



## MINUTES - COMMITTEE OF THE WHOLE

August 8, 2019, 9:01 A.M.

**COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE**

**The City of Victoria is located on the homelands of the Songhees and Esquimalt People**

PRESENT: Mayor Helps in the Chair, Councillor Alto, Councillor Isitt, Councillor Potts, Councillor Collins, Councillor Thornton-Joe, Councillor Dubow, Councillor Young

PRESENT VIA ELECTRONIC PARTICIPATION: Councillor Loveday

STAFF PRESENT: J. Jenkyns - City Manager, C. Coates - City Clerk , P. Bruce - Fire Chief, S. Thompson - Deputy City Manager / Director of Finance, F. Work - Director of Engineering & Public Works, T. Soulliere - Director of Parks, Recreation & Facilities, J. Jensen - Head of Human Resources, C. Havelka - Deputy City Clerk, A. Meyer - Assistant Director of Development Services, A. Hudson - Acting Director of Sustainable Planning & Community Development, C. Mycroft - Manager of Executive Operations, A. Johnston - Planner, L. Taylor - Senior Planner, M. Angrove - Planner, S. Webb - Manager of Transportation, N. Sidhu - Assistant Director of Parks, Recreation & Facilities , P. Bellefontaine - Assistant Director, Transportation, M. Heiser - Committee Secretary, S. Johnson – Manager – Engagement, A. Harned – Food System Coordinator, R. Kenny – Manager, Transportation Operations & Construction

### A. **APPROVAL OF AGENDA**

**Moved By** Councillor Alto  
**Seconded By** Councillor Collins

That the agenda be approved.

**CARRIED UNANIMOUSLY**

### B. **CONSENT AGENDA**

That the following items be approved without further debate:

#### C.1 **Minutes from the meeting held July 25, 2019**

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That the minutes from the Committee of the Whole meeting held July 25, 2019 be adopted.

**CARRIED UNANIMOUSLY**

**C.2 Minutes from the meeting held August 1, 2019**

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That the minutes from the Committee of the Whole meeting held August 1, 2019 be adopted.

**CARRIED UNANIMOUSLY**

**F.1 Community Gardens License of Occupation**

Committee received a report dated July 16, 2019 from the Director, Parks, recreation and Facilities seeking Council approval for new licenses of occupation for nine existing community gardens.

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That Council authorize the Mayor and City Clerk to execute new licences of occupation for the following community gardens, subject to the publication of notices as required by the Community Charter, and with all terms to the satisfaction of the City Solicitor and the Director of Parks, Recreation and Facilities:

1. Banfield Commons/ Tea Garden (Banfield Park on Craigflower Rd)
2. Banfield Orchard (Banfield Park on Craigflower Rd)
3. Fairfield Community Garden (Robert Porter Park)
4. Wark Street Commons (Wark Street Park between Bay St and Kings Rd)
5. Fernwood Community Orchard/ Stevenson Community Orchard (William Stevenson Park)
6. Earthbound Garden (2507 Garden Street)
7. Spirit Garden (1769 Newton St & 1782 Kings Rd)
8. James Bay New Horizons Pollinator Garden (Irving Park, James Bay)
9. Yates Street Community Garden (1012/14 Yates St.)

**CARRIED UNANIMOUSLY**

**G.1 Council Member Motion - Marking the 100th Remembrance Day**

Committee received a Council Member Motion dated August 2, 2019 from Councillor Alto and Councillor Thornton-Joe regarding the proposed direction for staff to report back at the September 5, 2019 Committee of the Whole meeting on the costs and resource implications associated with creating and installing memorial medallions along both sides of Shelbourne Street from Bay Street to North Dairy Road.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That staff be directed to report back at the September 5<sup>th</sup> Committee of the Whole meeting on the costs and resource implications associated with:

1. creating memorial medallions commemorating the 100<sup>th</sup> anniversary of the establishment of Remembrance Day
2. installing medallions on existing street and/or some traffic signs along both sides of Shelbourne Street from Bay Street to North Dairy Road
3. hosting an event to mark the installations in the week prior to November 11, 2019.

