

**MINUTES OF THE**  
**GOVERNANCE & PRIORITIES COMMITTEE MEETING**  
**HELD THURSDAY, DECEMBER 18, 2014, 9:00 A.M.**

**1. THE CHAIR CALLED THE MEETING TO ORDER AT 9:00 A.M.**

- Committee Members Present:** Mayor Helps in the Chair; Councillors Alto, Coleman, Isitt, Loveday, Lucas, Madoff, Thornton-Joe and Young.
- Staff Present:** J. Johnson – City Manager; R. Woodland – Director of Legislative & Regulatory Services; C. Havelka – Recording Secretary.
- Staff Present for a Portion Of the Meeting:** K. Hamilton – Director of Citizen Engagement & Strategic Planning; J. Jenkyns – General Manager, Victoria Conference Centre; D. Kalynchuk – Director of Engineering & Public Works; J. MacDougall – Acting Director of Parks & Recreation; S. Thompson – Director of Finance; J. Sturdy – Assistant Director of Underground & Facilities; A. Hudson – Assistant Director of Community Planning; M. Hayden – Manager of Bylaw & Licensing; K. Oberg - Manager of Culture, Sport & Neighbourhoods; A. Ashcroft – Senior Planner; J. Day – Coordinator of Cultural Services; S. Hutchison – Transportation Planner; J. Reilly – Senior Planner; L. Taylor – Senior Planner.
- Guests:** A. Wynn-Williams – Greater Victoria Coalition to End Homelessness; M. Bell – Urban Systems.

**2. APPROVAL OF THE AGENDA**

Committee considered the following amendments to the agenda:

Open Meeting

- Item # 2 – Minutes from the Meeting held December 11, 2014.
- Item # 6 – Replacement copy of Policy and Guidelines
- Item # 15 – Background Information for the motion

Closed Meeting

- Item # 18A – Legal Advice
- Item # 26 – Personnel
- Item # 27 – Legal Advice

**Action:** It was moved by Councillor Alto, and seconded by Councillor Coleman, that the Agenda of the December 18, 2014, Governance & Priorities Committee meeting be approved as amended.

CARRIED UNANIMOUSLY 14/GPC591

### **3. CONSENT AGENDA**

**Mayor Helps canvassed members of Council, who approved bringing forward the following items for approval:**

- Item # 9 – Boulevard Removal from the Taxed Boulevard Program
- Item # 14 – Update – Victoria Emergency Response Plan – Fire Operational Plan

#### **3.1 Boulevard Removal from the Taxed Boulevard Program**

Committee received a report dated December 1, 2014 from Parks and Recreation that recommends the removal of boulevards from the Taxed Boulevard Program as a result of ratepayer petitions.

**Action:** It was moved by Mayor Helps, and seconded by Councillor Alto, that Committee recommends that Council approve the removal of the following streets from the Taxed Boulevard Program to be effective for the 2015 tax year:

- The North side of 1100 block of Pembroke Street
- The South side of 1100 Block of Pembroke Street (east of Cameron Street)
- The West side of 900 Block of Joan Crescent
- The South side of the 500 Block of Selkirk Avenue
- The South side of the 700 Block of Selkirk Avenue
- The North side of the 400 Block of Luxton Avenue

CARRIED UNANIMOUSLY 14/GPC592

#### **3.2 Update – Victoria Emergency Response Plan – Fire Operational Plan**

Committee received a report dated December 18, 2014 from the Fire Department that updated Committee on the Victoria Emergency Response Plan.

**Action:** It was moved by Mayor Helps, and seconded by Councillor Alto, that Committee recommends that Council is advised of the amended timeline on the presentation of the Victoria Emergency Response Plan.

CARRIED UNANIMOUSLY 14/GPC593

#### **4. ADOPTION OF MINUTES**

##### **4.1 Adoption of the Minutes from the Meeting held October 23, 2014**

**Action:** It was moved by Councillor Isitt, and seconded by Councillor Alto, that the Minutes of the Governance & Priorities meeting held October 23, 2014, be adopted.

CARRIED UNANIMOUSLY 14/GPC594

##### **4.2 Adoption of the Minutes from the Special Meeting held December 11, 2014**

**Action:** It was moved by Councillor Isitt, and seconded by Councillor Alto, that the Minutes of the Special Governance & Priorities meeting held December 11, 2014, be adopted.

CARRIED UNANIMOUSLY 14/GPC595

#### **5. DELEGATION**

##### **5.1 Greater Victoria Coalition to End Homelessness**

Andrew Wynn-Williams, Executive Director of the Greater Victoria Coalition to End Homelessness provided Committee with an update on homelessness in Victoria. He advised that a shortage of housing is a key driver of homelessness in the Greater Victoria region.

Committee discussed the following:

- The lack of Federal funding for housing that contributes to homelessness across Canada.
- When there will be a count of homeless people in the region;
  - a formal count will be held in February 2016.
- The suggestion that a municipal housing strategy be looked at.

Committee thanked Mr. Wynn-Williams for his presentation.

#### **6. DECISION REQUESTS**

##### **6.1 Exploring Local Wastewater Treatment Options – Update Report**

Committee received a report dated December 11, 2014 from Engineering and Public Works that provided an update on the work to explore local wastewater treatment options. Mark Bell from Urban Systems provided Committee with a presentation that outlined options, public engagement and the governance work required to move forward with a local wastewater treatment function.

