

AGENDA - COMMITTEE OF THE WHOLE

Thursday, January 17, 2019, 9:00 A.M. COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE Located on the traditional territory of the Esquimalt and Songhees People

Pages APPROVAL OF AGENDA A. B. CONSENT AGENDA C. **READING OF MINUTES** 1 C.1 Minutes from the meeting held September 27, 2018 15 C.2 Minutes from the meeting held November 15, 2018 D. **UNFINISHED BUSINESS** E. LAND USE MATTERS 27 E.1 Rezoning Application No.00649 for 2424 Richmond Street (North Jubilee) A report presenting Council with information for a Rezoning Application for the property located at 2424 Richmond Road proposing to add a new two-storey single-family dwelling to the lot and recommending it be declined. 90 **E.2** Update Report for Rezoning Application No.00556 and Development Permit with Variance Application No.00028 for 1417 May (Fairfield) A report presenting Council with updated information regarding the Rezoning and Development Permit with Variance Applications for the property located at 1417 May Street proposing to construct a two-storey residential building with four ground-oriented, self contained dwelling units and recommending the application move forward to public hearing. F. STAFF REPORTS 157 F.1 Public Hearing Submissions and Public Comment Policy A report recommending a formal policy covering written public hearing submissions to increase transparency, ensure due process for the public hearings and improve internal process efficiencies. F.2 Compensation for Head of Operations & Strategy, Mayor's Office Report to follow

G. NOTICE OF MOTIONS

H. NEW BUSINESS

H.1 Call for Written Submissions - Select Standing Committee on Ride Hailing Services

164

An opportunity for Council to provide input to the Select Standing Committee on Crown Corporations related to ride hailing services.

H.2 Extension of Vacancy Taxation Authority to Local Governments

166

A Councillor members' motion requesting that Council endorse sending a resolution to AVICC, UBCM and other agencies regarding the extension of vacancy taxation authority to local governments.

I. ADJOURNMENT OF COMMITTEE OF THE WHOLE



MINUTES - COMMITTEE OF THE WHOLE

September 27, 2018, 9:00 A.M. COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE Located on the traditional territory of the Esquimalt and Songhees People

PRESENT: Mayor Helps in the Chair, Councillor Alto, Councillor Coleman,

Councillor Isitt, Councillor Loveday, Councillor Lucas, Councillor

Madoff, Councillor Thornton-Joe, Councillor Young

STAFF PRESENT: C. Coates - City Clerk , P. Bruce - Fire Chief, S. Thompson - Director

of Finance, J. Tinney - Director of Sustainable Planning & Community Development, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhauer - Head of Engagement, C. Havelka - Deputy City Clerk, A. Hudson - Assistant Director of Community Planning, AM Ferguson -

Committee Secretary, L. Taylor - Senior Planner, M. Angrove -

Planner, M. Betanzo - Senior Planner, J. Tarbotton - Senior Planner Housing Policy, R. Batallas - Senior Planner, B. Dellebuur - Assistant

Director, Transportation

A. APPROVAL OF AGENDA

Councillor Isitt and Loveday was not present at the time the meeting convened.

Moved By Councillor Coleman Seconded By Councillor Alto

That the agenda be approved.

Moved By Councillor Lucas Seconded By Councillor Coleman

Amendment:

That the agenda be amended to include the following items on the consent agenda:

Consent Agenda:

E. 1 - 27 Pilot Street - Development Permit with Variance Application No. 00081 (James Bay)

Councillor Loveday joined the meeting at 9:01 a.m.

- E. 3 1046-1048 North Park Street Rezoning Application No. 00632 and Development Permit with Variance Application No. 00071 (North Park)
- F. 1 Vancouver Island Intercommunity Business Licensing Proposal

- F. 2 Requests for Boulevard Removal from the Taxed Boulevard Program
- F. 3 National Zero Waste Council
- F. 4 Bylaw Officers
- F. 5 Proclamation- Miriam Temple No. 2 Daughters of the Nile Day
- F. 6 Proclamation Pulmonary Hypertension Awareness Month
- F. 7 Proclamation- Waste Reduction Week
- F. 8 Proclamation- World Mental Health Day
- F. 9 Proclamation- World Pancreatic Cancer Day

On the amendment:

CARRIED UNANIMOUSLY

Main motion as amended:

CARRIED UNANIMOUSLY

B. <u>CONSENT AGENDA</u>

Moved By Councillor Coleman Seconded By Councillor Lucas

That the following items be approved without further debate

CARRIED UNANIMOUSLY

B.1 <u>27 Pilot Street - Development Permit with Variance Application No. 00081</u> (James Bay)

Committee received a report dated September 13, 2018 from the Director of Sustainable Planning and Community Development presenting information, analysis and recommendations for a Development Permit with Variance Application proposing to permit a garden suite through an addition to an existing accessory building.

Moved By Councillor Coleman Seconded By Councillor Lucas

That Council, after giving notice and allowing an Opportunity for Public Comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Permit with Variance Application No. 00081 for 27 Pilot Street, in accordance with:

- 1. Plans date stamped August 7, 2018
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:

- i. Schedule M- Garden Suites reduce the rear yard setback from 0.6m to 0.2m
- 3. Development Permit lapsing two years from the date of this resolution."

CARRIED UNANIMOUSLY

B.2 <u>1046-1048 North Park Street - Rezoning Application No. 00632 and</u> <u>Development Permit with Variance Application No. 00071 (North Park)</u>

Committee received a report dated September 13, 2018 from the Director of Sustainable Planning and Community Development presenting information, analysis and recommendations for a Rezoning and Development Permit Application proposing to construct a rest home for the property located at 1046 and 1048 North Park Street.

Moved By Councillor Coleman Seconded By Councillor Lucas

Rezoning Application No. 00632

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00632 for 1046 and 1048 North Park Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set.

Development Permit with Variance Application No. 00071

- That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the Public Hearing for Rezoning Application No. 00632, if it is approved, consider the following motion: "That Council authorize the issuance of Development Permit Application No. 00071 for 1046 and 1048 North Park Street, in accordance with:
 - a. Plans date stamped September 18, 2018.
 - b. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
 - ii. reduce the required number of parking spaces from 16 to 4.
 - c. The Development Permit lapsing two years from the date of this resolution."
- That Council direct staff to discharge Section 219 Covenant (CA4449030)
 registered on the property at 1046 North Park Street to the satisfaction of City
 staff, which was associated with a previously approved Development Permit,
 if Development Permit with Variance Application No. 00071 is approved.

CARRIED UNANIMOUSLY

B.3 Vancouver Island Intercommunity Business Licensing Proposal

Committee received a report dated September 19, 2018 from the City Clerk and Director of Finance providing information on a new Vancouver Island Initiative for an Inter-Community Business Licensing regime for Vancouver Island

municipalities and to recommend that Council approve the City's participation in the Program.

Moved By Councillor Coleman Seconded By Councillor Lucas

That Council direct staff to bring forward a bylaw establishing the City's participation in a Vancouver Island Inter-Community Business Licensing (ICBL) program.

CARRIED UNANIMOUSLY

B.4 Requests for Boulevard Removal from the Taxed Boulevard Program

Council received a report dated September 18, 2018 from the City Clerk regarding the removal of 1750 Rockland Avenue and 1694 St. Francis Wood from the Taxed Boulevard Program effective the 2019 tax year.

Moved By Councillor Coleman Seconded By Councillor Lucas

That Council approve the removal of 1750 Rockland Avenue and 1694 St. Francis Wood (comprising one block) from the Taxed Boulevard Program effective the 2019 tax year.

CARRIED UNANIMOUSLY

B.5 National Zero Waste Council

Committee received a report dated September 18, 2018 from the Director of Engineering and Public Works presenting goals and broad objectives to reduce waste sent to landfill and make recovery, re-use, recycling and composting of resources standard practice.

Moved By Councillor Coleman Seconded By Councillor Lucas

That Council:

- 1. Direct staff to submit an application for membership to the National Zero Waste Council;
- 2. Appoint a member of Council as the City's representative to the National Zero Waste Council; and
- 3. Demonstrate its commitment to waste prevention and reduction to the National Zero Waste Council through a letter containing the City of Victoria's "Statement of Intent", as contained in Attachment A.

CARRIED UNANIMOUSLY

B.6 Bylaw Officers

Committee received a report from the Lead of Bylaw and Licensing Services dated September 24, 2018 regarding the requirement for a specific Council resolution to enable a Bylaw Officer to act with full capacity.

Moved By Councillor Coleman Seconded By Councillor Lucas

That Council approve the appointment of Michael Alton:

- 1. as a Bylaw Officer pursuant to section 2(a) of the Inspection Bylaw (06-061);
- 2. as a Business Licence Inspector for the City of Victoria

CARRIED UNANIMOUSLY

B.7 Proclamation- Miriam Temple No. 2 Daughters of the Nile Day

Committee received a report dated September 17, 2018 from the City Clerk regarding a proclamation for a "Miriam Temple No. 2 Daughters of the Nile Day" for October 18, 2018.

Moved By Councillor Coleman Seconded By Councillor Lucas

That the *Miriam Temple No. 2 Daughters of the Nile Day Proclamation* be forwarded to the October 4, 2018 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

B.8 Proclamation - Pulmonary Hypertension Awareness Month

Committee received a report dated September 17, 2018 from the City Clerk regarding a proclamation for a "Pulmonary Hypertension Awareness Month" for November 2018.

Moved By Councillor Coleman Seconded By Councillor Lucas

That the *Pulmonary Hypertension Awareness Proclamation* be forwarded to the October 4, 2018 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

B.9 Proclamation- Waste Reduction Week

Committee received a report dated September 17, 2018 from the City Clerk regarding a proclamation for a "Waste Reduction Week" for October 15-21, 2018.

Moved By Councillor Coleman Seconded By Councillor Lucas

That the *Waste Reduction Week Proclamation* be forwarded to the October 4, 2018 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

B.10 Proclamation- World Mental Health Day

Committee received a report dated September 17, 2018 from the City Clerk regarding a proclamation for a "World Mental Health Day" for October 10, 2018.

Moved By Councillor Coleman Seconded By Councillor Lucas

That the *World Mental Health Day Proclamation* be forwarded to the October 4, 2018 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

B.11 Proclamation- World Pancreatic Cancer Day

Committee received a report dated September 17, 2018 from the City Clerk regarding a proclamation for a "World Pancreatic Cancer Day" for November 15, 2018.

Councillor Isitt joined the meeting at 9:05 am.

Moved By Councillor Coleman Seconded By Councillor Lucas

That the *World Pancreatic Cancer Day Proclamation* be forwarded to the October 4, 2018 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

E. LAND USE MATTERS

E.2 <u>2501 Blanshard Street - Development Permit with Variances Application No.</u> 00089 (Hillside/Quadra)

Councillor Thornton-Joe withdrew from the meeting at 9:03 a.m. due to a pecuniary conflict of interest with the following item as she is the Chair of the Aboriginal Coalition to End Homelessness.

Committee received a report dated September 13, 2018 from the Director of Sustainable Planning and Community Development proposing to construct a three-storey, multi-unit residential, affordable rental building on the northern portion of the property.

Committee discussed:

The City right of way for access to the site.

Moved By Mayor Helps Seconded By Councillor Alto

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00089 for 2501 Blanshard Street, in accordance with:

- 1. Plans date stamped August 9, 2018.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - i. increase the number of buildings permitted on-site by one building for a total of 21 buildings
 - ii. decrease the minimum unit floor area from 33.0m² to 29.5m²
 - iii. decrease the north side yard setback from 4.85m to 2.40m.
- 3. The Development Permit lapsing two years from the date of this resolution."

Committee discussed:

- The future of this type of housing and the factors that will make it successful.
- Neighbourhood improvements associated with this project.

CARRIED UNANIMOUSLY

Councillor Thornton-Joe joined the meeting at 9:23 am.

E.5 Request to Remove Restrictive Covenant from 1007 Government (Downtown)

Councillor Lucas withdrew from the meeting at 9:23 a.m. due to a non pecuniary conflict of interest with the following item as she manages the liquor retail store located in the Hotel Rialto.

Committee received a report dated September 13, 2018 from the Director of Sustainable Planning and Community Development requesting to remove restrictive covenant number EX39978 from the property located at 1007 Government Street.

Moved By Councillor Thornton-Joe **Seconded By** Councillor Coleman

That Council authorize the Mayor and City Clerk to execute a legal agreement, in a form satisfactory to the City Solicitor, to discharge covenant number EX39978 from the property at 1007 Government Street.

CARRIED UNANIMOUSLY

Councillor Lucas joined the meeting at 9:27 am.

E.6 Approach for Updating Industrial Zoning in Rock Bay (Burnside)

Committee received a report dated September 12, 2018 from the Director of Sustainable Planning and Community Development regarding a proposed

approach for developing and implementing new industrial zones within the Rock Bay employment sub area.

Moved By Councillor Young Seconded By Councillor Coleman

That Council:

- 1. Direct staff to develop new industrial zones to align with the Council approved land use policies for the Rock Bay employment sub-area as outlined in the *Burnside Gorge Neighbourhood Plan*.
- 2. Direct staff to develop the Rock Bay industrial zones premised on their implementation through a City-initiated rezoning process and conduct public engagement for feedback on the draft zones.
- 3. Direct staff to report back with the draft Rock Bay industrial zones and feedback collected from the public engagement process for Council's consideration prior to a public hearing

Committee discussed:

The desire to retain industrial zoning in Rockland.

CARRIED UNANIMOUSLY

E.7 <u>Victoria Housing Reserve Fund Program Update</u>

Committee received a report dated September 14, 2018 from the Director of Sustainable Planning and Community Development regarding enhancing and strengthening the long term sustainability of the Victoria Housing Reserve Fund.

Councillor Lucas left the meeting at 10:36 am.

Councillor Isitt joined the meeting at 11:08 am.

Moved By Councillor Thornton-Joe **Seconded By** Councillor Alto

- 1. That Council direct staff to update the Victoria Housing Reserve Fund Guidelines appended to this report, based on the following changes:
 - a. An update to the tiered grant structure by changing funding allocation for different levels of affordability for projects in the City of Victoria and lowering the allocation for projects outside of the City of Victoria but within the CRD:
 - b. An update to the eligibility criteria to ensure that applicants adhere to the Tenant Assistance Policy and submit a Tenant Assistance Plan for staff approval;
 - c. An update to the project priority section to prioritize projects that receive no other supports from the City of Victoria; and

- d. An update to the important notes section that advises applicants that the City will publish project eligibility information from applications to demonstrate that the projects have met all the eligibility requirements.
- 2. That Council direct staff to create a deadline for submissions to the Victoria Housing Reserve Fund for 2018, and assess the applications concurrently;
- 3. That Council direct staff, from 2019 forward, to set annual deadlines of March 31 and September 30 for submissions to the Victoria Housing Reserve Fund and assess applications received by these dates concurrently; and
- 4. That Council refer consideration of potentially increasing the funding allocation to the Housing Reserve Fund to the 2019 financial planning process.

Councillor Lucas joined the meeting at 10:39 am.

Committee discussed:

Deadlines associated with the funding.

Moved By Councillor Thornton-Joe Seconded By Councillor Madoff

Amendment:

That the motion be amended to include the following:

5. That Council direct staff to send the report to housing providers for comment.

CARRIED UNANIMOUSLY

Committee discussed:

Concerns about providing grants to providers displacing tenants.

Moved By Mayor Helps Seconded By Councillor Young

Amendment:

That the motion be amended as follows:

6. That the policy be amended to not include funding to housing outside of the City of Victoria.

Committee discussed:

- The funding being provided by senior levels of government to assist supportive housing development.
- Concerns of impacting the development of this type of housing and the pros and cons of supporting projects outside of the City.

Moved By Mayor Helps Seconded By Councillor Alto

Amendment to the amendment:

That the amendment be amended to include the following:

and that this element of the policy be reviewed in five years.

FOR (7): Mayor Helps, Councillor Alto, Councillor Coleman, Councillor Loveday, Councillor Lucas, Councillor Madoff, and Councillor Young

OPPOSED (1): Councillor Thornton-Joe

CARRIED (7 to 1)

Moved By Councillor Loveday Seconded By Councillor Thornton-Joe

Amendment to the amendment:

That the amendment be amended as follows:

and that this element of the policy be reviewed in two five years.

FOR (8): Mayor Helps, Councillor Alto, Councillor Coleman, Councillor Loveday, Councillor Lucas, Councillor Madoff, Councillor Thornton-Joe, and Councillor Young

CARRIED UNANIMOUSLY

Moved By Mayor Helps Seconded By Councillor Alto

Amendment to amendment:

That the amendment be amended as follows:

and that this element of the policy be reviewed in two years from the adoption of the new policy.

CARRIED UNANIMOUSLY

On the amendment:

FOR (7): Mayor Helps, Councillor Alto, Councillor Coleman, Councillor Isitt, Councillor Loveday, Councillor Lucas, and Councillor Young

OPPOSED (2): Councillor Madoff, and Councillor Thornton-Joe

CARRIED (7 to 2)

Moved By Councillor Young Seconded By Councillor Loveday

Amendment:

That the motion be amended to include the following:

That the program be focused on net-new units provided.

Councillor Lucas withdrew from the meeting at 10:36 a.m. and returned at 10:39 a.m.

Committee discussed:

Various potential impacts with stricter criteria.

Committee recessed at 10:46 a.m. and returned at 10:52 a.m.

Councillor Loveday was not present at the time the meeting reconvened.

FOR (3): Mayor Helps, Councillor Isitt, and Councillor Young

OPPOSED (5): Councillor Alto, Councillor Coleman, Councillor Lucas, Councillor Madoff, and Councillor Thornton-Joe

DEFEATED (3 to 5)

Moved By Councillor Young Seconded By Mayor Helps

Amendment:

That the motion be amended to include the following:

that the program not provide ongoing rental assistance.

Councillor Loveday returned to the meeting at 10:52 a.m.

Moved By Mayor Helps
Seconded By Councillor Young

Amendment to the amendment:

That the amendment be amended as follows:

that the program not provide ongoing rental assistance

FOR (6): Mayor Helps, Councillor Isitt, Councillor Loveday, Councillor Lucas, Councillor Madoff, and Councillor Young

OPPOSED (3): Councillor Alto, Councillor Coleman, and Councillor Thornton-Joe

CARRIED (6 to 3)

on the amendment:

FOR (5): Mayor Helps, Councillor Lucas, Councillor Madoff, and Councillor Young OPPOSED (4): Councillor Alto, Councillor Coleman, Councillor Loveday, and Councillor Thornton-Joe

CARRIED (5 to 4)

Main motion as amended:

Committee agreed to vote on the motion separately as follows:

- 1. That Council direct staff to update the Victoria Housing Reserve Fund Guidelines appended to this report, based on the following changes:
- a. An update to the tiered grant structure by changing funding allocation for different levels of affordability for projects in the City of Victoria and lowering the allocation for projects outside of the City of Victoria but within the CRD;
- b. An update to the eligibility criteria to ensure that applicants adhere to the Tenant Assistance Policy and submit a Tenant Assistance Plan for staff approval;
- c. An update to the project priority section to prioritize projects that receive no other supports from the City of Victoria; and
- d. An update to the important notes section that advises applicants that the City will publish project eligibility information from applications to demonstrate that the projects have met all the eligibility requirements.
- 2. That Council direct staff to create a deadline for submissions to the Victoria Housing Reserve Fund for 2018, and assess the applications concurrently;
- 3. That Council direct staff, from 2019 forward, to set annual deadlines of March 31 and September 30 for submissions to the Victoria Housing Reserve Fund and assess applications received by these dates concurrently; and
- 4. That Council refer consideration of potentially increasing the funding allocation to the Housing Reserve Fund to the 2019 financial planning process.
- 5. That Council direct staff to send the report to housing providers for comment.

CARRIED UNANIMOUSLY

Main motion as amended:

6. That the policy be amended to not include funding to housing outside of the City of Victoria and that this element of the policy be reviewed in 2 years from the adoption of the new policy.

FOR (7): Mayor Helps, Councillor Coleman, Councillor Isitt, Councillor Loveday, Councillor Lucas, Councillor Madoff, and Councillor Young

OPPOSED (2): Councillor Alto, and Councillor Thornton-Joe

CARRIED (7 to 2)

H. <u>NEW BUSINESS</u>

H.2 <u>Defer Gonzales Neighbourhood Plan</u>

Moved By Mayor Helps Seconded By Councillor Isitt

That the draft Gonzales Neighbourhood plan be put on hold indefinitely until such time as a new neighbourhood plan is agreed upon by the community.

Moved By Councillor Isitt
Seconded By Councillor Thornton-Joe

Amendment:

That the motion be amended as follows:

That the draft Gonzales Neighbourhood plan be put on hold indefinitely until such time as a new neighbourhood plan is agreed upon by the community after completion of all other neighbourhood plans.

Moved By Councillor Thornton-Joe Seconded By Councillor Isitt

Amendment to the amendment:

That the amendment be amended as follows:

That the draft Gonzales Neighbourhood plan be put on hold indefinitely until such time as a new neighbourhood plan is agreed upon by the community and be brought back for discussion after completion of all other

FOR (8): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Lucas, Councillor Madoff, Councillor Thornton-Joe, and Councillor Young

OPPOSED (1): Councillor Coleman

CARRIED (8 to 1)

On the amendment:

CARRIED UNANIMOUSLY

Moved By Mayor Helps Seconded By Councillor Lucas

Amendment:

That the motion be amended to include the following:

and that the 2002 neighbourhood plan and the OCP are the policy documents that staff will refer to with regard to proposed developments in the neighbourhood.

CARRIED UNANIMOUSLY

Main motion as amended:

That the draft Gonzales Neighbourhood plan be put on hold and be brought back for discussion after completion of all other neighbourhood plans and that the 2002 neighbourhood plan and the OCP are the policy documents that staff will refer to with regard to proposed developments in the neighbourhood.

FOR (7): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Lucas, Councillor Madoff, and Councillor Thornton-Joe

OPPOSED (2): Councillor Coleman, and Councillor Young

CARRIED (7 to 2)

I. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved By Councillor Coleman **Seconded By** Councillor Alto

That the Committee of the Whole Meeting be adjourned at 11:38 a.m.

CARRIED UNANIMOUSLY

CITY CLER	K	MAYOR	



MINUTES - COMMITTEE OF THE WHOLE

November 15, 2018, 9:01 A.M. COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE Located on the traditional territory of the Esquimalt and Songhees People

PRESENT: Mayor Helps in the Chair, Councillor Alto, Councillor Loveday,

Councillor Thornton-Joe, Councillor Young, Councillor Potts,

Councillor Collins

PRESENT FOR A PORTION OF THE MEETING:

Councillor Isitt, Councillor Dubow

STAFF PRESENT: J. Jenkyns - City Manager, C. Coates - City Clerk, P. Bruce - Fire

Chief, S. Thompson - Director of Finance, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhauer - Head of Engagement, C. Havelka - Deputy City Clerk, A. Hudson - Assistant Director of Community Planning, C. Mycroft - Manager of Executive Operations, AM Ferguson - Committee Secretary, T. Zworski - City Solicitor, L.

Taylor - Senior Planner, B. Dellebuur - Assistant Director,

Transportation, N. Sidhu – Assistant Director of Parks, Recreation, and Facilities; M. Fedyczkowska – Legislation and Policy Analyst; L. Campbell – Manager of Parks Planning, Design, and Development, C.

Tunis - Planning Analyst, R. Morhart - Manager of Permits and

Inspections

GUESTS: Mr. G. Watson - Principal, Turnball Construction Services Ltd.;

Mr. C.J. Rupp - Principal, HCMA Architecture and Design

A. APPROVAL OF AGENDA

Moved By Councillor Collins Seconded By Councillor Dubow

That the agenda be approved.

Moved By Councillor Alto

Seconded By Councillor Thornton-Joe

Amendment:

That the motion be amended to include the following items on the consent agenda:

C. 2 - Minutes from the meeting held June 28, 2018

F. 6 - Proclamation - Movember

On the amendment:

CARRIED UNANIMOUSLY

Main motion as amended:

CARRIED UNANIMOUSLY

B. CONSENT AGENDA

Moved By Councillor Collins Seconded By Councillor Alto

That the following items be approved without further debate:

CARRIED UNANIMOUSLY

B.1 Minutes from the meeting held June 28, 2018

Moved By Councillor Collins Seconded By Councillor Alto

That the minutes from the meeting held June 28, 2018, be approved.

CARRIED UNANIMOUSLY

B.2 <u>Proclamation - Movember</u>

Committee received a report dated November 7, 2018, from the City Clerk regarding a proclamation for Movember.

Moved By Councillor Collins Seconded By Councillor Alto

That the *Movember* Proclamation be forwarded to the November 22, 2018 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

C. READING OF MINUTES

C.1 Minutes from the meeting held June 14, 2018

Moved By Councillor Alto Seconded By Councillor Thornton-Joe

That the minutes from the closed meeting held June 14, 2018, be approved with the following change:

Include the time Councillor Alto left the meeting.

CARRIED UNANIMOUSLY

D. UNFINISHED BUSINESS

D.1 Crystal Pool and Wellness Centre Replacement Project Update

Committee received a report dated October 29, 2018, from the Director of Parks, Recreation, and Facilities regarding an initial review of elements of the recently adopted motion concerning Central Park and the Crystal Pool and Wellness Centre project.

Committee discussed:

- Partnerships and building configurations including options for the curling club.
- Minimizing impacts to central park and ensuring accessibility for users.
- Timelines for construction and associated costs, including government funding and potential for a referendum.

Councillor Isitt joined the meeting at 9:48 a.m.

Councillor Loveday withdrew from the meeting at 9:49 a.m. and returned at 9:49 a.m.

Committee recessed at 10:22 a.m. and returned at 10:30 a.m.

Moved By Councillor Potts Seconded By Councillor Alto

That Council direct staff to carry forward with the plan for the south west corner of central park and report back with plans for consideration of the amenities brought forward by the community with regards to affordable housing, child care, etc., to be looked at in place of the Royal Athletic Park parking lot.

Councillor Dubow joined the meeting at 10:31 a.m.

Committee discussed:

Potential configurations and locations for the new site.

Moved By Mayor Helps Seconded By Councillor Collins

Amendment:

That the motion be amended to include the following:

including no net loss of parking

FOR (7): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Potts, and Councillor Collins

OPPOSED (2): Councillor Isitt, and Councillor Dubow

On the amendment:

CARRIED (7 to 2)

Moved By Mayor Helps Seconded By Councillor Collins

Amendment:

That the motion be amended as follows:

and the Mayor to explore potential funding and partnership opportunities.

On the amendment:

CARRIED UNANIMOUSLY

Moved By Mayor Helps Seconded By Councillor Alto

Amendment:

That the motion be amended to include the following:

to put forward the Royal Athletic Park parking lot land as a potential site for affordable housing.

Committee discussed:

Reviewing the potential benefits of internal resourcing to deliver the project.

On the amendment:

CARRIED UNANIMOUSLY

Committee discussed:

Timelines associated with securing funding.

Moved By Councillor Thornton-Joe **Seconded By** Councillor Collins

Amendment:

That the motion be amended in the following point:

to put forward the Royal Athletic Park parking lot land as a potential site for affordable housing **and potentially a pocket park**.

On the amendment:

CARRIED UNANIMOUSLY

Moved By Councillor Thornton-Joe **Seconded By** Councillor Isitt

Amendment:

That the motion be amended to include the following:

and the Mayor to have discussion with RG Properties on current and future opportunities for parking space land and report back in two weeks.

Moved By Councillor Isitt Seconded By Councillor Loveday

Amendment to the amendment:

and the Mayor to have discussions with RG Properties on current and future opportunities for parking space land and report back in two weeks regarding options for redevelopment of the arena parking lot for uses including community recreation and nonmarket housing, and report back to Council on a priority basis.

On the amendment to the amendment:

CARRIED UNANIMOUSLY

On the amendment:

CARRIED UNANIMOUSLY

Moved By Councillor Isitt
Seconded By Councillor Loveday

Amendment:

That the motion be amended as follows:

To report back on the feasibility and advisability of providing to put forward the RAP parking lot land as a potential site for affordable housing and a possible pocket park.

Moved By Councillor Loveday **Seconded By** Councillor Isitt

Amendment to the amendment:

That the amendment be amended as follows:

To report back on the feasibility and advisability of <u>putting forward</u> <u>providing</u> to put forward the RAP parking lot land as a potential site for affordable housing and a possible pocket park.

