

**MINUTES OF THE
GOVERNANCE & PRIORITIES COMMITTEE MEETING
HELD THURSDAY, MARCH 12, 2015, 9:00 A.M.**

1. THE CHAIR CALLED THE MEETING TO ORDER AT 9:00 A.M.

Committee Members Present: Mayor Helps in the Chair; Councillors Alto, Coleman, Isitt, Loveday, Lucas, Madoff, Thornton-Joe and Young.

Staff Present: J.Jenkyns – Acting City Manager; R. Woodland – Director of Legislative & Regulatory Services; J. Appleby – Recording Secretary.

Staff Present for a Portion of the Meeting: D. Kalynchuk – Director of Engineering & Public Works; J. Huggett – Interim Project Director, Johnson Street Bridge; J. MacDougall – Acting Director of Parks & Recreation; S. Thompson – Director of Finance; A. Hudson – Assistant Director of Community Planning; J. Paul – Acting Assistant Director, Underground Utilities and Facilities; L. Sifton – Manager of Parks Planning, Design and Development.

2. APPROVAL OF THE AGENDA

Action: It was moved by Councillor Alto, seconded by Councillor Coleman, that the Agenda of the March 12, 2015, Governance & Priorities Committee meeting be approved.

CARRIED UNANIMOUSLY 15/GPC196

3. CONSENT AGENDA

Mayor Helps canvassed members of Council, who approved bringing forward the following items for approval:

- Item # 1 - Minutes from the Special Meeting held February 2, 2015
- Item # 2 - Minutes from the Special Meeting held February 3, 2015
- Item # 3 - Minutes from the Special Meeting held February 5, 2015
- Item # 4 - Minutes from the Special Meeting held February 10, 2015
- Item # 5 - Minutes from the Regular Meeting held February 12, 2015
- Item # 6 - Minutes from the Special Meeting held February 16, 2015
- Item # 7 - Minutes from the Special Meeting held February 17, 2015
- Item # 8 - Minutes from the Special Meeting held February 19, 2015
- Item # 9 - Minutes from the Special Meeting held February 23, 2015
- Item # 10 - Minutes from the Regular Meeting held February 26, 2015
- Item # 13 – Revised 2015 Committee and Council Meeting Schedule

- Item #14 – Conference Attendance Request
- Item #17 – Greater Victoria Public Library Capital Budget

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the amended agenda.
CARRIED UNANIMOUSLY 15/GPC197

3.1 Minutes from the Special Meeting held February 2, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 2, 2015.
CARRIED UNANIMOUSLY 15/GPC198

3.2 Minutes from the Special Meeting held February 3, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 3, 2015.
CARRIED UNANIMOUSLY 15/GPC199

3.3 Minutes from the Special Meeting held February 5, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 5, 2015.
CARRIED UNANIMOUSLY 15/GPC200

3.4 Minutes from the Special Meeting held February 10, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 10, 2015.
CARRIED UNANIMOUSLY 15/GPC201

3.5 Minutes from the Regular Meeting held February 12, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Regular Meeting held February 12, 2015.
CARRIED UNANIMOUSLY 15/GPC202

3.6 Minutes from the Special Meeting held February 16, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 16, 2015.
CARRIED UNANIMOUSLY 15/GPC203

3.7 Minutes from the Special Meeting held February 17, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 17, 2015.

CARRIED UNANIMOUSLY 15/GPC204

3.8 Minutes from the Special Meeting held February 19, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 19, 2015.

CARRIED UNANIMOUSLY 15/GPC205

3.9 Minutes from the Special Meeting held February 23, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 23, 2015.

CARRIED UNANIMOUSLY 15/GPC206

3.10 Minutes from the Regular Meeting held February 26, 2015

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Regular Meeting held February 26, 2015.

CARRIED UNANIMOUSLY 15/GPC207

3.11 Revised 2015 Committee and Council Meeting Schedule

Committee received a report dated March 4, 2015, providing Committee with a revised 2015 meeting schedule for the Planning and Land Use Committee and the Governance and Priorities Committee meeting.

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that the Committee recommends that:

1. Council approve the Revised 2015 Governance and Priorities Committee, Planning and Land Use Committee, Standing Committees and Council meeting schedule as attached and make available to the public as required under Section 127 of the *Community Charter*.
2. This motion be considered at the Council meeting of March 12, 2015.

