



## REVISED AGENDA - COMMITTEE OF THE WHOLE

Thursday, May 16, 2019, 9:00 A.M.

COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE

The City of Victoria is located on the homelands of the Songhees and Esquimalt People

Pages

A. APPROVAL OF AGENDA

B. CONSENT AGENDA

**Proposals for Consent Agenda:**

**I.1. - Restoring Provincial Support for Libraries**

**G.2. - Proclamation - Intergenerational Day Canada**

**G.3. - Proclamation - Orca Action Month**

**G.4. - Proclamation - Orca Awareness Month-Southern and Northern Residents**

**G.5. - Proclamation - Brain Injury Awareness Month**

**G.6. - Proclamation - Pollinator Week**

C. READING OF MINUTES

\*C.1 Minutes from the meeting held February 21, 2019

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**Addendum: Minutes**

\*D. Presentation

\*D.1 Affordable Housing Workshop

12

*A workshop to share information that is helping to inform the update to the Victoria Housing Strategy 2016-2025.*

**Addendum: Presentations & Handout**

***Item Reordered***

E. UNFINISHED BUSINESS

F. LAND USE MATTERS

G. STAFF REPORTS

\*G.1 Late Night Program Update

45

*A report providing an update on the Late Night Program.*

**Addendum: Presentation**

<b>G.2</b>	<b><u>Proclamation - Intergenerational Day Canada</u></b>	<b>68</b>
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*A report regarding the proclamation for Intergenerational Day Canada.*

<b>G.3</b>	<b><u>Proclamation - Orca Action Month</u></b>	<b>71</b>
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*A report regarding Orca Action Month.*

<b>G.4</b>	<b><u>Proclamation - Orca Awareness Month-Southern and Northern Residents</u></b>	<b>74</b>
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*A report regarding a proclamation for Orca Awareness Month.*

<b>G.5</b>	<b><u>Proclamation - Brain Injury Awareness Month</u></b>	<b>77</b>
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*A report regarding a proclamation for Brain Injury Awareness Month.*

<b>G.6</b>	<b><u>Proclamation - Pollinator Week</u></b>	<b>80</b>
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*A report regarding a proclamation for Pollinator Week.*

## **H. NOTICE OF MOTIONS**

## **I. NEW BUSINESS**

<b>I.1</b>	<b><u>Restoring Provincial Support for Libraries</u></b>	<b>83</b>
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*A council member motion providing recommendations regarding advocacy for provincial support for libraries.*

<b>I.2</b>	<b><u>Transitioning from Commercial Horse-Drawn Carriage Operations to E-Carriages</u></b>	<b>84</b>
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*A council member motion requesting Council refer to the next Quarterly Update a resolution to develop regulations to phase out Commercial Horse-Drawn carriage operations.*

## **J. ADJOURNMENT OF COMMITTEE OF THE WHOLE**



## MINUTES - COMMITTEE OF THE WHOLE

February 21, 2019, 9:00 A.M.

**COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE**

**The City of Victoria is located on the homelands of the Songhees and Esquimalt People**

**PRESENT:** Mayor Helps in the Chair, Councillor Loveday, Councillor Young, Councillor Dubow, Councillor Potts

**PRESENT VIA ELECTRONIC PARTICIPATION FOR A PORTION OF THE MEETING:** Councillor Collins

**ABSENT:** Councillor Alto, Councillor Isitt, Councillor Thornton-Joe

**STAFF PRESENT:** J. Jenkyns - City Manager, P. Bruce - Fire Chief, S. Thompson - Deputy City Manager / Director of Finance, F. Work - Director of Engineering & Public Works, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhauer - Head of Engagement, C. Havelka - Deputy City Clerk, A. Meyer - Assistant Director of Development Services, A. Hudson - Acting Director of Sustainable Planning & Community Development, C. Mycroft - Manager of Executive Operations, AM Ferguson - Committee Secretary, M. Angrove - Planner, R. Bateman - Planner, S. Webb - Manager of Transportation, J. O'Connor - Deputy Director of Finance, J. Jensen – Head of Human Resources, P. Rantucci – Head of Strategic Real Estate, M. Sandhu – Manager of Corporate Initiatives, P. Bellefontaine – Assistant Director of Transportation

### **A. APPROVAL OF AGENDA**

**Moved By** Councillor Loveday

**Seconded By** Councillor Potts

That the agenda be approved.

**Moved By** Councillor Loveday

**Seconded By** Councillor Potts

**Amendment:**

That the motion be amended to include the following items on the consent agenda:

**E.2 - 899 Esquimalt - OCP**

**F.1 - Crystal Pool and Wellness Centre - Gas Tax Grant**

**CARRIED UNANIMOUSLY**

**Main motion as amended:**

**CARRIED UNANIMOUSLY**

**B. CONSENT AGENDA**

**Moved By** Councillor Potts

**Seconded By** Councillor Loveday

That the following items be approved without further debate:

**CARRIED UNANIMOUSLY**

**B.1 899 Esquimalt Road - Referral of Proposed Esquimalt OCP Amendment**

**Moved By** Councillor Potts

**Seconded By** Councillor Loveday

That Council direct staff to:

1. Forward this report to the Township of Esquimalt as comment on the Township's referral of the Official Community Plan (OCP) amendment for 899 Esquimalt Road.
2. Communicate that Council encourages the Township of Esquimalt to recognize the status of Esquimalt Road as part of the City of Victoria's bicycle network, the CRD's Priority Inter-Community (PIC) network, and the Frequent Transit network, as well as its status as a commuter cycling route in Esquimalt's earlier *Bicycle Network Plan* (2001); the opportunity to complete a missing link in this important regional connection; and the value of the urban forest, in order to:
  - a. determine a desired cross-section for Esquimalt Road which includes sufficient space for safe cycling facilities, pedestrians, a bus waiting area, and street trees;
  - b. consult with City of Victoria Engineering staff in developing the above cross-section;
  - c. seek Statutory Right-of-Way or highway dedication to achieve this cross-section along this section of Esquimalt Road and frontage works as part of redevelopment, as appropriate;
  - d. Consult with BC transit to locate, design and secure an appropriate shelter/waiting area for the Frequent Transit route.
3. Communicate that Council is supportive of:



- a. The Township of Esquimalt considering community amenities to offset any impacts of added density to the community;
- b. the diversity of housing proposed in this project, including 2- and 3-bedroom units, in a location convenient to shops, services, amenities, transit and the downtown core.

**CARRIED UNANIMOUSLY**

**B.2 Crystal Pool and Wellness Centre Replacement Project - Gas Tax Grant Deadline**

**Moved By** Councillor Potts

**Seconded By** Councillor Loveday

That Council direct staff to advise UBCM that the City cannot satisfy the Gas Tax Grant condition for the Crystal Pool and Wellness Centre Replacement Project

**CARRIED UNANIMOUSLY**

**E. LAND USE MATTERS**

**E.1 Update: 1770 - 1780 Denman Street – Rezoning Application No. 00639 and Development Permit with Variances Application No. 00077 (North Jubilee)**

Committee received a report dated February 7, 2019, from the Director of Sustainable Planning and Community Development regarding an update on an application to construct thirteen single family dwellings surrounding an interior open space.

*Committee discussed:*

- *Landscaping options to mitigate the visual impact of the parking lot.*

**Moved By** Councillor Dubow

**Seconded By** Councillor Loveday

That Council decline Rezoning Application No. 00639 and Development Permit with Variances Application No. 00077 for the property located at 1770-1780 Denman Street.

*Committee discussed:*

- *Desire to hear the communities input on the proposal.*
- *The benefits and impacts to the community and a desire for better alignment with the neighbourhood plans.*

FOR (2): Councillor Loveday, and Councillor Dubow

OPPOSED (3): Mayor Helps, Councillor Young, and Councillor Potts

**DEFEATED (2 to 3)**

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00639 for 1770-1780 Denman Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

1. Submission of required revisions and materials outlined in the Committee of the Whole report dated June 28, 2018 and variance fees for the Development Permit with Variances Application.
2. Review by Council at a Committee of the Whole Meeting of the Development Permit with Variances Application.
3. Presentation at Committee of the Whole of a Tenant Assistance Plan and details of proposed terms to be included in a Housing Agreement.

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

**Amendment:**

4. That the applicant be required to adhere to the Tenant Assistance Plan.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Loveday

**Amendment:**

5. In considering the Development Permit with Variances Application, that staff work with the applicant to pay special attention to the landscaping around the parking lot as it relates to the neighbouring property to mitigate the visual impacts.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

**Amendment:**

6. That staff work with the applicant to secure a housing agreement to ensure future strata owners can't prevent units from being rented.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

**Amendment:**

**7. That staff work with the applicant and the CRD to secure two units at below market rate.**

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Young  
**Seconded By** Mayor Helps

*Committee discussed:*

- *Concerns of the walk-ability of the neighbourhood.*

**8. That staff work with the applicant to secure a Statutory Right of Way to ensure the public may pass through freely.**

**CARRIED UNANIMOUSLY**

**Main motion as amended:**

**CARRIED UNANIMOUSLY**

**E.3 Community Association Land Use Committee Check-In Meeting Update**

**Moved By** Councillor Loveday  
**Seconded By** Councillor Potts

That Council direct staff to continue to explore process improvements with the Community Association Land Use Committees including improvements to CALUC membership, notification and advertisement.

**CARRIED UNANIMOUSLY**

**E.4 Potential Facilitated Meeting Requirement**

Committee received a report dated February 7, 2019, from the Acting Director of Sustainable Planning and Community Development regarding a new facilitated meeting for some rezoning applications.

**Moved By** Mayor Helps  
**Seconded By** Councillor Dubow

That the report be received for information.

*Committee discussed:*

- *Examples of past community meetings and the conduct during meetings with contentious applications.*
- *Concerns of creating a policy that would prompt a facilitator in unnecessary situations.*

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

**Amendment:**

**That Council direct staff to create a process for facilitators to attend the regular CALUC Meeting if requested by either the CALUC or the proponent.**

**Moved By** Mayor Helps  
**Seconded By** Councillor Loveday

**Amendment to the amendment:**

**Direct staff to report back to COTW to outline amendments to the Land Use Procedures Bylaw.**

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Dubow

**Amendment:**

Direct staff to create a process for facilitators to ~~attend~~ **facilitate** the regular CALUC Meeting if requested by either the CALUC or the proponent

**Moved By** Councillor Loveday  
**Seconded By** Councillor Potts

**Amendment to the amendment:**

**That staff be directed to consult with the CALUCs and the development industry on this process before reporting back.**

**CARRIED UNANIMOUSLY**

**On the amendment:**

FOR (4): Mayor Helps, Councillor Loveday, Councillor Dubow, and Councillor Potts

OPPOSED (1): Councillor Young

**CARRIED (4 to 1)**

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

**Amendment:**

**Direct staff to pursue options 1 and 3 as detailed in the report.**

**CARRIED UNANIMOUSLY**

**Main motion as amended:**

**CARRIED UNANIMOUSLY**

*Committee recessed at 10:36 a.m. and returned at 10:41 a.m.*

**F. STAFF REPORTS**

**F.2 Bicycle Master Plan - Implementation Strategy Update**

Committee received a report dated February 15, 2019, from the Director of Engineering and Public Works regarding the Bicycle Master Plan Program and options in order to increase the probability of completing the remaining All Ages and Abilities bicycle network, by the end of 2022.

*Committee discussed:*

- *Ensuring best practices are upheld with expediting the plan.*
- *Impacts to BC Transit and efforts to mitigate these impacts.*
- *Funding and expenditures for the proposal.*

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

That Council direct staff to:

1. Streamline project processes and activities via a condensed engagement process, bundled procurement, and reduced design timelines, as per the detail of this report.
2. Add the required temporary positions under the Bicycle Master Plan Capital Program Budget within the 2019-2023 Financial Plan with funding from Gas Tax.

*Committee discussed:*

- *Working towards climate action initiatives and creating opportunities for citizens to reduce their emissions.*
- *Various impacts to the streets and road users.*
- *Engagement of citizens in the development of the plan.*

**CARRIED UNANIMOUSLY**

*Committee recessed at 12:06 p.m. and reconvened at 12:37 p.m.*

*Councillor Collins joined the meeting via teleconference at 12:37 p.m.*

## **H. NEW BUSINESS**

### **H.1 Strategic and Financial Planning Workshop - Resumes**

Committee resumed a workshop on strategic and financial planning.

#### **Action from Workshop:**

That Council allocate up to \$10,000 per neighbourhood for North Park, Fernwood, Rockland and Jubilee to assist them in pre-work for their Local Area Plans and recognize the associations have the flexibility to decide how they want to spend and encourage outreach for inclusion to expand diversity of voices such renters, low incomes, young families and racialized communities. And funding to remain with a neighbourhood until completion of the LAP process for that neighborhood.

**CARRIED**

#### **Action from Workshop:**

That Council direct staff to allocate up to \$20,000 each to James Bay, Oaklands and Hillside/Quadra should those neighbourhoods wish to move forward with neighbourhood-led neighbourhood planning, and direct staff to develop criteria for how the money can be used and recognize the associations have the flexibility to decide how they want to spend and encourage outreach for inclusion to expand diversity of voices such renters, low incomes, young families and racialized communities. And funding to remain with a neighbourhood until completion of the LAP process for that neighborhood.