On the amendment to the amendment:

CARRIED UNANIMOUSLY

On the amendment:

FOR (1): Councillor Isitt

OPPOSED (8): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, and Councillor Collins

DEFEATED (1 to 8)

Committee agreed to vote on the main motion as amended separately as follows:

Moved By Councillor Potts Seconded By Councillor Alto

That Council direct staff:

To carry forward with the plan for the south west corner of Central Park

FOR (7): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Potts, and Councillor Collins

OPPOSED (2): Councillor Isitt, and Councillor Dubow

CARRIED (7 to 2)

Moved By Councillor Potts Seconded By Councillor Alto

and report back with plans for consideration of the amenities brought forward by the community with regards to affordable housing, child care, etc., to be looked at in place of the Royal Athletic Park (RAP) parking lot including no net loss of parking.

FOR (9): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, and Councillor Collins

CARRIED (9 to 0)

Moved By Councillor Potts Seconded By Councillor Alto

That Council direct staff:

And the Mayor to explore potential funding and partnership opportunities.

To put forward the RAP parking lot land as a potential site for affordable housing and a possible pocket park.

FOR (9): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, and Councillor Collins

CARRIED (9 to 0)

Moved By Councillor Potts Seconded By Councillor Alto

That Council direct staff:

And the Mayor to have discussion with RG Properties regarding options for redevelopment of the arena parking lot for uses including community recreation and nonmarket housing, and report back to Council on a priority basis.

FOR (9): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, and Councillor Collins

CARRIED (9 to 0)

E. LAND USE MATTERS

E.1 Rezoning Application No. 00653 for 205 Simcoe Street (James Bay)

Committee received a report dated November 2, 2018, from the Acting Director of Sustainable Planning and Community Development regarding an application to allow for a preschool daycare.

Committee discussed:

Accessibility of the site and the potential for a land lift analysis.

Moved By Councillor Isitt Seconded By Councillor Potts

That the rules be suspended to allow Council to receive information from the applicant Marley Cummings.

CARRIED UNANIMOUSLY

Committee discussed:

- The proposed lease arrangements with the daycare provider.
- Options to provide affordable childcare to families.

Moved By Councillor Isitt Seconded By Councillor Alto

That the item be referred to the November 22, 2018, Committee of the Whole Meeting to report back on options for increasing affordability of the proposed child care spaces in return for the City's agreement to relax the covenant.

CARRIED UNANIMOUSLY

Committee recessed at 12:03 p.m. and returned at 12:34 p.m.

F. STAFF REPORTS

F.1 Application for a Permanent Change to Increase Licensed Capacity

Committee received a report dated October 25, 2018, from the Acting Director of Sustainable Planning and Community Development regarding an application to increase the licensed capacity for the Churchill located at 1140 Government Street.

Committee discussed:

· Consultation with various stakeholders.

Moved By Councillor Thornton-Joe **Seconded By** Mayor Helps

That Council direct staff to provide the following response to the Liquor Licensing Agency:

 Council, after conducting a review with respect to noise and community impacts, does support the application of The Churchill, located at 1140 Government Street, to increase licenced capacity from 90 to 127 patrons and staff within existing hours of operation, 11:00 am to 1:00 am Monday through Saturday and 11:00 am to 12:00 am Sunday.

Providing the following comments on the prescribed considerations:

- 1. The impact of noise on the community in the vicinity of the establishment has been considered in relation to the request is not expected be a significant issue.
- If the application is approved, the net impact on the community is expected
 to be positive economically as the approval supports the request of the
 business and presumably their long term viability as a local business and
 employer.
- 3. The views of residents were solicited via a mail-out to neighbouring property owners and occupiers within 100 metres of the licensed location and a notice posted at the property. The City received no letters opposed to, or in support of the application, and also did not receive correspondence from the Downtown Residents Association.
- Council recommends the issuance of the license

Moved By Councillor Thornton-Joe **Seconded By** Mayor Helps

Amendment:

That the motion be amended as follows:

That Council receive a report from the downtown community development coordinator at the November 22, 2018 Council Meeting.

FOR (9): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, and Councillor Collins

On the amendment:

CARRIED (9 to 0)

Committee discussed:

Impacts to police resources.

Moved By Councillor Isitt

Amendment:

That the motion be amended to include the following:

d. subject to accessibility improvements to the satisfaction of the Director of Engineering and Public Works.

MOTION FAILED DUE TO NO SECONDER

On the main motion as amended:

FOR (8): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, and Councillor Collins

OPPOSED (1): Councillor Isitt

CARRIED (8 to 1)

F.2 2019-2023 Draft Financial Plan

Committee received a report dated November 5, 2018, from the Director of Finance regarding the introduction of the draft 2019-2023 Financial Plan.

Committee discussed:

Options for the use of surplus and new assessed revenue.

Councillor Alto withdrew from the meeting at 1:26 p.m.

Moved By Mayor Helps Seconded By Councillor Collins

That Council receive this report for information and further consideration on December 7, 2018.

CARRIED UNANIMOUSLY

F.3 Community Garden Licenses of Occupation

Committee received a report dated October 3, 2018, from the Director of Parks, Recreation, and Facilities regarding new Licences of Occupation for two existing community gardens.

Councillor Alto returned to the meeting at 2:03 p.m.

Committee discussed:

Options for the configuration of trees on site.

Moved By Councillor Isitt **Seconded By** Councillor Thornton-Joe

That Council authorize the Mayor and City Clerk to execute new Licences of Occupation for the following existing community gardens, subject to the publication of notices as required by the Community Charter, and with all terms to the satisfaction of the City Solicitor and the Director of Parks, Recreation and Facilities Department:

- 1. Burnside Allotment Garden (Cecelia Ravine Park, near Napier Lane and Burnside Rd East)
- 2. Neighbourhood Garden of All Sorts (Macdonald Park, adjacent to Niagara St)

CARRIED UNANIMOUSLY

F.4 <u>Alternate Directors to the Capital Regional District and Capital Regional Hospital District Boards</u>

Committee received a report dated November 6, 2018, from the City Clerk regarding appointments for alternate directors to the Capital Region District and the Capital Region Hospital District boards.

Councillor Alto joined the meeting at 1:40 pm.

Moved By Councillor Thornton-Joe Seconded By Councillor Alto

That Council receive this report for information.

CARRIED UNANIMOUSLY

Moved By Councillor Thornton-Joe **Seconded By** Councillor Isitt

That Council appoint Councillors Potts, Thornton-Joe, and Dubow as alternate directors to the CRD and CRHD Boards.

CARRIED UNANIMOUSLY

F.5 Appointments to Boards and Committees

Committee received a report dated October 30, 2018, from the City Clerk regarding appointments to boards and committees.

Committee discussed:

Proposed process to formalizing various committee appointments.

Committee Members noted which boards and committees they would like to be nominated for.

Moved By Councillor Loveday **Seconded By** Councillor Potts

That the meeting be extended to 2:45 p.m.

CARRIED UNANIMOUSLY

Committee discussed:

Neighbourhood liaison appointments.

Committee agreed to refer consideration of the item to the November 22, 2018, Committee of the Whole Meeting.

H. <u>NEW BUSINESS</u>

H.1 Bonus Density Above OCP and Affordable Housing

Committee received a Council member motion dated November 8, 2018, from Mayor Helps and Councillor Alto regarding recommendations to create affordable housing through encouraging increased densities.

Moved By Mayor Helps Seconded By Councillor Alto

That the following item be referred to the November 22, 2018 Committee of the Whole Meeting:

That as an interim measure until the final policy is adopted, Council directs staff to encourage proponents of strata projects to consider densities up to 10% in excess of OCP densities, in all areas of the city, in exchange for affordable units.

CARRIED UNANIMOUSLY

I. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved By Councillor Loveday **Seconded By** Councillor Potts

That the Committee of the Whole Meeting be adjourned at 2:36 p.m.

CARRIED UNANIMOUSLY

CITY CLERK MAYOR





Committee of the Whole Report For the Meeting of January 17, 2019

To:

Committee of the Whole

Date:

January 3, 2019

From:

Andrea Hudson, Acting Director, Sustainable Planning and Community

Development

Subject:

Rezoning Application No. 00649 for 2424 Richmond Road

RECOMMENDATION

That Council decline Rezoning Application No. 00649 for the property located at 2424 Richmond Road.

LEGISLATIVE AUTHORITY

In accordance with Section 479 of the *Local Government Act*, Council may regulate within a zone the use of land, buildings and other structures; the density of the use of the land, building and other structures; the siting, size and dimensions of buildings and other structures; as well as, the uses that are permitted on the land, and the location of uses on the land and within buildings and other structures.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations for a Rezoning Application for the property located at 2424 Richmond Road. The proposal is to rezone from the R1-B Zone, Single Family Dwelling District, to a site-specific zone to retain the existing house and add a new two-storey, single-family dwelling on the lot.

The following points were considered in assessing this application:

- the subject property is designated Traditional Residential in the Official Community Plan, 2012 (OCP) which supports ground-oriented buildings up to two-storeys, and envisions a density up to 1:1 floor space ratio (FSR). While the proposal is not contrary to this designation, the site does not easily lend itself to a second single-family dwelling being added to the property, and the OCP also encourages the logical assembly of lots to facilitate better site planning and better utilization of land within the City
- the Jubilee Neighbourhood Plan (1996) identifies the property within an area where the goal is to "maintain current zoning" and consider duplexes and small lot single-family dwellings that meet established City criteria. In this instance, although the applicant maintains that the application is not a small lot rezoning application as they are not subdividing the lot into two fee simple properties, if reviewed against the small lot regulations and polices, it would not meet the criteria
- the Jubilee Plan also emphasizes that any new infill development should meet established policies and regulations, and provide a design that is sensitive to the scale of development in the immediate context. The proposed new dwelling does not

- comfortably fit on Emerson Street in terms of siting and massing, and the proposal does not meet established policies and design guidelines
- retention and reuse of the existing house supports green building initiatives as demolition waste is reduced. The existing house is proposed to have new natural gas heating installed and receive exterior changes (new roof, gutters, paint, and thermal windows).

BACKGROUND

Description of Proposal

This Rezoning Application is to retain the existing single-family dwelling on the lot and construct a new single-family dwelling in the rear yard, with separate strata ownership for each dwelling. Changes to the exterior west side elevation of the existing house (reconfiguration of the stairs and porch) are required to provide a surface parking stall between the two units, the existing house will also be repainted and a new roof will be installed.

Affordable Housing Impacts

The applicant proposes the creation of one new residential unit which would increase the overall supply of housing in the area.

Sustainability Features

As indicated in the applicant's letter dated December 10, 2018, the following sustainability features are associated with this application:

- retaining existing home
- · drought tolerant, native plants
- Energy Star windows, appliances, and ventilation fans
- · gas radiant heat system
- MDF casing and baseboard trim
- low VOC interior paints
- · low flow faucets and shower valves and low flush toilets.

Active Transportation Impacts

The applicant has not identified any active transportation impacts associated with this application.

Public Realm Improvements

No public realm improvements are proposed in association with this Rezoning Application.

Accessibility Impact Statement

The British Columbia Building Code regulates accessibility as it pertains to buildings.

Land Use Context

The area is characterized by single-family dwellings on Emerson Street, which is typical for the immediate neighbourhood. Along Richmond Road, there is a mix of single-family and multiple-dwellings, along with health care uses (Royal Jubilee Hospital and other medical facilities). Richmond Road forms the boundary between the District of Saanich and the City of Victoria.

Existing Site Development and Development Potential

At present, a single-family dwelling is on the site; this single-family dwelling was constructed in the 1940s. The house entrance fronts Emerson Street and a number of small accessory buildings are located along the rear and side property lines.

Under the current R1-B Zone, Single Family Dwelling District, the property could be developed as a single-family dwelling with a secondary suite or garden suite.

Data Table

The following data table compares the proposal with the current R1-B Zone. An asterisk is used to identify where the proposal is less stringent than the existing Zone.

The challenge with a comparison to current zoning is the interpretation of lot lines, i.e., Richmond Road is considered the front lot line as it is defined as the lot line on the widest right-of-way (street). The challenge is, that functionally the front yards are on Emerson Street (considered side yard setback – south), and the rear yards are considered side yards (north).

Zoning Criteria	Proposal			Current Zone R1-B
Site area (m²) – minimum	586.00 (293.00m² per dwelling unit)			460.00 (for one dwelling unit)
Lot width (m) – minimum	15.99 (Richmond frontage)			15.00
Number of single family dwellings – maximum	2*		1	
Floor space ratio – maximum	0.34		n/a	
Site coverage % – maximum	27.00		40.00	
Open site space % – minimum	62.63		n/a	
Zoning Criteria	West Bldg. (proposed)	East Bldg. (existing)	Both Bldgs.	Current Zone (R1-B)
First and second storey floor area (m) – maximum	127.00	74.98	201.98	280.00
Combined floor area (m) – maximum	127.00	146.35	273.35	300.00
Storeys – maximum	2	1 (plus basement)		2

Height (m) – maximum	6.46	4.50		7.6
Basement	none	yes		permitted
Setbacks (m) – minimum	Note that setbacks are applied to entire lot with Richmond Road considered the front lot line			
Front	23.95 ⁱ	8.18		7.50
Rear	1.52*	15.20 ⁱ		9.16
Side (north)	5.53	2.54		1.60
Side (south)	3.66	5.96		3.00
Combined side yards	9.19	8.50		4.50
Separation space	3.15	3.15	3.15	n/a
Parking – minimum		2		1

i. Note: the table indicates the rear yard setback for the existing house as being 15.20m and the front yard setback for the proposed house as being 23.95m, which suggests an expansive rear yard for the existing house and front yard for the new house; however, in reality, these yards don't exist because of the presence of buildings.

Small Lot Comparison

Although the subdivision of land is not being proposed, if this application proposed a subdivision, the siting (setbacks) of the proposed dwelling would not conform to standards within the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

For analysis purposes, a comparison to the small lot zone has been provided below. An imaginary lot line was drawn between the houses; and site areas, frontages and setbacks adjusted. In this scenario, Richmond Road would be the frontage for the existing house, and Emerson Street would be the frontage for the proposed house. Further, a road dedication on Richmond Road that would be required at subdivision for public realm improvements, and as such, it would impact lot size and setbacks. An asterisk is used to identify where the proposal is less stringent than the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

Zoning Criteria	West Lot (approx.) Proposed House	East Lot (approx.) Existing House	Comparison Zone R1-S2	
Site area (m²) – minimum	242.70* (approx.)	337.40 (approx.)	260.00	
Lot width (m) – 15.20 minimum (Emerson)		16.11 (Richmond)	10.00	

Number of single family dwellings – maximum	1	1	1
Floor space ratio – maximum	0.52	0.22	0.60
Site coverage % – maximum	29.22	25.88	40.00
Total floor area (m²) – maximum	127.00	74.98	190.00
Storeys – maximum	2	1 (plus basement)	2
Height (m) – maximum	6.46	4.60	7.50
Basement	none	yes	permitted
Setbacks (m) – minimum			
Front	3.66* (Emerson)	7.32 ⁱⁱ (Richmond)	6.00
Rear	5.53*	0.2*	6.00
Side	1.52* (habitable - west)	2.54 (north)	2.40 (habitable) 1.50 (non-habitable)
Side	2.95 (east)	5.96 (south)	2.40 (habitable) 1.50 (non-habitable)
Parking – minimum	1	1	1

ii. Note, the front setback is to the property line as if there was a road dedication of 0.86m.

Community Consultation

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications, the applicant has consulted the North Jubilee CALUC at a Community Meeting held on May 29, 2018. A letter dated July 14, 2018 is attached to this report.

The applicant polled neighbours on Emerson Street and the immediate neighbours. The petitions and illustrative map provided by the applicant are attached to this report. It is noted that a petition of this nature is required for small lot proposals; however, the applicant is preferring to not subdivide and this is technically not a small lot Rezoning Application. If the petition were completed as per the small lot policy, 100% of immediate neighbours to the north, south and west, are reported to be in support of the application. The neighbouring property (Jubilee Hospital) across Richmond Road was not petitioned.

ANALYSIS

Official Community Plan

The subject property is designated Traditional Residential in the *Official Community Plan*, which supports ground-oriented buildings up to two-storeys and a density up to 1:1 floor space ratio (FSR). The proposal is for two-storey, ground-oriented housing with a density of 0.34:1 FSR.

While retaining the existing single-family dwelling supports green building policies, it does limit a more logical and integrated redevelopment of the site due to the siting of the building. In any event, infill potential, while keeping the existing house, is limited due to the parcel size, access limitations, and the Statutory Right-of-Way requirements. A single-family dwelling with a secondary suite or garden suite, or potentially a duplex, would be the preferred redevelopment option, if the lot is not combined with others, as it would preserve private outdoor space in the rear yard.

Richmond Road is considered a secondary arterial road, which would support ground-oriented residential buildings such as multi-unit dwellings, including attached residential, and apartments on arterial and secondary arterial streets. The OCP also encourages logical assembly of development sites that enable the best realization of permitted development potential.

As this proposal is technically not a small lot development, it is exempt from Development Permit Area 15A, Intensive Residential – Small Lot, and therefore, the design guidelines applicable to small lots do not apply; however, the applicant is willing to register a Section 219 covenant on title to secure the design of the proposed single-family dwelling and landscaping, and changes to the existing dwelling to ensure they are constructed in accordance with the plans, if approved by Council.

Design

Although design, form and character are not a consideration for the Rezoning, and this proposal is not subject to a Development Permit Area, staff have evaluated the proposal based on the *Small Lot House Design Guidelines*. The main areas of concern include:

Streetscape

The Small Lot House Design Guidelines encourage dwellings that fit in and reinforce the existing patterns and massing of the streetscape. The proposed building would be larger in mass and height when compared to the immediate context along Emerson Street, and would be disruptive to the streetscape. Additionally, the siting of the building is closer to the street (smaller front yard setback) than the established building setback pattern in order to preserve the rear yard for a private outdoor space. The combination of these elements mean the proposed dwelling is more visually prominent along Emerson Street than the neighbouring houses.



Landscape Design

The Design Guidelines encourage parking, when located in the front yard, to have a softened appearance. The proposal would have a shared driveway with two separate parking stalls: one between the houses, and one oriented parallel in front of the existing house. The shared driveway helps to reduce the disruption to the pedestrian environment, but the separated parking and parking locations would create an extensive paved area visible along Emerson Street. The applicant is proposing permeable pavers for hard surfaces, which would create a more attractive landscape and would help with rain water management. New shrubs would also surround the parking area to help screen and soften the visual impact. Although the parking layout is not ideal, the proposal does provide design solutions to help soften the appearance.

A solid board fence along the frontages of both houses is also proposed. This could be softened by including shrubs or vines along the outside of the fence, or by varying the fence height or design. Private outdoor space is provided in the rear yard of the proposed house; and although a front patio is provided for the existing house, the house will not have a functional rear yard as the outdoor space associated with this building is somewhat compromised.

Local Area Plans

The Jubilee Neighbourhood Plan places the subject property within an area of greatest stability characterized by single-family homes with the intention of maintaining the existing zoning. Duplexes and small lot single-family dwellings are considered if they meet established criteria (policies and regulations). In this instance, the proposal would not meet the small lot design guidelines and regulations (variances would be required).

The Plan recognizes that many streets within the area establish the character of the neighbourhood as single-family. The plan states that new housing should fit in with the established form and character of the street into which it is being placed, and that Emerson Street is characteristic of smaller post-war homes on small lots. Further, an appropriate fit may be achieved through sensitive, small-scale in-fill development. While the proposal would be infill, it is not sensitive to the scale of development in the immediate context.

The Plan also encourages developments to respect the balance between adequate parking and green space. The proposal has located the parking in front of and between the two houses, which would reduce the amount of greenspace in the frontage areas. The functional greenspace for the proposed house would be primarily in the rear yard, and for the existing house greenspace would be provided in the front yard along a busier road (Richmond Road), meaning it may not be the most usable outdoor space.

Tree Preservation Bylaw and Urban Forest Master Plan

There are two existing bylaw protected Dogwood trees on the existing single-family lot facing Richmond Avenue. In addition, there are two bylaw protected trees (Dogwood and Deodar Cedar) on the neighbouring property near the property line at 2432 Richmond. All these protected trees are to be retained and protected during construction. An arborist report may be required at building permit stage to identify construction impacts and protection measures for the trees on the subject site and neighbouring property.

The City will require three new trees be planted in the boulevard on Emerson Street, with the species determined by City Staff at the building permit stage. The applicant will be responsible for the cost of these trees, along with any other improvements within the City Right-of-Way.

Regulatory Considerations

The proposal has been compared to the current zone, R1-B Zone, Single Family Dwelling District; the main difference is the buildings' setbacks and number of buildings, and would therefore require a site-specific zone. It is worth noting the combined floor areas and site coverage of the two houses is below the maximum floor area and coverage in the current zone. Essentially, under the current zone, one single-family dwelling with a floor area greater than what is being proposed could be developed.

Setback Variance

Due to the lot configuration and street widths, Richmond Road is considered the front lot line, while functionally the two proposed houses front onto Emerson Street. There would be a variance from the existing zone for the rear yard setback, which is reduced from 9.16m to 1.52m. Although considered the rear yard setback, functionally, it is the side yard for the proposed house.

If considered functionally, the proposed setback is less than the established side yard setback for small lots (minimum 2.4m for habitable windows), or for single-family dwellings (3.0m), creating an imposing structure relatively close to the property line. Notwithstanding, the habitable window is a transom window in the dining room and would likely not pose significant privacy issues.

When compared to the existing standard zones for single-family dwellings or small lot development, the main area of divergence is the front yard setback requirement. If Emerson Street is considered the front lot line for the proposed dwelling (Richmond is technically the front), the general established minimum setback is 6.0m for small lots, and the proposal is for 3.66m; staff notes that this disrupts the established pattern of the immediate street context. The applicant feels this placement would maximize the private outdoor space at the rear. The general established minimum standard for a rear yard setback in small lot zones is 6.0m, and the proposal is for 5.53m.

These compromises in the setbacks may be considered an indication that the proposed dwelling does not comfortably fit in this location, and the location of the existing house does not allow flexibility in siting.

Small Lot Regulations

Proposals of this type are generally submitted as small lot proposals, which would entail a fee-simple subdivision (two separate lots, each with its own title with one dwelling on each lot). While there is sufficient land area to achieve the small lot minimum parcel size (260 m² per lot), the siting of the existing house does not make the creation of an additional lot feasible. As shown in the comparative data table above, if the proposal was to create two small lots, the proposed house would not meet the lot area, the minimum front yard setback, the side yard setback (west), and the rear yard setback; additionally, the existing house would not meet the rear yard setback (close to 0m setback). The variances that would be required are an indication that due to retaining the existing house, there are challenges to creating an additional lot and meeting the regulations and policy.

The proposal is to create a building strata by retaining the existing house and building an additional house on the lot. In essence, the units will form part of a strata plan similar to a condominium development. As a building strata is technically not a subdivision of land, the City does not have the authority to require any road dedications. If this application proposed the subdivision of land, a 0.86m dedication would be required along Richmond Road, which would

marginally reduce the overall parcel size. This dedication would be in conjunction with any Statutory Right-of-Way requirements (see Section below).

Transportation Requirements

The OCP identifies this section of Richmond Road as a secondary arterial street, and indicates that further improvements are required to the cycling network along this section. The Standard Right-of-Way for an arterial street is 30m. To achieve future transportation needs on this portion of Richmond Road, a Statutory Right-of-Way (SRW) of 4.82m is requested. In essence, although the land remains part of the subject property, the City will have the right to use this SRW for public purposes such as enhanced sidewalks, boulevards to support large canopy trees, and facilities to encourage cycling. As such, no new permanent structures will be permitted in this area, nor is any required parking or turnaround area permitted within 1.0m of this area. Staff recommend that if Council chooses to advance the application for further consideration at a Public Hearing, that Council make this SRW a condition of rezoning to achieve these transportation objectives. The applicant is willing to grant the SRW and the appropriate wording has been included in the alternate motion.

CONCLUSIONS

The proposal to construct a second dwelling on the subject property poses several challenges. By retaining the existing house, the proposed dwelling is sited in the rear yard, which is not sufficient to accommodate an additional dwelling of the proposed size and the parking required for an additional dwelling. The building mass of the proposed dwelling does not fit with the established streetscape and has a smaller setback in front of the house, which disrupts the established pattern on the street. Further, there are alternatives to increasing the density on this lot which would not require a rezoning, such as a garden suite or secondary suite. Alternatively, the assembly of this property with others on Richmond Road may help realize better redevelopment opportunities. The proposal to construct an additional house and retain the existing house is not ideal; therefore, staff recommend Council decline the application.

Alternate motions have been provided should Council wish to consider the application with revisions, or move the application forward to a Public Hearing. The first alternate motion is to have the applicant work with staff to revise the proposal to have a larger setback on Emerson Street, reduce the massing of the proposed dwelling, and revise the landscaping. The second alternate motion is to proceed with preparing the applicable bylaws and legal agreements to advance the application to a Public Hearing without further revisions.

ALTERNATE MOTIONS

Option 1

That the applicant work with Staff to make changes to the proposed design to ensure a better fit with the context of the surrounding properties, and return back to Committee of the Whole with a revised proposal, including:

- a. increase the front yard setback to be more in line with the established streetscape setback along Emerson Street
- b. redesign the proposed dwelling to reduce the mass of the building for a better fit with the streetscape
- c. provide more details of the landscape plan that include paving materials, to reconsider fence design details for the perimeter fence, consider landscaping along the fence line, reducing the height of the wood screen for the outdoor area for the existing house, and ensure all fences meet Fence Bylaw requirements.

Option 2

That Council instruct staff to prepare the necessary *Zoning Regulation Bylaw* Amendment that would authorize the proposed development outlined in Rezoning Application No. 00649 for 2424 Richmond Road; that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council; and that a Public Hearing date be set once the following conditions are met:

Preparation of the following documents, executed by the applicant, to the satisfaction of City Staff:

- a. registration of a section 219 covenant to secure the design of the proposed single-family dwelling unit, and to ensure that the existing single-family dwelling is upgraded in accordance with the plans approved by Council and to specify the sequencing of construction and landscaping, including retention of a landscape security deposit
- b. receipt of an executed Statutory Right-of-Way (SRW) of 4.82m along Richmond Road, to the satisfaction of the Director of Engineering and Public Works.

