MINUTES - COMMITTEE OF THE WHOLE

January 24, 2019, 9:00 A.M.
COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE
Located on the traditional territory of the Esquimalt and Songhees People

PRESENT: Mayor Helps in the Chair, Councillor Alto, Councillor Loveday, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, Councillor Potts, Councillor Collins

ABSENT: Councillor Isitt

STAFF PRESENT: J. Jenkyns - City Manager, C. Coates - City Clerk , P. Bruce - Fire Chief, S. Thompson - Deputy City Manager / Director of Finance, F. Work - Director of Engineering & Public Works, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhauer - Head of Engagement, C. Havelka - Deputy City Clerk, A. Meyer - Assistant Director of Development Services, A. Hudson - Acting Director of Sustainable Planning & Community Development, C. Mycroft - Manager of Executive Operations, AM Ferguson - Committee Secretary, T. Zworski - City Solicitor, A. Johnston - Planner, M. Angrove - Planner, S. Webb - Manager of Transportation, M. Conley – Senior Heritage Planner, John O'Reily – Heritage Planner

GUESTS: Mr. P. Bellefontaine - Assistant Director of Transportation, Mr. J. Tumlin - Director of Strategy, Nelson Nygaard Consulting Associates, Ms. J. Weiland - Principal, Nelson Nygaard Consulting Associates

A. APPROVAL OF AGENDA

Moved By Councillor Alto
Seconded By Councillor Thornton-Joe

That the agenda be approved.

CARRIED UNANIMOUSLY

C. READING OF MINUTES

C.1 Minutes from the meeting held December 6, 2018

Councillor Dubow joined the meeting at 9:03 a.m.

Moved By Councillor Thornton-Joe
Seconded By Councillor Collins

That the minutes from the meeting held December 6, 2018, be approved with the following amendment on the bottom of page four to the top of page five:

Correction to the time Councillor Thornton-Joe withdrew from the meeting to read 11:00 a.m.

CARRIED UNANIMOUSLY

C.2 Minutes from the meeting held December 13, 2018

Moved By Councillor Thornton-Joe
Seconded By Councillor Alto

That the minutes from the meeting held December 13, 2018, be approved with the following amendment:

Review and update the vote for the police budget to confirm Councillor Young's vote and review if Councillor Isitt was present.

CARRIED UNANIMOUSLY

C.3 Minutes from the meeting held January 17, 2019

Moved By Councillor Alto
Seconded By Councillor Collins

That the minutes from the meeting held January 17, 2019, be approved.

CARRIED UNANIMOUSLY

D. UNFINISHED BUSINESS

D.1 Youth Services Delivery Model

Committee received a report dated December 5, 2018 from the Director of Parks, Recreation and Facilities following up with Council on the implementation of youth-related initiatives, as well as outlining opportunities to enhance how investments are planned and implemented.

Moved By Councillor Alto
Seconded By Councillor Thornton-Joe

That consideration of the following motion be deferred to Jan 31, 2019, Committee of the Whole Meeting:

That Council approve the proposed improvement to the delivery of Youth Services, and refer consideration of funding a new full-time position as part of the 2019 Financial Planning process.

CARRIED UNANIMOUSLY

E. LAND USE MATTERS

E.1 1516-1564 Fairfield Road - Rezoning Application No. 00677 (Fairfield)

Committee received a report dated January 10, 2019 from the Acting Director of Sustainable Planning and Community Development regarding an application to allow for the retail sale of cannabis.

Committee discussed:

- *The new process approved by the Province.*

Moved By Councillor Dubow
Seconded By Councillor Loveday

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00677 for 1516-1564 Fairfield Road, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set.

CARRIED UNANIMOUSLY

E.2 819-823, 825 and 827 Fort Street - Rezoning Application No. 00621, Heritage Alteration Permit Application with Variances No. 00009, and Heritage Designation Application No. 000176 (Fairfield)

Committee received a report dated January 10, 2019, from the Acting Director of Sustainable Planning and Community Development regarding an application to increase the density to 6.17:1 floor space ratio and construct a ten-storey, mixed-use building with ground-floor commercial uses and rental residential apartments above.

Committee discussed:

- *Location of the bicycle parking.*
- *Various heritage aspects of the building.*
- *Design refinements in response to the design panel's comments.*
- *Potential future development of nearby sites*.
- *Amenity space and affordability of units.*

Councillor Alto withdrew from the meeting at 10:06 a.m.

Moved By Mayor Helps
Seconded By Councillor Young

REZ 00621 for 819-823, 825 and 827 Fort Street

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00621 for 819- 823, 825 and 827 Fort Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

1. Plan revision to add short-term bicycle parking on the subject property, to the satisfaction of the Director of Sustainable Planning and Community Development.
2. Plan revisions to address setback and building design issues, as outlined in the concurrent Heritage Alteration Permit (No. 00009) report, to the satisfaction of the Director of Sustainable Planning and Community Development.
3. Preparation and execution of legal agreements to secure the tenure of all dwelling units as rental in perpetuity, to the satisfaction of the Director of Sustainable Planning and Community Development.