**CARRIED**

#### **Action from Workshop:**

That Council direct staff to fund operating costs (\$858,000) of option #1 in Appendix D, page 43-44 from new assessed revenue and that the capital costs for option 1 - 400K will be taken from building and infrastructure reserve.

**CARRIED**

#### **Action from Workshop:**

Urban Forest Master Plan: That Council direct staff to fund operating costs (\$858,000) of option #1 in Appendix D, page 43-44 from new assessed revenue and that the capital costs for option 1 - 400K will be taken from building and

infrastructure reserve.

**CARRIED**

**Action from Workshop:**

That Council:

1. Approve funding from 2018 surplus as follows:
  - a. \$65,000 for Legal Services resources for 2019
  - b. \$75,000 for Engagement resources for 2019
2. Direct staff to bring forward resource requirements for Legal Services and Engagement to be considered as part of the 2020 financial planning process.
3. Approve funding of \$19,000 for software licencing and phone fees for new staff from new property tax revenue from new assessment.
4. Approve funding of \$50,000 for computer equipment for new staff from the Equipment Reserve.
5. Approve funding of \$125,000 for office space reconfiguration and office furniture for new staff from the Buildings and Infrastructure Reserve.

**CARRIED**

**Action from Workshop:**

That Council :

1. Amend the Financial Plan as follows:
  - a. Approve surplus funding for the South Island Prosperity Project \$220,000.
  - b. Approve the remaining new property tax revenue from new development to be evenly shared between the Buildings and Infrastructure Reserve and the Vehicles and Heavy Equipment Reserve
  - c. Approve allocation of the remaining 2018 surplus to the Buildings and Infrastructure Reserve
  - d. Replace the Central Park Renewal Plan capital project with Laurel Point Park Planning and Design.
2. Authorize up to \$4 million be borrowed, under Section 175 of the *Community Charter*, from the Municipal Finance Authority, for the purpose of vehicle fleet funding, and that the loan be repaid within five years, with no rights of renewal.

**CARRIED**

**Action from Workshop:**

Add to ongoing for Strategic Plan Objective # 2: Reconciliation and Indigenous Relations:

Advocate for decolonization of policies and practices at the provincial and federal levels.

And increase awareness and support for Indigenous culture, history and viewpoints in everyone's daily life via education.

**CARRIED**

**Action from Workshop:**

Add to Strategic Plan Objective # 3: Affordable Housing:

Consider comprehensive amendment to zoning bylaw in 2019 to permit all 'Missing Middle' housing forms as of right without need for rezoning or development permit. To be added as the body of work for consideration as a part of staff's work with respect to in-fill housing.

**CARRIED**

**Action from Workshop:**

Add to Strategic Plan Objective # 5: Health, Well-Being and a Welcoming City:

Consider adopting World Health Organization Social Determinates of Health and UN Declaration on the Rights of the Child as a 2020 action under *Health Well-being and a Welcoming City*.

**CARRIED**

**Action from Workshop:**

Add to Strategic Plan Objective # 4: Prosperity and Economic Inclusion:

Explore land use and business licence regulations to limit predatory lending and pay-day loans to the Strategic Plan for 2020 under Objective #4: Prosperity and Economic Inclusion and work with the province with respect to limiting pay-day loans and predatory lending.

**CARRIED**

**Moved by** Councillor Loveday

**Seconded by** Councillor Potts

That the meeting be extended to 3:00 p.m.

**CARRIED**



**Action from Workshop:**

Removed the Oversight and Personnel Committee item from the Strategic Plan.

**CARRIED**

**Action from Workshop:**

Add to Strategic Plan Objective # 2: Reconciliation and Indigenous Relations:  
Moved the Indigenous Relations Function to 2020.

**CARRIED**

**I. ADJOURNMENT OF COMMITTEE OF THE WHOLE**

**Moved By** Councillor Thornton-Joe

**Seconded By** Councillor Dubow

That the Committee of the Whole Meeting be adjourned at 2:44 p.m.

**CARRIED UNANIMOUSLY**

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CITY CLERK

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MAYOR



## Committee of the Whole Report For the Meeting of May 16, 2019

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**To:** Committee of the Whole **Date:** May 10, 2019  
**From:** Andrea Hudson, Acting Director, Sustainable Planning and Community Development  
**Subject:** Affordable Housing Workshop

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### RECOMMENDATION

That Council receive this report for information.

### EXECUTIVE SUMMARY

The purpose of this report is to provide information on an Affordable Housing Workshop that has been organized for Council at the May 16, 2019 Committee of the Whole meeting. The purpose of the workshop is to share information that is helping to inform the update to the *Victoria Housing Strategy 2016-2025*, targeted to come before Council for consideration of approval in June 2019.

Council will have an opportunity to learn directly from key stakeholders about new provincial and federal affordable housing programs, up-to-date market context for the development of affordable housing, and opportunities for partnership to advance a shared objective of increasing affordability in the City of Victoria. Presentations will include:

1. BC Housing Management Commission (provincial funding and programs)
2. Canadian Mortgage and Housing Corporation (federal funding and programs)
3. G. P. Rollo and Associates (current market conditions)

Respectfully submitted,

Handwritten signature of Lindsay Milburn.

Lindsay Milburn,  
Senior Planner – Housing Policy  
Community Planning Division

Handwritten signature of Andrea Hudson.

Andrea Hudson, Acting Director  
Sustainable Planning and Community  
Development Department

Report accepted and recommended by the City Manager:

Handwritten signature of Jocelyn Jenkyns.

Date: May 10, 2019



# CMHC Housing Solutions

Canada 



# Housing Continuum



# Continuum of housing solutions

## FUNDING SOLUTIONS

- Seed Funding
- Co-Investment Fund
- Innovation Fund
- Federal Lands Initiative
- Rental Construction Financing



## MORTGAGE LOAN INSURANCE

- Flexibilities for affordable housing
- Mortgage loan insurance for market properties

# Phases of development and CMHC product offerings

← Phases of development →			
	Pre-development	Construction	Rent up/ stabilization
Affordable Housing Solutions	Seed Funding (for soft costs)		
	Co-Investment Fund		
	Innovation Fund		
	Federal Lands Initiative		
		Rental Construction Financing initiative (loan + insurance)	
		Mortgage Loan Insurance for Affordable Housing	
Commercial Products		Mortgage Loan Insurance for Market Rental Housing	





# National Housing Co-Investment Fund

# Co-Investment Fund – New Construction

**\$5.19  
BILLION**

AVAILABLE THROUGH  
**LOW-COST REPAYABLE  
LOANS** OVER 10 YEARS

**\$2.26  
BILLION**

AVAILABLE THROUGH  
**CAPITAL CONTRIBUTIONS**  
OVER 10 YEARS

**Combination of both** to offset higher costs of meeting or exceeding minimum requirements or where cash flow is insufficient to support additional financing





# Rental Construction Financing

# Rental Construction Financing initiative

**\$13.75B**

In low-cost loans to municipalities and housing providers for the construction of 42,500 new rental housing units in Canada

**13-year**  
initiative

**CMHC**  
insured from  
the onset

**\$1M / 5 units**  
minimum loan  
amount, minimum  
units

# Eligible borrowers



Municipalities



Private sector  
developers and  
builders



Non-profit housing  
providers



Partnerships



# Summary of Initiatives

## **National Housing Co-Investment Fund**

Low-cost loans and financial contributions to attract partnerships and investments to build new affordable housing projects.

## **Rental Construction Financing initiative**

Low-cost loans to encourage the construction of rental housing.





# City of Victoria Affordable Housing Workshop



Armin Amrolia & Malcolm McNaughton  
BC Housing  
May 16, 2019

# ROLE OF BC HOUSING

- Facilitate the creation of new affordable rental housing across the housing spectrum
- Create financially and environmentally sustainable developments
- Consistency with regional and community priorities
- Partner with Non Profits, Service Providers and Municipalities

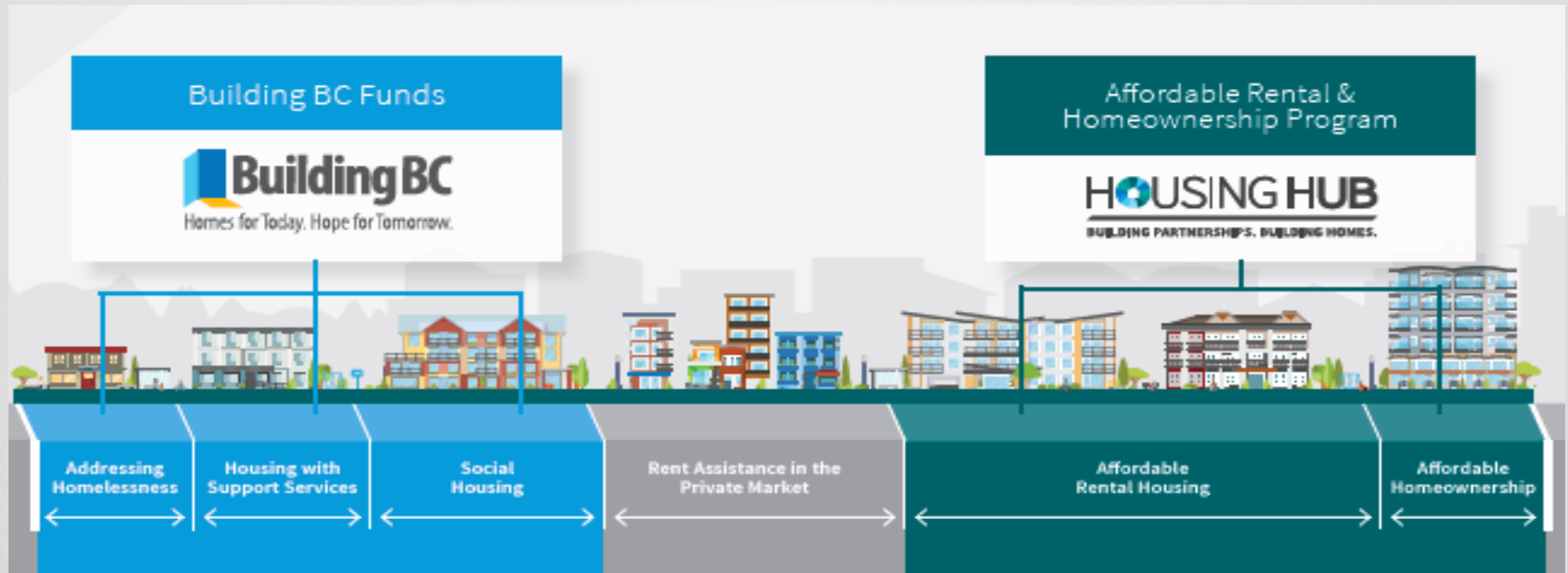
Building BC Funds



Affordable Rental &  
Homeownership Program



# HOUSING SPECTRUM



Building BC Funds



Affordable Rental & Homeownership Program





## Community Housing Fund



**\$1.9**  
billion

This investment will provide close to **\$1.9 billion** over **10 years to develop 14,350 units** of mixed income, affordable rental housing for independent families and seniors.



Families and seniors capable of living independently, without on-site support.



Affordable rental housing that includes: 30% affordable housing (moderate income), 50% rent geared to income (housing income limit), and 20% deep subsidy.



Non-profit housing providers or for-profit firms that partner with non-profit societies who are interested in developing and operating new rental units.

## Indigenous Housing Fund



**\$550**  
million

The Province is investing **\$550 million over the next 10 years to build and operate 1,750 new social housing units** for indigenous families and seniors.



Indigenous families, seniors, individuals, and persons with a disability.



Affordable rental housing.



Indigenous non-profit housing providers, First Nations, Metis Nation BC, non-profits, and developers who want to partner with Indigenous organizations and First Nations.

Building BC Funds

**BuildingBC**  
Homes for Today. Hope for Tomorrow.

## Supportive Housing Fund



**\$1.2**  
billion

An investment of **\$1.2 billion over 10 years to deliver 2,500 new homes** with 24/7 support services for people who are experiencing homelessness or who are at risk of homelessness.



Adults over 19 who are homeless or at risk of homelessness.



Affordable rental housing with onsite support services.



Non-profit housing providers that are interested in providing property management and support services.

Building BC Funds

**BuildingBC**  
Homes for Today. Hope for Tomorrow.

# Women's Transition Housing Fund



The Province is investing **\$734 million over the next 10 years to build and operate 1,500 new units** to support women and children at risk of violence.

**\$734**  
million



Women and their children who are at risk of violence and/or who have experienced violence.



There are four typical models: safe home, transition house, second stage housing, and permanent housing.



Non-profit service providers who are interested in developing and operating new rental housing.