**CARRIED UNANIMOUSLY**

**G.2 Council Member Motion - Urban Food Table's Food Production on Private Land Inventory Survey**

Committee received a report dated August 2, 2019 from Councillor Collins regarding the Food Production on Private Land Inventory survey conducted by the Urban Food Table.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council direct staff to invite representatives from the Urban Food Table to present at the September 12, 2019 Committee of the Whole to provide a brief report on the results of the Food Production on Private Land Inventory survey.

**CARRIED UNANIMOUSLY**

**G.3 Conference Attendance Request for Mayor Helps - Future Cities Canada Summit**

Committee received a report dated August 1, 2019 from Mayor Helps regarding a request for Mayor Helps to attend the Future Cities Canada Summit.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs for Mayor Lisa Helps to attend the Future Cities Canada Summit in Toronto, November 7<sup>th</sup> – 8<sup>th</sup>, 2019

**CARRIED UNANIMOUSLY**

**G.4 Conference Attendance Request for Councillor Young - UBCM**

Committee received a Council Member Motion dated July 31, 2019 from Councillor Young regarding a request to attend the UBCM Conference to be held in Vancouver on September 23-27, 2019.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs for Councillor Geoff Young to attend the UBCM Conference to be held in Vancouver, September 23-27, 2019.

**CARRIED UNANIMOUSLY**

**G.5 Conference Attendance Request for Councillor Alto - UBCM**

Committee received a Council Member Motion dated August 2, 2019 from Councillor Alto regarding a request to attend the UBCM Conference to be held in Vancouver on September 23-27, 2019.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs, up to a maximum of \$1599.90, for Councillor Marianne Alto to attend the UBCM Conference to be held in Vancouver, September 23-27, 2019.

**CARRIED UNANIMOUSLY**

**G.6 Conference Attendance Request for Councillor Thornton-Joe - International Downtown Association Conference**

Committee received a Council Member Motion dated August 6, 2019 from Councillor Thornton-Joe regarding a request to attend the International Downtown Association Conference.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs for Councillor Charlayne Thornton-Joe to attend the IDA Conference to be held in Baltimore, October 26-30, 2019.

**CARRIED UNANIMOUSLY**

**C. LAND USE MATTERS**

**E.1 829-899 Fort Street and 846-856 Broughton Street - Rezoning Application No. 00613 and Development Permit Application No. 000516 (Fairfield)**

Committee received a report dated July 26, 2019 from the Acting Director, Sustainable Planning and Community Development regarding the proposed Rezoning Application No. 00613 and Development Permit Application No. 000516 for 829-899 Fort Street and 846-856 Broughton Street in order to increase the density to 5.25:1 floor space ratio and permit a ten-storey mixed-use building with commercial uses and a mix of market, student and seniors rental housing and associated amenities.

*Committee discussed:*

- *How this project's zoning relates to the OCP*
- *Shadow study elements*
- *Proposed student housing – amenities and pricing*
- *Community engagement*

**Moved By** Councillor Young  
**Seconded By** Mayor Helps

**Rezoning Application No. 00613**

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00613 for 829-899 Fort Street and 846-856 Broughton Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

Preparation and execution of legal agreements to secure the following:

1. a 1.73m Statutory Right-of-Way along the Quadra Street frontage, to the satisfaction of the Director of Engineering and Public Works.
  - a. rental of all of the dwelling units in perpetuity, to the satisfaction of the Director of Sustainable Planning and Community Development
  - b. sixty-three dwelling units of below market student rental housing (with a monthly cost of \$850 per student) for a period of four years, to the satisfaction of the Director of Sustainable Planning and Community Development
  - c. fourteen dwelling units of seniors housing to be rented at 60% below market value for a period of 12 years, to the satisfaction of the Director of Sustainable Planning and Community Development
  - d. community use of the multi-purpose rooms, to the satisfaction of the Director of Sustainable Planning and Community Development
  - e. frontage improvements to bury the hydro lines and provide street trees along all three street frontages, to the satisfaction of the Director of Engineering and Public Works
  - f. a childcare facility with a below market lease rate to be operated by a non-profit care provider, to the satisfaction of the Director of Sustainable Planning and Community Development

- g. a music wellness centre to be operated by the Victoria Conservatory of Music with some availability for community use.
2. Preparation of a staff update report to Council on the applicant's proposed public art contribution.