Respectfully submitted,

Chelsea Medd

Planner

Development Services Division

Andr Hotel

Andrea Hudson, Acting Director Sustainable Planning and Community

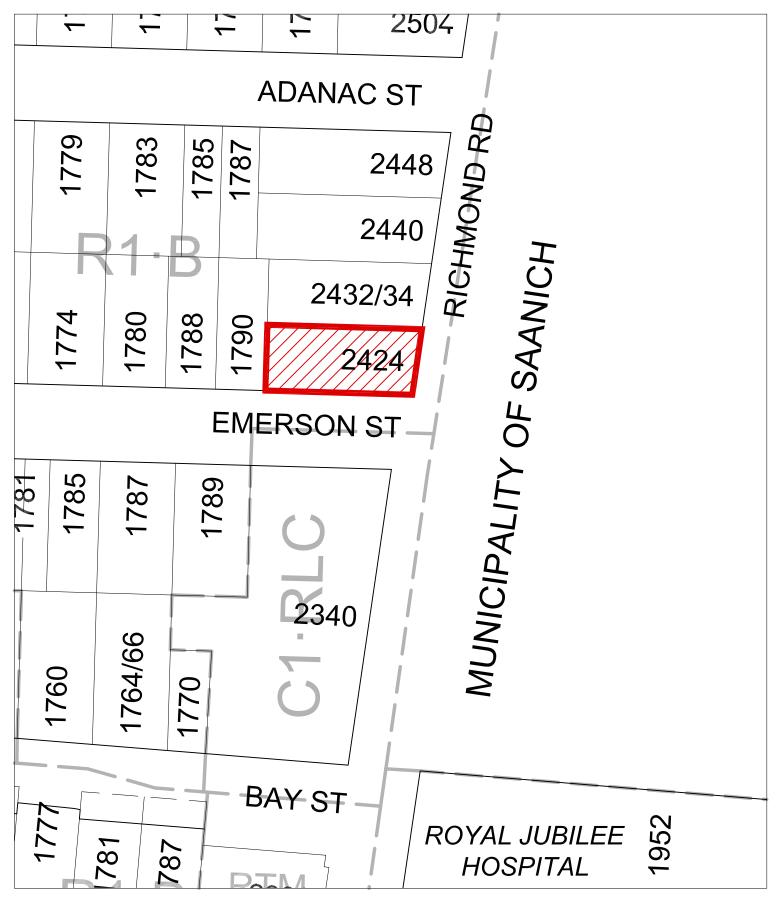
Development Department

Report accepted and recommended by the City Manager:

Date:

List of Attachments:

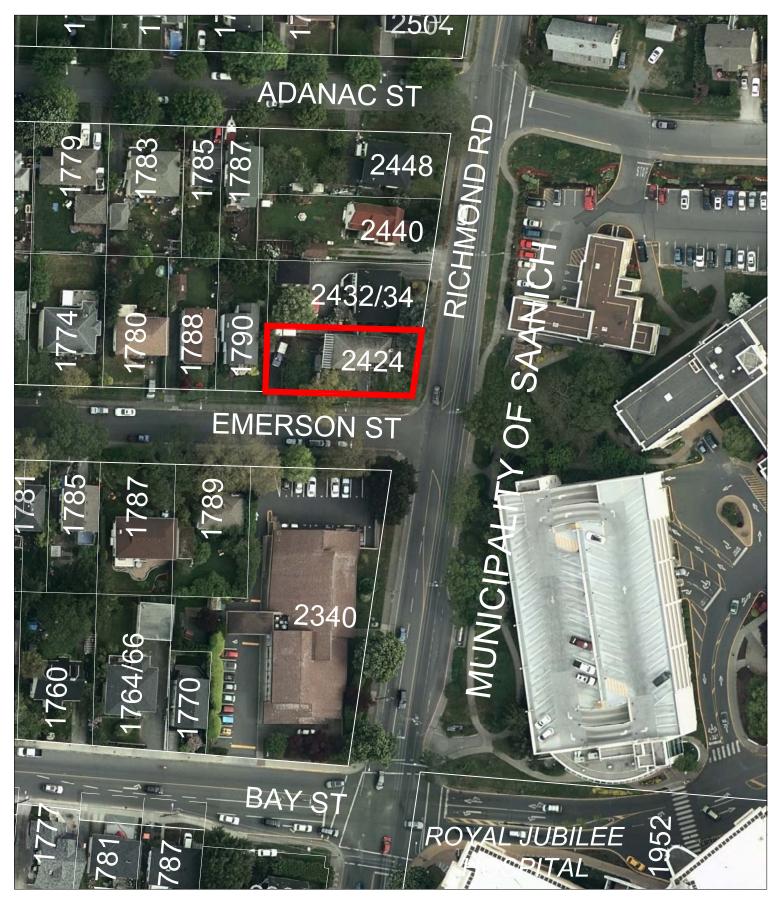
- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans date stamped November 2, 2018
- Attachment D: Letter from applicant to Mayor and Council dated December 10, 2018
- Attachment E: Community Association Land Use Committee Comments dated July 14, 2018
- Attachment F: Applicants Neighbourhood Petition Map and Petitions







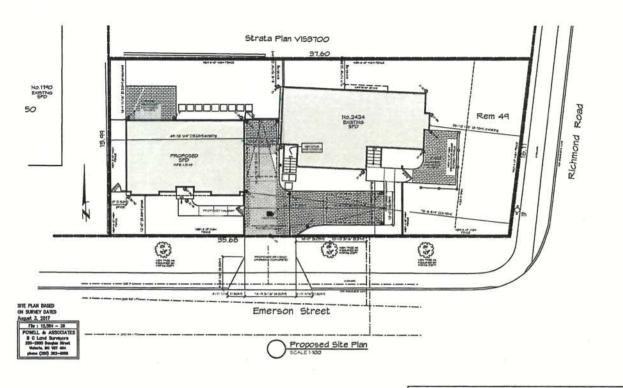


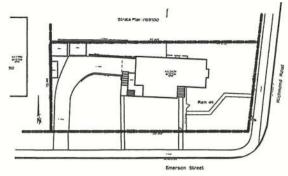




2424 Richmond Road Rezoning No.00649

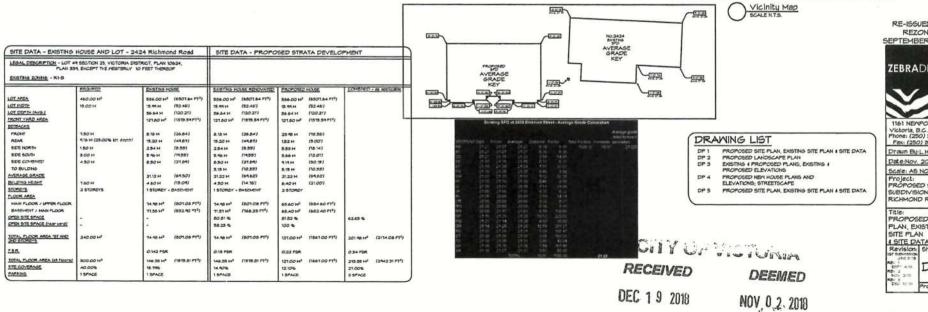






Existing Site Survey

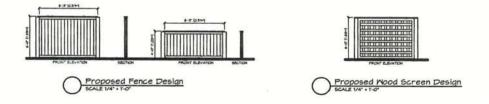


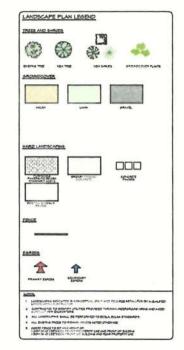


SEPTEMBER 4, 2018 ZEBRADESIGN 1161 NENPORT AVE Victoria, B.C. V85 55 Phone: (250) 360-214 Fax: (250) 360-2115 Drawn By: LHORVAT Date:Nov. 20, 2017 Scale: AS NOTED Project: PROPOSED STRATA SUBDIVISION @ 242 RICHMOND ROAD Title: PROPOSED SITE PLAN, EXISTING SITE PLAN

RE-ISSUED FOR RETONING



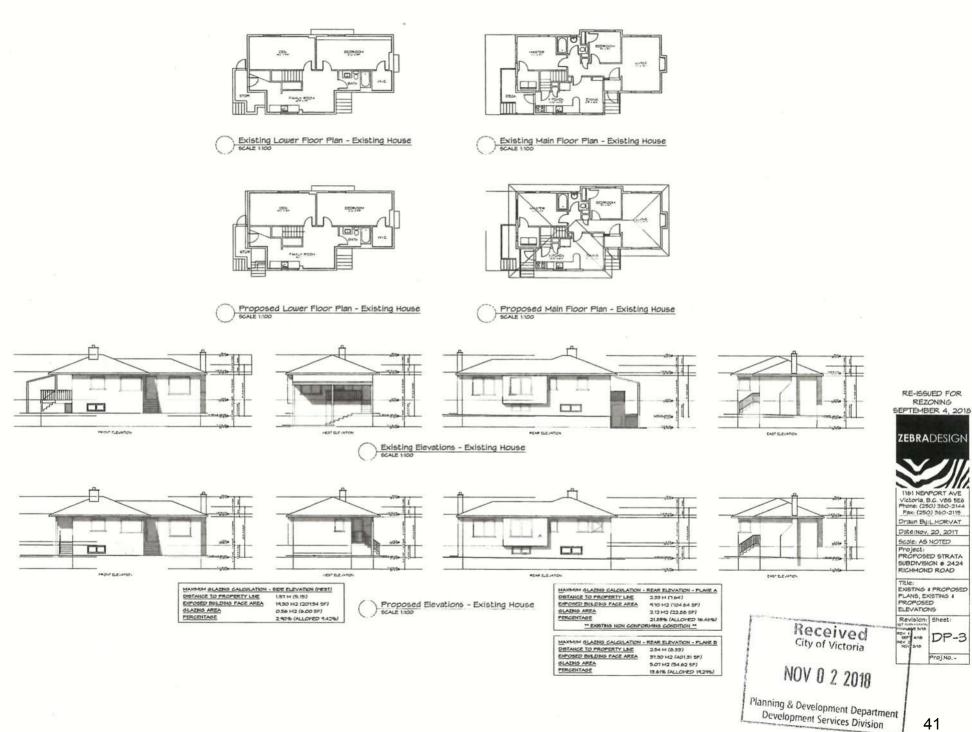


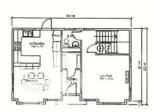


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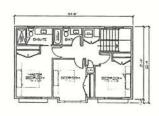


RE-ISSUED FOR

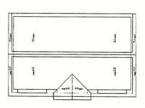




Proposed Main Floor Plan - Proposed House

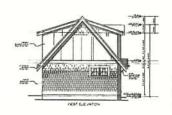


Proposed Upper Floor Plan - Proposed House



Proposed Roof Plan - Proposed House















Proposed Fence





Planning & Development Department

Development Services Division

CEDAR FENCE

RE-ISSUED FOR

Rezoning Application: 2424 Richmond Ave.

December 10, 2018

Mayor and Council Corporation of the City of Victoria 1 Centennial Square Victoria, B.C. V8W 1P6 Received City of Victoria

DEC 19 2018

Planning & Development Department Development Services Division

Introduction

In creating this plan, I reviewed the various government policies and am presenting an application that support its goals and objectives. The impetus for this plan comes from the City's need to address housing demand pressures by maximizing the use of available land with creative harmonious developments.

The property at 2424 Richmond is a corner lot and as such provides greater opportunity to support the City's intention to utilize land more creatively and build additional housing in an area where there is an acute shortage. More importantly, this property is directly across the street for the Royal Jubilee, and the new house could provide an additional home for a family whose workplace is a stone's throw away.

The proposal is to create a strata development which retains the existing house and adds one additional home on the property. The new house is an open design concept on the main floor with a powder room, as well as 3 bedrooms and 2 bathrooms on the upper floor.

Saving the existing house is important to the neighbourhood and in-keeping with the City's policy to upgrade rather than demolish them. The house is structurally very sound but needs exterior refurbishment. The process will include:

- New roof
- New gutters and downspouts
- Removal of the back porch and reconfiguring the backdoor stairs
- · Painting house and trim
- · New thermal windows, where required
- New natural gas heating system
- New fencing
- Upgraded landscaping

Neighbour Engagement

The Royal Jubilee Hospital is directly across the street from this property, on the north side of Richmond Road. CNIB is across Emerson Street on the south-west corner of Richmond. I have visited every neighbour on Emerson as well as those on Richmond to the north. Of the 32 people canvassed, only 1 neighbour is against (and that neighbour is a renter). All other contiguous and adjacent neighbours are in support. That is 97% support for my proposal.

Government Policies

This application supports government policies by accommodating housing growth that is gradual and small scale. I am integrating residential development in an area that is supported through policy in a manner that is respectful to the character of the neighbourhood and considers privacy for my neighbours.

Regional Growth Strategy

Two main objectives of the Regional Growth Strategy are supported with this proposal.

· Keep Urban Settlements Compact

- o Increase the amount of detached and ground access housing within the urban containment and servicing area in the core municipalities (i.e. Victoria)
- Locate a minimum of 90% of the region's cumulative new dwelling units to 2026 within the Regional Urban Containment and Servicing area.

Build Complete Communities

 Support the development of communities that offer a variety of housing types and tenures in close proximity to places of work, schools, shopping, recreation, parks and green space.

Official Community Plan

Creativity is the key when retro-fitting a built-out City and the Official Community Plan (OCP) recognizes this in one of its Land Management and Development objectives:

Give consideration to site-specific amendments that are consistent with the intent of the Urban Place Designations and that further the broad objectives and policies of the plan.

Additionally, the OCP highlights other Land Management and Development objectives to address housing demand pressures and the following are consistent with my proposal:

- · Compact development patterns that use land efficiently.
- Additional housing needed to satisfy widespread demand.
- Urban development to focus on building coherent, livable places of character, where the goods and services people need are close to home.

This is a flat corner site situated along a major corridor close to public transit, amenities, jobs and services - an ideal location for in-fill. The goal is to maximize the use of this land but remain sensitive to the SFD character.

Jubilee Neighbourhood Plan

The Jubilee Neighbourhood Plan highlights support for this type of development by *permitting sensitive,* small scale in-fill development. It asks that we ensure new residential development fits into the character of the existing neighbourhood and street through a design that respects the scale and form of housing. This proposal supports both these initiatives.

Rezoning Application: 2424 Richmond Ave.

Design Guidelines

We are willing to enter into a design covenant guarantee the design to be constructed as proposed.

Building

Design elements are incorporated in the proposal that are sensitive to the siting, massing and visual character of these homes. The new home meets the following Design Guidelines:

- · Support growth through small, adaptive and gradual change.
- Revitalize neighbourhoods by allowing new infill construction.
- · Make (optimal) use of neighbourhood infrastructure (schools, water and sewer).
- Meet changing needs, wants and values of existing and future residents throughout the life cycle (e.g., the need for ground-oriented housing for families with children, the desire for smaller houses and yards for seniors, couples, empty nesters or singles).

Zebra Design has applied their expertise to the new home design to meet the objectives of these guidelines. The proposal includes:

- · A streetscape that is sensitive to the character and rhythm of the neighbourhood.
- · Roof detail, pattern changes and proportional windows for visual character.
- · Colors and material finishes to harmonize with the area.
- Repetition of similar finishes and materials for visual continuity.
- A design that responds on both the front and flanking streets of the development without adversely affecting adjoining properties.
- · A principal entry that is visible from the street.

Landscape

All the existing fencing will be removed and replaced. Consultation with neighbours will ensure compatibility with them. As well, chain link fencing, sheds and exterior structures will be removed, including the porch on the existing house, and yard spaces will be tidied and landscaped.

The plant selection is environmentally appropriate for the climate and zone, and takes into consideration sun and shade, size and shape, along with colour and seasonal interest. It also considers where screening would be required and where low planting for visibility is necessary. No invasive species have been included.

Parking

The proposed parking configuration provides 1 parking stall for each home, which meets the bylaw requirement. The parking has been placed outside the homes, so valuable square footage normally allocated to a garage could be utilized as living space. There is ample adjacent street parking for visitors.

Green Building Features for New Home

- Retaining existing home.
- Drought tolerant, native plantings.
- Energy Star Windows.
- Energy Star Appliances.

Rezoning Application: 2424 Richmond Ave.

- Use of non HCFC expanding foam around window and door openings.
- · Fibreglass Exterior Doors.
- Natural Hardi Exterior Siding.
- · Minimum 30 year warranty of roofing material.
- MDF casing and baseboard trim (reducing reliance on old growth forest products).
- · Installation of hardwired carbon monoxide detector to ensure air quality.
- Low Formaldehyde insulation, subfloor sheathing, exterior sheathing, insulation, carpet underlayment and cabinetry.
- · Low VOE Interior paints.
- · Gas Radiant Heat System.
- · Energy Star ventilation fans.
- · Toilets CSA approved, 4.8L flush volume or less.
- · Low flow faucets and shower valves.

Summary

I respectfully request Mayor and Council to approve this application. Here is why:

- 1. Victoria is a built-out City with little land left to create additional housing to meet the demands of population growth.
- 2. The minor variances are not precedent setting and do not negatively impact the design, siting, massing and character of the new home and have no impact on the neighbouring houses.
- 3. The proposal is a creative sol'..ltion to available land in an area where the OCP supports this.
- 4. It is a centrally located property with a very high walk score.
- 5. The Royal Jubilee hospital has a desperate need for 'close by' housing for its workers.
- 6. You have approved applications of this type in the past.
- 7. The City will have a beautiful new home to welcome another family into its community.

Sincerely,			
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Li Xin (Lisa) Wang, Applicant			



North Jubilee Neighbourhood Association 1766 Haultain Street Victoria, BC V8R 2L2

July 14, 2018

Mayor Lisa Helps and City Councillors 1 Centennial Square Victoria, BC V8W 1P6

Dear Mayor Helps and Victoria City Councillors,

Re: REZ 00649, 2424 Richmond Road

Received City of Victoria

JUL 17 2018

Planning & Development Department Development Services Division

North Jubilee Land Use Committee hosted a CALUC meeting on May 29th at the RJH campus, PCC S150, for the above-mentioned proposal. The meeting was co-chaired by Sheena Bellingham and Pat May and the note-taker was Wilma Peters. Earl Large represented the applicant Li Xin (Lisa) Wang. Also in attendance were 7 neighbouring residents as well as 3 members of the North Jubilee Neighbourhood Association and Land Use Committee.

The proposal, located at the corner of Richmond and Emerson, is to change the existing R1-B single-family residential zoning to site-specific zoning allowing strata subdivision. The approximately 7,000 square foot lot would be divided into two lots sharing a common driveway. The applicant wishes to keep and renovate the existing 900 square foot home while building a new two-storey 750 square foot house on slab with 3 bedrooms and 3 bathrooms.

Mr. Large indicated he had canvassed the neighbourhood and received generally positive support for the proposal.

Comments from residents gathered at the community meeting are summarized as follows:

- Plans presented by Zebra Design were met with approval. Concern about previous problem renters. Neighbour supported home ownership.
- 2. Improvement to neighbourhood. Concern about previous problem renters in house. Concern regarding noise and length of time for construction.
- 3. Concern related to height of structure, setback from road, fencing on Richmond.
- Consider implementation of permeable paving for driveway and/or patio pavers.

<u>CALUC observations</u>: The meeting was short in duration as there were not a great number of attendees other than immediate neighbours who all seemed generally in favour of the proposal. This may be a result of the fact that the applicant intends to retain the original house while adding density in the form of a new home that is respectful of its surroundings. There shouldn't be a significant increase in traffic, an obstruction of someone's view or an invasion of privacy. In addition, these two modest-sized homes will be relatively 'affordable' to young families compared with many other options being considered in our area. The 16 townhomes proposed at the corner of Kings and Richmond (Saanich/Victoria border,

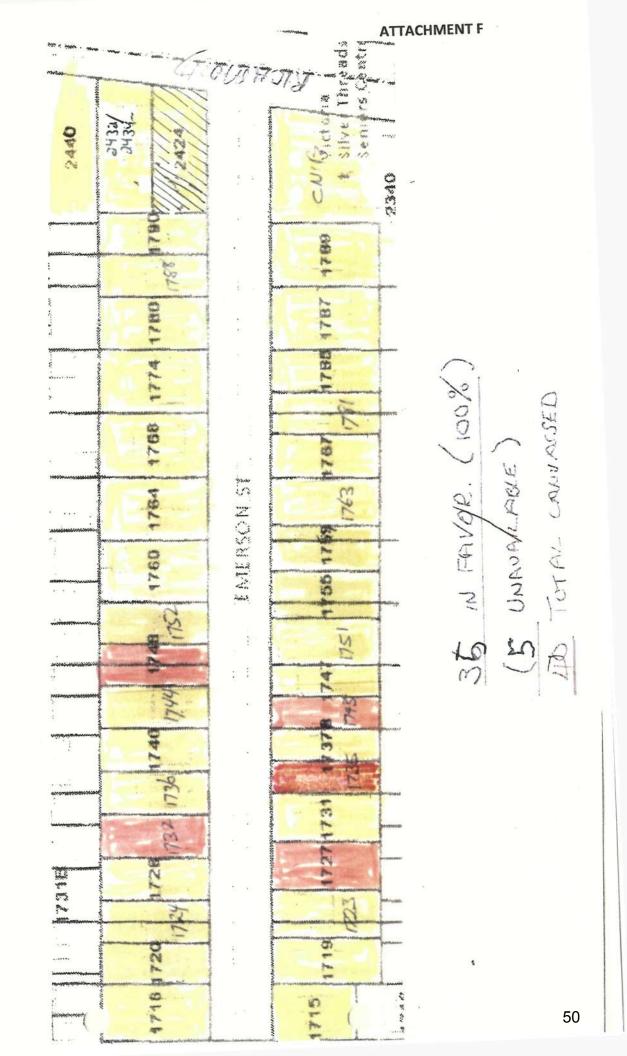
zoning #9486, 11 variances) will not only impact traffic, neighbours' privacy and greenspace, but does nothing to alleviate affordability and thus has resulted in a contentious response from our neighbouring Saanich residents.

Ms. Wang's application at 2424 Richmond Road increases density yet manages to retain a reasonable amount of privately-owned green space, is relatively sympathetic to its adjacent neighbours and should not have a major impact on affordability in our area.

Respectfully submitted,

Sheena Bellingham, Co-Chair NJNA Land Use Association Jean Johnson, Co-Chair NJNA Land Use Association

Cc: Sustainable Planning and Community Development Department of the City of Victoria City of Victoria Councilor Pam Madoff



City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re 2424 Richmond Road - Strata development

Alisha Kod 1715 Euresson

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

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City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re. 2424 Richmond Road -- Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

1719 Emerson

City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

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After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

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City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

Haused Soll

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

56

uly 2017

City of victoria

Boilding and Developing on L'Edmonniel Square Victoria B.C. VBW 196

Re 2424 Richinono Road – Strata development

After reviewing the plans and elevations for the processes strate development at 24,24 Richmond Road, we the undersigned have no object this

1727 Emerain

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Patrick May

1727 Emerson Street Victoria B.C. V8R 2C2

City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

1728 Emerson St, Victoria BC

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City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

1731 Emerson St Victoria, BC V8R2CZ Growth Home

Edy of Victoria Baliding and Development 1 Centennial Square Victoria B.L. VSW 198

Ro 2424 Richmund Road - Strata development

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City of Victoria Building and Development 1 Centennial Square Victoria, B.C., VBW 196

Fer 2424 Richnios d Road - Strata development

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City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

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joly 2017

Edy of Victoria Building and Developmens 1 Centennial Square Victoria B.C. VSW 196

Re 2424 Richmond Road - Strata development

After reviewing the plant and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

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City of Victoria Building and Development victoria Bill VSW 1P6

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City of Victoria Building and Development 1 Centennial Square Victoria, B.C. VSW 1P6

2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road. We the underlighed have no objections

1743 Emerson
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City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

David Clapp 1744 Erneson

City of Victoria Building and Development I Centennial Square Victoria, B.C., VSW 196

Re 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Ruad, we the undersigned have no objections

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City of Victoria Building and Development 1 Centerimal Square Victoria, B.C., VEW 3P6

Re 2424 Richmond Road - Strata development

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City of Victoria Building and Development I Centennial Square Victoria, B.C., VSW, 198

le 2424 Richmond Road - Strika development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections

1751 EMERSON ACK!

City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road – Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

City of Victoria Building and Development 1 Centerinial Square Victoria B.C. VSW 186

Re 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

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City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

1759 Emerson

68-

City of Victoria **Building and Development** 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

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After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

73

City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. VSW 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

Muc Ba. 1763 Emerson St

Victoria, BC V8RZCZ

City of Victoria Building and Development 1 Centennial Square Victoria, B.C., VBW, 1P6

Re 2424 Richmond Road - Struta development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

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City of Victoria **Building and Development** 1 Centennial Square Victoria, B.C. V8W 1P6

2424 Richmond Road - Strata development Re:

1767 EMERSON ST.

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

Building and Development
I Centennial Square
Western, B.C., VS.W. [V6]

Re 2424 Richmord Russ + Strate development

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City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

1774 Emerson St.

City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

Len Hours St.

City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re:

2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

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Confusion on Renters

Owner Contacted The

July 2017 :

City of Victoria Building and Development 1 Centennial Square Victoria, B.C. VSW 196

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections

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Oity of Victoria Building and Development 1 Centennial Square Victoria, B.C. VSW 1P6

Re 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections

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City of Victoria Building and Development 1 Centennial Square Victoria, 8 C. VSW 196

Re - 2424 Richmond Road - Strate development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, withthe underlight shake no objection (

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City of Victoria **Building and Development** 1 Centennial Square Victoria, B.C. V8W 1P6

2424 Richmond Road - Strata development

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After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

City of Victoria Building and Development 1 Centennial Square Victoria, B.C. VSW 1P6

Re 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections

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City of Victoria Building and Development 1 Centennial Square Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

2340 RICHMOND

CNIB.

Spoke to manager - Haons problem With our plans

also sent info to owner's Email

City of Victoria **Building and Development** 1 Centennial Square Victoria, B.C. V8W 1P6

Re:

2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

2434 Richmond Rd kholghi 3. homa Poor

City of Victoria
Building and Development
1 Centennial Square
Victoria, 6.6. 178W 176

Per 3434 Richitt della Road - Strate development

After reviewing the plans and discaplinator the propulses strata development at 2424 Richmong Road, we the underlighted have no objections

2432 Richmond

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Doughter has no problem hut deferred to father. Father provided full enjowia Email. No response yet

City of Victoria
Building and Development
1 Centennial Square
Victoria, B.C. V8W 1P6

Re: 2424 Richmond Road - Strata development

After reviewing the plans and elevations for the proposed strata development at 2424 Richmond Road, we the undersigned have no objections.

10 KIEH MUND

89



Committee of the Whole Report

For the Meeting of January 17, 2018

To:

Committee of the Whole

Date:

January 3, 2019

From:

Andrea Hudson, Acting Director, Sustainable Planning and Community

Development

Subject:

Update Report for Rezoning Application No. 00556 and Development Permit

with Variance Application No. 00028 for 1417 May Street

RECOMMENDATION

Rezoning Application No. 00556:

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00556 for 1417 May Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council, and a Public Hearing date be set once the legal agreement for on-site storm water management is updated based on the revised proposal.

Development Permit with Variance Application No. 00028:

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the Public Hearing for Rezoning Application No. 00556, if it is approved, consider the following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00556 for 1417 May Street, in accordance with:

- Plans date stamped September 10, 2018.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variance:
 - reduce the minimum vehicle parking requirement from six stalls to four stalls.
- The Development Permit lapsing two years from the date of this resolution."

LEGISLATIVE AUTHORITY

In accordance with Section 479 of the *Local Government Act*, Council may regulate within a zone the use of land, buildings and other structures; the density of the use of the land, building and other structures; the siting, size and dimensions of buildings and other structures; as well as, the uses that are permitted on the land, and the location of uses on the land and within buildings and other structures.

In accordance with Section 483 of the Local Government Act, Council may enter into a Housing

Agreement which may include terms agreed to by the owner regarding the occupancy of the housing units provided such agreement does not vary the use of the density of the land from that permitted under the zoning bylaw.

In accordance with Section 489 of the *Local Government Act*, Council may issue a Development Permit in accordance with the applicable guidelines specified in the *Official Community Plan*. A Development Permit may vary or supplement the *Zoning Regulation Bylaw* but may not vary the use or density of the land from that specified in the Bylaw.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with updated information regarding the Rezoning and Development Permit with Variance Applications for the property located at 1417 May Street. The proposal is to rezone from the R1-B Zone, Single Family Dwelling District, to a new site-specific zone in order to construct a two-storey residential building with four ground-oriented, self-contained dwelling units. A parking variance is associated with this proposal to reduce the vehicle parking requirement from six to four stalls.

This rezoning application was declined by Council at a Public Hearing on June 14, 2018. At the following meeting of Council, a motion was carried to rescind the third reading of the Zoning Regulation Amendment Bylaw and refer the application back to the applicant and staff for design revisions. The minutes from the Public Hearing and the subsequent Council meeting are attached to this report. The applicant has submitted revised plans; therefore, staff recommend for Council's consideration that the Rezoning and Development Permit with Variance Application proceed for consideration at a Public Hearing.

BACKGROUND

Description of Proposal

As with the previous proposal, the revised proposal is to rezone from the R1-B Zone, Single Family Dwelling District, to a new site-specific zone in order to increase the density and construct a two-storey residential building with four ground-oriented dwelling units. A parking variance to reduce the required number of vehicle parking stalls is also proposed.

Previous Committee of the Whole (COTW) reports for Rezoning Application No. 00556 and Development Permit with Variance Application No. 00028, dated August 31, 2017 and presented at the COTW meeting on September 14, 2017, are attached for additional information and reference. At the Council meeting of June 28, 2018, Council passed the following motion:

"That Council rescind its decision with regard to third reading of Zoning Regulation Bylaw, Amendment Bylaw (No. 1139) No. 18-013, and refer this proposal back to staff for more work on design based on the comments made at the public hearing and return the matter to Council."

The revised proposal is the subject of this report. Changes are outlined in the applicant's letter to Mayor and Council, dated September 10, 2018, and summarized in the analysis section of this report.

Legal Agreements

As a condition of rezoning, the applicant executed a Housing Agreement to ensure that a future strata cannot restrict the rental of units to non-owners. In addition, the applicant registered the

following legal agreements on title in advance of the June 14, 2018 Public Hearing:

- a section 219 covenant on title ensuring the building will be designed to Passive House Standards.
- a section 219 covenant for the design, inspection and long-term maintenance requirements of the proposed on-site storm water system.

These agreements are consistent with the revised proposal and the storm water covenant will be updated to reflect the revised proposal should Council choose to advance the application to a Public Hearing.

Data Table

The following data table compares the proposal with the existing R1-B Zone. An asterisk is used to identify where the proposal is less stringent than the existing zone.