Committee discussed:

- The importance of developing decision criteria.
- Opportunities for treating Vic West sewage.

**Action:**

It was moved by Councillor Isitt, seconded by Councillor Alto, that Committee recommends that Council approve:

1. That Staff be directed to report on options for the location of waste-water treatment facilities within the City of Victoria, based on criteria including availability of land, opportunities for resource recovery, conveyance costs to/from existing infrastructure, and consistency with the *Zoning Regulation Bylaw* and *Official Community Plan*.
2. That Staff be directed to work with the District of Saanich, District of Oak Bay and Capital Regional District to develop terms of reference for an East Side Sub-Committee of the Core Area Liquid Waste Management Committee, to develop options for waste-water treatment in the City of Victoria, District of Saanich and District of Oak Bay alongside the evaluation of options involving the seven participating municipalities in the Core Area Liquid Waste Management Service and the Songhees and Esquimalt Nations.

**Amendment:** It was moved by Councillor Isitt, seconded by Councillor Thornton-Joe that Committee amend the motion as follows:

That Council approve:

1. That Staff be directed to report on options for the location of waste-water treatment facilities within the City of Victoria, based on criteria including availability of land, opportunities for resource recovery, conveyance costs to/from existing infrastructure, and consistency with the *Zoning Regulation Bylaw* and *Official Community Plan*.
2. That Staff be directed to work with the District of Saanich, District of Oak Bay and Capital Regional District to develop terms of reference for an East Side Sub-Committee of the Core Area Liquid Waste Management Committee, to develop options for waste-water treatment **facilities** in the City of Victoria, District of Saanich and District of Oak Bay alongside the evaluation of options involving the seven participating municipalities in the Core Area Liquid Waste Management Service and the Songhees and Esquimalt Nations.

On the amendment:

CARRIED UNANIMOUSLY 14/GPC596

Committee discussed the options for the location of the facility which depends on the matrix of the plant.

**Amendment:** It was moved by Councillor Young, seconded by Councillor Isitt, that Committee amend the motion as follows:

That Council approve:

1. That Staff be directed to report on options for the location of waste-water treatment facilities within the City of Victoria, based on criteria including availability of land, opportunities for resource recovery, conveyance costs to/from existing infrastructure, and consistency with the *Zoning Regulation Bylaw* and *Official Community Plan*.
2. That **the City Staff** ~~be directed to~~ work with the District of Saanich, District of Oak Bay and Capital Regional District to develop terms of reference for

an East Side Sub-Committee of the Core Area Liquid Waste Management Committee, to develop options for waste-water treatment facilities in the City of Victoria, District of Saanich and District of Oak Bay alongside the evaluation of options involving the seven participating municipalities in the Core Area Liquid Waste Management Service and the Songhees and Esquimalt Nations.

CARRIED UNANIMOUSLY 14/GPC597

Committee discussed the importance of public participation and receiving meaningful feedback.

**Amendment:** It was moved by Mayor Helps, seconded by Councillor Lucas, that Committee amend the motion as follows:

That Council approve:

1. That Staff be directed to report on options for the location of waste-water treatment facilities within the City of Victoria, based on criteria including availability of land, opportunities for resource recovery, conveyance costs to/from existing infrastructure, and consistency with the *Zoning Regulation Bylaw* and *Official Community Plan*.
2. That the City work with the District of Saanich, District of Oak Bay and Capital Regional District to develop terms of reference for an East Side Sub-Committee of the Core Area Liquid Waste Management Committee, to develop options for waste-water treatment facilities in the City of Victoria, District of Saanich and District of Oak Bay alongside the evaluation of options involving the seven participating municipalities in the Core Area Liquid Waste Management Service and the Songhees and Esquimalt Nations.
3. **That the public participation plan continue to be advanced as planned and come back to Council for consideration at the January 22, 2015 meeting.**

On the amendment:

CARRIED UNANIMOUSLY 14/GPC598

On the main motion as amended:

CARRIED UNANIMOUSLY 14/GPC599

**Action:** It was moved by Councillor Alto, and seconded by Councillor Coleman, that Committee receive for information the report dated December 11, 2014.

CARRIED UNANIMOUSLY 14/GPC600

**Action:** It was moved by Councillor Madoff, and seconded by Councillor Alto, that Council continue discussions with Esquimalt and other West Side jurisdictions regarding the treatment of sewage for Victoria West.

CARRIED UNANIMOUSLY 14/GPC601

**Action:** It was moved by Councillor Alto, and seconded by Councillor Isitt, that Council recommends that the Capital Regional District (CRD) Directors give notice of motion to the Capital Regional District's Core Area Liquid Waste Management Committee, as follows:

BE IT RESOLVED THAT the committee agrees in principle to the formation of an East Side Sub-Committee of the Core Area Liquid Waste Management Committee and directs staff to co-operate with the District of Saanich, City of Victoria and District of Oak Bay to develop terms of reference for this sub-committee and work with staff and councils in those municipalities to identify possible sites for waste-water treatment facilities.