## CITY OF VICTORIA PROJECTS

### **Total 7 Projects – 671 homes**

- Cedar Grove Redevelopment (82 Units)
- Caledonia – Vic High (155 Units)
- Burnside School (89 Units)
- Johnson Street Firehall (130 Units)
- 3020 Douglas Redevelopment (157 Units)
- Gorge View Apartment (58 Units)

## REGIONAL HOUSING FIRST PROGRAM PARTNERSHIP

- Initiated by equal \$30 million investments from the CRD, the BC government, BC Housing and the federal government through CMHC, under National Housing Strategy's Affordable Housing Innovation Fund - totalling \$90 million.
- Mixed Market Approach, the program will meet housing needs and eliminate chronic homelessness throughout the region through mixed market housing, partnerships and streamlined support services
- Mixed of Rent levels will be 20% shelter units at the provincial income assistance rate of \$375, 31% affordable units and 49% near-market rates, Revenue from affordable and near-market units will cover the operating and maintenance cost of each project

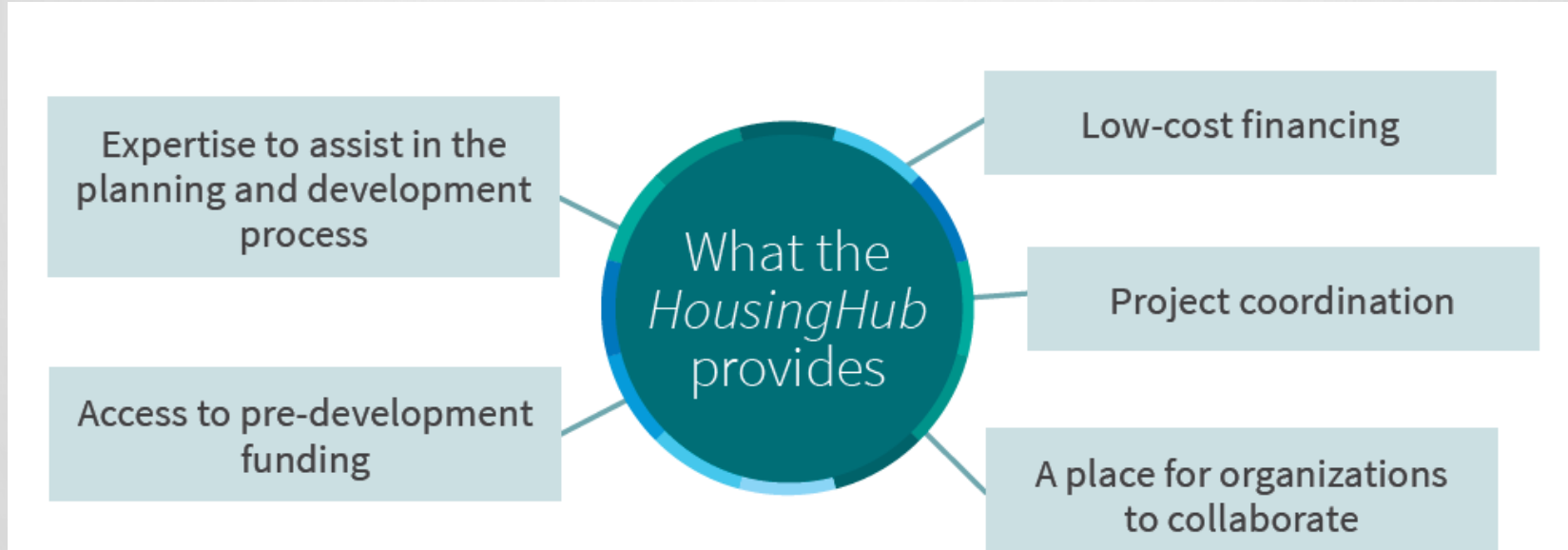
# REGIONAL HOUSING FIRST PROJECTS

- Total 760 Units - Currently
- Langford - Millstream Ridge, Hockley, Spencer (382 units)
- Salt Spring Island – Croftonbrook (52 Units)
- Sooke -Drennan, Throup (244 units)
- Victoria - Cedar Grove (82 units)

Learn more: <https://www.crd.bc.ca/project/regional-housing-first-program>



# HOUSINGHUB



Affordable Rental &  
Homeownership Program

**HOUSING HUB** 34  
BUILDING PARTNERSHIPS. BUILDING HOMES.



# HOUSINGHUB



Middle income British Columbians, households with **average incomes between \$70,000-\$150,000**, depending on the community.



Affordable rental housing at or below market rate, affordable homeownership.



Non-profits and private developers, faith groups, property owners, federal and local governments, and Indigenous partners.

Affordable Rental &  
Homeownership Program

# OPPORTUNITIES FOR MUNICIPAL PARTNERSHIP

- Land - Supportive Housing and Women's Transition Facilities
- DCC waivers
- Tax Abatement
- Municipal Services
- Expedited Processing

## Contact Us:

**Armin Amrolia**

**Associate Vice President,  
Development Strategies,  
Development & Asset Strategies**

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Vancouver Island Region**

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**T: 778.452.2744**

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**Provincial Director, HousingHub**

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**T: 604.456.8587**



## Economics of Residential Development

Prepared for the City of Victoria

Prepared by G.P. Rollo & Associates

## Economics of Residential Development

### Key Concepts

- Cost of Development
- Revenue from Development
- Project Viability
- Land Residual
- Economic Implications of Housing Policies

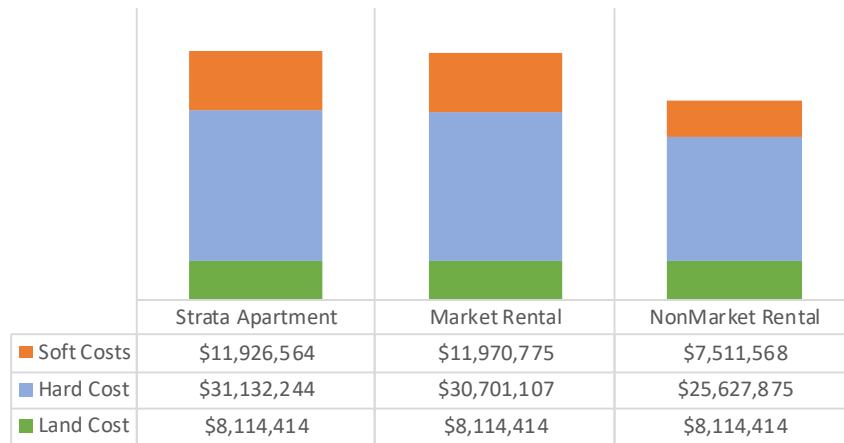
## Economics of Residential Development

### COST OF DEVELOPMENT

- Hard Costs  
*construction materials and labour*
- Soft Costs  
*fees, professional consultants (architects, engineers etc.), interest, financing, etc.*
- Land Costs

## Economics of Residential Development

### COSTS OF DEVELOPMENT



## Economics of Residential Development

### REVENUE

- Short Term
  - Owned housing
  - Quickly repay
- Long Term
  - Rental housing
  - Rents flow back over long term
  - Mortgage required to cover costs

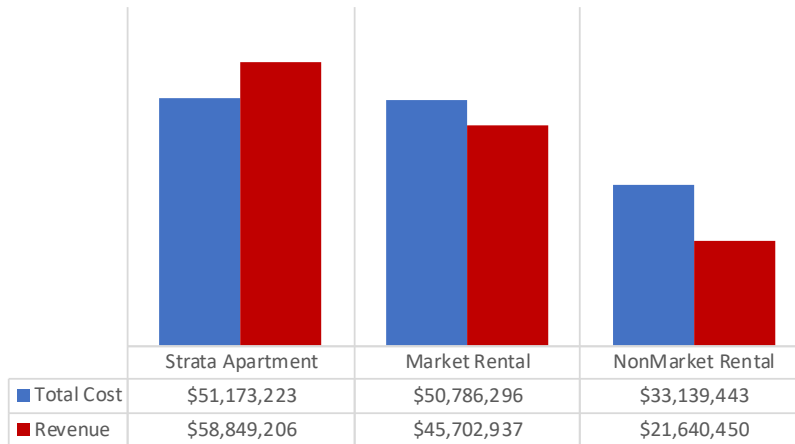
## Economics of Residential Development

### REVENUE

	Strata Apartment	Market Rental	NonMarket Rental
per sq.ft.	\$800	\$2.90	\$1.72
per unit	\$603,582	\$2,188	\$1,300
Units	100	100	100
Total	\$60,358,160	\$218,798	\$130,000
per year		\$2,625,580	\$1,560,000
Less Vacancy	1.50%	<u>\$39,384</u>	<u>\$23,400</u>
EGI		\$2,586,196	\$1,536,600
Expenses		<u>\$711,204</u>	<u>\$537,810</u>
NOI		\$1,874,992	\$998,790
Cap Rate	N/A	4.0%	4.5%
Indicated Value	\$60,358,160	\$46,874,807	\$24,969,750
Sales Costs	2.50%	<u>1,508,954</u>	<u>\$624,244</u>
Net Revenue	<b>\$58,849,206</b>	<b>\$45,702,937</b>	<b>\$24,345,506</b>

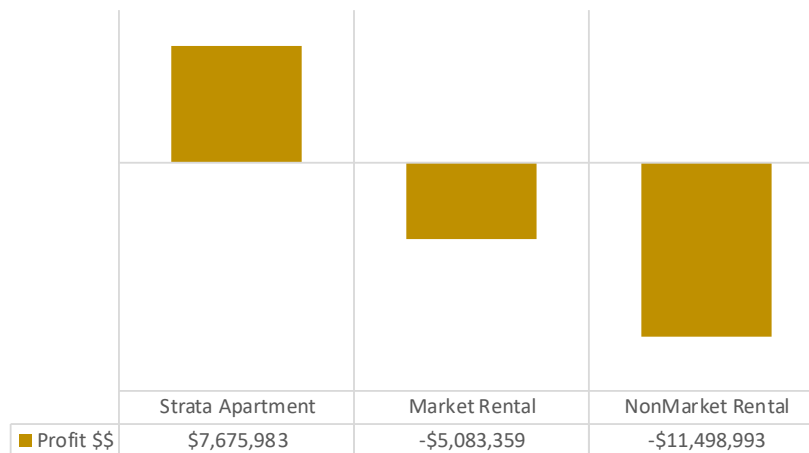
## Economics of Residential Development

### REVENUE VS. COSTS



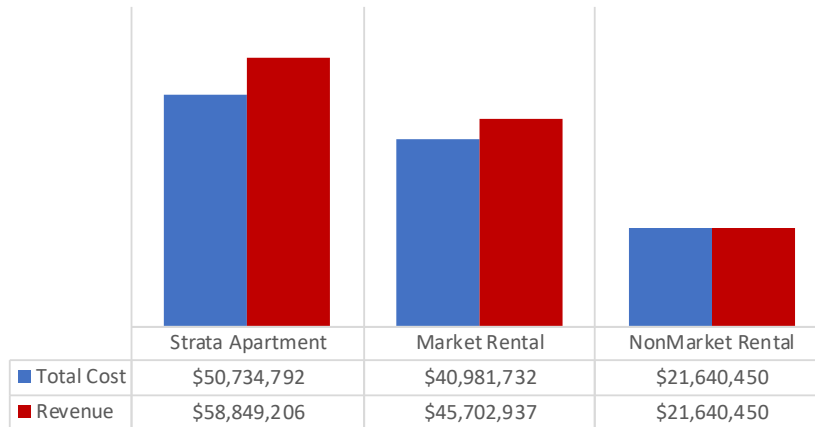
## Economics of Residential Development

### PROFIT



## Economics of Residential Development

### REVENUE VS. COSTS



## Economics of Residential Development

### LAND RESIDUAL





## Economics of Residential Development

### PROJECT VIABILITY

- Impacted by changes to tenure
- Subsidy or Incentives required
  - Density
  - Fee waivers
  - Tax holidays

## Economics of Residential Development

Questions?

**Presentation: Terminology Handout - Economics of Residential Development**

**Presenter: Gerry Mulholland, G.P Rollo and Associates**

When discussing development economics one frequently encounters certain terms:

- **Profit** – revenue minus costs equals profit.
  - Often expressed as a ratio to project costs.
  - Used for determining viability of a short term investment.
  - Standard would be 15% profit as a ratio to total project costs for strata.
- **Yield** – ongoing financial performance over time of an investment.
  - Used for determining viability of a longer term investment.
  - Standards will vary by project and developer, as well as other market influences.
- **Discount Rate** – a factor by which one accounts for how the value of money changes over a period of time.
  - Implicitly accounts for risk, interest, inflation, etc.
- **Net Present Value (NPV)** – the net sum of all revenues and costs after applying a discount rate.
  - Allows for something similar to profit calculation for a long term investment.
  - The key is that any NPV greater than \$0 indicates a good investment.
- **Internal Rate of Return (IRR)** – the average return of an investment over a set period of time expressed as a percentage.
- **Hurdle Rate** – the target IRR one wishes to achieve to have an economically viable project.
  - Generally this would be equivalent to the discount rate that would generate a NPV of \$0 or higher.
- **Net Operating Income** – income remaining after accounting for debt loss, vacancy, and operating costs.
  - Used for a rental, commercial, industrial, or other income producing property.
- **Capitalization (or Cap) Rate** – observed ratio between the price an income producing property sells for on the open market and the NOI of the building the year prior to sale.
  - $\text{NOI} / \text{Sales Price} = \text{Cap Rate}$
  - Cap rates are monitored in the real estate industry and published reports are generally available every quarter.
  - Allows one to estimate the sales value of an income producing property in a similar location with a similar use based on the NOI
    - $\text{NOI} / \text{Cap Rate} = \text{Estimated Sales Price}$



## **Committee of the Whole Report**

### **For the Meeting of May 16, 2019**

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**To:** Committee of the Whole **Date:** May 2, 2019  
**From:** Kerri Moore, Head of Business & Community Relations  
**Subject:** Late Night Program Update

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#### **RECOMMENDATION**

That Council receive this report for information.