Zoning Criteria	Proposal	Existing Zone R1-B
Site area (m²) - minimum	926.85	460.00
Density (Floor Space Ratio) - maximum	0.33:1	N/A
Floor area of all floors (m²) - maximum	445.76*	420.00
Lot width (m) - minimum	15.22	15.00
Height (m) - maximum	8.30*	7.60
Storeys - maximum	2	2
Site coverage % - maximum	31.00	40.00
Open site space % - minimum	47.60	N/A
Rear yard open site space % - minimum	61.00	N/A
Setbacks (m) - minimum:		
Front	6.00*	7.50
Rear	31.19	15.12
Side (east)	3.00	3.00
Side (west)	2.7	1.52
Parking - minimum	4	1
Bicycle parking stalls (minimum)		
Class 1	4	N/A
Class 2	6	N/A

Design Revisions

In response to Council's motion from June 28, 2018, the applicant has made several changes to the building design to achieve a better overall fit with the existing context. Specific details include:

- the roof has changed from a single pitch to a butterfly roof (inverted roof) with a larger overhang
- tongue and groove cedar soffits for the roof and projecting balconies provides visual interest and helps to soften the building's appearance
- board and batten fin walls between the units have been removed on both the north (street facing) and south façades
- board and batten wood siding wraps the south façade and metal screens integrate with the aluminium sun shade and provide privacy screening on the rear balconies
- shiplap wood siding has been introduced on the south, west and east elevations to visually break up the façades into smaller elements and provide visual interest
- rainwater leaders now follow the vertical break on the side façades, created by the shiplap siding, and direct all storm water to the rain gardens in the rear yard
- the front landscape rain gardens have been replaced with additional shrubs and ornamental grasses.

The revised proposal was presented to the Advisory Design Panel for review on December 19, 2018 and recommended approval as presented. The draft meeting minutes are attached to this report.

Therefore, staff recommends for Council's consideration that the building design is generally consistent with the design guidelines for Development Permit Area 16: General Form and Character, and achieves the objectives as outlined in the previous report for Development Permit with Variances Application No. 00028 (attached).

Tenant Assistance Policy

The proposal is to demolish an existing building which would result in a loss of one existing residential rental unit. The current tenant has been renting the house for less than one year; therefore, consistent with the Tenant Assistance Policy, a tenant assistance plan is not required.

Regulatory Considerations

When the application was last presented to Council it included two parking variances which included reducing the number of vehicle parking stalls from six to four, and reducing the visitor parking from one to zero.

With adoption of the new Schedule C of the *Zoning Regulation Bylaw*, the visitor parking requirements have changed and visitor parking is no longer required with this application. A parking variance is still required for the number of stalls based on the Schedule C requirements for larger, strata-titled, multiple-dwelling units. Staff recommend Council consider supporting the reduced parking as there is sufficient street parking available to meet any additional parking demand that may be generated with this proposal.

CONCLUSIONS

Given the revisions undertaken by the applicant to address the Council motion from June 28, 2018, it is recommended for Council's consideration that the application move forward to a Public Hearing.

ALTERNATE MOTIONS

Rezoning Application No. 00556:

That Council decline Rezoning Application No. 00556 for the property located at 1417 May Street.

Development Permit with Variances No. 00028:

That Council decline Development Permit with Variances Application No. 00028 for the property located at 1417 May Street.

Respectfully submitted,

Aléc Jolínston Senior Planner

Development Services Division

Andrea Hudson, Acting Director Sustainable Planning and Community

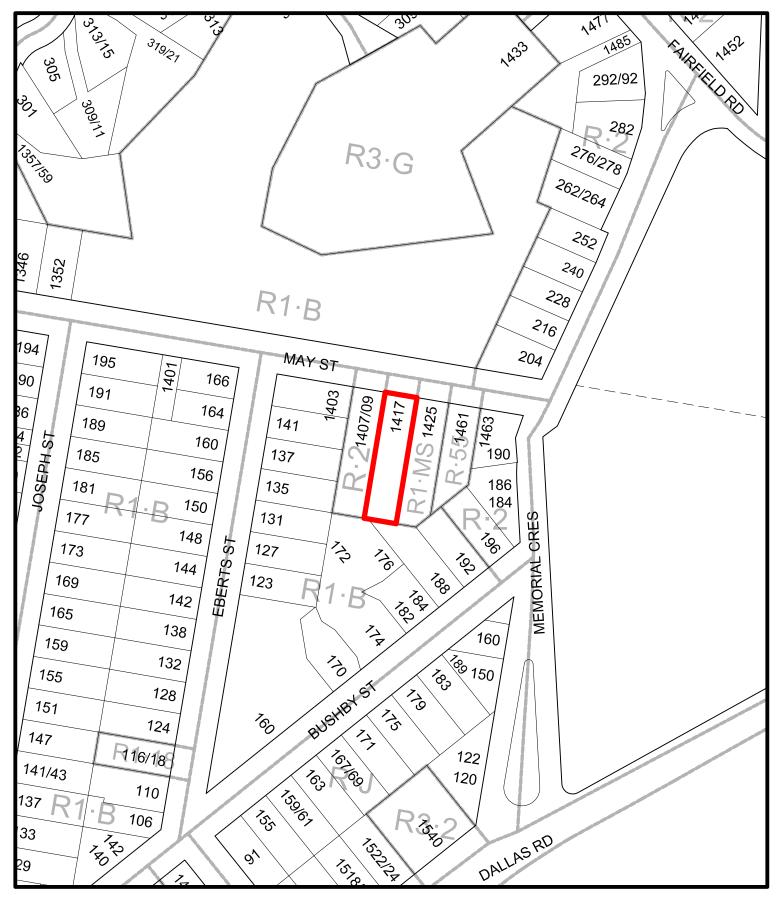
Development Department

Report accepted and recommended by the City Manager:

Date:

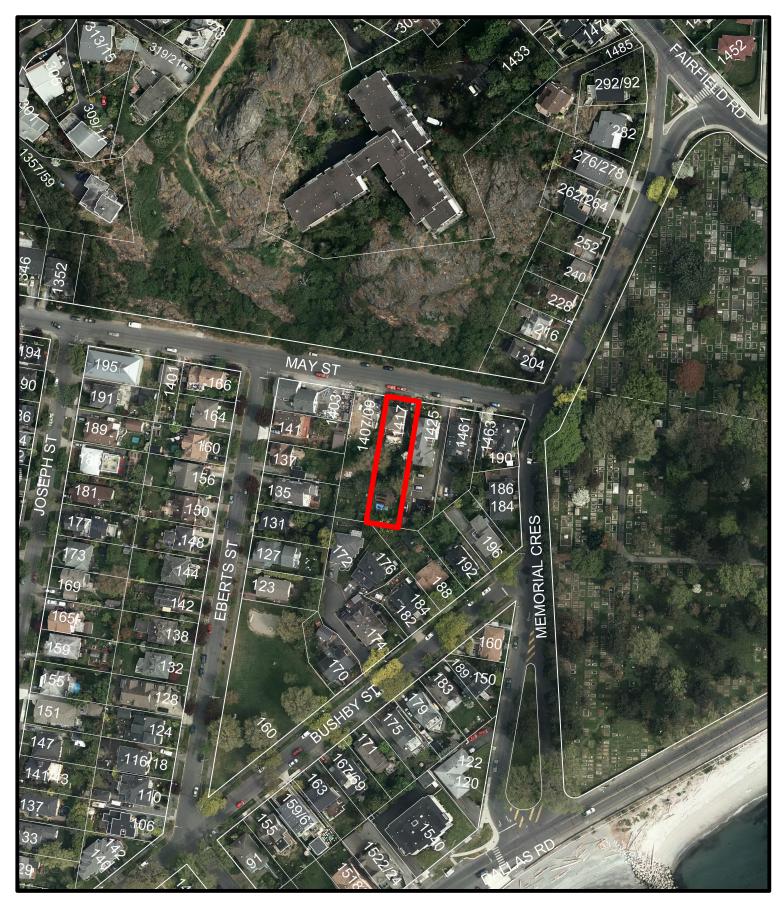
List of Attachments:

- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans date stamped September 10, 2018
- Attachment D: Letter from applicant to Mayor and Council dated September 10, 2018
- Attachment E: Council meeting minutes from June 28, 2018
- Attachment F: Council meeting minutes from June 14, 2018
- Attachment G: Previous Committee of the Whole reports dated August 31, 2017
- Attachment H: Advisory Design Panel draft meeting minutes from December 19, 2018













MAY STREET PASSIVE HOUSE

1417 MAY STREET, VICTORIA

ISSUED FOR REZONING & DEVELOPMENT RESUBMISSION AUGUST 30, 2018

DRAWING LIST

CASCADIA ARCHITECTS INC.

Sheet No. Sheet Title:

COVER SUPPLY A PROJECT DATA BITE PLANS - DEMOLICION A PROPOSED PROPOSED PLOON PLANS PROPOSED PLOON A ROOF PLAN ELEVATIONS & BULLDING SEGTION ELEVATIONS & BULLDING SEGTION ELEVATIONS A MATERIAL BOARD

BIOPHILIA DESIGN COLLECTIVE LTD.

Sheet No. Sheet Title:

PROPOSED LANGISCAPE PLAN

Received City of Victoria

SEP 1 0 2018

Planning & Development Department **Development Services Division**

CLIENT

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NILA HOLDINGS LTD. 185 - 911 Yates Street Victoria BC V8V 4Y9

Contact: Howard Sparks hsparks2@telus.net ARCHITECT

CASCADIA ARCHITECTS 1060 Meares Street Victoria BC V8W 1E4 250.590.3223

Contact: Peter Johannknecht Architect AIBC LEED AP peter@cascadiaarchitects.ca

LANDSCAPE DESIGN

BIOPHILIA design collective ltd. 1719 Lee Avenue Victoria BC V8R 4W7 250.589.8244

Contact: Bianca Bodley

PROJECT ENSTRUCTOR

ENSTRUCTOR

SITE AREA:

TOTAL PLOCE AREA OF

LOUR SPACE RATIO

SITE COVERAGE (%):

OVERAGE (%):

RESIDENTIAL USE DETAILS TOTAL NUMBER OF UNITS: LINE TYPE CHOUND ORDERTED UNITS: NUMBER OF AREA INSTITUTOR AREA

OPEN SITE SPACE

(207.00 + 87.00) sq.m. • BUILDING . ACC. OPEN SITE SPACE OPEN SITE SPACE LOT AREA

PEAR YARD AND A ACC. (06.00 - 87.00 mg/m)
PEAR YARD PEARWING - ACC. (06.00 - 87.00 mg/m)
PEAR YARD OPEN SITE SPACE REAR YARD OPEN SITE SPACE REAR YARD AREA

AVERAGE GRADE CALCULATION: PRIMARY GRADE POINTS

CALCULATION

GRADE PONTS - 37.61 - 12.55 - 40.10 - 52.32 - 82.22 - 23.04 - 8.00 - 26.47 - 132.24

AVERAGE GRADE 414.50/ 62.00 - 6.88m

ZONING REVIEW

LOT AREA PROPOSED - R-SS ZONE FLOOR AREA FLOOR SPACE RATIO TOTAL FLOOR AREA 2.10 m SETBACKS
FRONT YARD SETBACK
REAR YARD SETBACK
SIDE YARD SETBACK (EAST)
SIDE YARD SETBACK (WEST) 6.0 m 35.19 m 3.00 m 2.70 m

A CLASS LIENCLOSEDI & CLASS 2 (BACK)

2 BEDROOM

SITE COVERAGE, OPEN SITE SPACE, PARKING SITE COVERAGE OPEN SITE SPACE VEHICLE PARKING 4 x CLASS 1 6 x CLASS 2 BICYCLE PARKING

BUILDING CODE MAY STREET PASSIVE HOUSE:

CIVIC ADDRESS: 1417 May Street Version SC VBS IC2 LEGAL ADDRESS; Lot 4, Buck D. Farter Fam Finate, Plan 340 Farter San Stee. 009-137-581 ZONNG: RSS, May Street Multiple Develop Defect

TYPE OF WORK: New Your Directing Residence REFERENCED DOCUMENT: Brean Country Building Code 2012, Part 9 BUILDING AREA: 165.8 SQ. M

FIRE RESISTANCE RATINGS:

AVERAGE GRADE CALCULATION: ACCESSORY GRADE POINTS

GFACE POINTS	AVERAGE OF POINTS	DISTANCE BETWEEN	TOTALS
POINTSLAM	(4.32 + 4.71) / 2)	1 8.62n	+ 39.18
POINTS M & N	((4.71 + 4.71) / 2)	x 2.40m	- 11.30
POINTS N & O	(4.71 · 4.57) / 2)	x 3.43m	- 16.16
PONTE O A P	64.57 + 4.57) / 21	x 11.64m	- 53.19
POINTS P & O	#4.57 + 4.301 / 23	x 5.15m	- 22.66
POINTS O A R	((4.30 + 4.28) / 2)	x 11,72m	- 50.27
PONTS RAL	((4.28 + 4.36) / 2)	x 2.40m	- 10.39
AVERAGE GRADE		e 45.32m	- 203.152

13.59 m

AVERAGE GRADE REFERENCE
PLAN - PRIMARY BUILDING
SCALE : 1-200

5.50 m

NAFS

LOCATION: Vettra BUILDING HEIGHT (M): 10 or boom

CLIMATIC DATA (1/5 DRWP): 220 Pa CLIMATIC DATA (1/50 HWP): 0.57 kPa

SPECIFIED LOADS (DRWP): 220 Pa SPECIFIED LOADS (WIND LOAD - Pel: 1154 Pa SPECIFIED LOADS (WIND LOAD - par): 24,11 par

RECO PENESTRATION PERFORMANCE (DP): 1200 Pa REGIO PENESTRATION PERFORMANCE (PG): 25 REGIO PENESTRATION PERFORMANCE (WATER RESIST.): 220 PA

301.34 M2 -

925.05 542

FLOOR SPACE RATIO CALCULATION

FLOOR AREA 1 FLOOR AREA 2 FLOOR AREA 3

LOT AREA:

TOTAL (STRUCTURE)

TOTAL (STRUCTURE)

FLOOR SPACE RATIO

	Q: 4.30m	E4
	5.	11 m
AVERAG	E GRADE R	EFER
O DI ANI - A	CCESSORY	/ RUIII I

SITE COVERAGE

SITE COVERAGE	0.27 -	
TOTAL (STRUCTURE) LOT AREA:	301 50 M2 / 966.65 M2	
LOT AREA:	305-05 M2	
TOTAL (STRUCTURE)	301.50 M2 =	
MAIN STRUCTURE ACCESSORY BUILDING	214.50 M2 + 67.60 M2 +	
CALCULATION		

REAR YARD SITE COVERAGE CALCULATION:

REAR YARD LOT AREA.	476.00 Mg
NOTAL (STRUCTURE)	87.00 ME ; 478.00 MZ

2.457m



EXISTING SURVEY



LOCATION PLAN

CASCADIA ARCHITECTS INC MAY STREET PASSIVE HOUSE 1417 MAY STREET VICTORIA, BC SURVEY & PROJECT

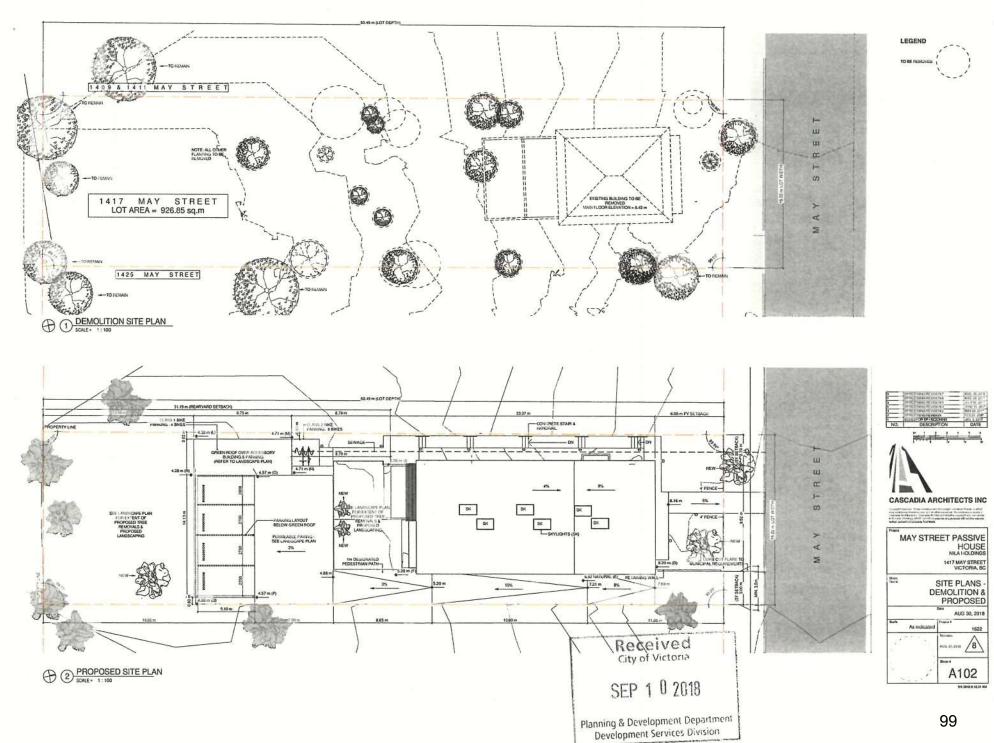
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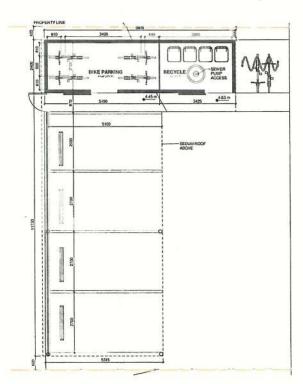
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DATA

AUG 30, 2018

A101

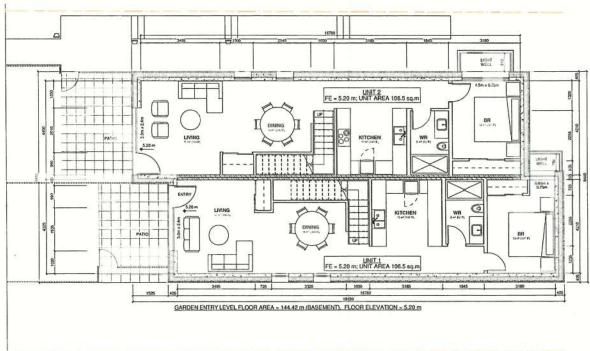




PROPOSED BIKE PARKING /

RECYCLE AREA PLAN

SOLE 1:50

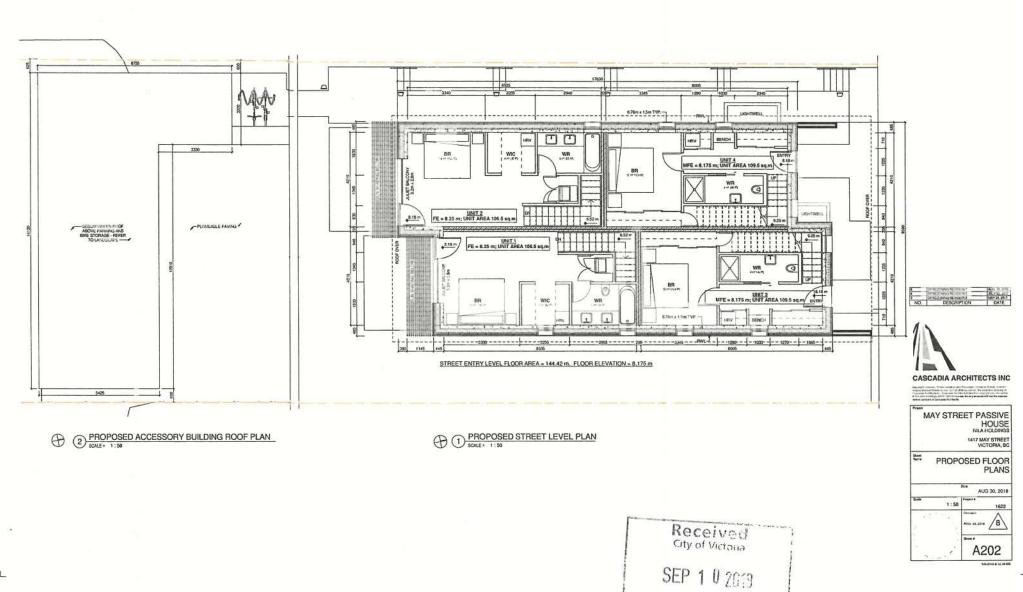


PROPOSED GARDEN LEVEL PLAN

SCALE: 1:50



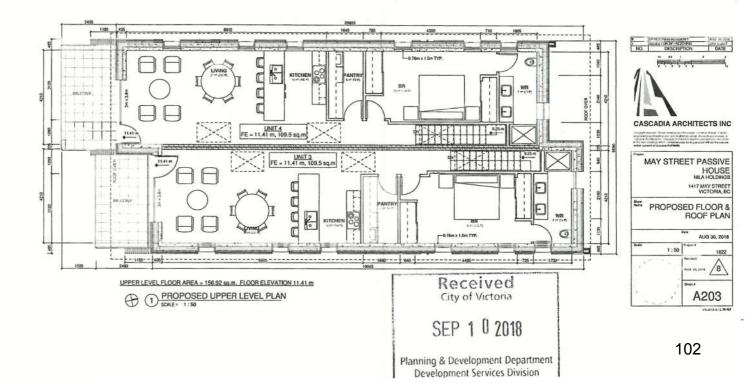


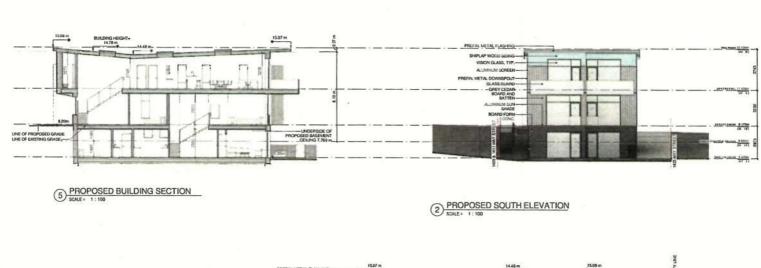


Planning & Development Department Development Services Division 101

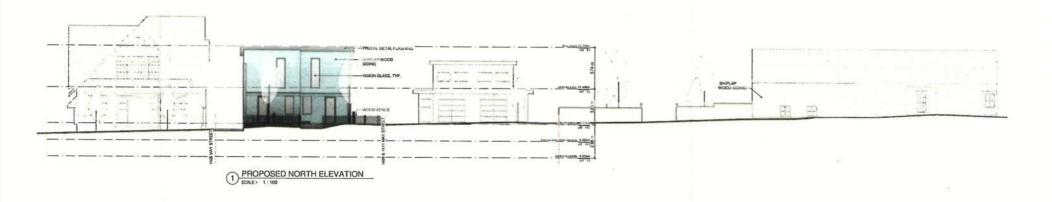
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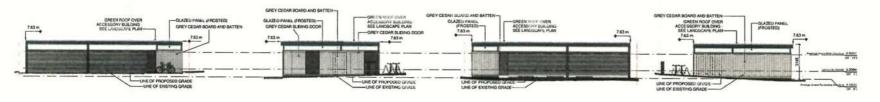
PROPOSED ROOF PLAN











2 PROPOSED NORTH ELEVATION ACC. BUILDING

3 PROPOSED EAST ELEVATION ACC. BUILDING SCALE: 1:100

PROPOSED SOUTH ELEVATION ACC. BUILDING

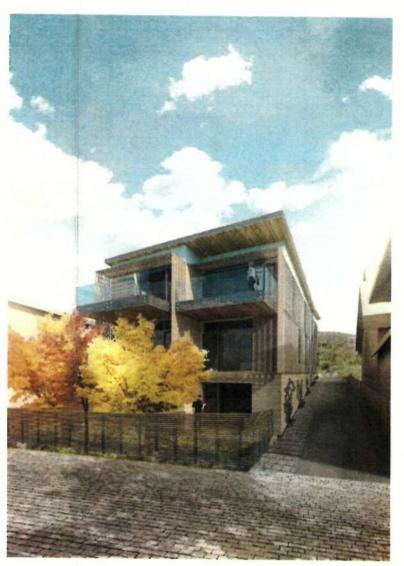
5 PROPOSED WEST ELEVATION ACC. BUILDING

Received
City of Victoria

SEP 1 0 2018

Planning & Development Department
Development Services Division





1417 MAY STREET - VIEW FROM YARD







1417 MAY STREET - VIEW FROM STREET

Received City of Victoria

SEP 1 0 2018

Planning & Development Department Development Services Division



RENDERINGS & MATERIAL BOARD

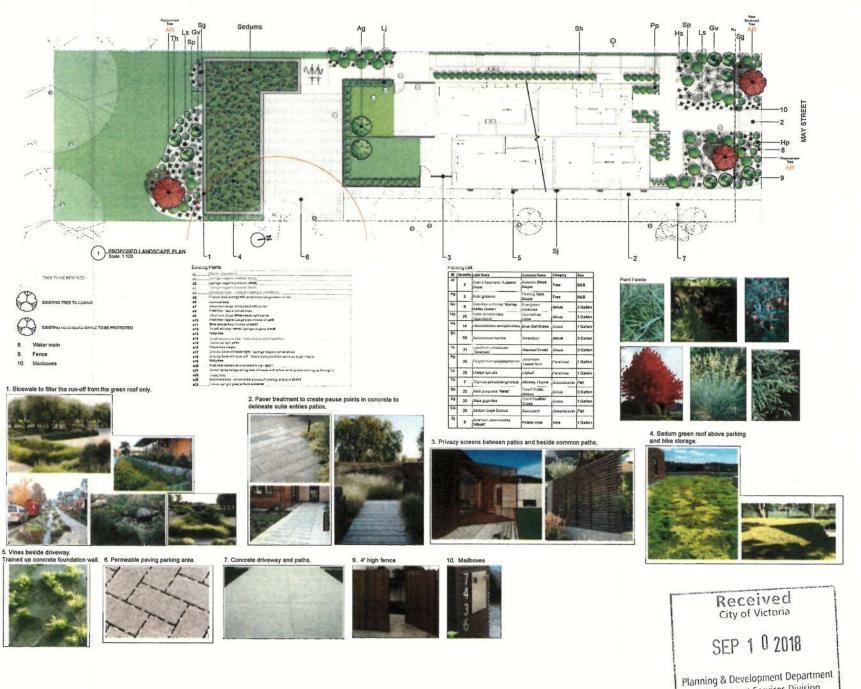
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CASCADIA ARCHITECTS INC

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Translation of Castalania

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	revision August 2018
LAN	PROPOSED NDSCAPE PLAN
Р Южет Р.	MAY STREET ASSIVE HOUSE
	NILA HOLDINGS 1417 MAY STREET VICTORIA, BC
which they are offered the effect of	a med the design contented there is at in and if all littles remain the illustrate in Concepts including their and perfect which comed be used a setting united considering their a setting united of Concepts fromthering
SCALE	1:100
AND PLANTS OF	July 7 2017
INVERSITE 1417 May Street vwx	BB/PJ NB
	DV45 NO.

Development Services Division

L-001

CASCADIA ARCHITECTS

02 October 2018

City of Victoria No.1 Centennial Square Victoria BC V8W 1P6

Attn.: Mayor & Council

Re: REVISION 7: 1417 May Street Rezoning & Development Permit Application

Cascadia Architects, on behalf of Nila Holdings, is pleased to resubmit this *revised* application for Rezoning and Development Permit for 1417 May Street in Victoria.

The following adjustments to the application have been made in response to the comments made during the Public Hearing meeting held June 14th 2018 and the council meeting held June 28th. The applicant has taken the new design and met with neighbours individually in order to present the adjustments. The new changes are summarized in point form below and also correspond with numbered bubbles in the drawing package.

Revisions:

- The single pitch roof has been replaced with a butterfly roof with overhangs on all sides, creating increased visual interest and a more familiar residential appearance. This change in form will still allow for future photovoltaic panels orientating to the south.
- 2. The board and batten fin wall between the units on the north façade has been removed.
- The board and batten fin walls to the south have been removed and replaced with a metal screen which integrates with the existing aluminum sun shade.
- The building height has increased to 8.3m from the previous 8.26m, a difference of 4cm.
- The average grade has dropped to 6.45m from the previous 6.58m, a difference of 13cm.
- The board and batten wraps around the south face of the building, softening the south façade.
- The rain water leaders now break the continuous east and west facades. The painted ship lap siding emphasizes this break and visually separates the long building faces into smaller elements.
- The ship lap siding now creates a continuous band of colour below the roof overhang on all faces of the building, and adding visual variety.
- Tongue and groove cedar soffits have been introduced to the roof and patio overhangs, softening the overall appearance of the building.