HAPV 00009 for 819-823, 825 and 827 Fort Street

That Council, subject to design revisions to step back the upper storey from the side and rear property lines, increase the setback to the balconies on the south and west elevations and provide greater articulation of the west facade to improve the overall fit with the context and after giving notice and allowing an opportunity for public comment and after a Public Hearing for a Rezoning Application, if it is approved, consider the following motion:
"That Council authorize the issuance of Heritage Alteration Permit Application with Variances No. 00009 for 819-823, 825 and 827 Fort Street, in accordance with:
1. Plans, date stamped October 25, 2018.
2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
• increase the height from 30m to 33.5m
• reduce parking from 75 stalls to 57 stalls.
3. Receipt of a car-share agreement that includes 45 MODO car-share memberships for residents without vehicles in perpetuity and a dedicated car-share vehicle parking stall on site.
4. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
5. Heritage Alteration Permit with Variances lapsing two years from the date of this resolution.

HD 000176 for 819-823 Fort Street

That Council approve the designation of the property located at 819-823 Fort Street, pursuant to Section 611 of the *Local Government Act,* as a Municipal Heritage Site, and that first and second reading of the Heritage Designation Bylaw be considered by Council and a Public Hearing date be set, concurrent to consideration of Rezoning Application No. 00621 if it is approved.

Moved By Mayor Helps
Seconded By Councillor Thornton-Joe

Amendment:

That the motion be amended to remove point one from the motion for the rezoning application.

Councillor Alto returned to the meeting at 10:14 a.m.

FOR (6): Mayor Helps, Councillor Alto, Councillor Thornton-Joe, Councillor Young, Councillor Dubow, and Councillor Collins

OPPOSED (2): Councillor Loveday, and Councillor Potts

CARRIED (6 to 2)

Moved By Mayor Helps
Seconded By Councillor Alto

Amendment:

explore options for short term bike parking

CARRIED UNANIMOUSLY

Moved By Mayor Helps
Seconded By Councillor Thornton-Joe

Amendment:

- **reduce bicycle parking from 12 to 0**

CARRIED UNANIMOUSLY

Moved By Councillor Collins
Seconded By Mayor Helps

Amendment

Direct staff to explore options for an additional outdoor space on the top level roof

CARRIED UNANIMOUSLY

Main motion as amended:

CARRIED UNANIMOUSLY

Committee recessed at 10:38 a.m. and returned at 10:44 a.m.

E.3 Rear Yard Landscaping in the C1-L Zone, Commercial Landscape District

Committee received a report dated January 10, 2019, from the Acting Director of Sustainable Planning and Community Development regarding recommendations in response to a Council motion to amend the C1-L Zone, Commercial Landscape District.

Moved By Councillor Alto
Seconded By Mayor Helps

That Council instruct staff to arrange and attend a Community Meeting with the Oaklands Community Association Land Use Committee, including mailing notice to property owners and occupiers within 100 meters, and report back on the feedback received at that meeting and with further recommendations regarding how best to achieve the desired outcome noted in Council's resolution of October 4, 2018.

Moved By Councillor Young
Seconded By Councillor Loveday

Amendment:

And direct staff to report back with legal advice to Council in advance of the January 31, 2019, Council Meeting.

CARRIED UNANIMOUSLY

Main motion as amended:

CARRIED UNANIMOUSLY

E.4 Citizen-Led Heritage Conservation Areas Policy

Committee received a report dated January 10, 2019, from the Acting Director of Sustainable Planning and Community Development regarding a proposed new Heritage Conservation Areas Policy, and updated on the progress of the Robert Street Heritage Conservation Area.

Moved By Mayor Helps
Seconded By Councillor Collins

That Council:
1. Adopt the Citizen-Led Heritage Conservation Areas Policy appended to this report as Attachment A.
2. Direct staff to report back on the policy's effectiveness after two years.
3. Direct staff to form a working group comprised of Community Association Land Use Committee (CALUC) members, citizen representatives and heritage advocates to develop recommendations for improvements to the City's heritage program and strategies for increasing awareness, comprehension and appreciation of heritage conservation in the City of Victoria.

CARRIED UNANIMOUSLY

H. NEW BUSINESS

H.1 Safer Drug Supply to Save Lives in British Columbia

Committee received a Council member motion dated January 23, 2019, from Councillors Potts, Loveday, Isitt, and Alto regarding recommendations for advocating to the province for a safer drug supply.

Mayor Helps withdrew from the meeting ay 11:37 a.m. Councillor Dubow assumed the chair in her absence.

Mayor Helps returned at 11:38 a.m.

