



## **MINUTES - COMMITTEE OF THE WHOLE**

**July 18, 2019, 9:01 A.M.**

**COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE**

**The City of Victoria is located on the homelands of the Songhees and Esquimalt People**

**PRESENT:** Mayor Helps in the Chair, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Collins, Councillor Thornton-Joe, Councillor Dubow, Councillor Young

**ABSENT:** Councillor Isitt

**STAFF PRESENT:** J. Jenkyns - City Manager, P. Bruce - Fire Chief, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhauer - Head of Engagement, C. Havelka - Deputy City Clerk, A. Hudson - Acting Director of Sustainable Planning & Community Development, C. Mycroft - Manager of Executive Operations, J. Karakas - Senior Urban Designer, M. Fedyczkowska - Legislation & Policy Analyst, K. Moore - Head of Business and Community Relations, P. Bellefontaine - Assistant Director, A. Babicz – Urban Designer, Transportation, P. Angelblazer - Committee Secretary

**A. APPROVAL OF AGENDA.**

**Moved By** Councillor Loveday

**Seconded By** Councillor Alto

That the agenda be approved.

**Amendment:**

**Moved By** Councillor Alto

**Seconded By** Councillor Collins

That the Agenda of the July 18, 2019, Committee of the Whole meeting be amended as follows:

**Consent Agenda:**

**C.1 Minutes from the Citizens Assembly Council Committee meeting held March 27, 2019**

**C.2 Minutes from the meeting held July 4, 2019**

**G.3 Proclamation – Clover Point Parkrun Day**

**I.1 Conference Attendance Request for Councillor Alto at the Canadian Capital Cities Annual Conference**

**CARRIED UNANIMOUSLY**

**On the main motion:**

**CARRIED UNANIMOUSLY**

**B. CONSENT AGENDA**

**Moved By** Councillor Loveday

**Seconded By** Councillor Alto

That the following items be approved without further debate.

**CARRIED UNANIMOUSLY**

**C.1 Minutes for the Citizens Assembly Council Committee held March 27, 2019**

**Moved By** Councillor Loveday

**Seconded By** Councillor Alto

That the minutes from the Citizens Assembly Council Committee meeting held March 27, 2019 be adopted.

**CARRIED UNANIMOUSLY**

**C.2 Minutes from the meeting held July 4, 2019**

**Moved By** Councillor Loveday

**Seconded By** Councillor Alto

That the minutes from the Committee of the Whole meeting held July 4, 2019 be adopted.

**CARRIED UNANIMOUSLY**

**G.3 Proclamation - Clover Point Parkrun Day**

**Moved By** Councillor Loveday

**Seconded By** Councillor Alto

That the *Clover Point Parkrun Day* Proclamation be forwarded to the July 25, 2019 Council meeting for Council's consideration.

**CARRIED UNANIMOUSLY**

**I.1 Conference Attendance Request for Councillor Alto at the Canadian Capital Cities Annual Conference**

Council received a report from Councillor Alto recommending the allocation of funds towards the cost of attending the 2019 Canadian Capital Cities Annual Conference.

**Moved By** Councillor Loveday  
**Seconded By** Councillor Alto

That Council authorize the attendance and associated costs, up to \$1942.94, for Councillor Alto to attend the 2019 CCCO Conference to be held in Regina, Saskatchewan, for the period September 13 – 18, 2019.

**CARRIED UNANIMOUSLY**

**D. PRESENTATIONS**

**D.1 City Family - Oral Presentation - Brianna Dick**

Council received a presentation from Brianna Dick, a member of the City Family, on her experiences and reconciliation.

**Moved By** Councillor Alto  
**Seconded By** Councillor Collins

That Council receive the presentation for information.

**CARRIED UNANIMOUSLY**

**F. LAND USE MATTERS**

**F.1 Rezoning Application No. 00598 and Development Permit with Variance Application No. 00506 for 953 Balmoral Road (North Park)**

*Councillor Young left the meeting at 9:10 a.m. due to non-pecuniary conflict with this item as his former clients are involved with this project.*

Council received a report from the Acting Director of Sustainable Planning and Community Development in regards to a proposal to build an 11 unit rental dwelling apartment building. Staff recommend the application be declined due to the lack of changes to massing and side yard setbacks.