#### **EXECUTIVE SUMMARY**

The Late Night Program has been in place since 2010. The strategy adopted at that time has continued to provide a framework for program activities. The City has sustained a safe and welcoming downtown at night with the support of the Late Night Advisory Committee, dedicated police officers, supervised taxi stands, portable urinals and quarterly Multi-agency Task Force tours. In 2018, several workshops were also offered, specific sound impacts on residents were addressed, and the licence agreements for late night food vendors were renewed.

Looking forward, resident impacts are a growing concern, especially where they are adjacent to concentrations of liquor-licensed seats with later operating hours. Public safety, personal health and effective transportation will also remain important issues and program responses have been identified specific to them. A healthy late night hospitality district is a significant part of the local economy and a valuable asset for Victoria residents. Directions for Late Night Program will provide appropriate support for achieving desired outcomes that will sustain and strengthen its vitality.

#### **PURPOSE**

The purpose of this report is to provide Council with an update on the Late Night Program since the last report on March 24, 2016.

#### **BACKGROUND**

In May 2009, Mayor Dean Fortin, Councillor Charlayne Thornton-Joe (who served as Downtown liaison for Council) and Chief Constable Jamie Graham formed the Mayor's Task Force to undertake an intensive review of late night issues and identify potential improvements through a series of information-gathering meetings with individual stakeholders. Its goal was to "*creat(e) a comprehensive and cohesive strategy that would enhance the safety, attractiveness and accessibility of the downtown*". Recognizing that the role of the downtown hospitality district is

more than a problem to be managed, the Task Force also sought to *“focus on measures to pave the way for the evolution of a dynamic and diverse evening and late night economy.”*

The Task Force heard about problems relating to:

- Lack of adequate transportation,
- Safety and security,
- Impacts on downtown residents, and
- Alcohol service and consumption.

Following a series of extensive interviews and research of best practices in North America and the UK, the Task Force Report recommended several initiatives to be undertaken over a six month trial period. These initiatives were approved by Council in November 2009 and included:

- Four dedicated late night police officers each Friday and Saturday night,
- Improved cooperation amongst enforcement agencies,
- Enhanced sanctions for non-conforming licensees,
- Three supervised taxi stands,
- Extended late night bus service on several key routes,
- Public awareness campaign,
- More public urinals, and
- Food vendors at taxi stands.

Four additional police officers were funded through the Late Night Program and a Multi-agency Task Force (VicPD, the City of Victoria Fire Department, Bylaw Services, Island Health, and the Liquor & Cannabis Regulation Branch) was initiated for quarterly inspection tours of liquor-licensed venues. Fines for infractions were raised, supervised taxi stands were established and late night bus service was extended. Food vendors were also recruited and a late night urinal program was introduced.

Following the pilot, an assessment of success was undertaken, based on both qualitative and quantitative indicators.

- A Downtown Victoria Business Association (DVBA) survey of business and property owners indicated that approximately half of respondents perceived some improvements relating to social disorder issues, while fewer felt that conditions were worse or unchanged,
- VicPD reported a 10% reduction in overall social disorder calls for service late at night,
- Taxi stand attendants reported increased use of the three stands, and
- Three bus routes were extended by 1.5 hours (leaving the downtown at half hour intervals) to approximately 1:30am on Fridays and Saturdays. The average number of passengers was initially low, however, the number increased after BC Transit committed to continuing with the service following the pilot project.

Based on these indications of progress, Council approved recommendations to continue with the program, including to:

- Create a half-time position to coordinate the implementation of initiatives,
- Maintain and improve the three supervised taxi stands,
- Pursue later hours and additional routes for late night buses,



- Continue with four dedicated police officers for late night Fridays and Saturdays from 10:30-3:30am,
- Continue to facilitate cooperative efforts amongst enforcement agencies,
- Promote BarWatch program participation, which address problematic individuals in venues,
- Conduct public awareness programs, and
- Establish more public urinals and food vendors.

In 2016, staff reported to Council that VicPD calls for service had dropped by 26% from 2010 to 2016, then climbed slightly attributed primarily to behaviour issues on the 900 block of Douglas. A social survey conducted in 2014 found that over 70% of downtown patrons felt safe downtown and 30% felt it had become safer over the previous few years. Most taxi stand users were satisfied with their experience. More bus routes were also added to the late night service in 2014.

## **CURRENT ACTIVITIES**

Since 2016, the Late Night Program has continued to focus on identifying and implementing improvements that will make the downtown late night experience safe, vibrant and enjoyable, while minimizing impacts on residents. With the introduction of the Neighbourhood Team in 2015, the Late Night Program continued to be administered as one of the programs within their key duties.

### **1. Leadership**

The Late Night Advisory Committee is comprised of representatives of the Hotel Association of Greater Victoria, Downtown Victoria Business Association, BC Restaurant and Food Association, Liquor and Cannabis Regulatory Branch, Downtown Residents Association, Victoria Bar and Cabaret Association, VicPD, City staff and the Council Liaison. The committee meets quarterly to consider late night strategy objectives and to make recommendations and advance improvements. Any suggestions outside the current scope of the program are approved by resolution of the committee and moved forward to Council via the Council liaison on the committee. Recent referrals have related to needs for extended late night bus service, addressing restaurants operating as bars, a municipal alcohol policy and the need for more washroom facilities in the downtown.

Webpages and a logo/brand have been also developed for the late night program to provide better public awareness about the program.

### **2. Safety and Neighbourhood Impacts**

#### Late Night Task Force

Two dedicated teams of two "Late Night Task Force" officers continue to patrol the downtown from 10:30pm-3:30am on Friday and Saturday nights.

Over their five hour patrols, time is allocated to a range of activities that shift in emphasis over the course of the night. Time is allocated based on prioritization of impact. Circulating around the downtown and observing conditions in and around active venues provides an opportunity to prevent or intervene in situations before they escalate. Issuing tickets or charging individuals may be warranted depending on severity and whether time is best spent completing the documentation

of the offence or managing other issues. A pair of officers can spend considerable time following up on a single infraction at a critical period of their late night shift.

#### Late Night Taxi Stands

The City has continued to operate two late night taxi stands to expedite the loading of taxis and safe movement of people out of the downtown at closing time. Staff have worked closely with attendants at supervised taxi stands to improve their effectiveness. They continue to work well to support safe and orderly queueing and loading of taxis at Bastion Square and the Strathcona Hotel. Attendants also effectively keep patrons off the street and contained on the sidewalk at the Strathcona location. Due to low patronage at a third stand at Yates and Douglas Streets, alternative locations for were piloted in 2018, but none were successful and the stand was discontinued.

#### Sexual Assault Prevention

A sexual assault prevention workshop was conducted primarily for bar and restaurant operators, but also included VicPD and taxi stand attendants. The session was well-received, and several follow-up initiatives were supported by attendees. These included venue audits, a common code of conduct and a trial of a late night street patrol team modelled after Good Night Out in Vancouver.

#### Public Urination

The hospitality district currently has a sidewalk washroom on Langley Street and a sidewalk urinal on Government Street. In addition to these permanent washrooms, the portable urinal program has continued to provide weekend outdoor facilities for men. The intent is to reduce impacts on business frontages and improve overall cleanliness in the hospitality district. The cost-neutral program continues to be operated with personnel from Our Place and sponsorship by downtown businesses. The six urinals are deployed by tricycle cart to strategic locations in the late evening and are then recovered early the following morning.

#### Residents' Complaints

Staff have followed up on complaints by downtown residents that relate to the late night hospitality district (e.g. lower Yates Street). This entails evaluating circumstances and discussing options for addressing the issues with both complainants and implicated late night businesses. There are often both conventional and creative means of managing impacts, and these usually result in meaningful improvements. Complaints typically persist where there is little geographic distance between residences and venues that are lively later in the evenings.

#### Protecting Hospitality Venues

Jocelyn Kane, a consultant with the Responsible Hospitality Institute, delivered a presentation to Late Night Advisory Committee members and other interested parties. She discussed innovative practices that San Francisco has applied to both manage impacts between hospitality venues and residents and protect the city's important late night economy. These included venues assuming responsibility for managing patrons in public space adjacent to venues and a requirement for residential developers to consult with hospitality businesses prior to building approval. The presentation was well-received, and suggestions were identified for further exploration.



### **3. Transportation**

The persistent shortage of transportation options late at night prompted the Late Night Advisory Committee to recommend that Council support an extension of bus service to capture the last bar patrons leaving after the latest closing time. Support letters were sent from the City and from most of the committee members' organizations. The request for longer service hours on the weekends was successful and BC Transit is launching extended service in early September 2019.

### **4. Licensee Operation**

The Multi-Agency Task Force conducts an inspection tour of the downtown and late night licensed venues every three months. The group is comprised of City staff, VicPD, LCRB inspectors, Fire Department and Island Health. The purpose is to observe conditions first hand, share information and identify issues requiring further discussion. Agency-specific issues are documented and followed up independently.

Bi-annual meetings with liquor licensees were initiated to improve communication and strengthen the relationship amongst agencies and business operators. Two well-received meetings were held in 2018. VicPD have also continued to support the licensed venues' BarWatch program.

### **5. Late Night Services**

A call for expressions of interest for food vendors was issued in 2018. The 2010 terms of operation required updating and this provided an opportunity for other interested parties to submit proposals. Given that the vending policies of the City were scheduled for review, the intention was to maintain the same general direction for the program. The Late Night Advisory Committee also suggested that an expansion of the program was not advisable at this time. They suggested it was preferable to increase promotion of existing dining options indoors. The existing vendors were successful in having their licences renewed at the end of the process.

## **ISSUES AND ANALYSIS**

Moving forward, the concerns and initiatives below have identified as priorities.

### **1. Neighbourhood Impacts**

Impacts to residents continues to be of primary concern in the downtown hospitality district. New residential buildings and renovated older structures are bringing more residents in greater density and distribution throughout the downtown. This is increasingly affecting the Old Town area where many hospitality businesses are located.

Where residents are some distance from venues, business owners have employed additional staff and make operational policy adjustments to reasonably address sound from line-ups and music systems inside the building. When residences are located immediately adjacent to hospitality venues, it is often difficult to implement measures that satisfy residents' expectations. This can be as innocuous as people talking on the sidewalk in loud voices. Late night conditions are often not clearly understood by new residents and no provisions are required in the design of residences that would mitigate impacts (e.g. sound proof windows).

Directions for reducing neighbourhood impacts include the development of a municipal alcohol policy that will provide a framework for a healthy late night economy that relies on good planning. Such a policy can:

- Help provide guidance in decision-making with regards to new and amended liquor licences,
- Provide measures for proposed residential developments which would mitigate sound related to hospitality venues in the area of downtown where hospitality is a focus (e.g. design features, letters of declaration).

## **2. Safety**

Although the downtown is generally a safe environment for hospitality venue patrons, higher concentrations of patrons in unsupervised public space can present concerns. Increased interactions amongst patrons can result in confrontations, reckless horseplay and increased sexual harassment. Patrons often also tend focus on their social activity and disregard traffic safety. Venue operators and police typically focus on managing these issues during later hours of the night.

Concentration of activity can also be addressed by managing the number of licensed seats and their hours of operation. However, this can be complicated by licensee practices. This includes food primary licensees operating like bars (i.e. hours where there is little food service) and where bars change in practices and “morph” to business models that cater to higher levels of drinking. Applicants can also make many assurances of low impact practices when applying for a licence, but these commitments are not typically incorporated into the terms of the licence and can change at the discretion of the operator or by a new operator purchasing the business. It is therefore important to consider all the terms that are, or would be, specifically attached to the licence.

The BarWatch Program is effective in keeping bars free of problematic individuals and its being updated in 2019 with the support of VicPD. Individuals who are associated with serious crime or violent incidents are entered into a database. In most of the busier bars, patron’s identification is scanned, and problematic individuals are identified and rejected admission. In venues where patron scanning is deemed not required, participating BarWatch members contact police if they have concerns about specific patrons, or police may identify such individuals while patrolling venues. If they are in the BarWatch database, the patrons are asked to leave the premises.

Sexual harassment is a concern where high amounts of alcohol are consumed. One workshop has already been held and staff are following up on Council’s Strategic Plan 2019 action to “explore ways to end sexual harassment and assault in Victoria, including using the Good Night Out international model to create a safe nightlife campaign for Victoria venues, bars, clubs and festivals.”

Directions for improving safety include:

- Working with licensees to address public space issues related to their operations
- Completing the update to the BarWatch program
- Conducting audits of venues to ensure the staff and environment minimize risk of sexual harassment incidents,



- Developing a common policy for business operators that establishes a best practices standard for conduct, and
- Initiating awareness patrols of teams that are activated late on weekend evenings interacting with patrons and providing information about sexual harassment.

### 3. Transportation

Extended bus service is scheduled to begin in September 2019. Late Night Advisory Committee members recognize a need to promote patronage of the service in order to ensure it is successful. The committee is developing a strategy with BC Transit to promote ridership amongst both hospitality zone patrons and business employees. Both the introduction of the new bus service in September and provincial legislation approving ride sharing expected later this year are likely to make a significant difference in addressing late night transportation issues.

