

MINUTES OF THE
GOVERNANCE & PRIORITIES COMMITTEE MEETING
HELD THURSDAY, MAY 8, 2014, 9:00 A.M.

1. THE CHAIR CALLED THE MEETING TO ORDER AT 9:02 A.M.

- Committee Members Present:** Mayor Fortin in the Chair; Councillors Alto, Coleman, Gudgeon, Helps, Isitt, Madoff, Thornton-Joe and Young.
- Staff Present:** J. Johnson – City Manager; R. Woodland – Director of Legislative & Regulatory Services; C. Havelka – Recording Secretary.
- Staff Present for a Portion of the Meeting:** D. Day – Director of Sustainable Planning & Community Development; K. Hamilton – Director of Communications & Civic Engagement; D. Kalynchuk – Director of Engineering & Public Works; A. Hudson – Assistant Director of Community Development; A. Meyer – Assistant Director of Development Services; J. Sturdy – Assistant Director of Underground & Utilities; B. Dellebuur – Manager of Transportation; M. Miller – Senior Heritage Planner; J. Schmidt – Manager of Corporate Planning & Policy.

2. APPROVAL OF THE AGENDA

Committee discussed the agenda and considered the following amendments:

Open Meeting:

- Item # 3 – Addition of Motion and Correspondence
- Item # 10A – One Sharing – Mayor Fortin
- Item # 10B – One Councillor Inquiry – Councillor Helps
- Item # 10C – One Councillor Inquiry – Councillor Isitt
- Item # 10D – Two Councillor Sharing – Councillor Gudgeon
- Item #10E – One Councillor Sharing – Councillor Alto
- Item # 10F – One Councillor Sharing – Councillor Madoff
- Item # 10G – One Councillor Sharing – Councillor Thornton-Joe

Action: It was moved by Councillor Helps, seconded by Councillor Alto, that the Agenda of the May 8, 2014, Governance and Priorities Committee meeting be approved as amended.

CARRIED UNANIMOUSLY 14/GPC243

3. CONSENT AGENDA

Mayor Fortin canvassed members of Council, who approved bringing forward the following items for approval:

- Item # 1 – Adoption of the Minutes from the Meeting held April 24, 2014
- Item # 10 – Conference Attendance Request – FCM

3.1 Adoption of the Minutes from the Meeting held April 24, 2014

Action: It was moved by Councillor Helps, seconded by Councillor Alto, that the Minutes from the Governance and Priorities Committee meeting held April 24, 2014 be adopted.

CARRIED UNANIMOUSLY 14/GPC244

3.2 Request to Attend Conference – FCM

Committee received a report dated April 30, 2014 from Councillor Coleman requesting approval for the attendance and associated costs at the Federation of Canadian Municipalities Annual Conference to be held May 26 to June 3, 2014, in Ontario.

Action: It was moved by Councillor Helps, seconded by Councillor Alto, that Committee recommends that Council approves the attendance of Councillor Coleman at the Federation of Canadian Municipalities Annual Convention including expenses of approximately \$2,171.00

CARRIED UNANIMOUSLY 14/GPC245

4. PRESENTATION

4.1 Quarterly Reporting to Council

Committee received a report dated April 29, 2014 from the City Manager with respect to the quarterly reporting process that provides Council and the community with an update on progress towards the Strategic Plan. This report also includes proposed improvements to the quarterly reporting process and a draft 2014 Operational Plan for Council's feedback.

Mayor Fortin provided Committee with a motion regarding a proposal to host a Development Summit as part of the Customer Service Action Plan. Council and staff recognize the important role that developers and builders play in the City therefore it is proposed that a facilitated workshop be held to strengthen the partnership between the City and development firms.

Action: It was moved by Mayor Fortin, seconded by Councillor Alto, that Committee recommends that Council direct staff, on a priority basis, to bring forward a work plan to host a Development Summit facilitated workshop dedicated to

strengthening the partnership between the City and development firms that are active in Victoria.

Committee discussed the following:

- This as an opportunity to propose holding “debriefs” on projects, large and small, to identify issues.
- The suggestion the word “partnership” in the motion be changed to “relationship”.

Action: It was moved by Councillor Helps, seconded by Councillor Isitt, that Committee amend the motion as follows:

That Council direct staff, on a priority basis, to bring forward a work plan to host a Development Summit facilitated workshop dedicated to strengthening the partnership between the City, development firms that are active in Victoria, **and community association land use chairs**.

Committee discussed the amendment as follows:

- This would develop stronger relationships with neighbourhoods and development.
- Preparing an agenda for the summit where some sessions would include the community associations.
- Noting that the motion asks for a work plan that could identify how the session is facilitated; the importance of how the agenda is structured.

On the amendment:

CARRIED UNANIMOUSLY 14/GPC246

Action: It was moved by Councillor Madoff, seconded by Councillor Isitt, that Committee amend the motion as follows:

That Council direct staff, on a priority basis, to bring forward a work plan to host a Development Summit facilitated workshop dedicated to strengthening the ~~partnership~~ **relationship** between the City, development firms that are active in Victoria, and community association land use chairs.