CARRIED UNANIMOUSLY 14/GPC602

#### **RECESS AT 10:34 A.M.**

**Action:** It was moved by Councillor Alto, seconded by Councillor Isitt, that Committee recess until 10:40 a.m.

CARRIED UNANIMOUSLY 14/GPC603

Committee reconvened at 10:40 a.m.

### **6.2 Grant Process Review**

Committee received a report dated December 4, 2014 from Parks and Recreation and Finance that outlines proposed improvements to the City's grant process for Council's consideration.

Committee discussed the following:

- How organizations submit a grant request to the City.
- The criteria an organization is required to meet in order to qualify for a grant.

**Action:** It was moved by Councillor Coleman, and seconded by Councillor Madoff, that Committee recommends that Council rename the *Civic Investment Policy* the *Grant Policy* and approve the realignment of grant programs as follows:

- a. Direct-award grants
- b. Program grants (based on Council's strategic plan)

CARRIED UNANIMOUSLY 14/GPC604

Committee discussed the criteria for an organization to qualify for a grant and possibly reviewing the criteria.

**Action:** It was moved by Councillor Isitt, seconded by Councillor Alto, that the motion regarding Local Wastewater Treatment Options be forwarded to the December 18, 2014 Council Meeting.

CARRIED UNANIMOUSLY 14/GPC605

### **6.3 Festival Investment Grant 2015 Allocations**

Committee received a report dated December 11, 2014 from the General Manager of the Victoria Conference Centre that recommends Festival Investment Grant funding for twenty-nine applicants who meet the grant funding criteria.

Committee discussed the Selkirk Waterfront Festival which did not receive funding.

**Action:** It was moved by Councillor Thornton-Joe, seconded by Councillor Isitt that Committee recommends that Council direct staff to meet with the Burnside Gorge Community Centre and provide rationale for not approving the Selkirk Waterfront Festival Grant and report back to Council.

Committee discussed options for in-kind funding for this event.

**Motion to Table:**

It was moved by Councillor Thornton-Joe, seconded by Councillor Isitt that Committee table this item.

CARRIED UNANIMOUSLY 14/GPC606

Committee discussed the grant requests for the following events:

- # 6 - Creatively United for the Planet Society
- #19 - One Day Together
- # 24 - Victoria Pride Week
- # 23 - Island Farms Victoria Day Parade / Island Farms Santa Parade

Committee reviewed the following issues with respect to these events:

- Annual allocations for organizations and how that fits into different grant categories.
- The policy on the limit for in-kind contributions.
- An analysis on how funding is allocated to events in terms of overall funding percentages and the economic impact on the City.
- The suggestion that in-kind requests are submitted through this grant program.

**Action:** It was moved by Councillor Madoff, and seconded by Councillor Coleman, that Committee recommends that Council approve the Festival Investment Grant allocations as recommended in Appendix 1 attached to the report dated December 11, 2014, for a total of \$156,000 to be included in the 2015 Financial Plan.

CARRIED UNANIMOUSLY 14/GPC607

**Motion to Lift from the Table:**

It was moved by Councillor Thornton-Joe, seconded by Councillor Alto that Committee lift the following motion from the table:

That Council direct staff to meet with the Burnside Gorge Community Centre and provide rationale for not approving the Selkirk Waterfront Festival Grant and report back to Council.

Committee discussed last year's funding and expenses for this event year and the event's in-kind items.

CARRIED UNANIMOUSLY 14/GPC608

**Action:**

It was moved by Councillor Isitt, and seconded by Councillor Loveday that Committee recommends that Council direct staff to report on three items related to the Festival Investment Grant program:

1. The opportunity for providing a multi-year commitment to new festivals,
2. A standardization of the reporting on the economic impact of festivals,
3. A potential increase in funding for this program, and;
4. That this be referred to the next report from staff related to program grant funding.

CARRIED UNANIMOUSLY 14/GPC609

Committee discussed event locations where rental fees have been impacted due to the transfer of those lands from Provincial Capital Commission (PCC) control to the Province.

**Action:**

It was moved by Councillor Madoff, and seconded by Councillor Coleman, that Committee recommends that Council communicate with Shared Services BC specific to venue fees at St. Anne's Academy and the Enterprise Wharf, which have been characterized as hardship by potential user groups since the dissolution of the Provincial Capital Commission.

CARRIED UNANIMOUSLY 14/GPC610

*Mayor Helps withdrew from the meeting at 11:29 a.m. because she is a Director with Community Micro-Lending which has a business relationship with the following agenda item creating a pecuniary conflict of interest. Councillor Thornton-Joe assumed the Chair.*

*Councillor Isitt withdrew from the meeting at 11:29 a.m.*

**6.4 Victoria Housing Fund Application for 1950 Blanshard Street**

Committee received a report dated December 5, 2014 from Community Planning that recommends that a grant from the Victoria Housing Fund be approved to assist in the development of 65 units of affordable rental housing at 1950 Blanshard Street.