*Committee discussed:*

- *Advantages and disadvantages of the project*

**Moved By** Councillor Alto  
**Seconded By** Councillor Dubow

**Rezoning Application No. 00598**

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in

Rezoning Application No. 00598 for 953 Balmoral Road, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council, and a Public Hearing date be set once the following conditions are met:

1. Preparation of the following documents, executed by the applicant to the satisfaction of City Staff:
  - i. Statutory Right-of-Way of 1.22m on Balmoral Road.
  - ii. The applicant provide an amenity contribution in the amount of \$76,694.69 toward the Local Amenities Reserve Fund in accordance with the City of Victoria Density Bonus Policy to the satisfaction of City Staff.

**Development Permit with Variance Application No. 000506**

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the Public Hearing for Rezoning Application No. 00598, if it is approved, consider the following motion:

"That Council authorize the issuance of Development Permit with Variance Application No.

000506 for 953 Balmoral Road, in accordance with:

1. Plans date stamped May 14, 2019.
2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. reduce the required number of parking spaces from 12 to 5
  - ii. Part 3.3(10): reduce the front yard setback from 10.50m to 2.00
  - iii. Part 3.3 (10): reduce the side (east) yard setback from 6.10m to 1.52m
  - iv. Part 3.3(10): reduce the side (west) yard setback from 6.10m to 3.64m
  - v. Part 3.3(4)(1): increase the site coverage from 30% to 43%
  - vi. Part 3.3(4)(6)(1): reduce the open site space from 30% to 15.30%.
3. Registration of legal agreements on the property's title to secure the MODO Car Share Vehicle and parking space, car share memberships, one monthly transit pass for each unit over a period of three years (396 monthly passes), and one bicycle for each unit to the satisfaction of City Staff.
4. The Development Permit lapsing two years from the date of this resolution."

FOR (6): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Collins, and Councillor Thornton-Joe

OPPOSED (1): Councillor Dubow

**CARRIED (6 to 1)**

*Councillor Young returned to the meeting at 9:37 am.*

## **D. PRESENTATIONS**

### **D.2 Budget Consultation with VicPD Board Finance Committee**

Council received a presentation from the Victoria Police Department Finance Committee in regards to obtaining input on Council priorities for public safety and Council's perspective on the budget process and presentation.

*Council suspended the rules of order at 9:40 a.m.*

*As part of Council priorities for the police budget, Committee discussed:*

- *Community resource officers*
- *Employee wellness*
- *Mental health & addictions*
- *Workload and scope of police mandate*
- *Internal and external equity*
- *Public engagement with the process*
- *Regional service integration*
- *Data generation and presentation to Council*
- *Alternative methods & supports*

*As part of the strengths and gaps in the current budget process, Committee discussed:*

- *Need for more public engagement with the budget process*
- *Appreciation of transparency in the budget process*
- *Data generation and presentation to Council*
- *Communication issues*

*Committee recessed at 10:50 a.m., returned at 10:55 a.m.*

*Following the conclusion of the agenda item, rules of order were reinstated.*

## **G. STAFF REPORTS**

### **G.1 Government Street Report**

#### **G.1.1 Report from City Staff**

Council received a report dated May 29, 2019 from the Head of Business and Community Relations updating Council on a business charrette organized by the DVBA, an approved Downtown Public Realm Plan, lessons learned from the 2018 Government Street pedestrian mall pilot, and new information received from businesses in 2019.