On the amendment:

CARRIED UNANIMOUSLY 14/GPC247

Committee discussed the main motion as follows:

- The process for facilitating the summit;
 - The suggestion of asking questions of the development community then breakout sessions with staff; bringing those details to Council as part of the work plan.
- Options regarding the size of developer/development to be invited.

On the main motion as amended:

CARRIED UNANIMOUSLY 14/GPC248

Committee generally discussed the Quarterly Progress Report on Strategic Initiatives as follows:

- Item # 6 – Manage Siem Lelum and concerns regarding the status of this project;
 - The title transfer and construction of phase two are moving forward.
- Fostering departmental cooperation through work plans and cultural shifts.
- Timelines regarding the Cycling Task Force and Bicycle Master Plan.
- Timelines and information regarding the Crystal Pool Refurbishment Strategy.
- Details regarding the framework and timelines for the Inner Harbour revitalization public engagement process.

Councillor Helps withdrew from the meeting at 10:03 a.m. and returned at 10:05 a.m.

- The status of Opportunities from Sewage Treatment Infrastructure Construction and the discussion needed with respect to the multi-use trail.
- Customer service as it relates to bike parking and options for improved customer bike parking at City Hall.

Action: It was moved by Councillor Helps, seconded by Councillor Gudgeon, that Committee receive for information the report dated April 29, 2014.

CARRIED UNANIMOUSLY 14/GPC249

Councillor Alto withdrew from the meeting at 10:14 a.m.

5. DECISION REQUESTS

5.1 Consideration of 40 kmh Speed Limits - Richmond/Douglas/Bay/Gorge

Committee received a report dated April 30, 2014 from Engineering & Public Works that considered speed limits on the following arterial roads:

- Richmond Road
- Douglas Street
- Bay Street
- Gorge Road

and information was provided on the following:

- City wide speed data
- James Bay Pilot Report, and
- Schedule B of the Streets and Traffic Bylaw

This information was provided in response to the November 28, 2013 Council Meeting when staff was requested to provide analysis on these items. Staff analysis has been completed and staff advised that there is no technical data to support the reduction in speed limits on the arterials. However; Council can change the speed limits if they so choose and a public consultation process can be prepared by staff.

Councillor Alto returned to the meeting at 10:17 a.m.

Council Isitt provided notice of motion for the May 22, 2014 where he will be bringing forward a motion related to traffic calming.

Councillor Isitt provided Committee with a motion which replaced the motion *Consideration of 40 km/h Speed Limits* provided in the agenda. The replacement motion responds to feedback from the public and proposes that Council proceed with bylaw amendments which will still allow the public to provide input.

Action: It was moved by Councillor Isitt, seconded by Councillor Gudgeon, that Committee recommends that Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

(c) "Cook Street between Southgate Street and ~~May Streets~~ Dallas Road"
(*extending the current speed zone to include the Cook Street playground*)

40 km/h

(a) "Richmond Road ~~from the southern property line of Oak Shade Land to a point 91.44 m north of the north property line of Quamichan Street~~"
(*for consistency, and as requested by residents of the 900-block or Richmond*)

(b) "Southgate Street ~~between Douglas Street and Heywood Avenue~~"
(*for consistency*)

(c) "Quadra Street ~~between Market and Empress~~"

(d) "Quadra Street ~~between Spruce Avenue and a point 125m north of Finlayson~~"
(*for consistency*)

(d) "Bay Street between Blanshard Street and Richmond Road"
(*to decrease speed on this roadway passing through residential neighbourhoods*)

(e) "Douglas Street between Belleville Street and Dallas Road"
(*to decrease speed in the vicinity of Beacon Hill Park, as currently exists along Southgate*)

(f) "Gorge Road"
(*to decrease speed on this roadway passing through a residential neighbourhood*)

(g) "Richardson Street between Cook Street and Gonzales Avenue"
(*to decrease speed on this roadway passing through residential neighbourhoods, and as requested by residents of the 1600-block of Richardson*)

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

Committee discussed the motion as follows:

- The UBCM motion regarding the reduction of default speed limits that was approved by Council.

- Noting that lower speeds improves the liveability of neighbourhoods.
- The high cost required to create calm streets through infrastructure and using the reduction of speed limits as an alternative.
- Concerns regarding public consultation and holding a non-statutory public hearing.
- Unintended consequences and the possible impact on side streets should arterial road speeds be decreased.
- The suggestion that other streets should be reviewed for possible higher speed limits.
- Evidence based practices and noting the situations that result in accidents; safety a paramount consideration.
- The suggestion key areas be reviewed to invest in infrastructure to make streets more safe and liveable; increasing the walkability of the city.
- The resources required to enforce speed limits; mechanisms to encourage people to observe speed limits.

Councillor Coleman left the meeting at 10:05 a.m.

Councillor Alto advised that she would like to propose four amendments to the motion.