*Councillor Isitt returned to the meeting at 11:31 a.m.*



**Action:** It was moved by Councillor Alto, and seconded by Councillor Coleman, that Committee recommends that Council approve a grant from the Victoria Housing Fund in the amount of \$543,725 to the Greater Victoria Rental Development Society to assist in the development of 65 units of affordable rental housing within the project to be constructed at 1950 Blanshard Street, on the following conditions:

1. The grant will be eligible for payment to the Greater Victoria Rental Development Society upon approval of the grant by Council.
2. The grant is to be repaid by the Greater Victoria Rental Development Society if the project does not proceed.
3. The Greater Victoria Rental Housing Society will ensure that the City of Victoria receives public recognition for its role as a financial contributor to this housing project by identifying the City of Victoria as a contributor on publications and documents related to the project and at public events related to the development, completion and operation of the project.
4. Upon project completion, the applicant submits a final report to the Sustainable Planning and Community Development Department.
5. The Greater Victoria Rental Development Society enter into an Agreement securing the conditions of the grant in a form satisfactory to the City Solicitor, Director of Finance and the Assistant Director of Community Planning, Sustainable Planning and Community Development Department.

CARRIED UNANIMOUSLY 14/GPC611

*Mayor Helps returned to the meeting at 11:34 a.m. and assumed the Chair.*

Committee discussed projects that have received funds from the Housing Trust Fund and requested that staff provide the report on this issue that was previously circulated.

## **6.5 Removal, Transportation and Disposal of Contaminated Concrete Blocks**

Committee received a report dated December 11, 2014 from Engineering and Public Works that recommends the expenditure of reserve funds to manage the removal, transportation and disposal of contaminated materials at 203 Harbour Road.

**Action:** It was moved by Councillor Isitt, and seconded by Councillor Lucas, that Committee recommends that Council authorize the release of \$134,000 from the Tax Sale Lands Reserve Fund for the purpose of awarding a contract to HL Demolition to manage the removal, transportation and disposal of contaminated concrete blocks to a secured landfill in Alberta.

DEFEATED 14/GPC612

**For:** Mayor Helps, Councillors Isitt, Lucas and Young  
**Against:** Councillors Alto, Coleman, Loveday, Madoff and Thornton-Joe

Committee discussed the two options for funding this work.

**Action:** It was moved by Councillor Madoff, and seconded by Councillor Loveday, that Committee recommends that Council authorize the release of \$134,000 from the Equipment and Infrastructure Reserve Fund for the purpose of awarding a contract to HL Demolition to manage the removal, transportation and disposal of contaminated concrete blocks to a secured landfill in Alberta.

CARRIED UNANIMOUSLY 14/GPC613

**Action:** It was moved by Councillor Madoff, seconded by Councillor Coleman, that this motion be forwarded to the December 18, 2014 Council Meeting.

CARRIED UNANIMOUSLY 14/GPC614

## **6.6 Trans Mountain Expansion Project - Information Request**

Committee received a report dated December 8, 2014 from Legislative and Regulatory Services in response to the information request regarding the Trans Mountain Expansion Project.

Committee discussed the public's input and expertise on this topic and relying on that information for the submission. Staff advised Committee that they are undertaking an approach that identifies the key issues submitted by the public and then advocates those issues either to the National Energy Board Hearing or directly to Kinder Morgan.

**Action:** it was moved by Councillor Isitt, seconded by Councillor Alto, that Committee recommends that Council:

1. Receive for consideration the Trans Mountain Expansion Project Engagement Summary Report provided with the report dated December 8, 2014.
2. Direct staff to submit the information request to Trans Mountain attached as Appendix B to the report dated December 8, 2014
3. Direct staff to send a letter to Trans Mountain asking for answers to additional questions raised during public engagement activities and attached as Appendix C to the report dated December 8, 2014, and
4. Forward these motions to the Council meeting of December 18, 2014.

CARRIED UNANIMOUSLY 14/GPC615

Committee discussed the following:

- Writing a letter to Burnaby in support of their position on this topic.
- Noting that those attending the open house were opposed to the project.
- If the number who attended the open house is a good indication of the scope of engaged citizens.

**Action:** It was moved by Councillor Isitt, seconded by Councillor Loveday, that Committee recommends that Council direct the Mayor to write to the Mayor

and Council of Burnaby expressing appreciation for that municipality's efforts to protect municipal interests in the current Federal regulatory process for the Trans Mountain Pipeline.

Concerns were expressed regarding this motion in terms of a community being able to prevent a project that benefits the country.

CARRIED 14/GPC616

**For:** Mayor Helps, Councillors Coleman, Isitt, Loveday and Madoff  
**Against:** Councillors Alto, Lucas, Thornton-Joe and Young

**Action:** It was moved by Councillor Isitt, seconded by Councillor Alto, that this motion be forwarded to the December 18, 2014 Council Meeting.

CARRIED UNANIMOUSLY 14/GPC617

#### **6.7 Application for a Transfer of a Liquor Primary Licence 606329 BC Ltd (Infiniti) #27-560 Johnson Street**

Committee received a report dated November 26, 2014 from Legislative and Regulatory Services that seeks a Council resolution regarding an application by 606329 BC Ltd. (Infiniti) located at #27 – 560 Johnson Street for a transfer of a Liquor Primary Licence previously operated at 1325 Government Street as “Hush”.

Committee discussed the following:

- Concerns regarding the status of licences not currently attached to a business;
  - Council will be receiving an update from staff regarding liquor licensing process and policy.