Committee discussed:

- *Historical regulation of drug use.*
- *Concerns of potential impacts with a change in regulation and the new consumption sites effect on overdose rates.*

Moved By Councillor Potts
Seconded By Councillor Loveday

THAT Council endorse the following resolution and direct staff to forward copies to the Premier of British Columbia, the Ministers responsible for Local Government, Health, Mental Health and Addictions, the Association of Vancouver Island and Coastal Communities (AVICC) Annual Convention, the Union of British Columbia Municipalities (UBCM) Annual Convention, and member local governments and regional districts within the Capital Region, AVICC and UBCM, requesting favourable consideration and resolutions of support:

Resolution: Safer Drug Supply to Save Lives British Columbia

WHEREAS It has been two years since B.C. declared a public-health emergency due to increased overdoses, yet the death toll for those consuming substances continues to rise due to an unpredictable and highly toxic drug supply;

WHEREAS people with opioid use disorder, a chronic relapsing medical condition, are at high risk of overdose related harms including death;

WHEREAS an estimated 42,200 people inject toxic substances in British Columbia;

WHEREAS it is not possible for the treatment system to rapidly increase services fast enough to manage this number of people as “patients” within a medical treatment model given the many challenges in achieving and retaining the people on opioid use disorder treatment;

WHEREAS people at risk of overdose in British Columbia do not have access to a safer alternative to the unpredictable, highly toxic drug supply;

THEREFORE BE IT RESOLVED THAT, in an effort to save lives and reduce harm due to an unpredictable and highly- toxic drug supply, and as part of a holistic response to the public health emergency, including prevention, treatment, and recovery, that the Province of British Columbia work with local communities, Health Authorities across the Province, the Ministry of Mental Health and Addictions, and the Ministry of Health ensure that people at risk of overdose harm have access to safer alternatives.

CARRIED UNANIMOUSLY

H.2 Attendance at Association of Vancouver Island and Coastal Communities Annual Meeting, April 2019

Committee received a report Council member motion dated January 16, 2019, from Councillor Isitt regarding a request to attend the AVICC Annual Meeting.

Committee discussed:

- Concerns relating to the remaining budget for Councillors to attend conferences.

Moved By Councillor Loveday
Seconded By Councillor Potts

That Council authorize the attendance and associated costs for Councillor Isitt to attend the Association of Vancouver Island and Coastal Communities annual meeting at Powell River, BC, from April 12-14, 2019, with estimated costs as follows:
Registration: $300
Transportation: $250
Accommodation: $300
Incidentals: $150

Estimated total costs: $1000

CARRIED UNANIMOUSLY

H.3 Attendance at Federation of Canadian Municipalities Annual Meeting, May 30-June 2, 2019

Committee received a Council member motion dated January 16, 2019, from Councillor Isitt regarding a request to attend the FCM Annual Meeting.

Moved By Councillor Loveday
Seconded By Councillor Potts

That Council authorize the attendance and associated costs for Councillor Isitt to attend the Federation of Canadian Municipalities Annual Meeting at Quebec City, Quebec, from May 30 to June 2, 2019, with estimated costs as follows:
Registration: $1000
Transportation: $800
Accommodation: $700
Incidentals: $200

Estimated total costs: $2700

CARRIED UNANIMOUSLY

H.4 Attendance at Higher Ground Governance Forum, March 2019

Committee received a report dated January 16, 2019, from Councillor Isitt regarding a request to attend the Higher Ground Governance Forum.

Moved By Councillor Loveday
Seconded By Councillor Potts

That Council authorize the attendance and associated costs for Councillor Isitt to attend the Higher Ground Governance Forum at Harrison Hot Springs, BC, from March 29-30, 2019, with estimated costs as follows:
Registration: $400
Transportation: $250
Accommodation: $300
Incidentals: $100

Estimated total costs: $1050

CARRIED UNANIMOUSLY

H.5 Recognizing Victoria as the home to the Oldest Chinatown in Canada

Committee received a report dated January 18, 2019, from Councillor Thornton-Joe and Mayor Helps regarding recommendations for advocating to the province to locate a Chinese Museum in Victoria.

Moved By Councillor Thornton-Joe
Seconded By Mayor Helps

WHEREAS in September of 2018, the Province of British Columbia and the City of Vancouver signed a Memorandum of Understanding committing to work in partnership to have Vancouver's Chinatown designated a United Nations Education, Scientific and Cultural Organization (UNESCO) World Heritage site and to establish a Chinese Canadian Museum.

AND WHEREAS the Province of British Columbia is considering a hub and spoke model and may be considering museums.

AND WHEREAS the City of Victoria is the Province's Capital City and has the oldest Chinatown in Canada and second oldest in North America.

THEREFORE Move to Request the Mayor write to the Minister of State and Trade and the Province of BC asking to be recognized that as the Provincial Capital and the home to the oldest Chinatown in Canada, that the Province commit to putting a Chinese Museum in Victoria.

CARRIED UNANIMOUSLY

Committee recessed at 12:18 p.m. and returned at 12:50 p.m.

H.6 Workshop: The Future of Transportation in Victoria - Elements of the Sustainable Mobility Strategy Plan

Committee participated in a workshop on the future of transportation in Victoria.

Committee discussed the notion of "Lead with Values".

I. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved By Councillor Collins
Seconded By Councillor Alto

That the Committee of the Whole Meeting be adjourned at 1:29 p.m.

CARRIED UNANIMOUSLY

CITY CLERK

MAYOR