Action: It was moved by Councillor Alto, seconded by Councillor Gudgeon, that Committee amend the motion as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

(c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

(a) "Richmond Road **south of Brighton Avenue**"

(b) "Southgate Street"

(c) "Quadra Street"

(d) "Bay Street between Blanshard Street and Richmond Road"

(e) "Douglas Street between Belleville Street and Dallas Road"

(f) "Gorge Road"

(g) "Richardson Street between Cook Street and Gonzales Avenue"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

Action: It was moved by Councillor Gudgeon, seconded by Councillor Alto, that Committee amend the amendment as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

- (c) "Cook Street between Southgate Street and Dallas Road"
(*extending the current speed zone to include the Cook Street playground*)

40 km/h

- (a) "Richmond Road south of ~~Brighton Avenue~~ **Fort Street**"
- (b) "Southgate Street"
- (c) "Quadra Street"
- (d) "Bay Street between Blanshard Street and Richmond Road"
- (e) "Douglas Street between Belleville Street and Dallas Road"
- (f) "Gorge Road"
- (g) "Richardson Street between Cook Street and Gonzales Avenue"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

On the amended amendment:
CARRIED UNANIMOUSLY 14/GPC250

Action: It was moved by Councillor Isitt, seconded by Councillor Gudgeon, that Committee amend the amendment as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

- (c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

- (a) "Richmond Road south of ~~Fort Street~~ **between Fort Street and Crescent Road**"
- (b) "Southgate Street"
- (c) "Quadra Street"
- (d) "Bay Street between Blanshard Street and Richmond Road"
- (e) "Douglas Street between Belleville Street and Dallas Road"
- (f) "Gorge Road"
- (g) "Richardson Street between Cook Street and Gonzales Avenue"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

On the amended amendment:
CARRIED UNANIMOUSLY 14/GPC251

On the amendment:
CARRIED UNANIMOUSLY 14/GPC252

Mayor Fortin expressed concerns regarding unintended consequences of reducing speeds on these roads.

On the main motion as amended:

CARRIED 14/GPC253

For: Councillors Alto, Gudgeon, Helps, Isitt, Madoff, Thornton-Joe and Young
Against: Mayor Fortin

Action: It was moved by Councillor Alto, seconded by Councillor Gudgeon, that Committee amend the motion as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

(c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

(a) "Richmond Road between Fort Street and Crescent Road"

(b) "Southgate Street"

(c) "Quadra Street"

(d) "Bay Street between Blanshard Street and Richmond Road"

(e) "Douglas Street between Belleville Street and Dallas Road"

(f) "Gorge Road"

(g) "Richardson Street between Cook Street and Gonzales Avenue"

(h) Within the area of Victoria described in the Official Community Plan as "Downtown Core"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

Committee discussed the amendment as follows:

- The requirements for posting signs on each block and receiving information from staff on best practices.

CARRIED 14/GPC254

For: Councillors Alto, Gudgeon, Helps, Isitt, Madoff and Thornton-Joe
Against: Mayor Fortin and Councillor Young

Action: It was moved by Councillor Alto, seconded by Councillor Gudgeon, that Committee amend the motion as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

- (c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

- (a) "Richmond Road between Fort Street and Crescent Road"
- (b) "Southgate Street"
- (c) "Quadra Street"
- (d) "Bay Street between Blanshard Street and Richmond Road"
- (e) "Douglas Street between Belleville Street and Dallas Road"
- (f) "Gorge Road"
- (g) "Richardson Street between Cook Street and Gonzales Avenue"
- (h) Within the area of Victoria described in the Official Community Plan as "Downtown Core"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

That staff be directed to provide recommendations for what, if any, roads in Victoria may be posted with speed limits of 50 km or higher.

Action:

It was moved by Councillor Helps, seconded by Councillor Alto, that Committee amend the amendment as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

- (c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

- (a) "Richmond Road between Fort Street and Crescent Road"
- (b) "Southgate Street"
- (c) "Quadra Street"
- (d) "Bay Street between Blanshard Street and Richmond Road"
- (e) "Douglas Street between Belleville Street and Dallas Road"
- (f) "Gorge Road"
- (g) "Richardson Street between Cook Street and Gonzales Avenue"
- (h) Within the area of Victoria described in the Official Community Plan as "Downtown Core"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

That staff be directed to provide recommendations for what, if any, roads in Victoria may be posted with speed limits **in excess** of 50 km ~~or higher~~.

On the amended amendment:

CARRIED 14/GPC255

For: Mayor Fortin, Councillors Alto, Helps, Isitt, Madoff and Thornton-Joe
Against: Councillors Gudgeon and Young

Committee discussed the amendment as follows:

- Concerns that increasing speed limits would impact walkability.
- Noting that signs would have to be posted for increased speeds.
- Information on increased speeds would be helpful data to receive from staff.