CARRIED UNANIMOUSLY 15/GPC208

3.12 Conference Attendance Request

Committee received a report regarding a request by Councillor Isitt and Councillor Loveday to attend the Centre for Civic Governance, High Ground Conference to be held in Vancouver, B.C., March 20-21, 2015.

- Action:** It was moved by Councillor Madoff, seconded by Councillor Coleman, that:
1. Committee approve the attendance and associated costs for Councillor Isitt and Councillor Loveday to attend the Centre for Civic Governance, High Ground Conference to be held in Vancouver, BC, March 20-21, 2015.
 2. This motion be considered at the Council meeting of March 12, 2015.

CARRIED UNANIMOUSLY 15/GPC209

3.13 Greater Victoria Public Library Capital Budget

Councillors Madoff and Alto provided Committee with a motion regarding a request to report on implications of adding the Greater Victoria Public Library Capital Budget request to create a James Bay Library Branch to the City's 2017 Capital Plan.

- Action:** It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee recommends that Council direct staff to report on implications of adding a James Bay Library Branch to the City of Victoria's 2017 Capital Plan.

CARRIED UNANIMOUSLY 15/GPC210

4. PRESENTATION

4.1 Johnson Street Bridge Replacement Project

Mr. Huggett, Interim Project Manager for the Johnson Street Bridge Replacement Project, provided Committee with information regarding the seismic standard of the replacement bridge and addressed two issues that have been raised by the media:

- That the City is building a bridge that will not meet seismic standards,
- That a level of protection is not being provided to the City.

Mr. Huggett provided background information on the standards and the process leading up to the issuance of the Request for Proposals (RFP).

Committee discussed:

- Background information on the design criteria (including the codes and standards).
- That the bridge has been designed to the highest Canadian and American seismic standards, supplemented by standards used in California.
- The type of seismic events the bridge could withstand.
- That the bridge has been designed as a lifeline bridge as defined in the AASHTO Specifications and available to all traffic after a one in 1000 year earthquake.
- Concerns that the public is receiving conflicting technical information regarding the bridge.

- Action:** It was moved by Councillor Isitt, seconded by Mayor Helps, that Committee recommends that Council direct staff to report back as soon as possible, to clarify seismic performance standards including the Canadian International

Design Codes and Standards and information contained in the seismic report dated August 17, 2012.

Councillor Coleman asked if there would be a significant cost involved to provide the report. Mr. Hugget advised that there would not.

CARRIED UNANIMOUSLY 15/GPC211

Action: It was moved by Mayor Helps, seconded by Councillor Thornton-Joe, that Mr. Hugget and his seismic engineer meet with Mr. Broadland (FOCUS Magazine) to discuss the MMM Seismic report and report back to council.

Amendment: It was moved by Mayor Helps, seconded by Councillor Thornton-Joe, that Committee amend the motion as follows:

That Mr. Hugget and his seismic engineer **have a technical briefing meet with Mr. Broadland (FOCUS Magazine) for any member of the public or media** to discuss the MMM Seismic Report and report back to Council.

On the amendment:

CARRIED UNANIMOUSLY 15/GPC212

On the main motion as amended:

CARRIED UNANIMOUSLY 15/GPC213

Action: It was moved by Councillor Isitt, seconded by Mayor Helps, that Committee postpone receipt of the Johnson Street Bridge report pending receipt of the results of the technical briefing.

For: Councillors Alto, Isitt, Lucas, Loveday, Madoff and Thornton-Joe
Opposed: Councillors Coleman and Young

CARRIED 15/GPC214

5. DECISION REQUESTS

5.1 Wastewater Treatment Options – Service and Governance

Committee received a report dated February 26, 2015, regarding wastewater treatment options for service and governance under existing legislation.

Four options for service structure include:

1. Status-Quo - Service remains with the Capital Regional District. Regional and municipal wastewater service governance remains consistent with the Core Area Liquid Waste Management Plan, including the proposed program for capital works.
2. Sub-Regional Function - Under a regional framework established via the Capital Regional District, the City of Victoria could develop a local plan for wastewater treatment which would likely include municipal partners.
3. City-Only Service - Victoria could establish an independent wastewater treatment service.