**Development Permit Application No. 00516**

That Council, after the Public Hearing for Rezoning Application No. 00613, if it is approved, consider the following motion:

"That Council authorize the issuance of Development Permit with Variance Application No. 000516 for 829-899 Fort Street and 846-856 Broughton Street, in accordance with:

1. Plans date stamped May 31, 2019.
2. Development meeting all Zoning Regulation Bylaw requirements.
3. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
4. The Development Permit lapsing two years from the date of this resolution."

**CARRIED UNANIMOUSLY**

**B. CONSENT AGENDA**

*Mayor Helps recalled the vote to approve Consent Agenda items.*

Councillor Isitt requested that item F.1: Community Gardens License of Occupation be removed from the Consent Agenda.

That the following items be approved without further debate:

**C.1 Minutes from the meeting held July 25, 2019**

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That the minutes from the Committee of the Whole meeting held July 25, 2019 be adopted.

**CARRIED UNANIMOUSLY**

**C.2 Minutes from the meeting held August 1, 2019**

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That the minutes from the Committee of the Whole meeting held August 1, 2019 be adopted.

**CARRIED UNANIMOUSLY**

**G.1 Council Member Motion - Marking the 100th Remembrance Day**

Committee received a Council Member Motion dated August 2, 2019 from Councillor Alto and Councillor Thornton-Joe regarding the proposed direction for staff to report back at the September 5, 2019 Committee of the Whole meeting on the costs and resource implications associated with creating and installing memorial medallions along both sides of Shelbourne Street from Bay Street to North Dairy Road.

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That staff be directed to report back at the September 5<sup>th</sup> Committee of the Whole meeting on the costs and resource implications associated with:

1. creating memorial medallions commemorating the 100<sup>th</sup> anniversary of the establishment of Remembrance Day
2. installing medallions on existing street and/or some traffic signs along both sides of Shelbourne Street from Bay Street to North Dairy Road
3. hosting an event to mark the installations in the week prior to November 11, 2019.

**CARRIED UNANIMOUSLY**

**G.2 Council Member Motion - Urban Food Table's Food Production on Private Land Inventory Survey**

Committee received a report dated August 2, 2019 from Councillor Collins regarding the Food Production on Private Land Inventory survey conducted by the Urban Food Table.

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That Council direct staff to invite representatives from the Urban Food Table to present at the September 12, 2019 Committee of the Whole to provide a brief report on the results of the Food Production on Private Land Inventory survey.

**CARRIED UNANIMOUSLY**

**G.3 Conference Attendance Request for Mayor Helps - Future Cities Canada Summit**

Committee received a report dated August 1, 2019 from Mayor Helps regarding a request for Mayor Helps to attend the Future Cities Canada Summit.

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs for Mayor Lisa Helps to attend the Future Cities Canada Summit in Toronto, November 7<sup>th</sup> – 8<sup>th</sup>, 2019

**CARRIED UNANIMOUSLY**

**G.4 Conference Attendance Request for Councillor Young - UBCM**

Committee received a Council Member Motion dated July 31, 2019 from Councillor Young regarding a request to attend the UBCM Conference to be held in Vancouver on September 23-27, 2019.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs for Councillor Geoff Young to attend the UBCM Conference to be held in Vancouver, September 23-27, 2019.

**CARRIED UNANIMOUSLY**

**G.5 Conference Attendance Request for Councillor Alto - UBCM**

Committee received a Council Member Motion dated August 2, 2019 from Councillor Alto regarding a request to attend the UBCM Conference to be held in Vancouver on September 23-27, 2019.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs, up to a maximum of \$1599.90, for Councillor Marianne Alto to attend the UBCM Conference to be held in Vancouver, September 23-27, 2019.

**CARRIED UNANIMOUSLY**

**G.6 Conference Attendance Request for Councillor Thornton-Joe - International Downtown Association Conference**

Committee received a Council Member Motion dated August 6, 2019 from Councillor Thornton-Joe regarding a request to attend the International Downtown Association Conference.

**Moved By** Councillor Alto

**Seconded By** Councillor Thornton-Joe

That Council authorize the attendance and associated costs for Councillor Charlayne Thornton-Joe to attend the IDA Conference to be held in Baltimore, October 26-30, 2019.