On the amendment:

DEFEATED 14/GPC257

For: Mayor Fortin, Councillors Alto, Madoff and Thornton-Joe
Against: Councillors Gudgeon, Helps, Isitt and Young

Action: It was moved by Councillor Alto, seconded by Councillor Gudgeon, that Committee amend the motion as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council direct staff to prepare the following amendments to Schedule B of the *Streets and Traffic Bylaw*:

30 km/h

(c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

(a) "Richmond Road between Fort Street and Crescent Road"

(b) "Southgate Street"

(c) "Quadra Street"

(d) "Bay Street between Blanshard Street and Richmond Road"

(e) "Douglas Street between Belleville Street and Dallas Road"

(f) "Gorge Road"

(g) "Richardson Street between Cook Street and Gonzales Avenue"

(h) Within the area of Victoria described in the Official Community Plan as "Downtown Core"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

That Council hold a non-statutory public hearing to hear public input about potential amendments to Schedule B of the *Street and Traffic Bylaw* as proposed, but not limited to, the changes proposed above.

Committee discussed the amendment as follows:

- Staff returning to Committee with an outline of the proposed structure of the non-statutory hearing;
 - The proposal that bylaw amendments be prepared for consideration at the hearing.
- Concerns that preparing bylaw amendments for the non-statutory hearing would curb options for future amendments.
- Ensuring the public has background material for the hearing;
 - Noting the material that is available on the website;
 - The intent was not to create additional work for staff.

Action: It was moved by Councillor Isitt, seconded by Councillor Gudgeon, that Committee amend the amendment as follows:

That Council approve the following motion:

BE IT RESOLVED THAT ~~Council direct staff to prepare the following amendments to Schedule B of the Streets and Traffic Bylaw.~~ Council hold a hold a non-statutory public hearing to hear public input about potential amendments to Schedule B of the *Street and Traffic Bylaw* as proposed, but not limited to, the changes set out below:

30 km/h

(c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

(a) "Richmond Road between Fort Street and Crescent Road"

(b) "Southgate Street"

(c) "Quadra Street"

(d) "Bay Street between Blanshard Street and Richmond Road"

(e) "Douglas Street between Belleville Street and Dallas Road"

(f) "Gorge Road"

(g) "Richardson Street between Cook Street and Gonzales Avenue"

(h) Within the area of Victoria described in the Official Community Plan as "Downtown Core"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

~~That Council hold a hold a non-statutory public hearing to hear public input about potential amendments to Schedule B of the *Street and Traffic Bylaw* as proposed, but not limited to, the changes proposed above.~~

Mayor Fortin withdrew from the meeting at 12:07 p.m. Councillor Thornton-Joe assumed the Chair.

On the amended amendment:
CARRIED UNANIMOUSLY 14/GPC258

A Committee member inquired about compiling all information regarding speed limits, including reports, minutes and discussions, to be accessible as one file.

Mayor Fortin returned to the meeting at 12:11 p.m. and assumed the Chair.

Councillor Helps withdrew from the meeting at 12:11 p.m. and returned at 12:13 p.m.

A Committee member outlined concerns regarding traffic speeds and walkability on Gorge Road which require attention with respect to traffic calming measures.

Action: It was moved by Councillor Thornton-Joe, seconded by Mayor Fortin, that Committee amend the motion as follows:

That Council approve the following motion:

BE IT RESOLVED THAT Council hold a hold a non-statutory public hearing to hear public input about potential amendments to Schedule B of the *Street and Traffic Bylaw* as proposed, but not limited to, the changes set out below:

30 km/h

(c) "Cook Street between Southgate Street and Dallas Road"

40 km/h

- (a) "Richmond Road between Fort Street and Crescent Road"
- (b) "Southgate Street"
- (c) "Quadra Street"
- (d) "Bay Street between Blanshard Street and Richmond Road"
- (e) "Douglas Street between Belleville Street and Dallas Road"
- (f) "Gorge Road"
- (g) "Richardson Street between Cook Street and Gonzales Avenue"
- (h) Within the area of Victoria described in the Official Community Plan as "Downtown Core"

BE IT FURTHER RESOLVED THAT Council direct staff to report within 12 months of the amendments being adopted, reviewing the implementation and impacts on traffic speed.

That Council direct staff to report back on a work plan and budget for traffic calming to enhance safety and encourage more people to use non-car transportation for Gorge Road.

Committee discussed the amendment as follows:

- Concerns that this is a different aspect of traffic control unrelated to speed limit reductions.
- Addressing the issues on Gorge Road separate from this motion.

Councillor Thornton-Joe advised that she will withdraw the amendment and will propose it as a separate motion.

Mayor Fortin outlined his views regarding public consultation and the importance of including all residents.

On the main motion:
CARRIED UNANIMOUSLY 14/GPC261

Action: It was moved by Councillor Thornton-Joe, seconded by Mayor Fortin, that Committee recommends that Council direct staff to report back on a work plan and budget for traffic calming on Gorge Road to enhance safety and encourage more people to use non-car transportation.

Committee discussed the motion as follows:

- Details regarding the lack of infrastructure that would address traffic issues and promote a greater sense of community.

Councillor Gudgeon withdrew from the meeting at 12:19 p.m. and returned at 12:20 p.m.

- Noting that this may require a Capital Budget amendment for 2015.

