

# <u>UPDATED AMENDED AGENDA - VICTORIA CITY COUNCIL</u> <u>MEETING OF THURSDAY, JANUARY 25, 2018, AT 6:30 P.M.</u>

# <u>Council Chambers, City Hall, 1 Centennial Square</u> Located on the traditional territory of the Esquimalt and Songhees People

Poetry Reading by Poet Laureate, Yvonne Blomer and Youth Poet Laureate, Agartu Ali.

- A. APPROVAL OF AGENDA
- B. READING OF MINUTES
  - 1. <u>Late Item</u>: Minutes from the daytime meeting held November 16, 2017 Addenda
- C. REQUESTS TO ADDRESS COUNCIL
  - 1. Dave Davies: Addressing Perceived Bias

Mike Woodey: Boulevard Leaf Collection Withdrawn

Addenda

- 2. Mary Davies: Gonzales and Fairfield Neighbourhood Plans
- 3. Chris Zmuda: City Bylaw Neglect
- 4. Douglas Curran: Tree Canopy on Linden Avenue
- 5. <u>Late Item</u>:Tim Stemp: Public Process <u>Withdrawn</u>
  Addenda
- 6. <u>Late Item</u>: Jordan Reichert: On the Objectionable Practice of Horse Drawn Addenda Carriages

#### D. PROCLAMATIONS

1. "Eating Disorder Awareness Week" - February 1 to 7, 2018

#### E. PUBLIC AND STATUTORY HEARINGS

 Development Permit with Variances Application No. 00057 for 1105 Caledonia Avenue

Council is considering an application for exterior changes to the landscaping and the building, in addition to a parking variance.

### a. **Opportunity for Public Comment**

### **Development Permit with Variances No. 00057**

The Council of the City of Victoria will consider issuing a Development Permit with Variances for the land known as 1105 Caledonia Avenue, in Development Permit Area 16, for purposes of reducing the number and location of off-street parking stalls required for a 40 seat coffee shop (restaurant).

The Development Permit will vary the following requirements of the Zoning Regulation Bylaw:

- 1. Reduction of the setback area (landscape strip) along the north side of the building from 2.40m to 0.55m (CR-4 Zone).
- 2. Reduction of the number of vehicle parking stalls from 11 stalls to 3 (Schedule C).
- 3. Allow the location of one off-street parking stall in the side yard (CR-4 Zone).

Legal description of the land: Lot 17, Suburban Lot 17, Victoria City, Plan 153

### Close of Opportunity for Public Comment - Consideration of Approval

b. <u>Development Permit with Variances Approval</u>: To approve the development permit with variances, the following motion is in order:

That Council authorize the issuance of Development Permit Application No. 00057 for 1105 Caledonia Avenue, in accordance with:

- 1. Plans date stamped November 16, 2017.
- Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
  - reduce the number of vehicle parking stalls from eleven stalls to three stalls as required by Schedule C
  - ii. allow one off-street parking stall to be located in the side yard (CR-4 Zone)
  - iii. reduce the width of the landscape strip and setback required for a parking stall along the north side of the building from 2.4m to 0.55m (CR-4 Zone).
- 3. A minimum of eight Class 1, and sixteen Class 2 bicycle stalls be maintained on the site and the installation be secured by way of a landscape security deposit.
- 4. The Development Permit lapsing two years from the date of this resolution.

#### 2. Development Variance Permit Application No. 00196 for 1126 Rockland Avenue

Council is considering an application to convert the existing main floor area to six additional units.

#### **Opportunity for Public Comment** a.

#### Addenda Development Variance Permit Application No. 00196

The City of Victoria will be considering the issuance of a Development Variance Permit for the land known as 1126 Rockland Avenue for the purpose of varying certain requirements of the Zoning Regulation Bylaw namely: off-street parking, proximity of surface parking stalls to dwelling unit windows, and minimum dwelling unit size for the construction of six self-contained rental dwelling units in an existing multi-unit residential building utilizing existing ground floor area.

Legal description of the land:

Lot 1 of Lots 1577, 1578, 1589 And 1590, Victoria City, Plan 16069

Late Item: Correspondence

### Close of Opportunity for Public Comment - Consideration of Approval

**Development Variance Permit Approval:** To approve the development variance b. permit, the following motion is in order:

That Council authorize the issuance of Development Variance Permit Application No. 00196 for 1126 Rockland Avenue, in accordance with:

- 1. Plans date stamped October 11, 2017.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
  - i. reduce the vehicle parking requirement from 45 stalls to 30 stalls
  - ii. reduce the minimum dwelling unit size from 33m2 to 29.3m2 (for Suite B and Suite B Modified)
  - iii. reduce the minimum horizontal distance between surface parking and dwelling unit windows from 6.00m to 0.00m.
- 3. The Development Permit lapsing two years from the date of this resolution.

#### Temporary Use Permit Application No. 00004 for 1601 Douglas Street 3.

Council is considering an application to allow for the retail sale of cannabis.

#### **Public Hearing** a.

#### Addenda Temporary Use Permit Application No. 00004

The Council of the City of Victoria will consider issuing a Temporary Use Permit for the land known as 1601 Douglas Street, for the purpose of allowing a storefront cannabis retailer.

Legal description of the land: The South 90 Feet of Lots 672 and 673, Victoria City

**Late Item: Correspondence** 

## **Close of Hearing - Consideration of Approval**

d. <u>Temporary Use Permit Approval</u>: To approve the temporary use permit, the following motion is in order:

That Council authorize the issuance of a Temporary Use Permit Application for 1601 Douglas Street in accordance with:

- 1. Plans date stamped January 17, 2017.
- 2. Development meeting all Zoning Regulation Bylaw requirements.
- 3. The Temporary Use Permit lapsing two years from the date of this resolution.

#### F. REQUESTS TO ADDRESS COUNCIL

1. <u>Late Item</u>: Kelly Carson: Horse Carriages

Addenda

2. <u>Late Item</u>: Kari Sloane: Horse-Drawn Carriages

Addenda

- 3. <u>Late Item</u>: Alan Andrew: Accessory Building Application Coinciding with Proposed Zoning Changes
- 4. <u>Late Item</u>: Roy Fletcher: Sewage Line Through Moist Deciduous Groves South of Dallas Road

#### G. UNFINISHED BUSINESS

1. Update Report for Development Permit with Variance Application No. 00064 for 785 Caledonia Avenue

A report providing an updated recommendation for Council's consideration, with the change to the recommendation noted in bold.

<u>Recommendation</u>: That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Permit with Variance Application No. 00064 for 785 Caledonia Avenue in accordance with:

- 1. Plans date stamped November 23, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, **except reducing the sideyard setback from 4.5 metres to 0.**

- 3. Registration of the lot line adjustment at the Land Title and Survey Authority Office to the satisfaction of staff.
- 4. The Development Permit with Variance lapsing two years from the date of this resolution."
- 2. Letter from the Minister of Transportation and Infrastructure

A letter of response dated December 14, 2017, regarding the City of Victoria's resolutions with respect to inter-city bus services in the province.

#### 3. Rise and Report from Closed Meeting for Information

#### From the Closed Council Meeting of December 7, 2017

That Council authorize the Mayor and City Clerk to execute a lease amending agreement with Agropur Cooperative (Extra Provincial Cooperative No. XCP0001882) for bare land 2300 Dowler Place, in a form satisfactory to the City Clerk, for a period of five (5) years commencing January 01, 2018 which terms will reflect a base rent of \$51,023.00 per annum for the first two (2) years rising to \$53,064 for the remaining three (3) years, with an option to renew for an additional five (5) years, subject to the publication of the statutory notices required by the Community Charter.

#### Н. **REPORTS OF COMMITTEES**

- Committee of the Whole 1.
- Report from the January 18, 2018 COTW Meeting a.
- b. Report from the January 25, 2018 COTW Meeting

Addenda

Late Item: Report

#### I. **NOTICE OF MOTIONS**

#### J. **BYLAWS**

#### 1. Bylaw for Rezoning Application No. 00569 for 540 Discovery Street and 2000 & 2010 Government Street

A report recommending first and second readings of Bylaw No. 18-016.

Zoning Regulation Bylaw, Amendment Bylaw (No. 1134) No. 18-016 a. A bylaw to amend the Zoning Regulation Bylaw by adding "brewpub" as a permitted use, which would allow for a brewpub on the land known as 2000 and 2010 Government Street and 540 Discovery Street.

Recommendation: That Council give first and second reading to Bylaw No. 18-016.

## 2. Bylaw for Rezoning Application No. 00538 for 1410 Myrtle Street

A report recommending first and second readings of Bylaw No. 18-011.

Zoning Regulation Bylaw, Amendment Bylaw (No. 1137) No. 18-011
 A bylaw to rezone the land known as 1410 Myrtle Avenue to the R1-S2
 Zone, Restricted Small Lot (Two Storey) District.

**Recommendation**: That Council give first and second reading to Bylaw No. 18-011.

# 3. <u>Bylaw for Proposed Minor Amendment to the R1-G Zone, Gonzales Single Family Dwelling District</u>

A report recommending first and second readings of Bylaw No. 18-026.

Zoning Regulation Bylaw, Amendment Bylaw (No. 1142) No. 18-026
 A bylaw to amend the R1-G Zone, Gonzales Single Family Dwelling District to update building siting regulations applicable to waterfront lots.

**Recommendation**: That Council give first and second readings to Bylaw No. 18-026.

b. <u>Late Item</u>: Consideration of Withholding Building Permit No. 054389 for Addenda

161-167 Robertson Street to Ensure Consistency with Proposed Amendments to the R1-G Zone, Gonzales Single Family Dwelling District

A report recommending that Council withhold Building Permit No. 054389, pending consideration of the proposed amendments to the R1-G Zone, Gonzales Single Family Dwelling District.

**Recommendation:** That Council direct staff to withhold Building Permit No. 054389, pending consideration of proposed amendments to the R1-G Zone, Gonzales Single Family Dwelling District, as the Building Permit application proposes buildings and outdoor features on a waterfront lot that would be located beyond 36.5 metres from the front lot line.

### 4. Bylaw for Rezoning Application No. 00533 for 603 Gorge Road East

The Statutory Right-of-Way of 4.91m on Gorge Road East has now been registered at the Land Titles Survey Authority, as such, the bylaw and Development Variance Permit can now be adopted.

Zoning Regulation Bylaw, Amendment Bylaw (No. 1104) No. 17-053
 A bylaw to rezone the land known as 603 Gorge Road East to the C1-S2 Zone, Limited Commercial Service Station (Cannabis) District.

Recommendation: That Council adopt Bylaw No. 17-053.

b. Development Variance Permit for 603 Gorge Road East

### **Recommendation:**

That Council authorize the issuance of a Development Variance Permit for 603 Gorge Road East, in accordance with:

- a. Plans date stamped March 31, 2017;
- b. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. Reduce the parking requirements to 1 parking stall per 57.9m2 for commercial uses;
- c. The Development Variance Permit lapsing two years from the date of this resolution.

## 5. **Bylaw for Temporary Borrowing 2018**

a. Temporary Borrowing Bylaw, 2018 No. 18-010

A bylaw to provide for the borrowing of money that may be necessary to meet the current lawful expenditures of the City.

Recommendation: That Council adopt Bylaw No. 18-010.

- K. CORRESPONDENCE
- L. NEW BUSINESS
- M. QUESTION PERIOD
- N. ADJOURNMENT



### MINUTES - VICTORIA CITY COUNCIL

#### MEETING OF THURSDAY, NOVEMBER 16, 2017, AT 11:49 P.M.

**PLACE OF MEETING:** Songhees Nation Room, City Hall

PRESENT: Mayor Helps in the Chair, Councillors Alto, Coleman, Isitt,

Loveday, Lucas, Thornton-Joe, and Young

ABSENT: Councillor Madoff

**STAFF PRESENT:** J. Jenkyns – Acting City Manager; C. Coates – City Clerk; T.

Zworski – City Solicitor; B. Eisenhauer – Head of Engagement; P. Bruce – Fire Chief; S. Thompson – Director of Finance; T. Zworski – City Solicitor; J. Tinney – Director of Sustainable Planning & Community Development; F. Work – Director of Engineering & Public Works; T. Soulliere – Director of Parks, Recreation, & Facilities; C. Mycroft – Manager of Executive Operations; N. Johnston – Manager of Bylaw and Licensing Services; A. M.

Ferguson – Recording Secretary

#### REPORTS OF COMMITTEES

#### 1. Committee of the Whole - November 16, 2017

#### 1. Motion regarding BC Human Rights Commission

#### Motion:

It was moved by Councillor Alto, seconded by Councillor Loveday, that Council request the Mayor send the attached letter to provincial Parliamentary Secretary Ravi Kahlon no later than November 17, 2017.

Carried Unanimously

#### Motion:

It was moved by Councillor Isitt, seconded by Councillor Loveday, that Council convene a closed meeting that excludes the public under Section 90 of the *Community Charter* for the reason that the following agenda items deal with matters specified in Sections 90(1) and/or (2) of the *Community Charter*, namely:

- <u>Section 90 1(a)</u> personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the municipality or another position appointed by the municipality;
- <u>Section 90 1(i)</u> the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

**Carried Unanimously** 

#### **APPROVAL OF CLOSED AGENDA**

#### Motion:

It was moved by Councillor Isitt, seconded by Councillor Loveday, that Council approve the closed agenda with following amendment:

Addition of Item No. 5 - Legal Advice

On the amendment: Carried Unanimously

#### Main motion as amended:

That Council approve the closed agenda with the following changes:

Addition of Item No. 5 - Legal Advice

On the main motion as amended:

Carried Unanimously

#### **NEW BUSINESS**

#### 1. Appointments

Council received a confidential report from the City Clerk regarding appointments.

The discussion and motion were recorded and kept confidential.

### 2. Legal Advice

Council received a confidential Council member motion from Councillor Isitt regarding legal advice.

The discussion and motion were recorded and kept confidential.

Mayor Helps withdrew from the meeting at 11:55 a.m. Councillor Isitt assumed the Chair in her absence.

Mayor Helps returned to the meeting at 11:57 a.m.

## 3. Legal Advice

Council received verbal legal advice from the City Solicitor.

The discussion was recorded and kept confidential.

#### 4. Legal Advice

Councillor Isitt made an inquiry to staff regarding legal advice.

The discussion was recorded and kept confidential.

#### **ADJOURNMENT**

#### Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the Closed Council meeting adjourn. Time: 12:17 p.m.

Carried Unanimously

CERTIFIED CORRECT:		
CITY CLERK	MAYOR	
OTT OLLING	WATOR	



## "EATING DISORDER AWARENESS WEEK"

- WHEREAS Eating disorders have the highest mortality rate among all psychiatric illnesses and can develop in anyone, regardless of age, ethno-racial background, socioeconomic status, gender or ability; and
- WHEREAS Eating Disorder Awareness Week seeks to raise awareness of eating disorders, shed light on dangerous and pervasive myths, and promote prevention; and
- WHEREAS The Provincial Eating Disorders Awareness (PEDAW) campaign launches annually in February with events and activities taking place throughout the year and is a BC Province wide effort to raise awareness around prevention and early intervention of eating disorders as well as media literacy, resiliency, building healthy body image and self-esteem; and
- WHEREAS PEDAW is led by Jessie's Legacy Eating Disorders Prevention and Awareness Program at Family Services of the North Shore in collaboration with Kelty Mental Health Resource Centre, the Looking Glass Foundation for Eating Disorders, St. Paul's Specialized Adult Eating Disorder Program and BC Children's Hospital Eating Disorders Program; and
- NOW, THEREFORE I do hereby proclaim the week of February 1<sup>st</sup> to 7<sup>th</sup>, 2018 as "EATING DISORDER AWARENESS WEEK" on the TRADITIONAL TERRITORIES of the ESQUIMALT AND SONGHEES FIRST NATIONS in the CITY OF VICTORIA, CAPITAL CITY of the PROVINCE of BRITISH COLUMBIA.
- IN WITNESS WHEREOF, I hereunto set my hand this 25th day of January, Two Thousand and Eighteen.

LISA HELPS MAYOR CITY OF VICTORIA BRITISH COLUMBIA

Sponsored By: Kimberly Strain PEDAW Committee Provincial Eating Disorder Awareness Campaign



# Committee of the Whole Report For the Meeting of January 18, 2018

To:

Committee of the Whole

Date:

December 14, 2017

From:

Chris Coates, City Clerk

Subject:

Proclamation "Eating Disorder Awareness Week" February 1 to 7, 2018

#### RECOMMENDATION

That the *Eating Disorder Awareness Week Proclamation* be forwarded to the January 25, 2018 Council meeting for Council's consideration.

#### **EXECUTIVE SUMMARY**

Attached as Appendix A is the requested *Eating Disorder Awareness Week Proclamation*. Council has established a policy addressing Proclamation requests. The policy provides for:

- A staff report to Committee of the Whole.
- Each Proclamation request requiring a motion approved at Committee of the Whole prior to forwarding it to Council for their consideration.
- Staff providing Council with a list of Proclamations made in the previous year.
- Council voting on each Proclamation individually.
- Council's consideration of Proclamations is to fulfil a request rather than taking a position.

A list of 2017 Proclamations is provided as Appendix B in accordance with the policy. Consistent with City Policy, Proclamations issued are established as fulfilling a request and does not represent an endorsement of the content of the Proclamation.

Respectfully submitted,

City Clerk

Appendix A: Proclamation "Eating Disorder Awareness Week"

Appendix B: List of Previously Approved Proclamations

#### **REPORTS OF COMMITTEES**

### 2. <u>Committee of the Whole – December 14, 2017</u>

#### 3. Development Permit with Variances Application No. 00057 for 1105 Caledonia Avenue

#### Motion:

It was moved by Councillor Thornton-Joe, seconded by Councillor Loveday, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motions: "That Council authorize the issuance of Development Permit Application No. 00057 for 1105 Caledonia Avenue, in accordance with:

- 1. Plans date stamped November 16, 2017.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
  - i. reduce the number of vehicle parking stalls from eleven stalls to three stalls as required by Schedule C
  - ii. allow one off-street parking stall to be located in the side yard (CR-4 Zone)
  - iii. reduce the width of the landscape strip and setback required for a parking stall along the north side of the building from 2.4m to 0.55m (CR-4 Zone).
- 3. A minimum of eight Class 1, and sixteen Class 2 bicycle stalls be maintained on the site and the installation be secured by way of a landscape security deposit.
- 4. The Development Permit lapsing two years from the date of this resolution."

### **Amendment:**

It was moved by Councillor Thornton-Joe, seconded by Councillor Loveday, that the motion be amended by adding a point five, as follows:

5. Ask staff to consider bringing the application forward to an Opportunity for Public Comment at the earliest opportunity.

On the amendment: Carried Unanimously

#### Main motion as amended:

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motions:

"That Council authorize the issuance of Development Permit Application No. 00057 for 1105 Caledonia Avenue, in accordance with:

- 1. Plans date stamped November 16, 2017.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
  - reduce the number of vehicle parking stalls from eleven stalls to three stalls as required by Schedule C
  - ii. allow one off-street parking stall to be located in the side yard (CR-4 Zone)
  - iii. reduce the width of the landscape strip and setback required for a parking stall along the north side of the building from 2.4m to 0.55m (CR-4 Zone).
- 3. A minimum of eight Class 1, and sixteen Class 2 bicycle stalls be maintained on the site and the installation be secured by way of a landscape security deposit.
- 4. The Development Permit lapsing two years from the date of this resolution.
- 5. Ask staff to consider bringing the application forward to an Opportunity for Public Comment at the earliest opportunity."

On the main motion as amended: Carried Unanimously

#### 3. CONSENT AGENDA

# 3.1 Development Permit with Variances Application No. 00057 for 1105 Caledonia Avenue

Committee received a report dated November 24, 2017, from the Director of Sustainable Planning & Community Development regarding an application to locate a coffee shop, coffee roaster and retail shop in an existing building.

### <u>Motion</u>:

It was moved by Councillor Coleman, seconded by Councillor Alto, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motions:

"That Council authorize the issuance of Development Permit Application No. 00057 for 1105 Caledonia Avenue, in accordance with:

- 1. Plans date stamped November 16, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. reduce the number of vehicle parking stalls from eleven stalls to three stalls as required by Schedule C
  - ii. allow one off-street parking stall to be located in the side yard (CR-4 Zone)
  - iii. reduce the width of the landscape strip and setback required for a parking stall along the north side of the building from 2.4m to 0.55m (CR-4 Zone).
- 3. A minimum of eight Class 1, and sixteen Class 2 bicycle stalls be maintained on the site and the installation be secured by way of a landscape security deposit.
- 4. The Development Permit lapsing two years from the date of this resolution."

CARRIED UNANIMOUSLY 17/COTW



# Committee of the Whole Report For the Meeting of December 14, 2017

To:

Committee of the Whole

Date:

November 24, 2017

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Development Permit with Variances Application No. 00057 for 1105

Caledonia Avenue

#### RECOMMENDATION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motions:

"That Council authorize the issuance of Development Permit Application No. 00057 for 1105 Caledonia Avenue, in accordance with:

- 1. Plans date stamped November 16, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. reduce the number of vehicle parking stalls from eleven stalls to three stalls as required by Schedule C
  - ii. allow one off-street parking stall to be located in the side yard (CR-4 Zone)
  - iii. reduce the width of the landscape strip and setback required for a parking stall along the north side of the building from 2.4m to 0.55m (CR-4 Zone).
- 3. A minimum of eight Class 1, and sixteen Class 2 bicycle stalls be maintained on the site and the installation be secured by way of a landscape security deposit.
- 4. The Development Permit lapsing two years from the date of this resolution."

#### LEGISLATIVE AUTHORITY

In accordance with Section 489 of the *Local Government Act*, Council may issue a Development Permit in accordance with the applicable guidelines specified in the *Official Community Plan*, 2012 (OCP). A Development Permit may vary or supplement the *Zoning Regulation Bylaw* but may not vary the use or density of the land from that specified in the Bylaw.

Pursuant to Section 491 of the *Local Government Act*, where the purpose of the designation is the revitalization of an area in which a commercial use is permitted, a Development Permit may include requirements respecting the character of the development including landscaping, and the siting, form, exterior design and finish of buildings and other structures.

#### **EXECUTIVE SUMMARY**

The purpose of this report is to present Council with information, analysis and recommendations for a Development Permit with Variances Application for the property located at 1105 Caledonia Avenue. The proposal is to locate a coffee shop, coffee roaster and retail shop in an existing building. The proposal includes exterior changes to the building, landscaping and inclusion of bicycle parking. There are variances required to reduce the number of vehicle parking stalls provided, and to vary the location of one parking stall.

The following points were considered in assessing this application:

- the subject property is within the North Park Large Urban Village area. The Official Community Plan encourages the walkability and multi-modal approach to transportation in villages as an alternative to vehicular use
- generally, parking for a business should be accommodated on site and not impact
  adjacent streets. The proposed business will require a higher parking demand than the
  existing occupancy and will exacerbate the daytime parking demand in this area. The
  applicant is proposing transportation demand measures that focus on cycling use. This
  is seen as a trade-off that will sometimes be needed to facilitate redevelopment within
  the Large Urban Villages
- despite the challenges associated with the requested parking reduction, staff note that the property is well served by transit and bike lane infrastructure
- the changes to the frontage of the building are generally consistent with the Official Community Plan.

#### BACKGROUND

# **Description of Proposal**

The proposal is to locate a coffee shop, coffee roaster and retail shop in an existing building. The proposal includes exterior changes to the building, landscaping and inclusion of bike parking. There are variances required to reduce the number of vehicle parking stalls provided and to vary the parking location.

#### Specific details include:

- renovation of the existing building to accommodate two new businesses: a coffee roaster and retailer, and a 40 seat coffee shop (34 interior seats and the potential for 6 seats outside)
- addition of new doors and windows
- · painting of the exterior to reflect the brand colours
- replacement of the existing canopy
- construction of a secured bicycle storage building in the rear yard for employee bicycles
- installation of 16 bicycle parking stalls along Caledonia Avenue for customers
- seating along the north building face for customer use
- · landscaping along the perimeter of the site.

#### The proposed variances are related to:

- the location of one parking stall in the side yard, and the width of the landscape strip in this location be reduced
- the number of off-street vehicle parking stalls (from 11 stalls required to 3 provided).

### Sustainability Features

As indicated in the applicant's letter dated November 16, 2017, the main sustainability feature is the reuse of an existing building that will be upgraded for the potential for solar hot water and increased insulation. Additionally, the landscaping changes will create an opportunity to improve the rain water retention on site.

### **Active Transportation Impacts**

The application proposes the following features which support active transportation:

- bicycle parking for customers
- secured bicycle storage for staff.

In addition, the applicant has identified a number of programs aimed at encouraging staff to participate in active transportation as part of an overall active lifestyle program.

### **Public Realm Improvements**

No public realm improvements are proposed in association with this Development Permit Application. The landscape improvements are located on private property.

### **Accessibility Impact Statement**

The British Columbia Building Code regulates accessibility as it pertains to buildings.

### Existing Site Development and Development Potential

The site is presently used as an auto upholster. The existing building will be renovated to accommodate the new businesses.

Under the current Upper Cook Commercial-Residential Zone, the property could be developed at a density of 1.4:1 floor space ratio (FSR) for residential or mix use; however, it is noted that density may be difficult to achieve without a number of variances due to the size of the property.

#### **Data Table**

The following data table compares the proposal with the Upper Cook Street Commercial-Residential Zone. An asterisk is used to identify where the proposal is less stringent than the existing zone, and the double asterisk is used to identify an existing non-conforming situation.

Zoning Criteria - Building	Proposal	Zone Standard CR-4
Site area (m²) - minimum	436	N/A
Total floor area (m²) - maximum	195	610
Floor area ratio - maximum	0.46:1	1.40:1
Height (m) - maximum	3.8	12
Storeys - maximum	1	4

Zoning Criteria - Building	Proposal	Zone Standard CR-4
Setbacks (m) – minimum:		
Front (Cook Street)	4.18**	6.0
Rear (east)	7.33	6.0
Interior (south)	nil	nil
Flanking street (north)	3.28	2.4
Parking stalls - minimum	3*	11
Parking – location	Side yard* for one stall	Rear yard
Landscape strip width (m) (north) (minimum)	0.55*	2.4 m
Bicycle parking stalls Class 1 (minimum)	8	Bicycle parking is not required for ar existing building
Bicycle parking stalls Class 2 (minimum)	16	Bicycle parking is not required for ar existing building
Zoning Criteria - Bicycle Shelter	Proposal	Zone Standard CR-4
Location	Rear yard	Rear yard
Floor area (m2) - maximum	Not subject to floor area	37
Height (m) - maximum	2.81	3.5
Rear yard site coverage % - maximum	9	25
Separation space between an accessory building and main building	2.4	2.4
Setbacks (m) – minimum:		
Rear	0.6	0.6
Side	+0.6	0.6
Flanking street	+7.5	7.5

# **Relevant History**

## **Community Consultation**

Consistent with the *Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications*, on November 8, 2017, the application was referred for a 30-day comment period to the Fernwood Community Association. At the time of writing this report, a letter from the CALUC had not been received.

This Application proposes variances, therefore, in accordance with the City's Land Use Procedures Bylaw, it requires notice, sign posting and a meeting of Council to consider the variances.

#### **ANALYSIS**

## **Development Permit Area and Design Guidelines**

The Official Community Plan (OCP) identifies this property within a Large Urban Village (North Park Village) and it is subject to Development Permit Area 16, Design Guidelines for Multi-Unit Residential, Commercial and Industrial. While the Guidelines are more specific to new construction, the main urban design concepts relevant to this proposal are related to streetscape. Specifically the redevelopment of the site will offer the following changes to the streetscape:

- entrances, store front glazing, seating and a providing a visual connection to both streets, will contribute to the streetscape, both visually and physically
- new landscaping will act to define the space and create a sense of separation from street traffic.

In order to address Crime Prevention through Environmental Design (CPTED) issues, the following will be included as part of the site planning:

- additional windows will be added to the building to improve the overlook onto the street
- permanent outside seating will be provided to add to the street presence
- the staff bicycle shelter will be fenced for added security and to restrict access to this semi-private space
- security lighting will be installed to illuminate the rear yard at the ground level (avoiding light spill into the adjacent neighbouring residential property).

## Tree Preservation Bylaw

There are no public trees located along the boundary of this property; as such, there are no impacts to public trees with this application. The landscaping plan includes five new trees on private property.

## Regulatory Considerations - Parking Location and Variance

The application requires three variances related to parking.

First, the current zone specifies that off-street surface parking shall be located in a rear yard. One of the surface stalls is located in the side yard. Given that this is an existing building on a relatively small lot with few alternatives to locate parking on-site, this is recommended as being supportable.

Second, the Zone requires that a landscape strip of 2.4m be in place along the flanking street (Caledonia St.) with the intent of creating softer separation between paved areas and the pedestrian realm. In order to accommodate a parking stall in the side yard, this landscape strip can only achieve a width of 0.55m. Overall, the landscaping changes to the property will serve to soften the edges of the property and will 'green' a prominent corner in the area, creating an inviting space. The landscape strip adjacent to the parking stall integrates with this general planting scheme.

Third, the proposal is to reduce the number of vehicle parking stalls from eleven to three stalls (Schedule C). The restaurant has a requirement for seven stalls, based on 34 seats, and the retail component has a requirement for three stalls. The potential for on-street parking is

severely limited in this location, with no parking adjacent to the building and Caledonia Street being limited to residential parking

As this is proposal is not considered new construction, bicycle parking is not mandatory; however, as a justification for the parking variance, the applicant has created a strategy that focuses on bicycle use (refer to applicant's letter):

- · noting the majority of staff cycles (or walks) to work
- providing a bike loan program for staff
- providing a secure covered bicycle parking (Class 1) for staff with eight spaces
- providing short-term bike parking (Class 2) for 16 patrons.

Other measures are outlined in the applicant's supporting letter, including the potential of sharing parking facilities with the adjacent restaurant. Despite the challenges associated with the requested parking reduction, staff note that the property is well-served by transit and bike lane infrastructure. In addition, it is an active pedestrian area. It is noted, that although the bike parking will form part of the approved development permit, the other measures are not secured through any agreements with the City.

It should also be noted that with the proposed changes to Schedule C, the total required parking for this proposal would be six stalls (reduced from 11). Given that the proposed Schedule C is based on current trends for parking requirements, whereas the values in the existing Schedule C are dated, the resulting shortfall of three stalls (under the newly proposed regulations) is more realistic than the shortfall that results from adherence to the current regulations.

#### CONCLUSIONS

The coffee shop and retail use in this commercial space will enliven the building frontage as well as the area, and is in keeping with the general policy regarding redevelopment of Large Urban Villages. The main concern is the competition for parking during the opening hours of the coffee shop as only three cars can be accommodated on site. There is little, if any potential, that this demand can be satisfied in the immediate neighbourhood; however, the goals of the *Official Community Plan* for promoting growth and redevelopment in this Large Urban Village outweigh the potential parking concerns. Bicycle parking for staff and patrons will be provided, which exceed the bylaw requirements, thus encouraging the use of bicycles. The use of active transportation measures are further supported by the proximity of bicycle lanes.

With respect to the variances requested for the location of one parking stall and the width of the landscape strip, the proposed landscaping will serve to mitigate these requested variances.

On balance, the variances requested by this application are supportable.

#### **ALTERNATE MOTION**

That Council decline Development Permit with Variance Application No. 00057 for the property located at 1105 Caledonia Avenue.