**CARRIED UNANIMOUSLY**



Committee recessed at 10:13 a.m. and reconvened at 10:17 a.m.

**C. LAND USE MATTERS**

**E.2 605-629 Speed Avenue and 606-618 Frances Avenue - Development Permit with Variance Application No. 00115 (Burnside)**

Committee received a report dated July 25, 2019 from the Acting Director of Sustainable Planning and Community Development regarding the proposed Development Permit with Variances Application No. 00115 for 605-629 Speed Avenue and 606-618 Frances Avenue in order to construct a 14-storey and 6-storey multi-unit residential building.

*Committee discussed:*

- *The applicants proposed contribution to the housing reserve fund*
- *The advantages and disadvantages of the site's soil*

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

1. That prior to giving notice and giving an opportunity for public comment at a meeting of Council:
  - a. That Council instruct staff to work with the applicant to provide a functional road design and appropriate cross-sections to demonstrate that the proposed buildings, installation of underground utilities, driveway crossings and ramp grades will accommodate the existing London Plane trees located on Speed Avenue.
  - b. That Council instruct staff to prepare and execute a housing agreement that secures ten dwelling units (seven studios, two 1-bedroom and one 2-bedroom) in the six-storey building as rental in perpetuity and affordable as per the City's definition of Affordable Housing for a period of ten years.
2. That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00115 for 605-629 Speed Avenue and 606-618 Frances Avenue, in accordance with:

  - a. Plans date stamped July 18, 2019.
  - b. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
    - i. increase the height of building from 37m to 45.34m;
    - ii. reduce the front yard setback of the 14-storey portion of the building from 6m to 1.60m to allow for a canopy projection only;
    - iii. reduce the front yard setback of the six-storey portion of the building from 6m to 1.52m to allow for a canopy projection only;

- iv. reduce the side yard (east) setback from 5.90m to 0.00m for a parkade projection only;
  - v. reduce the required number of residential parking spaces from 237 to 151;
  - vi. reduce the required number of visitor parking space from 25 to 17;
  - vii. reduce the separation space between an accessory building (timber pavilion) and the principal building from 2.40m to 1.30m;
  - viii. reduce the separation space between an accessory building (bicycle storage building) and the principal building from 2.40m to 1.40m and locate the accessory building in the side yard.
3. The Development Permit lapsing two years from the date of this resolution."

**CARRIED UNANIMOUSLY**

**E.3 1002 Vancouver Street - Heritage Alteration Permit No. 00237 (Fairfield)**

Committee received a report dated August 1, 2019 from the Acting Director, Sustainable Planning and Community Development regarding the proposed Heritage Alteration Permit Application No. 00237 for 1002 Vancouver Street in order to retroactively approve an alteration that has already occurred.

*Committee discussed:*

- *Potential legal action*
- *Pricing differences comparing vinyl and wood windows*
- *Staff turnover at BC Housing*

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

1. That Council approve Heritage Alteration Permit Application No. 00237 for 1002 Vancouver Street as presented; and
2. That the City send a letter to BC Housing expressing disappointment in the removal of character-defining elements from the heritage-designated Mount Edwards apartment building without a permit, and stating the City's expectation that this situation does not recur.

**Motion to refer:**

**Moved By** Councillor Isitt

That this item be referred to staff to report back on September 5, 2019 on the land owners to make a voluntary contribution to one of the city's heritage funds.

**Failed to proceed due to no seconder**

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Thornton-Joe

3. **As part of the letter we request that BC Housing make a voluntary contribution to one of the City's heritage funds for the amount that the wood windows would have cost.**

**Amendment to the amendment:**

**Moved By** Councillor Thornton-Joe

3. **As part of the letter we request that BC Housing make a voluntary contribution to one of the City's Victoria Heritage Civic Trust ~~heritage funds~~ for the amount that the wood windows would have cost.**

**Failed to proceed due to no seconder**

**On the amendment:**

**CARRIED UNANIMOUSLY**

**Motion to refer:**

**Moved By** Councillor Isitt

That consideration of item one be postponed to September 5, 2019, Committee of the Whole meeting.