Action: It was moved by Councillor Helps, seconded by Councillor Thornton-Joe, that Committee amend the motion as follows:

That Council direct staff to report back on a work plan and budget for traffic calming on Gorge Road to enhance safety and encourage more people to use non-car transportation **in time for the 2015 Capital Budget.**

On the amendment:
CARRIED UNANIMOUSLY 14/GPC262

On the main motion as amended:
CARRIED UNANIMOUSLY 14/GPC263

5.2 Regulation of the Water Lot in the Gorge Waterway Northwest of the Selkirk Trestle

Committee received a report dated April 30, 2014 from Legislative & Regulatory Services which provided information and requested Council direction regarding municipal regulation of the lands covered by water (water lot) in the area of the Gorge Waterway northwest of the Selkirk Trestle.

Action: It was moved by Councillor Gudgeon, seconded by Councillor Helps, that Committee recommends that Council approves the following actions:

1. That Council directs staff to prepare *Zoning Regulation Bylaw* amendments for Council's consideration that would limit the use of the Gorge Waterway to recreational activities, and prohibit live-aboard use or long term anchoring. An expedited, City-initiated rezoning process is recommended.

2. That Council directs staff to apply to the Province of British Columbia for a licence of occupation by the City for the Gorge Waterway, northwest of the Selkirk Trestle for:
 - a. A term of a least ten years; and
 - b. For nominal rent, on the grounds that the City of Victoria is seeking to better manage the licence area for community use, recreation and the public interest.
3. That Council directs staff to develop a Project Charter to support implementation of Option B, and allocate up to \$126,000 in total funding from Contingencies in 2014 and 2015 to fund this project.
4. That the Mayor informs the Esquimalt and Songhees First Nations of the City's intention to apply for a licence and regulate the water lot area of the Gorge Waterway, and seek First Nations' comment on the City's plans.
5. Should Council adopt the proposed zoning regulations the Mayor sends a letter to the Minister of Lands, Forest and Natural Resource Operations and request the Minister to remove any mooring buoys and any derelict, abandoned and live-aboard vessels from the Gorge Waterway in the City of Victoria.
6. The Mayor sends a letter to the Minister of Environment to inquire as to the process for having the Gorge Waterway declared a sensitive, protected ecological area.
7. The Mayor sends a letter to the Capital Regional District Board to ask for their consideration of an ecosystem study of Portage Inlet, which includes the Gorge Waterway, to inform long-term ecosystem protection strategies.

Councillor Young withdrew from the meeting at 12:27 p.m. and returned at 12:28 p.m.

Committee discussed the motion as follows:

- The preliminary consultations held with Minister Thomson, Minister of Forests, Lands and Natural Resource Operations and First Nations and the support the City has received to proceed with this process.
- Information regarding the possibility of working with UVic to achieve some of the ecological goals.

Action: It was moved by Mayor Fortin, seconded by Councillor Helps, that Committee amend the motion as follows:

That Council approves the following actions:

1. That Council directs staff to prepare *Zoning Regulation Bylaw* amendments for Council's consideration that would limit the use of the Gorge Waterway to recreational activities, and prohibit live-aboard use or long term anchoring. An expedited, City-initiated rezoning process is recommended.
2. That Council directs staff to apply to the Province of British Columbia for a licence of occupation by the City for the Gorge Waterway, northwest of the Selkirk Trestle for:
 - a. A term of a least ten years; and

- b. For nominal rent, on the grounds that the City of Victoria is seeking to better manage the licence area for community use, recreation and the public interest.
3. That Council directs staff to develop a Project Charter to support implementation of Option B, and allocate up to \$126,000 in total funding from Contingencies in 2014 and 2015 to fund this project.
4. That the Mayor informs the Esquimalt and Songhees First Nations of the City's intention to apply for a licence and regulate the water lot area of the Gorge Waterway, and seek First Nations' comment on the City's plans.
5. Should Council adopt the proposed zoning regulations the Mayor sends a letter to the Minister of Lands, Forest and Natural Resource Operations and request the Minister to remove any mooring buoys and any derelict, abandoned and live-aboard vessels from the Gorge Waterway in the City of Victoria.
6. The Mayor sends a letter to the Minister of Environment to inquire as to the process for having the Gorge Waterway declared a sensitive, protected ecological area.
7. The Mayor sends a letter to the Capital Regional District Board to ask for their consideration of an ecosystem study of Portage Inlet, which includes the Gorge Waterway, to inform long-term ecosystem protection strategies.
8. **That Council direct staff to explore the potential of an environmental monitoring project on the Gorge Waterway in cooperation with the University of Victoria.**

A Committee member noted that the CRD is also working on an environmental process and it would be helpful to work with them as well.

Action: It was moved by Councillor Gudgeon, seconded by Councillor Alto, that Committee amend the amendment as follows:

That Council approves the following actions:

1. That Council directs staff to prepare *Zoning Regulation Bylaw* amendments for Council's consideration that would limit the use of the Gorge Waterway to recreational activities, and prohibit live-aboard use or long term anchoring. An expedited, City-initiated rezoning process is recommended.
2. That Council directs staff to apply to the Province of British Columbia for a licence of occupation by the City for the Gorge Waterway, northwest of the Selkirk Trestle for:
 - a. A term of a least ten years; and
 - b. For nominal rent, on the grounds that the City of Victoria is seeking to better manage the licence area for community use, recreation and the public interest.
3. That Council directs staff to develop a Project Charter to support implementation of Option B, and allocate up to \$126,000 in total funding from Contingencies in 2014 and 2015 to fund this project.
4. That the Mayor informs the Esquimalt and Songhees First Nations of the City's intention to apply for a licence and regulate the water lot area of the Gorge Waterway, and seek First Nations' comment on the City's plans.