**Action:** It was moved by Councillor Loveday, and seconded by Councillor Coleman, that Committee recommends that Council, after conducting a review of the staff assessment of the application for a transfer of a Liquor Primary Licence for Infiniti located at #27 – 560 Johnson Street and in accordance with the City's Liquor Licensing Fee Bylaw and Liquor Licensing Policy approves:

1. The scheduling of a Liquor Licence Hearing before Council to receive written and oral submissions from residents, property owners and the public with respect to this application; and
2. Based upon the results of the public input received through the Liquor Licence hearing process, approve a resolution (with comments on the relevant factors) either supporting the licence application or not supporting the licence application. The appropriate resolution will be brought to Council at the earliest opportunity after completion of the Liquor Licence hearing.
3. That this motion be forwarded to the December 18<sup>th</sup> Council Meeting for ratification.

A Committee member noted that the Public Hearing for the application will allow for public input as there are concerns regarding the location and potential increase in Police service calls.

**6.8 Development Variance Permit Application No. 000385 for 759 Yates Street**

Committee received a report dated December 4, 2014 from Sustainable Planning and Community Development regarding Development Variance Permit Application No. 000385 for 759 Yates Street which recommends that a Public Hearing be held for a proposed parking variance to facilitate the conversion of the existing hotel to market rental housing.

**Action:** It was moved by Councillor Thornton-Joe, and seconded by Councillor Alto, that Committee recommends that Council convene a Hearing for the proposed variance associated with Development Variance Permit Application No. 000385 for 759 Yates Street, and following the Hearing, that Council consider the following motion:

That Council authorizes the issuance of Development Variance Permit Application No. 000385 for 759 Yates Street, subject to the registration of a legal agreement securing 49 Class 1 bicycle parking spaces in the building to the satisfaction of the Assistant Director, Development Services Division, Sustainable Planning and Community Development Department and the City Solicitor and in accordance with:

1. Plans date stamped November 21, 2014.
2. Development meeting all *Zoning Regulation Bylaw* regulations, except for the following variances:
  - i. Part 6.8, Section 6(ii): Relaxation from 0.7 parking spaces per residential unit (18 parking spaces) to 0 parking spaces per residential unit (0 parking spaces);
  - ii. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Assistant Director, Development Services Division, Sustainable Planning and Community Development Department.

Committee discussed the following:

- Concerns regarding the lack of parking and how the bike parking will be accommodated.
- Concerns regarding the amenities provided for the living units with respect to them qualifying as residential.
- The zoning which allows residential and hotel use.

**Motion to Refer:** It was moved by Councillor Isitt, seconded by Councillor Madoff, that Committee refer this application to the next Planning and Land Use Committee to provide for additional onsite bicycle parking.

Committee discussed the motion to refer:

- Options for providing bicycle parking in the building and on the property.
- The timing of this application and options for moving it forward to Public Hearing with additional bicycle parking requirements.

CARRIED 14/GPC619

**For:** Councillors Coleman, Isitt, Lucas, Loveday, Madoff and Young  
**Against:** Mayor Helps, Councillors Alto, and Thornton-Joe

## **6.9 Appointment of Bylaw Officers**

Committee received a report dated October 24, 2014 from Legislative and Regulatory Services that requested Council approval for the appointment of two Bylaw Officers.

- Action:** It was moved by Councillor Thornton-Joe, and seconded by Councillor Coleman, that Committee recommends:
1. That Council, effective December 18, 2014, appoint Ms. Ashley Cockle and Mr. Bryn Shapperd as:
    - a. A "Bylaw Officer" pursuant to section 2 (a) of the *Inspection Bylaw* (06-061), and,
    - b. A "Business Licence Inspector" for the Corporation.
  2. That this motion be forwarded to the December 18, 2014 Council Meeting for ratification.

Committee discussed the number of auxiliary and full time bylaw officer positions.

CARRIED UNANIMOUSLY 14/GPC620

## **7. RECESS AT 12:40 P.M.**

- Action:** It was moved by Councillor Alto, seconded by Councillor Isitt, that Committee recess until 1:10 p.m.

CARRIED UNANIMOUSLY 14/GPC621

Committee reconvened at 1:10 p.m.

## **8. NEW BUSINESS**

### **8.1 Motion – Support for Car Free Day 2015**

Councillor Alto and Mayor Helps provided Committee with a motion and information in support of a Car Free Day in 2015.

- Action:** It was moved by Councillor Alto, and seconded by Mayor Helps, that Committee recommends that Council approve the following motion:

Be It Resolved that the City of Victoria supports, in principle, the proposal of the Downtown Victoria Business Association to host a 'car free day' event on June 21, 2015, on a segment of Douglas Street with details to be confirmed and approved by the City.

Committee discussed preparations for the road closure that should include discussions with the Police and other agencies to ensure this event doesn't conflict with other events.

## **8.2 Motion – Declaration of the Right to a Healthy Environment**

Mayor Helps, Councillors Isitt and Loveday provided Committee with a motion and information regarding the Declaration of the Right to a Healthy Environment.