Respectfully submitted,

Lucina Baryluk

Planner

**Development Services Division** 

Jonathan Finney, Director

Sustainable Planning and Community

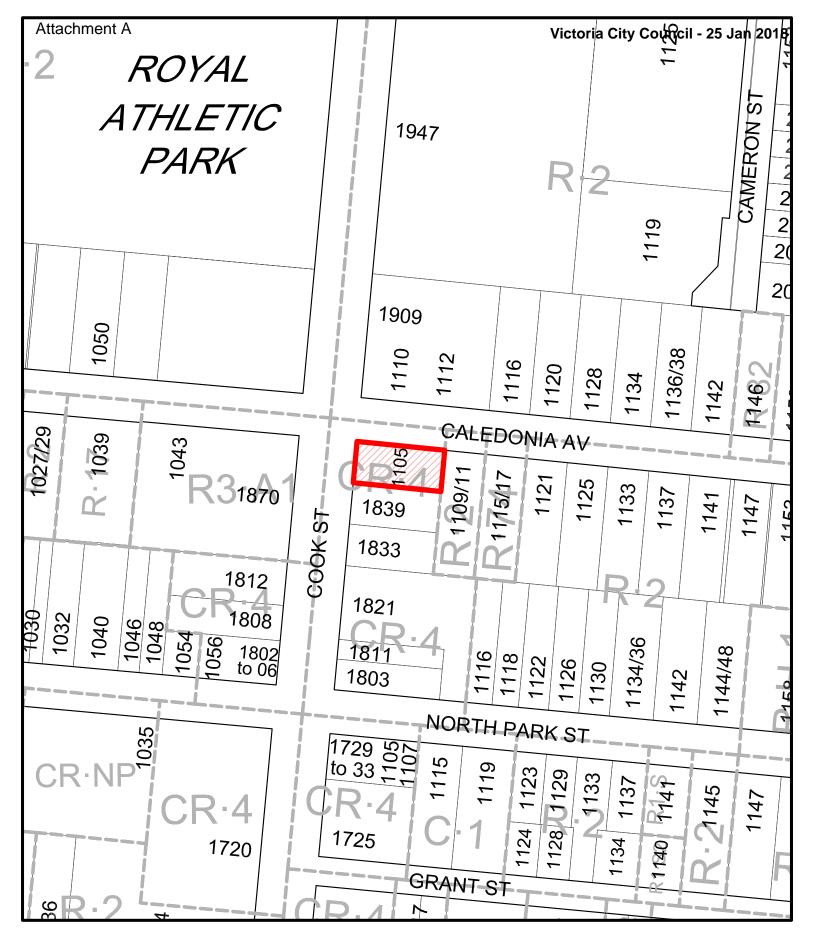
**Development Department** 

Report accepted and recommended by the City Manager?

Date

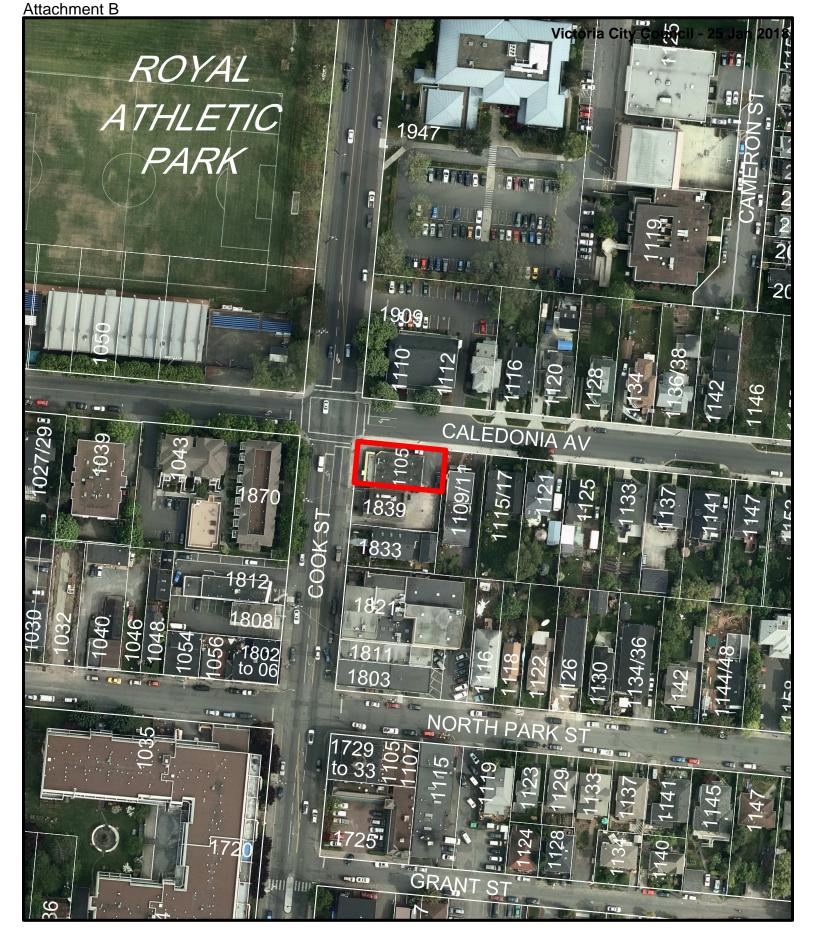
#### List of Attachments:

- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans dated/date stamped November 16, 2017
- Attachment D: Letter from applicant to Mayor and Council dated November 16, 2017





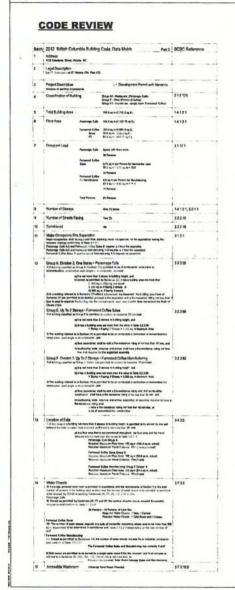


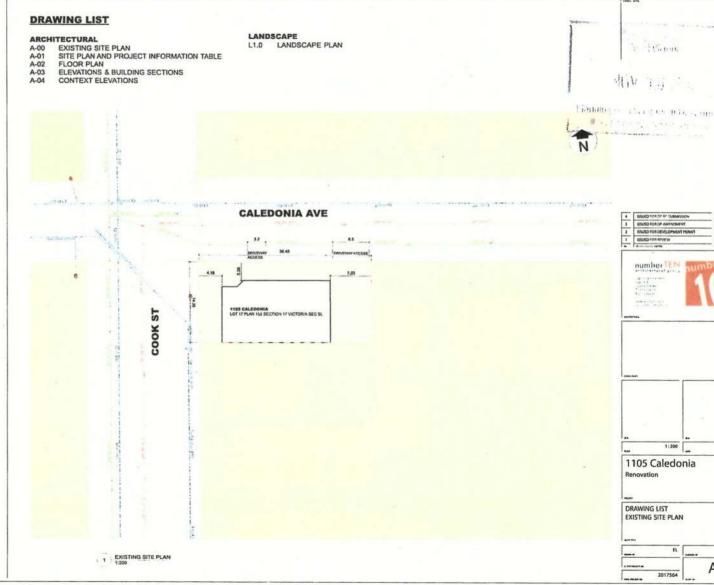






# **1105 CALEDONIA AVENUE**





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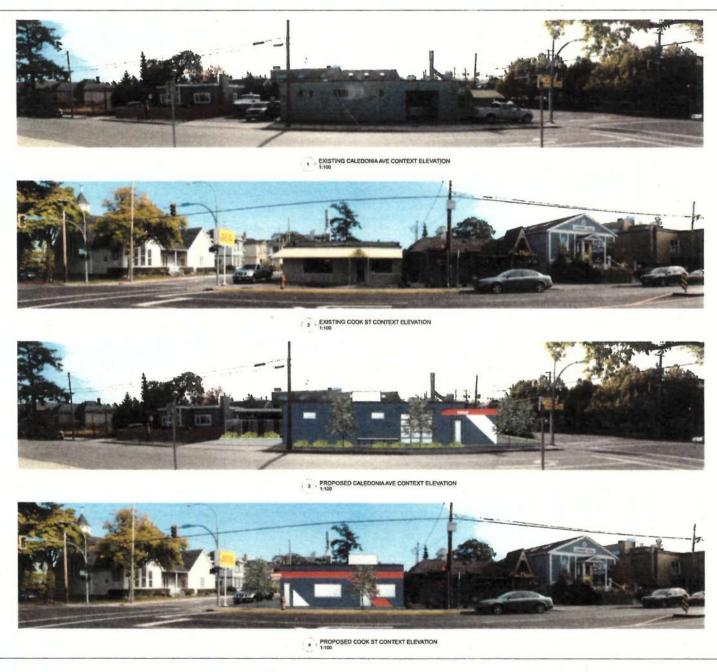
Victoria City

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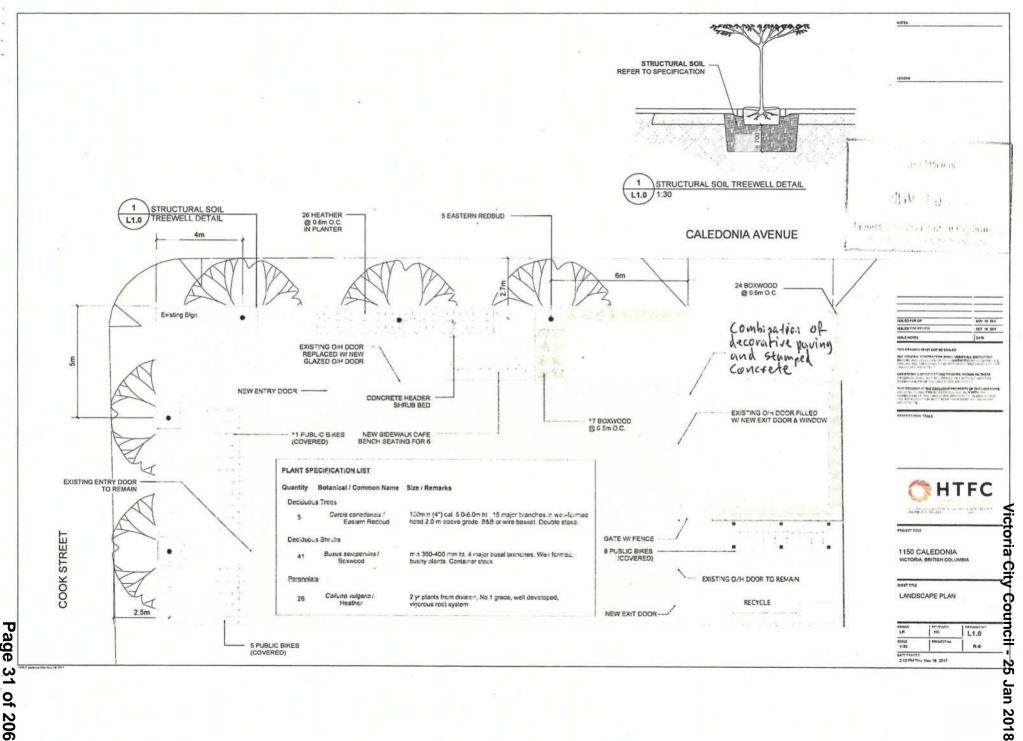








25 Jan 2018



Page 31 of 206

November 16, 2017

Mayor and Council City of Victoria #1 Centennial Square Victoria, BC V8W 1P6



Re: Development Permit with Variance Application for 1105 Caledonia Avenue

Dear Mayor and Council:

We are proposing the development of 1105 Caledonia Avenue to convert the existing Stan Thompson Upholstery shop to become the new home of the Parsonage Café and Fernwood Coffee. The necessary development permit to accomplish exterior changes to the landscaping and building requires three variances to the existing zoning related to parking:

- Variance to reduce required number of parking stalls from 11 to 3
   The parking requirements in the existing Schedule C for our use is 11 stalls, the City's newly proposed Schedule C would reduce the requirement to 6 stalls. The available site area for parking with the siting of the existing building only allows us to provide 3 stalls
- Variance to locate parking stall within side yard
   The existing zoning only allows parking to be located in the rear yard. To maximize the
   number of parking stalls in the available site space it was necessary to locate one stall
   within the side yard setback.
- 3. Variance to reduce side yard landscaping strip from 1m to 0.55m

  The side yard setback along Caledonia Ave to the existing building is not wide enough to accommodate the required 1m landscaping strip requirement as well as the parking stall we are proposing within this setback. The 1m landscaping strip width is only impacted the 5.1m length of the proposed single parking stall.

#### Neighbourhood

Our first concern is the residents of Caledonia Street and we have some ideas to address the concerns on a parking variance:

- We would have signage directing patrons to the three legal parking stalls on the property and asking them to not use any residential street parking spaces. We will designate one spot for Fernwood Coffee vehicle useage.
- Most of our 17 staff live in the neighborhood and bike to work. For those who do not we have created a Staff Bike to Work Incentive Plan.
- We are going to provide 16 Bicycle stalls for patrons of both businesses and 8 covered bike racks for our staff in the rear of the property.
- We will have a Bike Loan Program for staff.
- Guaranteed ride home if ill or bad weather we have a staff account with Victoria Taxi.
- Nurturing a no drive policy are offering BC Transit Benefits. Please note we already
  offer a Wellness Program through Limitless Fitness we give a free gym
  membership to our staff to encourage good health and wellbeing.
- 7. Alternate parking arrangements: We have an agreement to share parking lots with our new neighbor to the south, the Little Thai Place at 1839 Cook Street, as they do not need their lot early in the day and we do not need ours in the evening. It is a very symbiotic relationship.
- 8. The majority of our existing customer base are people shopping in the neighboring businesses who will walk in for a coffee or lunch.

The Fernwood Coffee Company will also be in the building and we have invested in an "Afterburner" for the coffee roaster which eliminates all smoke, particulates and smell.

#### Background

Our family has operated The Parsonage Café & Fernwood Coffee Company serving the Fernwood and North Park communities for almost half of the 27 years that it has existed at it's current location.

Circumstances will force the relocation out of our current operating location by December 31, 2017. The Landlord has informed us that in the New Year, he will force the unforeseen closure of our businesses for an undetermined amount of time to undertake building servicing upgrades. This coincides with the expiry of our lease leaving our seventeen staff and our future at this location in a state of uncertainty. This closure announcement was the catalyst for us to research the neighborhood in search of alternatives to leasing our current space.

A retiring neighbor and customer sympathetic to our situation has agreed to sell us a suitable property to move to; 1105 Caledonia Avenue – Stan Thompson Upholstery. However, the site requires a variance to the parking requirement stated in the zoning to make it viable.

We, and most of our 17 staff live in and are actively involved in the Fernwood / North Park community and very much want to continue as a group working here. Our goal is to move before our current location closes. A big part of our identity as Fernwood Coffee is that we are in Fernwood and The Parsonage Café, itself has been a Fernwood / North Park institution for almost three decades so the geographic location is very important to us.

#### **Description of Proposal**

Our plan for the new location is to have our café along the Caledonia street facing side of the building. The other half of the building will be divided in two parts for the Fernwood Coffee operation. The Cook Street facing coffee retail space will sell coffee beans, house our coffee training bar, a tasting room for tours, storage for our café, and serve as a retail area for merchandise and coffee equipment. The space accessed from the rear of the site will be the coffee roasting and packaging area.

The overall vision for the plan would be to grow the sense of community even further than the original location with the ability as owners to beautify the exterior and add some green to the corner with landscaping. We would love to have lots of bike racks, a dog stop outside the shop with a tie up area and water bowl and lots of space for stroller parking. We are excited to transform this corner into a bustling gateway to the village. Most of our patrons are stopping in to our shop and also spending money at one or more of the other local businesses that are within Fernwood/North Park village area.

The timeline imposed on us by our Landlord's schedule and our ability to obtain the required parking variance, building permit, completed tenant improvements and obtain an occupancy permit before then is our current dilemma.

#### Transportation · Parking Variance

Under the current Schedule C for Parking Standards, our proposal for 1105 Caledonia Street has the following requirements:

Parsonage Café 40 seats / 1 space per 5 seats =	8 stalls
Fernwood Coffee 96.5sq.m. / 37.5 sq.m. per stall =	2.6 stalls
Total Required Parking	11 Stalls

Based on the City's newly proposed Schedule C, the site would have the following requirements:

Parsonage Café 98.2sq.m. / 25 sq.m. per stall =	3.9 stalls
Fernwood Coffee 96 5sg m / 50 sg m per stall =	1 9 stalls

**Total Required Parking** 

6 Stalls

#### **Proposed Parking Provided**

3.0 stalls

We are creating 3 stalls, two at the rear and one stall parallel to Caledonia Street. This is due to the available site space for parking with how the existing building is sited on the property.

Under the current Schedule C for bicycle standards, we would require 3 Class 1 and 3 Class 3 bicycle stalls. We are proposing to supply 24 bicycle stalls; 8 Class 1 and 16 Class 2. We completed a 6 day poll of our customers at our current location 1 block away to determine mode of transportation and use of parking. We feel that the 3 parking stalls will sufficiently service our business, and that our ample provision of bicycle parking more accurately reflects the inclination of our neighborhood, staff, and clientele.

#### Design

We are proposing changing the exterior colours of the building and replacing the existing awning on the Stan Thompson Auto Upholstery building. Our intent is to update the look of the building to better suit its prominence as a bookend to the lively commercial block between Northpark and Caledonia as well as reflect the recognizable Fernwood Coffee branding. The building's context opposite Royal Athletic Park and adjacent to its commercial neighbors warrants a visual statement matching the vibrancy of the neighborhood.

In response to the City of Victoria's Design Guidelines we have attempted to maximize the amount of glazing and potential for interaction between pedestrians and the interior commercial space with a new glazed overhead door and the use of new glazed entry doors. Additionally, we are removing an existing overhead door at the rear of the building to provide a new glazed door and window for increased transparency into the building and to provide the necessary second means of egress. The implementation of the painted stripe motif on the exterior is used to emphasize the public entrances and provide visual interest to the existing building's block façade.

We have proposed the use of our Caledonia Avenue side yard as a sidewalk café area with exterior seating to create an outwardly visual connection to the building's use and promote pedestrian interaction. Our intent is to elevate the buildings aesthetics and ability to activate the site to suite the property's designation as part of a Village Centre.

Landscaping has been used extend the boulevard tree planting seen along Caledonia and soften the transition to the neighboring residential zoning to the East. Planting in addition to a screening fence is also used to help clearly define public and private space separating the parking area from the staff bicycle and refuse area.

We also intend to retain the existing pylon sign at the corner of Quadra Street and Caledonia Street with the Stan Thompson branding because it has become a well known icon in the streetscape of the area.

#### Green Building Features

- Reuse of an existing building and its elements
- 24 bicycle stalls provided (16 public and 8 staff).
- Future solar hot water ready with pre-plumb lines stubbed at the roof.
- Commitment in future to permeable pavers along the Cook Street and Caledonia Street property (from the property line to the existing building faces).
- 5. Planting 5 new street trees to City of Victoria standards
- 6. Insulate existing building exterior walls (currently only concrete block)

#### **Green Business Practices**

- Shared bike program for staff with North Park Bikes
- Health memberships for staff

- 3. Taxi vouchers for staff who have early or late shifts (to promote leaving vehicles at home)
- 80% of the coffee Fernwood Coffee roasts is organic.
- Fernwood Coffee reuse a lot of the roastery waste 100% of the chaff goes to local farms and compost programs.
- Fernwood Coffee is involved with Claremont High School's environmental projects they pick up our coffee grounds for compost.
- 7. Parsonage Cafe composts all of it's kitchen waste with Community Composting.
- 8. Fernwood Coffee donated to Vic High for their electric car conversion program

#### Infrastructure

It is an existing building and although we will go from one washroom to three washrooms, it will not be a significant load to the existing services.

### **Neighbourhood Consultation**

We are delivering an information letter to the residents on Caledonia Street and immediate Cook Street neighbours inviting them to an information session on October 22, 2017 at The Parsonage Café starting at 7:30 pm.

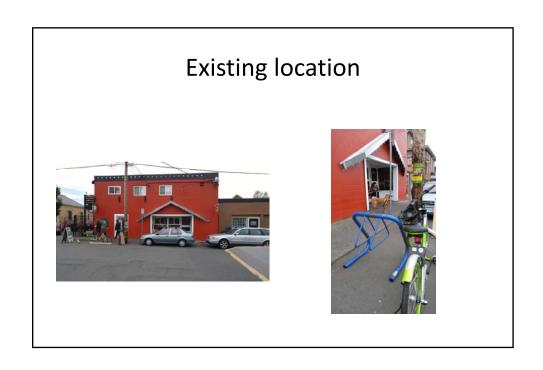
Thank you very much for taking the time to read this. Any thoughts or advice would be greatly appreciated.

Sincerely,

Ben and Terra 250 889-7800

ben.r.cram@gmail.com







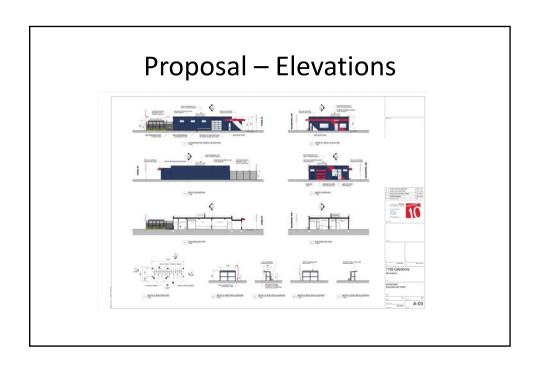












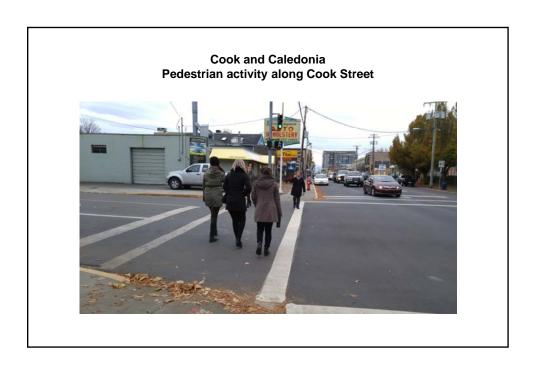


## Requested variances

- Number of vehicle parking stalls reduced from 11 to 3
- One vehicle parking stall to be located in side yard
- Reduce the width of a landscape strip and setback required for side yard parking from 2.4 m to 0.55m

**Cook Street Frequent Transit** 







CITY OF VICTORIA Mayor and Council #1 Centennial Square Victoria, BC V8W 1P6 mayorandcouncil@victoria.ca

### Re: Parking Variance Application for 1105 Caledonia Avenue

Your Worship and Council:

I am writing to show my support for the parking variance application made by Fernwood Coffee Company/The Parsonage Café in regards to 1105 Caledonia Ave. I understand that the applicant's intent is to move its café and coffee roastery – for which the current owners have operated in good faith since 2006 at 1115 North Park Street. For this move a variance is needed to allow the business to operate with 2 less parking stalls than the city zoning requires.

For over 27 years, The Parsonage Café – in its current location in the North Park Village – has been an asset to the neighborhood and a good community member. Since the current owners took over in 2006, The Parsonage Café and Fernwood Coffee have taken on the role of a community hub and supported many local charities and community events. Not only does the business effectively serve Fernwood and North Park it also employs over 17 people with health benefits and above average wages. As well it supports small-scale local farmers and food purveyors.

I believe that the zoning variance requested by The Parsonage Café and Fernwood Coffee Company is acceptable and will ensure the continued success of this popular, long-standing and community-minded business.

Sincerely		
Signature		
Name:M	lke freen	
Address:		
Date:	2017-10-26	

CITY OF VICTORIA Mayor and Council #1 Centennial Square Victoria, BC V8W 1P6 mayorandcouncil@victoria.ca

MAYOR'S OFFICE NOV 0 2 2017 VICTORIA, B.C.

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For over 27 years, The Parsonage Café – in its current location in the North Park Village – has been an asset to the neighborhood and a good community member. Since the current owners took over in 2006, The Parsonage Café and Fernwood Coffee have taken on the role of a community hub and supported many local charities and community events. Not only does the business effectively serve Fernwood and North Park it also employs over 17 people with health benefits and above average wages. As well it supports small-scale local farmers and food purveyors.

I believe that the zoning variance requested by The Parsonage Café and Fernwood Coffee Company is acceptable and will ensure the continued success of this popular, long-standing and community-minded business.

Sincerely,

Signature

Name: Trish Richards

Address: Date: Oct 24, 2017.



Mayor and Council City of Victoria

October 24, 2017

Dear Mayor and Council,

### RE: Support for Parking Variance at 1105 Caledonia Avenue

The North Park Neighbourhood Association Land Use Committee (LUC) supports the development variance permit application from Fernwood Coffee and Parsonage Café for 1105 Caledonia.

An NPNA Board member attended the community meeting hosted by Fernwood Coffee on Sunday, October 22. We understand that a parking variance is required for the business to re-locate to 1105 Caledonia.

Fernwood Coffee is a longtime local business and has contributed significantly to the vitality of North Park Village, both in terms of its services and local employment. The business has earned its place in our Fernwood/North Park neighbourhood as an ethical employer and for providing a favourite meeting place for local residents.

We feel that Fernwood Coffee has addressed the parking shortage by providing adequate TDM solutions and through a reciprocal parking agreement with an adjacent business.

We ask that staff and Council support this variance application and help this much-loved local business re-locate and continue to be an important part of our community.

Yours truly, Pam Hartling Chair, NPNA LUC



November 28, 2017

Mayor and Council City of Victoria #1 Centennial Square Victoria, B.C. V8W 1P6

Re: Application No. 00057 for 1105 Caledonia Avenue

Starting in September I have had a number of conversations with Ben Cram and Terra Ogawa, the owners of The Parsonage Café & Fernwood Coffee Company, concerning the Zoning Regulation Bylaw variances they will need to relocate their business to 1105 Caledonia Avenue.

During those discussions it was decided that Ben and Terra would have an open house at their current location to discuss moving their business to 1105 Caledonia Avenue. They agreed to circulate a letter outlining their plan and focus their efforts on the residents in the 1100 block of Caledonia Avenue.

I attended their 7:30 pm open house on October 22, 2017. At the meeting detailed plans were discussed describing the changes they would like to make to the building and lot. The turnout was modest and no concerns were expressed by those at the meeting. Since their open house, residents not available to attend have contacted them directly to discuss their proposed move.

Although most of their current staff live in the neighborhood and bike to work, Ben and Terra discussed how their Staff Bike to Work Incentive Plan will reduce the need for parking by staff. The Plan will include 10 covered bike racks, a bike loan program and guaranteed ride home if ill or bad weather – they currently have a staff account with Victoria Taxi. Additionally they will nurture a no drive policy by offering BC Transit Benefits.

At the meeting, and in the letter circulated in the neighbourhood, it was stated that the business will not stay open late and does not plan to ever serve alcohol and no changes to the residential parking on Caledonia Avenue are being requested.

Sincerely,

David Maxwell

Chair - Land Use Committee

Fernwood Community Association

Cc Sustainable Planning and Community Development Development Services Division

City of Victoria

CITY OF VICTORIA Mayor and Council #1 Centennial Square Victoria, BC V8W 1P6 mayorundcouncil@victoria.ca

### Re: Parking Variance Application for 1105 Caledonia Avenue

Your Worship and Council:

I am writing to show my support for the parking variance application made by Fernwood Coffee Company/The Parsonage Café in regards to 1105 Caledonia Ave. I understand that the applicant's intent is to move its café and coffee roastery – for which the current owners have operated in good faith since 2006 at 1115 North Park Street. For this move a variance is needed to allow the business to operate with 2 less parking stalls than the city zoning requires.

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I believe that the zoning variance requested by The Parsonage Café and Fernwood Coffee Company is acceptable and will ensure the continued success of this popular, long-standing and community-minded business.

Sincerely,		
*25-5		•
Signature		•
Name: Rev. Yuriy YSh	nevsky	. /
Address: 1112 Caledonia Av	a, Victoria	(St. Nicholas)
Date: 23 Oct, 2017	<u>.</u>	

#1 Centennial Square Victoria, BC V8W 1P6 mayorandcouncil@victoria.ca

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Sincerely,

Signature

Name:

Address:

Data: 0.4 21/2017

Page 48 of 206

#1 Centennial Square
Victoria, BC V8W 1P6
mayorandcouncil@victoria.ca

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I believe that the zoning variance requested by The Parsonage Café and Fernwood Coffee Company is acceptable and will ensure the continued success of this popular, long-standing and community-minded business.

Sincerely,

Signature

Name: Rod Jay

Address: 1839 Cook 51

Date: oct 23, 2012

CITY OF VICTORIA Mayor and Council #1 Centennial Square Victoria, BC V8W 1P6 mayorandcouncil@victoria.ca

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Your Worship and Council:

Sincere

Signature

Name:

Address:

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I believe that the zoning variance requested by The Parsonage Café and Fernwood Coffee Company is acceptable and will ensure the continued success of this popular, long-standing and community-minded business.

### **Pamela Martin**

From: harold stanley

**Sent:** January 18, 2018 4:10 PM

**To:** Public Hearings

**Subject:** 1105 Caledonia Ave. Public Hearing

### To Whom it May Concern

I'm a bit concerned about the parking variance being considered for this application. Right now there's no resident only parking in front of where I live at 1043 Caledonia and while there's a two hour limit I'm concerned that parking will become a bigger issue then it already is for people who drive when they come to visit. Perhaps the owners could put up a sign reminding customers that there's 1 and 2 hour parking on Cook north of Caledonia.

Of greater concern is the pungent **smell of roasting coffee** that recently began to be noticed around Cook and Caledonia. I gather that it's coming from 1105 Caledonia. If so measures need to be taken to mitigate the smell.

### Regards

Harold Stanley #12-1043 Caledonia Ave.

--

Harold Stanley
M. Env. Design
Community Planning Consultant

### **REPORTS OF COMMITTEES**

### 1. Committee of the Whole - November 16, 2017

### 4. <u>Development Variance Permit No. 00196 for 1126 Rockland Avenue</u>

### **Motion:**

It was moved by Councillor Alto, seconded by Councillor Madoff, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council outbories the inquires of Daysleymont Verigons Permit Application No. 20106 for 1126

"That Council authorize the issuance of Development Variance Permit Application No. 00196 for 1126 Rockland Avenue, in accordance with:

- 1. Plans date stamped October 11, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. reduce the vehicle parking requirement from 45 stalls to 30 stalls
  - ii. reduce the minimum dwelling unit size from 33m<sup>2</sup> to 29.3m<sup>2</sup> (for Suite B and Suite B Modified)
  - iii. reduce the minimum horizontal distance between surface parking and dwelling unit windows from 6.00m to 0.00m.
- 3. The Development Permit lapsing two years from the date of this resolution.

**Carried Unanimously** 

### 4. LAND USE MATTERS

### 4.1 Development Variance Permit No. 00196 for 1126 Rockland Avenue

Committee received a report dated November 2, 2017, from the Director of Sustainable Planning and Community Development regarding an application to construct six self-contained dwelling units in an existing rental building utilizing the existing floor area.

### Committee discussed:

- Liveability of the units with the proposed window dimensions.
- Proposed residential parking configuration.

### Motion:

It was moved by Councillor Isitt, seconded by Councillor Loveday, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Variance Permit Application No. 00196 for 1126 Rockland Avenue, in accordance with:

- 1. Plans date stamped October 11, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. reduce the vehicle parking requirement from 45 stalls to 30 stalls
  - ii. reduce the minimum dwelling unit size from 33m2 to 29.3m2 (for Suite B and Suite B Modified)
  - iii. reduce the minimum horizontal distance between surface parking and dwelling unit windows from 6.00m to 0.00m.
- 3. The Development Permit lapsing two years from the date of this resolution.

CARRIED UNANIMOUSLY 17/COTW



# Committee of the Whole Report For the Meeting of November 16, 2017

To:

Committee of the Whole

Date:

November 2, 2017

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Development Variance Permit Application No. 00196 for 1126 Rockland

**Avenue** 

### RECOMMENDATION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Variance Permit Application No. 00196 for 1126 Rockland Avenue, in accordance with:

- 1. Plans date stamped October 11, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
  - i. reduce the vehicle parking requirement from 45 stalls to 30 stalls
  - ii. reduce the minimum dwelling unit size from 33m² to 29.3m² (for Suite B and Suite B Modified)
  - iii. reduce the minimum horizontal distance between surface parking and dwelling unit windows from 6.00m to 0.00m.
- 3. The Development Permit lapsing two years from the date of this resolution."

### LEGISLATIVE AUTHORITY

In accordance with Section 498 of the *Local Government Act*, Council may issue a Development Variance Permit that varies a *Zoning Regulation Bylaw* provided the permit does not vary the use or density of land from that specified in the *Zoning Regulation Bylaw*.

### **EXECUTIVE SUMMARY**

The purpose of this report is to present Council with information, analysis and recommendations for a Development Variance Permit Application for the property located at 1126 Rockland Avenue. The proposal is to construct six self-contained rental dwelling units in an existing multi-unit residential building utilizing existing ground floor area. The variances are related to on-site parking, proximity of surface parking stalls to dwelling units, and minimum dwelling unit size.