## PROGRAM SUPPORT

### Understanding the Value

The evening and late night economy represents an important sector of the City's economy. Downtown is the Greater Victoria's primary destination for socializing and enjoying arts and entertainment. It provides direct and indirect employment to thousands of Victorians and generates business and tax revenue that contributes to the community's overall economic health. It is also important in attracting young professionals to the city, as well as providing an amenity that visitors and students expect from a high quality destination like Victoria.

This value has been recognized by many municipalities in North America and the United Kingdom. A 2016 study in Edmonton<sup>1</sup> found that the economic activity associated with the late night economy contributed over \$1.3 billion (0.7%) to the City's gross domestic product and almost 2% of full time jobs (11,719). If we were to apply these figures proportionately to Greater Victoria, the late night economy would contribute 3,262 jobs and \$371 million to the local economy.

This value of the late night economy is acknowledged in the Victoria's Downtown Core Area Plan which includes an action to "*...establish a management strategy ... including initiatives to maintain the downtown core area as the region's primary entertainment district*".

Assessing opportunities to enrich the range of late night offerings generally relies on choices of the private sector. Business owners continue to shift away from a large dance bar format towards pubs and restaurants with a more refined social environment. In recent years, some diversity has been introduced by businesses catering to specific interests such as climbing walls, games rooms and escape experiences. The City can provide important leadership. For example, the City's emerging music strategy could strengthen the hospitality district's identity as a go-to place for live music.

Directions for understanding and developing value in the late night economy include:

- Consideration for an evaluation of the current and potential local economic impact of the late night economy,

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<sup>1</sup> See Attachment I. Edmonton's Late Night Entertainment Economy – Economic Impact Assessment (2016). Office of the Chief Economist Responsible Hospitality. [https://www.edmonton.ca/business\\_economy/documents/Late\\_Night\\_Economy\\_2016.pdf](https://www.edmonton.ca/business_economy/documents/Late_Night_Economy_2016.pdf)

- Strategic leadership to leverage latent interest in hospitality district development from the business community, and
- Developing municipal alcohol policy and continuing to fund a late night program that is supportive of a strong late night economy.

### **Municipal Alcohol Policy**

In 2018, the Late Night Advisory Committee recommended to Council that staff assess opportunities for developing a municipal alcohol policy (MAP). MAPs typically focus on "... the appropriate use of alcohol at an event or venue owned or operated by a municipality and can be a key tool for building a community culture of moderation towards alcohol."<sup>2</sup> It was proposed that the scope of a MAP for Victoria be broader and establish a basis for a more coherent and consistent approach for decision-making related to liquor licensees. It would also set out measures to improve overall operation of the late night economy including:

- Measures for improving safety and security for downtown late night patrons
- Methods for encouraging healthy alcohol consumption levels
- Consideration for managing alcohol-related impacts to residents
- Ways the policy will support a thriving late night economy, and
- Establishing guidelines for alcohol service at City facilities, parks and public space

Council approved the development of a policy and the City was successful in receiving a BC Healthy Communities grant of \$7,000 to cover a portion of the costs. Staff have secured a consultant internationally recognized for their work in assessing late night economies to lead this project. Council will receive an interim report providing key proposed policy directions and a final report and policy expected to be complete by the end of 2019.

### **Budget**

The budget for the late night program has remained the same over the last four years. In addition to the budgeted line items, the late night urinal program also incurs costs (e.g. cargo trike), though it is operated primarily on a cost recovery basis between business owners and Our Place Society. Initial development of a sexual assault prevention strategy will be funded from the \$4,400 budgeted for communications.

<b>Initiative</b>	<b>Budget Item</b>	<b>Cost</b>
Taxi Zones	Security staff and Signage	\$35,000
Enhanced Police Services	4 Special Duty Police Officers (Fridays, Saturdays)	\$215,500
Communications	Workshops, Materials and Messaging	\$4,400
	<b>TOTAL</b>	<b>\$254,900</b>

### **Police Services and Hosting a Safe Downtown**

Dedicated late night police officers have played a key role in the downtown when the hospitality district is active. They have provided a visible presence and prevent or respond to disruptive and unsafe behaviour issues, monitor and enforce regulations with licensee operations and help ensure orderly dispersal of crowds at closing times.

<sup>2</sup> Canadian Centre on Substance Abuse and Addiction (2019)



In 2018, Council requested information on options for (1) adjusting the allocation of direct funding to policing and/or (2) delivering services through non-police resources. Special Duty officers paid directly by the City were selected over regular patrols because (1) the requested service was specific to Victoria and not shared with Esquimalt, and (2) police personnel would otherwise fall under VicPD command and could be directed to a variety of duties as VicPD saw fit, rather than specifically to late night patrols. Police report that there are currently insufficient existing resources to support the consistent presence of dedicated late night downtown patrol officers without the direct funding arrangement.

VicPD is currently developing a new reporting protocol for Late Night Task Force officers that will better reflect the actions they are taking to both prevent and respond to late night issues. Data from the new reporting protocol will be used to both describe the VicPD dedicated late night officers' activities and gauge overall outcomes for public safety, personal health and disturbance to residents. This will provide a clearer understanding of changes in conditions the late night hospitality district and better inform improvements to the program.

While the current level of police support is important in maintaining a safe downtown, other options for improving the social environment may support security interests as well as promoting positive change in late night culture. One option would be to deploy a "hospitality team", which could engage with downtown patrons, providing information and assistance and reporting any unsafe conditions to police. Such teams may be trained in sexual assault prevention and assume the role that the Good Night Out team provides in Vancouver.

### **Licence Fees**

Revenue from liquor-related business licensing fees brought \$126,500 to the City in 2018. The majority of that (\$71,000) came from the 20% of business licences that were liquor primary, for an average cost of \$1,145. Food primaries paid \$200 per licence. A comparison to other municipalities in 2016 found that municipalities vary greatly in their liquor licence charges and the way business licence fees are assessed to different liquor licence types.

Current business licence fees do not cover the cost of the Late Night Program. Over the years, various options for recovery of costs associated with the program have been investigated. Due to limitations under the *Community Charter*, there are limited options available to the City, though incremental increases in licence fees may be considered given that the current licence fees have not changed in several years. The business association has expressed concern with any substantial changes in fees, given other costs being absorbed by businesses this year (e.g. employer health benefits).

Directions for cost recovery for the late night program include:

- Greater responsibility to operators for issues related to their businesses (e.g. taxi stands),
- Possible increases in licence fees to cover a greater portion of late night program costs.

### **OPTIONS & IMPACTS**

Options for advancing the late night strategy and program are embedded in the previous section of this report.

### 2019 – 2022 Strategic Plan

The late night program contributes to the general objectives for: prosperity and economic inclusion; health well-being and a welcoming city; as well as strong, liveable neighbourhoods. Specific objectives targeted in the late night program include:

- Explore ways to end sexual harassment and assault in Victoria, including using the Good Night Out international model to create a safe nightlife campaign for Victoria venues, bars, clubs and festivals
- Advocate for late night bus service
- Develop a Municipal Alcohol Policy to address concerns brought forward by the Late Night Advisory Committee

### Impacts to Financial Plan

- The existing budget funds current initiatives.
- Additional funding to complete the municipal alcohol policy confirmed.
- Other identified resource needs to be presented for 2020 budget planning.
- It is suggested that the business licence fees for liquor and food primary licences be reviewed, which may result in changes to revenue.

### Official Community Plan Consistency Statement

- Land Management and Development: That the Downtown Core Area remains the Capital Region's primary economic, social, arts, cultural, and entertainment centre ... (p34)
- Economy: That the function of the Urban Core as the primary regional centre of employment, learning, arts, culture, entertainment, recreation and specialty retail is maintained and enhanced with high quality facilities, services and events (p104)
- Arts and Culture: Victoria is a place where artists are able to thrive and where people from all walks of life enjoy formal and informal opportunities to create and enjoy the arts, culture and entertainment activities. (p115)

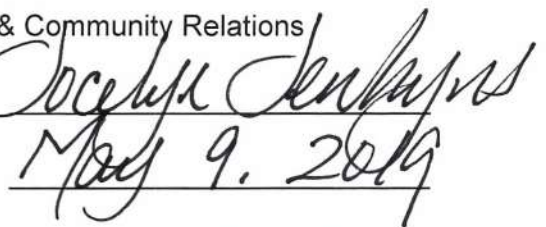
Respectfully submitted,

  
Michael Hill  
Neighbourhood Liaison

  
Kerri Moore  
Head of Business & Community Relations

**Report accepted and recommended by the City Manager.**

**Date:**

  
May 9, 2019

### **List of Attachments**

Appendix 1 – Edmonton's Late Night Entertainment Economy – Economic Impact Assessment



## 1.0 Executive Summary

Edmonton's late night entertainment economy continues to be vibrant and thriving. It contributes to the social and cultural fabric of the city, and improves the city's viability and appeal for both local residents as well as tourists. This sector creates thousands of jobs and generates millions of dollars in economic output per annum. The late night entertainment economy is diverse, and constitutes any of the following types of establishments: eating and drinking establishments, bars, lounges, nightclubs, casinos, music venues and after-hours clubs.

Through Responsible Hospitality Edmonton, the City continues to take a leadership role in supporting the economic development of this growing industry. Initiatives like this economic impact assessment, receiving the International Purple Flag accreditation, along with late night transit, demonstrate the City's commitment in late night economy policy and program development.

In 2012, the City of Edmonton conducted the first late night economic impact study; the key findings are summarized in Table 1. Using 2010 data, the total economic output generated from this sector was \$686,511,073, while the gross domestic product (GDP) generated from the late night economy was estimated to be \$310,008,796. The late night entertainment economy also contributed 5,807 full-time equivalent jobs in 2010.

In 2016, the Office of the Chief Economist and Responsible Hospitality Edmonton updated the late night economic impact study using 2014 data. The key findings of the economic impact study of Edmonton's late night entertainment economy are summarized in Table 1. Over the course of four years, Edmonton's late night economy has continued to contribute to Edmonton's economy and the number of individuals employed has grown.

**Table 1: Summary of Economic Impacts**

Category	Total Economic Impact		
	2010	2014*	2014
Total Economic Output	\$686,511,073	\$1,334,474,085	\$1,431,112,160
Gross Domestic Product (GDP)	\$310,008,796	\$672,467,947	\$672,907,042
No. of Full-Time Equivalent Jobs	5,807	11,719	11,719
*2014 values are in 2010 dollars			

## Downtown Late Night Program

May 2019 Update

To provide Council with an update on the Late Night Program since the last report on March 24, 2016



Downtown Late Night Program May, 2019

## “Nothing good ever happens downtown after midnight”

*San Francisco Chief of Police*



Downtown Late Night Program May, 2019

## Mayor's Late Night Task Force

- Comprised of Mayor, Police Chief and Councillor
- Broad consultation in 2009
- 6 month pilot project
  - *Extended bus service*
  - *Supervised taxi stands*
  - *Four special duty police officers*
  - *Portable urinals*
- Program introduced in 2010



Downtown Late Night Program May, 2019

## City Strategic Plan

### Objectives

- Prosperity and economic inclusion
- Health well-being and a welcoming city
- Strong, livable neighbourhoods

### Specifically:

- Explore ways to end sexual harassment and assault in Victoria, including using the Good Night Out international model to create a safe nightlife campaign for Victoria venues, bars, clubs and festivals
- Advocate for late night bus service
- Develop a Municipal Alcohol Policy to address concerns brought forward by the Late Night Advisory Committee



Downtown Late Night Program May, 2019

## Program Budget

Initiative	Item	Cost
Taxi Zones	Security Staff and Signage	\$35,000
Enhanced Police Services	4 Special Duty Police Officers (Fridays, Saturdays)	\$215,500
Communications	Workshops, Materials and Messaging	\$4,400
		<b>\$254,900</b>

LIQUOR LICENSING REVENUE		
Food Primaries	253	\$50,373
Liquor Primaries	62	\$70,788
		<b>\$121,161</b>

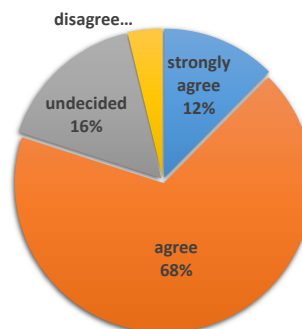


Downtown Late Night Program May, 2019

## The program continues to focus on:

1. Transportation
2. Public Safety
3. Resident Impacts
4. Personal Health
5. Development of Late Night Economy >>

Do you find downtown a fun place for evening entertainment?