**Failed to proceed due to no seconder**

*Councillor Isitt requested that three items within the motion be voted on separately.*

**Main Motion as amended:**

1. That Council approve Heritage Alteration Permit Application No. 00237 for 1002 Vancouver Street as presented; and

FOR (8): Mayor Helps, Councillor Alto, Councillor Collins, Councillor Dubow, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, and Councillor Young

OPPOSED (1): Councillor Isitt

**CARRIED (8 to 1)**

2. That the City send a letter to BC Housing expressing disappointment in the removal of character-defining elements from the heritage-designated Mount Edwards apartment building without a permit, and stating the City's expectation that this situation does not recur.

**CARRIED UNANIMOUSLY**

3. As part of the letter we request that BC Housing make a voluntary contribution to one of the City's heritage funds for the amount that the wood windows would have cost.

**CARRIED UNANIMOUSLY**

**D. STAFF REPORTS**

**F.1 Community Gardens License of Occupation**

Committee received a report dated July 16, 2019 from the Director, Parks, recreation and Facilities seeking Council approval for new licenses of occupation for nine existing community gardens.

*Committee discussed:*

- *Allergen friendly parks*
- *Accessible parks*

**Moved By** Councillor Isitt  
**Seconded By** Councillor Potts

That Council authorize the Mayor and City Clerk to execute new licences of occupation for the following community gardens, subject to the publication of notices as required by the Community Charter, and with all terms to the satisfaction of the City Solicitor and the Director of Parks, Recreation and Facilities:

1. Banfield Commons/ Tea Garden (Banfield Park on Craigflower Rd)
2. Banfield Orchard (Banfield Park on Craigflower Rd)
3. Fairfield Community Garden (Robert Porter Park)
4. Wark Street Commons (Wark Street Park between Bay St and Kings Rd)
5. Fernwood Community Orchard/ Stevenson Community Orchard (William Stevenson Park)
6. Earthbound Garden (2507 Garden Street)
7. Spirit Garden (1769 Newton St & 1782 Kings Rd)
8. James Bay New Horizons Pollinator Garden (Irving Park, James Bay)
9. Yates Street Community Garden (1012/14 Yates St.)

**Motion arising:**

**Moved By** Councillor Potts

**Seconded By** Councillor Collins

That staff report as part of the 2020 budget process on the implications of creating a grant program to make community gardens more accessible.

**Amendment:**

**Moved By** Councillor Isitt

**Seconded By** Mayor Helps

That staff report as part of the 2020 budget process on ~~the implications of creating a grant program to make community gardens more accessible~~ options for making community gardens more accessible for people with disabilities, immigrants and refugees, and people in lower income neighbourhoods.

**Amendment to the amendment:**

**Moved By** Councillor Isitt

**Seconded By** Councillor Dubow

That staff report as part of the 2020 budget process on ~~the implications of creating a grant program to make community gardens more accessible~~ options for making community gardens more accessible for people with disabilities, immigrants and refugees, people from diverse ethno cultural communities and people in lower income neighbourhoods.

**CARRIED UNANIMOUSLY**

**On the amendment:**

**CARRIED UNANIMOUSLY**

**Motion arising as amended:**

That staff report as part of the 2020 budget process on options for making community gardens more accessible for people with disabilities, people from diverse ethno cultural communities, and people in lower income neighbourhoods.

**CARRIED UNANIMOUSLY**

**On the Main Motion:**

**CARRIED UNANIMOUSLY**

*Councillor Thornton-Joe left the meeting at 11:40 a.m.*

*Committee recessed at 11:40 a.m. and reconvened at 11:50 a.m.*

## **F.2 Bike Master Plan Update - 2019 Projects**

Committee received a report dated August 1, 2019 from the Director of Engineering and Public Works regarding the proposed Vancouver Street, Harbour Road and the Hillside-Quadra Bike Master Plan project designs seeking approval to proceed to detailed design, tendering and construction.

