

<u>UPDATED AMENDED AGENDA - VICTORIA CITY COUNCIL</u> <u>MEETING OF APRIL 28, 2016, AT 6:30 P.M.</u>

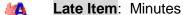
<u>Council Chambers, City Hall, 1 Centennial Square</u> Located on the traditional territory of the Esquimalt and Songhees People

Victoria Conservatory of Music - Brass Choir Performance taught by Scott MacInnes
Trumpet: Andrew McNamara, David Watson, Evan Overman
Horn: Edith Margaret Gruber, Janet Holland, Lindsey Harris, Ben Johnson
Trombone: Martha Juillerat, Ronald Radford. Euphonium: Dennis Latham

A. APPROVAL OF AGENDA

B. READING OF MINUTES

- 1. Minutes from the Special Council Meeting held March 17, 2016
- 2. Minutes from the Special Council Meeting held March 24, 2016
- 3. Minutes from the Special Council Meeting held April 7, 2016
- 4. Minutes from the Special Council Meeting held April 14, 2016
- 5. Minutes from the Regular Council Meeting held April 14, 2016



C. REQUESTS TO ADDRESS COUNCIL (Maximum 6)

1. Aida Gordon: Tent City - Withdrawn



- 2. Susan Storey-Cooper: Hygiene
- 3. Rowena Locklin: Hillside at Graham Crosswalk
- 4. Kira Kelly: Services for People with Disabilities who are Higher Functioning
- 5. Late Item: Edward Pullman: Biketoria



6. **Late Item**: Tarek Adam: Experience with the Garden Suite Process



D. PROCLAMATIONS

- 1. "National Missing Children's Month and Missing Children's Day" May 2016
- "Huntington Awareness Month" May 2016
- "Putting Investors First Month" May 2016
- 4. "Brain Tumour Awareness Month" May 2016

E. PUBLIC AND STATUTORY HEARINGS

1. Development Permit with Variances Application No. 00001 for 1115 and 1117 Caledonia Avenue

Council is considering authorizing a Development Permit with Variances for the purpose of constructing a new fourplex

a. **Hearing**

Development Permit with Variances Application No. 00001

The Council of the City of Victoria will consider issuing a Development Permit with Variances for the land known as 1115 & 1117 Caledonia Avenue, in Development Permit Area 16, for purposes of approving the exterior design and finishes for a new multiple dwelling consisting of four dwelling units as well as landscaping, and associated variances with respect to number of storeys, roof decks and setbacks.

The Development Permit will vary the following requirements of the *Zoning Regulation Bylaw* R-74 Zone, Ground-Oriented Multiple Dwelling District:

- Part 3.97(4)(2) Increase the maximum number of storeys from 1.5 storeys to 2.5 storeys
- Part 3.97(4)(3) Allow roof decks above the second storey
- Part 3.97(5)(1) Reduce the minimum front yard setback from 5.9m to 4.9m
- Part 3.97(5)(2) Reduce the minimum rear yard setback from 20m to 19m
- Part 3.97(5)(4) Reduce the minimum side yard setback (west) from 3.9m to 1.5m
- Part 3.97(5)(5) Reduce the combined side yard setback from 5.4m to 5.02m.

Late Item: Presentation

Close of Hearing - Consideration of Approval

b. <u>Development Permit with Variances Approval</u>: To consider final approval of the application, the following motion is in order:

That Council authorize the issuance of Development Permit with Variances Application No. 00001 for 1115 and 1117 Caledonia Street, in accordance with:

- 1. Plans date stamped March 14, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
 - a. Part 3.97(4)(2) Increase the maximum number of storeys from 1.5 storeys to 2.5 storeys;
 - b. Part 3.97(4)(3) Allow roof decks above the second storey;
 - c. Part 3.97(5)(1) Reduce the minimum front yard setback from 5.9m to 4.9m:
 - d. Part 3.97(5)(2) Reduce the minimum rear yard setback from 20m to 19m.
 - e. Part 3.97(5)(4) Reduce the minimum side yard setback (west) from 3.9m to 1,5m;

- f. Part 3.97(5)(5) Reduce the combined side yard setback from 5.4m to 5.02m.
- 3. The Development Permit lapsing two years from the date of this resolution.
- 2. Development Variance Permit Application No. 00170 for 704 Robleda Crescent