1060 Meares Street Victoria BC V8V 3J6 Canada

T 250 590 3223 F 250 590 3226

www.cascadiaarchitects.ca office@cascadiaarchitects.ca

A Corporate Partnership

Principals

GREGORY DAMANT Architect AIBC, LEED AP

PETER JOHANNKNECHT Architect AIBC, LEED AP, Interior Architect AKNW Germany 10. The rain gardens located in the front yard have been removed in response to the newly positioned rain water leaders. The rain gardens in the rear yard have been enlarged to accommodate all the rain water on site.

In preparing these revisions the team has carefully considered council's and neighbours' comments and input related to the previous design, and recalibrated the project accordingly. The changes are bubbled and itemized in the drawing sets as requested.

All the other aspects of the previous submission, in regard to land use, density, area, setbacks, parking and environmental performance remain unchanged. If you have any questions or require further clarification of any part of the application please do not hesitate to contact our office.

Thank you. Sincerely,

CASCADIA ARCHITECTS INC.

Peter Johannknecht, Architect AIBC, AKNW, RAIC, LEED AP Principal Gregory Damant, Architect AIBC, RAIC, LEED AP Principal Moved By Councillor Coleman Seconded By Councillor Thornton-Joe

That the following bylaw be given first, second, and third readings:

1. Reserve Fund Bylaw, Amendment Bylaw (No. 1) No. 18-080.

CARRIED UNANIMOUSLY

L. CORRESPONDENCE

L.1 <u>Letter from the Mayor and Fire Chief of the Corporation of the District of</u> Oak Bay

Moved By Councillor Thornton-Joe

Seconded By Councillor Alto

That the correspondence dated June 5, 2018 from the Mayor and Fire Chief of the Corporation of the District of Oak Bay be received for information.

CARRIED UNANIMOUSLY

L.2 <u>Letters from the Minister of Municipal Affairs and Housing and from the</u> Premier

Moved By Mayor Helps

Seconded By Councillor Alto

Write back to both the Minister of Municipal Affairs and Housing and the Premier to thank them for the opportunity but that as the Capital City with easy access, we would like to free up the time for colleagues in other municipalities.

CARRIED UNANIMOUSLY

M. NEW BUSINESS

M.1 1417 May Street Reconsideration of Rezoning and Development Permit with Variances Application

Moved By Mayor Helps

Seconded By Councillor Loveday

That Council rescind its decision with regard to third reading of Zoning Regulation Bylaw, Amendment Bylaw (No. 1139) No. 18-013, and direct staff to convene a new public hearing that follows all the regular public hearing requirements (advertising, mailout, etc.).

Council discussed the following:

- The supportability of this type of gentle density.
- That net zero energy buildings would help the City meet their climate commitments.
- Whether changes to the design would make the application more supportable.

Amendment:

Moved By Councillor Loveday Seconded By Councillor Young

That the motion be amended by striking the following wording: "direct staff to convene a new public hearing that follows all the regular public hearing requirements (advertising, mailout, etc.)."

and replacing it with the following:
"refer this proposal back to staff for more work on design."

Amendment to the amendment:

Moved By Mayor Helps Seconded By Councillor Thornton-Joe

That the amendment be amended by adding the following: "and return the matter to Council."

CARRIED UNANIMOUSLY

Amendment to the amendment:

Moved By Mayor Helps Seconded By Councillor Isitt

That the amendment be amended by adding the following: "based on comments made at the Public Hearing".

CARRIED UNANIMOUSLY

On the amendment: CARRIED UNANIMOUSLY

Motion as Amended:

That Council rescind its decision with regard to third reading of Zoning Regulation Bylaw, Amendment Bylaw (No. 1139) No. 18-013, and refer this proposal back to staff for more work on design based on the comments made at the public hearing and return the matter to Council.

FOR (8): Mayor Helps, Councillor Alto, Councillor Coleman, Councillor Loveday, Councillor Lucas, Councillor Madoff, Councillor Thornton-Joe, and Councillor Young OPPOSED (1): Councillor Isitt

CARRIED (8 to 1)

N. QUESTION PERIOD

A question period was held.

Rezoning Application No. 00556 and Development Permit with Variances Application No. 00028 for 1417 May Street

Zoning Regulation Bylaw, Amendment Bylaw (No.1139) No. 18-013:

To rezone the land known as 1417 May Street from the R1-B Zone, Single Family Dwelling District, to the R-86 Zone, Ground-Oriented Dwelling May Street District, to permit a multi-unit residential building with four ground-oriented units.

Development Permit Application:

The Council of the City of Victoria will also consider issuing a development permit for the land known as 1417 May Street, in Development Permit Area 16: General Form and Character for the purposes of approving the exterior design, finishes and landscaping for the multi-unit residential building.

E.3.a Public Hearing & Consideration of Approval

Michael Angrove (Planner): Advised that the application is to rezone the property to allow for a two storey multi-family dwelling.

Mayor Helps opened the public hearing at 7:24 p.m.

<u>Peter Johannknecht and Bianca Bodley (Applicants):</u> Provided information regarding the application.

Council discussed the following:

· What public consultation was undertaken by the applicant.

Ric Houle (Pandora Avenue): Expressed concerns relating to the application, due to the increased density.

<u>David Reed (Eberts Street)</u>: Expressed concerns relating to the application, due to the increased density and lack of neighbourhood consultation.

<u>Lisa Sesser (May Street)</u>: Expressed concerns relating to the application, due to the increased density and lack of neighbourhood consultation.

<u>Carol Finley (Eberts Street):</u> Expressed concerns relating to the application, due to the increased density, traffic concerns, and lack of neighbourhood consultation.

Council discussed the following:

That the design of the building reflects the passive house design.

Mayor Helps closed the public hearing at 7:59 p.m.

Moved By Councillor Alto Seconded By Mayor Helps

That the following bylaw be given third reading:

4. Zoning Regulation Bylaw, Amendment Bylaw (No. 1139) No. 18-013

Council discussed the following:

- The supportability of a passive house, which will create energy efficiencies.
- The lack of neighbourhood consultation following the change to the design and application.
- That the fourplex design supports the need for gentle density.
- Concerns relating to the lack of affordable housing.
- · Whether the design of the building is a good fit for the neighbourhood.

FOR (3): Mayor Helps, Councillor Alto, and Councillor Lucas OPPOSED (5): Councillor Isitt, Councillor Loveday, Councillor Madoff, Councillor Thornton-Joe, and Councillor Young

DEFEATED (3 to 5)



Committee of the Whole Report For the Meeting of September 14, 2017

To:

Committee of the Whole

Date:

August 31, 2017

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject: Rezoning Application No. 00556 for 1417 May Street

RECOMMENDATION

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00556 for 1417 May Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

- 1. Preparation of the following legal agreements to the satisfaction of the City Solicitor:
 - a. Housing Agreement to ensure a future strata cannot restrict the rental of units:
 - b. A Section 219 Covenant ensuring the building is constructed to Passive House standards, to the satisfaction of the Director of Sustainable Planning and Community Development.
- 2. Preparation of a technical report to the satisfaction of the Director of Engineering and Public Works, identifying how the site will manage all storm water generated on site and, if necessary, preparation of legal agreements for the design, inspection and long term maintenance requirements of the storm water system to the satisfaction of the City Solicitor and the Director of Engineering and Public Works.

LEGISLATIVE AUTHORITY

In accordance with Section 479 of the Local Government Act, Council may regulate within a zone the use of land, buildings and other structures, the density of the use of the land, building and other structures, the siting, size and dimensions of buildings and other structures as well as the uses that are permitted on the land and the location of uses on the land and within buildings and other structures.

In accordance with Section 483 of the Local Government Act, Council may enter into a Housing Agreement which may include terms agreed to by the owner regarding the occupancy of the housing units and provided such agreement does not vary the use of the density of the land from that permitted under the zoning bylaw.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations for a Rezoning Application for the property located at 1417 May Street. The proposal is to rezone from the R1-B Zone, Single Family Dwelling District, to a new site-specific zone in order to construct a two-storey residential building with four ground-oriented self-contained dwelling units.

The following points were considered in assessing this Application:

- the property is designated as Traditional Residential in the Official Community Plan, 2012 (OCP). The proposed ground-oriented housing and density is consistent with the land designation and OCP policies related to sensitive infill in the Fairfield neighbourhood
- the proposal is consistent with the policies specified in Suburban Neighbourhoods, 1984
- one bylaw-protected tree is proposed for removal with this Application and the applicant has provided an arborist report outlining measures to mitigate the impact of development on the nearby trees
- the applicant is proposing Passive House certification with this proposal, which will be secured through a Section 219 Covenant.

BACKGROUND

Description of Proposal

This Application is to rezone the subject site from the R1-B Zone to a new site-specific zone in order to construct a two-storey ground-oriented residential building with four self-contained dwelling units at a floor space ratio of 0.33:1. The nearby property located at 1461 May Street is in the R-55 Zone, May Street Multiple Dwelling District, and is comparable in terms of density and height. The new zone would be similar to the R-55 Zone, but with the following differences:

- maximum floor space ratio (FSR) reduced from 0.5:1 to 0.33:1
- maximum of number of storeys reduced from three to two
- minimum side yard (west) reduced from 3.00m to 2.70m.

Variances related to parking are also being proposed and will be discussed in relation to the concurrent Development Permit with Variances Application:

- reduced vehicle parking from six stalls to four stalls
- reduced visitor parking from one stall to zero stalls.

The design aspects of this proposal are also reviewed in the concurrent Development Permit with Variances Application report.

Affordable Housing Impacts

The applicant proposes the creation of four new residential units which would increase the overall supply of housing in the area. A Housing Agreement is also being proposed which would ensure that future Strata Bylaws could not prohibit the rental of units to non-owners.

Sustainability Features

The applicant has identified a number of sustainability features which will be reviewed in association with the concurrent Development Permit with Variances Application for this property.

Active Transportation Impacts

The Application proposes four Class 1 bicycle parking stalls and one six-space Class 2 bicycle rack which supports active transportation.

Public Realm Improvements

No public realm improvements are proposed in association with this Rezoning Application.

Accessibility Impact Statement

The British Columbia Building Code regulates accessibility as it pertains to buildings.

Land Use Context

The area is characterized by single family dwellings, duplexes and multiple dwelling unit house conversions. Moss Rocks Park is located north of the property on the opposite side of May Street.

Existing Site Development and Development Potential

The site is presently developed as a single family dwelling.

Under the current R1-B Zone, the property could be developed as a single family dwelling with either a secondary suite or a garden suite, or converted to multiple dwelling units subject to the house conversion regulations under Schedule G of the *Zoning Regulation Bylaw*.

Data Table

The following data table compares the proposal with the existing R1-B Zone and the R-55 Zone, May Street Multiple Dwelling District. An asterisk is used to identify where the proposal is less stringent than the R-55 zone.

Zoning Criteria	Proposal	Zone Standard R-55	Existing Zone R1-B
Site area (m²) - minimum	926.85	555.00	460.00
Number of units in an attached dwelling - maximum	4	4	1
Density (Floor Space Ratio) - maximum	0.33:1	0.55:1	N/A
Floor area of all floors (m²) - maximum	445.76	N/A	420.00
Lot width (m) - minimum	15.22	15.00	15.00

Zoning Criteria	Proposal	Zone Standard R-55	Existing Zone R1-B
Height (m) - maximum	8.28	8.50	7.60
Storeys - maximum	2	3	2
Site coverage % - maximum	31.00	40.00	40.00
Open site space % - minimum	47.60	30.00	N/A
Rear yard open site space % - minimum	61.00	33.00	N/A
Setbacks (m) - minimum:			
Front	6.00	6.00	7.50
Rear	31.19	19.00	15.12
Side (east)	3.00	3.00	3.00
Side (west)	2.7*	3.00	1.52
Parking - minimum	4*	6	1
Visitor parking (minimum) included in the overall units	0*	1	N/A
Bicycle parking stalls (minimum)			
Class 1	4	4	N/A
Class 2	6	6	N/A

Community Consultation

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications, the applicant has consulted the Fairfield Gonzales CALUC at a Community Meeting held on December 19, 2017. A summary of the meeting is attached to this report.

ANALYSIS

Official Community Plan

The Official Community Plan, 2012 (OCP) Urban Place Designation for the subject property is Traditional Residential, which supports ground-oriented residential uses. The OCP states that new development may have a density of generally up to 1:1 floor space ratio (FSR) and up to two storeys in height. The Application meets the place character features of the Traditional Residential urban place guidelines and housing policy in the OCP which supports a diversity of housing types to create more home ownership options such as ground-oriented multi-unit residential developments.

Local Area Plans

The land use policies of Suburban Neighbourhoods, 1984 that relate to Fairfield identify the subject lands as suitable for residential development and encourages infill development of small scale townhouses, small lot houses and duplexes. The proposal for a ground-oriented multi-unit residential building is consistent with this policy.

Housing Agreement

The applicant is amenable to entering into a Housing Agreement with the City to ensure that a future strata corporation could not pass any bylaws that would prohibit or restrict the rental of units to non-owners.

Tree Preservation Bylaw and Urban Forest Master Plan

There is an existing Bylaw protected Maple tree on the subject property. The tree was reviewed by an ISA consulting arborist and it was determined that the tree is unhealthy and would not survive the amount of excavation work for the proposed landscape plan and as such the tree will be removed. As per the Bylaw, two replacement trees will be planted by the applicant on site. There is an existing large Maple tree on the property to the east which will be negatively affected by the proposed driveway. This tree will be explored further by the consulting arborist prior to construction and tree protection measures will be put in place. There is an existing boulevard tree in poor health that will be removed and replaced on the city boulevard.

CONCLUSIONS

The Application is consistent with the place character features of the Traditional Residential urban place guidelines, and housing policy in the OCP which supports the diversity of housing types to create more home ownership options such as ground-oriented multi-unit residential developments. Staff recommend that Council consider supporting the Application.

ALTERNATE MOTION

That Council decline Rezoning Application No. 00556 for the property located at 1417 May Street.

Respectfully submitted,

Alec Johnston

Senior Planner

Development Services

Jonathan Tinney, Director

Sustainable Planding and Community

Development Department

Report accepted and recommended by the City Manager

TH.

List of Attachments

- Attachment A Subject Map
- Attachment B Aerial Map
- Attachment C Plans date stamped July 12, 2017
- Attachment D Letters from applicant to Mayor and Council dated May 18, 2017 and December 26, 2016
- Attachment E Community Association Land Use Committee Summary of December 19, 2016 Meeting
- Attachment F Arborist Report dated August 20, 2017
- Attachment G Neighbourhood Correspondence.









STREET PASSIN MAY

MAY STREET PASSIVE HOUSE

1417 MAY STREET, VICTORIA

ISSUED FOR REZONING & DEVELOPMENT RESUBMISSION JULY 05, 2017

DRAWING LIST

CASCADIA ARCHITECTS INC.

Sheet No. Sheet Title

A000 A101 A102 A201 A203 A203 A300 A301 A400

COVER SURVEY & PROJECT DATA SITE FLANS - DEPICUTION & PRODOSED PROPOSED PLOCE PLANS PROPOSED PLOCE PLANS PROPOSED PLOCE & BUILDING SECTION BLEVATIONS & BUILDING SECTION REPORTED A MATERIAL BOARD PLANS PARTICIPATIONS A MATERIAL BOARD

BIOPHILIA DESIGN COLLECTIVE LTD.

Sheet No. Sheet Title



CLIENT

NILA HOLDINGS LTD. 185 - 911 Yates Street Victoria BC V8V 4Y9

Contact Howard Sparks hsparks2@telus.net ARCHITECT

CASCADIA ARCHITECTS 1060 Meares Street Victoria BC V8W 1E4 250.590.3223

Contact Peter Johannknecht Architect AIBC LEED AP peter@cascadiaarchitects.ca

LANDSCAPE DESIGN

BIOPHILIA design collective ltd. 1719 Lee Avenue Victoria BC V8R 4W7 250.589.8244

Contact: Bianca Bodley biancabodley@gmail.com



PROJECT INFORMATION	
EXISTING ZONE:	R-2
PAOPOSED ZONE:	R-55
SITE ABLA:	926.85 sq.m
TOTAL PLOOR AREA (1477):	301.34 sq.m
COMMERCIAL FLOOR AREA (1477):	9 sq.m
PLOOR SPACE RATIO:	0.32 : 1
SITE COVERAGE (K):	31%
OPEN SITE SPACE (K):	50%
HEIGHT OF BAILDING (m). NUMBER OF STOREYS. PARKING STALLS (m) ON SITE.	6.26 m 2

PARKING STALLS (II) ON SITE. BICYCLE PARKING II (STORAGE & RACK). 4 CLASS I (ENCLOSED): 6 CLASS 2 (RACK)

BUILDING SETBACKS (IN)
PRONT YARD:
REAR YARD:
SIDE YARD:
SIDE YARD:
COMMINIED SIDE YARDS

TOTAL NUMBER OF UNITS: UNIT TYPE: GROUND-ORIENTED UNITS: MINEMAL UNIT FLOOR AREA (In M) TOTAL RESIDENTIAL FLOOR AREA (In

*(207.00 + 87.00) sq.m	٠
474 00 14M	
924.85 sq.m	
474 00 sq.m	
452.85 sq.m	*
452.85 sam	,
124.85 sq.m.	
0.50	
	190.00 sam 474.00 sam 974.00 sam 474.00 sam 451.85 sam 451.85 sam

REAR YARD AREA
REAR YARD PARKING + ACC. (94.00 + 67.00) to m
REAR YARD OWN SITE SPACE 295.00 to m

AVERAGE GRADE CALCULATION: PRIMARY BUILDING

ADEPOINT A	784m (NAT)	GRADE POINT D	8.20m	GADE POINT H	5.20
NADE POINT B	8.20m	GRADE POINT E	6.92m INAT	SGNADE POINT 1:	5.20m
NADE POINT C	5.20m	GRADE POINT F	5 10m		
		GRADE POINT G	5.20m		

CALCULATIO

GRADE POINTS	AVERAGE OF POINTS	DISTANCE BETWEEN	TOTAL
POINTSABB	((7.84 + 8.10) / 2)	a 443m	* 35.5
POINTSBAC	(IR 20 + R 20) / 2)	x 1.70m	= 13.5
POINTS CAD	(# 20 + # 20) / 2)	x 5 16m	= 42.3
POINTS D & E	6(8:20 + 4.92) / 2)	n 5.75m	= 43.4
POINTSEAF	64.92 + 5.301 / 23	x 14.50m	- 87.6
POINTS FAG	((5.20 + 5.30) / 2)	1 443m	= 23.0
POINTS GAH	((5.20 + 5.30) / 2)	a 1.70m	- 8.6
POINTSHAT	0(5.20 + 5.20) / 2)	s 5.16m	# 24.E
POINTSTAA	((5.20 - 7.94) / 2)	x 20.25es	= 132.0

= 63.00m

= 413.84

AVERAGE GRADE

ZONING REVIEW

mm111111111111111111111111111111111111	
LOT AREA LOT AREA	PROPOSED - R-SS ZONE 124.85 sem (DXSTING)
FLOOR AREA FLOOR SPACE PATTO TOTAL FLOOR AREA	0.33 ; i 301.34 sq.m
HEIGHT, STOREYS HEIGHT STOREYS	8.36 m
SETBACKS PRONT YAND SETBACK REAR YAND SETBACK SDE YAND SETBACK (EAST) SDE YAND SETBACK (WIST)	6.00 m 31.17 m 3.00 m 2.70 m
SITE COVERAGE, OPEN SITE SPACE, FARIONG SITE COVERAGE OPEN SITE SPACE	31X 50%

4 RESIDENT

4 x CLASS I

BUILDING CODE REVIEW MAY STREET PASSIVE HOUSE

ZIONING: RJS, Hey Server Muhiple Dwelling Disulici

PIRE RESETANCE RATINGS:

AVERAGE GRADE CALCULATION: ACCESSORY BUILDING

GIVADE POINTS		
GRADE POINT L	4.38m	GRADE POINT O
GRADE POINT H	4.71m	GRADE POINT F

CALCULATION

GAADE POINTS	AVERAGE OF POINTS	DISTANCE BETWEEN	TOTALS
POINTS LAM	((4.38 + 4.71) / 2)	x 8.62m	= 29.16
POINTSMAN	((4.71 + 4.71) / 2)	a 2.40m	+ 1130
POINTSNAO	((4.71 + 4.37) / 2)	x 3.43m	= 16.16
POINTS O A P	((4.57 + 4.57) / 2)	# 11.64m	- 53.19
POINTS FAO	(04.57 + 4.30) / 2)	a 5.11m	= 22.64
POINTS Q & R	(04.30 + 4.78) / 23	s 11.72e	* 50 27
POINTSRAL	((4.28 + 4.38) / 2)	x 2.40m	= 10.39
AVERAGE GRADE		. 41 70-	- 202 152

NAFS CALCULATION

VEHICLE PARKING

BICYCLE PARKING

PROVINCE: 8-100 Celembra

LOCATION: Victoria BUILDING HOGHT (M): 10 or below

DATA SOUNCE:
Table C-4 "Registed Performance of Windows & Doors in Part 9 Buildings"
Forming Part of Appendix C

CLIMATIC DATA (I/S DRWP): 220 Px

CLIMATIC DATA (1/50 HWP): 0.57 km

SPECIFIED LOADS (DRWP): 120 Ps

SPECIFIED LOADS (WIND LOAD - NO. 1154 P.

SPECIFIED LOADS (WIND LOAD + July 24.11 Jul

REQ'D FENESTRATION PERFORMANCE (DP): 1200 Ps

REQ'D FENESTRATION PERSONHANCE (PG): 25 REQUID RENESTRATION PERFORMANCE (WATER RESIST): 200 Fa

TYPE OF WORK: New Four Dwelling Residence

ASPERANCED DOCUMENT: British Columbia Building Code 2012, Part 9 BUILDING AREA:

PLAN - ACCESSORY BUILDING



AVERAGE GRADE REFERENCE PLAN - PRIMARY BUILDING

ELOOB SPACE BATTO CALCULATIONS

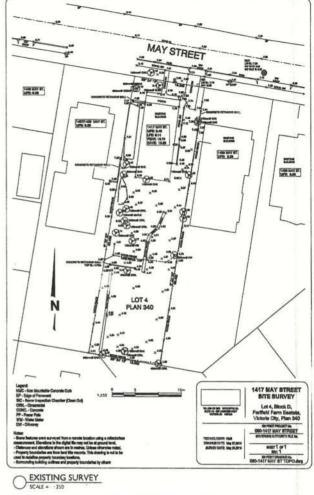
926.85 H2
301.34 712
926.85 M2
301.34 142
154.92 HZ
144.42 142
144.42.40

SITE COVERAGE CALCULATION:

LOT AREA.	926.85 PIZ	
TOTAL (STRUCTURE)	294.00 PH3	7
LOT AREA	924.85 M2	
TOTAL (STRUCTURE)	294.00 Pt Z	*
ACCESSORY BUILDING	207.00 M2 87.00 M2	:
CALCULATION		

REAR YARD SITE COVERAGE CALCULATION:

CALCULATION	
ACCESSORY BUILDING	87.00 M2 -
TOTAL (STRUCTURE)	87,00 H2 4
REAR YARD LOT AREA	478.00 PSZ
TOTAL (STRUCTURE) REAR YARD LOT AREA	97.60 PT2 479.00 PT2
SETT COMPAGE	0.18