The following points were considered in assessing this application:

- the existing multi-unit residential building is consistent with the *Official Community Plan*, 2012 (OCP) Urban Residential urban place designation, which envisions low rise multi-unit residential buildings up to six-storeys with floor space ratios up to 2:1
- the proposal would utilize existing floor area within the building
- the applicant proposes two units that are below 33m<sup>2</sup>; however, the proposal would contribute six new units to the city's rental housing stock
- the proposed reduction in separation distance between parking stalls and dwelling unit windows is supportable as none of the parking stalls face windows directly
- the applicant proposes 36 Class 1 bicycle parking stalls and 12 Class 2 bicycle parking stalls to mitigate the proposed reduction in on-site vehicle parking.

### BACKGROUND

### **Description of Proposal**

The proposal is to construct six self-contained dwelling units in an existing rental building utilizing existing floor area. Windows would be added on both the east and west elevations to improve the liveability of the new dwelling units. Additionally, existing storage space would be converted to a communal bike room with 36 Class 1 bicycle parking stalls.

The proposed variances are related to:

- reducing the vehicle parking requirement from 46 stalls to 30 stalls
- reducing the minimum dwelling unit size from 30m<sup>2</sup> to 29.3m<sup>2</sup> for two of the units
- reducing the minimum horizontal distance between surface parking and dwelling unit windows from 6.00m to 0.00m

### **Sustainability Features**

The applicant has not identified any sustainability features associated with this proposal.

### **Active Transportation Impacts**

The applicant proposes 36 Class 1 bicycle parking stalls, and 12 Class 2 bicycle parking stalls, which support active transportation.

### **Public Realm Improvements**

No public realm improvements are proposed in association with this Development Permit Application.

### **Accessibility Impact Statement**

The British Columbia Building Code regulates accessibility as it pertains to buildings.

### **Existing Site Development and Development Potential**

The site is presently developed as a four-storey multi-unit residential building with 36 rental dwelling units. Under the current R3-AM-1 Zone, the property could be developed at a density of 1.6:1 Floor Space Ratio (FSR) and a height of four storeys.

### **Data Table**

The following data table compares the proposal with the existing Zone. An asterisk is used to identify where the proposal is less stringent than the existing zone. A double asterisk is used to identify where the proposal is legal non-conforming.

Zoning Criteria	Proposal	Existing R3-AM-1 Zone
Site area (m²) - minimum	2385.75	920.00
Number of units - maximum	41	N/A
Density (Floor Space Ratio) - maximum	1.2:1	1.6:1
Total floor area (m²) - maximum	2863.00	2863.00
Unit Area (m) - minimum	29.3	33.00
Height (m) - maximum	14.33**	12.00
Storeys - maximum	4	4
Parking - minimum	30*	45
Separation distance between parking stalls and windows to dwelling units (m) – minimum	0*	6.00m
Bicycle parking stalls (minimum)		
Class 1	46	0
Class 2	6 space rack	0

### **Community Consultation**

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications, on August 10, 2017, the application was referred for a 30-day comment period to the Fairfield Gonzales CALUC. At the time of writing this report, a letter from the CALUC had not been received.

This Application proposes variances, therefore, in accordance with the City's Land Use Procedures Bylaw, it requires notice, sign posting and a meeting of Council to consider the variances.

### **ANALYSIS**

The existing four-storey multi-unit residential building is consistent with the OCP's Urban Residential urban place designation which envisions low and medium rise multi-unit residential building of up to six storeys with floor space ratios ranging from 1.2:1 up to 2:1. The conversion

of existing floor space to new rental dwelling units is consistent with the OCP's Housing and Homelessness objectives, which encourage the expansion of the city's rental supply and the provision of a wide range of housing types within each neighbourhood.

### **Regulatory Considerations**

The zoning provisions of the R3-AM-1 Zone require 1.1 parking stalls per residential unit for buildings that are not subject to strata title ownership. The building currently has 35 dwelling units and 30 parking stalls located at the rear of the building with access from Meares Street. This results in a parking ratio of 0.86 stall per unit. With the proposed additional six dwelling units, the total number of units in the building would be 41 and the proposed parking ratio would be 0.73 stalls per unit. The parking variance is considered supportable as the applicant has indicated that only fifty percent of the existing parking is used by current residents, the site is located in a walkable area close to the urban core, and the applicant is proposing additional bicycle parking to off-set the potential impact of the reduced vehicle parking.

### CONCLUSIONS

The proposal to create six new rental units with the associated variances is consistent with the OCP's urban place designation and housing objectives. Staff recommend for Council's consideration that the Application advance to an opportunity for public comment at a meeting of Council.

### **ALTERNATE MOTION**

That Council decline Development Variance Permit Application No.00196 for the property located at 1126 Rockland Avenue.

Respectfully submitted.

Alec Johnston Senior Planner

**Development Services** 

Jonathan Tinney, Director

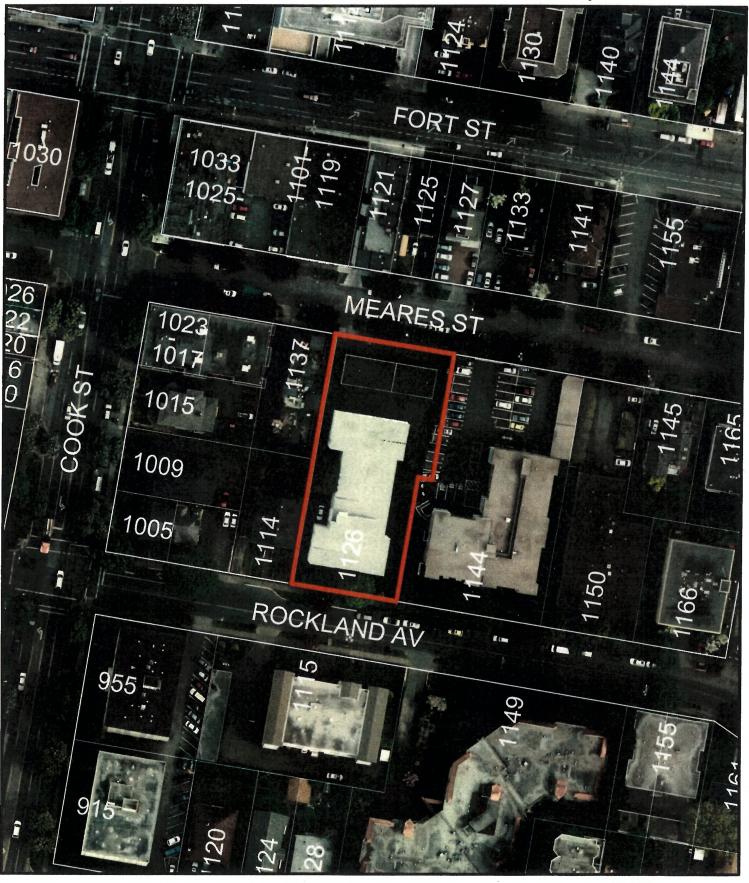
Sustainable Pfanning and Community Development Department

Report accepted and recommended by the City Manager

Date:

### List of Attachments:

- Attachment A Subject Map
- Attachment B Aerial Map
- Attachment C Plans date stamped October 11, 2017
- Attachment D Letter from applicant to Mayor and Council dated August 18, 2017

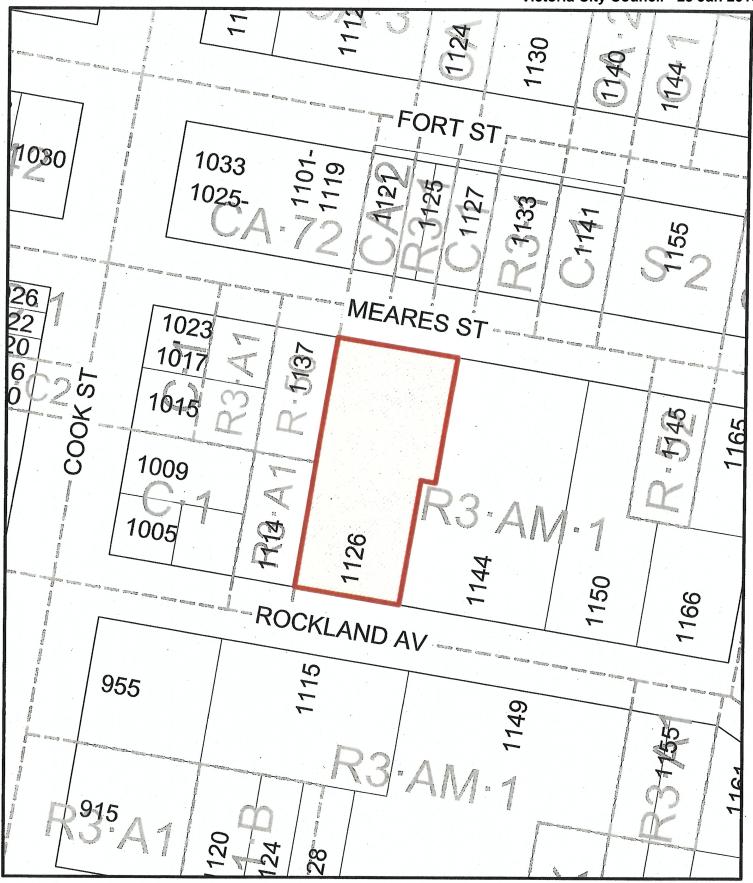




1126 Rockland Avenue
Development Variance Permit #00196



Victoria City Council - 25 Jan 2018





1126 Rockland Avenue Development Variance Permit #00196



KPL James architecture

2017-08-18

File: 1713

Mayor & Council City of Victoria #1 Centennial Square Victoria, BC V8W 1P6

Reference:

**DVP Application-Alterations to 1126 Rockland Avenue** 

Dear Mayor & Council,

In support of our application, we offer the following:

Received City of Victoria

AUG 2 2 2017

Planning & Development Department
Bevelopment Services Division

- The owners, G&O Holdings (1973) Ltd. and the property managers, E Y Properties, have owned and managed several residential rental properties throughout Greater Victoria for several generations. All told, their rental unit portfolio exceeds 600 apartments.
- The subject property, built in the early 1960's, has an underutilized Locker Room which this
  application seeks to convert to 5 new rental units. It also has a vastly oversized Laundry Room,
  part of which can be converted to a further additional rental unit. This expands the building
  capacity from 35 to 41 rental units.
- All renovations proposed are internal with the exception of noted windows for new units.
- Other existing service spaces will be converted to secure bicycle storage.
- The existing surface parking area supports 30 stalls, although only about half have historically been taken up by the residents. A variance is sought in line with the impending new parking ratios under consideration by the City.

As to the unit size of two of the new studio apartments at slightly smaller than the bylaw minimum; they are in line with new comparable rental and condominium projects elsewhere in Greater Victoria. For example, our recent rental project at Tillicum Centre, had studios at 30m² and were very quickly taken up by the market.

We sincerely hope you will grant our request in the interest of addressing the rental market shortfall throughout the region.

Yours truly,

Antoni James, Architect AIBC, MRAIC, MPIBC, MCIP, LEED AP

Principal, KPL James Architecture Inc.

Cc:

Ernie Yakimovich, E Y Properties Angela Oakley, E Y Properties

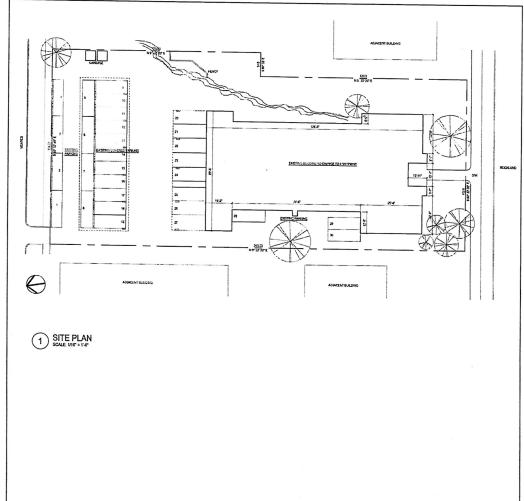
KPL James Architecture Inc.
Antoni M. James, Architect AIBC, MRAIC, MPIBC, MCIP, LEED®AP
Brian Kapuscinski, Architect AIBC, MRAIC, LEED®AP
J. Brian Lord, Architectural Technologist, AIBC
John Pettigrew, Architectural Technologist, AIBC, MCPM, LEED®AP

519 Pandora Avenue Victoria, BC V8W 1N5 T 250 388 4261 F 250 388 9771 info@kpljames.com www.kpljames.com



PROJECT ADDRESS 1128 ROCKLAND AVE , VICTORIA BC LOT 1, PLAN VPHICES, LAND DISTRICT ST, P.D. 003-995-400

	ZONE STANDARD	PROPOSAL
ZONING	ROMI	NO CHANGE
SITE APEA	920 v2 NIN.	NO CHANGE / Z364 m2
TOTAL FLOOR AREA	3005 ru2	NO CHANGE / 3045 m2
FLOOR SPACE RATIO	120	NO CHANGE / 120
SITE COVERAGE %	-30%	NO QWIGE: 34 1%
OPEN SITE SPACE %	>30%	NO CHANGE 125.7%
неонт	12m	10 CHAYSE/143 m
NUMBER OF STOREYS	4	NOOWNE
PARKING STALLS ON SITE	1.1 PER UNIT	073 PER UNIT
EXCYCLE PAREUNG NAMEER	41 - 6 VISITOR	36 + 12 VISHOR
BUILDING SET BACK FRONT YARD	10m	NO GWIGE/213m
REAR YARD	7.17 m	NO GIANGE / GET TO
SIDE YARD (W)	7.17 m	10 GUYSE 12.95 m
	7.17 m	NO CHANGE / 624 m



DRAWING LIST A-10 SITE PLAN AND GENERAL NOTES
A-20 DEMO PLAN
A-21 FLOOR PLAN
A-3.0 ENLANGED FLOOR PLAN
A-40 ELEVATIONS
A-50 SECTIONS

PROPOSED WORK DESCRIPTION

**KPLJ**ames

513 PANDORA AVEIRJE, VICTORIA, B.C. TCL:20038-4551 FAX 200-368-3171

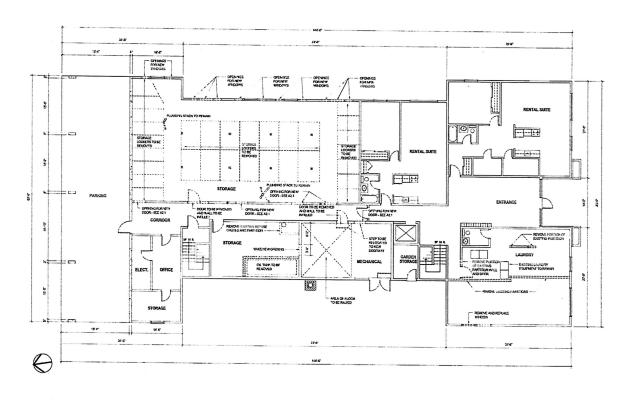
CONVERSION OF LOCKER ROOM TO FIVE NEW RENTAL SUITES, AND CONVERSION AND REDUCTION OF LAUNDRY TO CREATE ONE NEW RENTAL SUITE. REDUCTION OF MECHANICAL ROOM TO ACCOMMODATE NEW BOILER, AND CONVERSION OF MECHANICAL & STORAGE FOR BIKE STORAGE AREA MINNUM UNIT SIZE OF 33 m2 REQUIRED. 29.3 m² PROPOSED RENTAL SUITE INFORMATION TWO NEW ONE BEDROOM PENTAL SUITE FOUR NEW STUDIO RENTAL SUITES 65.4 65.6 68.9 68.0 39.1 40.3 66.0 64.5 65.5 67.0 SUITE 1- ONE BEDROOM SUITE 2- ONE BEDROOM SUITE 3- ONE BEDROOM SUITE 5- STUDIO SUITE 6- STUDIO SUITE 6- STUDIO SUITE 7- ONE BEDROOM SUITE 3- ONE BEDROOM SUITE 3- ONE BEDROOM SUITE 10- ONE BEDROOM SUITE 10- ONE BEDROOM SUITE 11- ONE BEDROOM SUITE 11- ONE BEDROOM SUITE 1- ONE BEDROOM
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SUITE 5- STUDIO
SUITE 5- STUDIO
SUITE 7- ONE BEDROOM
SUITE 6- ONE BEDROOM
SUITE 8- ONE BEDROOM
SUITE 1- ONE BEDROOM

**ROCKLAND INTERIOR ALTERATIONS** 

1126 ROCKLAND AVE. VICTORIA BC.

Victoria City SITE PLAN AND GENERAL NOTES

A1.0 5 Jan 2018

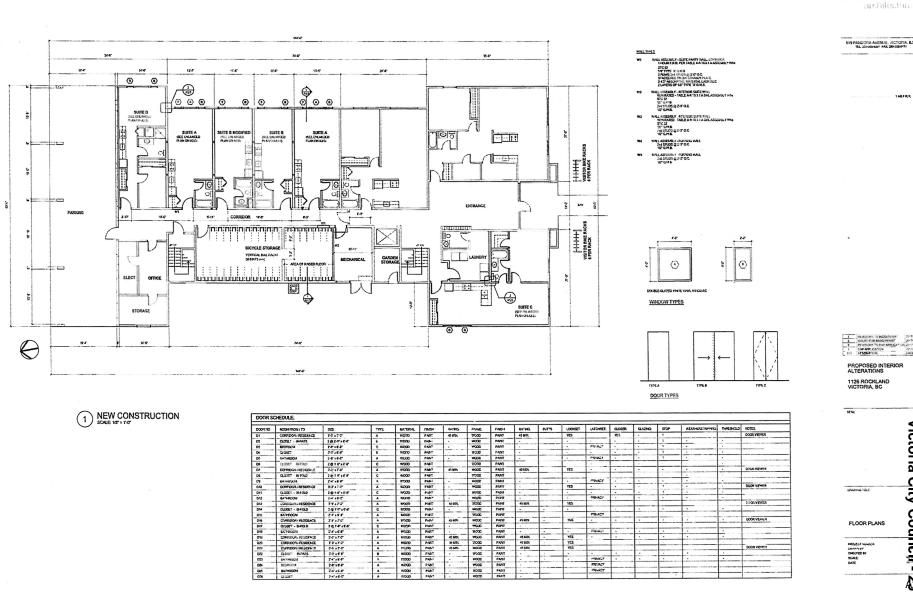


DEMOLITION PLAN

1126 ROCKLAND VICTORIA, BC

Victoria City Council 28 Jan 2018

DEMOLITION PLAN

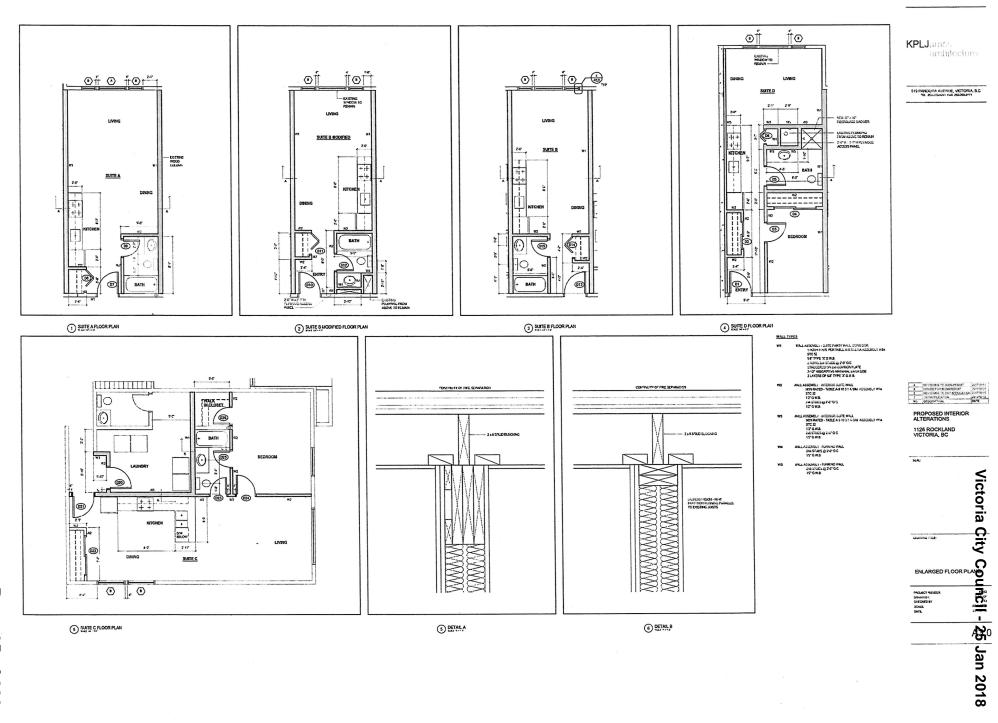


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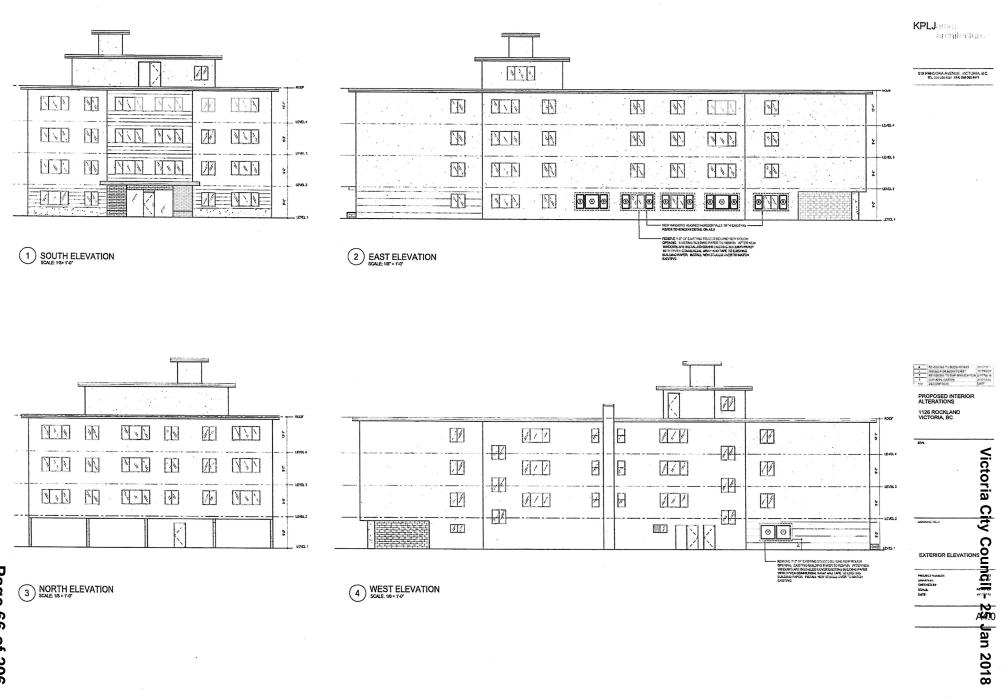
Victoria City Council - 25 FLOOR PLANS

**KPLJ**ame:

Jan 2018



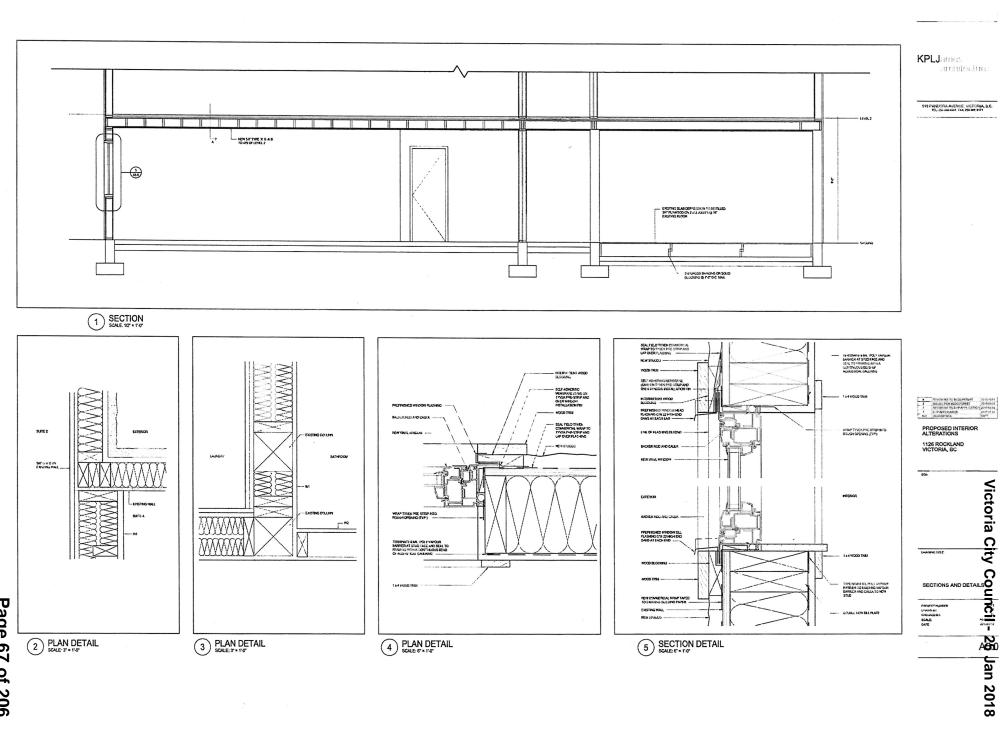
Page 65 of 206



WEST ELEVATION

Page 66 of 206

3 NORTH ELEVATION



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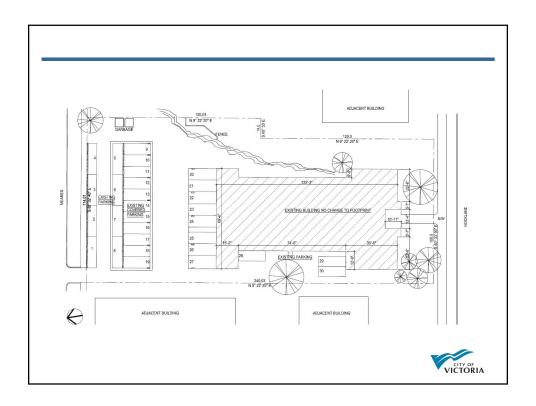
# Development Variance Permit Application for 1126 Rockland Avenue

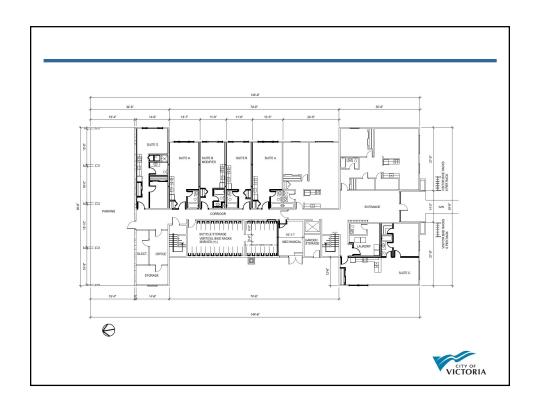


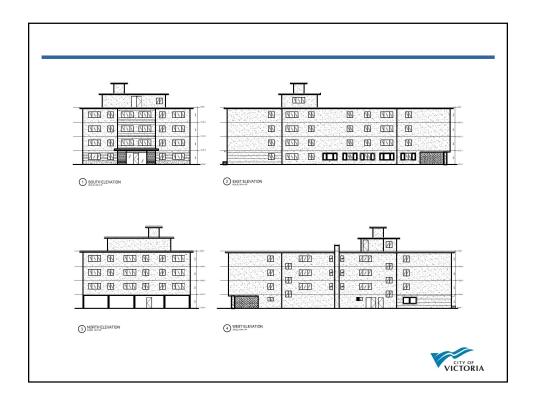
# Subject Site | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 | 1025 |

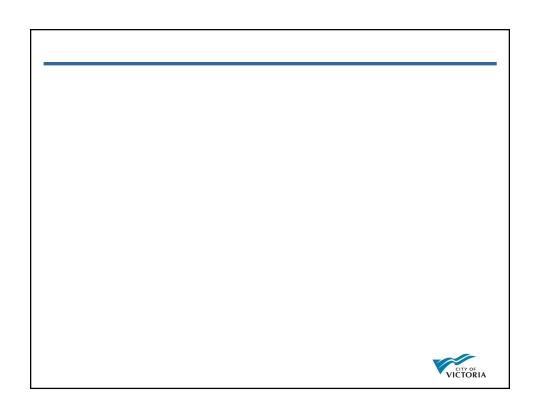












# **Alicia Ferguson**

From: Public Hearings

Subject: RE: PA No. 00196 1126 Rockland

From: Annie Fisher

Sent: January 20, 2018 3:04 PM

To: Public Hearings < PublicHearings@victoria.ca>

Subject: PA No. 00196 1126 Rockland

Dear Sirs.

Please be advised that this variance for Rockland Avenue is not a good fit for our neighbourhood. Rockland is the gateway to Government House. It is travelled by all manner of dignitaries including the Royal Family. This unit is tasteful now with mature trees, setback from the street and a boulevard. Our neighbourhood including Cook Street has delightful setbacks and beautiful mature flowering trees, a perfect gateway for royal visitors.

If variances are always granted there is no need for a community plan. When will the community plan be the community plan?

Our community leaders are elected to preserve our quality of life, not give in to every plan a developer will come up with. If you want people to cycle then why are you allowing more parking spots in new buildings or redevelopments? City dwellers don't need vehicles. Visitors to the city have vehicles that just become caught up in our traffic jams. Some people don't have seven years for everything to work itself out, which is a pipe dream anyway. Remember "End Homelessness"? The problem is worse than ever, so the solutions we had are not working.

Our bureaucrats have bad ideas and need to be replaced by people with better ideas. Victoria is on the tip of an island with ONLY TWO ESCAPE ROUTES, perpetually plugged up. We are building an anthill. This is not how the majority of Victorians want to live. Politically, council is unwilling to close streets. Part of Government Street should be closed to traffic each day after morning deliveries, or perhaps a single lane open to electric cars only, for small deliveries and people unable to access the street under their own steam.

Perhaps developers can be convinced to give all the parking spaces in new condo buildings for public parking since parking spots can't be found for love nor money in the downtown. People are driving from Nanaimo to work in town, so they need a place to park. Parkades are a joke because the lower spots are taken by day parkers.

The solutions of our local governments are not green. There is more pollution today than ever from idling traffic. If you want to cycle then you are sucking up all this carbon dioxide. If you outlawed drive thrus you might get more people out of their cars and onto buses or bikes. There has to be a ton of ideas better than mine.

For what we are paying our bureaucrats, we are not getting good value. City dwellers need fresh air, the serenity of earth, grass, trees, the horizon and the sky and to meet happy people on the street. The failure to have these pleasures in life is evidenced by construction noise to the superlative, constant honking of horns and poverty in the streets. And this is what tourists experience as well. We are losing the golden egg.

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Sincerely,

Annie Fisher

Sent from my iPad.

Annie Fisher.

# **Lacey Maxwell**

From: ac

**Sent:** January 23, 2018 3:27 PM **To:** Victoria Mayor and Council

**Subject:** renovation request by EY Properties for renovation at 1126 Rockland Ave.

# Hello,

I am writing about EY Property Management Company's request to add 6 new units to the apartment building

at 1126 Rockland Ave., where I live. They will not be providing off street parking for the new occupants. Developers

and property owners should be required to provide parking or not build new units. There is already a shortage of street parking spaces and drivers have to move their vehicles every 2 hours.

Thank you for your time and consideration,

Anita Colman

#### REPORTS OF COMMITTEES

## 1. Committee of the Whole - September 7, 2017

#### 7. Temporary Use Permit No. 00004 for 1601 Douglas Street (Downtown)

#### Motion:

It was moved by Councillor Young that Council decline Temporary Use Permit Application No. 00004 for the property located at 1601 Douglas Street.

#### Defeated due to no seconder

#### **Motion:**

It was moved by Mayor Helps, seconded by Councillor Loveday, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of a Temporary Use Permit Application for 1601 Douglas Street in accordance with:

- 1. Plans date stamped January 17, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements.
- 3. The Temporary Use Permit lapsing two years from the date of this resolution."

Carried

<u>For:</u> Mayor Helps, Councillors Alto, Coleman, Isitt, Loveday, Madoff, and Thornton-Joe Councillor Young

Councillor Lucas returned to the meeting at 9:48 p.m.

