	43A(2)(b)	\$125.00	\$75.00
Ride device abreast of another device or cycle	43A(2)(c)	\$125.00	\$75.00
Fail to keep foot on device	43A(2)(d)	\$125.00	\$75.00
Carry passenger on device	43A(2)(e)	\$125.00	\$75.00
Use device where prohibited	43A(2)(f)	\$125.00	\$75.00
Illegal left turn-device	43A(4)	\$125.00	\$75.00
Use device without lamp	43A(5)	\$125.00	\$75.00
Fail to remain at accident	43A(6)(a)	\$125.00	\$75.00
Fail to render assistance	43A(6)(b)	\$125.00	\$75.00

Fail to provide name and address	43A(6)(c)	\$125.00	\$75.00
Careless use of device on highway	43A(7)	\$125.00	\$75.00
Fail to signal	43A(8)	\$125.00	\$75.00

Victoria Police support including a helmet requirement in the regulation, consistent with larger communities with skateboarding regulations, including Vancouver. Within 13 municipalities in the Capital Region, and common inter-municipal travel, staff recommend advocating for a provincial requirement, with the province setting appropriate standards within the Motor Vehicle Act for helmets for skateboarding, similar to how the helmet requirement for cyclists is regulated. However, helmets will be encouraged.

Communications Strategy

An education program is proposed to inform the public about the new regulations which permit skateboards, roller skates, in-line skates, and non-motorized scooters on streets in the downtown core.

The goal is to provide clear and accessible information to all impacted stakeholders including motorists, people riding bikes, pedestrians, downtown business and Victoria residents and help foster safe and courteous use of downtown streets by all road users.

Members from the skateboarding community were consulted on effective ways to communicate the changes to skateboarders. Based on feedback received, a video will be developed with skateboarders. The video will highlight the changes to the bylaw and showcase how to safely share the road with other users including information on visibility and how to turn left at intersections.

Brochures outlining the changes to downtown streets will be shared with people using skateboards and similar modes of transportation. The brochures will also be distributed to downtown businesses to help inform the public about the changes.

Information introducing new users to downtown streets and how to safely share the road will also be posted on parking pay stations to reach motorists and other road users. Signage and road markings for bike lanes will be updated to indicate skateboard use is permitted in bike lanes.

The City will also outreach to all neighbourhoods, and through traditional media and communications channels such as email, newsletters, and the website, and work with the Downtown Residents' Association and Downtown Victoria Business Association to reach their members about the change in regulations.

2015-2018 Strategic Plan

Permitting the use of skateboards and other similar modes of transportation on all roadways in the City of Victoria encourages active transportation, which is consistent with the 2015-2018 Strategic Plan objective to complete a multi-modal and active transportation network.

Impacts to 2015-2018 Financial Plan

Providing information to the public that skateboarders may use existing marked bike lanes in the City will be done with paint markings and signage, as well as through the various education

program details, including brochures, pay station posters, and neighbourhood outreach. This work (approx. \$10,000) will be funded through the existing Transportation Administration operating budget in 2015 and 2016.

Official Community Plan Consistency Statement

Encouraging skateboard use is also consistent with Goal 7.17.3 in the City's Official Community Plan "providing right-of-way space on streets, sidewalks, and footpaths as appropriate for other forms of personal mobility".

Staff recommend adopting the proposed bylaw amendments to the Streets and Traffic Bylaw and the Ticketing Bylaw, and directing staff to implement the communication and education program, as attached to this report.

To support effective implementation, a November 01, 2015 effective date for the changes is recommended. Staff will report to Council in one year with comments regarding the new regulations.

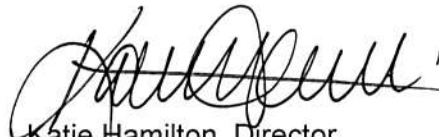
CONCLUSIONS

Permitting the use of skateboards and other similar modes of transportation on all roadways in the City of Victoria encourages active transportation, and advances 2015-2018 Strategic Plan and Official Community Plan objectives.

Respectfully submitted,




Brad Dellebuur, A/Assistant Director
Transportation



Katie Hamilton, Director
Citizen Engagement and Strategic Planning

Report accepted and recommended by the City Manager:


 Date: Sept. 30, 2015

List of Attachments

- Skateboarding Miscellaneous Amendments Bylaw
- Schedule H
- Schedule JJ

NO. 15-XXX

SKATEBOARDING MISCELLANEOUS AMENDMENTS BYLAW**A BYLAW OF THE CITY OF VICTORIA**

The purpose of this Bylaw is to remove the current prohibition against the use of skateboards and other similar modes of transportation on highways within the downtown core, to revoke the authority to impound skateboards and other similar modes of transportation being used in the downtown core, to establish rules governing the use of skateboards and other similar modes of transportation on highways throughout the City, and to establish ticket fines for contravention of those rules.

Under its statutory powers, including section 124 of the *Motor Vehicle Act* and sections 36 and 260 to 273 of the *Community Charter*, the Council of the Corporation of the City of Victoria in an open meeting assembled enacts the following provisions:

Title

- 1 This Bylaw may be cited as the "Skateboarding Miscellaneous Amendments Bylaw".

Streets and Traffic Bylaw

- 2 Bylaw No. 09-079, the Streets and Traffic Bylaw, is amended
- (a) by repealing the definition of "human powered device" in section 4,
 - (b) by adding the following section immediately after section 43:

"Skating provisions"

- 43A (1) Subject to the applicable provisions of the *Motor Vehicle Act* and its regulations and in addition to the duties imposed by this Bylaw, a person using a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway has the same rights and duties as a driver of a vehicle.
- (2) A person using a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway
- (a) must not, for the purpose of crossing a highway, use the device on a crosswalk unless
 - (i) authorized to do so by a bylaw,
 - (ii) directed to do so by a sign, or
 - (iii) entering or leaving a multi-use trail on a crosswalk linking portions of the trail to one another or to a highway,
 - (b) must, subject to section 115(1), use the device as near as practicable to the right side of the highway,