Downtown Late Night Program May, 2019



## Late Night Advisory Committee

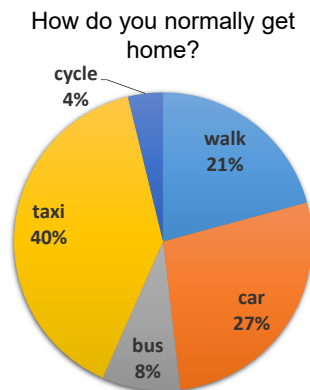
1. Is provided with updates on the late night conditions and program activities
2. Raises issues based on their observations
3. Makes suggestions for the program, within existing terms and allocated resources
4. May make recommendations to Council through the Councillor Liaison



Downtown Late Night Program May, 2019

## 1. Transportation

- Taxis are highly used and still a shortage 1:30-2:30am
- Bus service expanded in 2014 (47-81 trips)
- To be extended to 2:45am in September 2019
- Ride sharing will also increase transportation options

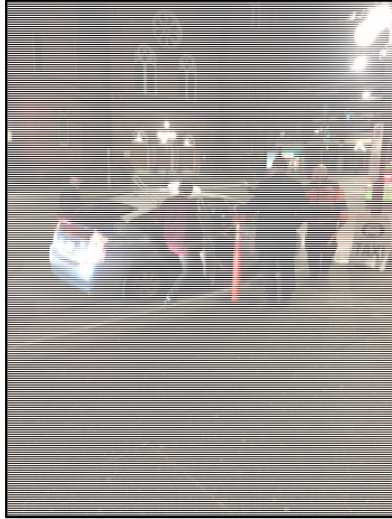


270-280 taxis



Downtown Late Night Program May, 2019

## Taxi Stands



**FOOTPRINTS SECURITY**  
City of Victoria Metrics and Statistics  
DATE: Feb 14, 2017  
NAME: John Doe  
LOCATION (Civic Area): Georgetown / Water St / Wharf St

Time	Number of Taxis Using Stand	Number of People Using Stand	Event Wait Time	Longest Wait Time
1700 - 1730	10	15	10	15
1730 - 1800	12	18	12	18
1800 - 1830	15	20	15	20
1830 - 1900	18	25	18	25
1900 - 1930	20	30	20	30
1930 - 2000	22	35	22	35
2000 - 2030	25	40	25	40
2030 - 2100	28	45	28	45
2100 - 2130	30	50	30	50
2130 - 2200	32	55	32	55
2200 - 2230	35	60	35	60
2230 - 2300	38	65	38	65
2300 - 2330	40	70	40	70
2330 - 2400	42	75	42	75
2400 - 2430	45	80	45	80
2430 - 2500	48	85	48	85
2500 - 2530	50	90	50	90
2530 - 2600	52	95	52	95
2600 - 2630	55	100	55	100
2630 - 2700	58	105	58	105
2700 - 2730	60	110	60	110
2730 - 2800	62	115	62	115
2800 - 2830	65	120	65	120
2830 - 2900	68	125	68	125
2900 - 2930	70	130	70	130
2930 - 3000	72	135	72	135
3000 - 3030	75	140	75	140
3030 - 3100	78	145	78	145
3100 - 3130	80	150	80	150
3130 - 3200	82	155	82	155
3200 - 3230	85	160	85	160
3230 - 3300	88	165	88	165
3300 - 3330	90	170	90	170
3330 - 3400	92	175	92	175
3400 - 3430	95	180	95	180
3430 - 3500	98	185	98	185
3500 - 3530	100	190	100	190
3530 - 3600	102	195	102	195
3600 - 3630	105	200	105	200
3630 - 3700	108	205	108	205
3700 - 3730	110	210	110	210
3730 - 3800	112	215	112	215
3800 - 3830	115	220	115	220
3830 - 3900	118	225	118	225
3900 - 3930	120	230	120	230
3930 - 4000	122	235	122	235
4000 - 4030	125	240	125	240
4030 - 4100	128	245	128	245
4100 - 4130	130	250	130	250
4130 - 4200	132	255	132	255
4200 - 4230	135	260	135	260
4230 - 4300	138	265	138	265
4300 - 4330	140	270	140	270
4330 - 4400	142	275	142	275
4400 - 4430	145	280	145	280
4430 - 4500	148	285	148	285
4500 - 4530	150	290	150	290
4530 - 4600	152	295	152	295
4600 - 4630	155	300	155	300
4630 - 4700	158	305	158	305
4700 - 4730	160	310	160	310
4730 - 4800	162	315	162	315
4800 - 4830	165	320	165	320
4830 - 4900	168	325	168	325
4900 - 4930	170	330	170	330
4930 - 5000	172	335	172	335
5000 - 5030	175	340	175	340
5030 - 5100	178	345	178	345
5100 - 5130	180	350	180	350
5130 - 5200	182	355	182	355
5200 - 5230	185	360	185	360
5230 - 5300	188	365	188	365
5300 - 5330	190	370	190	370
5330 - 5400	192	375	192	375
5400 - 5430	195	380	195	380
5430 - 5500	198	385	198	385
5500 - 5530	200	390	200	390
5530 - 5600	202	395	202	395
5600 - 5630	205	400	205	400
5630 - 5700	208	405	208	405
5700 - 5730	210	410	210	410
5730 - 5800	212	415	212	415
5800 - 5830	215	420	215	420
5830 - 5900	218	425	218	425
5900 - 5930	220	430	220	430
5930 - 6000	222	435	222	435
6000 - 6030	225	440	225	440
6030 - 6100	228	445	228	445
6100 - 6130	230	450	230	450
6130 - 6200	232	455	232	455
6200 - 6230	235	460	235	460
6230 - 6300	238	465	238	465
6300 - 6330	240	470	240	470
6330 - 6400	242	475	242	475
6400 - 6430	245	480	245	480
6430 - 6500	248	485	248	485
6500 - 6530	250	490	250	490
6530 - 6600	252	495	252	495
6600 - 6630	255	500	255	500
6630 - 6700	258	505	258	505
6700 - 6730	260	510	260	510
6730 - 6800	262	515	262	515
6800 - 6830	265	520	265	520
6830 - 6900	268	525	268	525
6900 - 6930	270	530	270	530
6930 - 7000	272	535	272	535
7000 - 7030	275	540	275	540
7030 - 7100	278	545	278	545
7100 - 7130	280	550	280	550
7130 - 7200	282	555	282	555
7200 - 7230	285	560	285	560
7230 - 7300	288	565	288	565
7300 - 7330	290	570	290	570
7330 - 7400	292	575	292	575
7400 - 7430	295	580	295	580
7430 - 7500	298	585	298	585
7500 - 7530	300	590	300	590
7530 - 7600	302	595	302	595
7600 - 7630	305	600	305	600
7630 - 7700	308	605	308	605
7700 - 7730	310	610	310	610
7730 - 7800	312	615	312	615
7800 - 7830	315	620	315	620
7830 - 7900	318	625	318	625
7900 - 7930	320	630	320	630
7930 - 8000	322	635	322	635
8000 - 8030	325	640	325	640
8030 - 8100	328	645	328	645
8100 - 8130	330	650	330	650
8130 - 8200	332	655	332	655
8200 - 8230	335	660	335	660
8230 - 8300	338	665	338	665
8300 - 8330	340	670	340	670
8330 - 8400	342	675	342	675
8400 - 8430	345	680	345	680
8430 - 8500	348	685	348	685
8500 - 8530	350	690	350	690
8530 - 8600	352	695	352	695
8600 - 8630	355	700	355	700
8630 - 8700	358	705	358	705
8700 - 8730	360	710	360	710
8730 - 8800	362	715	362	715
8800 - 8830	365	720	365	720
8830 - 8900	368	725	368	725
8900 - 8930	370	730	370	730
8930 - 9000	372	735	372	735
9000 - 9030	375	740	375	740
9030 - 9100	378	745	378	745
9100 - 9130	380	750	380	750
9130 - 9200	382	755	382	755
9200 - 9230	385	760	385	760
9230 - 9300	388	765	388	765
9300 - 9330	390	770	390	770
9330 - 9400	392	775	392	775
9400 - 9430	395	780	395	780
9430 - 9500	398	785	398	785
9500 - 9530	400	790	400	790
9530 - 9600	402	795	402	795
9600 - 9630	405	800	405	800
9630 - 9700	408	805	408	805
9700 - 9730	410	810	410	810
9730 - 9800	412	815	412	815
9800 - 9830	415	820	415	820
9830 - 9900	418	825	418	825
9900 - 9930	420	830	420	830
9930 - 10000	422	835	422	835

**Additional Metrics - Street Patrol Issues**

Time	Fighting Overheard in Taxis	Aggression Related to Taxis	Open Liquor	Excessive Intoxication
1700 - 1730	1	2	3	4
1730 - 1800	2	3	4	5
1800 - 1830	3	4	5	6
1830 - 1900	4	5	6	7
1900 - 1930	5	6	7	8
1930 - 2000	6	7	8	9
2000 - 2030	7	8	9	10
2030 - 2100	8	9	10	11
2100 - 2130	9	10	11	12
2130 - 2200	10	11	12	13
2200 - 2230	11	12	13	14
2230 - 2300	12	13	14	15
2300 - 2330	13	14	15	16
2330 - 2400	14	15	16	17
2400 - 2430	15	16	17	18
2430 - 2500	16	17	18	19
2500 - 2530	17	18	19	20
2530 - 2600	18	19	20	21
2600 - 2630	19	20	21	22
2630 - 2700	20	21	22	23
2700 - 2730	21	22	23	24
2730 - 2800	22	23	24	25
2800 - 2830	23	24	25	26
2830 - 2900	24	25	26	27
2900 - 2930	25	26	27	28
2930 - 3000	26	27	28	29
3000 - 3030	27	28	29	30
3030 - 3100	28	29	30	31
3100 - 3130	29	30	31	32
3130 - 3200	30	31	32	33
3200 - 3230	31	32	33	34
3230 - 3300	32	33	34	35
3300 - 3330	33	34	35	36
3330 - 3400	34	35	36	37
3400 - 3430	35	36	37	38
3430 - 3500	36	37	38	39
3500 - 3530	37	38	39	40
3530 - 3600	38	39	40	41
3600 - 3630	39	40	41	42
3630 - 3700	40	41	42	43
3700 - 3730	41	42	43	44
3730 - 3800	42	43	44	45
3800 - 3830	43	44	45	46
3830 - 3900	44	45	46	47
3900 - 3930	45	46	47	48
3930 - 4000	46	47	48	49
4000 - 4030	47	48	49	50
4030 - 4100	48	49	50	51
4100 - 4130	49	50	51	52
4130 - 4200	50	51	52	53
4200 - 4230	51	52	53	54
4230 - 4300	52	53	54	55
4300 - 4330	53	54	55	56
4330 - 4400	54	55	56	57
4400 - 4430	55	56	57	58
4430 - 4500	56	57	58	59
4500 - 4530	57	58	59	60
4530 - 4600	58	59	60	61
4600 - 4630	59	60	61	62
4630 - 4700	60	61	62	63
4700 - 4730	61	62	63	64
4730 - 4800	62	63	64	65
4800 - 4830	63	64	65	66
4830 - 4900	64	65	66	67
4900 - 4930	65	66	67	68
4930 - 5000	66	67	68	69
5000 - 5030	67	68	69	70
5030 - 5100	68	69	70	71
5100 - 5130	69	70	71	72
5130 - 5200	70	71	72	73
5200 - 5230	71	72	73	74
5230 - 5300	72	73	74	75
5300 - 5330	73	74	75	

## VicPD Late Night Officers

- 4 officers
- Accompanied by reserve officers
- 10:30 to 3:30am
- Fridays, Saturdays

10:30	• Patrol downtown streets
11:30	• Inspect licensed venues and support BarWatch
12:30	• Patrol and inspect
1:30	• Patrol for intoxication, violence and disturbance
2:30	• Monitor bar closing for safe crowd dispersal

15 min	• Public Urination Ticket
30 min	• Drinking in Public
1 hr	• Impaired Driving
4 hrs	• Assault / Arrest



Downtown Late Night Program May, 2019

## BarWatch

Venue operated with VicPD support



Downtown Late Night Program May, 2019

## Multi Agency Task Force

Multi-Agency Task Force - June 16 Tour							
Venue	Licence		Fire	VicPD	Bylaw	LCLB	IH
Argyle Attic	FP		😊	😊	😊	😊	😊
Bartholomew's Pub	LP	PP, patio	😊	😊	😊	😊	😊
Browns Social Club	FP	patio	😊	😊	😊	😊	😊
Canoe Brewpub	LP/FP	PP, patio	😊	😊	😊	😊	😊
Drake	LP		😊	😊	😊	😞	😊
Duke Saloon	LP	PP	😊	😊	😊	😞	😊
El Furniture Warehouse	LP	PP, patio	😊	😞	😊	😊	😊
Famous Originals	LP		😊	😊	😊	😊	😊
Logans	LP		😊	😊	😊	😊	😊

Quarterly tours of downtown venues



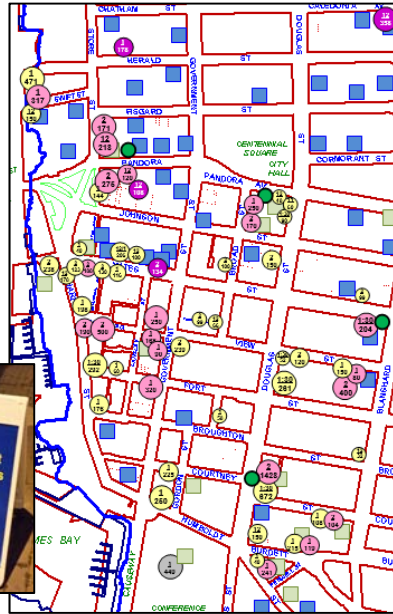
Downtown Late Night Program May, 2019

## 3. Resident Impacts

Disturbance is centred on the interface between downtown residences and late night venues