Councillor Lucas withdrew from the meeting at 10:58 a.m. due to a pecuniary conflict of interest at she manages a retail store near the subject site being considered in the following item.

#### 5. LAND USE MATTERS

# 5.5 Temporary Use Permit No. 00004 for 1601 Douglas Street (Downtown)

Committee received a report dated August 24, 2017, from the Director of Sustainable Planning and Community Development regarding an application to allow for the retail sale of cannabis.

**Motion:** 

It was moved by Councillor Young, seconded by Councillor Thornton-Joe, that Council decline Temporary Use Permit Application No. 00004 for the property located at 1601 Douglas Street.

CARRIED UNANIMOUSLY 17/COTW

Councillor Lucas returned to the meeting at 10:59 a.m.



# Committee of the Whole Report For the Meeting of September 7, 2017

To:

Committee of the Whole

Date:

August 24, 2017

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Temporary Use Permit Application No. 00004 for 1601 Douglas Street

#### RECOMMENDATION

That Council decline Temporary Use Permit Application No. 00004 for the property located at 1601 Douglas Street.

#### LEGISLATIVE AUTHORITY

In accordance with section 493 of the *Local Government Act*, Council may issue a Temporary Use Permit. A Temporary Use Permit may allow a use not permitted by zoning, may specify conditions under which the temporary use may be carried on, and may allow and regulate construction of buildings and structures in respect of the use of which the permit is issued.

#### **EXECUTIVE SUMMARY**

The purpose of this report is to present Council with information, analysis and recommendations for a Temporary Use Permit Application for the property located at 1601 Douglas Street. In this instance the applicant and property owner have requested that the application proceed as a Temporary Use Permit as the owner has not finalized long-term plans for the property. The proposal would allow the use of a storefront cannabis retailer within the CA-4 Zone, Central Area Commercial Office District, through a Temporary Use Permit.

The following points were considered in assessing this application:

- the proposal is consistent with the Core Business designation in the Official Community Plan, 2012
- the proposal is consistent with the Central Business District designation in the Downtown Core Area Plan
- the proposal is inconsistent with the Storefront Cannabis Retailer Rezoning Policy, as the application is within 400m of the storefront cannabis retailers at 546 Yates Street and 851 Johnson Street.

#### BACKGROUND

### **Description of Proposal**

This Temporary Use Permit Application is to allow for the retail sale of cannabis in an existing building. The following differences from the standard zone are being proposed and would be accommodated in the Temporary Use Permit:

- storefront cannabis retailer would be a permitted use
- only one storefront cannabis retailer would be permitted to operate on the property at a time
- storefront cannabis retailer would be restricted to the ground floor
- storefront cannabis retailer would be restricted to a maximum floor area of 185m², which is in keeping with the size of the existing operation.

All other requirements within the CA-4 Zone, Central Area Commercial Office District remain the same.

## Sustainability Features

The applicant has not identified any sustainability features associated with this proposal.

# Active Transportation Impacts

The applicant has not identified any active transportation impacts associated with this application.

# **Public Realm Improvements**

No public realm improvements are proposed in association with this Temporary use Permit Application.

#### **Existing Site Development and Development Potential**

The site is presently a three-storey building with commercial uses on the ground floor and transient accommodation on the upper storeys. The building is known as the Fairfield Block and has heritage value contained in its representation of the type of large-scale commercial buildings constructed in Victoria during the prosperous years prior to the First World War. The building is neither heritage registered nor heritage designated. The applicant has declined to add the building to the Heritage Registry at this time; however, they have noted that as they consider long range plans for the property, this will be a consideration.

Under the current CA-4 Zone, Central Area Commercial Office District, the property could be developed at a Floor Space Ratio of 3:1 for a variety of commercial uses and residential on the upper storeys.

### Relevant History

This Application was originally submitted as a Rezoning Application; however, the property changed ownership during review of the Application and the new owner rescinded authorization. An agreement was made between the applicant and property owner to submit a Temporary Use Permit Application for a period of up to two years.

### **Community Consultation**

Consistent with the *Storefront Cannabis Retailer Rezoning* Policy, the requirement to arrange and participate in a Community Association Land Use Committee (CALUC) meeting is waived unless the Application involves construction of a new building; however, the Application was referred to the Downtown Residents Association CALUC. Also consistent with the Policy, the Application has been referred to School District No. 61 and the Victoria Police Department (VicPD). VicPD noted that from 2015-2017 (up to July 24), there was a decrease in service calls from five in 2015, two in 2016, and one in 2017 for this property, and from 304 to 344 to 180 to the area in general.

For Temporary Use Permits the Land Use Procedures Bylaw only requires signage be erected on the property prior to a Public Hearing and does not require signage to be erected prior to Committee of the Whole. However, Staff requested the applicant erect signage in order to maintain consistency with other storefront cannabis retailer applications as well as Council's direction with regard to the Temporary Use Permit pertaining to 732 Tyee Road.

#### **ANALYSIS**

# Official Community Plan

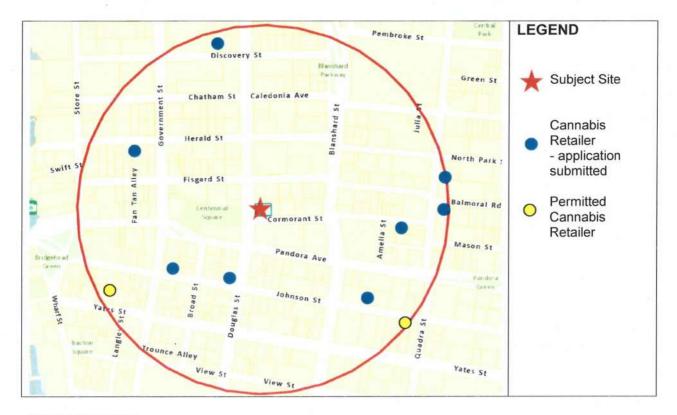
The Official Community Plan, 2012 (OCP) identifies this property within the Core Business urban place designation, within which commercial retail uses are envisioned.

#### **Local Area Plans**

The *Downtown Core Area Plan* identifies the property within the Central Business District designation, within which complementary commercial uses such as retail stores are envisioned.

#### Storefront Cannabis Retailer Rezoning Policy

This Application was one of the sites identified as operating as a storefront cannabis retailer at the time of Council adopting the regulations and policy framework related to cannabis. The Application is inconsistent with the *Storefront Cannabis Retailer Rezoning Policy*, as the storefront cannabis retailer is 354m away from the permitted retailer at 546 Yates Street and 377m away from the permitted retailer at 851 Johnson Street. In addition, the subject site is within 400m of 8 other storefront cannabis retailers with applications submitted to the City, three of which are moving forward to Public Hearings. The policy does note that Council may consider variances to the separation distances; for instance, in locations such as the downtown or a Large Urban Village. Although there are no elementary, middle, or secondary schools within 200m of the property, the Chinese Public School, which teaches Chinese culture and language, is 124m from the subject site.



#### CONCLUSIONS

This proposal to permit the storefront cannabis retailer use is consistent with the *Official Community Plan* and the *Downtown Core Area Plan* in accommodating commercial retail uses fronting the street. However, the proposal is inconsistent with the *Storefront Cannabis Retailer Rezoning Policy* as there are permitted storefront cannabis retailers within 400m of the property. Staff recommend Council consider declining the Temporary Use Permit Application.

#### ALTERNATE MOTION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of a Temporary Use Permit Application for 1601 Douglas Street in accordance with:

- 1. Plans date stamped January 17, 2017.
- 2. Development meeting all Zoning Regulation Bylaw requirements.
- 3. The Temporary Use Permit lapsing two years from the date of this resolution."

Respectfully submitted,

Michael Angrove

Planner

**Development Services** 

Jonathan Tinney, Director

Sustainable Planning and Community

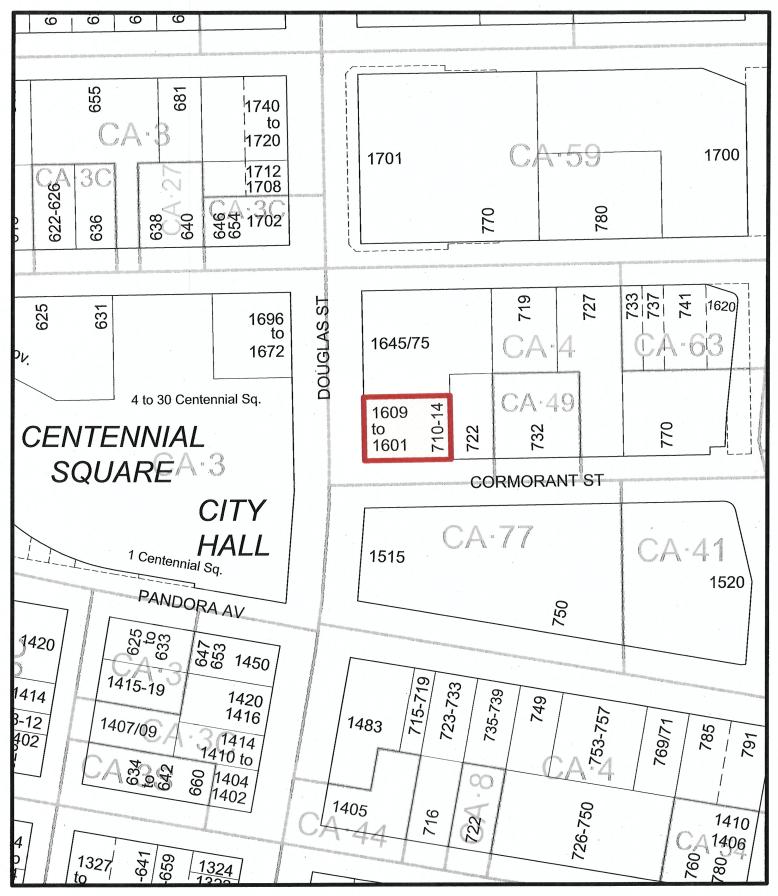
**Development Department** 

Report accepted and recommended by the City Manager:

Date:

# **List of Attachments**

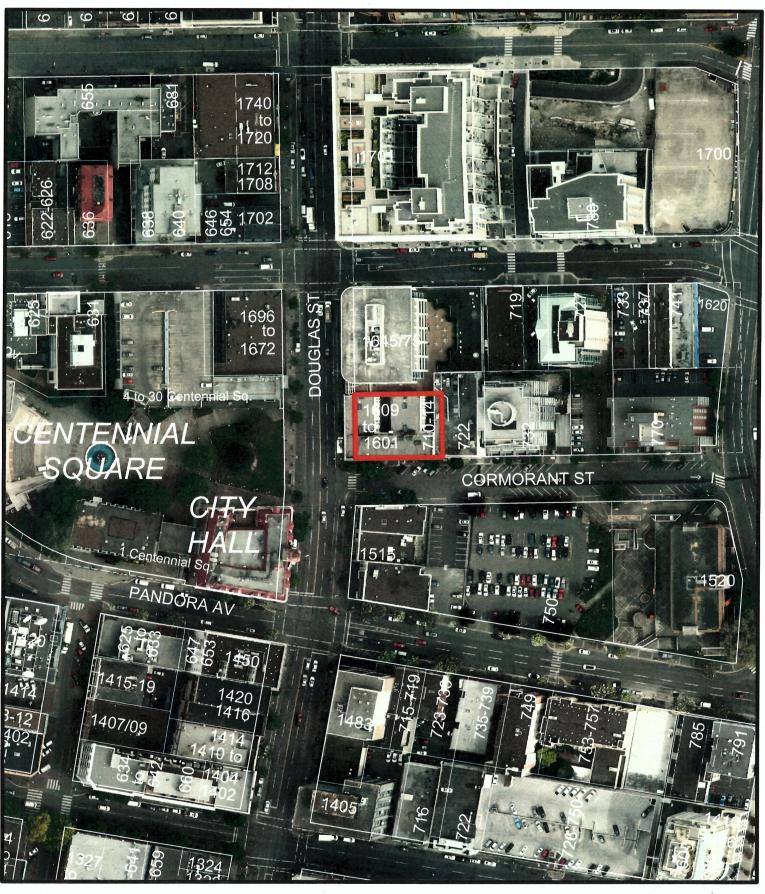
- Attachment A Subject Map
- Attachment B Aerial Map
- Attachment C Plans date stamped January 17, 2017
- Attachment D Letter from applicant to Mayor and Council dated October 25, 2016





1601 Douglas Street Rezoning No.00560







1601 Douglas Street Rezoning No.00560



Weeds Social Club 1601 Douglas Street Victoria, BC V8W 2G5 (250) 888-3765

October 25, 2016

Hello Mayor Helps and Victoria Council Members:

I am happy being provided the opportunity to address the mayor and council regarding the Sustainable Planning and Community Development Plan as it relates to Storefront Cannabis Retailers. I commend the City of Victoria on taking a pro-active approach in exploring all options relating to medical marijuana businesses. This shows Victoria has an interest in ensuring medicinal users have access to alternative medication to that of the pharmaceutical companies while mitigating any community impacts. I would like to share my views and address the topics noted within the application package

As owner and general manager of Weeds Social Club, I take pride in the fact Victoria is joining the forefront of an industry which I know will have a positive community impact. This impact does not limit itself to Victoria but coupled with Vancouver, will set a precedence on how Canada will view this industry in its entirety.

Regarding the requested information as outlined in the rezoning PDF, I will address as best I can regarding Weeds Social Club:

# **DESCRIPTION OF PROPOSAL**

Weeds Social Club opened December, 2014 at 1601 Douglas Street in Victoria, BC. There were few dispensaries prior to this date but myself and staff were the first to heavily promote the positive benefits of medicinal cannabis. Since opening, we have membership of over 10,000 patients, employ over 20 staff members and have a multitude of educational material and advice to assist patients with making an alternative decision to that of pharmaceuticals. We hear the positive impact from our patients on a daily basis and have received positive reviews from all factions within the City of Victoria. We are an integral part of the community providing great services for those needing our medicine. We receive feedback on a daily basis praising us for the service we provide; even with some patients stating without us, they would be at a loss struggling with the simple task of getting through the day.

We offer an array of cannabis related products to our patients ensuring there is something which will be suitable for their needs and tested ensuring no: chemicals, mould, mildew, pesticides or bugs. We are in compliance with City Bylaw operations which dictate business hours as 7:00am to 8:00pm - 7 days per week.

We have an in-depth training program for our staff, provide an employee handbook and have testing/quality control standards our employees must exceed prior to engaging with store patients. An excerpt of our employee handbook will show the requirements our staff must explain to a customer and in-turn, what the customer requires prior to being eligible for membership at our establishment. It is also imperative for customers to sign our code of conduct ensuring a positive impact within our

community.

### CONSENT FOR MEMBERSHIP

# SECTION 1 – Identification

# Paragraph (a)

Membership is authorized for patients 19 years of age and older.

### Paragraph (b)

- We do not condone the sale of medicinal cannabis to those under the age of majority.
- Age of majority in British Columbia is 19 years of age and older which is the protocol we follow.
- We do not accept "legal consent" from a parent/guardian if under the Provincial age of majority. Should this be encountered, you must refuse service.

# Paragraph (c)

- Verification of age must be obtained using a piece of Government issued ID which must be valid and display their picture and date of birth. Acceptable forms of ID would be:
  - British Columbia Identification Card
  - British Columbia Drivers License
  - British Columbia Service Card (newly issued care card)
  - Canadian Passport
  - Status Card (Native Bands)
  - Federal Firearms Licence

# Paragraph (d)

- For patients out of Province or Country, they must present the equivalent as to what's listed above in *Paragraph* (c) for their designated Province or Country. **NOTE**: You must ensure you validate the ID through online methods and "fraud detection" to ensure identification is valid. If there are any concerns, you have the right to refuse membership and request the patient leave our establishment.

#### RECOMMENDATION FOR USE

# SECTION 2 - Diagnosis

#### Paragraph (a)

Weeds Social Club is a medicinal dispensary which accepts patients who are seeking an
alternative means to that of their pharmaceutical prescriptions. Under no circumstances
will we condone membership creation or the sale of cannabis for recreational use.

#### Paragraph (b)

A patient must provide proof of medicinal use by means of:

- Confirmation of Diagnosis
- Doctors recommendation
- Prescription medication
- Federal MMAR license or MMPR card

Here is a list of some, but not all of the examples which would qualify a patient:

- ADD/ADHD
- Asthma
- Cerebral Palsy
- Diabetes
- Eating Disorder
- Multiple Sclerosis
- Radiation Therapy
- Psoriasis
- Lyme Disease
- Glaucoma
- AIDS/HIV
- Hepatitis C
- **■** Colitis
- **■** Eczema
- Neuralgia
- Seizure Disorders
- Parkinson's Disease
- Radiation Therapy
- Muscular Dystrophy

- Anxiety/Stress Disorder
- Brain/Head Injury
- Chronic Pain
- **■** Emphysema
- Chronic Migraines
- Paraplegia/Quadriplegia
- Sleep Disorders
- Arthritis
- Cancer
- Depression
- **■** Epilepsy
- Lyme Disease
- PTSD Post Traumatic Stress Disorder
- Spinal Cord Injury
- Irritable Bowel Syndrome Substance Addiction/Withdrawal
  - Sleep Disorders
  - Chemotherapy Treatment
  - Nausea Chronic and Debilitating
  - End of Life/Palliative Care
  - Crohn's Disease

# Paragraph (c)

You must follow all protocol as indicated in Section 1 & Section 2 for a patient to qualify for membership. Under no circumstances must you deviate from these procedures. Should you have questions or concerns, you are to contact management and/or ownership immediately.

# PRACTITIONER REQUIREMENTS

# SECTION 3 – Acceptable Medical Documentation

# Paragraph (a)

- As indicated in Section 2 Paragraph (b), a patient must provide proof of medicinal use. To qualify, we have a strict process of documentation we require in order to proceed with membership process. We only accept documentation from the following practitioners:
  - Family Doctor
  - Walk-In Clinic Doctor
  - Registered Nurse

- Health Canada MMAR or MMPR documentation (Government of Canada)
- Naturopathic Practitioner

# Paragraph (b)

- We do not accept documentation from Registered Massage Therapists (RMTs), ICBC or Chiropractors. Should a patient have issues with muscular skeletal pain, we require a valid practitioners note (as indicated in *Section 3 – Paragraph (a)*) and this must be provided before commencing the membership process.

# Paragraph (c)

We must ensure all documentation is cited in order to complete a patients membership. Practitioner details must be entered into the membership notes and verified by means of an "online search" and/or calling to ensure the practitioner details are valid. Under no circumstances can any of the above steps be omitted. Failure to do so is grounds for termination.

#### VALIDITY OF DOCUMENTATION

# SECTION 4 - Validity of Documentation

# Paragraph (a)

- All medical documentation and medication must be valid and no more than 6 months old. We must ensure that documentation, medication and identification all match the patients name and that there is a prescribing practitioner listed. We must also have membership sign the following ensuring adherence to our membership code of conduct: (see page 6)

#### MEMBERS CODE OF CONDUCT

- NO LOITERING along the 1600 block of Douglas Street.
- Aggressive or rude behaviour will not be tolerated.
- Do not consume any medications within a **TWO BLOCK RADIUS** after leaving the store. All medications should be consumed in a private residence.
- Weeds Social Club is a medical dispensary and does not condone the use of recreational cannabis.
- ■Any resale of any cannabis product will result in immediate termination of membership.
- All cannabis purchases are to be made by and for the sole use of the membership holder.
- All cannabis products must be stored out of reach of persons under the age of 19 years.

For your safety and the safety of others DO NOT drive or operate heavy machinery after consuming any cannabis product.

Violation of any store policy will result in a temporary or permanent suspension of membership.

Weeds Social Club Club reserves the right to terminate membership at any time.

Thank you for your co-operation and understanding in this matter.

#### Acknowledgement:

•	hat Weeds Social Club Club makes no guarantees or medical claims; and I hereby agree for heirs and executors to waive any claim against Weeds Social Club and it's employees.  Initial
■ I have rea above.	ad and understand this form and agree to abide by the Code of Conduct and cautions listed Initial
■ I understa license.	and this membership card is not a federal exemption nor does it replace a Health Canada MMPR Initial
Name (Plea	se Print)
Date:	· 
Signature:	

# Nearby Storefront Cannabis Retailers

Dispensary: Remedy Address: 833 Fisgard	Dispensary: Green Dragon Address: 541 Herald	Dispensary: Natures Aid Address: 532 Fisgard St.	Dispensary: Shadow Mountain Address: 543 Herald	Dispensary: Trees Address: 546 Yates Street	Dispensary: Leaf Address: 950 Yates Street	Dispensary: V.I.C.S. Address: 853 Cormorant
Dispensary: Cannabis Buyers Club Address: 826 Johnson Street	Dispensary: Cloud 9 Address: 778 Fort St.	Dispensary: Canna Mall Address: 1625 Quadra	Dispensary: Green Ceiling Address: 1625 Quadra	Dispensary: Urban Earth Med Address: 2028 Douglas St.	Dispensary: Higher Levels Address: 2622 Douglas St.	Dispensary: BC Pain Society Address: 1719 Quadra

There are no elementary or high schools within the proximity of our dispensary and the closest daycare is: Victoria Children's Centre Infant Daycare located at: 1515 Blanshard St.

# **CITY POLICY**

Weeds Social Club is in compliance with all City of Victoria, City Bylaw and Storefront Cannabis Retailer Policies.

### PROJECT BENEFITS AND AMENITIES

Weeds Social Club has shown a positive impact to the City of Victoria and surrounding neighbourhood. Here is our feedback as to the outlined topics:

# Economic Benefit

Weeds Social Club has been in operation since December, 2014. As a result, I lease a large property at 1601 Douglas street which provides a landlord with significant monthly income. We also employ over 20 staff and as a result, all parties including myself are re-investing our money within the community. Whether this be through means of business or entertainment, we all work together to support the community in which we work and live. Since our inception, we have worked closely with multiple businesses and assist with promoting smaller businesses within our community ensuring continued growth and an increase to their bottom line thus continuing the growth of our business community.

### Environmental Benefits

As for environmental benefits, this would be better addressed if we were a chemical plant or manufacturing company and is not something which falls within the scope of a business operating in the medicinal marijuana industry. Positive community feedback from our patients and myself would suggest since opening, we can better regulate how patients consume their medicine advising to consume in the comfort of their own home, a facility which offers smoking or vaping or in a discreet fashion. Due to the nature of the business, the impact to the environment would be that those purchasing from a medicinal dispensary would be getting clean marijuana free of: chemicals, mould, mildew, pesticides or bugs. This takes it away from the street dealers who are peddling unsavoury

product which may be treated with chemicals not meant for human consumption and are harmful to our environment.

# Social Benefit

Weeds Social Club provides a huge social benefit to our patients. Patients have a large selection of clean medicine otherwise unavailable at the street level and many patients are utilizing our services to assist with serious addition issues (drugs/alcohol) and a multitude of general health concerns. We are proof and see on a daily basis the impact this has on our patient base. Since opening, we have seen a decrease of vagrancy and have even built a rapport with many of the street crowd. We have seen people, otherwise destitute gradually turn their life around due to the multitude of services we offer. I have personally seen the health benefits and change in attitude displayed by many due to simple acts of taking the time to care! This has impacted everything from ones outlook to the decrease in criminality within the City of Victoria. Things do not change instantaneously but it's baby steps and forward progression which will institute change and this is a gradual turn I am seeing within the City of Victoria.

# **NEIGHBOURHOOD**

Weeds Social Club is well perceived within the neighbourhood. There are varying businesses of all types but this is what makes up a community. Our industry is unique but falls in alignment with any other business. Attributes to any business is offering a product or service your clients want and standing behind your product/service with the knowledge and information to properly educate your customer. Showing exemplary customer service is key to ensure you build a rapport with your customer for continued satisfaction and support. Our staff do just this while cross promoting other businesses within the community making recommendations where we can to grow not only ourselves but our community. We work closely with our neighbours and should their be any concerns, we offer an open door policy for communication to come to an amicable resolution.

# **IMPACTS**

Weeds Social Club compliments the area and improves the conditions within the general vicinity. Since opening, we have installed cameras which get a perimeter view of the surrounding area, has decreased the level of vagrancy, stopped some of the local street dealing and improved the area overall. It's also brings patrons to the area who see other shops which they in turn spend money at thus boosting the overall economic benefit of the surrounding community. I myself fall within this category. I spend money at the surrounding businesses otherwise unnoticed if I did not have a shop in this vicinity. You would be amazed at how many beneficial businesses are within the Douglas Street area which one can utilize. As for activity levels, increased traffic is positive for business and as long as a code of conduct is being followed, this will negate any concerns. There has never been an issue with noise or increased noise levels since opening due to our policies in place. As indicated, if ever there was a concern, we have an open door policy for feedback.

#### DESIGNAND DEVELOPMENT PERMIT GUIDELINES

As indicated in the <u>DESCRIPTION OF PROPOSAL</u>, Weeds Social Club is in compliance with all guidelines. We opened December, 2014, thereby, fall within the category of being able to operate while progressing towards rezoning. We operate 7 days per week between the hours of 8:00am and 8:00pm which meets the guidelines as outlined by City of Victoria Bylaws. We do not allow consumption of

any cannabis product on-site and we are complying with sign bylaws which allow for 2 display signs in a text only format (no images).

# SAFETYAND SECURITY

# Crime Prevention Through Environmental Design (CPTED)

As outlined by the RCMP website, the key factor addressed here is the utmost concern for safety at all levels. Although common sense, implementation of specific security measures, on-site devices and preventative measure guidelines will ensure the smooth operation of a business; while ensuring the safety of employees, the public and after hours concerns for break ins. Weeds Social Club takes these matters very seriously and as a result has implemented the following measures to comply with CPTED and ensure overall safety:

- Employee Robbery Prevention Procedural Guide
- Prices Alarm System with multiple panic buttons throughout our shop
- Multiple cordless phones throughout store to ensure quick access to 911 (first call of priority)
- One way mirror to ensure security is watching the front at all times and have access to 911 priority and panic buttons
- Reinforced doors & locks to ensure boot safety, picking ability and crowbar attempts
- Drop safe to ensure limited cash on hand thus lowering a robbery attempts
- Multiple Interior and Exterior HD Camera systems recording 24/7 to DVR and off-site systems
- Clear view of premise (no frosting) to ensure safety of all staff and patients
- Security Gates and Door Security Mechanisms to ensure a timely process for any would be thieves

Weeds Social Club definitely meets the standards as outlined and continue to improve upon measures if directed by the Victoria Police. We also continually get updates from our security team should new options become available to us.

#### **TRANSPORTATION**

Weeds Social Club meets the vehicle parking standards of Schedule - C. Due to being a commercial business on a main roadway, we do not fall short of parking and patrons can park on Douglas as well as Cormorant. Patients are welcome to bring their bikes on-site as this is preferred to limit the potential of theft. We do not have plans to provide increase bike parking.

# **HERITAGE**

Weeds Social Club is located at 1601 Douglas Street in which the building has a "heritage" status. I have restored the SALLY'S sign which did not constitute an exterior change since it was an existing sign already in place. There are no plans for any exterior changes and only interior painting was completed within this building with the addition of some security measures to comply with CPTED. The "heritage" status is not impacted in any way with the development or rezoning of the property for a MMRU (Medical Marijuana Retail Use / Storefront Cannabis Retailer) business.

In Closing, Weeds Social Club was the only dispensary in Victoria to open as bold as I did with the reasoning that I believe in the alternative availability of natural medicine for patients; something outside of the pharmaceutical scope if you may. This proved beneficial to all parties involved and I believe we have made a huge impact in a positive fashion on the City of Victoria. I want to continue

supporting all my patients, employing Victoria residents in an evolving industry and supporting local business and my community for years to come. I appreciate the dedicated approach Mayor Helps and Victoria Council is taking while awaiting instruction from the Federal Government and I look forward to working with you along the way!

Should you have any questions, please don't hesitate to contact me!

Regards,

SHANE ESCHER shane.escher@outlook.com (604) 446-4448



September 6, 2017

Victoria Mayor and Council

c/o Mike Angrove, Planner

Sustainable Planning and Community Development

City of Victoria

Re: Lotusland Cannabis Club

1601 Douglas Street and 608 Johnson Street, Victoria

Dear Mayor and Council,

I am counsel to Lotusland Cannabis Club. It is my understanding that my client's zoning applications for 1601 Douglas Street and 608 Johnson Street are to be before you at the Committee of the Whole on September 7. My office has been in communication with Mr. Angrove on this matter.

My client has requested that I appear before Council prior to the decision being made on these two locations. Unfortunately I am unavailable on September 7 due to previously scheduled international travel obligations.

This letter requests that Council delay its decision on these two addresses until a mutually available date whereby I and my client can attend to address Council directly.

Yours very truly,

Kirk Tousaw

Tousaw Law Corporation



September 6, 2017

Victoria Mayor and Council

c/o Mike Angrove, Planner

Sustainable Planning and Community Development

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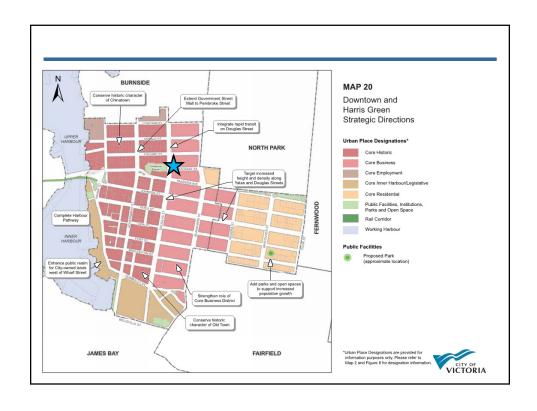
# Temporary Use Permit Application for 1601-1609 Douglas Street & 710-714 Cormorant Street

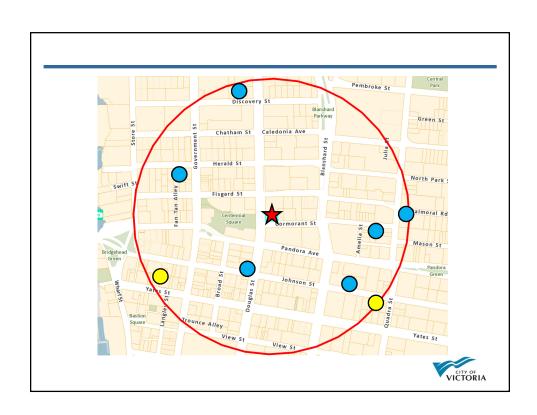












1811

# 域多利華僑公立學校

# Victoria Chinese Public School

636 Fisgard Street, Victoria, B.C. Canada, V8W 1R6 Phone: (250) 384-7352 Fax: (250) 384-7358

Dear Mayor and Council:

The Chinese school was founded in 1899, it is 118 years old and is still running as a school. The school is the oldest school in North America. School programs including weekday classes and Saturday classes. School hours for weekday classes are 4-6pm daily, from Monday to Friday. Saturday classes are from 9 am to 1pm.

School starts the school year from September to June, same as the regular school. As of June 2017, total number of students are approximately 130. School program includes Chinese language(both Cantonese and Mandarin), from kindergarten to grade 12. Grade 12 students are able at get credit from their regular school as second language.

School also teach Chinese culture, Chinese calligraphy, Chinese folk dance, Lion dance and Dragon dance. Students often performed at the community, such as for celebration of the Chinese New Year, Victoria Day Parade, Chinatown Care Centre, Royal B.C. Museum, Art Gallery of Greater Victoria, and Victoria City Hall. Beyond the school hours, the school is also used for rehearsals and preparation for those events.

As Principal of the Chinese Public School, I ask that you support your policy of no dispensary within 200m of a school.

Sincerely,

Kileasa Wong

Principal, Victoria Chinese Public School Secretary, Chinese Consolidated Benevolent Association Editor, Chinatown Newsletter

636 Fisgard Street Victoria B.C. V8W 1R6

# 加拿大域多利中華會館

# CHINESE CONSOLIDATED BENEVOLENT ASSOCIATION

636 Fisgard Street, Victoria B.C., Canada V8W 1R6 Tel: (250) 384-7352 Fax: (250) 384-7358

Dear Mayor and Council,

As President of the Chinese Consolidated Benevolent Association, which is the umbrella organization for 29 groups in our Chinese community, the oldest in Canada, I ask that you support your decision to decline all dispensaries within 200 m of the Chinese Public School, opened since 1899.