- (c) must not use the device abreast of another person using a cycle, skateboard, roller skates, in-line skates, or a non-motorized scooter on the highway,
 - (d) if the device is a skateboard or non-motorized scooter, must keep at least one foot on the skateboard or non-motorized scooter,
 - (e) must not carry a passenger on the device, and
 - (f) must not use the device on a highway where signs prohibit the device's use.
- (3) Nothing in subsection (2)(b) requires a person to use a skateboard, roller skates, in-line skates, or a non-motorized scooter on any part of a highway that is not paved.
- (4) A person using a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway who intends to turn left at an intersection where there is more than one lane from which left turns are permitted must
- (a) approach the intersection in the lane closest to the right side of the highway from which a left turn is permitted,
 - (b) keep to the right of the line that divides the lane referred to in paragraph (a) from the lane immediately to the left of that lane,
 - (c) after entering the intersection, turn to the left so that the device will leave the intersection to the right of the line referred to in paragraph (b), and
 - (d) when practicable, turn in the portion of the intersection to the left of the centre of the intersection.
- (5) A person using a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway between 1/2 hour after sunset and 1/2 hour before sunrise must wear the following equipment:
- (a) a lighted lamp on the person's front and under normal atmospheric conditions capable of displaying a white light visible at least 150 m in the direction the person is pointed;
 - (b) a red reflector of a make or design approved by the Insurance Corporation of British Columbia for the purposes of section 183(6)(b) of the *Motor Vehicle Act*;
 - (c) a lighted lamp, visible to the rear, displaying a red light.
- (6) If an accident occurs by which a person or property is injured, directly or indirectly, owing to the use of a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway or a sidewalk, the person using the skateboard, roller skates, in-line skates, or a non-motorized scooter must

- (a) remain at or immediately return to the scene of the accident,
 - (b) render all possible assistance, and
 - (c) give to anyone sustaining loss or injury the person's name and address.
- (7) A person must not use a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway without due care and attention or without reasonable consideration for other persons using the highway.
- (8) A person using a skateboard, roller skates, in-line skates, or a non-motorized scooter on a highway must signify
 - (a) a left turn by extending the person's left hand and arm horizontally,
 - (b) a right turn by doing either of the following:
 - (i) extending the person's left hand and arm out and upward so that the upper and lower parts of the arm are at right angles; and
 - (ii) extending the person's right hand and arm horizontally,
 - (c) a stop or decrease in speed by extending the person's left hand and arm out and down.”,
- (c) by repealing section 115(1) and substituting the following:
 - “(1) A person must not use a skateboard, roller skates, in-line skates, or a non-motorized scooter on a sidewalk unless
 - (a) permitted to do so by a sign, and
 - (b) the person exercises due care and attention and reasonable consideration for other persons using the sidewalk.”,
- (d) by repealing section 115(2) and substituting the following:
 - “(2) A person must not use a skateboard, roller skates, in-line skates, or a non-motorized scooter on a street or path in a public place where signs are displayed stating that the street or path is for pedestrian use only.”,
- (e) by repealing sections 115(3) and (4), and
- (f) by repealing Schedule H and substituting the Schedule H attached to this Bylaw as Schedule 1.

Ticket Bylaw

- 3 Bylaw No. 10-071, the Ticket Bylaw, is amended by repealing Schedule JJ and substituting the Schedule JJ attached to this Bylaw as Schedule 2.

Effective date

- 4 This Bylaw comes into force on November 1, 2015.

READ A FIRST TIME the day of 2015

READ A SECOND TIME the day of 2015

READ A THIRD TIME the day of 2015

ADOPTED on the day of 2015

CORPORATE ADMINISTRATOR

MAYOR

Schedule 1

SCHEDULE H

Detention, removal and impoundment fees

1. The detention and removal fees, shown in the second column of the following table, that correspond to the weight or type of the item shown in the first column, are payable under subsection 102((4) of this bylaw:

<u>Weight or Type</u>	<u>Detention & Removal Fee</u>
65 kg or less	\$25.00 for a first detention or removal \$100.00 for a second or subsequent detention or removal
over 65 kg	\$40.00 for a first detention or removal \$100.00 for a second or subsequent detention or removal

2. The impoundment fees, shown in the second column of the following table, that correspond to the weight or type of the item shown in the first column, are payable under subsection 102(5) of this bylaw:

<u>Weight or Type</u>	<u>Impoundment Fee</u>
65 kg or less	\$5.00 per day, including the first day
over 65 kilograms	\$7.00 per day including the first day

Schedule 2

Schedule JJ

Streets and Traffic Bylaw
Offences and Fines

Column 1 - Offence	Column 2 - Section	Column 3 - Set Fine	Column 4 – Fine if paid within 30 days
Cross street outside crosswalk	10(2)	\$75.00	\$45.00
Jaywalking against sign	10(4)	\$75.00	\$45.00
Illegal entry into crosswalk	11(2)	\$75.00	\$45.00
Fail to obey fire department direction	12(2)	\$150.00	\$125.00
Leave curb in unsafe manner	14	\$125.00	\$75.00
Operate bus on prohibited street	18	\$125.00	\$75.00
Disobey police direction	19	\$150.00	\$125.00
Disobey traffic control device	20	\$175.00	\$125.00
Disobey stop sign	21	\$175.00	\$125.00
Fail to yield to pedestrian - green light	22(1)(a)(ii)	\$175.00	\$125.00
Fail to yield to vehicle - green light	22(1)(a)(iii)	\$175.00	\$125.00
Fail to stop for yellow light at intersection	23(1)(a)	\$175.00	\$125.00
Pedestrian entering road - yellow light	23(1)(b)	\$75.00	\$45.00
Pedestrian failing to proceed	23(1)(c)	\$75.00	\$45.00
Fail to stop for yellow light - no intersection	23(2)(a)	\$150.00	\$100.00
Pedestrian disobey signal - yellow light	23(2)(b)	\$75.00	\$45.00
Fail to stop for red light at intersection	24(1)	\$175.00	\$125.00
Fail to yield-right turn -red light	24(3)	\$175.00	\$125.00
Pedestrian disobey signal - red light	24(4)(a)	\$75.00	\$45.00
Fail to yield-left turn-red light	24(4)(b)	\$175.00	\$125.00
Pedestrian failing to proceed	24(4)(c)	\$75.00	\$45.00
Disobey red light at crosswalk	24(5)(a)	\$175.00	\$125.00
Fail to yield to pedestrian - green arrow	25(1)(a)	\$175.00	\$125.00
Fail to yield to vehicle - green arrow	25(1)(a)	\$175.00	\$125.00