CALE = 1 : 2000



CASCADIA ARCHITECTS INC 1040 Meares Screet Victoria BC VBV 3/4 Canada

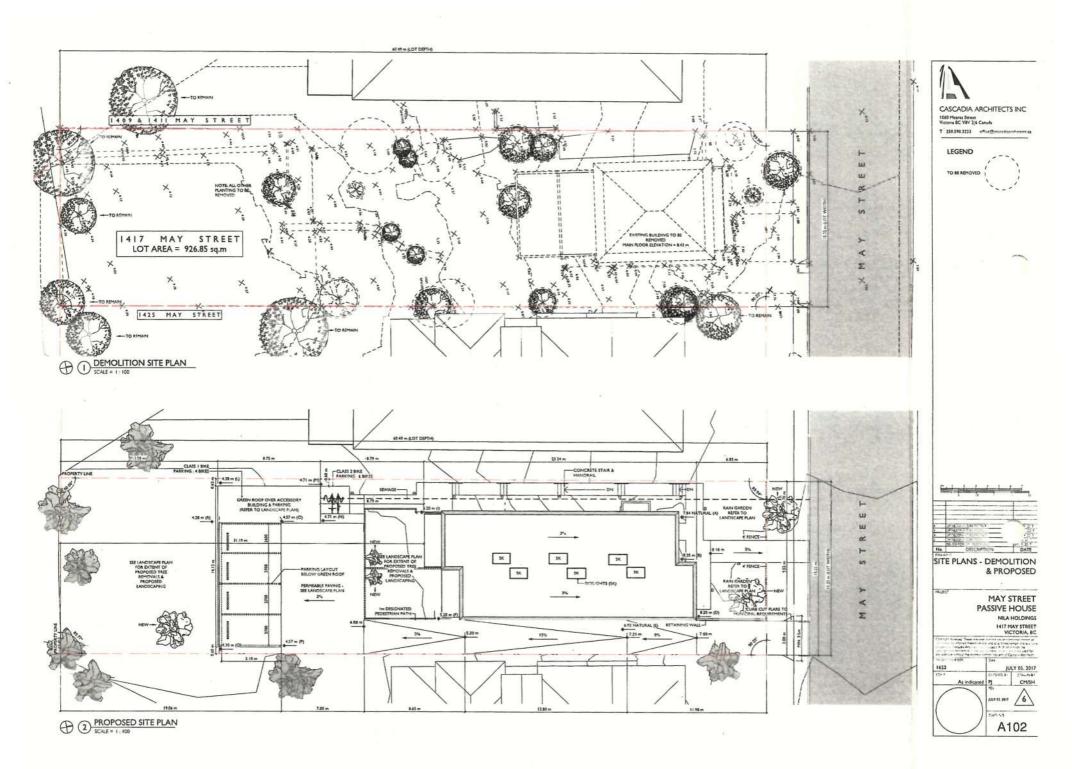
Т 250.590.3223 облования са

SURVEY & PROJECT DATA

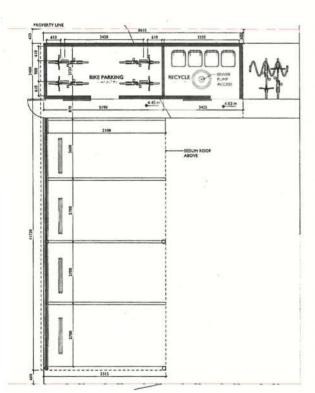
MAY STREET **PASSIVE HOUSE** NILA HOLDINGS 1417 MAY STREET VICTORIA, BC

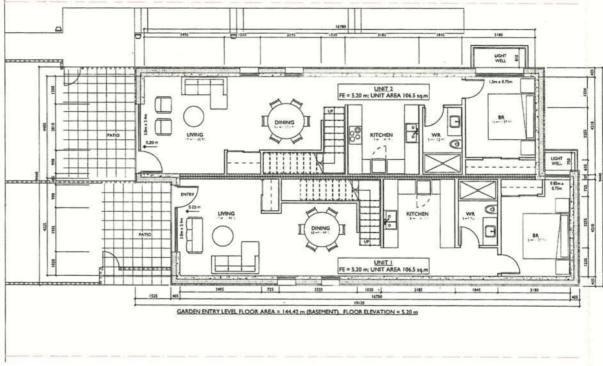
1622 As indicated Pj AUG 24 2017 27

A101









PROPOSED BIKE PARKING /

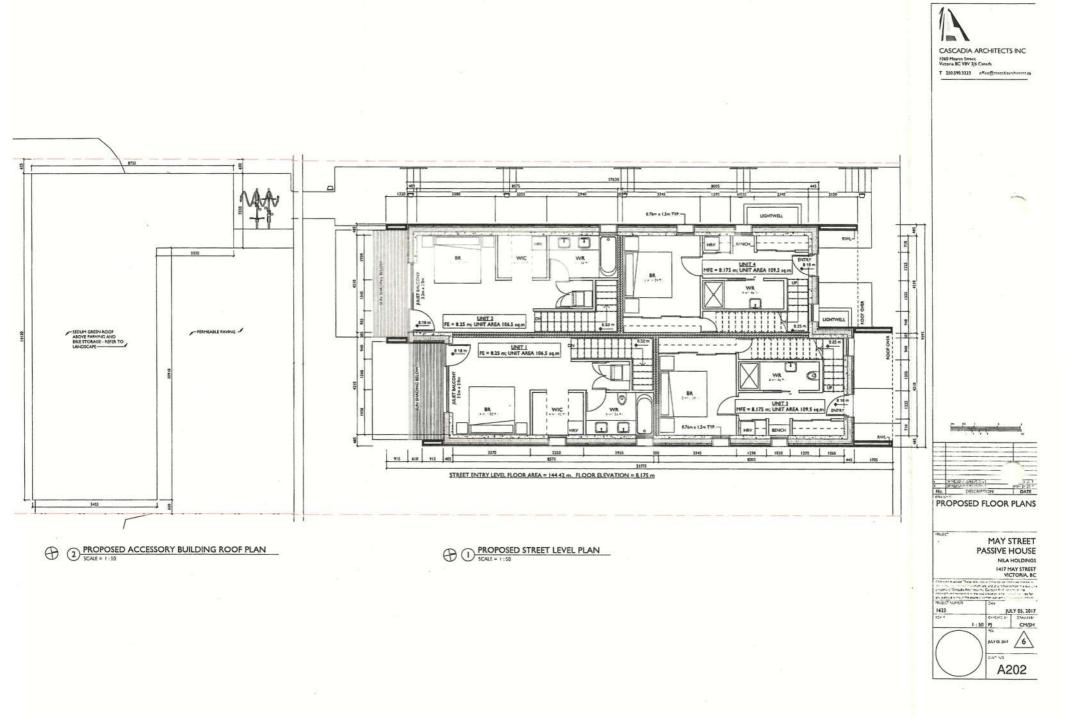
RECYCLE AREA PLAN

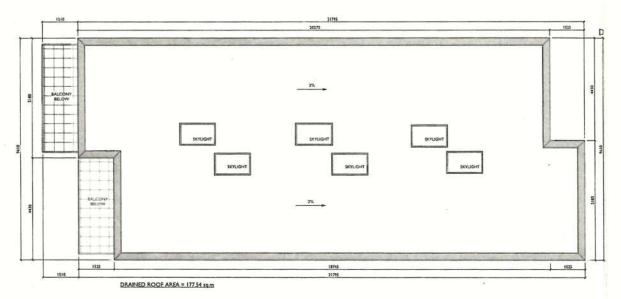
SCALE + 1:50

PROPOSED GARDEN LEVEL PLAN

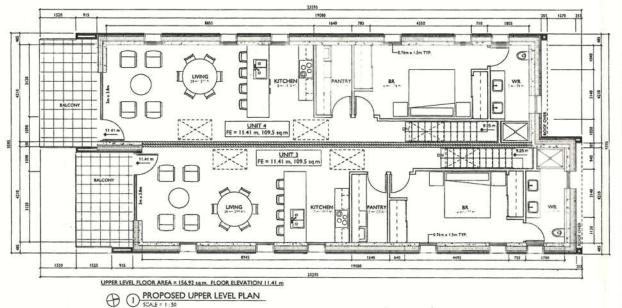
SCALE = 1 - 50

A201



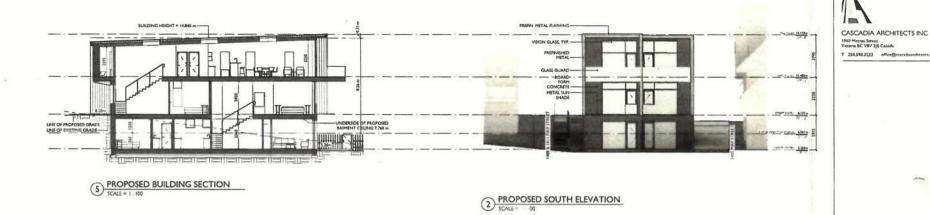


PROPOSED ROOF PLAN



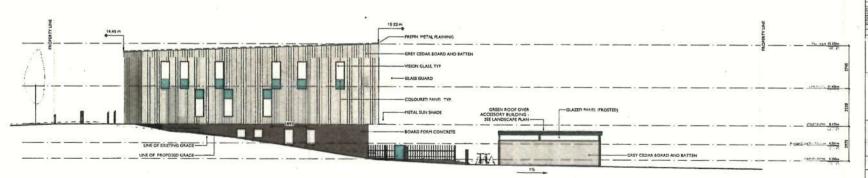


A203





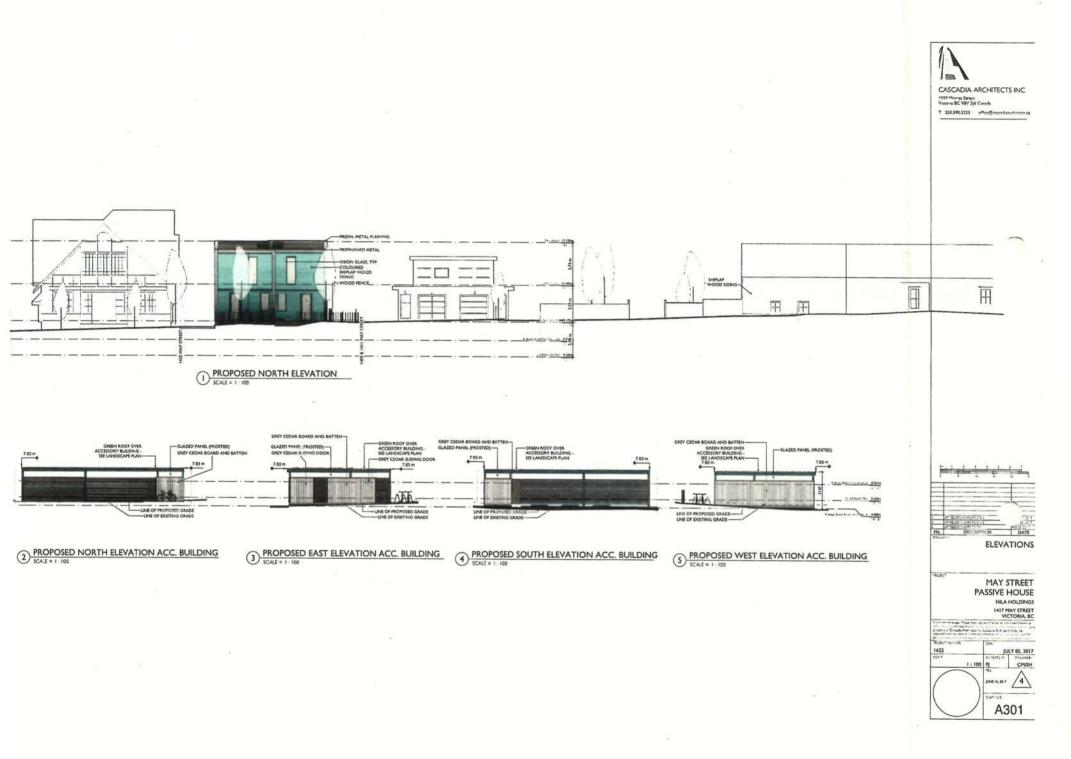




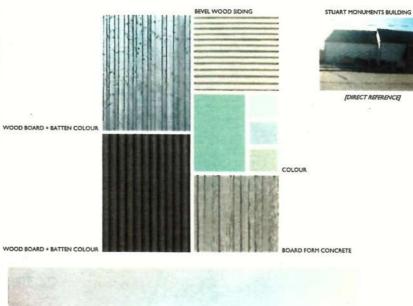
PROPOSED WEST ELEVATION

SCALE = 1:100









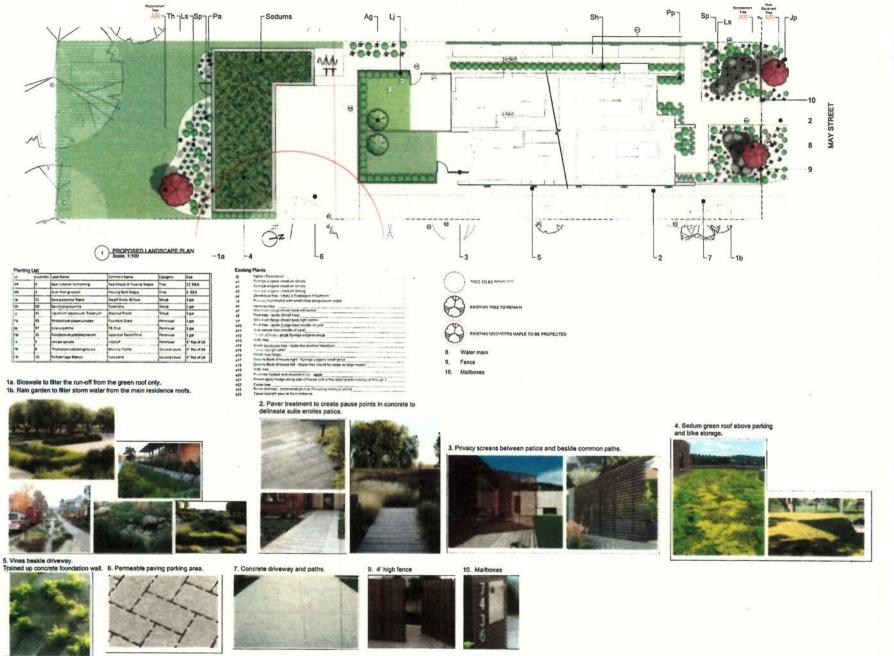


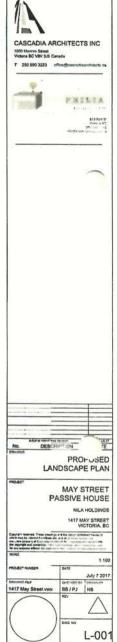
O 1417 MAY STREET - VIEW FROM YARD

1417 MAY STREET - VIEW FROM STREET



CASCADIA ARCHITECTS INC 1040 Marras Soriet Victoria BC VBV 3/4 Canada T 250,390,3223 effice@csssdoorchicottac





ATTACHMENT D



May 18, 2017

City of Victoria No.1 Centennial Square Victoria BC V8W 1P6

Attn.: Mayor & Council

Re: 1417 May Street - Rezoning and Development Resubmission

Cascadia Architects, on behalf of Nila Holdings, is pleased to submit this revised application for Rezoning and Development Permit for 1417 May Street in Victoria British Columbia. This letter to Mayor and Council describes the ways in which the project's architectural rationale meets a variety of items laid out in the City of Victoria Official Community Plan and Design Guidelines for Multi-Unit Residential, Commercial and Industrial.

These items can be summarized as follows:

- 1. In reference to Design Guidelines for Multi-Unit Residential, Commercial and Industrial, paragraph 1.1.1, 1.1.2, 1.1.3, 1.5, 1.6.1, 3.3.2:
 - i. The form, massing, building articulation, features, and materials incorporated into the project's architectural approach provide coherence and unity in relation to existing place character and patterns of development. It has been sensitively designed to respond to its contexts, and to respect the character of the area that it is situated in. The project is situated across the street from Moss Rocks Park, upon which there is no urban development to which the project must respond. The

women's transition house (zoned R1-MS) located on the adjacent property to the east has an articulated gable and valley roof and symmetrical street facing façade. It has larger massing and a higher maximum roof height than the proposal. The duplex (zoned R-2) on the adjacent property to the west has a flat roof, and also presents a symmetrical street facing façade, dominated by two garages. Its maximum roof height is lower than the proposal's. The Stuart Monuments building located two properties west of the proposal, is a distinct building with placemaking value in the greater contexts of the neighbourhood, with ship lap siding and a gable roof oriented to Eberts Street.

- a. The maximum height of 1417 May Street provides a transition in form and massing between the duplex to the west and the multiunit residential housing to the east, relating the three buildings together in a natural and logical manner.
- The roof, sloping gently from south to north, also provides a transition in form and massing between the two buildings on



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A Corporate Partnership

Principals

GREGORY DAMANT Architect AIBC, LEED AP

PETER JOHANNKNECHT Architect AIBC, LEED AP, Interior Architect AKNW Germany

- either side, complementing their character without replication or mimicry.
- c. The project incorporates ship lap siding, a direct reference to the Stuart Monuments building, into its street facing façade, tying it materially to its contexts.
- 2. In reference to Design Guidelines for Multi-Unit Residential, Commercial and Industrial, paragraph 2.4, 2.5, 3.1.3, 3.3, 3.6:
 - ii. The architectural expression and internal layout of the proposal promotes interaction with the street, balanced access to natural light and ground floor access for its occupants, and a varied, human scale proportion to its public face.
 - a) Interaction with the street is promoted by a pathway which leads pedestrians directly from the sidewalk to the entryways facing the street, passing between two raingardens and the occupants' mailboxes, situated at the front property line.
 - Lit bollards augment this experience, while also guiding pedestrians along the east side
 of the building to the garden level units, bicycle storage, and parking in the rear yard.
 - c) The street facing entryways incorporate steps and alcoves as a means of providing a transition from the public realm of the street and sidewalk to the private realm of the residences, while their painted blue ship lap finish enhances their legibility and prominence.
 - d) The stepped site and internal organization of the units allow each to have a front door at grade and a large south facing patio or balcony overlooking the large backyard.
 - e) The mirrored floorplates of the units are offset from one another, creating rhythm and visual interest to the street facing façade, and reducing the perceived building mass of the proposal.
- In reference to Design Guidelines for Multi-Unit Residential, Commercial and Industrial, paragraph 8.1, 8.3,
 8.5:
 - iii. The proposal reduces the impact of parking on the streetscape appearance and the pedestrian experience of the site.
 - a) The parking is located entirely to the rear of the building.
 - b) High quality permeable paving materials are used for the parking area, while paver treatment creates pause points in the concrete and delineates suite entries and patios.
 - c) The bicycle storage is located in a freestanding accessory building in the rear yard, highly visible and secure.
- 4. In reference to the Official Community Plan, Section 12 Climate Change and Energy Goals 12(B), paragraph 12.17, 12.17.2, 12.19:
 - iv. The applicant is committed to providing a building that is energy efficient, produces low greenhouse gas emissions, and creates energy resiliency.
 - a) The project will adhere to International Passive House standards, the world's leading standard in energy efficient construction. This rigorous standard requires that space heating demand does not exceed 15kWh annually per square meter of useable living space, that the primary energy demand does not exceed 120 kWh annually per square meter of usable living space, that there is a maximum of 0.6 air exchanges per hour at 50 Pascals pressure, and that thermal comfort must be met year round with not more than 10% of the hours in any given year over 25 degrees Celsius.

- b) The landscaping elements, including a sedum green roof above the parking and bicycle storage area and correlating bioswale to filter its run-off, rain gardens which filter storm water from the main residence roof, and permeable pavers in the parking area which filter storm water from the driveway, allow the stormwater to be managed exclusively on-site.
- The low slope roof is designed to adapt to future sustainable technologies in photovoltaic energy.

This proposal carefully responds to key items laid out by the City as priorities for new multi-unit development in Victoria. Its relationship to both its surrounding contexts and to its site are methodical and considered, and are continually underscored by a commitment to sustainable building practice and a sensitivity to the existing character of the area.

Sincerely,

CASCADIA ARCHITECTS INC.

Peter Johannknecht, Architect AIBC, LEED AP

Principal

CASCADIA ARCHITECTS

December 26th, 2016

City of Victoria No.1 Centennial Square Victoria BC V8W 1P6

Attn.: Mayor & Council

Re: 1417 May Street Rezoning and Development Permit Application

We are pleased to submit this Rezoning and Development Permit application for 1417 May Street on behalf of Howard and Claudia Sparks (NILA Holdings Limited, the 'Applicant'). The rezoning and development permit are required in order to construct a two-storey fourplex residential building with a basement and associated secondary structures. The details contained within this application have been carefully crafted to respect the neighbourhood and immediate neighbours.

Prior to commencement of any design work, the Applicant undertook a consultation process with the owners of neighbouring properties as well as City of Victoria planning and engineering staff. The consultation and review process continued throughout the Schematic and Design Development stages and included but was not limited to the following meetings:

- ✓ Conversation with Charlotte Wain to discuss development potential May 6th, 2016
- ✓ Meeting with Robert Bateman to discuss project
- ✓ Meeting with Ken Rousche of the Fairfield Gonzales CALUC June 3rd 2016
- Canvassed the neighborhood: 1461 May Street Unit 2, 1463 May St, 190 Memorial Street,
 172 Bushby and Stewart Monuments June 3rd to 4th, 2016
- ✓ Pre-Planning Meeting City of Victoria November 1st, 2016
- ✓ Engineering Meeting City of Victoria November 15th, 2016
- ✓ Pre-CALUC Meeting November 22nd, 2016
- ✓ Canvassed the neighborhood with plans: 192, 188, 184, 172, 176 Bushby and 137, 141 Eberts December 17th, 2016
- ✓ Formal CALUC Meeting at FGCA December 19th, 2016

Existing Site Characteristics, Official Community Plan and Zoning:

The parcel encompassed by the proposal is 927 sq.m. in total area, and is currently occupied by a single detached house that is not registered heritage.

The site is sloped, falling over 3m from the north property line (May Street) to the south property line and is relatively flat beyond the proposed building, with no bylaw protected trees.



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Principals

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PETER JOHANNKNECHT Architect AIBC, LEED AP, Interior Architect AKNW Germany The current zoning is R-1B. Over the last few years adjacent properties have been rezoned to R2, R1-MS and R55, allowing moderate densification along May Street. We are proposing to rezone this property to R-55 in respect of the scale of this in-fill context.

The property is characterized by both its proximity to the natural landscape of Moss Rocks Park to the north and to the Ross Bay Cemetery to the east, including the eclectic mix of single–family homes, townhouses, and small scale apartment buildings that constitute the Fairfield community. In fact, the site is bordered by a mix of building types. To the east is a large group residential building and a fourplex, to the west a duplex and to the south single detached homes, some with secondary suites. May Street is a local road but not part of the City's greenway network and does host transit service. The nearest bus stop is approx. 100m away from the property.

The site is not within a localized DP area, but is subject to the OCP Design Guidelines for Multi-unit Residential buildings, and forms part of the Fairfield community, whose neighbourhood plan is currently under development. The analysis of the OCP, zoning and site context reinforces the initial input of neighbours that the proposed R-55 zoning reflects an appropriate level of development density for this site, and the proposal presented here is based on that starting point.

Description of Proposal

Massing & Siting:

The building design concept is based on two imperatives – firstly to maximize daylight and views to the south to achieve the international Passive House standard, while maintaining a sense of privacy for the neighbours to the east and west. Due to the topography on site, the building design changes from a 2 level street frontage at the north to a 3 level garden view to the south. The 4 side by side suites are shifted horizontally along the centre partition to break the building mass and create small scale residential proportions in the massing. The resulting building form is a 2 level wood volume resting on a concrete basement pedestal. Carefully placed vertical, narrow windows and coloured panels along the east and west elevation add rhythm and visual interest. This addresses the OCP context-related guideline 1.6, which suggests that buildings "be designed to address privacy, particularly for portions of the development abutting the side yards of adjacent single-family dwellings." The large south facing windows will have fixed horizontal solar shading to reduce the risk of overheating during the summer months.

In terms of massing, the building is much smaller than the density allowed in the R-55 zone. The allowed FSR in the R-55 zone is 0.55 and the proposed FSR is 0.33. Due to the narrow lot width of 50' and the required parking access along the side property line, the applicant is requesting a side setback variance from 3.00m to 2.70m. Another reason why we request this variance is due to the increased wall thickness to achieve the Passive House standard. These wall assemblies are typically approx. 150mm wider than the current building code requires.

Furthermore, the roof line is sloping towards the street frontage and adds another visual interest. The low slope roof will allow for future installation of photovoltaic panels.

Streetscape / Relation to street:

Along May Street, 2 suite entry doors together with the 2 level building mass will appear like a duplex. Yet all 4 suites are facing south due to the unique stacking and programming design. Except 1 visitor stall, all parking is placed in the rear yard, with access along the east property line. These elements of the building form address the principles of

the OCP Design Guidelines Section 2 that state "residential use at street level should have strong entry features and building designs that encourage interaction with the street" (2.4) and that "individual entrances with direct connections to the public sidewalk are encouraged." (2.5.1). The landscape design prepared by Biophilia Design Collective Ltd. also includes a raingarden with new trees growing to a scale appropriate to create visual interest at the public sidewalk without overwhelming the spaces. A separate pedestrian walkway along the west side will connect the street with the 2 lower accessed suites and parking area. This will be a more convenient, friendlier and safer access than walking up or down the vehicle ramp.

Exterior Finishes

Architecturally, the solid volume of wood wall panels define the massing and create a rhythm of vertical elements on the east and west elevations, separated by colorful glass panels extending the vertical windows and visually connecting the 2 upper floors above the sloped base. The lower floor is built into the hill and constructed of concrete with an architectural board-form finish. This texture will be complementary to the vertical board and batten cedar siding above, which is pre-stained with a silver grey weathered finish. As a stark contrast, the south elevation shows expansive glazing area with transparent balcony rails to allow a maximum level of natural light and solar gain during the off season. The north facing elevation along May Street is framed with vertical cedar siding, but features beveled horizontal cedar siding in a light turquois blue colour for the primary facade. The beveled siding pays homage to the distinctive Stewarts Monuments building at the corner of May St. and Eberts St., and flows from top to bottom via a sloped entry soffit over the inset main floor and glazed front doors.

Materially, the design expands on that image, using a minimal exterior palette of high quality, durable and traditional finishes including concrete, rough sawn west coast red cedar, aluminum sun screen elements, clear triple glass Passive House certified windows, and smooth stucco soffits under the balconies. The result is a building that achieves an elegant, and timeless expression and addresses the OCP guidelines for exterior finishes, which state that "exterior building materials should be high quality, durable and capable of weathering gracefully." The guidelines continue, stating that "quality materials used on the principal façade should be continued around any building corner or edge which is visible from the public realm", and in this case the pre-weathered wood siding is used to good effect at the east and west elevations, nicely framing the features of the north and south elevations.

As a further and final feature of visual interest, coloured glass spandrel panels along the side elevations will create visual interest and a lively expression, and to "complement the palette of exterior materials used on the rest of the building." (Guideline 4.4)

Transportation & Infrastructure

The project is well situated and fully serviced by City of Victoria infrastructure. Schools, parks and recreation facilities are all located within walking distance of the site. In addition, the nearby work and shopping opportunities available at Cook Street, Moss Street Village, and in the Ross Bay Village make this site suitable for an increased population density. This population will be well serviced with regard to transportation options, including immediate proximity to Transit routes on May Street, Dallas Road and Memorial Crescent, as well as vehicle and bicycle parking and storage provisions.

The project will include rear-yard parking accessed from a drive aisle along the east side of the property. The project provides 1 stall for each of the 4 units, plus 1 visitor stall accessed off May Street. In doing so, the applicant has committed to addressing another primary concern of the community – that parking be fully accommodated on site so to not further burden street parking on May Street. Additionally, a secure bicycle room with 4 racks is located right next to the parking stalls and recycling space. The required 6 additional Class-2 racks are located in that area as well.

Project Benefits and Amenities

The project will bring 4 new residences to the Fairfield Community, in a form that is supportable relative to the goal of the draft Fairfield Community Plan to "encourage new housing design that fits in with the neighbourhood character." The applicant will commit to design and build this fourplex to the *International Passive House* standard. The unique building design will contribute to the quality of the public realm along May Street, by the quality of design, materials, and detailing. Together with a colourful and pleasant interface this proposed building will achieve a strong sense of place and identity.

Safety and security

The creation of a resident population is the primary factor in creating a safe pedestrian environment, through the placement of 'eyes on the street', and in this design all areas of the site are overlooked in good proximity by multiple dwelling units. Most importantly, the top floor units facing May Street have individual front doors and a common front yard that address the street, and re-inforce the sense of the street and boulevard as active and shared space. Site lighting will illuminate the areas around the building with ambient light to promote safety and visibility of landscaped areas. It is important to note also that this lighting will be shielded and kept at a lower mounting height in order to avoid glare and light pollution to neighbouring properties.

Green Building Features

The Applicant has reviewed and is prepared to construct and develop the project in accordance with the international Passive House standard. The following is a list of green building initiatives that will be deployed within the project:

- High performance, air tight building envelope to meet PH.
- · Triple pane windows and doors.
- High efficient Heat Recovery Ventilation units in all 4 residences.
- Solar shading.
- Natural and recyclable building materials, and where possible materials will be sourced within 800km of the site. Exterior envelope materials are highly durable, and detailing will suit life-span management of components.
- Directly metered suites.
- Solar Ready Design.
- Individual residences have private outdoor deck living space.
- All appliances EnergyStar® rated.
- LED lighting throughout.
- Construction waste diverted from landfill during construction through smart on-site waste management.
- Low-VOC paint in all interior areas.
- Low-flow plumbing fixtures used throughout all units.

- Secure bike storage.
- Stormwater retention on site through raingardens at the front and rear yards.
- · Permeable paving at the parking stalls.
- · Extensive green roof over the parking, bike and recycling area.

In preparing this rezoning and development permit application package the team has carefully considered community concerns, the relevant OCP objectives, and the DP Area Design Guidelines. The design is respectful of the neighbouring properties and proposes an elegant and timeless architecture that responds to the unique character of the location. We believe it will add to the strength and character of the Fairfield Neighbourhood and in particular the May Street area, and we look forward to presenting the project to Council. If you have any questions or require further clarification of any part of this application please do not hesitate to contact our office.

Sincerely,

CASCADIA ARCHITECTS INC.

Gregory Damant, Architect AIBC LEED AP

Principal

Peter Johannknecht, Architect AIBC, LEED AP Principal

famous !

CASCADIA ARCHITECTS

Minutes for the application for 1417 May Street From the FGCA CALUC meeting on Dec 19th

There were very few questions or comments about this application, however there were some specific concerns:

- 1. The adequacy of permeable surfaces
- 2. The adequacy of on site parking

There was also one comment concerning the lack of curbing on the north side of May St. which inhibits appropriate parking and drainage as well forces people to park on parkland. Resident J. Kell put it well when he said:

"I support the rezoning application, although I have concerns about the parking:

I do not see why the City of Victoria will not allow parking at the front, which was allowed for the duplex next door to the west, at 1407/1409 May Street. Having an enclosed garage or a carport at the front has two immediate benefits: it would remove the need for the long driveway, and provide more green space at the back.

I do not see why the City of Victoria continues to allow parking on the North side of May Street, on the public parkland of Moss Rock Park. May Street would really benefit from a curb on the North side, from Joseph Street to Memorial Crescent - perhaps with indented parking places to address the parking needs of the multi-family dwellings on May Street, and the weekend demands for parking at St. Sophia. A properly-cambered road with gutters and storm drains would help as well. May Street is a bus route, and deserves a bit of attention from City Engineering."



D. Clark Arboriculture
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(250)474-1552 (250)208-1568
clarkarbor@gmail.com
www.dclarkarboriculture.com
Certified Arborist PN-6523A
TRAQ Certified
ISA Tree Risk Assessor CTRA 459

Arborist Report for Development Purposes Re: Proposed Demolition/Construction

Site Location: 1417 May St., Victoria BC Darryl Clark PN-6253A TRAQ Certified August 20, 2017 August 23, 2017 For Biophillia Design Collective Ltd. 813 Fort St. Victoria BC V8W 1H6

Re. Proposed Demolition/Construction 1417 May St. Victoria BC V8S 1C2

Scope of Work

D. Clark Arboriculture has been retained by Biophillia Design Collective Ltd. to provide comments on trees impacted by a potential house demolition, and a Tree Protection Plan for the property at 1417 May St. as per the requirements of the City of Victoria.

Summary

Demolition of a building, and construction of a new multi-unit dwelling at 1417 May St. will impact the Protected Root Zone of 1 bylaw protected tree on the property, 1 non-bylaw protected tree on the property to the east at 1425 May St. and 1 city owned boulevard tree. The tree at 1425 May requires tree protection measures for retention including tree protection fencing, root zone barriers and supervision of activities in the protected root zone the tree. 1 protected tree on the property at 1417 May will require removal. A city owned boulevard tree at the front of 1417 May will require removal. All other vegetation will be removed from the site during demolition, including a number of unprotected trees. Demolition and construction can proceed following the recommendations in this report.

Introduction and Methodology

I (Darryl Clark) visited the site on Aug. 21, 2017 at 11:30 to perform an assessment of protected trees on-property and off-property that could potentially be impacted by proposed development. Site conditions surrounding affected trees were dominated by overgrown grass at the front and the rear of the property. The yard is largely unmanaged and unmaintained. A design provided by our client indicates building and landscaping changes including modifications to the existing driveway on the east side of the residence, an addition of a covered parking area at the easterly midpoint of the property, and various landscaping elements in addition to a multi-unit dwelling. This report was completed on August 23, 2017.