5. Should Council adopt the proposed zoning regulations the Mayor sends a letter to the Minister of Lands, Forest and Natural Resource Operations and request the Minister to remove any mooring buoys and any derelict, abandoned and live-aboard vessels from the Gorge Waterway in the City of Victoria.
6. The Mayor sends a letter to the Minister of Environment to inquire as to the process for having the Gorge Waterway declared a sensitive, protected ecological area.
7. The Mayor sends a letter to the Capital Regional District Board to ask for their consideration of an ecosystem study of Portage Inlet, which includes the Gorge Waterway, to inform long-term ecosystem protection strategies.
8. That Council direct staff to explore the potential of an environmental monitoring project on the Gorge Waterway in cooperation with the University of Victoria **and consult with the Capital Regional District.**

On the amended amendment:
CARRIED UNANIMOUSLY 14/GPC264

On the amendment:
CARRIED UNANIMOUSLY 14/GPC265

Committee discussed the main motion as follows:

- Information regarding how people will be assisted with housing should they be displaced.
- Information regarding a local business that is willing to assist the City in vessel disposal and storage.
- Ensuring that moorage is affordable and keeping boating in reach for everyone.
- This is a step towards ensuring the water is clean and usable by all residents.

On the main motion as amended:
CARRIED UNANIMOUSLY 14/GPC266

6. RECESS AT 12:50 P.M.

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Alto, that Committee recess until 1:20 p.m.

CARRIED UNANIMOUSLY 14/GPC267

Committee reconvened at 1:27 p.m.

Councillors Coleman and Isitt were not present when the meeting reconvened.

7. AGENDA

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Madoff, that Committee amend the agenda as follows:

- Item # 7 be moved forward in the agenda to item # 5.

Councillor Young withdrew from the meeting at 1:28 p.m. as his business is adjacent to 45 Bastion Square / 1118 Langley Street which creates a non-pecuniary conflict of interest with the following item.

5. DECISION REQUESTS

5.3 45 Bastion Square / 1118 Langley Street Tax Incentive Program Application # 00025

Committee received a report dated April 24, 2014 from Sustainable Planning & Community Development which provided Committee with information, analysis and recommendations regarding an application for a ten-year tax exemption under the City's Tax Incentive Program to assist in the seismic upgrading of the heritage-designated property known as the Law Chambers Building at 45 Bastion Square / 1118 Langley Street.

- Action:** It was moved by Councillor Madoff, seconded by Councillor Alto, that Committee recommends that Council:
1. Instruct the City Solicitor to prepare a Tax Exemption Bylaw for 45 Bastion Square / 1118 Langley Street for a period of 10 years, pursuant to Section 225 of the *Local Government Act*, with the following conditions:
 - a. That a covenant identifying the tax exemption be registered on the title to the property and any possible future strata titles.
 - b. That the final costs of seismic upgrading be verified by the Victoria Civic Heritage Trust.

Councillor Isitt joined the meeting at 1:33 p.m.

A Council member noted the importance of this tax exemption program in terms of the economic generation it brings to downtown as well as the building being rehabilitated to a standard that can withstand a seismic event.

Councillor Young returned to the meeting at 1:37 p.m.

5.4 Proposed Open Data Licence and Update on Open Government & Open Data Initiatives

Committee received a report dated April 20, 2014 from Communications and Civic Engagement regarding a proposed Open Data Licence and an update on Open Government and Open Data Initiatives. The goal of Open Government and Open

Data initiatives is to remove barriers to access to information created or managed by government institutions, while respecting privacy and sensitivity concerns.

In 2011, City Council adopted the principles and steps outlined in the Open Government through Open Data (OG/OD) resolution. Since approval, many advances have been made and an Open Data Licence has been drafted and is ready for Council's consideration.

The Director of Communications and Civic Engagement advised that an amendment is required in the Licence Preamble to include the Province of British Columbia.

- Action:** It was moved by Councillor Alto, seconded by Councillor Isitt, that Committee recommends that Council:
1. Approve the open data licence attached to the report dated April 20, 2014, with a reference in the preamble to the Province of BC.
 2. Direct staff to report back in January 2015 on progress to date.
 3. Contact other municipalities in the region and ask them to adopt the same licensing model

Committee discussed the motion as follows:

- The importance of having a consistent licensing model in the region to avoid potential conflicts for users.
- Information regarding the soon to be launched online, document library which will be categorized and searchable.
- Customer service with respect to providing an email list when agendas, etc., are updated on the website.
- Details with respect to digitizing bylaws and other records of value through software purchased with funds from the Archives Reserve Fund.
- The request to release agendas to the public on Fridays;
 - Staff will be responding to that issue at the May 22 meeting.