Also, I ask that you decline all dispensaries within 200 meters of our Victoria Chinatown Care Centre. The Victoria Chinatown Care Centre is located in the heart of Chinatown at Herald and Government Street. It was originally built by the Chinese community, in January 1982, replacing the old Chinese hospital. They provide services in Chinese and English, and Chinese foods, activities, and care are provided in a culturally sensitive way. The facility is licensed to provide complex care to 31 residents and an adult Day Program for seniors living in the community. They provide nutritious meals and snacks, physical exercise, and social connections.

In Chinese cultures, our seniors are held with great respect. We also recognize that they are vulnerable members of our community and due to this, we request that no dispensary is permitted in close proximity of the Victoria Chinatown Care Centre.

Sincerely,

Allen Ma

President, Chinese Consolidated Benevolent Association

636 Fisgard Street Victoria B.C. V8W 1R6

From: Richard Hamilton <

**Sent:** January 15, 2018 4:52 PM

**To:** Public Hearings

**Subject:** temporary use permit application 00004 1601 Douglas St

We are an owner at 732 Cormorant st which is just around the corner from this location. We are most strongly opposed to this application. We firstly do not believe in legal cannabis as in our view all the potential negatives that accompany this have never been fully analyzed. Just because a lot of people use cannabis is no reason to legalize it and then make it easy for more people to get hooked on it. Secondly, this location is right next door to a seedy hotel that has numerous transients and sketchy people, and the last thing the neighbourhood needs is a handy pot shop for these persons to spend their welfare dollars in. Walking down the sidewalk on Cormorant is already less than desirable without adding traffic for the potential cannabis customers. Lastly, I,m not sure what "temporary "means in this application because in my view once the store opens as temporary there would be a strong likelyhood of transitioning to permanent. (question: if the temporary permit is issued, how is the decision made as to whether the permit is made permanent?) Regards, Richard Hamilton

From: Richard Hamilton <

**Sent:** January 16, 2018 11:43 AM

**To:** Public Hearings

**Subject:** Fwd: temporary use permit application 00004 1601 Douglas St

Hello again. Further to this letter,I have more input to pass on from our tenant at 732 Cormorant who sees and hears a lot more and has hands on experience. The people who frequent this pot shop are on many occasions very disrespectful in the following ways: 1) they have urinated in the street gardens and doorways 2) they have invaded the privacy of the ground street patios (eg: leaving things in the enclosed patios) after purchasing their cannabis they often stay on the street sidewalk and light up their joints, leaving the heavy odor of cannabis that pedestrians have to put up with 4) parking meters are abused in that one person stays in the car while the second passenger goes in to make a purchase. No money is put in the meter 5) Cormorant has become a drive through for cannabis purchasers. The traffic will get worse with the completion of the office towers and clients and customers of the towers compete for space with some of the more aggressive customers of the cannabis shop. There are frequent arguments and altercations on the street between customers from this store as many debts are settled with regards to drug usage on the street. It was our hope that when the office towers opened that the safety and security of the street would improve, our assumption being that larger businesses will not tolerate the conditions that individual residents are expected to put up with. This request for a permit indicates that things will get worse before they get better if the permit is approved.

From: "Richard Hamilton" <

To: "publichearings" <publichearings@victoria.ca>

Sent: Monday, January 15, 2018 4:51:57 PM

Subject: temporary use permit application 00004 1601 Douglas St

We are owners at 732 Cormorant St. which is just around the corner from this location. We are most strongly opposed to this application. We firstly do not believe in legal cannabis as in our view all the potential negatives that accompany this have never been fully analyzed. Just because a lot of people use cannabis is no reason to legalize it and then make it easy for more people to get hooked on it. Secondly, this location is right next door to a seedy hotel that has numerous transients and sketchy people, and the last thing the neighbourhood needs is a handy pot shop for these persons to spend their welfare dollars in. Walking down the sidewalk on Cormorant is already less than desirable without adding traffic for the potential cannabis customers. Lastly, I, m not sure what "temporary "means in this application because in my view once the store opens as temporary there would be a strong likelyhood of transitioning to permanent. (question: if the temporary permit is issued, how is the decision made as to whether the permit is made permanent?) Regards, Richard Hamilton

From: hua ying < > > > > Sent: > January 18, 2018 11:29 AM

**To:** Public Hearings

**Subject:** Oppose the Cannabis retail store to be opened at 1601 Douglas St

Dear Sir/Madame

Thanks for sending me the information of the "Its your neighborhood".

We strongly oppose the proposal of the Temporary Use Permit Application Number 00004, which is to use the property as a Cannabis Retail store. We do not want my neighborhood will be surrounded by those drug takers which may cause more safety issues in my neighborhood. It also will be a shame for the city hall if more crimes would be brought up due to this location of the Cannabis retail store.....

My contact information is and my cell phone is

Please keep my contact information confidential.

Many thanks Vicki

From: Joanna Kafarowski <

**Sent:** January 18, 2018 8:39 AM

**To:** Public Hearings

**Subject:** Temporary Use Permit Application No. 00004

To Whom It May Concern,

I own a condominium at "The Hudson" located at 1701 Douglas Street, Victoria. I strongly oppose the granting of a permit relating to Temporary Use Permit Application No. 00004 at 1601 Douglas Street, Victoria for the purpose of allowing a storefront cannabis retailer.

Should you have any questions, please contact me through this email address.

Regards,

Dr. Joanna Kafarowski

From: Sue Candy <

**Sent:** January 19, 2018 10:17 AM

**To:** Public Hearings

**Subject:** Temporary Use Permit Application No. 0004

We own a condominium in the Corazon and would like to lodge a strong objection to the use of this premises for the purpose of allowing a storefront cannibis retailer. Recently condo, office and retail business developers have spent a lot of money trying to impove the environment around Cormorant Street. If this proposal goes ahead it will completely go against the efforts of developers to clean up the area and it will deter businesses further development. With the new BCImc building being built and the many professionals who will be working there, they require good restaurants and coffee shops, not cannibis stores. If anything this area needs to be cleaned up in order to improve the downtown core of Victoria to encourage business, residential and tourist growth.

Thank you for your time and consideration.

Sincerely

Sue Candy

# **Alicia Ferguson**

**From:** Public Hearings

Subject: RE: Tempt Use Permit Application No. 00004 (1601 Douglas)

From: Robin Adams

Sent: January 20, 2018 3:39 PM

To: Public Hearings < Public Hearings @victoria.ca>

Subject: Tempt Use Permit Application No. 00004 (1601 Douglas)

To the City of Victoria Council Members,

Regarding the meeting to take place on January 25th, 2018 to consider a temporary use permit for the purpose of allowing a storefront cannabis retailer at 1601 Douglas Street, I am submitting my input by email. I feel very strongly that the 'Lotusland' cannabis retailer should be permitted to stay and operate in their existing location on Douglas Street because their presence in this neighborhood enhances the community and provides a vital service to its inhabitants. I feel much better knowing that quality controlled, knowledgeable, and organized sales of cannabis take place down the street from my home. The alternative might be that people in this area turn to 'under the table' sales of cannabis with product that may not be properly checked for dangerous substances added. It is also a benefit to have close access to safe cannabis, for those that use it medicinally.

I live a block away from the store, and I walk by it constantly. I have never seen or heard of any incidents in or around their store. Their store front is always well kept and clean. The staff are always exceedingly compassionate, knowledgeable, and courteous. This business is a credit to our corner of downtown.

Please consider approving their application for a temporary use permit for the purposes of allowing a storefront cannabis retailer.

Thank you for your consideration,

Robin Adams 770 Fisgard Street (The Hudson Building)

From:

**Sent:** January 23, 2018 11:34 AM

**To:** Public Hearings **Subject:** Cannabis retailer

RE: Temporary Use Permit Application No: 00004

Hi I am the owner of one of the units in

I DONOT want to have a cannabis retailer in my neighborhood.

Please donot disclose my email or any personal information.

Thank you,

Property Owner

# **Pamela Martin**

From: Maryse Dallaire

**Sent:** January 23, 2018 5:09 PM

**To:** Public Hearings

**Subject:** Temporary Use Permit Application No. 00004

# To whom it may concern,

From the letter dated January 12, 2018, we strongly oppose the issuing of a Temporary Use Permit for the land known as 1601 Douglas Street, for the purpose of allowing a storefront cannabis retailer.

For many years we have worked at the opposite in cleaning the area of drugs like the relocation of the needle depot that was on Blanchard and Cormorant so it safe for our children. This is not the group of people we want to attract to our neighbourhood. Notwithstanding the impact having a cannabis store will have on our resale value of our condo.

Regards,

Frédéric Torres

Co-Owner of 732 Cormorant

## **Pamela Martin**

From: ROBERT MILLER

**Sent:** January 24, 2018 11:07 AM

**To:** Public Hearings

**Subject:** Temporary Use Permit application No. 00004

## To Mayor and Council,

I am a resident of 732 Cormorant St, and have have lived at this location for over six years, and have worked in the downtown core for 19 years. I am writing to express my concerns over the above noted application.

Over the past few years the city has seen a rapid proliferation of cannabis retailers/dispensaries in the downtown core, in anticipation of federal and provincial regulatory changes that are proposed, but not yet in effect. In this environment it is difficult to implement good long term planning, so the City has fortunately created some regulatory guidelines as criteria to help inform their decisions. In the case of this application, the city's criteria are not being met.

#### Specifically:

1. The location is within 400 meters of other cannabis retailers 2. The location is within 200 meters of a school, as well as a day care

## In addition, the subject location is

- A) directly across the street from the Centennial Square, a location frequented by families and children.
- B) It is also located within a building that houses some of the City's most vulnerable residents (and the City subsidizes the owner of this building to assist in making housing at this location available to them). It would be short sighted to encourage a use which could put them at risk.
- C) there is a clear lack of community support by residents and other concerned parties for allowing this application

In light of this I strongly encourage you to NOT approve this application.

Robert Miller

Sent from my iPad

Regarding: 1601 Douglas St, For the purpose City Council - 25 Jan 2018
Of allowing a Store front Cannabis
Retailer.

My Name 15 Erin De Vega I Live at # 403-732 Cormorant in the Corozon building. I have Lived here For 5 years Now and have Seen Many Changes to our neighborhood. I have an 8 year old Daughter and when we moved into the Corozon We noticed a lot of street people outside our building and realized the needle Exchange used to be across the Road from blanshard. Many times we would Look outside and See people using drugs in the Courtyard we over LOOK. I was really dissappointed and had moved have to be close to work and my daughters preschool. When I heard a Marijuana Store was beening on the Corner I thought that it would only get worse but too my Surprise it actually got better. Less street people and Less crime too. We also Enjoyed the Store >

Front Windows on Special holideriascity Council - 25 Jan 2018 they were always nicely decorated. I realized to that my daughter Knows Now More about Cannabis then I did at her age and the reality is that more & more stores are helping alot of people that maybe dealing with acute pain to Anxiety, depercission or stress. To See how busy they are tells you that people need this store to be here. They get used to the Employees who Im Sure are Very Knowledgable otherwise they wouldn't be as busy as they, Are. We need to Support our Local buisnesses if not us who will? I have Lived my whole Life in Victoria and truly believe in Supporting Local all the way! Sincerely, Erin De Vega

## **Pamela Martin**

From: L Cooney

**Sent:** January 24, 2018 11:49 PM

**To:** Public Hearings

**Subject:** Temporary use Permit Application No. 00004

Hello:

Thank you for requesting feedback and I do apologize for such a late reply.

I am having a really hard time as a Victoria resident, homeowner, taxpayer, and citizen understanding any reason for providing anyone a permit to break a law. The is what I see this application as. I have really felt offended every time I see a pot shop in Victoria. Granted, if they are not opening until July 1 2018 when this product will be legal, possibly, I can see why they would apply. But BC, let alone Victoria has not finalized how this product will be distributed. If it is a medicine why would it be sold anywhere other than where medicines are sold? Is it like an herb? Then what is the fuss?

It seems a big mess. It adversely affects the developing brain. Why would we provide access to those who #1 do not have fully developed brains and therefore #2 do not have fully developed awareness of the consequences of their actions?

I understand by legalizing it there is a possibility of deflating a criminal element in the sale of this product, and thereby inflating our tax base. Very seductive reasoning.

I know this is a hard decision for Council. Go with what you expect the majority of your electoral base would say, because that is what you are elected to do.

Good luck Linda Cooney

# **Pamela Martin**

From: Geoffrey Manson

**Sent:** January 25, 2018 10:42 AM

**To:** Public Hearings

**Subject:** Temporary Use Permit Application No. 00004

Hi there,

I'd like to defend Lotusland Cannabis Club in their desire to stay at 1601 Douglas St.

I've been a customer of theirs for years now, and it's always been a busy store, with friendly, informative staff. In undergoing chemotherapy treatment 2 years ago, they were extremely helpful in helping me choose a plan to manage my pain. I know that dispensaries sometimes get a negative view from the public at large, but I feel that Lotusland has always been a welcoming part of this neighborhood, and I would hate to see it go.

Thank you,

Geoff Manson.

606 - 780 Fisgard St. Victoria, BC V8W 0E1



# Council Report For the Meeting of January 25, 2018

To:

Council

Date:

January 12, 2018

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Development Permit with Variance Application No. 00064 for 785 Caledonia

Avenue

#### RECOMMENDATION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Permit with Variance Application No. 00064 for 785 Caledonia Avenue in accordance with:

- 1. Plans date stamped November 23, 2017.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except reducing the sideyard setback from 4.5 metres to 0.
- Registration of the lot line adjustment at the Land Title and Survey Authority Office to the satisfaction of staff.
- 4. The Development Permit with Variance lapsing two years from the date of this resolution."

#### EXECUTIVE SUMMARY

The purpose of this report is to provide an updated motion for Council's consideration related to the Development Permit with Variance application for the property located at 785 Caledonia. On January 11, 2018, Council considered this matter, and although the report detailed the requested variance, the motion inadvertently did not identify it. Additionally, the direction related to giving notice regarding the variance was omitted. These two items are identified in bold text above.

With this updated direction from Council, the application would advance as originally planned to an opportunity for public comment on February 8, 2018. The Committee of the Whole Report dated January 11, 2018 is attached for Council's reference.

Respectfully submitted,

Alison Meyer Assistant Director

**Development Services** 

Jonathan Finney, Director

Sustainable Planning and Community

**Development Department** 

Report accepted and recommended by the City Manager:

Date: Oct 17, 2018

# **List of Attachments**

Attachment A: Committee of the Whole Report, dated January 11, 2018.



# Committee of the Whole Report For the Meeting of January 11, 2018

To:

Committee of the Whole

Date:

December 21, 2017

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Development Permit with Variance Application No. 00064 for 785 Caledonia

Avenue

#### RECOMMENDATION

That Council authorize the issuance of Development Permit with Variance Application No. 00064 for 785 Caledonia Avenue in accordance with:

- 1. Plans date stamped November 23, 2017.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements.
- 3. Registration of the lot line adjustment at the Land Title and Survey Authority Office to the satisfaction of staff.
- 4. The Development Permit with Variance lapsing two years from the date of this resolution.

#### LEGISLATIVE AUTHORITY

In accordance with Section 489 of the *Local Government Act*, Council may issue a Development Permit in accordance with the applicable guidelines specified in the *Community Plan*. A Development Permit may vary or supplement the *Zoning Regulation Bylaw* but may not vary the use or density of the land from that specified in the Bylaw.

Pursuant to Section 491 of the *Local Government Act*, where the purpose of the designation is the revitalization of an area in which a commercial use is permitted, a Development Permit may include requirements respecting the character of the development, including landscaping, and the siting, form, exterior design and finish of buildings and other structures.

#### **EXECUTIVE SUMMARY**

The purpose of this report is to present Council with information, analysis and recommendations for a Development Permit with Variance Application for the property located at 785 Caledonia Avenue. The proposal is for changes to the exterior of the building and landscaping, and to enclose a portion of the patio in a previously approved mixed-use building. There is one variance related to a side yard associated with this proposal.

The following points were considered in assessing this application:

- the decreased side yard variance is considered supportable as adequate breathing space and carriage way are maintained across the site
- the proposal is generally consistent with the Downtown Core Area Plan, 2011
- the proposed changes from the previous proposal presented to, and approved by Council on November 26, 2015 (minutes attached), are considered to be minor in nature and consistent with the original intent of the previous proposal.

#### BACKGROUND

# **Description of Proposal**

The proposal is for changes to the exterior of the building and landscaping, and to enclose a portion of the ground-level commercial retail unit patio in a previously approved mixed-use building, as part of Phase Two of the "Hudson Walk" development which is currently under construction. Phase Two includes a 16-storey, 106-unit tower with ground-floor townhouses fronting on Caledonia Avenue, as well as commercial floor area fronting on Blanshard Street. Underground vehicle parking and secure bicycle stalls are proposed for residential and commercial tenants and visitors. Outdoor amenity space is proposed with private space for residents, as well as open space for the public. Specific details include:

- building design and finishes similar and complementary to the design of the Phase One residential tower (completed in 2016)
- 106 suites ranging in size from 38m² to 95m²
- five ground-floor townhouses along Caledonia Avenue
- underground parking (75 stalls)
- 139 secure bicycle stalls and eight publicly accessible stalls.

#### Exterior building materials include:

- street walls of brick veneer
- painted architectural concrete with reveals
- clear glazing in prefinished aluminum frames
- aluminum guardrails and gates
- · vertical spandrel glazing with autumn orange colour accents
- decorative metal screens for balcony enclosures.

The programming elements of the outdoor amenity space proposed as part of the original submission have been maintained. Landscaping features for the private area of the outdoor amenity space include:

- a dog run
- accessible bike parking
- flex space
- seating areas.

Landscaping features for the public area of the outdoor amenity space include:

- a children's play area
- interactive art
- a seating wall
- tables and benches.

# Landscaping materials include:

- · broom-finished concrete
- · concrete unit pavers
- · fiber surface for the children's play area
- · birds eye gravel for the dog park
- a mix of coniferous and deciduous trees
- lawn, ground cover planting, bushes and shrubs.

# Sustainability Features

The applicant has not identified any sustainability features associated with this proposal.

## **Active Transportation Impacts**

The application proposes a total of 139 secure bike racks, and eight publicly accessible racks, which supports active transportation.

## Public Realm Improvements

No public realm improvements beyond City requirements are proposed in association with this Application.

## Accessibility Impact Statement

The British Columbia Building Code regulates accessibility as it pertains to buildings.

# **Existing Site Development and Development Potential**

The property was rezoned in 2009 to the site-specific CA-60 Zone, Radius District. Where amenities are not provided, the zone permits a base density of 3:1 FSR, under the regulations of the CA-4 Zone, Central Area Commercial Office District. However, if amenities are provided, as defined in the zone, then a maximum density of 4.85:1 FSR is permitted. The amenities defined in the Zone include the following:

- · underground parking only, no surface parking permitted
- at least 330 parking spaces in excess of the zoning requirements
- at least 20% open site space
- a 3m wide carriageway secured by a Statutory Right-of-Way linking Herald Street and Caledonia Avenue
- at least 8800m<sup>2</sup> of floor area exclusively for residential use.

Phase One of the overall site development (755 Caledonia Avenue) was completed in 2016. With a lot line adjustment between Phase One and Two, the total development will not exceed the base density of 3:1 FSR for either phase. The lot line adjustment is currently in progress, and staff have included appropriate wording to ensure this is registered prior to issuing the development permit. While not necessary as the base density has not been exceeded, the amenities required at the maximum density are provided with the exception of the surplus parking and minimum residential floor area of 8800m².

#### **Data Table**

The following data table compares Phase Two with the regulations of the existing CA-60 Zone, Radius District, as well as the proposed CBD-1 Zone, Central Business District-1. A single asterisk is used to identify where the proposal is less stringent than the existing Zone and a

double asterisk is used to identify where variances were approved through previous approvals.

Zoning Criteria	Phase Two Previous Proposal 2015	Phase Two Current Proposal	CA-60 Zone	
Site area (m²) - minimum	2458.90	2533.00		
Location of residential uses on ground floor	Permitted**	Permitted**	Not permitted	
Density (Floor Space Ratio) - maximum	3.00:1	2.98:1	98:1 3:00:1	
Height (m) – maximum	41.09	41.09	43.00	
Storeys - maximum	15	15	N/A	
Setbacks (m) - minimum	8			
Front (East) Blanshard St.	6:1 massing over 10m** 5:1 massing over 10m**	6:1 Permitted** (variance approved in Phase Two)	5:1 massing over 10m 5:1 massing over 10m	
Side (North) Caledonia Ave.	9.61	9.61	4.5	
Interior (South)	0.64	Nil*	Nil	
Rear (West)	12.72	15.80		
Parking - minimum	122	122	74	
Visitor parking - minimum	8	8**	8	
Bicycle parking stalls – minimum (long-term)	142	139 108		
Bicycle parking stalls – minimum (short-term)	8	8	8 8	

# Relevant History

The Development Permit for Phase One of "Hudson Walk" was approved by Council on December 18, 2014. The approval included a variance to permit 218m² of ground-floor residential use, including a number of townhouses on Caledonia Avenue. A further application to increase the amount of ground-floor residential use by another 435m² in Phase One was approved by Council on September 10, 2015.

A previous Development Permit with Variances application for Phase Two of "Hudson Walk" was approved by Council at the meeting of November 26, 2015 (minutes attached). A staff delegated Development Permit to partially enclose a portion of the patio in Phase Two was approved on February 10, 2016. The current proposal is very similar to the original design although the enclosed portion of the patio was extended, prompting a request to reduce the requirement of a 4.5 meter setback to nil.

The following minor changes have been made to the design:

- enclosure of a patio for the ground level commercial unit, for a total of 136.31m²
- · lot line adjustment to ensure the additional floor area does not exceed the maximum

- 3.0:1 floor space ratio (FSR) density in the current CA-60 Zone, Radius District
- incorporation of a HW pattern in the metal screens, and removal of the illuminated 'Hudson' lettering for the exterior balconies on the corner of Blanshard Street and Caledonia Avenue
- reconfiguration of the landscaping of the outdoor amenity space, with the introduction of 'Hudson's Bay' themed public art.

A concurrent rezoning application for a brewpub and distillery was originally submitted with this application, but this is no longer being pursued by the applicant, at this time.

# **Community Consultation**

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variance Applications, the application was referred for a 30-day comment period to the Downtown Residents Association CALUC. At the time of writing this report, a letter from the CALUC had not been received; any correspondence received prior to an opportunity for public comment, provided Council advances the application through the process, will be referred to Council for consideration.

#### **ANALYSIS**

The proposal is generally consistent with the design policies and guidelines contained within the Official Community Plan, 2012, and the Downtown Core Area Plan, 2011 and its appendices. Further analysis of the proposal's consistency with these guidelines is contained below. The requested reduction in the south side yard setback is recommended as supportable as the building, remains largely unchanged with adequate breathing room and the carriageway through the site maintained.

#### **Development Permit Area and Design Guidelines**

The Official Community Plan (OCP) identifies this property within Development Permit Area (DPA) 2 (Heritage Conservation) Core Business. The objectives of the designation are to conserve and enhance the character of the Downtown, realize the architectural potential of the area, and encourage revitalization of the area through design control of new infill buildings and landscaping. Design guidelines that apply to DPA 2 are the Advisory Design Guidelines for Buildings, Signs and Awnings and the Downtown Core Area Plan (DCAP), 2012.

# Downtown Core Area Plan (2011)

The intent of the guidelines contained within the DCAP are to ensure new development is integrated into the existing neighborhood in a sensitive manner. The guidelines provide direction to animate the street frontage with landscaping and entrances to residential units that are easily identifiable. The proposed entrance to the apartment tower, as well as the entrances to the proposed townhouses on Caledonia Avenue, are in accord with these guidelines.

# Design Guidelines for Buildings, Signs and Awnings (1981)

These guidelines state that an acceptable application will include consideration of an attractive streetscape and that the architecture and landscaping of the immediate area be identified and acknowledged. In evaluating a design, particular emphasis will be placed on these general aspects: design approach, relevancy of expression, context, pedestrian access, massing,

scale, roofline, street relationship and landscape plan. The Application is consistent with the Guidelines.

# Tree Preservation Bylaw and Urban Forest Master Plan

There are no Tree Preservation Bylaw impacts with this application.

#### CONCLUSIONS

The proposal is consistent with the design policies and guidelines contained within the *Downtown Core Area Plan*, 2011 and its appendices. The changes that have occurred since the original proposal's approval in 2015 are minor in nature and do not alter the integrity of the design. For this reason, staff recommend Council support the application.

### **ALTERNATE MOTION**

That Council decline Development Permit with Variance Application No. 00064 for the property located at 785 Caledonia Avenue.

Respectfully submitted,

Charlotte Wain

Senior Planner - Urban Design

**Development Services Division** 

Jonathan Tinney, Director

Sustainable Planning and Community

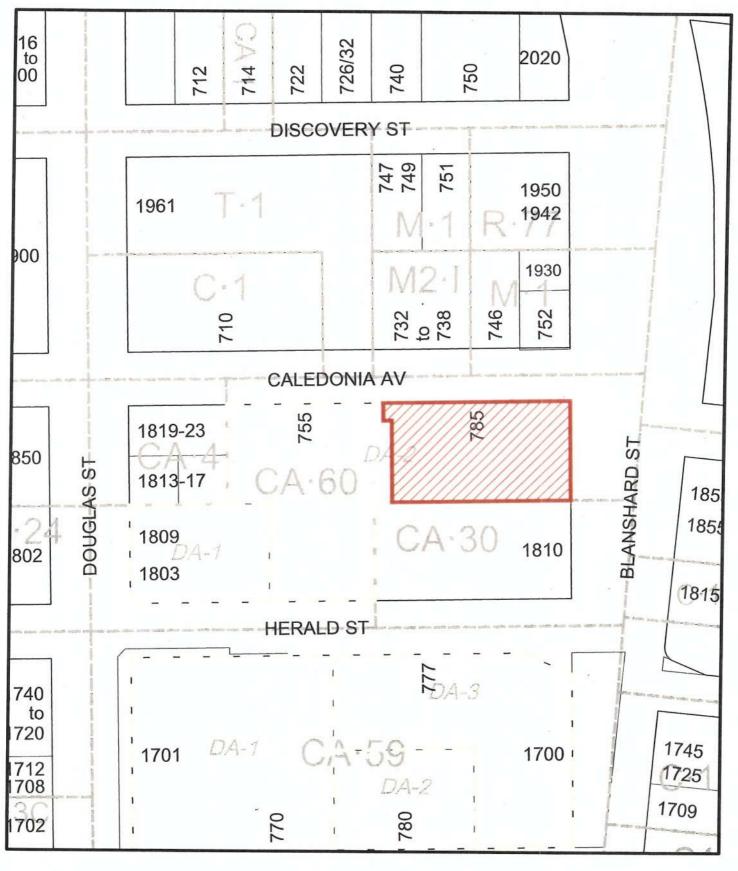
**Development Department** 

Report accepted and recommended by the City Manage

Date:

#### List of Attachments:

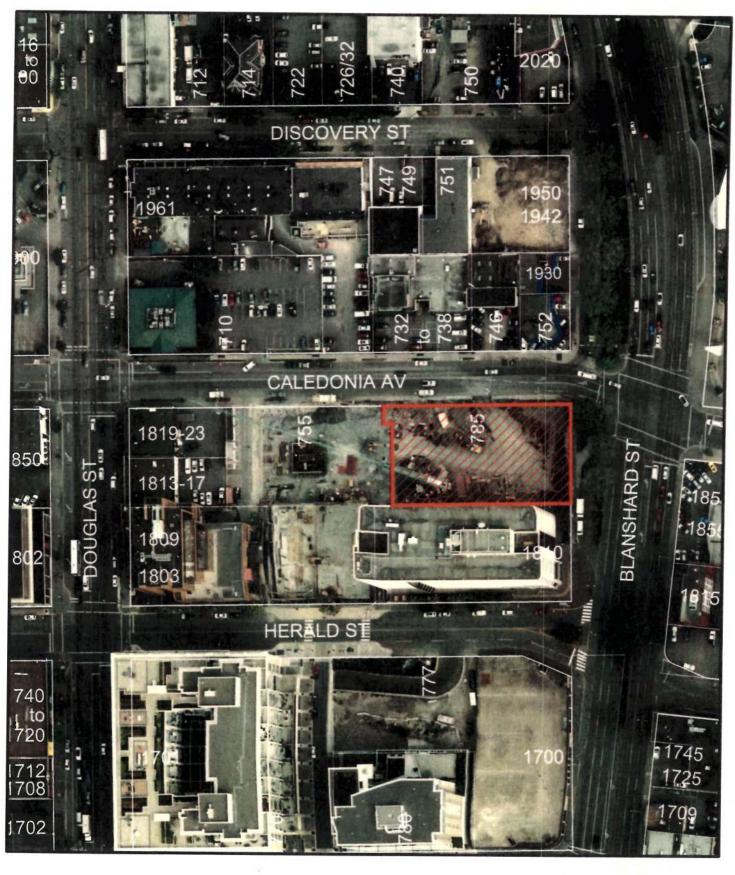
- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Letter from applicant to Mayor and Council dated December 28, 2017
- Attachment D: Plans date stamped November 23, 2017
- Attachment E: Minutes from Council meeting of November 26, 2015
- Attachment F: Correspondence





785 Caledonia Avenue
Development Permit with Variance #00064







785 Caledonia Avenue Development Permit with Variance #00064





December 28, 2017 City of Victoria 1 Centennial Square Victoria, BC V8W, 1P6

Dear Mayor Helps and Council;

RE: Development Permit Amendment - 785 Caledonia

Legal Description: Parcel Identifier: 000-059-897 LOT A, OF LOTS 699 TO 700 INCLUSIVE, AND OF LOTS 703 TO 707 INCLUSIVE, VICTORIA CITY, PLAN 13333, EXCEPT PART IN PLAN EPP3862

Townline is pleased to submit for a development permit amendment for our project, Hudson Walk Two, located at 785 Caledonia. The purposed of the permit amendment is to cover changes made to the building during construction which include: the outdoor landscape design; subtle exterior changes and a change to expand the floor space of the commercial space for the building. The building was completed in June 2017 and granted an "okay to occupy" based on the condition that the above noted changes would be finalized through both development permit and building permit amendments.

#### **Outdoor Amenity Revisions**

Townline revised the landscape design of the outdoor amenity area which connects the Hudson Walk towers after the start of construction of the second phase. The rationale for changing the design was to better integrate the outdoor program areas with a public art piece that was commissioned by Townline for the project. The revisions to the design retained the intent of satisfying the original program that was approved as part of the original development permit. This includes a dog run, extensive plants, shrubs and trees, a children's play area, seating areas, historic artifacts from the Hudson's Bay Building and a sculptural art piece designed by Mark Ashby and Kate Stefiuk entitled "Trade Blanket". The revisions to the space were made to integrate the art piece into the space which conveys the idea of laying a blanket out over the space.

The now completed amenity space is a vibrant and unique destination which is open to both Hudson District residents and the general public. We have received many compliments on the space and we are pleased that it has become such a successful component of the Hudson District and adds yet another interesting space to downtown Victoria

# **Building Exterior Changes**

During the project Townline and its design team made slight revisions to the exterior design of the building including removal of some exterior brick on the north commercial façade which was done to provide continuity with Hudson Walk One. A revised design to the exterior decorative panels was also submitted, this change was made to marry the design to features in the amenity area. A picture of the decorative panels on the NE side of the building (i.e. Blanshard and Caledonia) is provided, these were



proposed and approved as part of the original development permit application to provide visual interest to the building.

#### **Expansion of Commercial Retail Area and Request for Side Yard Setback Variance**

As you may be aware, Townline is working with a prospective tenant interested in operating a brew pub in the commercial space of Hudson Walk 2. While this proposal is contingent on the use being approved under the City's Downtown Bylaw update, the space was reconfigured during construction to allow for this potential use (i.e. increased slab thickness, rough in for freight elevator, etc...). The tenant also requested additional interior space in order to meet the seating requirements for the business plan and asked if an area that was previously approved as a covered outdoor patio could be enclosed to match the rest of the podium.

Townline representatives discussed this change with City staff understanding that development and building permit amendments would be required. At risk, Townline proceeded with enclosing the area while concurrently preparing the revised plans to submit to the City. However, upon further review with City staff, the matter was more complex beyond a delegated development permit amendment and resulted in the delay to obtaining final occupancy for the entire building. This includes the requirement for a side yard setback variance along the south property line from 4.5 to 0.68m as the commercial podium portion of the building was extended along the Blanshard elevation of the building which resulted in a improved façade for the building design.