4. Inter-Municipal Service - Victoria could develop a local plan for wastewater treatment which includes municipal partners (but is not delivered through the regional district).

Committee discussed:

- That staff have been participating on the Eastside Select Committee but are also looking at options for a Victoria-only solution.

Action: It was moved by Councillor Alto, seconded by Councillor Isitt, that Committee receive the report.

Committee discussed:

- That the City will continue work on exploring options for wastewater treatment.
- The pros and cons of a regional solution.
- If a delay in the process could risk senior government funding.
- The need to continue with the parallel process for as long as possible.

Amendment: It was moved by Councillor Alto, seconded by Councillor Coleman, that Committee amend the motion as follows:

That Committee receive the report and **that staff provide an update in one month's time.**

On the amendment:
CARRIED UNANIMOUSLY 15/GPC215

On the main motion as amended:
CARRIED UNANIMOUSLY 15/GPC216

Committee recessed at 10:24 a.m. and reconvened at 10:30 a.m.

6. REPORTS FOR INFORMATION

6.1 Clawthorpe Park Playground Improvements

Committee received a report dated February 16, 2015, providing Committee with an update on the results of the public engagement and next steps for Clawthorpe Park playground and park renewal project. The 2015 Financial Plan proposes upgrading Clawthorpe Park to replace aging play equipment and to better meet the needs of the community.

Action: It was moved by Councillor Alto, seconded by Councillor Madoff, that Committee receive the report for information.

Committee discussed:

- That an off leash area for pets was not considered due to size constraints of the park.
- If fruit trees could be considered when the existing trees have outlived their lifespan.
- If adult exercise stations could be added should more funds become available?

- The possibility of daylighting Bowker Creek .
- The principles that are used to determine which parks require the most investment.
- The construction of the berm will help make the park more desirable as a safe area for all users.
- If water bowls could be made available for pets.

CARRIED UNANIMOUSLY 15/GPC217

Committee discussed the possibility of closing the north end of Clawthorpe Avenue to add to the park.

Action: It was moved by Councillor Isitt, seconded by Councillor Loveday, that staff consider a road closure of Clawthorpe Avenue at North Dairy Road and report back with the implications.

CARRIED UNANIMOUSLY 15/GPC218

Staff advised that there could be unintended impacts that should be considered.

Action: It was moved by Councillor Isitt, seconded by Councillor Alto, to postpone further consideration of the motion to close Clawthorpe Avenue at North Dairy Road, pending receipt of further information of the implications.

CARRIED UNANIMOUSLY 15/GPC219

Councillor Lucas declared that she will remove herself from the meeting should the report for information regarding Liquor Policy Review Impacts become a decision-making matter. As General Manager of the Rialto Hotel, she would have a direct pecuniary interest.

Councillor Loveday withdrew from Committee at 11:16 a.m. and returned at 11:19 a.m.

6.2 Liquor Policy Review Impacts

Committee received a report dated March 5, 2015, from Legislative and Regulatory Services providing Committee with information regarding the impact of the recommendations from the Province of British Columbia's 2013 Liquor Policy Review, advice on the City's Licensee Retail Store rezoning policy and possible options if Council wishes to further investigate or respond to community concerns associated with the operation of liquor licensed establishments.

Committee discussed:

- If there is a policy to prevent a retail liquor store that is too large for a neighbourhood.
 - The OCP does not address size, but it does recognize town centres and large urban villages for a mixed use; it would be at Council's discretion to determine how large a liquor retail store could be.
- Councillor Isitt inquired about a request for a report regarding a per drink levy for policing costs. Staff responded that policy recommendations

regarding this proposed levy have been forwarded to the Union of BC Municipalities, who have responded that the issue is beyond the scope of Local Government. A memo regarding this item will be forwarded to Committee.

Councillor Lucas withdrew from Committee at 11:27 a.m.

Action: It was moved by Councillor Isitt, seconded by Councillor Loveday, that Committee recommends that Council:

1. Direct staff to bring forward an amendment to the *Business Licence Bylaw* for Council consideration that will align the City's minimum drink prices with those established by the Province.