CARRIED UNANIMOUSLY 14/GPC270

5.5 Progress on Customer Service Action Plan

Committee received a report dated April 22, 2014 from Communications & Civic Engagement regarding progress on the Customer Service Action Plan. The City's Customer Service Action Plan was approved by City Council in June 2012. Over the past two years, significant progress has been made in all three goal areas and several initiatives are underway and will be completed in 2014.

Councillor Thornton-Joe withdrew from the meeting at 2:04 p.m. and returned at 2:06 p.m.

Committee discussed updating technology including moving from a paper agenda to an electronic agenda using iPads.

- Action:** It was moved by Councillor Alto, seconded by Councillor Isitt, that Committee recommends that Council:

1. Receive the report dated April 22, 2014 for information.
2. Staff to review 2013 Citizen and Business Surveys and customer feedback surveys received across the organization to identify areas for further focus, and that Council direct staff to provide an update on customer surveys, 2013 Council and Business surveys, for Council's consideration during the 2015 strategic planning sessions.

Committee discussed the motion as follows:

- Online surveys and mechanisms for measuring the neighbourhood a respondent is from.
- Emerging methods of communicating online and noting that staff continues to explore emerging technology.
- Program options for responding to public work complaints in a timely manner.
- Providing an inventory of City parks on the website.
- Late night issues and providing an app to find a washroom downtown.

CARRIED UNANIMOUSLY 14/GPC271

5.6 Animal Control Bylaw Amendments

Committee received a report dated April 11, 2014 from Legislative & Regulatory Services regarding amendments to the Animal Control Bylaw. On February 13, 2014, Council directed staff to review and report on proposed amendments to the Animal Control Bylaw that would:

- Prescribe the use of basket muzzles for muzzling dangerous dogs.
- Prohibit persons under 19 years of age from being in control of a dangerous dogs, and
- Restrict the maximum amount of time that a dog can be tethered to 90 minutes within a 24-hour period.

The report outlined options for addressing the proposed amendments to the Animal Control Bylaw.

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Alto, that Committee recommends that Council direct staff to bring forward amendments to the Animal Control Bylaw that will clarify that a dangerous dog must be muzzled by a properly fitted humane basket muzzle that allows the dog to pant and drink.

Committee discussed the motion as follows:

- Details regarding the limitations of other muzzles, noting that basket muzzles are recommended by the BCSPCA;
 - Concerns in terms of recommending one type of muzzle to dog owners.

Action: It was moved by Councillor Helps, seconded by Councillor Gudgeon, that question be called.

CARRIED UNANIMOUSLY 14/GPC272

On the main motion:
CARRIED UNANIMOUSLY 14/GPC273

Action: It was moved by Councillor Thornton-Joe, seconded by Councillor Gudgeon, that Committee recommends that Council direct staff to bring forward amendments to the Animal Control Bylaw to clarify that no person shall keep any animal hitched, tied or fastened to a fixed object as the primary means of confinement for an extended period of time.

Committee discussed the motion as follows:

- The rationale for not delineating a time period for tethering a dog.
- The issues with enforcing this regulation and noting that the first step is education.

Councillor Coleman returned to the meeting at 2:52 p.m.

- The language of the recommendation and how it is interpreted.

CARRIED UNANIMOUSLY 14/GPC274

Councillor Gudgeon withdrew from the meeting at 2:54 p.m. as she is a Director on the Greater Victoria Harbour Authority which creates a non-pecuniary conflict of interest with the following item.

5.7 Relocation of Exclusive Parking Stand on Belleville Street

Committee received a report dated May 1, 2014 from Legislative and Regulatory Services regarding the relocation of an exclusive parking stand on Belleville Street. The City has received a request from the Greater Victoria Harbour Authority (GVHA) to relocate the exclusive stand located on Belleville Street adjacent to the Steamship Terminal, currently assigned to Victoria Hippo Tours. The GVHA has requested the change due to concerns with pedestrian congestion in front of the main entrance to the Steamship Terminal. They propose that the City switch the location of this stand with a Commercial Truck Loading Zone situated further west on Belleville Street.

Action: It was moved by Councillor Madoff, seconded by Councillor Helps, that Committee recommends that Council refer the proposed Vehicles for Hire Bylaw, Amendment Bylaw (No. 11) attached as Appendix E to the report dated May 1, 2014, to the May 12, 2014 Special Council Meeting for three readings.

A Committee member asked about the cost of changing the location of the stand.

Action: It was moved by Councillor Isitt that Committee amend the motion as follows:

That Council refer the proposed Vehicles for Hire Bylaw, Amendment

Bylaw (No. 11) attached as Appendix E to the report dated May 1, 2014, to the May 12, 2014 Special Council Meeting for three readings; **and**

That Council request staff inquire as to the Greater Victoria Harbour Authority's willingness to cover the costs of the relocation of the parking stand on Belleville Street.

Motion failed due to no seconder

CARRIED UNANIMOUSLY 14/GPC275

Councillor Gudgeon returned to the meeting at 2:58 p.m.