To secure the commitment to resolve the matter, Townline register a clean hands covenant and provided a security deposit in favour of the City. The changes being requested through the development permit amendment will allow for Townline to finalize the outstanding permitting and finalize the project.

I trust the above outlines the changes being requested to amend our development permit, if you have any questions; please contact me directly at 250.383.2122 or at <a href="mailto:justin.filuk@townline.ca">justin.filuk@townline.ca</a>

Sincerely,

Justin Filuk

Director of Development - Victoria



DAY AND NIGHT VIEW FROM CORNER OF BLANSHARD ST. AT CALEDONIA AVE.



# PROJECT DATA

CIVIC ADDRESS		785 CALEDONIA AVENUE, VICTORIA, B.C.					
LEGAL ADDRESS		LOT B OF LOTS 723, 724, 725 AND 726 VICTORIA EPP66100					
OWNER		PRT DEVELOPMENT HOLDINGS LTD					
AUTHORITY HAVING JURISDICTION	CI	CITY OF VICTORIA, B.C.					
ZONING OVERVIEW:							
ZONING:	CA	4-60 (DA 2)					
SETBACKS. FRONT (Blansharr REAR (South) SIDE (Caledoma) SIDE (West) HEIGHT	5:1 N/	6 1 (massing over 10m) 0.64m 5.1 (massing over 10m) N/A 4.1 09m					
SITE AREA		33 0 m2					
TOTAL FLOOR AREA	75	57.34 m2					
FLOOR SPACE RATIO	2.5	184					
BUILDING AREA OVERVIEW:	Ph	use.2					
RESIDENTIAL	70	58 14 m2					
RETAIL/ COMME	RCIAL 4	99.20 m2					
PARKING OVERVIEW:			REQUIRED	PRI	OVIDED		
LOADING OFF-STREET			0		2 (Ph 1		
VEHICLE PARKING REQUIREMENTS	5						
APARTMENTS (Phase 2	07 PER	UNIT = 0 7 x 106 =	75		75		
VISITORS 10% OF 75	= 75		8		8		
RETAIL (Phase 2) 1 PE	R 37 5m2	= 499 2 m2 / 37 5m2 =	14		14		
NEIGHBOURING OFFICE TOTAL	E BUILDIN	i <u>G</u>	97		25 122		
PROPOSED VEHICLE PARKING P1 P2	Phase 2 57 65						
	12	2					
BICYCLE STORAGE REQUIREMENT	s						
RESIDENTIAL	CLASS 1	1 PER UNIT = 106 CLASS 1 = 100% = 106 CLASS 2 = 8-SPACE RACKS PER BUILDING		PROVIDED PROVIDED	131		
RETAIL/ COMMERCIAL				PROVIDED	100		
	499 2 m2 CLASS 1	/ 205m2 = 3 = 50% = 1.5 = 50% = 1.5		PROVIDED	8		
RESIDENTIAL OVERVIEW;	CLASS 2	- 50% - 15		PROVIDED	0		
BREAKDOWN PER PHASE	Phase 2	SIZE m2					
BREAKDOWN PER UNIT TYPE	2007	50 - 10 - 10 (10 (10 (10 (10 (10 (10 (10 (10 (10					
1 BEDROOM 2 BEDROOM TOWNHOME TOTAL	66 34 <u>6</u> 106	38-50 m2 55-77 m2 90-95 m2					

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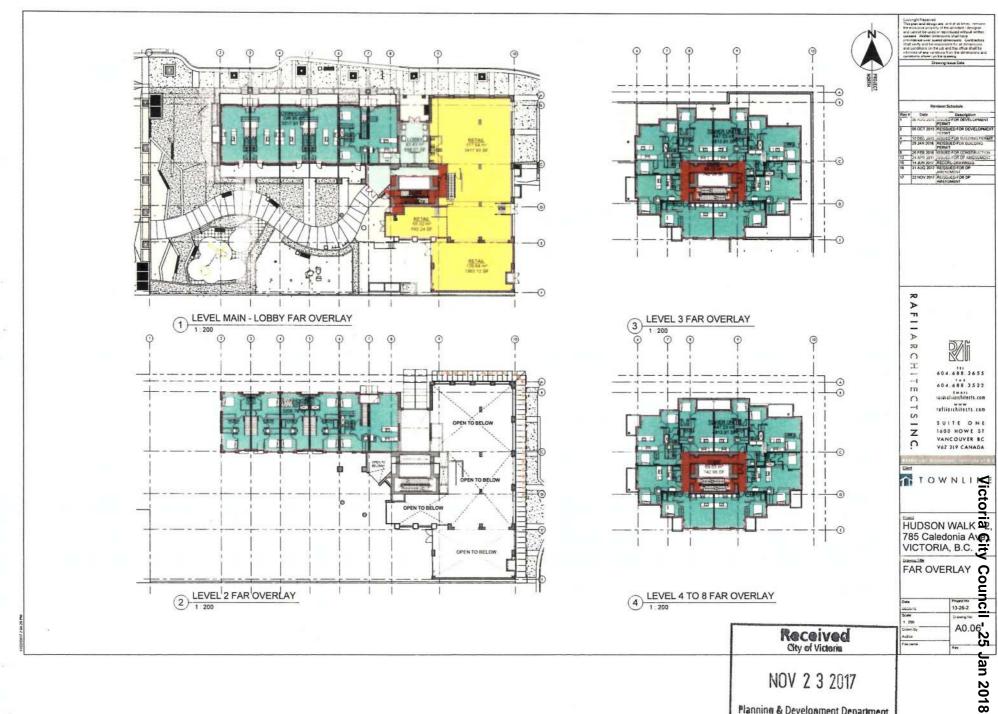
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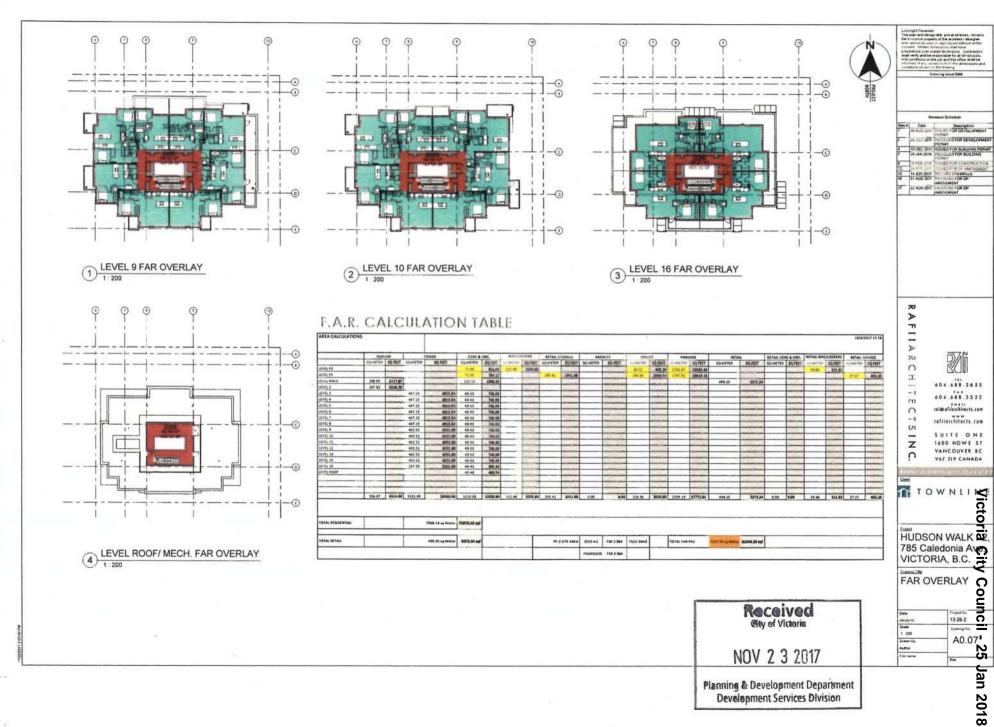
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Planning & Development Department Development Services Division

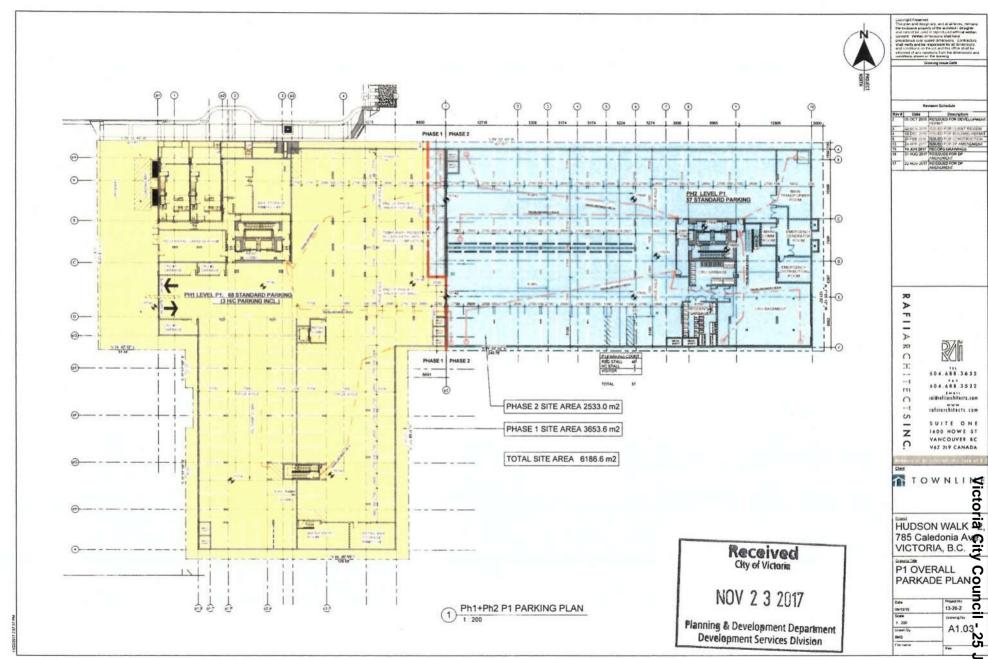


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**Development Services Division** 



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25 Jan 2018

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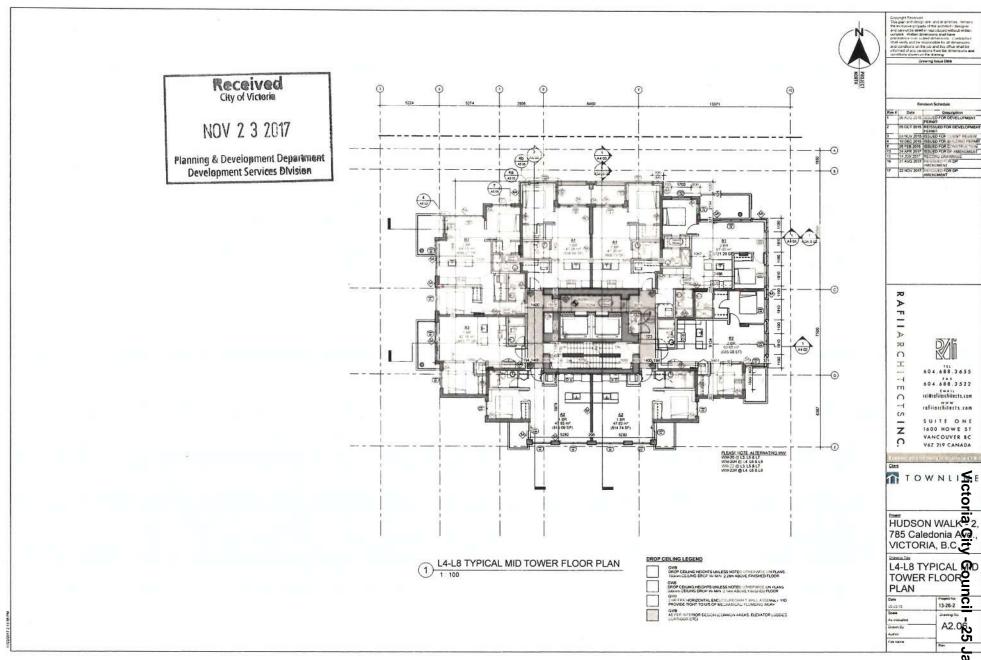
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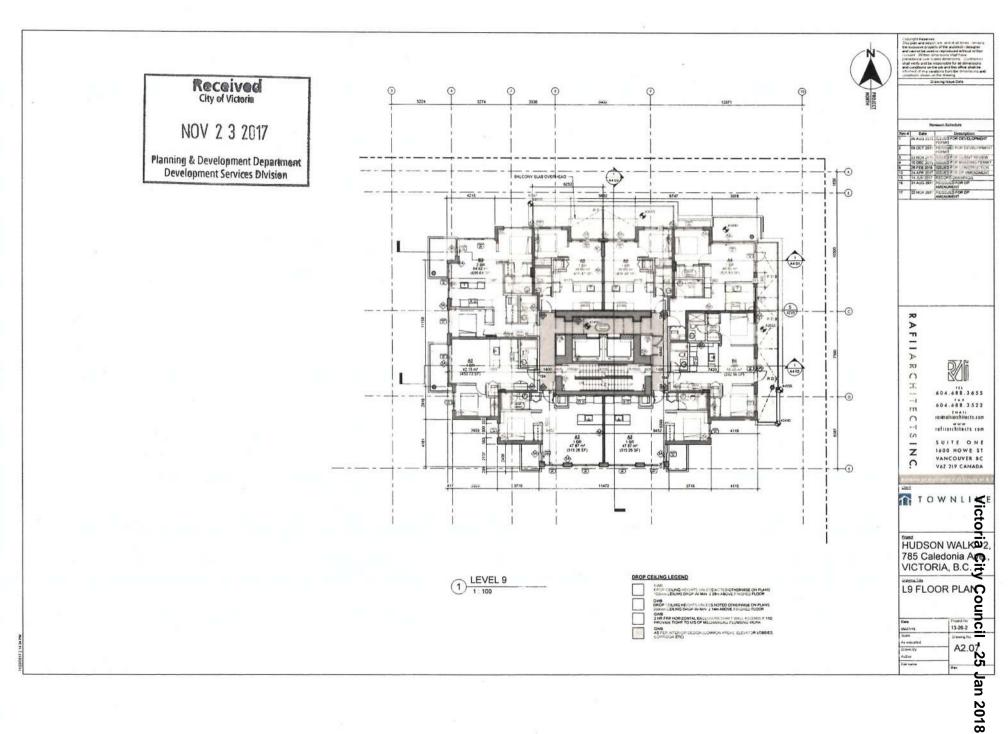
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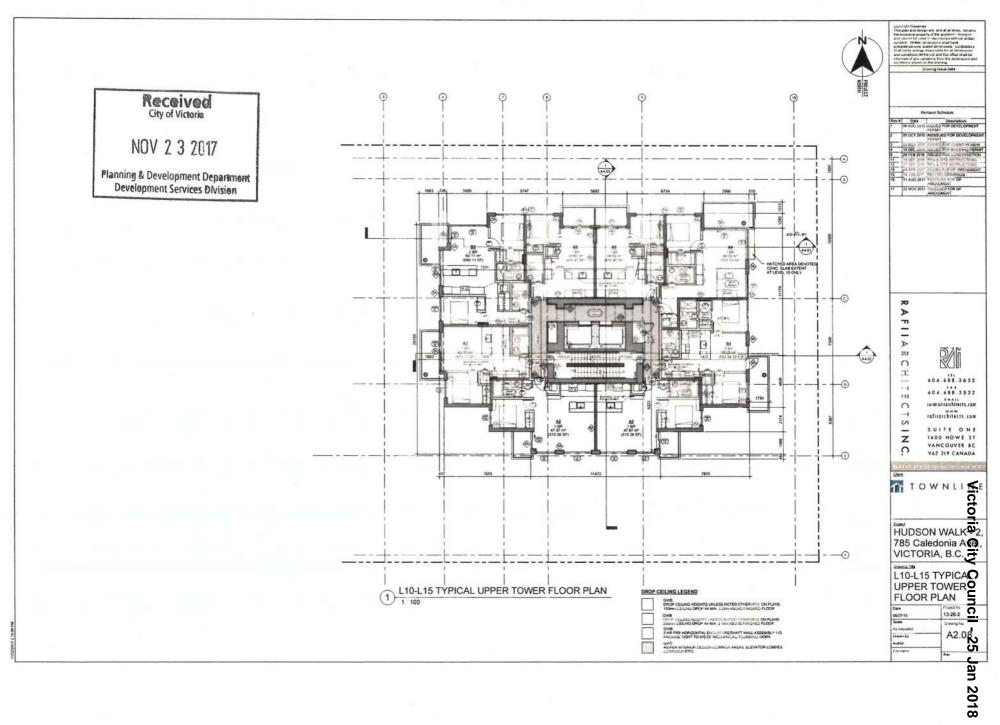


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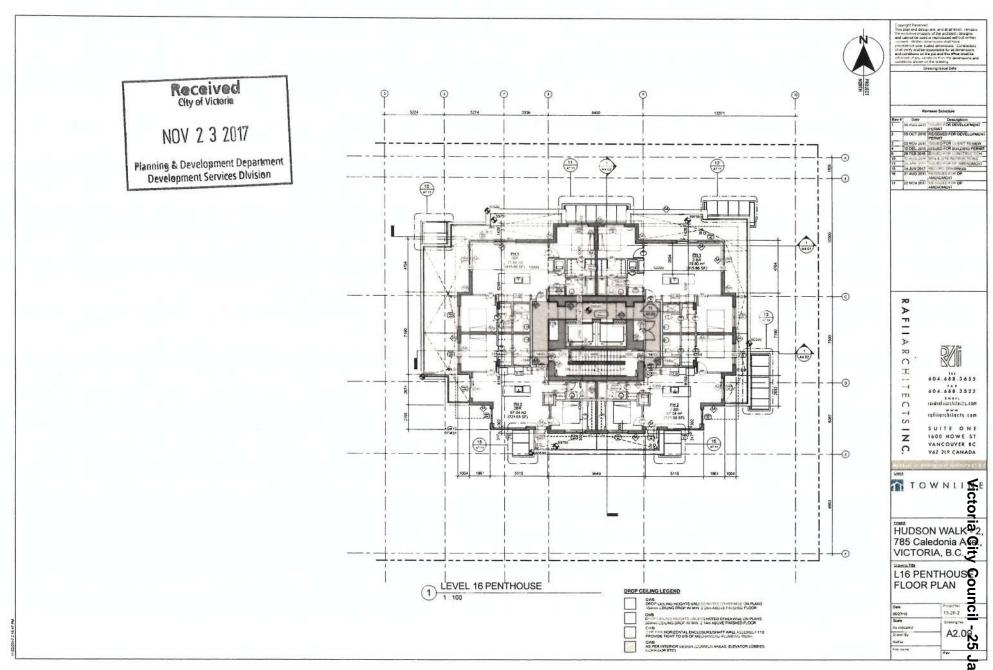
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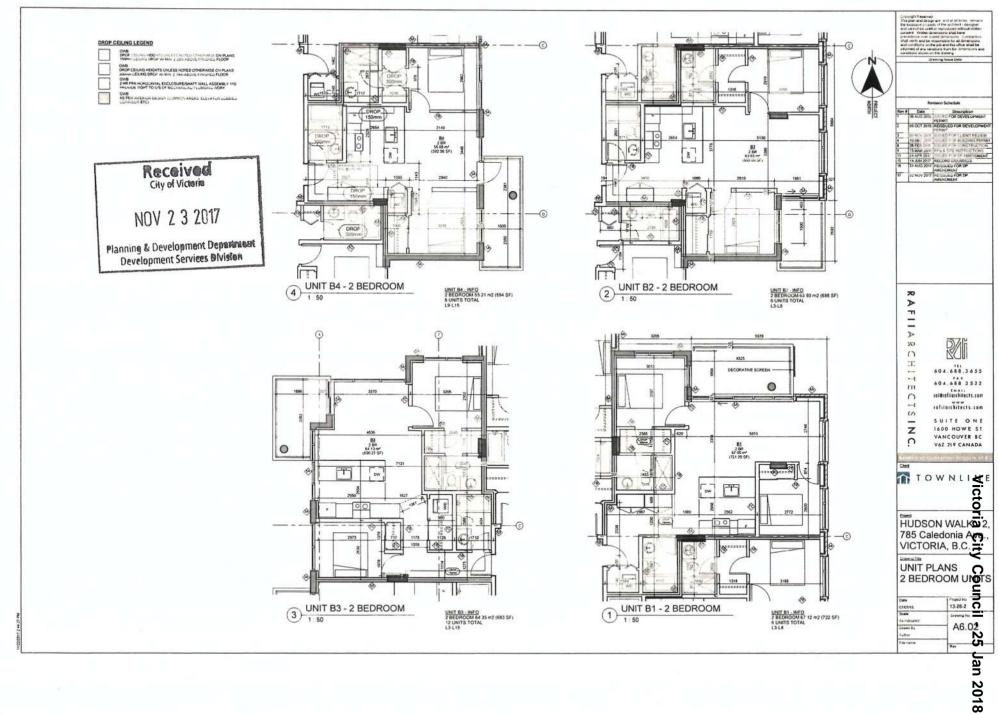
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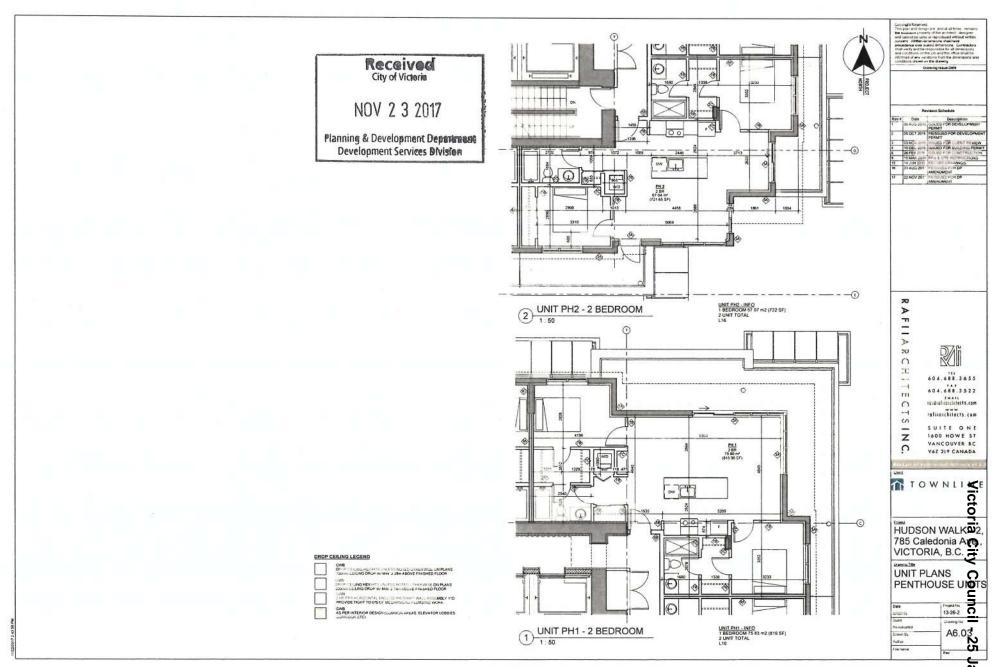
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Jan 2018

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## **HUDSON WALK 2 - VICTORIA, BC**

725 Caledonia Ave. Victoria, BC

Received City of Victoria

NOV 2 3 2017

Planning & Development Department **Development Services Division** 

#### Notes

#### General Notes

- Refer to architectural drawings for all walls and stair layout and elevations, unless otherwise noted.
- Refer to electrical drawings for all final landscape lighting layout and specifications

#### Refer to architectural and mechanical drawings for all drain locations and rim elevations

#### Owner

CLIENT Townline Homes 120 - 13575 Com Richmond, BC V6V 2L1

Landscape Section C

#### **Drawing List**

LAND	SCAPE PLAN	
L-1.1	Overall Site Plan	1:100
L-1.2	Planting Plan	1:100
LAND	SCAPE DETAILS	
L-2.1	Landscape Details	AS SHOWN
L-2.2	Play Equipment Details	NTS
CAME	SCAPE SECTIONS	
L-2.3	Landscape Section A	1:50
L-2.4	Landscape Section B	1:50

1:50

#### Legends

Material Lancard

Mate	rial Leger	id .		rum	fure lege	na ·	
Key	Graphic	Description	Defail Key	Key	Graphic	Description	Delail Ke
0		CIP Concrete Paying Colour; Integral coloured Finish: Light Broom Pattern: Saw cut as shown un plan		0		Metal Bench To be chosen by owner	
0		Birds Eye Gravel - Dag Park		0		Custom Wooden Bench IPE Wood Mounted on Grade	0
<b>•</b>		Concrele Unit Favers Size: 24" X-12" X2 Pattern: Staggered running band Supplier Abbatslard Concete	<b>(b)</b>	0	####	8 Stall Bike Rack Model: Landscape Forms Ring Finish: Stainless steel Mounting: Surface	
<b>•</b>		Concrele Unit Pavers Size: 8" x " Colour Charcoa" Pattern: Herningbone 45 degrees Supplier: Abbotsloid Concete	0	0	I	7 Sloft Bike Rock Model EXPO 4580 Finish: Staniess steet Mounting: Surface Supplier Cora	
<b>•</b>		Hydropressed Concrete Favers Size: 16" X 18" X 7" Colour: Natural Pattern A shawn Supplier: Abbotsford Concrete	<b>(1)</b>	0	0	Trash Receptacle To be chasen by owner	
❖		Floor Floy Surface Depth to meet required fait protection per CSA. Supplier: RecTech industries OR other	0	9	0	Bisto loble Model: PRTI/20-PD-F5-30 Finish: Stanless steel Mounting: Surface mount Supplier: Model: Supplier: Model:	<b>(1)</b>
<b></b>		Specialty Paving Concrete colored paving bonds by others		0		Table and Beriches Model (LAT' MLT81050-W Mounting Surface mount Supplier Maggin	<b>(f)</b>
<b>•</b>		Exposed Aggregate Concrete Reld To City of Victoria Standard		0		Dog Drinkling Foundals Model: M-PF5 Series Mounting: Surface mount on 24" x 24" x 12" concrete pedistral	0
0		CIF Concrete Bands To City of Victoria Standard Colour: Natural		Ligh	ling Leger	Supplier: Mindock Manufacturing  nd - FOR REFERENCE ONLY - REFER TO ELECTRICAL	
•		Gravel drip strip		Key	Graphic	Description	
Softs	cape Leg	end			<b></b>	Bollard Light	
Key	Graphic	Description	Defall Key	-		Woll Light	
0		Planfing	00		345		
0		Sodded Lawn	<b>(</b>		4	Tree Up Light	
•					+	Feature Flood Light	

#### Intigation Notes

- All Soft Landscape Areas' are to be irrigated with a high efficiency design/built irrigation system to IIABC Standards., complete with Rain and Wind Sensor.
- The intigation system design and installation shall be in accordance with the irrigation Industry of BC Standards and Guidelines.
- System design and installation shall take into account elevation differences, sun orientation and other factors affecting zoning and operation of the system to minimized evapotranspiration and wind lost.
- System design shall provide for uniform complete "Head to Head" coverage of all lawns and planted areas.
- Contractor shall be responsible to provide SHOP DRAWINGS a minimum of 3 weeks prior to installation of any inligation for review and approval.
- Should the contractor proceed without approval, any additional modifications to the irrigation systems, as directed by the Landscape Architect shall be at at contractors cost.
- Lawns shall be irrigated on separate zones from planted areas.
- Controller shall be located in mechanical room.
- PRIOR to Substantial Performance, contractor shall provide a maintenance data and Operation instruction manual containing operational information for all operating components, cleancing and lubrication schedules, overhaul/adjustment schedule.
- 0. Record Drawings: Submit with the operating and maintenance manuals a reproducible copy of the AS-BUILT condition of the system.
- Contractor shall instruct a designated representative of the Owner in the complete operating
  and maintenance procedures for the irrigation system, including winterzing for the fist time with the designated representative observing.

  2. All piping shall be class 200.
- Use GSR Schedule 40 PVC designed for solvent welding to PVC pipe except where valves, risers. etc. require threaded joints.
- 4. Provide sleeves under all hard surfaces and as required through walls. If under vehicular paving. cast iron piping required.
- 5. Salenoid valves shall be first quality, compatible with the controller selected
- Valve boxes shall be reinforced plastic boxes manufactured specifically for landscape irrigation. complete with captive lock boil cover, sized to suit valves and other components with adequate room for operation and maintenance.

#### lanting Notes

- All plants / planting to be per BCNTA and BCSLA standards
- Plant selection subject to availability at the time of planting.
- Contractor shall source specified plant material and only after area of search has been exhausted will substitutions be considered.
- All trees to be staked in accordance with BCNTA Standards.
- All plants to be sourced from nurseries certified free of P. ramorum.
- Plant lizes and related container classes are specified according to the B.C., Landscape Standards current in edition. For container classes 43 and smaller, plant lizes shall be as shown in the plant list and the standard: for all other plants, both plant size and container calls shall be as shown in the plant list. Specifically, when the plant list calls for #5 class containers, these shall be os defined in the BCNTA (ANSI) Standard.
- All trees to have minimum 10 cubic meters of growing medium unless otherwise specified

#### ioll Preparation and Placement Notes

- All growing medium placed on project to meet or exceed BCNTA and B.C. Landscape Standards latest edition.
- Submit sleve analysis by an approved independent soil testing laboratory for each type of growing medium being used on the project PRIQR to placement for review and approval. Clearly identify source and type for each. Resubmit as required until growing medium is approved. Provide one composite sample of each type of proposed growing medium for each different application within the project. minimum 1 litre physical sample
- Submittals shall be made at least seven (7) days before
- Contractor shall not move or work growing medium or additives when they are excessively wet. extremely dry, or frazen or in any manner which will adversely affect growing medium structure. Growing medium whose structure has been destroyed by handling under these conditions will be
- rejected. Growing medium shall not be handled in wet or trazen conditions.