*Committee discussed:*

- *Current issues and challenges faced by businesses on Government Street*
- *Future approaches to Government Street*
- *Results and outcomes of the 2015 Charrette*
- *Programming & place making*

**Moved By** Mayor Helps

**Seconded By** Councillor Thornton-Joe

That Council:

1. Amend the strategic plan Action 2019 Action #2 from “consider pedestrian only Government Street in 2020-2021 budget process” to “create a ‘people-priority’ Government Street with the complete transformation of the street between Humboldt and Yates to be completed by the end of 2022.”
2. Direct staff to research other cities with people first multi-use streets and determine best practices,
3. Direct staff to bring forward a budget request as part of the 2020 Financial Planning process to undertake a detailed design and cost estimate to implement the short term actions identified between Humboldt and Yates as approved in the 2017 Downtown Public Realm Plan for consideration
4. Coordinate timing of short term actions in conjunction with other major infrastructure work
5. Direct staff to incorporate in the 2020 budget an analysis of options to transform Government Street into a people-priority place from Humboldt to Yates by 2022.
6. Direct staff to incorporate into the 2021 and 2022 budget improvements to the street based on the 2020 analysis to make it a people-priority place and significantly limit vehicle traffic.

**Amendment:**

**Moved By** Councillor Thornton-Joe

**Moved By** Mayor Helps

3. Direct staff to bring forward a budget request as part of the 2020 Financial Planning process to undertake a detailed design and cost estimate to implement the short term actions identified between Humboldt and Yates as approved in the 2017 Downtown Public Realm Plan **and 2015 Charrette outputs** for consideration

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Loveday

**Seconded By** Councillor Thornton-Joe

- 7. That major infrastructure work be conducted during the tourism and holiday off season as much as practical**

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Loveday

**Seconded By** Councillor Collins

- 8. That Council consider pedestrianization of Government Street one year after people-centric adjustments are complete and all the information from the stakeholders has been received.**

FOR (7): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Collins, Councillor Thornton-Joe, and Councillor Dubow

OPPOSED (1): Councillor Young

**CARRIED (7 to 1)**

**Amendment:**

**Moved By** Councillor Thornton-Joe

- 8. That Council consider pedestrianization of Government Street one year after people-centric adjustments are complete and all the information from the stakeholders has been received and that data supports the change.**

**Failed to proceed due to no seconder**

**On the motion:**

That Council:

1. Amend the strategic plan Action 2019 Action #2 from “consider pedestrian only Government Street in 2020-2021 budget process” to “create a ‘people-priority’ Government Street with the complete transformation of the street between Humboldt and Yates to be completed by the end of 2022.”
2. Direct staff to research other cities with people first multi-use streets and determine best practices,

3. Direct staff to bring forward a budget request as part of the 2020 Financial Planning process to undertake a detailed design and cost estimate to implement the short term actions identified between Humboldt and Yates as approved in the 2017 Downtown Public Realm Plan and 2015 Charrette outputs for consideration.
4. Coordinate timing of short term actions in conjunction with other major infrastructure work.
5. Direct staff to incorporate in the 2020 budget an analysis of options to transform Government Street into a people-priority place from Humboldt to Yates by 2022.
6. Direct staff to incorporate into the 2021 and 2022 budget improvements to the street based on the 2020 analysis to make it a people-priority place and significantly limit vehicle traffic.
7. That major infrastructure work be conducted during tourism and holiday off-season as much as practical.
8. That Council consider pedestrianization of Government Street one year after people-centric adjustments are complete and all the information from the stakeholders has been received.

**CARRIED UNANIMOUSLY**

## **G.2 Centennial Square Action Plan - Update Report**

Council received a report dated July 4, 2019 from the Acting Director of Sustainable Planning and Community Development that provides an overview of the work that has been done to date on the Centennial Square Action Plan Project with added details on phases 1 & 2. The report recommends that council endorse the results of the plan.

*Committee Discussed:*

- *Aspects of play in the final design scheme*
- *Safety, and sense of safety for those in the Square*
- *Importance of water features*
- *Accessibility within the square*
- *Application of equity lenses*
- *Appreciation of inclusion of youth engagement and engagement with marginalized communities*

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council endorse the design concept for Phase 1 to guide short term operations and maintenance needs based on the results of the Centennial Square Action Plan process to date.

**CARRIED UNANIMOUSLY**



**J. ADJOURNMENT OF COMMITTEE OF THE WHOLE**

**Moved By** Councillor Alto

**Seconded By** Councillor Dubow

That the Committee of the Whole be adjourned at 12:48 p.m.

**CARRIED UNANIMOUSLY**

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CITY CLERK

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MAYOR