Tasks performed include:

- An aerial site map was marked indicating tree locations
- visual inspection of (1) on-property and (1) off-property "protected" trees was performed, and notes were collected on health and structural condition
- Photos were taken to document the site and affected on-property and off-property trees
- Tree height was estimated to the nearest metre.
- Crown spread was measured to the nearest metre

Tree Inventory

Tree Inventory									
Tag#	Species	cm/DBH	Height/m	PRZ/m	Canopy/m	Structure	Health	Retain/Remove	Bylaw Protected
1	Acer saccharinum	83	20	10	14x14	Poor	Fair	Remove	Yes
2	Acer saccharinum	79	16	9	12x12	Fair	Fair	Retain	No
15105	Prunus blireana	14	4	2	1x1	Poor	Poor	Remove	City Owned

<u>DBH</u>-Diameter at Breast Height. Measured at 1.4m from the point of germination. Where the tree is multi-stemmed at 1.4m, the DBH shall be considered 100% of the largest stem and 60% of the sum of the remaining stems, rounded to the nearest cm. <u>PRZ</u>-Protected Root Zone. The PRZ shall be considered 12x the DBH, rounded to the nearest whole meter.

N/T = not tagged

Impacts of Demolition and Construction



The proposed demolition is to clear the lot to make way for a new multi-unit dwelling. Demolition is not expected to have an overall negative impact on the tree marked for retention, or its health and vitality.

Equipment traffic in and out of the site is expected to impact the root zone of tree #2. Access to the site will be from the front of the property.

Excavation for capping of services is not anticipated to impact protected trees.

Excavation for the removal of the existing foundation may impact the protected root zone of tree #2.

Excavation for new foundations including the main dwelling and the parking garage will impact tree #2.

New water sewer and potentially storm water services will be brought in from the north side for the property and excavation will not impact tree #2. Electrical service is not currently identified but will be brought in from the north side of the property and is not expected to impact tree #2. There is not currently a natural gas service but lateral lines may be installed. They will likely follow other services in

from the north and are not expected to impact tree #2. A new driveway will impact the protected root zone of tree #2.

Tree Protection Plan

The Protected Root Zone (PRZ) of all protected trees recognized in this report shall be 12 times the diameter of the tree.¹

During construction protection fencing will be installed, the construction and location of which will be approved by the project arborist. Tree protection fencing must be anchored in the ground and made of 2x4 or similar material frame, paneled with securely affixed orange snow fence or plywood and clearly marked as TREE PROTECTION AREA- NO ENTRY (See appendix A for an example). The area inside the fence will be free of all traffic and storage of materials. Areas outside the tree protection fence but still within the protected root zone (PRZ) may be left open for access, as work areas and for storage of materials. These areas will be protected by vehicle traffic with either 3/4" plywood or a minimum 20cm of coarse wood chips (see Site Plan for suggested locations of each). Tree protection measures will not be amended in any way without approval from the project arborist. Any additional tree protection measures will be documented in a memo to Victoria and the developer. The existing fence between 1417 and 1425 May St. provides a reasonable barrier to tree #2. Orange snow fence should be affixed to the existing fence to make everyone aware that this is a tree protection area.

Excavation inside the Protected Root Zone of any tree identified in this plan for any reason will take place under the supervision of the project arborist or their designate. Working radially inward toward the tree, the excavator will remove the soil incrementally with a non-toothed shovel allowing any exposed roots to be pruned to acceptable standard by the project arborist. Any excavation of the stump of a tree inside a PRZ must be supervised by the project arborist. As well, any excavation for underground services inside a PRZ will be supervised by the project arborist. Where applicable, a hydrovac or Airspade® may be employed to expose critical roots and services.

Demolition will involve the existing house. All areas exposed to possible compaction from machines and equipment as well as waste bins must be armoured by a minimum 20cm of woodchips or ¾ ′ plywood. Any changes to the TPP layout or expectations must first be approved by the project arborist. Any changes will be documented in a memo to Victoria and the developer.

Any pruning of protected trees will be performed by an ISA (International Society of Arboriculture) certified arborist, to internationally recognised best management practices.

Excavation for two foundations, services and paved surfaces will be occurring in the PRZ of protected trees. Any excavation within or adjacent to the PRZ at any depth for any reason must be supervised by the project arborist. This includes excavation for all underground services, driveways and sidewalks, and structural foundations and the removal of any stumps in the PRZ by an excavator or similar machine. Working radially inward toward the tree, the excavator will remove the soil incrementally with a nontoothed shovel allowing any exposed roots to be pruned to acceptable standard by the project arborist.

¹Best Management Practices (BMP) - Managing Trees During Construction, Second Edition By Kelby Fite and E. Thomas Smiley

Roots that have been pruned are to be covered with a layer of burlap and kept damp for the duration of the project.

The excavation and construction of the garage will occur very close to tree #2. The garage impacts the southeast corner of the PRZ of this tree. The foundation will be slab on grade with a shallow excavation for base material. It is suggested that an exploratory non-invasive excavation with an Airspade® be undertaken prior to excavation to ensure that no critical structural roots are compromised. Should critical structural roots be discovered alternative construction methods (grade beam construction) or tree removal may be considered.

All paved surfaces that are new and inside the PRZ of protected trees will employ alternative construction methods including loadbearing geotextile fabric or a geogrid/geocell system (see Appendix B for examples). The current plan for the entire driveway area south of the proposed dwelling calls for a permeable paved surface. The materials used to achieve permeability may be acceptable inside the PRZ of tree #2, provided that excavation for base material does not negatively impact the PRZ.

Role of the Project Arborist

No aspect of this Tree Protection Plan will be amended in whole or in part without the permission of the project arborist. Any amendments to the plan must be documented in memorandums to the Municipality and the developer.

The project arborist must approve all tree protection measures before demolition and/or construction is to begin.

A site meeting including the project arborist, developer, project supervisor and any other related parties to review the tree protection plan will be held at the beginning of the project.

The developer may keep a copy of the tree protection plan on site to be reviewed and/or initialed by everyone working inside or around the PRZ of trees.

The project arborist is responsible for ensuring that all aspects of this plan, including violations, are documented in memorandums to the municipality and the developer.

Replacement Trees

Victoria requires two replacement trees be planted for every bylaw protected tree removed. Replacement tree locations will be determined when a landscape plan is finalized, and a map of those locations will be submitted to Victoria and the developer in a memo before the completion of the project. Should suitable locations not be available, the developer may seek to donate the trees to a location determined by the municipality.

Thank you for the opportunity to comment on these trees.

Should any issues arise from this report, I am available to discuss them by phone, email or in person. Regards,

Fryl Clark

Certified Arborist PN-6523A

TRAQ Certified

ISA Tree Risk Assessor CTRA 459

Disclosure Statement

An arborist uses their education, training and experience to assess trees and provide prescriptions that promote the health and wellbeing, and reduce the risk of trees.

The prescriptions set forth in this report are based on the documented indicators of risk and health noted at the time of the assessment and are not a guarantee against all potential symptoms and risks.

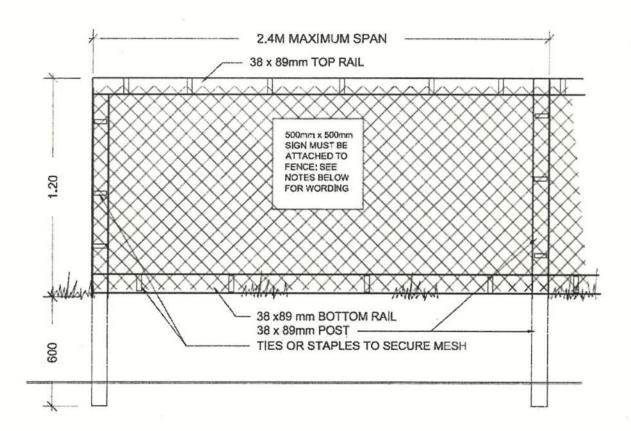
Trees are living organisms and subject to continual change from a variety of factors including but not limited to disease, weather and climate, and age. Disease and structural defects may be concealed in the tree or underground. It is impossible for an arborist to detect every flaw or condition that may result in failure, and an arborist cannot guarantee that a tree will remain healthy and free of risk.

To live near trees is to accept some degree of risk. The only way to eliminate the risks associated with trees is to eliminate all trees.

Assumptions and Limiting Conditions

- Altering this report in any way invalidates the entire report.
- The use of this report is intended solely for the addressed client and may not be used or reproduced for any reason without the consent of the author.
- The information in this report is limited to only the items that were examined and reported on and reflect only the visual conditions at the time of the assessment.
- The inspection is limited to a visual examination of the accessible components without dissection, excavation or probing, unless otherwise reported. There is no guarantee that problems or deficiencies may not arise in the future, or that they may have been present at the time of the assessment.
- Sketches, notes, diagrams, etc. included in this report are intended as visual aids, are not considered to scale except where noted and should not be considered surveys or architectural drawings.
- All information provided by owners and or managers of the property in question, or by agents acting on behalf of the aforementioned is assumed to be correct and submitted in good faith. The consultant cannot be responsible or guarantee the accuracy of information provided by others.
- It is assumed that the property is not in violation of any codes, covenants, ordinances or any other governmental regulations.
- The consultant shall not be required to attend court or give testimony unless subsequent contractual arrangements are made.
- The report and any values within are the opinion of the consultant, and fees collected are in no way
 contingent on the reporting of a specified value, a stipulated result, the occurrence of a subsequent
 event, or any finding to be reported.

Appendix A

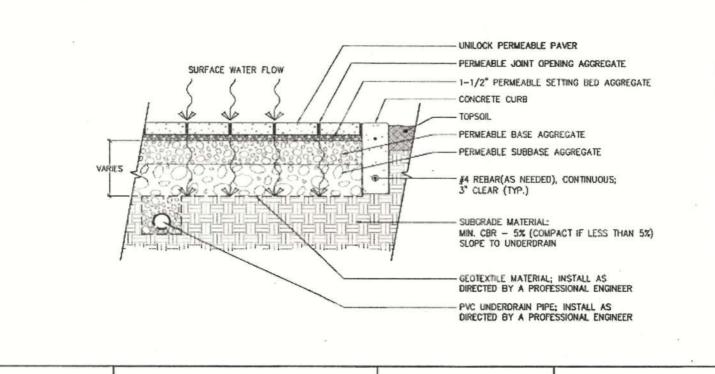


TREE PROTECTION FENCING

Tree Protection Fencing Specifications:

- 1. The fence will be constructed using 38 x 89 mm (2" x 4") wood frame:
 - Top, Bottom and Posts. In rocky areas, metal posts (t-bar or rebar) drilled into rock will be accepted
 - Use orange snow fencing mesh and secure to the wood frame with "zip" ties or galvanized staples. Painted plywood or galvanized fencing may be used in place of snow fence mesh.
- 2. Attach a roughly 500 mm x 500 mm sign with the following wording: TREE PROTECTION AREA-NO ENTRY. This sign must be affixed on every fence face or at least every 10 linear metres.

Appendix B
Examples of Special Driveway Design



COMMERCIAL APPLICATION PERMEABLE PAVER DETAIL

CREATED:	OCTOBER 11, 2011
REVISED:	JANUARY 30, 2014
EN E MANE	CC CON DEDU STRAIGHT 2014 DWG

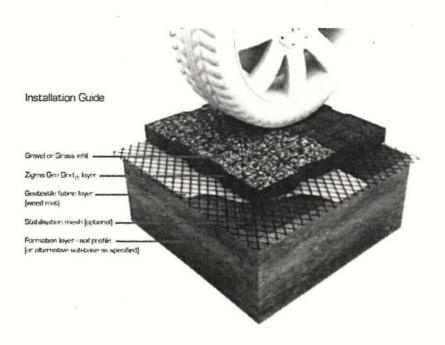
NOTES:

This cross section is intended for preliminary design purposes only. Confirm site conditions and consult with a qualified design professional or installer prior to installation.

CROSS SECTION

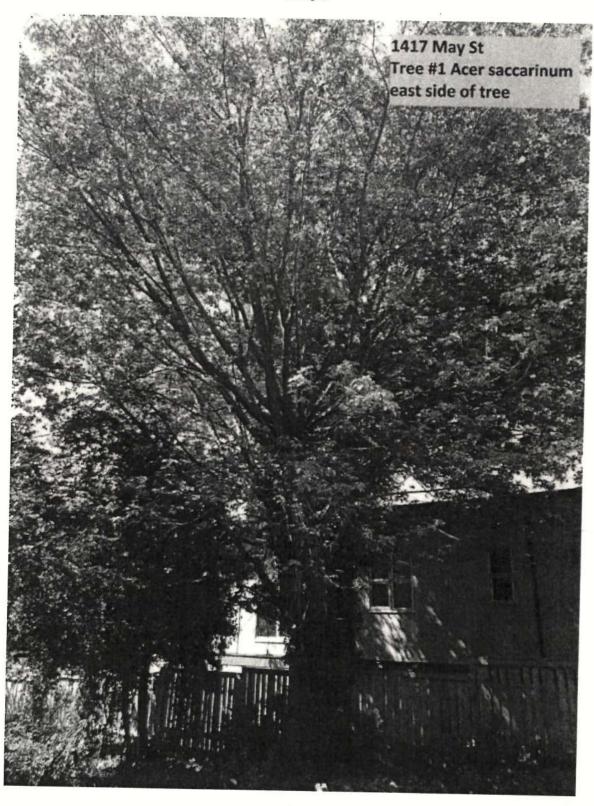
PERMEABLE PAVERS WITH STRAIGHT CURB

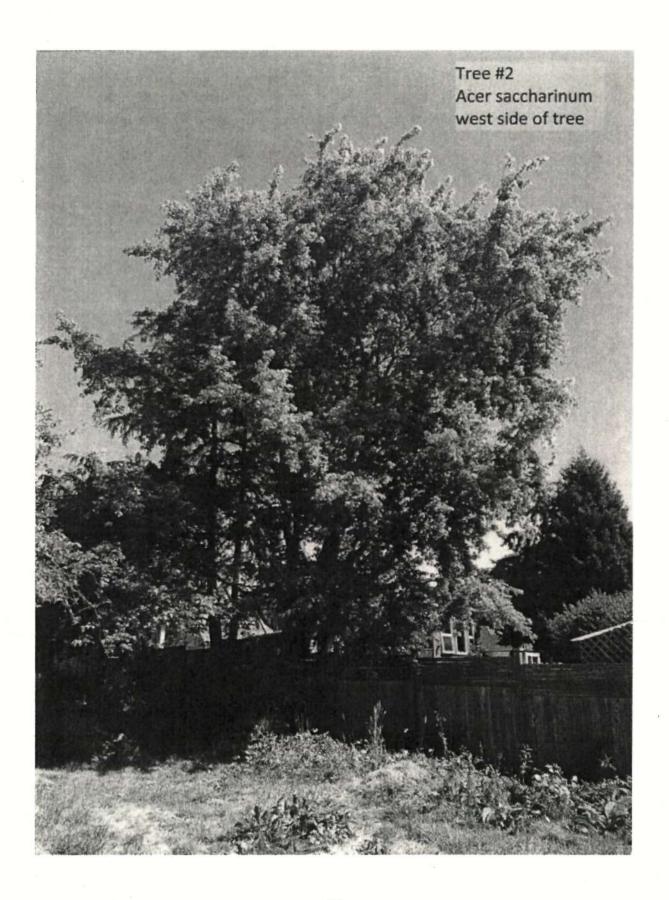


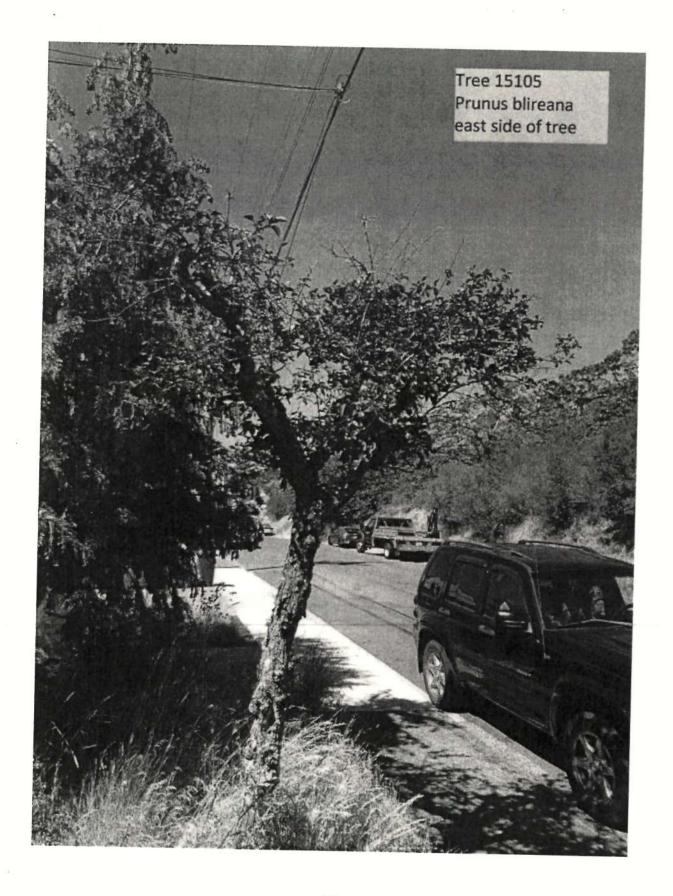


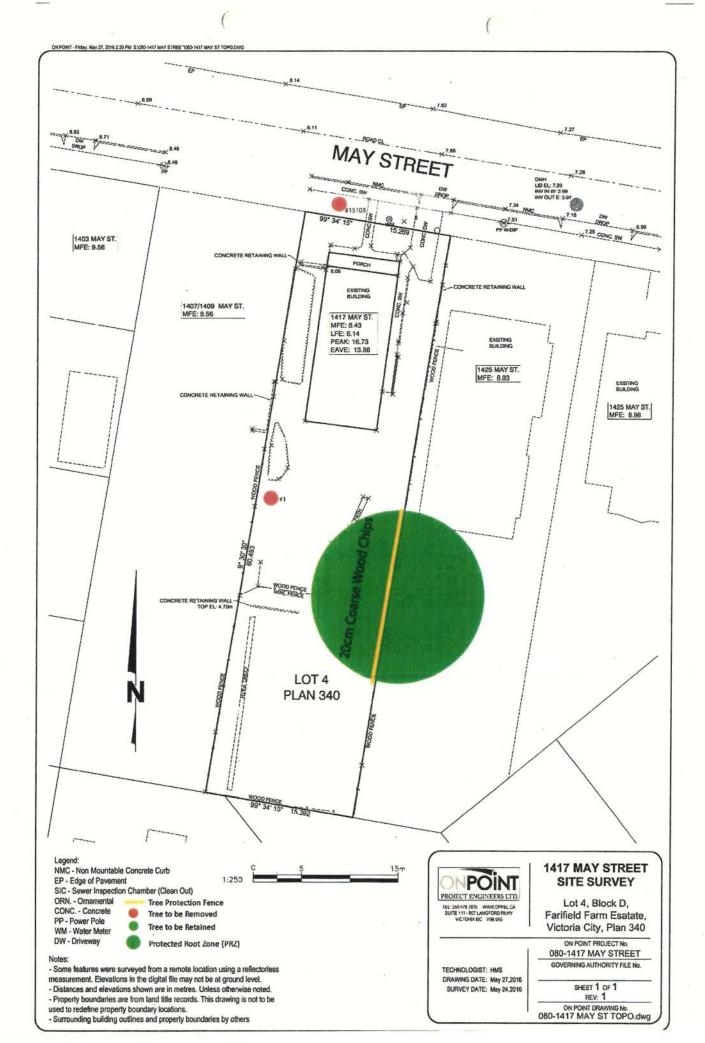
From http://accessterrain.com/product/geo-grid/

Images









February 6, 2017

Heide Didzuhn and David R. Goldie 1409 May Street Victoria, BC, V8S 1C2

City Hall
To the Mayor and Council
1 Centennial Square
Victoria, BC, V8W 1P6

Dear Madam/Sir:

Re: Rezoning of 1417 May Street

We are writing in regards to the development plans for 1417 May Street, Victoria. There is a request for rezoning the property from the status of single dwelling to fourplex. Our property at 1409 May Street will be greatly affected by a change in zoning.

We bought not long ago into the neighborhood in which we had hoped to find a calm, green and family oriented environment. In particular, we wanted to be around and close nature's beauty.

The increase to house four suites will have a major impact on light and noise pollution and loss of green space. We are very concerned by the disturbance we'll experience from increased activities, cars being parked, let alone air pollution. The proposed development includes garages for four vehicles in the middle of the property. The planned location of theses will be in direct view from our kitchen and dining room window and the deck. Car fumes will without doubt reach our open air space, creating a most unhealthy environment. Something, we did not expect when we purchased the property. There may also be a need for extra parking which will have to spill over to an already full road side.

We have contacted the owners and expressed our concerns. They gave us a sympathetic ear but also told us that the City of Victoria is given them little choice with their development plans.

We are opposed to a fourplex for reasons mentioned above. Please consider the negative impact the proposal has on the immediate neighborhood.

R. Goldie Wid Did Ve

Thank you.

4.3 Development Permit with Variance Application No. 00028 for 1417 May Street

The City is considering a Rezoning and Development Permit with Variance Application to allow for construction of a two-storey ground-oriented residential building with four dwelling units.

Applicant meeting attendees:

PETER JOHANNKNECHT SARA HUYNH BIANCA BODLEY CASCADIA ARCHITECTS INC. CASCADIA ARCHITECTS INC. BIOPHILIA COLLECTIVE LTD.

Mr. Betanzo provided the Panel with a brief introduction of the Application and the following design revisions since the June 28, 2018 Council meeting:

- · the butterfly roof with tongue and groove cedar soffits
- the projecting balconies
- the removal of fin walls between the units on the north and south façades
- the wood siding of the south façade.
- privacy screening on the rear balconies
- the shiplap wood siding on the south, west and east elevations
- rainwater leaders' location on the facades, leading to rain gardens
- the addition of shrubs and ornamental grasses to replace the front landscape rain gardens.

Mr. Johannknecht provided the Panel with a detailed presentation of the site and context of the proposal, and Bianca Bodley provided the Panel with details of the proposed landscape plan.

Questions of clarification were asked by the Panel on the following:

- what is the applicant's feeling about the current proposal? Are the applicants embracing a change in design, or are they lamenting the loss of what was previously proposed?
 - the applicants are embracing change with the proposed contemporary language and some playfulness
 - the former design was a purposeful expression of a box, and had very positive reception from neighbours
 - the current design has been shifted horizontally and vertically, in response to the comments made at the public hearing.
- how has the roof design been refined in the revised design?
 - the revised roof design brings on board comments from the public hearing, and has a changed expression at the front
 - a classic approach with base, middle and top has been maintained
- are the exterior materials flush, or are there shifts in plane between the materials?
 - the board and batten sits slightly farther out than the basement and top materials, creating a slight shadow line between materials which is visible along the driveway
- how is the building entrance demarcated from May Street?
 - house numbers and mailboxes are clearly displayed at the fence line, and each front unit also has a house number
 - the rear units are accessed down the side path and along the sidewalk beside the driveway, which is demarcated by a change in the driveway materials

- is the southernmost portion of the lot to be used as common space?
 - o yes, there is access through the garage
 - o this area also houses the bioswale to filter the run-off from the roof
- is grass proposed for the rear yard?
 - o yes; all the nearby trees are on neighbouring properties
 - the lawn will provide a flexible open space for the four resident families to use
- how would a resident of a front unit, parked at the rear, carry their groceries inside?
 - they may choose to carry their groceries from the rear to the front entry, otherwise they might also park on the street temporarily, to unload groceries
 - the cemetery across the street reduces the demand for parking on May Street
- are the materials colours accurate as shown on the plans?
 - yes, there is a warmth to the pastel green and blue, reminiscent of the Côte d'Azur
- so the blue is not intended as an eggshell blue?
 - o no
- were noise concerns considered with the proposed location of the bedroom headboard against the neighbouring unit's bathtub?
 - a party wall with sufficient sound insulation will separate the two units; however, switching the location of the closet and the bathtubs can be considered
- what is the rationale behind the window locations on the east and west façades?
 - the pattern is determined by the inside spaces; windows are placed where they are needed in the interior
 - the windows are for sunlight and add an element of verticality and playfulness to break up the façade
 - the side façades will not be visible in full due to the driveway width and the location of the adjacent buildings
- what is proposed at the top of the upper floor windows? Were punched openings in the wall for the windows considered?
 - o the windows are punched
 - the siding will be capped with flashing, which continues above the upper windows
- is there only flashing above the windows?
 - o yes, there is no board and batten siding above the windows
- what is proposed where the downspout reaches the ground? Was a landscape feature or a rainwater garden considered?
 - o the rainwater leader on the west side could be daylighted
- what material is used for the rainwater leaders?
 - o 4" round steel
- how are the rainwater leaders protected from vehicles?
 - there is a 10ft. drive aisle and people will be hesitant to damage their vehicles; however, additional protection for the rainwater leaders can be considered
- is there sufficient driveway width for the rainwater leaders, which is not devoted to the sidewalk or the drive aisle?
 - o yes

- is the aluminum screen on the south elevation a similar colour to the board and batten siding?
 - o no; however, there is a similar warmth in tone for the cedar-coloured aluminum screen, which adds privacy and a sun screen for the patios
- were privacy concerns considered with the offset balconies?
 - the balconies were shifted to reduce privacy issues, and the aluminum screening also adds privacy
- is there a shift in plane between the top shiplap siding and the board and batten?
 - o yes, the board and batten projects about 2"
 - o the siding acts as passive insulation
- is the roof edge at the same plane as the board and batten siding?
 - o yes
- what is the distance between the proposed building and the adjacent building to the east?
 - there is approximately 4.5m to the building to the east
- what type of windows are proposed?
 - o punch windows, similar to other buildings in the neighbourhood
 - the window design has been carefully designed to minimize the impact on adjacent neighbours
- do any windows face directly towards adjacent neighbours' windows?
 - o no, they are all offset
- what is the rationale for the location of the lower floor kitchens, which do not have windows?
 - due to the challenging constraints of the project, the kitchen does not have windows; however, interior breaks in the walls will allow some natural light into the space
 - o the lower level is as open as possible while meeting seismic standards
 - o there are lightwells for the bedrooms below grade
- was a lightwell to the kitchen considered?
 - o a lightwell to the driveway would be possible
- the bedrooms facing May Street show a door through the closet; is this correct?
 - o this door is for access to the space under the stair
- what is the primary reason for offsetting the units?
 - to break up the massing, to express residential proportions towards the street and to add privacy for the patios.

Panel members discussed:

- appreciation for the project's integrated sustainability measures
- the project as an asset to the community
- recognition for the liveability of the units
- · concern for the proposal's inactive presentation to May Street
- desire for increased refinement towards the May Street frontage.

Motion:

It was moved by Deborah LeFrank, seconded by Carl-Jan Rupp, that Development Permit with Variance Application No. 00028 for 1417 May Street be approved as presented.

Carried Unanimously



Committee of the Whole Report For the Meeting of January 17th, 2019

To:

Committee of the Whole

Date:

January 11, 2019

From:

Chris Coates, City Clerk

Subject:

Public Hearing Submissions and Public Comment Policy

RECOMMENDATION

That Council direct staff to revise the Council approved Correspondence Management Policy to formalize the submission location and deadline for providing advance written comments before a public hearing that includes:

- a. Standards for receiving different forms of submissions (letter, e-mail, or drop-off);
- b. Closing time of 2:00 pm on the day of the public hearing for receiving submissions by Legislative Services that will be published on the agenda; and
- c. Process for distributing advance submissions to Council prior to a public hearing.

EXECUTIVE SUMMARY

The City has initiated a Corporate Plan to enhance and improve internal systems and processes for greater efficiency and effectiveness. One of the major corporate initiatives within the Corporate Plan is to establish a Client Relationship Management (CRM) plan. CRM is a multi-year, multi-faceted project to review and re-design internal systems and processes on how the City interacts with citizens, businesses, visitors, and stakeholders to ensure optimal customer service. This includes easier access to City information and services, better management of responses to public concerns and requests for service, as well as longer term systems approaches to track interactions, as well as develop performance metrics.

Recent website improvements provide easier public access by reducing the number of choices there are to contact at the City. CRM aims to move in the direction of a "No Wrong Door" model for access by the public to City services. Public hearing submissions are the focus of this report.

The City conducts public hearings each Council meeting on land use related matters. A public hearing provides the public with an opportunity to share their views on proposed land use matters. Anyone may provide submissions for the Council to consider prior to making a decision about a land use matter.