Column 1 - Offence	Column 2 - Section	Column 3 - Set Fine	Column 4 – Fine if paid within 30 days
Pedestrian disobey signal -green arrow	25(1)(b)	\$75.00	\$45.00
Fail to stop-yellow arrow - marked crosswalk	25(2)(a)(i)	\$175.00	\$125.00
Fail to stop-yellow arrow - intersection	25(2)(a)(ii)	\$175.00	\$125.00
Fail to yield-yellow arrow - pedestrian	25(2)(b)	\$175.00	\$125.00
Pedestrian entering road - yellow arrow	25(2)(c)	\$75.00	\$45.00
Pedestrian fail to proceed -yellow arrow	25(2)(d)	\$75.00	\$45.00
Fail to stop on flashing red -intersection	26(1)(a)	\$175.00	\$125.00
Fail to stop on flashing red -no intersection	26(2)(a)	\$150.00	\$100.00
Fail to yield to pedestrian - flashing yellow - intersection	26(3)(a)	\$175.00	\$125.00
Fail to yield to pedestrian - flashing yellow - no intersection	26(4)(a)	\$175.00	\$125.00
Fail to yield to pedestrian - flashing green	26(5)(a)	\$175.00	\$125.00
Stunting	27	\$175.00	\$125.00
Unsafe lane change	28(a)	\$125.00	\$75.00
Crossing solid line	28(b)	\$125.00	\$75.00
Change lanes without signal	28(c)	\$125.00	\$75.00
Left turn from wrong lane	28(d)	\$125.00	\$75.00
Right turn from wrong lane	28(e)	\$125.00	\$75.00
Pass on left facing traffic	28(f)	\$125.00	\$75.00
Disobey indicated slow speed	28(g)	\$125.00	\$75.00
Wrong side – double line	29(1)(a)	\$125.00	\$75.00
Wrong side of broken line	29(1)(b)(i)	\$125.00	\$75.00
Wrong side of solid line	29(1)(b)(ii)	\$125.00	\$75.00
Fail to keep right of single broken/solid line	29(1)(c)	\$125.00	\$75.00
Drive over newly painted lines	31	\$125.00	\$75.00
Fail to pass at safe distance	32(1)(a)	\$125.00	\$75.00
Fail to complete pass safely	32(1)(b)	\$125.00	\$75.00
Fail to yield to passing vehicle	32(2)(a)	\$125.00	\$75.00
Increase speed while being passed	32(2)(b)	\$125.00	\$75.00

Column 1 - Offence	Column 2 - Section	Column 3 - Set Fine	Column 4 – Fine if paid within 30 days
Pass on right	33(1)	\$125.00	\$75.00
Unsafe pass on right	33(2)(a)	\$125.00	\$75.00
Pass on right off roadway	33(2)(b)	\$125.00	\$75.00
Unsafe pass on left	34	\$125.00	\$75.00
Pass without clear view	35	\$125.00	\$75.00
Drive over highway divider	36(a)	\$125.00	\$75.00
Fail to keep right on divided highway	36(b)	\$125.00	\$75.00
Unsafe U-turn	37(a)	\$175.00	\$125.00
U-turn on curve	37(b)(i)	\$125.00	\$75.00
U-turn on crest of grade	37(b)(ii)	\$125.00	\$75.00
Prohibited U-turn	37(b)(iii)	\$175.00	\$125.00
U-turn-intersection signal	37(b)(iv)	\$175.00	\$125.00
U-turn-business district	37(b)(v)	\$125.00	\$75.00
Fail to signal turn	38(1)	\$125.00	\$75.00
Inadequate signal on turn	38(2)	\$125.00	\$75.00
Fail to signal stop or decrease in speed	38(3)	\$125.00	\$75.00
Fail to give proper signal	39(1)	\$125.00	\$75.00
Drive vehicle without signal device	39(2)	\$125.00	\$75.00
Fail to give proper signal	40(1)	\$125.00	\$75.00
No signal equipment - right hand drive	40(2)	\$125.00	\$75.00
Drive over fire hose	41	\$100.00	\$50.00
Drive on sidewalk	42	\$100.00	\$50.00
Fail to ride cycle on right	43(2)(b)	\$125.00	\$75.00
Ride cycle abreast of another cycle	43(2)(c)	\$125.00	\$75.00
Ride cycle-no hands on handlebars	43(2)(d)	\$125.00	\$75.00
Ride cycle off regular seat	43(2)(e)	\$125.00	\$75.00
Ride cycle with excess persons	43(2)(f)	\$125.00	\$75.00
Ride cycle where prohibited	43(2)(g)	\$125.00	\$75.00
Illegal left turn-cycle	43(4)	\$125.00	\$75.00
Ride cycle/conveyance while holding onto vehicle by hand	43(5)	\$125.00	\$75.00
Careless cycling	43(6)	\$125.00	\$75.00
Cycling without reasonable consideration	43(6)	\$125.00	\$75.00
Ride device on crosswalk	43A(2)(a)	\$125.00	\$75.00
Fail to use device on right	43A(2)(b)	\$125.00	\$75.00
Ride device abreast of another device or cycle	43A(2)(c)	\$125.00	\$75.00
Fail to keep foot on device	43A(2)(d)	\$125.00	\$75.00
Carry passenger on device	43A(2)(e)	\$125.00	\$75.00

Column 1 - Offence	Column 2 - Section	Column 3 - Set Fine	Column 4 – Fine if paid within 30 days
Use device where prohibited	43A(2)(f)	\$125.00	\$75.00
Illegal left turn-device	43A(4)	\$125.00	\$75.00
Use device without lamp	43A(5)	\$125.00	\$75.00
Fail to remain at accident	43A(6)(a)	\$125.00	\$75.00
Fail to render assistance	43A(6)(b)	\$125.00	\$75.00
Fail to provide name and address	43A(6)(c)	\$125.00	\$75.00
Careless use of device on highway	43A(7)	\$125.00	\$75.00
Fail to signal	43A(8)	\$125.00	\$75.00
Fail to ride on motorcycle seat	44(1)	\$150.00	\$100.00
Passenger unlawfully on motorcycle	44(2)(a)	\$125.00	\$75.00
Motorcycle passenger not lawfully seated	44(2)(b)	\$125.00	\$75.00
Permit unlawfully seated motorcycle passenger	44(3)	\$125.00	\$75.00
Operate motorcycle over 2 abreast	44(4)	\$125.00	\$75.00
Park in Tour Bus Zone	64	\$75.00	\$50.00
Park in Sightseeing Stand	79	\$75.00	\$50.00
Park in Horse Stand	80	\$75.00	\$50.00
Unlawful Night Parking	83	\$75.00	\$50.00
Unlawful Night Parking	84(1)	\$75.00	\$50.00
Sleep in Vehicle	84(2)	\$75.00	\$50.00
Unlawful stopping/standing/parking	87(2)	\$75.00	\$50.00
Park contrary to Zoning Bylaw	95	\$100.00	\$75.00
Leave unattended trailer on street	96	\$75.00	\$50.00
Goods/merchandise left unlawfully on street	100	\$100.00	\$75.00
Excavate/damage/cause nuisance on street	101	\$200.00	\$150.00
Place/leave sign/object on street/public place	102(1)(a)/(b)	\$125.00	\$100.00
Deposit litter/other matter	102(1)(c)	\$200.00	\$175.00
Written material causing litter/obstruction	102(1)(d)	\$125.00	\$75.00
No portable sign permit	102A(2)	\$250.00	\$200.00
Portable sign unlawful placement	102A(9)	\$125.00	\$100.00
Unlawful portable sign	102A(10)	\$125.00	\$100.00
Fail to maintain portable sign	102A(11)	\$125.00	\$100.00
No decal on portable sign	102A(12)	\$125.00	\$100.00