Council is considering authorizing a Development Variance Permit for the purposes of installing a secondary suite in a single family dwelling by increasing its floor area by 132m2

a. **Hearing**



Development Variance Permit Application No. 00170

The City of Victoria will be considering the issuance of a Development Variance Permit for the land known as 704 Robleda Crescent for the purpose of adding a secondary suite to a single family dwelling and varying certain requirements of the *Zoning Regulation Bylaw* namely:

 Increasing the maximum floor area of an addition to a single family dwelling from 20m2 to 132m2 with the installation of a secondary suite

<u>Late Item</u>: Correspondence

Close of Hearing - Consideration of Approval

b. <u>Development Permit with Variances Approval</u>: To consider final approval of the application, the following motion is in order:

That Council authorize the issuance of Development Variance Permit Application No. 00170 for 704 Robleda Crescent, in accordance with:

- 1. Plans date stamped February 10, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variance:
 - i. Schedule J Section 2.a to increase the maximum floor area of an addition to a single family dwelling from 20m2 to 132m2 with the installation of a secondary suite
- 3. The Development Permit lapsing two years from the date of this resolution.
- 3. Heritage Designation Applications No. 000145, No. 000146, and No. 000147 for 580, 584, and 588 Michigan Street

Council is considering designating as protected heritage the properties at 580, 584, and 588 Michigan Street

- a. Public Hearing Heritage Designation Application No. 000145

 Under the provisions of the Local Government Act, the City of Victoria intends to designate the exterior of the building located at 580 Michigan Street, legally described as Lot 4, District Lots 1741 and 1742, Victoria City, Plan EPP54040, as protected heritage property, under Heritage Designation (580 Michigan Street) Bylaw No. 16-018.
- b. Public Hearing Heritage Designation Application No. 000146

Under the provisions of the Local Government Act, the City of Victoria intends to designate the exterior of the building located at 588 Michigan Street, legally described as Lot 6, District Lots 1742 and 1743, Victoria City, Plan EPP54040, as protected heritage property, under Heritage Designation (588 Michigan Street) Bylaw No. 16-020.

c. Public Hearing - Heritage Designation Application No. 000147

Under the provisions of the Local Government Act, the City of Victoria intends to designate the exterior of the building located at 584 Michigan Street, legally described as Lot 5, District Lots 1742 and 1743, Victoria City, Plan EPP54040, as protected heritage property, under Heritage Designation (584 Michigan Street) Bylaw No. 16-019.

Close of Hearing - Consideration of Approval

d. **Bylaw Approval**: To consider approval of the applications, a motion for Third Reading of the bylaws is in order:

Heritage Designation (580 Michigan Street) Bylaw No.16-018

Heritage Designation (584 Michigan Street) Bylaw No.16-019

Heritage Designation (588 Michigan Street) Bylaw No. 16-020

e. **Bylaw Approval**: To consider final approval of the applications, a motion to Adopt the bylaws is in order:

Heritage Designation (580 Michigan Street) Bylaw No.16-018

Heritage Designation (584 Michigan Street) Bylaw No.16-019

Heritage Designation (588 Michigan Street) Bylaw No. 16-020

4. Heritage Designation Applications No. 000149 for 222 Dallas Road and No. 000148 for 226 Dallas Road

Council is considering designating as protected heritage the properties at 222 and 226 Dallas Road

a. Public Hearing - Heritage Designation Application No. 000149

Under the provisions of the Local Government Act, the City of Victoria intends to designate the exterior of the building located at 222 Dallas Road, legally described as Lot 23, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, under Heritage Designation (222 Dallas Road) Bylaw No. 16-021.

b. Public Hearing - Heritage Designation Application No. 000148

Under the provisions of the Local Government Act, the City of Victoria intends to designate the exterior of the building located at 226 Dallas Road, legally described as Lot 24, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, under Heritage

Designation (226 Dallas Road) Bylaw No. 16-022.

Close of Hearing - Consideration of Approval

c. <u>Bylaw Approval</u>: To consider approval of the application, a motion for Third Reading of the bylaws is in order:

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

d. **Bylaw Approval**: To consider approval of the application, a motion to Adopt of the bylaws is in order:

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

5. Heritage Alteration Permit with Variances Application No. 00213 for 623 Avalon Road

Council is considering a Heritage Alteration Permit with variances to rehabilitate the existing heritage-designated house as a duplex and add additional living space in a rear addition.