Downtown Late Night Program May, 2019



Downtown Late Night Program May, 2019

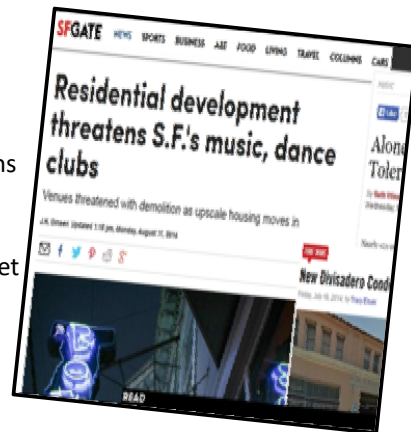
## San Francisco

### Residential Developments

- Developers must have hearing with Entertainment Commission prior to approval <100m from a venue
- Commission may make recommendations including:
  - Sound proofing
  - Location of patios and access to street
  - Disclosure Statements

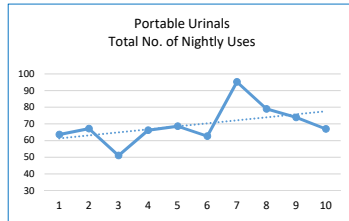
### Places of Entertainment

- All have City entertainment licences
- Sound levels set for each establishment
- Progressive and immediate enforcement



Downtown Late Night Program May, 2019

## Peeosks



### Victoria's little, utilitarian 'peeosks' prove effective in war against public urination

*There are six of the peeosks, each costing \$250, and since 2013 they have been put out on weekends, through a program sponsored by restaurant and bar owners*

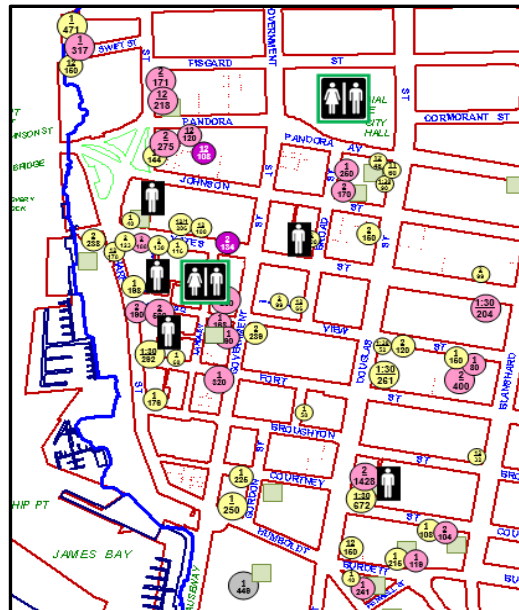


One of the peeosks installed outside of bars in Victoria, B.C. (courtesy City of Victoria)

First 3 months, 67 uses a night



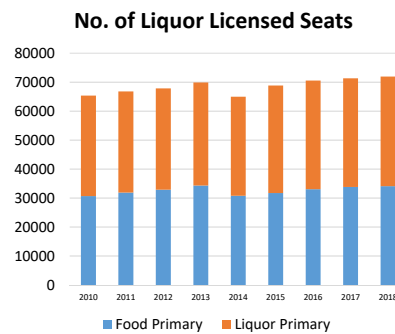
Downtown Late Night Program May, 2019



Downtown Late Night Program May, 2019

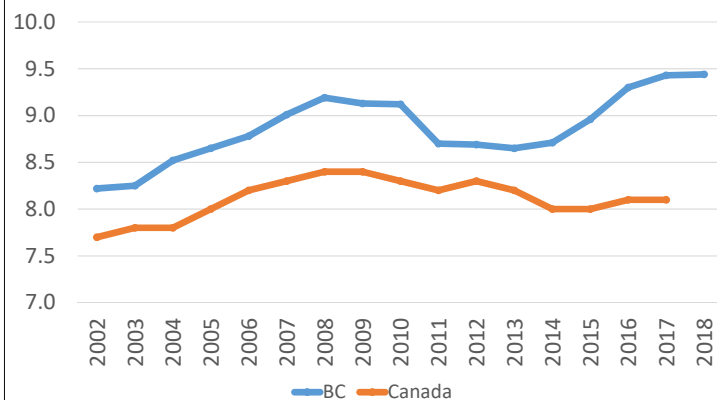
## 4. Personal Health

- Price and availability (locations, hours) are key factors
- 2014 provincial liquor policy expands liquor availability



Downtown Late Night Program May, 2019

### Per Capital Alcohol Consumption BC and Canada



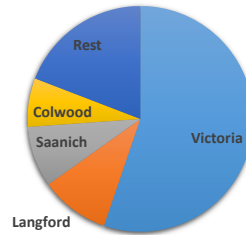
Downtown Late Night Program May, 2019



## 5. Developing the Late Night Economy

- Downtown is the entertainment centre for Greater Victoria
- Contributes to quality of life, and attracts young professionals and businesses
- Direct/indirect employment, taxes, arts and culture
- economy

No. Liquor Licence Seats

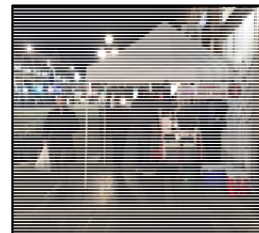
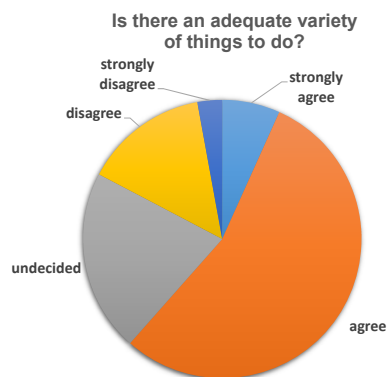


	Jobs	GDP
Edmonton	11,719	\$1.3B
Victoria	3,262	\$371M



Downtown Late Night Program May, 2019

## Potential for development of evening and late night



Downtown Late Night Program May, 2019



## Municipal Alcohol Policy

- Guidelines for alcohol service at City facilities, parks and public space
- Improving safety and security for patrons
- Encouraging healthy alcohol consumption levels
- Managing impacts to residents
- Supporting a thriving late night economy



Downtown Late Night Program May, 2019



## Committee of the Whole Report

For the Meeting of May 16, 2019

---

**To:** Committee of the Whole **Date:** May 8, 2019  
**From:** Chris Coates, City Clerk  
**Subject:** Proclamation "Intergenerational Day Canada" June 1, 2019

---

### RECOMMENDATION

That the "*Intergenerational Day Canada* Proclamation be forwarded to the May 23, 2019 Council meeting for Council's consideration.

### EXECUTIVE SUMMARY

Attached as Appendix A is the requested "*Intergenerational Day Canada* Proclamation. Council has established a policy addressing Proclamation requests. The policy provides for:

- A staff report to Committee of the Whole.
- Each Proclamation request requiring a motion approved at Committee of the Whole prior to forwarding it to Council for their consideration.
- Staff providing Council with a list of Proclamations made in the previous year.
- Council voting on each Proclamation individually.
- Council's consideration of Proclamations is to fulfil a request rather than taking a position.

A list of 2018 Proclamations is provided as Appendix B in accordance with the policy. Consistent with City Policy, Proclamations issued are established as fulfilling a request and does not represent an endorsement of the content of the Proclamation.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Chris Coates".

Chris Coates  
City Clerk

### LIST OF ATTACHMENTS

- Appendix A: Proclamation "Intergenerational Day Canada"
- Appendix B: List of Previously Approved Proclamations

**“INTERGENERATIONAL DAY CANADA”**

**WHEREAS** *Intergenerational Day Canada, June 1<sup>st</sup>, is meant to raise awareness about the power of making simple, respectful intergenerational connections; and*

**WHEREAS** *Intergenerational Day Canada, June 1<sup>st</sup> is a day to focus on the profound positive influence intergenerational connecting has on eliminating isolation and loneliness, moving us towards healthy, all-age friendly communities; and*

**WHEREAS** *Intergenerational Day Canada, June 1<sup>st</sup> is a day to celebrate all of the good things presently taking place between generations in local community; and*

**WHEREAS** *Intergenerational Day Canada, June 1<sup>st</sup> encourages simple, fun intergenerational sharing*

**WHEREAS** *Intergenerational Day Canada, June 1<sup>st</sup> will be an official reminder, a yearly invitation for every citizen to take one small respectful step to bridge generations within his or her local community.*

**NOW, THEREFORE** *I do hereby proclaim Saturday, June 1<sup>st</sup>, 2018 as  
“INTERGENERATIONAL DAY CANADA” on the HOMELANDS of the  
SONGHEES AND ESQUIMALT PEOPLE in the CITY OF VICTORIA,  
CAPITAL CITY of the PROVINCE of BRITISH COLUMBIA.*

**IN WITNESS WHEREOF**, *I hereunto set my hand this 23<sup>rd</sup> day of May, Two Thousand and Nineteen.*

---

**LISA HELPS  
MAYOR  
CITY OF VICTORIA  
BRITISH COLUMBIA**

**Sponsored By:  
Sharon Mackenzie  
Executive Director  
i2i Intergenerational Society**

**Appendix B**

<b>Council Meetings</b>	<b>Proclamations</b>
17-Jan-19	BC Aware Days 2019: Be Secure, Be Aware Days - Jan 28 - February 5
31-Jan-19	Eating Disorder Awareness Week - February 1 - 7, 2019 International Development Week - February 3 - 9, 2019
14-Feb-19	Heritage Week 2019 - February 18 - 24, 2019 Rare Disease Day - February 28, 2019
28-Feb-19	Tibet Day - March 10, 2019
14-Mar-19	Purple Day - March 26, 2019 World Kidney Day - March 14, 2019 World Tuberculosis Day - March 26, 2019
28-Mar-19	Sikh Heritage Day - April 14, 2019 Global Meetings Industry Day - April 4, 2019
11-Apr-19	National Organ and Tissue Donation Awareness Week - April 21 - 27, 2019 Human Values Day 2019 - April 24, 2019 Global Love Day - May 1, 2019 National Dental Hygienists Week - April 6 - 12, 2019
25-Apr-19	Child Abuse Prevention Month - April 2019 St. George Day - April 23, 2019 Huntington Disease Awareness Month - May 2019 Falun Dafa Day - May 13, 2019
09-May-19	Apraxia Awareness Day - May 14, 2019 North American Safe Boating Awareness Week - May 18 - 24, 2019 Phones Away Day - May 23, 2019 International Internal Audit Awareness Month - May 2019
23-May-19	



## Committee of the Whole Report For the Meeting of May 16, 2019

---

**To:** Committee of the Whole  
**From:** Chris Coates, City Clerk  
**Date:** May 8, 2019  
**Subject:** Proclamation "Orca Action Month" June, 2019

---

### RECOMMENDATION

That the *Orca Action Month* Proclamation be forwarded to the May 23, 2019 Council meeting for Council's consideration.

### EXECUTIVE SUMMARY

Attached as Appendix A is the requested *Orca Action Month* Proclamation. Council has established a policy addressing Proclamation requests. The policy provides for:

- A staff report to Committee of the Whole.
- Each Proclamation request requiring a motion approved at Committee of the Whole prior to forwarding it to Council for their consideration.
- Staff providing Council with a list of Proclamations made in the previous year.
- Council voting on each Proclamation individually.
- Council's consideration of Proclamations is to fulfil a request rather than taking a position.

A list of 2018 Proclamations is provided as Appendix B in accordance with the policy. Consistent with City Policy, Proclamations issued are established as fulfilling a request and does not represent an endorsement of the content of the Proclamation.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Chris Coates".

Chris Coates  
City Clerk

### LIST OF ATTACHMENTS

- Appendix A: Proclamation Orca Action Month
- Appendix B: List of Previously Approved Proclamations



## Appendix A

### **“ORCA ACTION MONTH”**

- WHEREAS** *British Columbia’s Resident Killer Whales (orcas) are listed as endangered (Southern population, of the Salish Sea) and threatened (Northern population) under the Species at Risk Act, and*
- WHEREAS** *Salish Sea orcas are an iconic population, culturally significant for Indigenous peoples and bring much pleasure and interest to residents of and visitors to the City of Victoria and*
- WHEREAS** *major factors in the decline of the Salish Sea orcas include previous captures for marine parks, declining salmon populations, marine pollution, vessel disturbance and underwater noise, and*
- WHEREAS** *the City of Victoria supports efforts to recover this endangered population by better understanding and providing for their needs, and*
- WHEREAS** *during the month of June various conservation groups in the Pacific Northwest come together to focus on educating the public and taking action to protect the Salish Sea orcas, and*
- WHEREAS** *bringing attention to the plight of the Salish Sea orcas also brings attention to conservation efforts to recover British Columbia’s herring and Chinook salmon populations, and*
- WHEREAS** *we recognize the importance of respecting and observing the Salish Sea orcas with care.*
- NOW, THEREFORE** I do hereby proclaim the month of June 2019 as **“ORCA ACTION MONTH”** on the **HOMELAND** of the **SONGHEES AND ESQUIMALT PEOPLE** in the **CITY OF VICTORIA, CAPITAL CITY** of the **PROVINCE** of **BRITISH COLUMBIA**.
- IN WITNESS WHEREOF**, I hereunto set my hand this 23<sup>rd</sup> day of May, Two Thousand and Nineteen.