Column 1 - Offence	Column 2 - Section	Column 3 - Set Fine	Column 4 – Fine if paid within 30 days
Fail to remove portable sign	102A(15)	\$200.00	\$175.00
Display more than one portable sign	102A(16)	\$150.00	\$125.00
Obstruct sidewalk	103(1)	\$75.00	\$45.00
Solicit in manner causing obstruction	103(5)	\$125.00	\$75.00
Fight in street or other public place	103(6)	\$300.00	\$250.00
Place/erect structure/obstruction	103A(2)	\$150.00	\$125.00
Occupy/loiter on median during prohibited hours	103A(5)	\$75.00	\$45.00
Damage/destroy planting/structure on boulevard	103A(7)(a)	\$300.00	\$250.00
Dispose waste on boulevard	103A(7)(b)	\$200.00	\$175.00
Set off fireworks on street	104	\$300.00	\$250.00
Allow liquids to flow on/over street	105(1)	\$200.00	\$175.00
Obstruct street/sidewalk	106(2)	\$200.00	\$175.00
Fail to remove snow & ice from sidewalk	107(2)	\$125.00	\$100.00
Fail to remove hazardous snow/ice/rubbish from roof/structure	107(3)	\$125.00	\$100.00
Use corrosive material to remove snow/ice	107(4)	\$125.00	\$100.00
Place wood/sawdust/coal on street	108(1)	\$125.00	\$100.00
Paint/draw on public property	109(1)(a)	\$125.00	\$100.00
Poster on public property	109(1)(b)	\$125.00	\$100.00
Mark/disfigure public property	109(1)(c)	\$125.00	\$100.00
Drive vehicle on sidewalk/boulevard	111(1)	\$100.00	\$50.00
Drive vehicle over curb	111(2)	\$100.00	\$50.00
Planting too close to street	112	\$100.00	\$75.00
Fail to post private street	113	\$75.00	\$50.00
Ride bicycle on sidewalk	114(2)(a)	\$100.00	\$65.00
Operate bicycle where prohibited	114(2)(b)	\$100.00	\$65.00
Operate/ride bicycle without helmet	114(4)	\$35.00	\$25.00
Allow minor to ride bicycle without helmet	114(5)	\$45.00	\$30.00
Using device on sidewalk/public place	115	\$75.00	\$45.00

Column 1 - Offence	Column 2 - Section	Column 3 - Set Fine	Column 4 – Fine if paid within 30 days
Street entertain in area longer than allowed	116	\$125.00	\$75.00
Fail to provide name and address	118	\$150.00	\$125.00

Skateboarding Regulations

Governance and Priorities Committee Report
For the Meeting of October 8, 2015



Purpose

- To seek Council approval for bylaw amendments that would:
 - permit the use of skateboards and other similar modes of transportation on all City streets,
 - require skateboarders and other similar modes of transportation to follow the same rules of the road as cyclists,
 - eliminate associated impound provisions, and
 - endorse a communication program to increase public understanding on how skateboarders can operate on City streets.



Issues and Analysis

- At the April 16, 2015 Council meeting, Council directed staff to draft an amendment to the Streets and Traffic Bylaw that would permit the use of skateboards and other similar transportation modes on all roadways throughout the City
- Since then, staff:
 - sought legal advice regarding proposed bylaw amendments
 - consulted with Victoria Police personnel on implementation and enforcement of the new regulations, and
 - met with members of the skateboarding community to discuss how best to communicate the proposed changes.



Issues and Analysis

- The BC Motor Vehicle Act gives municipalities authority to regulate and control skateboarders and other similar modes
- The Streets and Traffic Bylaw currently prohibits individuals from riding skateboards and similar modes on sidewalks anywhere within the City
- The bylaw further prohibits individuals from riding skateboards on streets within the downtown core, and on the 2300 block of Trent Street (in place since the 1990's)
- Skateboards can be impounded



Options

1. Amend the Streets and Traffic Bylaw:
 - Remove the downtown prohibition and 2300 block of Trent Street
 - Remove impound provisions
 - Initiate an education program, with a focus on encouraging the use of safety gear. No safety-equipment associated regulations in the bylaw.
2. Amend the Streets and Traffic Bylaw:
 - Remove the downtown prohibition and 2300 block of Trent Street
 - Regulate skateboarders and how they operate on City roadways
 - Advocate for a provincial helmet requirement for skateboarders



Communication Strategy

- Education program:
 - provide clear and accessible information to all impacted stakeholders, and help foster safe and courteous use of downtown streets
 - a video will be developed with skateboarders, highlighting regulations, and best practices
 - brochures outlining the changes will be shared with skateboarders, other road users, and downtown businesses
- Information posted on parking pay stations
- Signage and road markings for bike lanes will be updated to indicate skateboard use is permitted in bike lanes
- Outreach to all neighbourhoods, and work with the Downtown Residents' Association and Downtown Victoria Business Association



Strategic Plan/Financial Plan/OCP Consistency

- Strategic Plan - encourages active transportation, consistent with the objective to complete a multi-modal and active transportation network
- Financial Plan - paint markings and signage, various education program details funded through the existing Transportation Administration operating budget in 2015 and 2016 (approx. \$10,000).
- Official Community Plan Consistency - providing right-of-way space on streets, sidewalks, and footpaths as appropriate for other forms of personal mobility



Recommendations

- That Council:
 1. Approve proposed amendments to the Streets and Traffic and Ticketing Bylaws that would permit the use of skateboards, roller skates, in-line skates and non-motorized scooters on all City streets, require skateboarders and users of other similar modes of transportation to follow the same rules of the road as cyclists, and eliminate associated impound provisions, effective November 01, 2015.
 2. Endorse a communication program to increase public understanding on how skateboarders can operate on City streets.
 3. Write a letter to the Province of B.C. advocating for a provincial requirement setting appropriate standards within the Motor Vehicle Act for helmets for skateboarding, similar to how the helmet requirement for cyclists is regulated.