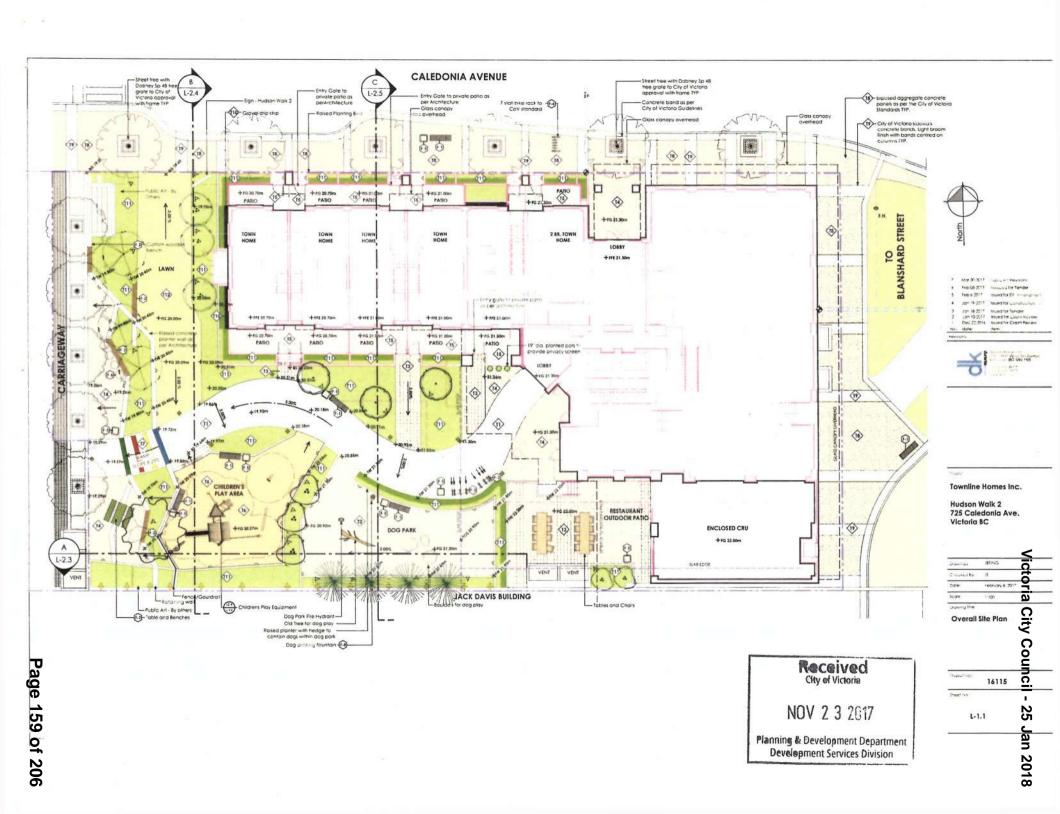
  Slab drainage shall be 19mm (3/4) diameter drain gravel free from any silt and clay as shown in
- Place growing medium, except structural to required finish grades and minimum depths as

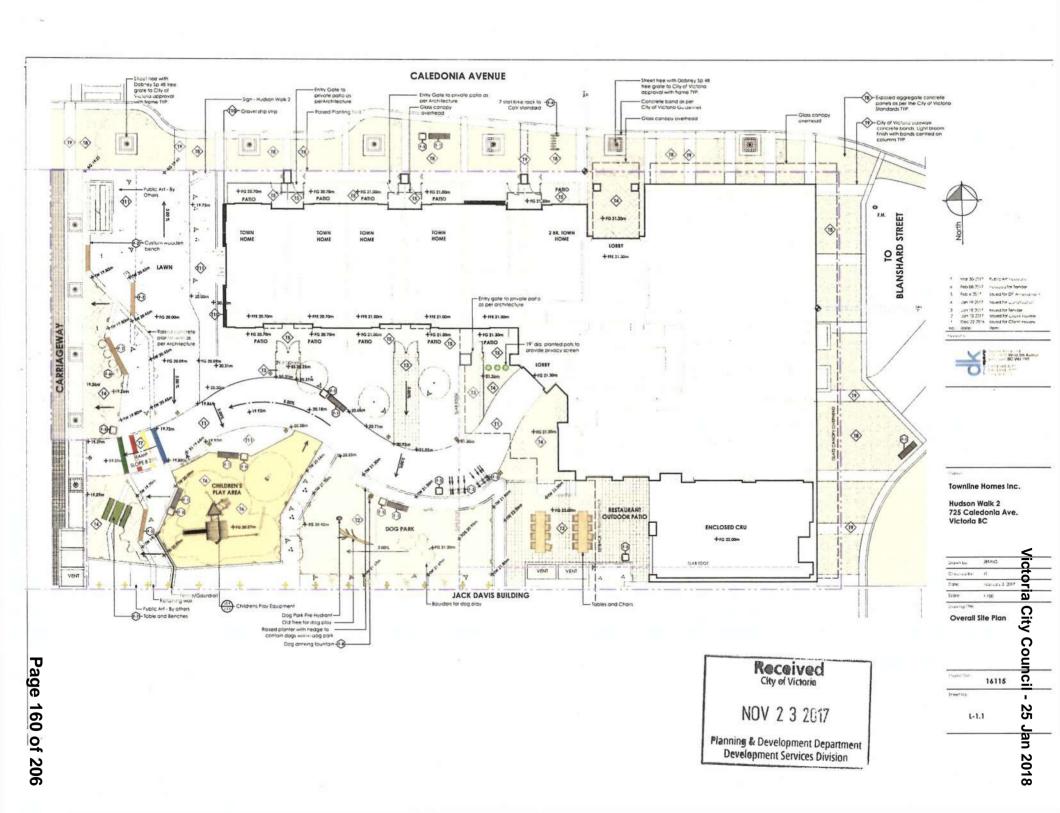
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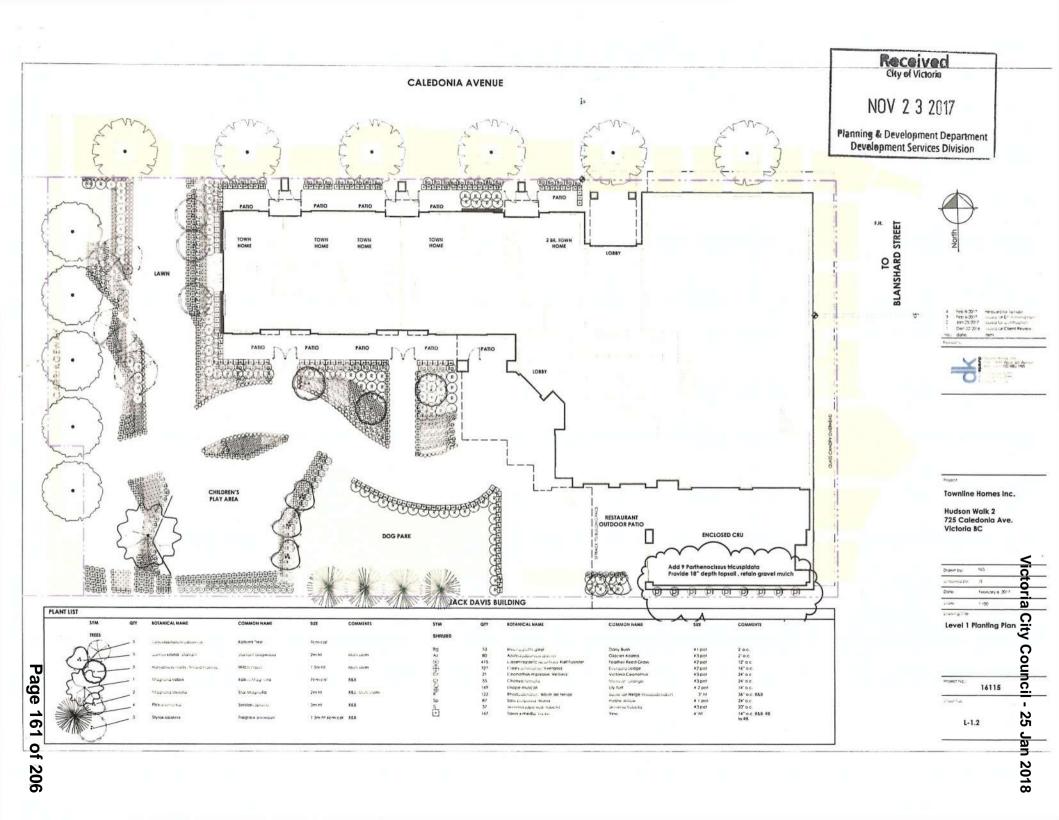
102 1637 West 5th Avenue, Vancouver, B.C., V62 1N5

LANDSCAPE DRAWINGS - REISSUED FOR TENDE

February 8, 20175 Jan







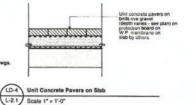
NOV 2 3 2017

Planning & Development Department **Development Services Division** 

mulch on 18" growing medium futorcluth on 4" drain rock on LD-2 Shrub Planting on Slab - Over Parkade

Cut and remove top 1/5rd of burlap 2" mulch on 30" growing medium on filtercloth on 4" drain rock on For all work below drainmat/protection board see achitectural Dwgs LD-3 Typical Tree Planting on Slab - Over Parkade

Scale 1" = 1'-0"



Note: Refer to Specifications for paving pattern and colour



12" Fibar Engineered Wood on filter cloth on min 4" drain rock on drainmat/protection board on waterproofed suspended sta PO TWO STORY DO NOT THE REAL PROPERTY.

Sand based sodded lawn on 12' growing medium 4' clear crush drain rock on EPS

L-2.1

LD-5 Fibar Play Surface on Slab - Over Parkade

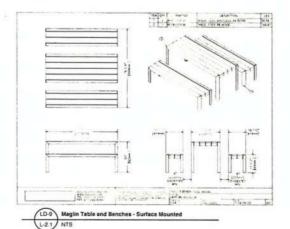
Material desirable visitation

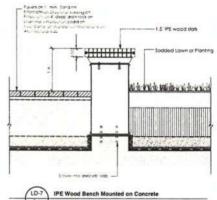
LD-1 Sodded Lawn on Slab

L-2.1 Scale 1" = 1'-0"



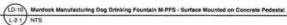
Fertinged Disar Assess Floor
NY O PVC Program PVC Grain Displace with Moun
Part has black Drawn awareth Erga to be restarted at every practice Drawn the storm por this years that age your in the best of the storm of the min & grave damage says LD-6 Typical Drain / Access Pipe Scale 1" = 1'-0"















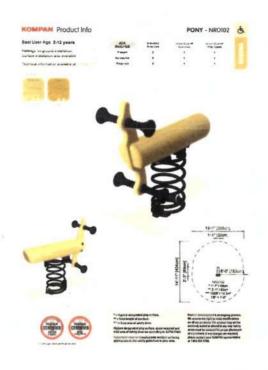
Townline Homes Inc.

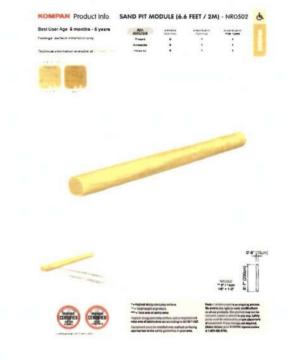
Hudson Walk 2 725 Caledonia Ave. Victoria BC

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Received City of Victoria

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Planning & Development Department Development Services Division



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Townline Homes Inc.

Hudson Walk 2 725 Caledonia Ave. Victoria BC

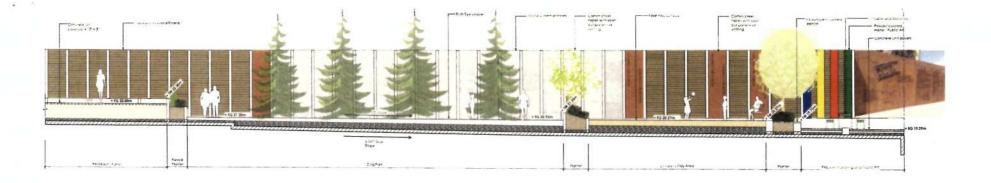
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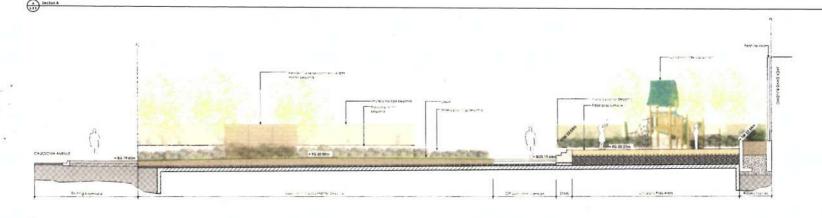
Play Equipment Details

Council 16115 25 Jan 2018 L-2.2

L-22 NTS

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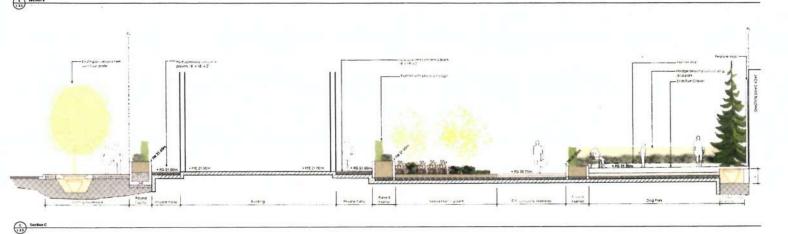


Townline Homes To.
Hudson Walk 2
725 Coledonia Victoria BC

Landscape Section

25 Jan 2

an 2018



#### DEVELOPMENT VARIANCE PERMIT APPLICATIONS

#### 1. 755 Caledonia Avenue

### 1. Hearing - Development Permit with Variances Application No. 00437

The Council of the City of Victoria will consider issuing a Development Permit with Variances for the land known as 755 Caledonia Avenue, in Development Permit Area 2, (Heritage Conservation) Core Business, for purposes of constructing a 16-storey mixeduse building and varying the following requirements of the *Zoning Regulation Bylaw* namely:

- Allowing residential use on the first storey
- Permitting minor intrusions of balconies in the upper floor massing setbacks.

Alison Meyer: This is a Development Permit with Variances application for 755 Caledonia Avenue, phase 2 of Hudson Walk; a 15 storey residential tower. Two variances are being requested to permit ground floor residential and minor intrusions into the upper floor balconies.

Mayor Helps opened the public hearing at 7:36 p.m.

<u>Justin Filuk (Townline Group)</u>: Provided information about the Hudson Walk Phase 2 application, which will be a purpose-built rental building and will complement the Phase 1 building. The proposal includes ground floor residential units and the presentation showed how these units will appear. Also described was the public space and the children's play area.

Mayor Helps asked about the changes proposed for the play area.

<u>Justin Filuk:</u> Described the previous play area and how this new opportunity allowed them to develop a larger play area.

Councillor Madoff asked about the process used to select the art.

<u>Justin Filuk:</u> The art was selected through a private process, not through the City, as the art piece is on private property.

Councillor Madoff advised there is an option to work with the City and noted that, in the past, the City has created art that is a play item.

Councillor Thornton-Joe asked about the dog run and if it is open to the public.

Justin Filuk: The proposal is for the dog run to be used for Hudson Walk residents.

Rick (Pandora Avenue): Commented that he was disappointed with the first development.

Councillor Thornton-Joe asked about the letter from the Downtown Residents Association who suggested the deck panels be replaced.

<u>Justin Filuk:</u> Provided information about other projects where they've used frosted deck panels and how that changes the use of the decks. As well they'd like to make the two buildings have a similar look.

Mayor Helps closed the public hearing at 7:51 p.m.

#### 2. Development Permit with Variances Approval:

It was moved by Councillor Thornton-Joe, seconded by Councillor Coleman, "That Council authorize the issuance of Development Permit Application No. 000437 for 755 Caledonia Avenue in accordance with:

- 1. Plans date stamped October 5, 2015.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variance:
  - a. Section 6.8.1(e) Variance to permit residential use on the first storey.
  - b. Section 6.8.3(b) Variance to permit a massing setback ratio from 5:1 to 6:1 on Blanshard Street and from 5:1 to 5.2:1 on Caledonia Avenue.

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## Victoria City Council<sup>E</sup> 25 Jan 2018

3. The Development Permit lapsing two years from the date or this resolution.

Councillor Isitt spoke in support of the proposal though he believes this is the limit in terms of building height.

**Carried Unanimously** 

Council meeting November 26, 2015 Received
City of Victoria

ILIN 3 0 2017

Planning & Development Department Development Services Division June 2017

Dear Mrs Wain:

I am writing to you (cc: Marianne Alto, Chris Coleman, Ben Isitt, Jeremy Loveday, Margaret Lucas, Pamela Madoff, Charlayne Thornton-Joe and Geoff Young), to give my concerns on the new Townline rezoning proposal at 785 Caledonia Street to allow on site brewing and distillery and to increase in site coverage for a proposed restaurant bar, seeking to amend from CA-4 to CA-4 amended, use of land or buildings and site coverage (%).

My name is Olimpia Cisneros, I am a Mexican woman and recently a proud new Canadian citizen. I do apologize in advance for any grammatical mistake I may have.

I am a double Townline tenant: one as a resident at the Hudson Mews and another as a tenant of the Victoria Public Market. My restaurant is called "mamà Oli", maybe you have visited my kitchen.

I first forwarded my concerns to Mr Sutherland this January 2017. I met him at the CALUC meeting were Townline representative Mr Filuk, was presenting the proposal to the community.

As a tenant of the Mews, I am aware of the noise we get every time a private event takes place at the VPM; and also, I am very aware of the difficulty for us, tenants, to rent a parking spot within our condominium. Parking is difficult for our visiting friends and family, too.

We have a parking crisis here and is hard on us.

To give up parking spots for a distillery and a restaurant, is not an attractive option for me; even if Townline representative, Justin Filuk, says this will not affect us, I doubt it. This is downtown. We already have a parking crisis and it can be worst if a brew pub distillery and a massive 300 restaurant seat are added to this zone.

I believe noise and lack of parking will be also the everyday companion of residents at the Hudson Walk II as it is to me on a daily basis.

As a tenant of the Victoria Public Market, I am reaching out to you out of sadness and depression. To see the things that happen in the market, to see the way I am treated for speaking up, for defending our work space, as I denounced pollution at the market with Work Safe BC.

Present management at the VPM, Quay properties from Vancouver, has tried to evict me (without success) just because I dare to speak up of all the problems and abuses I have been witness and suffered during almost 4 years of stressful work.

I am one of the few remaining original tenants of the failed Downtown Victoria Farmers Market were we were let down by Townline and the Downtown Victoria Public Market Society.

Soon after we opened the Farmers market, the plan was dismantled and left us, tenants, solely in the hands of an abusive lease with no more vendor association and no input into the management of the market as it was promised by Townline.

To date, under the indifference of Townline managers, 6 business have close due to lack of sales or conflict of interest: Cowichan Bay Seafood, Salt Spring Island Cheese, The Grocer, Flowers at the Hudson, Island Spice Trade BC and Damn Fine Cake; plus, an extra one, this fine restaurant, Smoken Bones, outside the market, in the corner of the old Hudson building, Douglas Street and Herald, now a Townline office. All lost and gone, all this business closed.

These are big loses to the City of Victoria and Victorians, were so much positive presence, investment and knowledge has been lost.

These wonderful vendors quietly disappeared from the Victoria Public Market, nobody to speak out for them. I will now.

As per my e-mails to owner of Townline, Rick Ilich, I am sure he has been always aware of our struggles and did nothing to help us.

Townline proposal to the City of Victoria were to support and promote a Farmer's Market, a premium venue to support local food initiatives and to provide economic opportunity for small, artisan business like mine. City Hall supported Townline's ideas and Townline failed to follow through on their promises. There is no provision on place from City Hall to make Townline to live up to their promises.

As crisis is mounting at the VPM for lack of foot traffic and sales except for some lucky days and a lunch rush (if lucky), for all the many and mostly restaurants at this unique venue, wrongly and permanently advertised as a farmers market, I know my days are numbered here; but not before bringing to your attention of at least this one and big problem we have been suffering at the VPM for almost four years, seemingly under the indifference of Townline, and now, the reason of my opposition to a distillery and to a site coverage (%) extension.

For Townline to propose a 300 seat restaurant means for us, restaurateurs at the VPM, the same fate as Smoken Bones, Cowichan Bay Seafood, Salt Spring Island Cheese, The Grocer, Flowers at the Hudson, Island Spice Trade BC and Damn Fine Cake, closed for lack of enough customers and support. A 300 seat restaurant, a mere few steps away from the Victoria Public Market, most probably will signify our own demise. Are we disposable? Does this loses matter to the City?

I oppose to a new distillery on the Hudson Walk II because I don't believe on the proposal of a not noisy, clean and non smelly industrial facility as it is a distillery. I also believe, if problems arise, we tenants, will be bullied and harassed to silence, as my experience is here.

But most important of all, please note, distilleries belong to in an industrial zone and not to a urban area like downtown; in fact, the cost of apartment insurance raise when there is a fire hazard below your property like a restaurant and/or a distillery; but that decision is yours, I only present the facts for my opposition.

As a tenant of the Victoria Public Market, I have found myself (and all workers, too) working in a contaminated space since its inception.

Roast Sandwich Shop owner, Maryanne Carmack, our first manager and one of the creators of the Farmers Market idea, has been steadily polluting the market with the potentially dangerous grease laden vapours emanating from her restaurant since 2013, the year we opened; and it was not until this past May 18<sup>th</sup>, a few days ago, and forced by WSBC that finally, Roast Sandwich Shop installed a proper hood in their facilities. Rick Ilich, as per all my e-mails sent to him, was aware of the situation and the only response I got from him was from his lawyer, Mr Virgin saying: Do not send him anymore e-mails; and as per that communication, I am warned, I can not walk into the market except to go to the washroom and the loading bay area to throw away the thrash. That is humiliating and that is what you get from Townline and Townline managers if you dare to speak up of troubles that need to be solved but for unknown reasons, they are not.

Another stressful problem at the VPM was a disturbing whining noise coming from the HAVC system that I repeatedly denounced to Quay property and Townline and after their indifference, I informed Work Safe BC.

The HVAC System is an enormous apparatus located just right above my kitchen, imposed on me after signing the lease and that services the whole ventilation system of the market.

This terrible noise continued for more than 270 days and was very annoying to my customers and the staff of the market. It was only after many WSBC interventions that this problem was solved.

The records from Work Safe BC attached will explain better the situation to you.

I inform you of this because it clearly demonstrates how Townline does not take health and safety of its tenants and employees seriously

From my managers, I have suffered verbal abuses, racial slurs, bullying and harassment, eviction letters, ostracism, false accusations and all that just because I dared to criticize their failure to act adequately in stopping pollution and attending important needs of the market. Proof of these accusations is is available upon request.

I believe the same is going to happen to any other worker or anybody who dare to speak up about problems in the new facilities Townline wants to open.

I'm opposing to a potential case like the one I live every single day of my work here.

As Townline is running free, nobody to supervise them, they are not accountable. As I said before, there is not a provision in place form City Hall to follow up with their

promises to the City of Victoria and its residents. Townline give promises and later, they do as they please, with no obligations at all. That is my sad experience here.

Townline failed to correctly address pollution at the Victoria Public Market for almost 4 years and was found in default of their obligations with Work Safe BC and in contravention of the Health and Safety Act for pollution and still is with other items outstanding. Nothing makes me think they will take care of problems if they arise.

Enclosed are copies of the records from WSBC, an SD card with videos of the steady pollution suffered for almost 4 years and one recording of the punishing noise I was forced to live with for such long and unexplained length of time at the VPM. Lies from management to Work Safe BC can easily be spotted on these pages. Please take a look and judge by yourself.

I also want to ask for, to be given the opportunity to speak up on the public meeting, yet to come.

If you have any question or need more information, please feel free to contact me at my e-mail below.

I do thank you for your time

Sincerely, Olimpia Cisneros

or, follow this link to videos of pollution at the VPM:

https://drive.google.com/file/d/0B-

qdl8OOUiJ4NE1GTmQ1bl9LVWs/view?usp=drive web



DEC 1 8 2017
VICTORIA, B.C.

DEC 1 4 2017

Her Worship Mayor Lisa Helps City of Victoria 1 Centennial Square Victoria BC V8W 1P6 Reference: 271309

Dear Mayor Helps,

Re: Inter-city Bus Services

Thank you for your letter of October 13, 2017, sharing with me the resolutions of the City of Victoria Council with respect to inter-city bus services in the province. I appreciate the opportunity to respond.

I believe there may be opportunities for intercity buses in various areas of the province and we are exploring the possibilities.

British Columbians deserve safe and reliable transportation options, and I recognize the vital role that Greyhound plays in our province's transportation network, particularly in the North. The ministry works with communities across the province to identify transportation services that work for the needs of the region, and we will continue with this approach.

As you know, Greyhound is a private company operating in a regulated industry. Any service reductions must be approved by the Passenger Transportation Board, an independent tribunal. The Board makes these decisions based on whether there's a public need for the service, whether the applicant is capable of providing the service and whether the application supports sound economic conditions in the industry. The Board has posted a summary of Greyhound's application in its September 13 weekly bulletin, which is available on its website at http://www.ptboard.bc.ca/Bulletins/2017/20170913 Bulletin.pdf

The Board accepted public comments on the application until October 13, 2017, and I am glad that you also shared your resolutions with the Board. It will be holding public hearings in four northern communities in mid December.

As you are most likely aware, new BC Transit services have started along Highway 16 and will connect communities from Terrace to Prince George. These routes will allow people to travel safely to the next largest community and return home the same day.

.../2

Buses are now running on the Smithers to Moricetown route and on the Burns Lake to Smithers and Burns Lake to Prince George route. Another inter-community transit service between Terrace and the Hazeltons was launched in November.

In addition, the ministry has installed six all-weather bus shelters, with six more under construction.

For more information, you may want to visit the Highway 16 Transportation Action Plan Updates at:

http://www2.gov.bc.ca/gov/content/transportation/transportation-reports-and-reference/reports-studies/planning-strategic-economic/highway16-action-plan/updates

BC Transit has also introduced new Saturday services between Victoria and Duncan, starting October 14. Three round trips are being offered during the day, enabling residents to make day trips to Victoria or the Cowichan Valley. The Saturday service complements the weekday commuter services BC Transit provides for Cowichan Valley residents who travel to the Capital Region for work. BC Transit introduced the Saturday service in response to customer demand, and you can be sure the corporation will continue to explore opportunities to improve connectivity between communities.

Thank you again for taking the time to write.

Yours sincerely,

Claire Trevena

Minister

## COMMITTEE OF THE WHOLE REPORT FROM THE MEETING HELD JANUARY 18, 2018

For the Council Meeting of January 25, 2018, the Committee recommends the following:

## 1. <u>Development Variance Permit Application No. 00199 for 1750 Haultain Street (North Jubilee)</u>

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Variance Permit No. 00199 for 1750 Haultain Street, in accordance with:

- 1. Plans date stamped November 15, 2017
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for:
  - i. reduce the required vehicle parking from five stalls to one stall for a kindergarten use
  - ii. increase the required bicycle parking spaces from zero to three Class 1 (weather-protected) and five Class 2 (short-term visitor) spaces
  - iii. reduce the minimum lot width for a house conversion to a kindergarten from 18m to 15m.
- 3. Final issuance of the Development Variance Permit subject to receipt of registered Statutory Right-of-Way (SRW) of 1.40m on Haultain Street to the satisfaction of the Director of Engineering and Public Works.
- 4. The Development Variance Permit lapsing two years from the date of this resolution."

#### 2. Council Member Motion: Working Together to Make Victoria Accessible for All

That the City of Victoria endorse the following statement of commitment adopted by the Victoria Accessibility Working Group on March 6, 2017:

The City of Victoria values the contributions made by all its citizens and believes that diversity strengthens the community.

The City of Victoria recognizes the wealth of knowledge and lived experience of people with disabilities and their essential role in creating a barrier-free Victoria and thus, will include the viewpoint and needs of persons with disabilities in its decisions.

The City of Victoria is committed to building an inclusive society and providing an accessible environment in which all individuals have access to the City's services and programs in a way that respects the dignity and independence of people with disabilities.

The City of Victoria's policies, practices and procedures will ensure barrier free access for persons with disabilities to City facilities and participation in programs and processes including accessible customer service, information and communication, employment, the built environment and transportation.

The City of Victoria will ensure that all city employees are aware of their role in facilitating accessibility for persons with disabilities.

The City of Victoria will continue to prevent barriers by supporting positive attitudes that address "ableism" - attitudes which devalue and limit the potential of persons with disabilities.

In working towards its goals under this Statement, the City of Victoria is committed to creating a barrier-free city by meeting the requirements of existing and future legislation and by its own policies and goals related to the identification, removal and prevention of barriers to people with disabilities. To this end, all elected City officials and City employees have a role to play in meeting these goals.

#### 3. Letter from the Minister of Energy, Mines and Petroleum Resources

That Council receive the letter from the Minister of Environment and Climate Change Strategy dated October 4, 2017 for information.

#### 4. Direction to Consult with industry on Proposed Approach to BC Energy Step Code

That Council direct staff to engage with development industry representatives and invite comment from the public on the following proposed approach to the BC Energy Step Code:

- 1. For new Part 9 buildings:
  - a. Step 1 building bylaw requirement starting in November 2018 for all new Part 9 buildings
  - b. Step 3 building bylaw requirement starting in January 2020 for all new Part 9 buildings with the exception of garden suites
  - c. Step 2 building bylaw requirement starting in January 2020 for all new garden suites
  - d. The exploration of a rebate or tiered fee structure program to support Part 9 builders to use an energy advisor, conduct a mid-construction blower-door test, and conduct a post-construction verification blower-door test.
- 2. For new Part 3 buildings:
  - a. Step 1 building bylaw requirement starting in November 2018
  - b. Step 3 building bylaw requirement starting in January 2020.

And when reporting back to Council provide options for expediting this timeline.

#### 5. Strategic Plan Amendments

That Council accept the proposed changes to the 2015-2018 Strategic Plan as outlined in the attachment to the report dated January 15, 2018, to bring it into alignment with the 2018 budget, except for:

- 1. Objective 4: Build the Financial Capacity of the Organization the Apex site
- 2. Objective 6: Make Victoria More Affordable community amenity contribution
- 3. Objective 12: Take Climate Action and Plan for Emergencies Sea level rise
- 4. Objective 7: Facilitate Social Inclusion and Community Wellness 2050 presence of first nations
- 5. Objective 3: Strive for Excellence in Planning and Land Use
- 6. Objective 5: Create Prosperity Through Economic Development
- 7. Objective 11: Steward Water System and Waste Streams Responsibly

That Council accept the following changes to the 2015-2018 Strategic Plan as outlined in the attachment to the report dated January 15, 2018, to bring it into alignment with the 2018 budget:

#### 1. Objective 4: Build the Financial Capacity of the Organization

Apex Site

2018 OUTCOMES:

A decision has been made in regards to the Apex site

### 2. Objective 6: Make Victoria More Affordable

Community Amenity Contribution

**2018 ACTIONS** 

Review Community Amenity Contribution Policy and *adopt* an Inclusionary Housing Policy.

#### 3. Objective 12: Take Climate Action And Plan for Emergencies

Ocean Level Rise

2017 ACTIONS:

That for the 2017 ACTION remove 'strikeout' and move to 2018 ACTIONS:

Review drainage in low-lying areas of City in light of ocean rise. Adjust base elevations as necessary.

### 4. Objective 7: Facilitate Social Inclusion and Community Wellness

Presence of First Nations

2050 OUTCOME

That the OUTCOME 2050 date be changed to OUTCOME 2025.

### 5. Objective 3: Strive for Excellence in Planning and Land Use

Heritage

2018 OUTCOMES

Citizens are aware of opportunities for heritage registration and for the development of citizen-led Heritage Conservation Areas, *and are supported and guided by city staff* 

### 6. Objective 5: Create Prosperity Through Economic Development

Community Benefit Hub and Procurement

2018 ACTIONS

Separated in consideration of the vote

### 7. Objective 11: Steward Water Systems and Waste Streams Responsibly

Check-Out Bag and Sustainable Waste Management Strategy

2018 ACTIONS

Separated in consideration of the vote

## COMMITTEE OF THE WHOLE REPORT FROM THE MEETING HELD JANUARY 25, 2018

For the Council Meeting of January 25, 2018, the Committee recommends the following:

#### 1. Rezoning Application No. 00608 for 323 Skinner Street

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00608 for 323 Skinner Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set.

### 2. <u>Development Permit Application No. 000523 for 323 Skinner Street</u>

That Council, after the Public Hearing for Rezoning Application No. 00608, if it is approved, consider the following motion:

"That Council authorize the issuance of Development Permit Application No. 000523 for 323 Skinner Street subject to submission of supplementary plans identifying the proposed sustainability features, to the satisfaction of the Director of Sustainable Planning and Community Development, in accordance with:

- 1. Plans date stamped December 15, 2017.
- 2. The development meeting all *Zoning Regulation Bylaw* requirements.
- 3. The Development Permit lapsing two years from the date of this resolution."

#### 3. 816 Government Street (Customs House) - Road Dedication

That Council authorize the Mayor and the City Clerk to execute legal documents to the satisfaction of the City Solicitor, allowing for the following at 816 Government Street:

- the dedication as road of 12.5 square metres of land; and
- the discharge of existing SRW CA4632179

## 4. Council Resolution for Emergency Operations Centre exercise Grant Application That Council:

- 1. Authorize staff to apply for a \$25,000 grant through the Community Emergency Preparedness Fund for Emergency Operations Centre (EOC) training and exercise development and delivery.
- 2. Authorize the Mayor and City Clerk to execute any agreements related to a successful grant application.

## 5. <u>Attendance at the Board Meeting of the Canadian Capital Cities Organization</u> February 7 & 8, 2018

That Council authorize the attendance and associated costs for Councillor Alto to attend the in-person Board meeting of the Canadian Capital Cities Organization to be held in Ottawa, February 7 and 8, 2018.

## 6. <u>Attendance at the Federation of Canadian Municipalities Sustainable Communities Conference, Feb. 6-8, 2018</u>

That Council authorize the attendance and associated costs for Mayor Helps to attend the FCM Sustainable Communities Conference to be held in Ottawa, February 6-8, 2018.