8. NEW BUSINESS

8.1 Councillor Inquiry – Land Acquisition

Councillor Isitt inquired as to next steps for land acquisition in terms of park land. There have been some requests from the public on this matter and he asked if there will be an interim update from staff on how they envision moving forward.

The City Manager advised that this is not on the work plan but would be an item for the next strategic planning session.

8.2 Councillor Inquiry – Upgrades to Councillor Office Area

Councillor Gudgeon inquired about the Council Office area, noting that there had been talk of upgrades to this area. The City Manager advised he will respond back to this inquiry once he has investigated the status of the proposed upgrades.

8.3 Councillor Sharing – Serve our City of Victoria

Councillor Gudgeon shared with Committee the initiative of the Central Baptist Church to *Serve our City*. She wore an orange t-shirt that the *Serve our City* volunteers wore while cleaning up the City by picking up garbage and painting hydro poles, amongst other activities. She thanked them for this work and for the help they provided to downtown.

8.4 Councillor Sharing – Artishow Victoria 2014

Councillor Gudgeon shared information with Committee about the Artishow Victoria 2014 that is taking place for the fifth year; an event where artists and hoteliers collaborate to present art and culture in Victoria. This event highlights the importance of art in the community and enriches the City for tourists and residents.

8.5 Councillor Sharing – Oaklands Garage Sale

Councillor Alto shared with Committee that the Oaklands neighbourhood is having a garage sale throughout community this Saturday.

8.6 Councillor Sharing – Public Speaking Contest for High Schools

Councillor Thornton-Joe shared with Committee information regarding a public speaking contest for high school students in the Capital Region that recently took place and was hosted by the Rotary Club. She attended the event as Acting Mayor and noted the high quality of the student speakers. Of note was Reece Wynn-Williams from Spectrum Community School who spoke about why people should vote, in particular youth. Councillor Thornton-Joe proposed that his presentation be brought forward to a Council Meeting.

8.7 Councillor Sharing – Fairfield Gonzales Garage Sale

Councillor Madoff shared with Committee that the Fairfield Gonzales Community is having their first community wide garage sale on May 24, 2014.

8.8 Councillor Sharing – Dockside Green Phase 3 Engagement

Councillor Madoff shared with Committee information regarding Dockside Green's phase 3 engagement process as they move ahead with the completion of the project. The first event was held last night at the Da Vinci Centre and there was a high level of interest. An upcoming two day design workshop will be an opportunity for community, architects and planners to participate in a facilitated session and there is an opportunity to participate on their website as well.

Councillor Alto withdrew from the meeting at 3:11 p.m. as her partner is an employee of the Ministry of Children and Family Development which creates a non-pecuniary conflict of interest with the following item.

8.9 Mayor Sharing – Youth Custody Centre

Mayor Fortin advised Committee that the Chairs of the Municipal Police Forces are planning to have a meeting with the Police Chiefs to discuss the implications around the recommended closure of the Youth Custody Centre. They would like to identify some concerns and bring a delegation to the Minister of Children and Family Development to discuss those concerns.

Councillor Alto returned to the meeting at 3:13 p.m.

Action: It was moved by Councillor Gudgeon, seconded by Councillor Helps, that Governance & Priorities Committee convene a Closed meeting that excludes the public under Section 12(6) of the *Council Bylaw* for the reason that the

following agenda items deal with matters specified in the following sections of the *Council Bylaw*:

Section 12 (3) (b) *personal information about an identifiable individual who is being considered for a municipal award or honor, or who has offered to provide a gift to the municipality on condition of anonymity.*

Section 12 (3) (c) – *Labour relations or employee relations*

CARRIED UNANIMOUSLY 14/GPC276

9. CLOSED MEETING AT 3:14 P.M.

Committee Members Present: Mayor Fortin in the Chair; Councillors Alto, Coleman, Gudgeon, Helps, Isitt, Madoff, Thornton-Joe and Young

Staff Present: J. Johnson – City Manager; R. Woodland – Director of Legislative & Regulatory Services; C. Havelka – Recording Secretary.

10. ADOPTION OF CLOSED MINUTES

10.1 Adoption of the Minutes from the Closed Meeting held April 24, 2014

Action: It was moved by Councillor Helps, seconded by Councillor Alto, that the Minutes from the Closed Governance and Priorities Committee meeting held April 24, 2014 be adopted.

CARRIED UNANIMOUSLY 14/GPC277

11. DECISION REQUESTS

11.1 2014 Honorary Citizens Awards

Committee received information regarding the 2014 Honorary Citizens Awards.

The discussion and motion were recorded and kept confidential.

All staff, except for the City Manager, were excused from the meeting at 3:30 p.m.

11.2 Personnel

The City Manager provided Committee with information regarding a Personnel matter.

12. ADJOURNMENT

Action: It was moved by Councillor Alto, seconded by Councillor Coleman, that Committee adjourn the meeting of May 8, 2014, at 3:50 p.m.

CARRIED UNANIMOUSLY 14/GPC280

Mayor Fortin, Chair