Governance and Priorities Committee Report

For the Meeting of October 8, 2015

To: Governance and Priorities Committee **Date:** September 24, 2015
From: Christopher Paine, Manager-Revenue
Subject: Parking Dispute Adjudication

RECOMMENDATION

That Council:

1. Request the Province of British Columbia amend the Bylaw Notice Enforcement Regulation (B.C. reg. 175 (2004) to apply the *Local Government Bylaw Notice Enforcement Act* to the City of Victoria.
2. Direct staff to prepare a draft bylaw for parking dispute adjudication and report back on further details of parking dispute adjudication implementation

EXECUTIVE SUMMARY

In conjunction with the parking improvements that are underway, the City is considering improvements to how parking ticket disputes are resolved. One option is the provincial bylaw dispute adjudication system. The provincial government introduced this system in 2003, enabling local governments to have bylaw disputes heard and resolved outside the provincial court system. Implementation of this system is currently only being considered for the resolution of parking ticket disputes with a potential implementation timeline of early 2016. The program could be expanded in the future to other municipal ticket offences if desired.

The purpose of this report is to seek Council approval to request that the Provincial government amend their legislation so the City can choose to adopt the program if desired. A report providing further program details will be brought forward to Council in December for consideration and be accompanied by a draft bylaw. In order for the provincial legislation to be amended prior to 2016, the amendment must be made before the end of October. This would provide the City the flexibility to introduce the change timed with other parking improvements slated for early 2016

Implementing parking dispute adjudication may result in many benefits to the City and its parking customers:

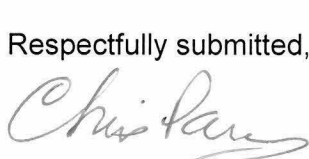
- disputes are resolved locally with a streamlined process
- wait times can be significantly reduced for customers who would normally have to wait all day for a court hearing
- customers would not have to spend time in a courtroom or courthouse
- a variety of dispute settings can be used such as webcam or in-person
- the City will have more control over fine collection

- City staff will no longer need to attend court and can spend more time on other community priorities
- the fairness of the hearing remains intact as the adjudicators are independently appointed through a competitive process overseen by the Province of BC

Many other BC communities have implemented the program including Vancouver, North Vancouver, West Vancouver, Delta, Maple Ridge, New Westminster, Richmond, Abbotsford, Burnaby, Chilliwack, Kelowna, West Kelowna, Williams Lake, Oliver, and Coldstream. In the Capital Region, only Esquimalt has implemented the bylaw adjudication program. Other Vancouver Island municipalities who have implemented the program include Duncan, Parksville, Port Alberni, Tofino and Nanaimo.

Detailed in Appendix A, please find a sample bylaw adjudication process.

Respectfully submitted,



Christopher Paine
Manager-Revenue



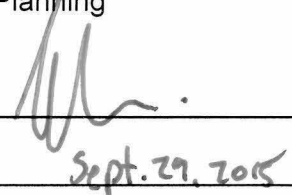
Susanne Thompson
Director of Finance



Katie Hamilton
Director of Citizen Engagement and
Strategic Planning

Report accepted and recommended by the City Manager: _____

Date: _____

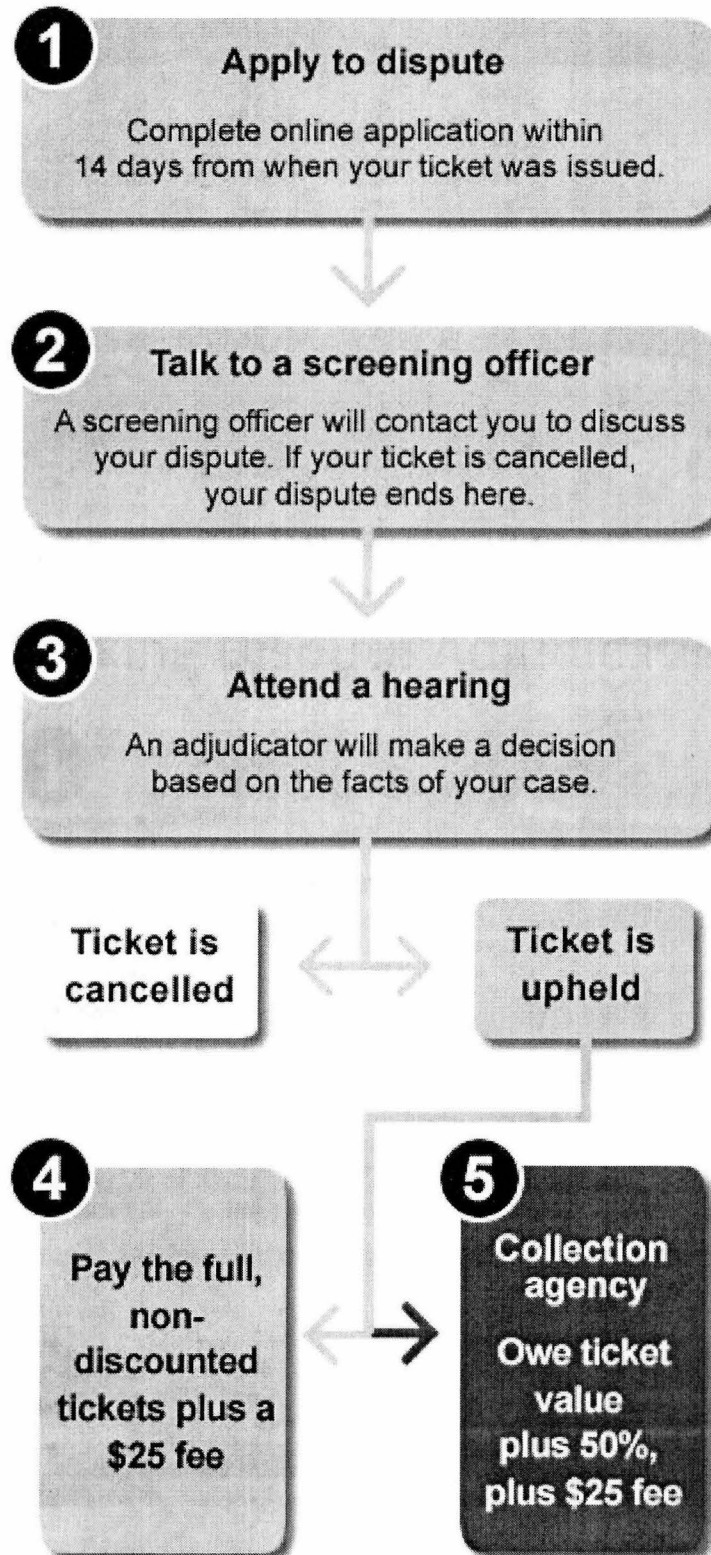

Sept. 29, 2015

List of Attachments

- Appendix A - Sample Parking Dispute Adjudication Process

Appendix A:

Sample Parking Dispute Adjudication Process





Governance and Priorities Committee Report

For the Meeting of October 8, 2015.

To: Governance and Priorities Committee **Date:** September 29th 2015
From: Katie Hamilton, Director Citizen Engagement and Strategic Planning
Subject: Bicycle Network and Priority Corridors Project Update

RECOMMENDATION

That Council receive this report for information.

EXECUTIVE SUMMARY

On September 9, 2015, the City of Victoria announced the retention of local engineering and planning firm, Urban Systems in partnership with leading international cycling organizations Gehl Architects, 8 80 Cities, and Alta Planning + Design to help bring new cycle corridors to life in Victoria. The purpose of this report is to provide an update to Council on the work completed to date to the review of the bicycle network and priority corridors and highlight the deliverables for the October 22 Governance and Priorities meeting.

Following the project kick-off meeting on September 9 which included an overview to the project, bike tour of Victoria, and preliminary review and assessment of the bicycle network, the following tasks have occurred:

- Develop project management tools and interdisciplinary governance structure
- Refine communication and engagement strategy and approach
- Consultancy team has formed a Technical Advisory Committee
- Consultant-led, and staff supported, research and analysis of bicycle network, and engagement planning

To ensure that Council is informed through the project timeline and the direction of the project is supported, the Governance and Priorities meeting on October 22, will outline work to date, and seek direction from Council to proceed with public engagement. The report will outline the following:

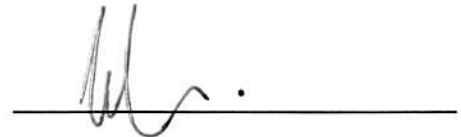
- A summary of the research and technical analysis that has informed the assessment and enhancement of the bicycle network and priority corridors
- The recommended priority corridors
- The approach and activities planned as part of a #Biketoria Communications and Engagement Strategy, to seek community feedback on the proposed network, priority corridors, and design concepts for the proposed priority corridors.

Respectfully submitted,



Katie Hamilton
Director, Citizen Engagement and Strategic Planning

Report accepted and recommended by the City Manager:



Date:

Sept. 30, 2016



Council Member Motion

For the Governance and Priorities Committee meeting of October 8, 2015

Date: September 20, 2015

From: Mayor Helps

Subject: Fire Services Mutual Aid Agreement Renewal

Recommendation

That Council direct staff to work collaboratively with the signatories to the 1980 Fire Mutual Aid Agreement to develop a Project Charter and Terms of Reference for the four communities to develop a new core Fire Services Agreement between The District of Saanich, The Township of Esquimalt, The City of Victoria and the District of Oak Bay in order to continue to work collaboratively with all fire services to explore and develop projects and agreements that maintain cost control or improve service delivery.

Summary

In June 2015, Council directed the mayor to meet with the mayors of Oak Bay, Esquimalt and Saanich with regard to the 1980 Mutual Aid Agreement between the Fire Departments of the four municipalities. The aim was to begin a conversation about modernizing the relationship among the municipalities and to take the first steps necessary to develop a new mutual aid agreement.

The four mayors met in early September and co-drafted the recommendation here. Each Mayor will bring the recommendation to her/his Council in late September or early October with the hopes that staff in all four municipalities can work together as outlined in the recommendation and for the purposes contained therein.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Z. Helps".

Mayor Helps



Council Member Motion
For the Governance and Priorities Committee Meeting of October 8, 2015

To: Governance and Priorities Committee **Date:** October 8, 2015
From: Councillors Alto and Thornton-Joe
Subject: Municipal Response to the Truth and Reconciliation Commission Calls to Action

Background:

Canada's Truth and Reconciliation Commission (TRC) was created as part of the settlement agreement between the Federal Government, the churches and survivor parties to the Indian Residential Schools Class Action Settlement Agreement to determine the truth about Canada's Indian residential schools and establish a reconciliation process.

As the TRC has undertaken its work over the course of the last six years, the TRC researched official records and visited communities across Canada to hear from thousands of residential school survivors and their families about the impacts of residential schools and colonization.

The findings of these investigations are summarized in the TRC's Final Report, released June 2, 2015, and include 94 recommendations for action by all levels of government. Among those 'calls for action' are many which require governments to undertake a commitment 'that knowing the truth about what happened in residential schools in and of itself does not necessarily lead to reconciliation'. In particular, five of the recommendations in the TRC final report are actionable by local and/or municipal governments.

The TRC 'Calls to Action' for local governments, that the TRC believes are within the authority of a municipal government, are:

#43: We call upon federal, provincial, territorial, and municipal governments to fully adopt and implement the United Nations Declaration on the Rights of Indigenous Peoples as the framework for reconciliation.

#47: We call upon federal, provincial, territorial, and municipal governments to repudiate concepts used to justify European sovereignty over Indigenous peoples and lands, such as the Doctrine of Discovery and terra nullius, and to reform those laws, government policies, and litigation strategies that continue to rely on such concepts.

#57: We call upon federal, provincial, territorial, and municipal governments to provide education to public servants on the history of Aboriginal peoples, including the history and legacy of residential schools, the United Nations Declaration on the Rights of Indigenous Peoples, Treaties and Aboriginal rights, Indigenous law, and Aboriginal-Crown relations. This will require skills-based training in intercultural competency, conflict resolution, human rights, and anti-racism.

#75: We call upon the federal government to work with provincial, territorial, and municipal governments, churches, Aboriginal communities, former residential school students, and current landowners to develop and implement strategies and procedures for the ongoing identification, documentation, maintenance, commemoration, and protection of residential school cemeteries or other sites at which residential school children were buried. This is to include the provision of appropriate memorial ceremonies and commemorative markers to honour the deceased children.