Public hearing notices specify how and when to deliver written submissions to the City in advance of the public hearing. Despite this, other departments and members of Council continue to receive written submissions intended for public hearings which must be returned to the Legislative Services Department for staff to review and distribute to Council and publish for public access. When written submissions are submitted on the day of the public hearing, staff must complete time-constrained

preparation for the Council meeting in the evening, which limits the capacity to process late written submissions in a timely way. Misdirected and late written submissions create administrative challenges and impair timely and transparent access to information, most importantly for Council and the public. A clear policy would improve internal processes by giving direction to staff and members of Council that receive written submissions by specifying a location and deadline to send them, and facilitate greater transparency for the public. This is consistent with a 'No Wrong Door' Model.

In order to improve administration and governance, staff recommend that the Council adopt a formal policy that all submissions be submitted by letter, e-mail, or dropped off to the Legislative Services Department by 2:00 pm on the day of the public hearing. A formal policy would establish that written submissions are submitted to a specific location and that they will be published on the public hearing agenda on the City's website and distributed to Council. A member of the public may otherwise bring a hard copy of a written submission to the public hearing.

PURPOSE

The purpose of this report is to recommend a formal policy covering written public hearing submissions, to increase transparency, ensure due process for the public hearings and improve internal process efficiencies.

BACKGROUND

Under the *Local Government Act (LGA)*, municipalities must hold a public hearing before Council creates or amends a bylaw that changes the Official Community Plan, zoning, phased development agreements or to terminate a land use contract. The purpose of holding a public hearing is to enable Council to make informed decisions about how land will be used in the community. The LGA does not require public hearings for other types of bylaws and non-statutory permits, but Council may institute this requirement by bylaw and has for other matters under the *Land Use Procedures Bylaw*.

For every public hearing, the public may present or provide a submission to Council for the Council consideration. Current practice is to include the following instruction in public hearing notifications:

"For those who are unable to attend, your input can be via mail, an email to publichearings@victoria.ca, or you can drop off your written feedback at Victoria City Hall to the City Hall Ambassador located to the left of the main entrance. Correspondence should be received by 11 a.m. the day before the Council meeting."

Currently written submissions are delivered to various locations in the City and frequently to members of Council directly. A transparent process is vital for Council decision-making, to enable mandatory public access, and to ensure all written submissions are rightly entered into the public record and given proper consideration. These are cornerstones of a sound process.

Staff must document and distribute all written submissions received before the close of a public hearing, and to the fullest extent possible publish them on the public hearing agenda. While the volume of submissions differs for each Council meeting, on average there are 75 pages of submissions for each public hearing. However, a public hearing for a complicated land use matter will often receive hundreds of pages of submissions. On average, staff require approximately 5 hours to process all the written submissions for each Council meeting.

Like many BC municipalities and capital cities in Canada, there is no formal policy in place for written submissions to public hearings.

ISSUES AND ANALYSIS

Transparency, effectiveness and efficiency are the main issues that Council may wish to consider to determine the benefit of a more formal approach to dealing with written submissions for public hearings.

Transparency

While most members of the public provide their written submissions in accordance with the public hearing notices, some written submissions are sent to other locations and after the deadline indicated on the public hearing notice. Setting a formal location and deadline for advance written submissions would facilitate broader distribution and publication of these written submissions. This would provide that both Council and the public could reasonably expect that the published agenda after a deadline would include all the written submissions entered into the record, with the exception of any written submissions including those made during the public hearing.

Effectiveness and Efficiency

The specific location these submissions would be required to be sent by e-mail to publichearings@victoria.ca, mailed to Legislative Services, or dropped off at Legislative Services. This streamlines administration of written submissions for public hearings by providing internal and external clarity as to when and where to submit written submissions to be published on the public hearing agenda. This helps to ensure that the process is sound and submissions are properly and duly considered.

OPTIONS AND IMPACTS

Establishing a specific location and deadline for written submissions is a common practice in BC and Canadian municipalities (see Attachment A and Attachment B). A formal policy is the most effective way to achieve this outcome.

Option 1 – Adopt policy for written submissions to be sent to Legislative Services by 2:00pm on the day of the public hearing (*Recommended*)

This option recommends that Council direct staff bring forward a policy that requires written submissions to be returned by letter, e-mail, or in person to the Legislative Services Department by noon on the day of the public hearing. Any written submissions sent after noon on the day of a public hearing will be listed during the public hearing meeting but not circulated to Council. 2:00 pm is selected given the constraints on staff to manage the volume of correspondence and re-publish the agenda in a timely manner before the public hearing.

Option 2 – Adopt policy for written submissions to be sent to Legislative Services by noon on the day of the public hearing

This option recommends that Council direct staff to bring forward a policy that requires written submissions to be returned by letter, e-mail, or in person to the Legislative Services Department by noon on day of the public hearing. Any written submissions sent after noon would be listed during the public hearing meeting.

Accessibility Impact Statement

The recommended approach would serve to increase the opportunity for anyone unable to attend meetings to view submissions on the City's website in advance of the public hearing. For the visually impaired, screen readers enable viewing documents on published agendas.

CONCLUSION

Introduction of a formal policy for written submissions for public hearings would not only lead to significant administrative efficiencies, but also provide better clarity, equity and transparency of all public input that has been received to inform Council decisions on land use decisions. The proposed approach will improve administration of public hearings in general, as well as ensure that Council receives submissions in a timely way while maintaining the public's ability to share their views on a land use matter.

Respectfully submitted,

Monika Fedyczkowska

Legislative and Policy Analyst

Mandi Sandhu

Corporate Initiatives

City Clerk

Susanne Thompson Deputy City Manager

Report accepted and recommended by the City Manager:

Attachment A – Practices in BC Municipalities

Attachment B - Practices in Capital Cities

Attachment C - Correspondence Management Policy

Appendix A - Practices in BC Municipalities

The jurisdiction scan reviewed 9 municipalities in BC. Every municipality has a set address to deliver written submissions. Most surveyed municipalities have informal policies except for Nanaimo and West Kelowna. The table below shows the surveyed municipalities, ordered by closing time of the public hearing, and includes the delivery location.

Municipality	Location	Closing Time	
West Kelowna*	City Clerk	4pm day before PH	
Coquitlam	City Clerk	Noon day of PH	
Highlands	City Clerk	Noon day of PH	
Port Moody	City Clerk	Noon day of PH	
Surrey	City Clerk	Noon day of PH	
Oak Bay	Planning	3pm day of PH	
Nanaimo**	City Clerk	4pm day of PH	
Saanich	City Clerk	4pm day of PH	
Kelowna	City Clerk	Close of PH	
Vancouver	City Clerk	15 minutes after close of speakers' list	

^{*}West Kelowna requires that submissions are sent by 4pm to be read at the public hearing.

^{**}Nanaimo requires that e-mail correspondence is sent by 4pm but other formats can be returned at the public hearing.

Appendix B - Practices in Capital Cities

The jurisdiction scan reviewed 6 provincial capitals in Canada. Every capital has a set address to deliver written submissions. Most surveyed capital cities have informal policies except for St. John's and Halifax. The table below shows the surveyed municipalities, ordered by closing time of the public hearing, and includes the delivery location.

Municipality	Location	Closing Time
St. John's	City Clerk	30 days after PH
Halifax	City Clerk	3pm day of PH
Charlottetown	City Clerk	Close of PH
Edmonton	City Clerk	Close of PH
Regina	City Clerk	Close of PH
Winnipeg	City Clerk	Close of PH

CITY OF		CORRESPONDENCE MANAGEMENT	
VICTOR	IA		Page 1of 1
SUBJECT:	Correspondence M	anagement	
PREPARED BY:	Legislative Services	3	
AUTHORIZED BY:	City Council		
EFFECTIVE DATE:	June 2017	REVISION DAT	E:
REVIEW FREQUENCY:			

A. PURPOSE

The City receives a high volume of correspondence from the public, agencies and other levels of government on a wide variety of issues. The purpose of this Policy is to clarify the City's procedure for handling correspondence that is submitted to Mayor and Council.

B. OBJECTIVES

Policy objectives involve establishing a consistent, understandable, transparent AND documented procedure for managing Council correspondence so that Council, staff and the public understand the process, and so items of correspondence are managed accordingly.

C. DEFINITIONS

Committee of the Whole means Council sitting as Committee of the Whole.

Correspondence means letter is hard copy as well as emails.

Council means the Council of the City of Victoria.

D. CORRESPONDENCE FOR COUNCIL OR COMMITTEE OF THE WHOLE AGENDA Correspondence received from the Federal or Provincial Government, Regional, Local and First Nations Governments, shall, where the subject matter warrants, be placed on Council meeting agendas for receipt or further consideration by Council which may include the referral of the correspondence to Committee of the Whole.

E. MANAGEMENT OF LAND USE APPLICATION CORRESPONDENCE

Correspondence for land use applications that will appear before Council shall be provided with staff reports on meeting agendas, as well as added to public hearings as submissions when submitted for that purpose.

F. GENERAL CORRESPONDENCE TO MAYOR AND COUNCIL

Other correspondence that is received by the City addressed to Mayor and Council is responded to by The City's correspondence team. If a member of Council wishes to bring forward the correspondence for Council to consider it further, the member of Council can utilize the council member motion or notice of motion procedures to have the issue raised in the correspondence considered further by Council. This provision should not be exercised on correspondence related to operational matters, but rather to matters of policy.

Correspondence received Tuesday, December 18, 2018.

This message is being sent by CivicInfo BC to all BC Local Governments on behalf of the Legislative Assembly of British Columbia.

Subject: Call for Written Submissions - Select Standing Committee on Crown Corporations

Intended Recipient(s): Mayors/Chairs/Chief Administrative Officers

Attachments: None. See message below.

MESSAGE:

Dear Mayor and Council / Chair and Board,

On November 27, 2018, the Legislative Assembly of British Columbia authorized the all-party Select Standing Committee on Crown Corporations to conduct an inquiry into transportation network services (ride hailing services).

The Committee's Terms of Reference specifies that the Committee may only consider input on four areas of regulation. As part of its work, the Committee would like to invite you to provide a written submission focused on any or all of the following four topics:

- What criteria should be considered when establishing boundaries?
- How should regulations balance the supply of service with consumer demand, including the
 application of the Passenger Transportation Board's current public convenience and necessity
 regime as it pertains to transportation network services?
- What criteria should be considered when establishing price and fare regimes that balance affordability with reasonable business rates of return for service providers?
- What class of drivers' licence should be required for ride-hailing drivers to ensure a robust safety regime without creating an undue barrier for drivers?

Should you wish to participate, would you kindly provide a written submission in pdf or word format to CrownCorporationsCommittee@leg.bc.ca by **Friday, February 1, 2019**. Written submissions may be 500 words in length, with an additional 1000 words to answer each of the questions above for a maximum of 4500 words.

Submissions to parliamentary committees are considered public documents and may be published on the Committee's website or made available to interested parties upon request following the release of the Committee's report.

Further information on the work of the Committee, including a list of Members and the Committee's Terms of Reference, is available online at: https://www.leg.bc.ca/cmt/cc

If you have any questions about the work of the Committee, please contact the Parliamentary Committees Office at 250-356-2933 or crownCorporationsCommittee@leg.bc.ca.

On behalf of the Committee, thank you for your consideration of this invitation. We look forward to your participation.

Sincerely,

Bowinn Ma, MLA (North Vancouver-Lonsdale), Chair Stephanie Cadieux, MLA (Surrey South), Deputy Chair

cc: Susan Sourial, Clerk to the Committee

Select Standing Committee on Crown Corporations c/o Parliamentary Committees Office Room 224, Parliament Buildings, Victoria, BC V8V 1X4



Council Member Motion For the Committee of the Whole Meeting of January 17, 2019

Date: January 11, 2019

From: Councillor Ben Isitt and Councillor Jeremy Loveday

Subject: Extension of Vacancy Taxation Authority to Local Governments

Recommendation:

THAT Council endorse the following resolution and direct staff to forward copies to the Premier of British Columbia, the Ministers responsible for Local Government, Finance and Housing, the Association of Vancouver Island and Coastal Communities (AVICC) Annual Convention, the Union of British Columbia Municipalities (UBCM) Annual Convention, and member local governments and regional districts within the Capital Region, AVICC and UBCM, requesting favourable consideration and resolutions of support:

Resolution: Extension of Vacancy Taxation Authority to Local Governments

WHEREAS the Province of British Columbia responded to a housing affordability crisis in 2016 with legislation empowering the City of Vancouver to introduce a surtax on vacant residential properties, resulting in \$38-million in revenues for that community in 2018 and creating a strong disincentive to leaving properties vacant;

AND WHEREAS communities across British Columbia face housing affordability pressures, while a portion of the housing supply in all communities remains vacant, including properties that have remained derelict for years or decades;

AND WHEREAS vacant and derelict buildings pose substantial risks in terms of public safety in communities, as well as liveability and desirability for nearby and adjoining neighbourhoods and properties;

THEREFORE BE IT RESOLVED THAT the Province of British Columbia extend the authority to introduce a surtax on vacant residential properties to local governments across British Columbia, providing communities with the discretion to decide whether to introduce an additional tax to discourage vacant and derelict buildings, and encourage the occupancy, maintenance, and improvement of buildings to address housing affordability and public safety.

Respectfully submitted,

Councillor Isitt Councillor Loveday

Empty Homes Tax Annual Report

January 1, 2017 to December 31, 2017 Tax Year

Activity to November 1, 2018



Contents

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Background	1
Why an Empty Homes Tax?	2
Vancouver Declarations: Vacancy and Geographic Data	3
Monies Raised	5
Conclusion	8

INTRODUCTION

The City of Vancouver created the Empty Homes Tax (EHT), also known as the Vacancy Tax, to help return empty and under-utilized properties to the market as long-term rental homes for people who live and work in Vancouver. The EHT, the first of its kind in North America, is intended to help relieve pressure on Vancouver's rental housing market, which at less than 1% rental vacancy, has among the lowest rental vacancy rates and the highest rental costs of any Canadian city. With 53% of Vancouver households renting rather than owning (as of the 2016 Statistics Canada Census), low vacancy and high rents have real impacts on whether low- and moderate-income earners can afford to live and work in the city. The net revenue received from the tax is required to be used to fund affordable housing initiatives.

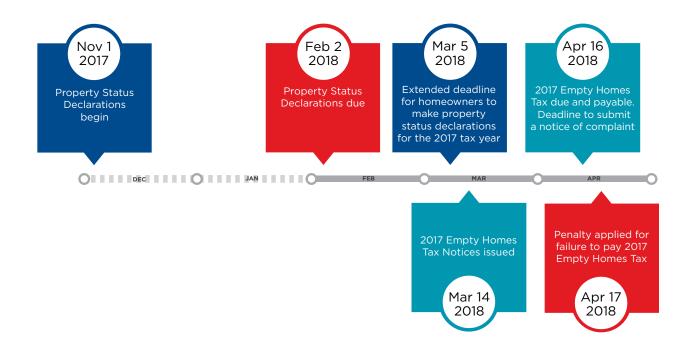
The EHT, the first of its kind in North America, is intended to help relieve pressure on Vancouver's rental housing market

BACKGROUND

On November 16, 2016, Vancouver City Council approved the EHT program and enacted the Vacancy Tax By-law No. 11674 (EHT by-law) to levy a tax on empty and under-utilized class 1 residential properties within the City of Vancouver. As required in the Vancouver Charter, the EHT by-law requires the Collector of Taxes to prepare an annual report regarding the EHT which must include the amount of money raised by the EHT and how such monies were or are intended to be used.

Homes that are determined or deemed to be empty are subject to a tax of 1% of the property's assessed taxable value. The EHT is applied annually, with the first tax reference year having begun on January 1, 2017. Most residential properties are not subject to the tax, including homes that are principal residences for at least six months of the year; homes that are rented out for at least six months of the year; or homes that are eligible for one of eight exemptions as set out in the EHT by-law.

In order to determine which properties were subject to EHT, all homeowners were required to make an EHT declaration by February 2, 2018, confirming the status of their property as occupied, exempt or vacant during the 2017 reference period. The EHT timeline during the first year of implementation was as follows:



Vacancy Tax Annual Report 169

This report is for EHT reference period January 1, 2017 to December 31, 2017 (2017 reference year). As all revenue and compliance activity related to the reference period occurs in the following year, the report includes revenue from compliance activities up to November 1, 2018.

WHY AN EMPTY HOMES TAX?

After hearing from more than 15,000 people and consulting with many experts, the City saw both support and need for a tax on empty homes in Vancouver. A 2016 City of Vancouver survey found that more than 90% of Vancouver residents surveyed agreed that empty homes were a problem; a separate poll by Angus Reid in 2015 found that 80% of Metro Vancouver residents were in support of a vacancy tax.

The EHT is the first tax of its kind in North America, and is intended to bring underutilized properties back into use as rental housing, limit speculative investment and ensure housing is used as homes first.

The EHT works in conjunction with a suite of actions that the City is taking to increase housing supply and to ensure that renters have access to safe, secure, and affordable rental housing in Vancouver. The City has committed to monitoring the effectiveness of the EHT as well as other actions to address housing affordability in the City's Housing Vancouver Annual Progress Report and Data Book. The 2018 report can be accessed at: vancouver.ca/files/cov/2018-housing-vancouver-annual-progress-report-and-data-book.pdf

How Does the Empty Homes Tax Work?

The EHT applies to properties that are not being used as principal residences or rented for at least six months of the year, and do not qualify for one of the exemptions outlined in the EHT by-law. A residential property that is rented or serves as a principal residence for an owner or permitted occupier (such as a family member) is not intended to be subject to EHT.

All owners of class 1 residential properties within the City of Vancouver are required to submit a property status declaration each year to determine if their property is subject to the tax. Most residential properties in Vancouver are not subject to the EHT. The tax rate is 1% of the property's assessed taxable value for the reference year.

Net revenues from the EHT will be reinvested into affordable housing initiatives within the City of Vancouver.

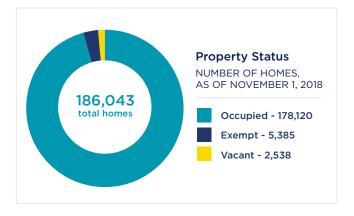
Is the Empty Homes Tax Working?

Isolating the effect of a single policy like the EHT in a rental market as dynamic as the City of Vancouver is challenging. With the first year of declarations complete, staff will begin monitoring the changes in the number of vacant properties on an annual basis. Vacancy rates, which is a key metric for the EHT is tracked annually at the end of each year and will give an indication of the impact of the broad set of actions in the City's 10-year Housing Vancouver strategy. Staff are also continuously monitoring provincial actions, including the new Speculation and Vacancy Tax and changes to the Residential Tenancy Act, for potential impact to the Vancouver rental market.

Annual reporting on the Housing Vancouver strategy can be found at **vancouver.ca/housing**.

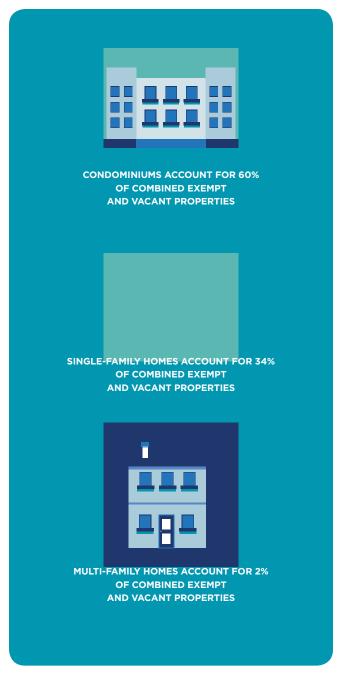
VANCOUVER DECLARATIONS: VACANCY AND GEOGRAPHIC DATA

In April 2018, City staff released an early estimate of the number of vacant properties based on EHT declarations received to date. The initial property status as determined by the declarations has since been impacted by audit, complaint and review panel activities and is updated below.



The majority of the exempt and vacant properties are condominiums, which account for 60% of combined exempt and vacant properties. Single-family homes account for 34% and multi-family homes for 2%.

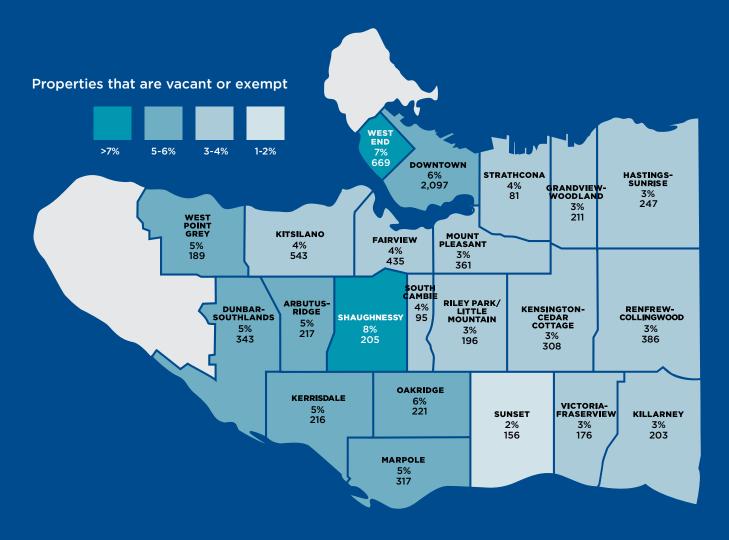
Aligning with the high density of condos in the downtown core, the largest number of vacant and exempt properties was recorded in Downtown Vancouver. The West End recorded the highest percentage of unoccupied properties, relative to the number of residential properties in the neighbourhood that were required to declare. This is illustrated on the following page.



Vacancy Tax Annual Report 3171

2017 EHT Vacant and Exempt Properties

(7,923 total - shown as percentage of total/number of properties)



Vancouver Goes Online

EHT declarations were collected from Vancouver property owners through three channels: online, over the telephone and in person. More than 92% of those required to declare chose to take advantage of the online channel as the fastest and easiest method of making the declaration.

The online success rate was assisted through technical and informational support provided by Vancouver Public Library staff across the city. In addition, instructional materials to help walk owners through the declaration process were available online and print in four languages and translation services were offered through 3-1-1.

As the online declaration route proved the fastest and easiest method for property owners in Vancouver, the City was able to use this case to support the successful change for home owner grant submissions to move online just a few months later.

Vacancy Tax Annual Report 4₁₇₂

MONIES RAISED

In order to determine which class 1 residential properties were taxable properties in accordance with the EHT by-law, property owners were asked to file a property status declaration. As of the deadline for filing the property status declaration, the City received more than 98% of the total required declarations. The total monies raised were ultimately impacted by audit, complaint and review panel activities following the declarations, which are discussed in further detail below. These activities are expected to continue into 2019 and will continue to impact the monies raised by the tax.

Revenue

Total revenue of \$38.0 million from the EHT must be used for the purposes of initiatives respecting affordable housing.

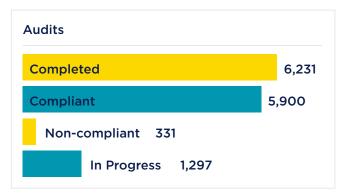


If a payment is not made by December 31, 2018, outstanding amounts may be added to the owner's property tax account and start accruing interest of approximately 7% starting January 2019. At the end of three years and if the taxes are still outstanding, the property would be publicly auctioned at a tax sale to recover the taxes owing.

Audit activities

Using a risk-based approach, as well as random audits, the EHT program has a goal of verifying property status declarations and encouraging compliance with the new tax.

The EHT by-law equally applies to all property owners; therefore, all property status declarations are subject to the audit process, in line with best practices for provincial and federal tax programs.



Property owners who were found to be non-compliant were invoiced for the EHT. Revenue generated from audit activities during the year was \$6.2 million. Owners found non-compliant in their audits have the opportunity to submit a complaint. If they are unsuccessful, owners may request a review by an external review panel. Many audits are still in progress and additional audits may be initiated related to the 2017 reference year in the future. As a result, revenue generated from audit activities may be adjusted in future years.

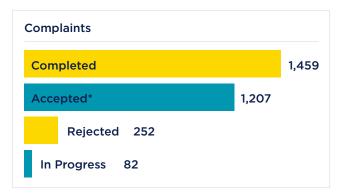
Vacancy Tax Annual Report 5173

Complaints

For the 2017 reference year, there were 2,132 property owners who failed to make a property status declaration and were initially deemed vacant. These owners were required to submit a notice of complaint, along with supporting evidence, for consideration and potentially to have the tax rescinded.

Complaints were also triggered in the instance that a property owner was selected for audit and disagreed with the determination or declined to provide supporting documents and other information at the audit stage of the process.

Total complaints received by the vacancy tax review officer, including those related to property owners who were deemed vacant because they did not make a declaration, to November 1, 2018 are as follows:



^{*} Most of the accepted complaints related to property owners who were originally deemed vacant because they failed to make a declaration.

Property owners whose complaints were rejected were required to pay the tax or request a review of their case from the external review panel.



Review panel

The review panel activities commenced in fall 2018 and are ongoing. As of the date of this report, the panel had completed 47 reviews and has accepted eight reviews (primarily as a result of new information on the case being submitted by the property owner at the time of the review request). For reviews that were accepted, the tax was rescinded.

Vacancy Tax Annual Report 617/

INTENDED USE OF FUNDS

THE PUBLIC'S IDEAS FOR SPENDING EHT REVENUE

In April 2018, the City of Vancouver announced that the EHT was anticipated to generate an estimated \$30 million in revenue for the City, with the net revenue after costs to be invested into affordable housing initiatives.

Following the announcement of the anticipated revenue, the City launched an online platform where Vancouver residents could share their own ideas about how they would like to see the revenue from the EHT used to support affordable housing in the city. The three-week, online campaign garnered more than 130 ideas from the public, 5,160 likes and dislikes, and 442 comments. In total, there were 9,189 visitors and 626 registered users on the platform.

The City also hosted a one-day 'IdeaJam' workshop, which brought Vancouver housing stakeholders and members of the public together to develop and refine additional ideas. Thirty-one participants worked to generate a broad set of ideas, then refine those ideas to six key options to present to City Staff.

The top ideas generated through the online and in-person public consultation were key to informing the final set of recommended funding opportunities. The results are outlined the EHT 2018 Engagement Summary, available online at vancouver.ca/files/cov/empty-homes-tax-summary-of-engagement-and-recommendations.pdf.

FUNDING RECOMMENDATIONS FOR INITIAL EHT REVENUE

The EHT revenue collected to date is sufficient to cover the one-time implementation costs (\$7.5 million) and first-year (2018) operating costs (\$2.5 million) of the program. In accordance with Section 616(4) of the Vancouver Charter the remaining revenue can only be used for the purposes of initiatives respecting affordable housing.

On June 20, 2018, Council approved allocation of \$8 million (representing collected revenue less costs at the time of the decision) to affordable housing initiatives. The breakdown of the funding was presented to Council with the City staff's recommendations and is outlined below.

Recommendation	Idea from Public Consultation	Allocation
More affordable co-op and	Provide land and resources for affordable non- profit and co-op housing	\$3,175,000
non-profit housing	More co-op housing - grants to update and improve existing co-ops and build new co-ops	\$1,000,000
Improvements to low income housing	Improve living conditions in private SRO housing	\$3,500,000
Support for vulnerable renters	Support for renters facing eviction; renter protections	\$100,000
	Funding for Vancouver Rent Bank	\$75,000
Funding for skills training in peer support, affordable housing management, and asset management for residents of supportive housing	Temporary Modular College: peer-based mentoring for residents of TMH	\$100,000
Matching empty/underutilized homes and rooms with renters looking for housing	Shared housing models like senior/student housing arrangements	\$50,000
	TOTAL:	\$8,000,000

Vacancy Tax Annual Report 7₁₇₅



CONCLUSION

With the first year of Empty Homes Tax declarations complete, staff will continue to monitor the impact of the tax on housing supply and affordability, as part of the City's broader set of actions in its 10-year Housing Vancouver strategy. And, while it is challenging to isolate the effect of any single policy like the EHT in a rental market as dynamic as Vancouver's, the City will be looking to several key indicators to understand how City actions are registering in the market. An important source of data is the actual EHT property status declarations, which will indicate changes in the number of properties determined to be vacant on an annual basis. In 2017, the Canada Mortgage and Housing Corporation (CMHC) reported a slight increase in the primary rental market vacancy rate for the City and region from October 2016 to October 2017, from 0.8% to 0.9% for the City of Vancouver and from 0.7% to 0.9% for the region. CMHC Rental vacancy data for 2018 was unavailable as of the publishing date of this report. Staff will also report on trends in the primary rental vacancy rate, published annually by the CMHC each fall.

For additional information on the EHT program, please visit vancouver.ca/eht.

Vacancy Tax Annual Report 8176



For More Information:

Visit: vancouver.ca

Phone: 3-1-1 TTY: 7-1-1

Outside Vancouver: 604-873-7000

Hỏi chi tiết Obtenga Información 資料查詢 ਜਾਣਕਾਰੀ ਲਵੋ 3-1-1