**Action:** It was moved by Councillor Loveday, and seconded by Councillor Isitt, that Committee recommends that Council approve the following motion:

WHEREAS the City of Victoria understands that people are part of the environment, and that a healthy environment is inextricably linked to the well-being of our community;

AND WHEREAS the City of Victoria's Official Community Plan (2012) provides a strong policy foundation to pursue actions and initiatives that contribute toward a healthy environment;

AND WHEREAS the City of Victoria has the opportunity to be the first jurisdiction on Vancouver Island to endorse the Declaration of the Right to a Healthy Environment, joining other Canadian cities in re-affirming our commitment to social, environmental and economic sustainability;

THEREFORE BE IT RESOLVED THAT the City of Victoria endorses the following declaration:

"All people have the right to live in a healthy environment, including:

The right to breathe clean air;

The right to drink clean water;

The right to consume safe food;

The right to access nature;

The right to know about pollutants and contaminants released into the local environment;

The right to participate in decision-making that will affect the environment.

The City of Victoria has the responsibility, within its jurisdiction, to respect, protect, fulfill and promote these rights.

The City of Victoria shall apply the precautionary principle: where threats of serious or irreversible damage to human health or the environment exist, the City of Victoria shall take cost-effective measures to prevent the degradation of the environment and protect the health of its citizens. Lack of full scientific certainty shall not be viewed as sufficient reason for the City of Victoria to postpone such measures.

The City of Victoria shall apply full-cost accounting: when evaluating reasonably foreseeable costs of proposed actions and alternatives, the City of Victoria will consider costs to human health and the environment.

By December 31st, 2015, the City of Victoria will consider objectives, targets, timelines and actions within its jurisdiction to fulfill residents' right to a healthy environment, including options to:

Ensure equitable distribution of environmental benefits and burdens within the municipality, preventing the development of pollution “hot spots”;

Ensure infrastructure and development projects protect the environment, including air quality;

Address climate change by reducing greenhouse gas emissions and implementing adaptation measures;

Responsibly increase density;

Prioritize walking, cycling and public transit as preferred modes of transportation;

Ensure adequate infrastructure for the provision of safe and accessible drinking water;

Promote the availability of safe foods;

Reduce solid waste and promote recycling and composting;

Establish and maintain accessible green spaces in all residential neighbourhoods.

The City of Victoria shall review these objectives, targets, timelines and actions every five (5) years, and evaluate progress towards fulfilling this declaration.

The City of Victoria shall consult with residents as part of this process.”

AND BE IT FURTHER REVOLVED THAT Council forward this resolution to the Association of Vancouver Island and Coastal Communities and member local governments, requesting favourable consideration by local councils and by delegates at the 2015 annual meetings of the Association.

Committee discussed the motion as follows:

- Forwarding this motion to other local government organizations.
- Options for amending the motion to request it be included in the Charter of Rights and Freedoms.

**Amendment:** It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that Committee amend the motion as follows:

That Council approve the following motion:

**WHEREAS the David Suzuki Foundation Blue Dot Tour has inspired many Canadians and requests support for a Constitutional amendment through support of the following motion;**

WHEREAS the City of Victoria understands that people are part of the environment, and that a healthy environment is inextricably linked to the well-being of our community;

AND WHEREAS the City of Victoria's Official Community Plan (2012) provides a strong policy foundation to pursue actions and initiatives that contribute toward a healthy environment;

AND WHEREAS the City of Victoria has the opportunity to be the first jurisdiction on Vancouver Island to endorse the Declaration of the Right to a Healthy Environment, joining other Canadian cities in re-affirming our commitment to social, environmental and economic sustainability;

THEREFORE BE IT RESOLVED THAT the City of Victoria endorses the following declaration:

"All people have the right to live in a healthy environment, including:

The right to breathe clean air;

The right to drink clean water;

The right to consume safe food;

The right to access nature;

The right to know about pollutants and contaminants released into the local environment;

The right to participate in decision-making that will affect the environment.

The City of Victoria has the responsibility, within its jurisdiction, to respect, protect, fulfill and promote these rights.

The City of Victoria shall apply the precautionary principle: where threats of serious or irreversible damage to human health or the environment exist, the City of Victoria shall take cost-effective measures to prevent the degradation of the environment and protect the health of its citizens. Lack of full scientific certainty shall not be viewed as sufficient reason for the City of Victoria to postpone such measures.

The City of Victoria shall apply full-cost accounting: when evaluating reasonably foreseeable costs of proposed actions and alternatives, the City of Victoria will consider costs to human health and the environment.

By December 31st, 2015, the City of Victoria will consider objectives, targets, timelines and actions within its jurisdiction to fulfill residents' right to a healthy environment, including options to:

Ensure equitable distribution of environmental benefits and burdens within the municipality, preventing the development of pollution "hot spots";

Ensure infrastructure and development projects protect the environment, including air quality;

Address climate change by reducing greenhouse gas emissions and implementing adaptation measures;

Responsibly increase density;

Prioritize walking, cycling and public transit as preferred modes of transportation;

Ensure adequate infrastructure for the provision of safe and accessible drinking water;



Promote the availability of safe foods;

Reduce solid waste and promote recycling and composting;

Establish and maintain accessible green spaces in all residential neighbourhoods.

The City of Victoria shall review these objectives, targets, timelines and actions every five (5) years, and evaluate progress towards fulfilling this declaration.

The City of Victoria shall consult with residents as part of this process.”