*Councillor Thornton-Joe returned to the meeting at 11:58 a.m.*

*Committee discussed:*

- *Crosswalk placement*
- *Proposed parking*
- *Current plans compared to previous suggestions*
- *Traffic calming*

**Moved By** Councillor Isitt

**Seconded By** Mayor Helps

That Council:

1. Approve the recommended design for the Vancouver Street AAA corridor, including adjacent road network improvements as per the details of this report and direct staff to proceed to detailed design and tendering to enable construction start in late 2019;
2.
  - a. Approve the recommended design for the Harbour Road AAA corridor and direct staff to proceed to detailed design and tendering to enable a construction start in late 2019; and
  - b. Direct staff to prepare a Bike BC funding application for this project and if successful, authorize the Mayor and the City Clerk to execute the associated grant agreement under the funding program, with terms similar to the 2017/2018 Bike BC program.
3.
  - a. Approve the alternate alignment of Graham and Jackson Street as the priority AAA corridor in the Hillside Quadra neighbourhood and proceed with priority engagement with residents of the 3000 and 3100 block of Jackson Street on intersection options at Finlayson Road; and
  - b. Direct staff to advance to detailed design and tendering for Graham and Jackson to enable a construction start in late 2019; and
  - c. Direct staff to initiate a partnership offer with School District 61 to collaborate on installation of outdoor covered bicycle parking at Quadra Elementary School.

**Amendment:**

**Moved By** Councillor Isitt

**Seconded By** Mayor Helps

4. That consideration be given to the following adjustments during the detailed design phase:
  - a. Consideration of phased implementation of new parking spaces on Vancouver Street, particularly between Southgate and Fairfield, to allow for review of functionality of the network prior to the introduction of new incursions into the right of way;
  - b. Consideration of retaining the landscaped traffic island on Harbour road north of the crosswalk connecting to the Galloping Goose Trail.

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Dubow

- c. Consideration of developing a “Fernwood / Oaklands connector” off the Vancouver Street route in North Park, in conjunction with traffic safety improvements in the vicinity of the George Jay Elementary School funded as a distinct project, with consideration of signalized crossings at Princess / Cook and Cedar Hill / Bay.

**Motion to refer:**

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That this matter (c) be referred to budget discussion this fall.

**Amendment:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Thornton-Joe

That ~~this matter (c) be referred~~ Council endorse the concept of developing a “Fernwood / Oaklands connector” off the Vancouver Street route in North Park, in conjunction with traffic safety improvements in the vicinity of the George Jay Elementary School funded as a distinct project, with consideration of signalized crossings at Princess / Cook and Cedar Hill / Bay and refer the matter to budget discussions in the fall.

**CARRIED UNANIMOUSLY**

**On the motion to refer as amended:**

**CARRIED UNANIMOUSLY**

*Mayor helps left the meeting at 1:36 p.m.*

*Councillor Alto assumed the chair at 1:36 p.m.*

*Mayor Helps returned to the meeting at 1:38 p.m. and assumed the chair.*

**Motion to extend meeting:**

**Moved By** Councillor Isitt

**Seconded By** Councillor Collins

That the Committee of the Whole meeting be extended to 3:00 p.m.

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Young

**Seconded By** Councillor Thornton-Joe

**That the roundabout be pulled out of this phase of the project.**

FOR (8): Councillor Thornton-Joe, and Councillor Young

OPPOSED (1): Mayor Helps, Councillor Alto, Councillor Collins, Councillor Dubow, Councillor Isitt, Councillor Loveday, and Councillor Potts

**DEFEATED (2 to 7)**

**Main motion as amended:**

That Council:

1. Approve the recommended design for the Vancouver Street AAA corridor, including adjacent road network improvements as per the details of this report and direct staff to proceed to detailed design and tendering to enable construction start in late 2019;
2.
  - a. Approve the recommended design for the Harbour Road AAA corridor and direct staff to proceed to detailed design and tendering to enable a construction start in late 2019; and
  - b. Direct staff to prepare a Bike BC funding application for this project and if successful, authorize the Mayor and the City Clerk to execute the associated grant agreement under the funding program, with terms similar to the 2017/2018 Bike BC program.
3.
  - a. Approve the alternate alignment of Graham and Jackson Street as the priority AAA corridor in the Hillside Quadra neighbourhood and proceed with priority engagement with residents of the 3000 and 3100 block of Jackson Street on intersection options at Finlayson Road; and



- b. Direct staff to advance to detailed design and tendering for Graham and Jackson to enable a construction start in late 2019; and
  - c. Direct staff to initiate a partnership offer with School District 61 to collaborate on installation of outdoor covered bicycle parking at Quadra Elementary School.
4. That consideration be given to the following adjustments during the detailed design phase:
- a. Consideration of phased implementation of new parking spaces on Vancouver Street, particularly between Southgate and Fairfield, to allow for review of functionality of the network prior to the introduction of new incursions into the right of way;
  - b. Consideration of retaining the landscaped traffic island on Harbour road north of the crosswalk connecting to the Galloping Goose Trail.