- a. Hearing Heritage Alteration Permit with Variances Application No. 00213
 - The City of Victoria will be considering the issuance of a Heritage Alteration Permit with variances for the land known as 623 Avalon Road and varying the Zoning Regulation Bylaw namely:
 - Reduce the front yard setback from 7.50m to 4.62m
 - Reduce the rear yard setback from 12.80m to 9.63m
 - Reduce the side yard setback (west) from 1.83m to 1.35m
 - Reduce the number of parking stalls from 2 to 1
 - Allow gravel surfacing for the parking stall
 - Reduce the rear yard coverage from 25% to 28.39%

Close of Hearing - Consideration of Approval

b. <u>Heritage Alteration Permit Approval</u>: To approve the heritage alteration permit with variances, the following motion is in order:

That Council authorize the issuance of the Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road in accordance with:

- 1. Plans date stamped February 29, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
- Part 2.1.5 (a) Relaxation for the minimum required front yard setback from 7.50m to 4.62m

- Part 2.1.5 (b) Relaxation for the minimum required rear yard setback from 12.80m to 9.63m
- Part 2.1.5 (c) Relaxation for the minimum required interior side yard setback (west) from 1.83m to 1.35m
- Schedule C, Section 4 Relaxation to the required number of off-street parking spaces to be provided from 2 to 1
- Schedule F, Section 5 (b) Relaxation to maximum allowable rear yard coverage from 25% to 28.39%.
- 3. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 4. Final plans to be generally in accordance with plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.

F. REQUESTS TO ADDRESS COUNCIL

1. Late Item: Mary Doody Jones: Regulating Building Amplification

44

2. Late Item: Ray Straatsma: Biketoria

4A

3. Late Item: Sean Shaw: Biketoria

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4. Late Item: Eric Doherty: Biketoria

44

5. Late Item: Neil Arason: Biketoria

ΔA

6. Late Item: Ian Robertson, Greater Victoria Harbour Authority: Biketoria

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G. UNFINISHED BUSINESS

1. 2015 Financial Statements



Report from April 21, 2016 Committee of the Whole

<u>Late Item</u>: Amendments to Appendix B - Audit Findings Report

H. REPORTS OF COMMITTEES

1. Committee of the Whole

- 1. Report from the Meeting held April 21, 2016
- 2. Report from the Meeting held April 28, 2016 Late Item: Report



I. NOTICE OF MOTIONS

J. BYLAWS

1. First Reading

- 1. Zoning Regulation Bylaw, Amendment Bylaw (No. 1065) No. 16-048

 A report and bylaw proposing to give first and second reading to Zoning Regulation Bylaw, Amendment Bylaw (No. 1065) for the rezoning application of 1705 Haultain Street
- 2. Administrative Fee Bylaw, Amendment Bylaw No. 4 No. 16-046

 A report and bylaw proposing to correct an error to the bylaw.
- 3. Sidewalk Cafes Regulation Bylaw No. 16-038

 A bylaw proposing to update the Sidewalk Cafe Regulation Bylaw so that the City may authorize the placement of movable and fixed structures on sidewalks within the City of Victoria.
- 4. Late Item: Ticket Bylaw, Amendment Bylaw (No. 9) No. 16-043

 A bylaw proposing to amend the Ticket Bylaw to reflect changes to offences under the Sidewalk Cafes Regulation Bylaw.

2. Second Reading

1. Five Year Financial Plan Bylaw, 2016 No. 15-091

A bylaw containing amendments from the bylaw that received first reading November 26, 2015, and proposing 2nd and 3rd readings of the bylaw to adopt the annual financial plan for the year 2016.

Late Item: Revised Schedule 5

- 2. Zoning Regulation Bylaw, Amendment Bylaw (No. 1065) No. 16-048
- 3. Administrative Fee Bylaw, Amendment Bylaw No. 4 No. 16-046
- 4. Sidewalk Cafes Regulation Bylaw No. 16-038
- 5. Ticket Bylaw, Amendment Bylaw (No. 9) No. 16-043

3. Third Reading

- 1. Five Year Financial Plan Bylaw, 2016 No. 15-091
- 2. Administrative Fee Bylaw, Amendment Bylaw No. 4 No. 16-046
- 3. Sidewalk Cafes Regulation Bylaw No. 16-038
- 4. Ticket Bylaw, Amendment Bylaw (No. 9) No. 16-043

4. Adoption

- 1. Vehicles for Hire Bylaw, Amendment Bylaw (No. 15) No. 16-042
- 2. Civic Expenditures Bylaw Repeal Bylaw No. 16-039