AND BE IT FURTHER REVOLVED THAT Council forward this resolution to the Association of Vancouver Island and Coastal Communities and member local governments, requesting favourable consideration by local councils and by delegates at the 2015 annual meetings of the Association.

A Committee member expressed concerns regarding the amendment as it puts a positive requirement on the Government through the Charter of Rights and Freedoms, which generally articulates individual rights and freedoms *from* government action.

**Amendment to the Amendment:**

It was moved by Councillor Isitt, seconded by Councillor Madoff, that the amendment be amended as follows:

WHEREAS the David Suzuki Foundation Blue Dot Tour has inspired many Canadians and requests support for **the right to a healthy environment to be enshrined in the Charter of Rights and Freedoms**, ~~a Constitutional amendment~~ through support of the following motion;

On the amended amendment:

CARRIED UNANIMOUSLY 14/GPC623

On the amendment:

CARRIED 14/GPC624

**For:** Mayor Helps, Councillors Alto, Coleman, Loveday, Lucas, Isitt, Madoff and Thornton-Joe

**Against:** Councillor Young

**Amendment:** It was moved by Councillor Madoff, seconded by Councillor Coleman, that Committee amend the motion as follows:

That Council approve the following motion:

WHEREAS the David Suzuki Foundation Blue Dot Tour has inspired many Canadians, and requests support for the right to a healthy environment to be enshrined in the Charter of Rights and Freedoms through support of the following motion;

AND WHEREAS the City of Victoria understands that people are part of the environment, and that a healthy environment is inextricably linked to the well-being of our community;

AND WHEREAS the City of Victoria's Official Community Plan (2012) provides a strong policy foundation to pursue actions and initiatives that contribute toward a healthy environment;

AND WHEREAS the City of Victoria has the opportunity to be the first jurisdiction on Vancouver Island to endorse the Declaration of the Right to a Healthy Environment, joining other Canadian cities in re-affirming our commitment to social, environmental and economic sustainability;

THEREFORE BE IT RESOLVED THAT the City of Victoria endorses the following declaration:

"All people have the right to live in a healthy environment, including:

The right to breathe clean air;

The right to drink clean water;

The right to consume safe food;

The right to access nature;

The right to know about pollutants and contaminants released into the local environment;

The right to participate in decision-making that will affect the environment.

The City of Victoria has the responsibility, within its jurisdiction, to respect, protect, fulfill and promote these rights.

The City of Victoria shall apply the precautionary principle: where threats of serious or irreversible damage to human health or the environment exist, the City of Victoria shall take cost-effective measures to prevent the degradation of the environment and protect the health of its citizens. Lack of full scientific certainty shall not be viewed as sufficient reason for the City of Victoria to postpone such measures.

The City of Victoria shall apply full-cost accounting: when evaluating reasonably foreseeable costs of proposed actions and alternatives, the City of Victoria will consider costs to human health and the environment.

By December 31st, 2015, the City of Victoria will consider objectives, targets, timelines and actions within its jurisdiction to fulfill residents' right to a healthy environment, including options to:

Ensure equitable distribution of environmental benefits and burdens within the municipality, preventing the development of pollution "hot spots";

Ensure infrastructure and development projects protect the environment, including air quality;

Address climate change by reducing greenhouse gas emissions and implementing adaptation measures;

Responsibly increase density;

Prioritize walking, cycling and public transit as preferred modes of transportation;

Ensure adequate infrastructure for the provision of safe and accessible drinking water;

Promote the availability of safe foods;

Reduce solid waste and promote recycling and composting;

Establish and maintain accessible green spaces in all residential neighbourhoods.

The City of Victoria shall review these objectives, targets, timelines and actions every five (5) years, and evaluate progress towards fulfilling this declaration.

The City of Victoria shall consult with residents as part of this process.”

AND BE IT FURTHER REVOLVED THAT Council forward this resolution to the **annual meeting** of the Association of Vancouver Island and Coastal Communities, **the Union of British Columbia Municipalities, the Federation of Canadian Municipalities** and member local governments, requesting favourable consideration by local councils and by delegates at the 2015 annual meetings of these associations.

On the amendment:  
CARRIED UNANIMOUSLY 14/GPC625

On the main motion as amended:  
CARRIED UNANIMOUSLY 14/GPC626

**Action:** It was moved by Councillor Isitt, seconded by Councillor Loveday, that this motion be forwarded to the Council meeting of December 18, 2014.

CARRIED UNANIMOUSLY 14/GPC627

**Action:** It was moved by Councillor Isitt, seconded by Councillor Loveday, that the Governance & Priorities Committee convene a Closed meeting that excludes the public under Section 12(6) of the *Council Bylaw* for the reason that the following agenda items deal with matters specified in Sections 12(3) and/or (4) of the Council Bylaw, namely:

- *Section 12 (3) (a) Personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the City or another position appointed by the City*
- *Section 12 (3) (c) Labour Relations or employee relations*
- *Section 12 (3) (g) Litigation or potential litigation affecting the City*
- *Section 12 (3) (i) The receipt of advice that is subject to solicitor-client privilege including communications necessary for that purpose.*

CARRIED UNANIMOUSLY 14/GPC628

## 9. CLOSED MEETING AT 1:38 P.M.

**Committee Members Present:** Mayor Helps in the Chair; Councillors Alto, Coleman, Isitt, Loveday, Lucas, Madoff,

Thornton-Joe and Young.