FOR (8): Mayor Helps, Councillor Alto, Councillor Collins, Councillor Dubow, Councillor Isitt, Councillor Loveday, Councillor Potts, and Councillor Thornton-Joe

OPPOSED (1): Councillor Young

**CARRIED (8 to 1)**

*Committee recessed at 2:22 p.m. reconvened at 2:28 p.m.*

### **F.3 Dallas Road Balustrade Replacement**

Committee received a report dated August 1, 2019 from the Director of Engineering and Public Works seeking Council approval and funds to accelerate the full replacement of the Dallas Road balustrade with a new, modern steel stanchion and wire cable design, consistent with the treatments along Ogden Point Breakwater and other waterfront pathway locations throughout Victoria.

*Committee discussed:*

- *Gain of pedestrian space*
- *Increase in safety*
- *Potential engagement*

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

That Council:

1. Endorse the replacement of the existing balustrade along Dallas Road seawall with the steel stanchion and wire cable design (like other waterfront railing designs along city waterfront locations), as recommended in this report; and,
2. Direct staff to amend the 2019 Financial Plan by adding \$150,000 in project funding to allow for detailed design and contract preparation for the replacement balustrade, funded from the Buildings and Infrastructure Reserve.

**Amendment:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Loveday

**3. Invite written input from the public until September 12, 2019 relating to the replacement of the balustrade.**

**Motion to extend meeting:**

**Moved By** Councillor Alto  
**Seconded By** Councillor Collins

That the Committee of the Whole meeting be extended to 3:30 p.m.

**CARRIED UNANIMOUSLY**

**On the amendment:**

FOR (2): Councillor Isitt and Councillor Loveday

OPPOSED (7): Mayor Helps, Councillor Alto, Councillor Collins, Councillor Dubow, Councillor Potts, Councillor Thornton-Joe and Councillor Young

**DEFEATED (2 to 7)**

**On the main motion:**

**CARRIED UNANIMOUSLY**

**F.4 2030 BOMA Resilient District Grant Funding Allocation**

Committee received a report dated August 1, 2019 from the Director of Engineering and Public Works seeking Council approval for allocation of funds to support BOMA's development of a Victoria "2030 District."

**Moved By** Mayor Helps  
**Seconded By** Councillor Collins

That Council:

Approve a grant of \$25,000 to be awarded to the Building Owners and Managers Association of BC (BOMA) for the creation of a 2030 Resilient District in Greater Victoria.

**CARRIED UNANIMOUSLY**

**F.5 Notice of Proposed Amendment - Canadian Aviation Regulation Advisory Council (CARAC) - Transport Canada - Victoria Harbour Airport (YWH)**

Committee received a report dated August 2, 2019 from the Fire Chief regarding the Notice of Proposed Amendment issued through CARAC, July 8, 2019, seeking Council direction with response to CARA NPA with the understanding that this remains a consultation and not a publishing to the Gazette.

**Moved By** Mayor Helps

**Seconded By** Councillor Collins

That Council direct staff on the submission of comments to Civil Aviation Regulation Advisory Council (CARAC), specifically in response to "Notice of Proposed Amendments (NPA); dated July 8, 2019. The original date for response to CARAC was identified as August 22nd, 2019 but subsequent discussion has indicated extension to September 2nd. In an abundance of caution, it is recommended to provide the submission prior to August 22nd.

With regard to the "proposed changes" as identified on Page four (4) of the NPA, the applicability of the amendment **does not** relate to the Victoria Harbour Water Airport (YWH) as, it is presently identified as a "certified" water airport under definition of both options of the proposal. There are presently six (6) certified water airports in Canada.