CARRIED UNANIMOUSLY 15/GPC220

Amendment: It was moved by Mayor Helps, seconded by Councillor Madoff, that Committee amend the motion as follows:

1. Direct staff to bring forward an amendment to the *Business Licence Bylaw* for Council consideration that will align the City's minimum drink prices with those established by the Province.
2. **Direct staff to report back on the amendments made to the District of Saanich, 2004 Zoning Bylaw, related to Liquor Retail Stores.**
3. **Direct staff to consult with representatives of the Liquor Distribution Branch, Island Health, Victoria Police Department, Centre for Addictions Research, Victoria Chamber of Commerce, Private Operators and Neighbourhood Association representatives for each of the neighbourhoods with a Village Centre within the City of Victoria.**

On the amendment:

CARRIED UNANIMOUSLY 15/GPC221

Amendment to the amendment: It was moved by Councillor Alto, seconded by Councillor Madoff, that Committee amend the amendment:

1. Direct staff to bring forward an amendment to the *Business Licence Bylaw* for Council consideration that will align the City's minimum drink prices with those established by the Province.
2. Direct staff to report back on the amendments made to the District of Saanich, 2004 *Zoning Bylaw*, related to Liquor Retail Stores.
3. Direct staff to consult with representatives of the Liquor Distribution Branch, Island Health, Victoria Police Department, Centre for Addictions Research, Victoria Chamber of Commerce, Private Operators and Neighbourhood Association representatives for each of the neighbourhoods with a Village Centre within the City of Victoria **and report back within eight weeks.**

On the amendment:

CARRIED UNANIMOUSLY 15/GPC222

On the main motion as amended:

CARRIED UNANIMOUSLY 15/GPC223

Action: It was moved by Councillor Isitt, seconded by Councillor Loveday, that this motion be considered at the Council meeting of March 12, 2015.

CARRIED UNANIMOUSLY 15/GPC224

Councillor Thornton-Joe noted that complaints have been received from many downtown residents regarding noise and loud behavior once the drinking establishments close. There is much to learn from other cities on how to manage aggressive behavior and noise from bars.

Action: It was moved by Councillor Thornton Joe, seconded by Councillor Coleman, that Committee recommends Council direct staff to examine possible bylaw or policy changes that address the issue of bar noise and patron behavior, including the approaches used in Vancouver.

CARRIED UNANIMOUSLY 15/GPC225

Councillor Lucas returned to the meeting at 11:40 a.m.

7. NEW BUSINESS

7.1 Motion – Youth Council Use of City Hall for a Youth Art Show

Mayor Helps and Councillor Loveday provided Committee with a request that the Youth Council be allowed to use City Hall for the week of April 16-23, 2015.

Action: It was moved by Councillor Loveday, seconded by Mayor Helps, that Committee recommends that:

WHEREAS the Youth Artist Mentorship Art Show will be a free and open event for all members of the public which will showcase youth artwork,

AND WHEREAS the City of Victoria Youth Council is a City of Victoria funded youth led program that aims to make Victoria a more youth friendly city,

AND WHEREAS Council has directed staff to report on public uses of City Hall and this art show could be a pilot usage of this public facility,

AND WHEREAS a youth art show at City Hall would help to demystify City Hall for youth and bring new people to City Hall who may otherwise not attend,

THEREFORE BE IT RESOLVED that Council directs staff to work with the City of Victoria Youth Council to display the art created as part of the Youth Arts Mentorship program for the week of April 16 – 23, 2015, including opening the foyer and historic front entrance of City Hall for a launch party on Thursday, April 16, 2015, from 5:30 p.m. until 7 p.m.

Committee discussed the need for a policy to cover such items as who will pay for security and staff time.

Action: It was moved by Councillor Loveday, seconded by Mayor Helps, that Committee recommends that this motion be considered at the Council meeting of March 12, 2015.

CARRIED UNANIMOUSLY 15/GPC226

7.2 Councillor Sharing – University of Victoria (UVic) Catalyst Conversation Event

Councillor Alto provided Committee with a request regarding an upcoming event at the University of Victoria. The University, in conjunction with Camosun College and Royal Roads University, are undertaking conversations on a number of topics intended to bridge the gap and build relationships among those institutions and cities. On June 2, 2015, from 2:30 p.m. to 5 p.m. the first event will be taking place at the University Club. All elected officials are invited to attend.