#77: We call upon provincial, territorial, municipal, and community archives to work collaboratively with the National Centre for Truth and Reconciliation to identify and collect copies of all records relevant to the history and legacy of the residential school system, and to provide these to the National Centre for Truth and Reconciliation.

The City of Victoria has begun this journey towards reconciliation. To recognize his efforts at relationship building, Chiefs of the Songhees and Esquimalt Nations presented a former Mayor with a hand-made personal drum. Spindle whorls are scattered throughout the city marking important places in Lekwungen territory, recognizing the economic trading history of the First Nations in this region. Spirit Square, honouring local First Nations' history, occupies the western half of city hall's Centennial Square precinct.

For the first time, Songhees and Esquimalt Chiefs met with City Council at an official Council meeting. Public meetings at City Hall now begin by recognizing that Council deliberations take place on the traditional territories of the Songhees and Esquimalt People. Meeting rooms in City Hall bear the names of the Songhees and Esquimalt Nations. The language of all City Proclamations has been amended to recognize the City of Victoria in the traditional territories of the Esquimalt and Songhees First Nations.

Land for re-burial of First Nations remains has been set aside on traditional lands of the Lekwungen People, in what is now Beacon Hill Park. The whole of City Council witnessed the signing of an Agreement in Principle that foreshadows the first local modern agreement since the Douglas Treaty.

Victoria City Hall hosted the first public showing of the 'Witness Blanket', made out of hundreds of items reclaimed from Residential Schools, churches, government buildings and traditional and cultural structures from across Canada, created as a national monument to recognize the atrocities of the Indian Residential School era, honour the children, and symbolize ongoing reconciliation.

We are ready to take the next steps.

Relevance to Strategic Plan 2015/2018

Objective 2: Engage and Empower the Community
2015 OUTCOME:

- Improved relationship with nearby First Nations. (Ongoing)

Objective 7: Facilitate Social Inclusion and Community Wellness

More information:

The TRC's Final Report

[http://www.trc.ca/websites/trcinstitution/File/2015/Honouring the Truth Reconciling for the Future July 23 2015.pdf](http://www.trc.ca/websites/trcinstitution/File/2015/Honouring%20the%20Truth%20Reconciling%20for%20the%20Future%20July%2023%202015.pdf)

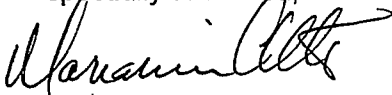
The 94 recommendations for action by all levels of government

[http://www.trc.ca/websites/trcinstitution/File/2015/Findings/Calls to Action English2.pdf](http://www.trc.ca/websites/trcinstitution/File/2015/Findings/Calls%20to%20Action%20English2.pdf)

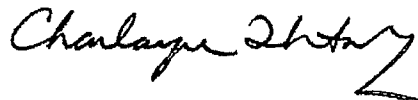
Motion:

BE IT RESOLVED THAT Council ask the city manager to consider the 'calls to action' in the Truth and Reconciliation final report, and report back to Council, before December 17, 2015, with recommendations on how to move forward on the actions recommended by the Truth and Reconciliation Commission that are within the City's jurisdiction to act.

Respectfully submitted,



Councillor Marianne Alto



Councillor Charlayne Thornton-Joe



Council Member Motion

For the Governance and Priorities Committee Meeting of October 8, 2015

Date: October 2, 2015

From: Councillor Ben Isitt and Councillor Jeremy Loveday

Subject: Workplace health and safety through Asbestos control

Background:

The mining of asbestos has been discontinued in Canada and the country is no longer exporting this product abroad to emerging countries such as India to process. However, the Canadian construction industry continues to bear the imprint of asbestos, in terms of legacy construction materials in buildings and maritime vessels as well as recently and newly imported construction materials. The presence of these materials, often unreported, unpublished and unknown, threatens the health and safety of workers in the building trades as well as occupants of buildings and the users of vessels, with deliberating impacts on individuals with medical conditions arising from exposure to asbestos as well as their families.

The Vancouver Island Building Trades Council and workers in the building and maritime construction industries have requested that all levels of government take action to increase protections for workers in the face of the ongoing health and safety risks of asbestos.

It is therefore proposed that the City of Victoria place itself on record advocating for increased protections to the provincial and federal levels of government, including the establishment of a National Registry of public buildings and maritime vessels containing asbestos and products containing asbestos, as well as examining actions the City can take within its own areas of jurisdiction to increase protections for workers from the health and safety risks of asbestos.

Recommendation:

THAT Council:

- (1) Requests that the Mayor write to the Prime Minister of Canada endorsing the establishment of National Registries of public buildings and public maritime vessels containing asbestos products and requesting a federal ban on the importation of asbestos and building products containing asbestos into Canada;
- (2) Requests that the Mayor write to the Premier of British Columbia, the Minister Responsible for Housing and the Minister of Advanced Education, (1) requesting co-operation with the Federal and Municipal governments in the establishment of National Registries of public buildings and public maritime vessels containing asbestos and building products containing asbestos; (2) proposing more rigorous training in asbestos safety, mitigation and removal within the provincial trades training, apprenticeship and accreditation system; and (3) recommending improvements to the BC Building Code to increase protections for workers from the health and safety risks of asbestos;

- (3) Refers the following motion for consideration during the next quarterly Strategic Priorities review:

THAT Council direct staff to report on options for increasing protections for workers in the building trades through the prohibition of the use of asbestos and building products containing asbestos in construction activities authorized by building permit in the City of Victoria;

AND THAT this report include advice from the Fire Chief on the advisability of prohibiting the use of asbestos and building products containing asbestos in construction activities in the City of Victoria;

AND THAT this report include advice on the resource implications and advisability of including municipal buildings, facilities and maritime vessels in National Registries of public buildings and public maritime vessels containing asbestos and building products containing asbestos.

Respectfully submitted,



Councillor Ben Isitt



Councillor Jeremy Loveday

Attachments.

Letter from Vancouver Island Building Trades Council to Prime Minister of Canada



July 30, 2015

Office of the Prime Minister
80 Wellington Avenue
Ottawa, ON K1A 0A2

Attention: Stephen Harper
The Right Honourable Prime Minister

Re: Asbestos Awareness and Registries

Dear Prime Minister:

I would like to start by thanking you and the federal government for putting the effort into apprenticeship trades training. Without the highest standards and safest learned practices, the construction and maintenance industries would be fraught with many more injuries and fatalities it typically sees.