Specific to Victoria Harbour Airport, the following recommendations are provided for Council's consideration to be included in submission as a wholesome response to the CARAC "Notice of Proposed Amendment."

1. Support and encourage compliance with Subpart 302 of the Canadian Aviation Regulations (CAR), specifically Part III which may provide greater safety and ensure effective resources are in place for emergency service provision, including rescue, within and surrounding the Victoria Harbour
2. Support the proposal for Transport Canada to adopt the recommended solution(s) to establish the requirement for the certification and operation of water airports, including safety requirements, organizational requirements, emergency response plans and reporting requirements. Additional reference to included surrounding the establishment of cost recovery or fee for service agreements with applicable agencies.
3. Incorporation into Part III of the CARs will provide for further exploration on the incorporation of legal binding contractual arrangements and/or contractual arrangements to further clarify "lines of authority", incident command and authority having jurisdiction (AHJ) in emergency response situations
4. Acceptance and publication to the Gazette of this amendment to promote further define the requirements for the certification and operation of water airports in Canada and, allow a standardized application of these emergency response and safety requirements by Transport Canada.

**Amendment:**

**Moved By** Mayor Helps  
**Seconded By** Councillor Collins

**5. Request that once the new regulations are approved that as we would expect a Noise Exposure Forecast would be carried out for this airport.**

**Amendment to amendment:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Collins

**5. Request that Transport Canada provide the City of Victoria with once the new regulations are approved that as we would expect a Noise Exposure Forecast would be carried out for this airport for the Victoria Harbour water airport as soon as possible and on an ongoing basis.**

**CARRIED UNANIMOUSLY**

**On the amendment:**

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Collins  
**Seconded By** Mayor Helps

**6. That Transport Canada provide an up to date safety assessment of the harbour airport.**

**CARRIED UNANIMOUSLY**

**Main motion as amended:**

That Council direct staff on the submission of comments to Civil Aviation Regulation Advisory Council (CARAC), specifically in response to "Notice of Proposed Amendments (NPA); dated July 8, 2019. The original date for response to CARAC was identified as August 22nd, 2019 but subsequent discussion has indicated extension to September 2nd. In an abundance of caution, it is recommended to provide the submission prior to August 22nd.

With regard to the "proposed changes" as identified on Page four (4) of the NPA, the applicability of the amendment **does not** relate to the Victoria Harbour Water Airport (YWH) as, it is presently identified as a "certified" water airport under definition of both options of the proposal. There are presently six (6) certified water airports in Canada.

Specific to Victoria Harbour Airport, the following recommendations are provided for Council's consideration to be included in submission as a wholesome response to the CARAC "Notice of Proposed Amendment."

1. Support and encourage compliance with Subpart 302 of the Canadian Aviation Regulations (CAR), specifically Part III which may provide greater safety and ensure effective resources are in place for emergency service provision, including rescue, within and surrounding the Victoria Harbour
2. Support the proposal for Transport Canada to adopt the recommended solution(s) to establish the requirement for the certification and operation of water airports, including safety requirements, organizational requirements, emergency response plans and reporting requirements. Additional reference to included surrounding the establishment of cost recovery or fee for service agreements with applicable agencies.
3. Incorporation into Part III of the CARs will provide for further exploration on the incorporation of legal binding contractual arrangements and/or contractual arrangements to further clarify "lines of authority", incident command and authority having jurisdiction (AHJ) in emergency response situations
4. Acceptance and publication to the Gazette of this amendment to promote further define the requirements for the certification and operation of water airports in Canada and, allow a standardized application of these emergency response and safety requirements by Transport Canada.
5. Request that Transport Canada provide the City of Victoria with a Noise Exposure Forecast for the Victoria Harbour water airport as soon as possible and on an ongoing basis.
6. That Transport Canada provide an up to date safety assessment of the harbour airport.

**CARRIED UNANIMOUSLY**

**E. ADJOURNMENT OF COMMITTEE OF THE WHOLE**

**Moved By** Councillor Alto

**Seconded By** Councillor Dubow

That the Committee of the Whole Meeting be adjourned at 3:29 p.m.

**CARRIED UNANIMOUSLY**

---

CITY CLERK

---

MAYOR