7.3 Councillor Sharing – Victoria Commonwealth Games

Mayor Helps provided Committee with a request that the City of Victoria be considered as an alternate host for the 2022 Commonwealth Games.

- Action:** It was moved by Councillor Isitt, seconded by Councillor Young, that Committee recommends that Council:
1. Request that additional information be provided on the financial implications of the City of Victoria acting as an alternate host of the 2022 Commonwealth Games.
 2. This motion be considered at the Council meeting of March 12, 2015.

Committee discussed:

- Concerns regarding the cost of security and if the games would be financially viable.
- If substantial upgrades will need to be considered and what the enduring benefit to the City would be.

CARRIED UNANIMOUSLY 15/GPC227

- Action:** It was moved by Councillor Lucas, seconded by Councillor Madoff, that the Governance & Priorities Committee convene a Closed meeting that excludes the public under Section 12(6) of the *Council Bylaw* for the reason that the following agenda items deal with matters specified in Sections 12(3) and/or (4) of the Council Bylaw, namely:
- Section 12(3)(a) Personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the City or another position appointed by the City.
- Section 12(3)(e) The acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure might reasonably be expected to harm the interests of the City.
- Section 12(3)(h) An administrative tribunal hearing or potential administrative tribunal hearing affecting the City, other than a hearing to be conducted by the Council or a delegate of Council.
- Section 12(3)(k) Negotiations and related discussions respecting the proposed provision of a City service that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the municipality if they were held in public.

CARRIED UNANIMOUSLY 15/GPC228

8. CLOSED MEETING AT 12:45 P.M.

Committee Members Present: Mayor Helps in the Chair; Councillors Alto, Coleman, Isitt, Loveday, Lucas, Madoff, Thornton-Joe and Young.

Staff Present: J. Jenkyns - Acting City Manager, K. Blokmanis – Assistant City Solicitor; K. Hamilton - Director of Citizen Engagement & Strategic Planning; D. Kalynchuk – Director of Engineering & Public Works; J. Paul – Acting Assistant Director, Underground Utilities and Facilities; M. Cittone – Senior Planner, Community Planning Division; R. Woodland – Director of Legislative & Regulatory Services; J. Appleby – Recording Secretary.

9. APPROVAL OF THE CLOSED AGENDA

Action: It was moved by Councillor Alto, seconded by Councillor Coleman, that the Closed Agenda of the Governance and Priorities Committee meeting of March 12, 2015, be approved.

CARRIED UNANIMOUSLY 15/GPC229

10. CONSENT AGENDA

Mayor Helps canvassed members of Council, who approved bringing forward the following items for approval.

- Item # 21 – Minutes from the Regular Closed Meeting held February 12, 2015
- Item # 22 – Minutes from the Regular Closed Meeting held February 26, 2015

10.1 Minutes from the Regular Closed Meeting held February 12, 2015.

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Special Meeting held February 12, 2015.

CARRIED UNANIMOUSLY 15/GPC230

10.2 Minutes from the Regular Closed Meeting held February 26, 2015.

Action: It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee approve the Minutes from the Regular Closed Meeting held February 12, 2015.

CARRIED UNANIMOUSLY 15/GPC231

11. ADOPTION OF THE CLOSED MINUTES

11.1 Minutes from the Regular Closed Meeting held February 2, 2015

Committee postponed consideration of adoption of the February 2, 2015, minutes pending clarification of who moved that Committee move into closed meeting.

CARRIED UNANIMOUSLY 15/GPC232

12. REPORT FOR INFORMATION

12.1 Acquisition / Disposition of Land

Committee received information and discussed a potential acquisition / disposition of land.

The discussion was recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC234

13. DECISION REQUEST

13.1 Tribunal Hearing affecting the City

Committee received information and discussed a Tribunal Hearing affecting the City.

The discussion was recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC239

13.2 Appointments – Citizen Advisory Group

Committee received information and discussed appointments to a Citizen Advisory Group.

The discussion was recorded and kept confidential.

CARRIED UNANIMOUSLY 15/GPC242

14. ADJOURNMENT

Action: It was moved by Councillor Alto, seconded by Councillor Isitt, that the Governance & Priorities Committee meeting of March 12, 2015, be adjourned at 3:25 p.m.

CARRIED UNANIMOUSLY 15/GPC258

Mayor Helps, Chair