**Staff Present:**

J. Johnson – City Manager.

**Staff Present for a Portion  
of the Meeting:**

J. Jenkyns – General Manager, Victoria Conference Centre; A. Hudson – Assistant Director of Community Planning; D. Kalynchuk – Director of Engineering & Public Works; J. MacDougall – Acting Director of Parks & Recreation; S. Thompson – Director of Finance; R. Woodland – Director of Legislative & Regulatory Services; T. Zworski – City Solicitor; M. Miller – Senior Heritage Planner; K. Oberg – Manager of Culture, Sport & Neighbourhoods; N. Reddington – Community Recreation & Culture Coordinator; C. Havelka – Recording Secretary.

**10. APPROVAL OF THE CLOSED AGENDA**

Committee considered the following changes to the closed agenda:

- Moving the Personnel item to the end of the agenda.
- The addition of a Legal Advice Item requested by Councillor Isitt

**Action:** It was moved by Councillor Coleman, seconded by Councillor Alto, that the Closed Agenda of the Governance and Priorities Committee meeting of December 18, 2014, be approved as amended.

CARRIED UNANIMOUSLY 14/GPC629

**11. MINUTES**

**11.1 Minutes from the Closed Meeting held October 23, 2014**

**Action:** It was moved by Councillor Alto, seconded by Councillor Coleman, that the Closed Minutes from the Governance and Priorities Committee meeting held October 23, 2014, be adopted.

CARRIED UNANIMOUSLY 14/GPC630

**11.2 Minutes from the Closed Special Meeting held December 11, 2014**

**Action:** It was moved by Councillor Alto, seconded by Councillor Coleman, that the Closed Minutes from the Special Governance and Priorities Committee meeting held December 11, 2014, be adopted.

CARRIED UNANIMOUSLY 14/GPC631

## **12. DECISION REQUESTS**

### **12.1 Legal Advice**

Committee received memorandum dated September 23, 2014 from the Assistant City Solicitor regarding legal advice.

The discussion and motion were recorded and kept confidential.

### **12.2 Legal Advice**

Committee received a report dated December 15, 2014 from the City Solicitor that responded to a request for legal advice.

The discussion and motion were recorded and kept confidential.

### **12.3 Litigation**

Committee received a report dated December 11, 2014 from the City Solicitor and the Director of Finance regarding a potential litigation.

The discussion and motion were recorded and kept confidential.

*Councillor Loveday withdrew from the meeting at 2:07 p.m. due to a conflict of interest with the following item as he was a judge for the Youth Poet Laureate appointment.*

### **12.4 Poet Laureate and Youth Poet Laureate Nomination Approval**

Committee received a report dated December 5, 2014 from the General Manager of the VCC that seeks Council approval for the Poet Laureate Selection Committee's recommendation for the Poet Laureate and Youth Poet Laureate positions for the City of Victoria.

The discussion and motion were recorded and kept confidential.

*Councillor Loveday returned to the meeting at 2:10 p.m.*

### **12.5 Appointment to the Victoria and Esquimalt Police Board**

Committee received a report dated October 9, 2014 from Legislative and Regulatory Services regarding the Victoria and Esquimalt Police Board.

The discussion and motion were recorded and kept confidential.

*Councillor Young withdrew from the meeting at 2:20 p.m. due to a pecuniary conflict of interest with the next item due to his business relationship with one of the applicants.*

## **12.6 Victoria Airport Authority Board Appointment**

Committee received a report dated December 2, 2014 from the Director of Legislative and Regulatory Services that provided Council with the applications received for the Victoria Airport Authority Board.

The discussion and motion were recorded and kept confidential.

*Councillor Young returned to the meeting at 2:25 p.m.*

## **12.7 Art in Public Places Committee – Appointment Process**

Committee received a report dated December 9, 2014 from Legislative and Regulatory Services that outlined the appointment process for the Art in Public Places Committee.

The discussion and motion were recorded and kept confidential.

## **12.8 Greater Victoria Public Library Board Appointment**

Committee received a report dated December 5, 2014 from Legislative and Regulatory Services that provided Council with the applications received for the Greater Victoria Public Library Board.

The discussion and motion were recorded and kept confidential.

## **12.9 Victoria Family Court and Youth Justice Committee Appointment**

Committee received a report dated December 3, 2014 from Legislative and Regulatory Services regarding the Victoria Family Court and Youth Justice Committee.

The discussion and motion were recorded and kept confidential.

## **12.10 Legal Advice**

Committee received legal advice in response to a Councillor request for information.

The discussion and motion were recorded and kept confidential.

*All staff except the City Manager were excused from the meeting at 3:10 p.m.*

## **12.10 Personnel**

Committee discussed a Personnel item with the City Manager.

## **13. ADJOURNMENT**

**Action:** It was moved by Councillor Alto, seconded by Councillor Coleman, that the Governance & Priorities Committee meeting of December 18, 2014, be adjourned at 3:45 p.m.

CARRIED UNANIMOUSLY 14/GPC643

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Mayor Helps, Chair