K. CORRESPONDENCE

L. NEW BUSINESS

1. To Set Public Hearings for the Meeting of Thursday, May 12, 2016

- 1. Rezoning Application No. 00498 for 1705 Haultain Street
- 2. Development Variance Permit No. 00007 for 1407 / 1409 May Street

M. QUESTION PERIOD

N. CLOSED MEETING

MOTION TO CLOSE THE APRIL 28, 2016 COUNCIL MEETING TO THE PUBLIC

That Council convene a closed meeting that excludes the public under Section 90 of the Community Charter for the reason that the following agenda items deal with matters specified in Sections 90(1) and/or (2) of the Community Charter, namely:

- <u>Section 90(2)(b)</u> the consideration of information received and held in confidence relating to negotiations between the municipality and a provincial government or the federal government or both, or between a provincial government or the federal government or both and a third party.
- 1. Late Item: Intergovernmental Relations (Deferred from the Special Closed Council meeting of April 28, 2016)
 --Mayor Helps

O. ADJOURNMENT



MINUTES - VICTORIA CITY COUNCIL

SPECIAL MEETING OF THURSDAY, MARCH 17, 2016, AT 10:01 A.M.

| | PLACE OF MEETING: | Council Chambers, City Hall | | | | | |
|---------------------|---|--|--|--|--|--|--|
| | PRESENT: | Mayor Helps in the Chair, Councillors Alto, Coleman, Loveday, Lucas, Madoff, Thornton-Joe, and Young | | | | | |
| | ABSENT: | Councillor Isitt | | | | | |
| | STAFF PRESENT: | J. Johnson – City Manager; J. Jenkyns - Deputy City Manager; C. Coates – City Clerk; C. Mycroft - Executive Assistant to the City Manager; K. Hamilton – Director of Citizen Engagement & Strategic Planning; P. Bruce - Fire Chief; J. Tinney - Director of Sustainable Planning & Community Development; F. Work – Director of Engineering & Public Works; P. Rantucci – Manager of Strategic Real Estate; J. O'Connor – Manager of Finance Planning; J. Huggett – Johnson Street Bridge Project Director; A. Ferguson – Recording Secretary | | | | | |
| | Motion: | | | | | | |
| | It was moved by Councillor Coleman, seconded by Councillor Lucas, that Council convene a closed meeting that excludes the public under Sections 90(1) and/or (2) of the Community Charter, namely: Section 90(1)(q) Litigation or potential litigation affecting the municipality. | | | | | | |
| | <u>section of the potential in</u> | <u>Carried Unanimously</u> | | | | | |
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| | APPROV | AL OF CLOSED AGENDA | | | | | |
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| | Motion: It was moved by Councillor Loveday, secon agenda. | ded by Councillor Coleman, that Council adopt the special closed | | | | | |
| | | Carried Unanimously | | | | | |
| | | | | | | | |
| | READIN | IG OF CLOSED MINUTES | | | | | |
| 1. | | conded by Councillor Loveday, that the closed Governance and | | | | | |
| | Priorities Committee meeting minutes of Jan | Carried Unanimously | | | | | |
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| UNFINISHED BUSINESS | | | | | | | |
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| 1. | <u>Litigation/Potential Litigation</u> | | | | | | |
| | Council received a presentation regarding li | tigation/potential litigation. | | | | | |
| <u>ADJOURNMENT</u> | | | | | | | |
| | It was moved by Councillor Loveday, seconded by Councillor Alto, that the Special Closed Council meeting adjourn. | | | | | | |
| | Time: 11:28 p.m. | | | | | | |
| | | <u>Carried Unanimously</u> | | | | | |
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| CE | RTIFIED CORRECT: | | | | | | |
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| CIT | Y CLERK | MAYOR OF THE CITY OF VICTORIA | | | | | |



MINUTES - VICTORIA CITY COUNCIL

SPECIAL MEETING OF THURSDAY, MARCH 24, 2016, AT 2:00 P.M.

PLACE OF MEETING: Songhees Nation Room, City Hall

PRESENT: Mayor Helps in the Chair, Councillors Alto, Coleman, Loveday,

Lucas, Madoff, Thornton-Joe, and Young

ABSENT: Councillor Isitt

STAFF PRESENT: J. Johnson – City Manager; P. Bruce - Fire Chief; J. Jenkyns -

Deputy City Manager; K. Hamilton - Director of Citizen Engagement & Strategic Planning; C. Coates - City Clerk; C. Mycroft - Executive Assistant to the City Manager; T. Soulliere - Director of Parks, Recreation & Facilities; S. Thompson - Director of Finance; P. Rantucci - Manager of Strategic Real Estate; F. Work - Director of Engineering & Public Works; J. Tinney - Director of Sustainable Planning & Community

Development; P. Martin – Recording Secretary.