---

**LISA HELPS**  
**MAYOR**  
**CITY OF VICTORIA**  
**BRITISH COLUMBIA**

**Sponsored By:**  
**Tessa Danelesko**  
**Georgia Strait Alliance**

**Appendix B**

<b>Council Meetings</b>	<b>Proclamations</b>
17-Jan-19	BC Aware Days 2019: Be Secure, Be Aware Days - Jan 28 - February 5
31-Jan-19	Eating Disorder Awareness Week - February 1 - 7, 2019 International Development Week - February 3 - 9, 2019
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23-May-19	



## Committee of the Whole Report

For the Meeting of May 16, 2019

---

**To:** Committee of the Whole **Date:** May 8, 2019  
**From:** Chris Coates, City Clerk  
**Subject:** Proclamation "Orca Awareness Month – Southern and Northern Residents"  
June, 2019

---

### RECOMMENDATION

That the *Orca Awareness Month – Southern and Northern Residents* Proclamation be forwarded to the May 23, 2019 Council meeting for Council's consideration.

### EXECUTIVE SUMMARY

Attached as Appendix A is the requested *Orca Awareness Month – Southern and Northern Residents* Proclamation. Council has established a policy addressing Proclamation requests. The policy provides for:

- A staff report to Committee of the Whole.
- Each Proclamation request requiring a motion approved at Committee of the Whole prior to forwarding it to Council for their consideration.
- Staff providing Council with a list of Proclamations made in the previous year.
- Council voting on each Proclamation individually.
- Council's consideration of Proclamations is to fulfil a request rather than taking a position.

A list of 2018 Proclamations is provided as Appendix B in accordance with the policy. Consistent with City Policy, Proclamations issued are established as fulfilling a request and does not represent an endorsement of the content of the Proclamation.

Respectfully submitted,

A blue ink signature of Chris Coates.

Chris Coates  
City Clerk

### LIST OF ATTACHMENTS

- Appendix A: Proclamation Orca Awareness Month – Southern and Northern Residents
- Appendix B: List of Previously Approved Proclamations



## Appendix A

### **“ORCA AWARENESS MONTH – SOUTHERN AND NORTHERN RESIDENTS”**

**WHEREAS** *British Columbia's resident Killer Whales (orcas) are listed as endangered (southern population at 74) and threatened (northern population) under the Species at Risk Act 2003; and*

**WHEREAS** *the existence of orcas brings much pleasure and interest to residents of, and visitors to, British Columbia, and continued existence of this population of culturally complex and sentient sea mammals has intrinsic value; and*

**WHEREAS** *the Province of British Columbia and the City of Victoria support the efforts to help this endangered population through improving public understanding of the species and its needs;*

**WHEREAS** *various conservation groups in the Pacific Northwest come together in the month of June to focus on educating the public and taking action to enhance the survival of orcas, the city declares June 2018 to be Orca Awareness Month .*

**NOW, THEREFORE** *I do hereby proclaim the month of June 2019 as “ORCA AWARENESS MONTH – SOUTHERN AND NORTHERN RESIDENTS” on the **HOMELAND** of the Lekwungen speaking **ESQUIMALT AND SONGHEES FIRST NATIONS** in the **CITY OF VICTORIA, CAPITAL CITY** of the **PROVINCE** of **BRITISH COLUMBIA**.*

**IN WITNESS WHEREOF**, *I hereunto set my hand this 23<sup>rd</sup> day of May, Two Thousand and Nineteen.*

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**LISA HELPS**  
**MAYOR**  
**CITY OF VICTORIA**  
**BRITISH COLUMBIA**

**Sponsored By:**  
**Diane McNally**  
**Orca Network Outreach**

**Appendix B**

<b>Council Meetings</b>	<b>Proclamations</b>
17-Jan-19	BC Aware Days 2019: Be Secure, Be Aware Days - Jan 28 - February 5
31-Jan-19	Eating Disorder Awareness Week - February 1 - 7, 2019 International Development Week - February 3 - 9, 2019
14-Feb-19	Heritage Week 2019 - February 18 - 24, 2019 Rare Disease Day - February 28, 2019
28-Feb-19	Tibet Day - March 10, 2019
14-Mar-19	Purple Day - March 26, 2019 World Kidney Day - March 14, 2019 World Tuberculosis Day - March 26, 2019
28-Mar-19	Sikh Heritage Day - April 14, 2019 Global Meetings Industry Day - April 4, 2019
11-Apr-19	National Organ and Tissue Donation Awareness Week - April 21 - 27, 2019 Human Values Day 2019 - April 24, 2019 Global Love Day - May 1, 2019 National Dental Hygienists Week - April 6 - 12, 2019
25-Apr-19	Child Abuse Prevention Month - April 2019 St. George Day - April 23, 2019 Huntington Disease Awareness Month - May 2019 Falun Dafa Day - May 13, 2019
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23-May-19	



## Committee of the Whole Report For the Meeting of May 16, 2019

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**To:** Committee of the Whole **Date:** May 8, 2019  
**From:** Chris Coates, City Clerk  
**Subject:** Proclamation "Brain Injury Awareness Month" June, 2019

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### RECOMMENDATION

That the *Brain Injury Awareness Month* Proclamation be forwarded to the May 23, 2019 Council meeting for Council's consideration.

### EXECUTIVE SUMMARY

Attached as Appendix A is the requested *Brain Injury Awareness Month* Proclamation. Council has established a policy addressing Proclamation requests. The policy provides for:

- A staff report to Committee of the Whole.
- Each Proclamation request requiring a motion approved at Committee of the Whole prior to forwarding it to Council for their consideration.
- Staff providing Council with a list of Proclamations made in the previous year.
- Council voting on each Proclamation individually.
- Council's consideration of Proclamations is to fulfil a request rather than taking a position.

A list of 2018 Proclamations is provided as Appendix B in accordance with the policy. Consistent with City Policy, Proclamations issued are established as fulfilling a request and does not represent an endorsement of the content of the Proclamation.

Respectfully submitted,

A blue ink signature of Chris Coates, City Clerk.

Chris Coates  
City Clerk

### LIST OF ATTACHMENTS

- Appendix A: Proclamation "Brain Injury Awareness Month"
- Appendix B: List of Previously Approved Proclamations

**“BRAIN INJURY AWARENESS MONTH”**

- WHEREAS** *more than 180,000 British Columbians are living with the outcome of an acquired brain injury; and*
- WHEREAS** *each year 22,000 British Columbians will suffer an acquired brain injury which may affect their cognitive, physical, psychological and social well-being; and*
- WHEREAS** *the effects are equally life-altering for the families, significant others, and friends; and*
- WHEREAS** *the personal costs to those living with a brain injury in the loss of quality of life, lost productivity and contribution to society is vast; and*
- WHEREAS** *the costs to society for care, supports, rehabilitation, emergency services and front line workers is astounding, and*
- WHEREAS** *public education for prevention and awareness are crucial within communities province-wide to reduce the incidence and prevalence of acquired brain injury, and*
- WHEREAS** *June has been designated as Brain Injury Awareness Month in British Columbia to reduce incidents, promote education and awareness, to aide survivors of brain injury to rebuild their live to achieve his or her maximum potential, and*
- WHEREAS** *The Cridge Centre for the Family and University of Victoria will be hosting the 6<sup>th</sup> Annual Survive Strive Thrive Conference, a one-day educational event on brain injury.*

**NOW, THEREFORE** I do hereby proclaim the month of June 2019 as **“BRAIN INJURY AWARENESS MONTH** on the **HOMELANDS** of the **SONGHEES AND ESQUIMALT PEOPLE** in the **CITY OF VICTORIA, CAPITAL CITY** of the **PROVINCE** of **BRITISH COLUMBIA**.

**IN WITNESS WHEREOF**, I hereunto set my hand this 23<sup>rd</sup> day of May, Two Thousand and Nineteen.

---

**LISA HELPS**  
**MAYOR**  
**CITY OF VICTORIA**  
**BRITISH COLUMBIA**

**Sponsored By:**  
**Janelle Breese Biagioni**  
**The Cridge Centre for the**  
**Family Brain Injury Services**

**Appendix B**

<b>Council Meetings</b>	<b>Proclamations</b>
17-Jan-19	BC Aware Days 2019: Be Secure, Be Aware Days - Jan 28 - February 5
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23-May-19	





## Committee of the Whole Report For the Meeting of May 16, 2019

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**To:** Committee of the Whole **Date:** May 8, 2019  
**From:** Chris Coates, City Clerk  
**Subject:** Proclamation "Pollinator Week" June 17-23, 2019

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### RECOMMENDATION

That the *Pollinator Week* Proclamation be forwarded to the May 23, 2019 Council meeting for Council's consideration.

### EXECUTIVE SUMMARY

Attached as Appendix A is the requested *Pollinator Week* Proclamation. Council has established a policy addressing Proclamation requests. The policy provides for:

- A staff report to Committee of the Whole.
- Each Proclamation request requiring a motion approved at Committee of the Whole prior to forwarding it to Council for their consideration.
- Staff providing Council with a list of Proclamations made in the previous year.
- Council voting on each Proclamation individually.
- Council's consideration of Proclamations is to fulfil a request rather than taking a position.

A list of 2018 Proclamations is provided as Appendix B in accordance with the policy. Consistent with City Policy, Proclamations issued are established as fulfilling a request and does not represent an endorsement of the content of the Proclamation.

Respectfully submitted,

A blue ink signature of Chris Coates.

Chris Coates  
City Clerk

### LIST OF ATTACHMENTS

- Appendix A: Proclamation Pollinator Week
- Appendix B: List of Previously Approved Proclamations



**“POLLINATOR WEEK”**

**WHEREAS** *pollinator species such as birds and insects are essential partners of farmers and ranchers in producing much of our food supply; and*

**WHEREAS** *pollination plays a vital role in the health of our national forests and grasslands, which provide forage, fish and wildlife, timber, water, mineral resources, and recreational opportunities as well as enhanced economic development opportunities for communities; and*

**WHEREAS** *pollinator species provide significant environmental benefits that are necessary for maintaining healthy, biodiverse ecosystems; and*

**WHEREAS** *the City of Victoria has managed wildlife habitats and public lands such as City forest, grasslands, and parks for decades; and*

**WHEREAS** *the City of Victoria provides producers with conservation assistance to promote wise conservation stewardship, including the protection and maintenance of pollinators and their habitats on working lands and wildlands; and*

**NOW, THEREFORE** *I do hereby proclaim the week of June 17<sup>th</sup> – June 23<sup>rd</sup>, 2019 as “POLLINATOR WEEK” on the HOMELANDS of the SONGHEES AND ESQUIMALT PEOPLE in the CITY OF VICTORIA, CAPITAL CITY of the PROVINCE of BRITISH COLUMBIA.*

**IN WITNESS WHEREOF**, *I hereunto set my hand this 23<sup>rd</sup> day of May, Two Thousand and Nineteen.*

---

**LISA HELPS**  
**MAYOR**  
**CITY OF VICTORIA**  
**BRITISH COLUMBIA**

**Sponsored By:**  
**Jennifer Lotz**  
**Pollinator Partnership Canada**

**Appendix B**

<b>Council Meetings</b>	<b>Proclamations</b>
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23-May-19	



**Council Member Motion  
For the Committee of the Whole Meeting of May 16, 2019**

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**Date:** May 10<sup>th</sup>, 2019

**From:** Councillor Loveday

**Subject:** Restoring Provincial Support for Libraries

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**RESOLUTION**

WHEREAS libraries are a social justice equalizer that provide universal access to information and learning materials irrespective of income levels;

WHEREAS libraries are now so much more than books, building community and a sense of inclusion;

WHEREAS restoring funding to libraries supports the BC Government's agenda to eliminate poverty, improve access to education, and address social justice in BC;

WHEREAS funding rates have been frozen since 2009 and inflationary costs have increasingly been put on municipal property tax payers which is a regressive approach to funding public libraries;

WHEREAS municipalities face downloading from upper levels of government and have few tools to raise funds,

THEREFORE BE IT RESOLVED that Council request the Mayor write to the Minister of Education, the Premier, and all local MLAs strongly advocating for the restoration of library funding to a level that reflects both inflationary cost increases since 2009 and the value of this system to the Province.

BE IT FURTHER RESOLVED that this resolution be forwarded to other municipalities in the Capital Regional District and across BC requesting their favourable consideration.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'J. Loveday'.

Councillor Jeremy Loveday



**Council Member Motion**  
**For the Committee of the Whole Meeting of May 16, 2019**

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**Date:** May 10, 2019

**From:** Councillor Ben Isitt

**Subject:** Transitioning from Commercial Horse-Drawn Carriage Operations to E-Carriages

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**Recommendation:**

That Council refer the following resolution to the next Quarterly Update, with staff providing information on the resource implications of proceeding with the action outlined:

1. That Council amends the Strategic Plan 2019-2022 to include the new 2020 action: "Develop regulations to phase out commercial horse-drawn carriage operations on city streets by 2023, providing adequate notice to operators, employees and members of the public."
2. The Council encourages collaboration between industry and the City to explore the feasibility of "e-carriages" to provide ongoing opportunities for tourism, employment and economic development through innovative deployment of electric-powered vehicles for hire, as soon as practicable and continuing after 2023.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read 'Ben Isitt'.

Councillor Isitt