Which brings me to the reason I'm writing you. As you well know, the mining of asbestos shut-down a couple of years ago, and Canada is no longer exporting this dangerous product abroad to emerging countries like India to process. However, asbestos is not unlike a land mine waiting patiently until someone often not directly involved with the purpose walks innocently by and ends their life. Of course the one is usually immediate, while the other prolongs a person's painful existence, the Canadian construction landscape is checkered with these delayed landmines.

As a 35 year construction and shipyard electrician, I have watched many friends and co-workers diagnosed with pleural plaques on their lungs and asbestosis. This diagnosis is nothing less than a death sentence, they slowly and prematurely wither away, and die an agonizing death due solely from breathing, while at work.

For the past 14 years I have served as the President of Vancouver Island's Building Trades, an organization of approximately 7,000 construction workers, who also move in and out of the west-coast shipbuilding and repair industry.

The proliferation of products containing asbestos throughout the building construction industry over the past 75 and more years will likely go down in modern-day civilized history as one of our worst self-inflicted health care casualties, and it will not subside for many years to come. The best we can hope for is to mitigate its relentless wake.

Therefore, we are calling on the Federal Government as well as all provincial and municipal governments

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Re: Asbestos Awareness and Registries

July 30, 2015

to develop and establish a **National Building Registry of all Public Buildings which utilize Building Products containing Asbestos**, and to make that registry online and available to all restoration and construction workers and companies so they may see if the buildings they (will) work in, have asbestos products and what form those products containing the asbestos fibers are in (ie. floor tiles, ceiling tiles, insulation, drywall, pipe and cladding, etc), and how best to remove or disturb each type of product. We are proposing the Building Registry begin with all public buildings, our parliament, legislatures, office and administration buildings, schools, hospitals, city halls, and associated real estate and public work yards.

We are also calling on the Federal and provincial governments which utilize public marine transportation, the Canadian Navy, Coast Guard, Ocean Sciences, and any other publicly owned vessel to develop and establish a **National Vessel Registry of all Maritime Vessels which utilize Products and equipment containing Asbestos**. That the Registry be available online so that Canadian Shipyard Workers can obtain the information on the products that could potentially kill them prior to them beginning work on the particular equipment, system or vessel structure.

When we properly identify and publish the risks construction/shipyard/remediation, and all workers face, the Canadian workforce will be better prepared and we will all benefit from reduced and controlled exposure. That was essentially the national thrust of programs like; "Right to Know" and "WHMIS".

The baby boomer generation is well versed in asbestos we have seen its extraction from our lands, we have used it, we have lived and worked with it all around us. We are on the eve of mass retirement with a new generation of workers who know very little of the harmful effects asbestos exposure can cause.

Therefore, we are calling on the Federal and provincial governments to develop a plan to better educate our youth moving into the construction and heavy industry sectors with the purpose to help identify products made of asbestos and those which can often contain asbestos, by establishing the last week of April as "Asbestos Awareness" week. This would be in-step with our closest neighbour and largest trading partner as the USA have recently proclaimed the first week of April dedicated to the same cause. Why we are suggesting the last week of April as, April 28th is globally known as the "**Day of Mourning**", a day recognized to honour those who lost their lives while at work, and the number one fatal illness in Canada are those workers who died from inhaling asbestos dust. We believe the highest level of respect we can give those who lost their lives while at work is to fight for those who continue to do the job, to educate the living against the dangers, so they can return home to their loved ones.

We are also recommending that a national standard apprenticeship be developed known as "Hazmat Worker" so those that are involved in remediation have the developed skills and knowledge in proper procedure of remediation of asbestos products. Today these workers are lucky to receive any information of the asbestos product they are removing, how to remove it safely and maybe a throwaway pair of coveralls and a dust mask. Many of them are hired by a labour broker as an independent contractor so they have no recourse to the unsafe work.

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Re: Asbestos Awareness and Registries

July 30, 2015

Lastly, we are calling on the Federal Government and provincial governments to move forward on Legislation banning all products containing asbestos to cease being imported into Canada. We have finally come to grips with what the rest of the world's developed nations have known for decades, products containing asbestos can be fatal from simply drawing a breath of air, something we all do 20-30 thousand times each and every day. Currently, our import laws allow unregulated importation of asbestos products, they can be found in anything from our after-market vehicle brake pads, some types of building piping, laminate flooring and many other products without our knowledge.

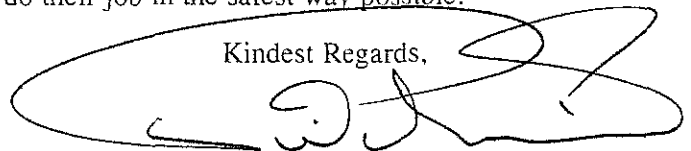
As a business manager I am responsible for those that come in to visit our establishment, if I ignore the sheet of ice at the front entrance and that causes an individual pain and suffering from their fall our business is liable for that pain and suffering. The asbestos tragedy in our eyes is no different, our governments know of its existence in their buildings, it is the tax payer at some time that will be financially impacted, not necessarily the employer who simply came to pull the data cabling throughout a building disturbing the asbestos dust in the ceiling tiles, causing the workers death.

Canadians look towards their elected officials to champion the causes that serve and protect them, it is our own elected officials who for the past five decades have allowed this travesty to continue and spread with full knowledge of the personal anguish, pain and sorrow it was causing. It is time to write a new chapter on this tragic story, with pages of education, transparency, understanding, and knowledge.

We look forward to seeing real action with measurable results on this file in the names of those who have lost their lives, their families, as well as those young adults entering the trades today.

I would like to thank you for your time in reading our recommendations and look forward to a day when every worker can obtain the information they need to do their job in the safest way possible.

Kindest Regards,



Phil Venoit
President,
VI-Building Trades

cc. Christy Clark, Premier British Columbia
Rachel Knotley, Premier Alberta
Brad Wall, Premier Saskatchewan
Greg Selinger, Premier Manitoba
Kathleen Wynne, Premier Ontario
Philippe Couillard, Premier Quebec
Stephen McNeil, Premier Nova Scotia
Brian Gallant, Premier New Brunswick
Wade MacLauchlan, Premier Prince Edward Island
Paul Davis, Premier Newfoundland
Members of Parliament
Bob Blakely, Executive Director Canadian Building Trades
Members of the Legislative Assemblies
Mayor and Council

PMV/nd
Cope 378