### 7. Contribution toward meeting costs for Victoria Community Association Network

That Council direct staff to:

1. Make provision for the following expenditures in the 2018 Financial Plan Bylaw, funded from new assessed revenue:

- a. in-kind funding to cover security costs relating to meetings of the Victoria Community Association Network at Victoria City Hall, with annual expenditures for this purpose not to exceed \$800;
- b. a monetary contribution of \$100 toward insurance costs for meetings of the Victoria Community Association Network;
- 2. Include these expenditures adjusted for the rate of inflation in the draft Financial Plan for 2019 and subsequent years, until such time as Council adopts a different policy with respect to support for meetings of this network.

#### 8. Local Government Leadership Academy Attendance Request

That Council approve costs for registration, accommodation, transportation, and incidentals for Councillor Jeremy Loveday to attend the Local Government Leadership Academy conference from Jan.31-Feb 2. 2018.

#### 9. Johnson Street Bridge Quarterly Update Report

That Council receive the report of January 8, 2018 for information.

#### 10. <u>Letter form the District of West Kelowna</u>

That Council that the correspondence dated December 13, 2017 from the District of West Kelowna be received for information.

# 11. <u>Rezoning Application No. 00602 & Development Permit with Variances Application No. 00065 for 736 Princess Avenue and Associated Official Community Amendment (Rock Bay)</u>

#### Rezoning Application No. 00602

That Council direct staff to:

- 1. work with the applicant on a proposal that complies with the land use and density policies in the Official Community Plan and Downtown Core Area Plan.
- 2. work with the applicant to determine and secure a level of affordability in the project as a condition of the rezoning.

#### Development Permit with Variances Application No. 00065

That Council direct staff to work with the applicant to revise the proposal to comply with the OCP and reduce the magnitude of the parking variance and refer the application to the Advisory Design Panel, with a request that the Panel pay particular attention to:

- 1. The transition to the buildings along Princess Avenue.
- 2. Overall massing, architectural elements and finishes to ensure the integration with the local neighbourhood.
- 3. Type of glazing on the building.

### 12. Development Variance Permit No. 00186 for 1322 Rockland Avenue

That Council decline Development Variance Permit Application No. 00186 for the property located at 1322 Rockland Avenue.

## 13. <u>Application for a Structural Change to increase the occupant load for a Liquor Primary License (300068), Upstairs Cabaret, 15 Bastion Square</u>

That Council direct staff to provide the following response to the Liquor Licensing Agency:

- 1. Council, after conducting a review with respect to noise and community impacts, does support the application of Upstairs Cabaret, located at 15 Bastion Square for a structural change to increase the occupant load from 300 to 500 persons.
  - Providing the following comments on the prescribed considerations:
  - 1. The impact of noise on the community in the vicinity of the establishment has been considered. The consideration of noise related to the Upstairs Cabaret recognized that noise is partly due to the sound system as a constant which is not substantially

- impacted by occupant load. The impacts of the increased occupant load were also considered and are consistent with uses contemplated for the area and therefore supportable.
- 2. If the application is approved, the net impact on the community is expected to be positive economically as the approval supports the request of the business and presumably their long term viability as a local entertainment destination and as a local employer.
- 3. The views of residents were solicited via a mail out to neighbouring property owners and occupiers within 100 metres of the licensed location and a notice posted at the property. The City received 39 letters in support of the application and 5 letters opposed to the application. The letters of opposition describe issues resulting from patrons leaving the establishment which include, noise, loud use of profanities, vomiting and the overall impact this has on the occupants and business of the Victoria Regent Hotel.
  - Letters of support commonly noted the proposed capacity is needed to support local talent with adequately sized venues. Respondents also supported the application for the impact it would have on reducing queue times and improved atmosphere, both to the benefit of patrons.
- 4. Council recommends the issuance of the license.



# **Council Report**For the Meeting of January 25, 2018

To:

Council

Date:

January 19, 2018

From:

C. Coates, City Clerk

Subject:

Zoning Regulation Bylaw, Amendment Bylaw (No. 1134) No. 18-016

#### RECOMMENDATION

That Council consider first and second readings of Bylaw No. 18-016.

# **BACKGROUND**

Attached for Council's initial consideration is a copy of the proposed Bylaw No. 18-016.

The issue came before Council on October 26, 2017 where the following resolution was approved:

# Rezoning Application No. 00569 and Development Permit with Variances Application No. 00044 for 540 Discovery Street and 2000 & 2010 Government Street

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00569 for 540 Discovery Street and 2000 & 2010 Government Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set.

Respectfully submitted,

Chris Coates

City Clerk

Report accepted and recommended by the City Manager:

Date:

#### **List of Attachments:**

Bylaw No. 18-016

# A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to amend the Zoning Regulation Bylaw by adding "brewpub" as a permitted use in the M-G-3 Zone, Government Light Industrial 3 District.

The Council of The Corporation of the City of Victoria enacts the following provisions:

# **Title**

1 This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1134)".

# **Zoning Regulation Bylaw**

- 2 Bylaw No. 80-159, the Zoning Regulation Bylaw, is amended as follows:
  - (a) in Part 7.52 M-G-3 Zone, Government Light Industrial 3 District of Schedule B by repealing section 1(d) and replacing it with the following sections:
    - "(d) retail;
    - (e) brewpub."

READ A FIRST TIME the	day of	2018
READ A SECOND TIME the	day of	2018
Public hearing held on the	day of	2018
READ A THIRD TIME the	day of	2018
ADOPTED on the	day of	2018

CITY CLERK

# A BYLAW OF THE CITY OF VICTORIA

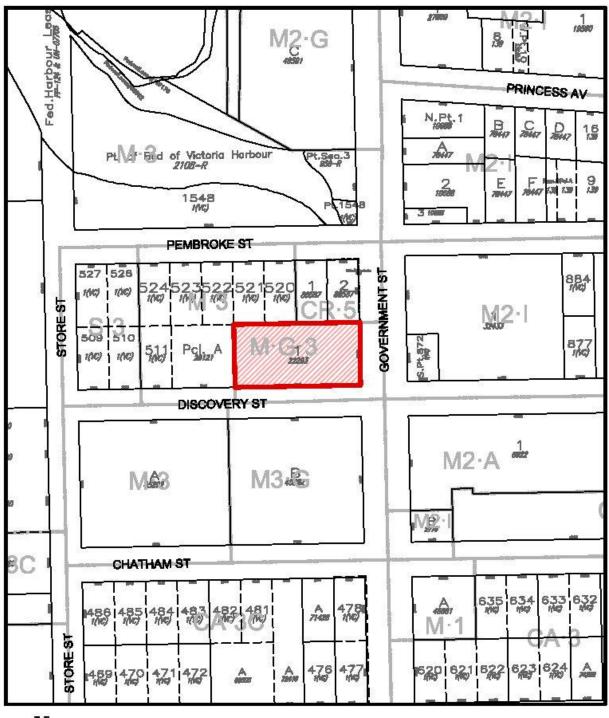
The purpose of this Bylaw is to amend the Zoning Regulation Bylaw by adding "brewpub" as a permitted use in the M-G-3 Zone, Government Light Industrial 3 District, which would allow for a brewpub on the land known as 2000 and 2010 Government Street and 540 Discovery Street.

The Council of The Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1134)".
- 2 Bylaw No. 80-159, the Zoning Regulation Bylaw, is amended as follows:
  - (a) in Part 7.52 M-G-3 Zone, Government Light Industrial 3 District of Schedule B by repealing section 1(d) and replacing it with the following sections:
    - "(d) retail;
    - (e) brewpub."

READ A FIRST TIME the	day of	2018
READ A SECOND TIME the	day of	2018
Public hearing held on the	day of	2018
READ A THIRD TIME the	day of	2018
ADOPTED on the	day of	2018

CITY CLERK





540 Discovery Street and 2000 & 2010 Government Street Rezoning No.00569





# Council Report

For the Meeting of January 25, 2018

To:

Council

Date:

January 19, 2018

From:

C. Coates, City Clerk

Subject:

Zoning Regulation Bylaw, Amendment Bylaw (No. 1137) No. 18-011

#### RECOMMENDATION

That Council consider first and second readings of Bylaw No. 18-011.

#### **BACKGROUND**

Attached for Council's initial consideration is a copy of the proposed Bylaw No. 18-011.

The issue came before Council on December 14, 2017 where the following resolution was approved:

# Rezoning and Development Permit with Variances Application No. 00578 for 1410 Myrtle Avenue

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No.00578 for 1410 Myrtle Avenue, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set.

Respectfully submitted,

Chris Coates

City Clerk

Report accepted and recommended by the City Manager:

Date:

# **List of Attachments:**

Bylaw No. 18-011

# A BYLAW OF THE CITY OF VICTORIA

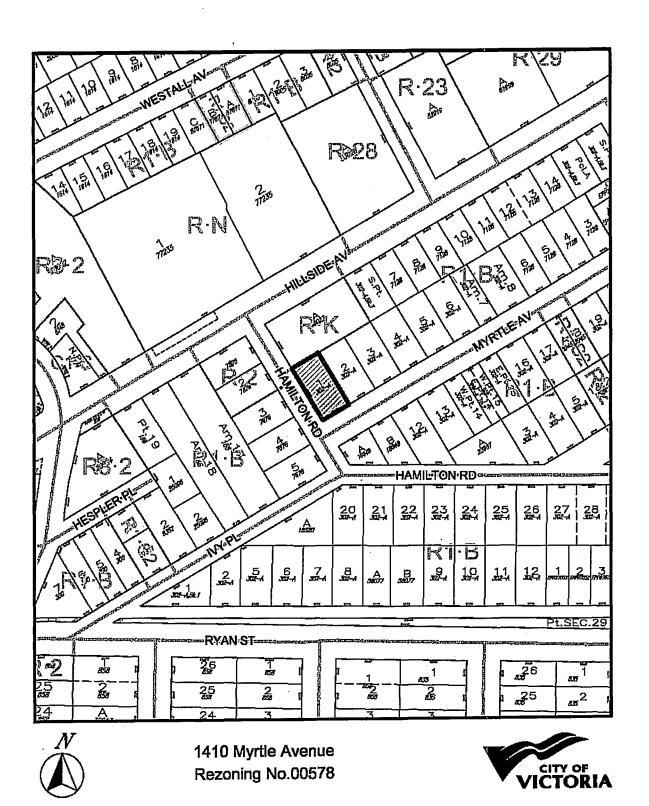
The purposes of this Bylaw are to amend the Zoning Regulation Bylaw by rezoning the land known as 1410 Myrtle Avenue from the R1-B Zone, Single Family Dwelling District, to the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

The Council of The Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1137)".
- The land known as 1410 Myrtle Avenue, legally described as Lot 1, Block 3, Section 29-30, Victoria District, Plan 302A and shown hatched on the attached map, is removed from the R1-B Zone, Single Family Dwelling District, and placed in the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

READ A FIRST TIME the	day of	2018
READ A SECOND TIME the	day of	2018
Public hearing held on the	day of	2018
READ A THIRD TIME the	day of	2018
ADOPTED on the	day of	2018

CITY CLERK



#### A BYLAW OF THE CITY OF VICTORIA

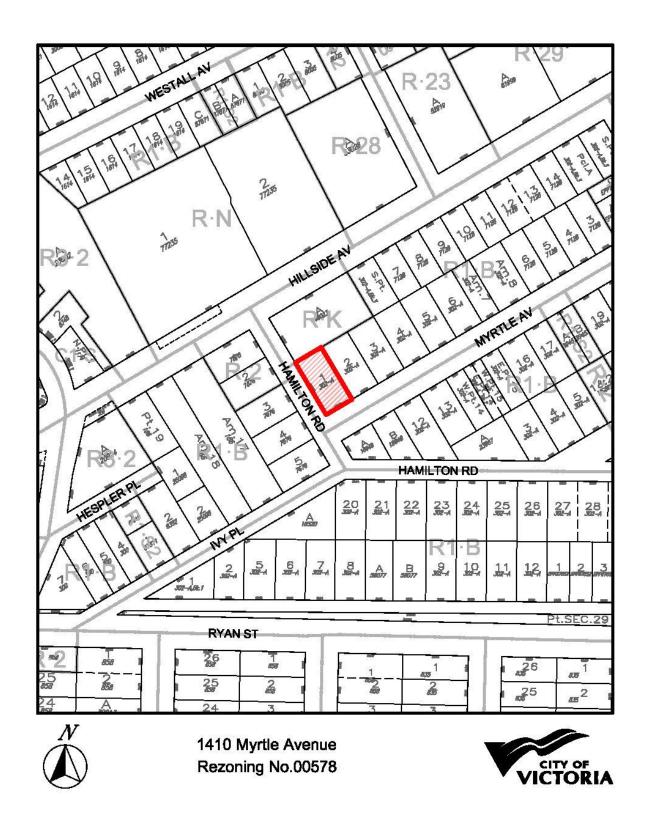
The purposes of this Bylaw are to amend the Zoning Regulation Bylaw by rezoning the land known as 1410 Myrtle Avenue from the R1-B Zone, Single Family Dwelling District, to the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

The Council of The Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1137)".
- The land known as 1410 Myrtle Avenue, legally described as Lot 1, Block 3, Section 29-30, Victoria District, Plan 302A and shown hatched on the attached map, is removed from the R1-B Zone, Single Family Dwelling District, and placed in the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

READ A FIRST TIME the	day of	2018
READ A SECOND TIME the	day of	2018
Public hearing held on the	day of	2018
READ A THIRD TIME the	day of	2018
ADOPTED on the	day of	2018

CITY CLERK





# Council Report For the Meeting of January 25, 2018

To:

Council

Date:

January 11, 2018

From:

Jonathan Tinney, Director of Sustainable Planning and Community Development

Subject:

Proposed Minor Amendment to the R1-G Zone, Gonzales Single Family Dwelling

District

#### RECOMMENDATION

That Council give first and second reading and direct staff to set the Public Hearing for the attached Zoning Regulation Bylaw Amendment Bylaw No. 18-026 to amend the R1-G Zone, Gonzales Single Family Dwelling District.

#### **EXECUTIVE SUMMARY**

The purpose of this report is to provide an update on the following motion moved by Council on June 9, 2016:

"That Council instruct staff to prepare the proposed Zoning Regulation Bylaw amendment to correct and clarify the following:

- 1. Amend the R1-G Zone, Gonzales Single Family District, by amending the wording relating to building setbacks from the waterfront to address minor drafting errors.
- 2. Amend the R1-B-GS4-C1 Zone, Single Family Dwelling with Garden Suite and Limited Commercial Moss Street District, by deleting the "m" after maximum number of storeys.
- 3. Amend the CA-72 Zone, Fort Street Commercial Residential District, replacing the word "minimum" with "maximum" as it applies to height.
- 4. Amend the R-76 Zone, Oak Bay Avenue Multiple Dwelling District, underlining the defined term "lot lines".
- 5. Amend the R1-S1 Zone, Restricted Small Lot (One Storey) District and R1-S2 Zone, Restricted Small Lot (Two Storey) District, to address minor drafting errors relating to underlining and the unit of measurement for rear setback requirements.
- 6. Amend the M2-I Zone, Douglas-Blanshard Industrial District, to remove reference to "work-live".
- 7. Delete the following redundant zones:
  - i. C-3H Zone. Harbour Commercial District
  - ii. C-4H Zone, Harbour Activity District.
- 8. Amend the R-2 Zone, Two Family Dwelling District, to include the new regulations for low-density residential zones relating to outdoor features.
- 9. Define the term "Street".
- 10. Amend the definition of "Half Storey" to reference "first storey area" instead of "ground floor

area".

11. Amend the definition of "Site Coverage" by replacing the word "structure" with the word "building" and by clarifying that accessory garden structures, balconies and roof projections are excluded from site coverage calculations."

The proposed amendments to the *Zoning Regulation Bylaw* are being advanced by staff as application volumes permit. However, staff fell that there is a greater degree of urgency in correcting a drafting error in the R1-G Zone, Gonzales Single Family Dwelling District relating to building setbacks from the waterfront, so it is being advanced independently.

# Background

Given the age, size and complexity of the *Zoning Regulation Bylaw* staff bring forward recommended improvements to the Bylaw for Councils consideration from time to time. These improvements may relate to minor technical issues (such as the matter identified in this report), or they may respond to more complex issues (for example, the review of Schedule C: Off-Street Parking Requirements) where the Bylaw needs to be amended to bring it in line with current best practice and development standards.

# Proposed Amendments to the R1-G Zone, Gonzales Single Family Dwelling District

Subsection 1.6.5 (c) of the R1-G Zone, Gonzales Single Family Dwelling District, relates to the rear yard setback from the waterfront and reads as follows:

c. <u>Rear yard setback</u> – waterfront <u>lot</u> (minimum) 36.5m from the <u>front lot line</u>

The purpose of this regulation is to ensure that buildings do not encroach more than 36.5m from the front lot line towards the waterfront. However, the use of the word "minimum" requires that a building must actually project towards the waterfront beyond a point measured 36.5m from the front lot line. In addition, the use of the defined term <a href="setback">setback</a> does not work in the context of this regulation as it means the distance between the front lot line and the main face of the building. This was an error made when drafting the R1-G Zone and to address this issue staff recommend that Council consider the following replacement wording:

c. Notwithstanding any other provisions in this Zone, no <u>building</u> or portion of a <u>building</u> shall be placed or erected on a waterfront <u>lot</u> beyond 36.5m of the <u>front lot line</u> of that <u>lot</u>

The proposed change is consistent with the previous version of the Bylaw and correcting it will ensure a common understanding that buildings, including accessory buildings and garden suites, may not be located immediately adjacent to the public shoreline.

#### Proposed Gonzales Neighbourhood Plan

The proposed change is consistent with the emerging *Gonzales Neighbourhood Plan* which includes policies relating to the retention and enhancement of the coastal bluff ecosystem along the Gonzales Bay and Ross Bay shoreline.

# Conclusion

The proposed amendment to the R1-G Zone, Gonzales Single Family Dwelling District, responds to a minor drafting error. The proposed minor revision to the wording of the Bylaw will provide clarity where the existing wording causes confusion and does not fully or accurately address the intent of the Bylaw.

Respectfully submitted,

Jim Handy

Senior Planner – Development Agreements

**Development Services** 

Jonathan Tinney, Director

Sustainable Planning and Community

Development Department

Report accepted and recommended by the City Manager:

Date:

# A BYLAW OF THE CITY OF VICTORIA

The purposes of this Bylaw is to amend the R1-G Zone, Gonzales Single Family Dwelling District to update building siting regulations applicable to waterfront lots.

The Council of The Corporation of the City of Victoria enacts the following provisions:

# Title

This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1142)".

# **Zoning Regulation Bylaw**

- **2** Bylaw No. 80-159, the Zoning Regulation Bylaw, is amended as follows:
  - (a) section 1.6.5 of Part 1.6 R1-G Zone, Gonzales Single Family Dwelling District is amended:
    - (i) by repealing paragraph c.;
    - (ii) by re-lettering paragraphs d through h as c through g; and
    - (iii) by adding the following new paragraph:
      - "h. Notwithstanding any other provisions applicable to this Zone, no building or portion of a building shall be placed or erected on a waterfront lot beyond 36.5m of the front lot line of that lot";

#### **Effective Date**

**3** This Bylaw comes into force on adoption.

READ A FIRST TIME the	day of	2018
READ A SECOND TIME the	day of	2018
Public hearing held on the	day of	2018
READ A THIRD TIME the	day of	2018
ADOPTED on the	day of	2018

CITY CLERK MAYOR



# Council Meeting Report For the Meeting of January 25, 2018

To:

Council

Date:

January 24, 2018

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Consideration of Withholding Building Permit No.054389 for 161-167 Robertson Street to Ensure Consistency with Proposed Amendments to the

R1-G Zone, Gonzales Single Family Dwelling District

#### RECOMMENDATION

That Council direct staff to withhold Building Permit No. 054389, pending consideration of proposed amendments to the R1-G Zone, Gonzales Single Family Dwelling District, as the Building Permit application proposes buildings and outdoor features on a waterfront lot that would be located beyond 36.5 metres from the front lot line.

#### LEGISLATIVE AUTHORITY

In accordance with Section 463 of the *Local Government Act*, Council may withhold the issuance of a Building Permit where the application is inconsistent with a Bylaw under preparation.

### **EXECUTIVE SUMMARY**

The purpose of this report is to provide Council with information, analysis and recommendations related to a Building Permit application that has been received for the property located at 161-167 Robertson Street. The application is inconsistent with a bylaw under preparation to amend the R1-G Zone, Gonzales Single Family Dwelling District; the motion passed by Council on June 9, 2016, states:

"That Council instruct staff to prepare the proposed Zoning Regulation Bylaw Amendment to correct and clarify the following:

- Amend the R1-G Zone, Gonzales Single Family Dwelling District, by amending the wording relating to building setbacks from the waterfront to address minor drafting errors.
- 2. Amend..." (further unrelated amendments listed)

The report associated with this direction, identified the need to ensure that the bylaw clearly expressed the intent of prohibiting buildings and structures from being located further than 36.5 metres from the front lot line; thereby, ensuring rear yards adjacent to the shoreline are kept free of development unless an alternate Council or Board of Variance approval is achieved.

This initiative is also consistent with:

- the previous version of the R1-G Zone
- the current Gonzales Neighbourhood Plan
- the draft Gonzales Neighbourhood Plan.

On January 23, 2018, the City received a Building Permit application to construct an accessory building, pool and related walls and stairs in close proximity to the shoreline at the subject site. Unfortunately, the applicant had been in discussions with newer staff members who were not aware of the direction to correct the Bylaw and the applicants were not advised accordingly. However, it appears the applicant was aware of the draft Gonzales Neighbourhood Plan which advances policies related to shoreline protection, and there are several documented discussions with the owner on file (some that predate the owner's purchase of the property) detailing potential challenges that would be faced if there was a desire to achieve new siting permissions similar to the property to the west, and that staff would not support a garden suite in close proximity to the shoreline. The site is complicated as there are four existing houses on the property that may have legal non-conforming status.

Under Section 463 of the Local Government Act, once Council passes a resolution to make an amendment to the Zoning Regulation Bylaw, if a Building Permit is received that is inconsistent with the directed amendment, Council may withhold the Building Permit for 30 days pending consideration of the proposed bylaw amendments. Council may also extend withholding the Building Permit for an additional 60 days.

The proposed Zoning Bylaw Amendments will most likely be considered at a Public Hearing on February 8, 2018, at which time Council could formally decide whether to amend the Bylaw or not. If the amendments are approved and Council passes the resolution proposed in this report, the application would be subject to the amended R1-G Zone. In this scenario, the applicant may still pursue some sort of development proposal that sites buildings and structures closer to the shoreline than the Zoning Bylaw specifies, either through a Development Variance Permit application, which Council would consider, or through an application to the Board of Variance.

If Council does not approve the proposed Zoning Bylaw Amendments then all waterfront property owners subject to the R1-G Zone would be able to site buildings and structures in close proximity to the shoreline.

If Council passes the proposed resolution but the bylaw amendments are not adopted, the applicant will be entitled to damages for delay; however, given the Building Permit Application was just received and the likelihood that Council will consider the proposed amendments in two weeks, the delay would be negligible.

If Council wishes to allow the property owner at 161 Robertson to proceed with their application and obtain a Building Permit under the existing Bylaw regardless of the proposed amendments, then they should not pass the resolution directing staff to withhold the Building Permit. Under this scenario, Council may still approve the proposed Bylaw Amendments which would then apply to all other properties in the R1-G Zone.

### CONCLUSIONS

In summary, if Council would like the proposed development for 161-167 Robertson to be subject to the proposed amended provisions of the R1-B Zone, which would require new buildings and structures to be located away from the shoreline, then they should direct staff to withhold Building Permit No. 054389. Under this scenario, the applicant may still pursue a form

of development which locates buildings closer to the shoreline than the proposed R1-G Zone Amendments specify, but approval would be subject to Council or Board of Variance consideration.

# ALTERNATE MOTION

That Council not pass the resolution directing staff to withhold Building Permit No. 054389.

Respectfully submitted,

Alison Meyer

Assistant Director

Development Services Division

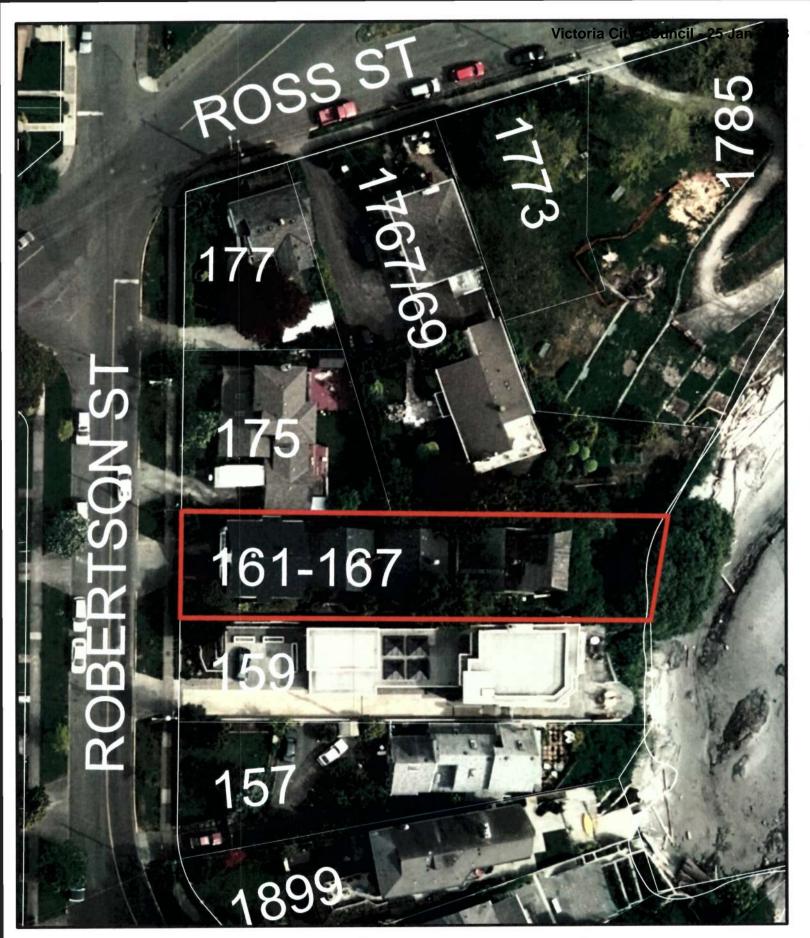
Jonathan Tinney, Director

Sustainable Planning and Community

Development Department

Report accepted and recommended by the City Managers

Date





161 - 167 Robertson



#### NO. 17-053

#### A BYLAW OF THE CITY OF VICTORIA

The purposes of this Bylaw are to amend the Zoning Regulation Bylaw by creating the C1-S2 Zone, Limited Commercial Service Station (Cannabis) District, and to rezone land known as 603 Gorge Road East from the C1-S Zone, Limited Commercial Service Station District to the C1-S2 Zone, Limited Commercial Service Station (Cannabis) District.

The Council of The Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1104)".
- Bylaw No. 80-159, the Zoning Regulation Bylaw, is amended in the Table of Contents of Schedule "B" under the caption PART 4 General Commercial Zones by adding the following words:
  - "4.84 C1-S2 Limited Commercial Service Station (Cannabis)"
- The Zoning Regulation Bylaw is also amended by adding to Schedule B after Part 4.83 the provisions contained in Schedule 1 of this Bylaw.
- The land known as 603 Gorge Road East, legally described as Lot 1, Section 4, Victoria District, Plan 5362 and shown hatched on the attached map, is removed from the C1-S Zone, Limited Commercial Service Station District, and placed in the C1-S2 Zone, Limited Commercial Service Station (Cannabis) District.

READ A FIRST TIME the	23 <sup>rd</sup>	day of	November	2017
READ A SECOND TIME the	23 <sup>rd</sup>	day of	November	2017
Public hearing held on the	14 <sup>th</sup>	day of	December	2017
READ A THIRD TIME the	14 <sup>th</sup>	day of	December	2017
ADOPTED on the		day of		2018

CITY CLERK

# PART 4.84 – C1-S2 ZONE, LIMITED COMMERCIAL SERVICE STATION (CANNABIS) DISTRICT

# 4.84.1 Permitted Uses in this Zone

The following uses are the only uses permitted in this Zone:

- a. Uses permitted in the C1-S Zone, Limited Commercial Service Station District; and
- b. <u>Storefront cannabis retailer</u> provided that only one <u>storefront cannabis retailer</u> is permitted to operate on a single lot.

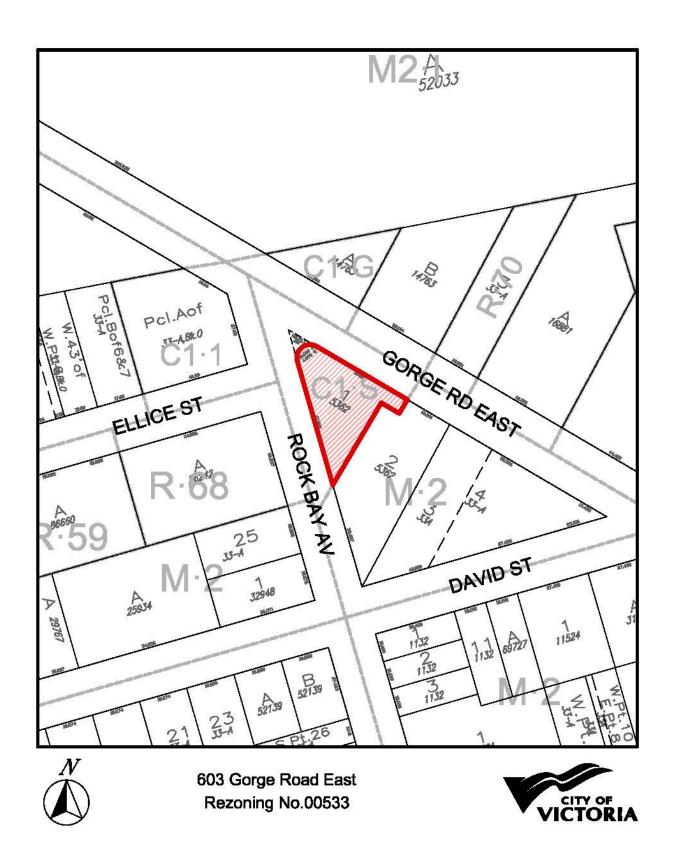
### 4.84.2 Size & Location of Uses

A storefront cannabis retailer must:

- a. not occupy more than 50m2; and
- b. be located on the ground floor.

# 4.84.3 General Regulations

 Subject to the regulations in this Part 4.84, the regulations in the C1-S Zone, Limited Commercial Service Station District apply in this Zone.



### **TEMPORARY BORROWING BYLAW, 2018**

# A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to provide for the borrowing of money that may be necessary to meet the current lawful expenditures of the City.

#### Contents

- 1 Title
- 2 Definition
- 3 Borrowing authorized
- 4 Form of borrowing
- 5 Time of repayment
- 6 Tax revenue to be used for repayment

Under its statutory powers, including section 177 of the *Community Charter*, the Council of the City of Victoria enacts the following provisions:

#### **Title**

1 This Bylaw may be cited as the "TEMPORARY BORROWING BYLAW, 2018".

#### **Definition**

2 In this Bylaw, "Director" means the City's Director of Finance.

# **Borrowing authorized**

- The Director may borrow, on behalf of the City, on the credit and for the purposes of the City, from any bank, credit union, corporation, or other person, as the Director may from time to time consider appropriate, an amount of money not exceeding \$10 million.
  - (2) The Director must not borrow the money described in subsection (1) at a rate of interest that exceeds the prime rate of interest charged by the Royal Bank of Canada at the time when the lender imposes a rate of interest.

#### Form of borrowing

- **4** (1) The Director may borrow by means of bank overdrafts.
  - (2) Where the borrowing is other than by way of bank overdrafts, the form of an obligation to be given as an acknowledgement of the liability must be a promissory note, demand note, or a banker's acceptance, sealed with the seal of the City and signed by the Mayor and the Director.

# Time of repayment

5 The money borrowed under this Bylaw and any interest on it must be repaid on or before December 31, 2018.

# Tax revenue to be used for repayment

**6** Revenue from all property value taxes must be used as necessary to repay the money borrowed under this Bylaw.

READ A FIRST TIME the	11 <sup>th</sup>	day of	January	2018.
READ A SECOND TIME the	11 <sup>th</sup>	day of	January	2018.
READ A THIRD TIME the	11 <sup>th</sup>	day of	January	2018
ADOPTED on the		day of		2018.

CITY CLERK MAYOR