Motion

It was moved by Councillor Coleman, seconded by Councillor Lucas, that Council convene a closed meeting that excludes the public under Sections 90(1) and/or (2) of the Community Charter; namely:

- <u>Section 90(e)</u>: The acquisition, disposition or expropriation of land or improvements, if the council considers that disclosure could reasonably be expected to harm the interest of the municipality;
- <u>Section 90(I)</u>: Discussions with municipal officers and employees respecting municipal objectives, measures and progress reports for the purposes of preparing an annual report under section 98 [annual municipal report].

Carried Unanimously

APPROVAL OF CLOSED AGENDA

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that Council the special closed Victoria City Council agenda be approved as amended.

Carried Unanimously

READING OF CLOSED MINUTES

1. Closed Governance and Priorities Committee Meeting of January 21, 2016

It was moved by Councillor Loveday, seconded by Councillor Lucas, that the closed Governance and Priorities Committee meeting minutes of January 21, 2016 be adopted.

Carried Unanimously

2. Special Closed Victoria City Council Meeting Minutes of March 10, 2016

It was moved by Councillor Loveday, seconded by Councillor Lucas, that the special closed Victoria City Council meeting minutes of March 10, 2016 be adopted.

Carried Unanimously

CORRESPONDENCE

3. Lease Extension Request

Council received a letter from B.C. Housing regarding a lease extension request.

The discussion and motion were recorded and kept confidential.

NEW BUSINESS

4. Consideration to Rise and Report

Carried Unanimously

Council received a report dated March 11, 2016, from the City Clerk, regarding a consideration to Rise and Report.

The discussion and motion were recorded and kept confidential.

5. Potential Land

Council received a report dated March 10, 2016, from the Manager of Strategic Real Estate, regarding potential land.

The discussion and motion were recorded and kept confidential.

6. Quarterly Municipal Update

Council received a verbal report from the City Manager, regarding a Quarterly Municipal Update.

The discussion was kept confidential.

ADJOURNMENT

It was moved by Councillor Alto, seconded by Councillor Coleman, that the Special Closed Council meeting adjourn.

Time: 3:06 p.m.

| CERTIFIED CORRECT: | | |
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| CITY CLERK | MAYOR OF THE CITY OF VICTORIA | |



MINUTES - VICTORIA CITY COUNCIL

SPECIAL MEETING OF THURSDAY, APRIL 7, 2016, AT 12:05 P.M.

PLACE OF MEETING: Council Chambers, City Hall

PRESENT: Mayor Helps in the Chair, Councillors Coleman, Lucas, Madoff,

Thornton-Joe and Young

ABSENT: Councillors Alto and Loveday

STAFF PRESENT: J. Johnson – City Manager; J. Jenkyns – Deputy City Manager;

J. Tinney – Director, Sustainable Planning & Community Development; K. Hamilton – Director, Citizen Engagement & Strategic Planning; F. Work – Director, Engineering & Public Works; T. Soulliere – Director, Parks, Recreation, & Facilities; S. Thompson – Director, Finance; C. Royle – Deputy Fire Chief; C. Coates – City Clerk; C. Mycroft – Executive Assistant to the City

Manager; P. Martin - Recording Secretary

Motion

It was moved by Councillor Coleman, seconded by Councillor Lucas, that Council convene a closed meeting that excludes the public under Sections 90(1) and/or (2) of the Community Charter; namely:

- <u>Section 90 1(a)</u> Personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the municipality or another position appointed by the municipality;
- <u>Section 90 1(e)</u> The acquisition, disposition or expropriation of land or improvements, if the council
 considers that disclosure could reasonably be expected to harm the interests of the municipality;
- <u>Section 90(2)(b)</u> The consideration of information received and held in confidence relating to negotiations between the municipality and a provincial government or the federal government or both, or between a provincial government or the federal government or both and a third party.

Carried Unanimously

APPROVAL OF CLOSED AGENDA

Motion:

It was moved by Councillor Thornton-Joe, seconded by Councillor Lucas, that Council adopt the special closed agenda.

Carried Unanimously

READING OF CLOSED MINUTES

1. Special Closed Victoria City Council Meeting Minutes of March 24, 2016

It was moved by Councillor Thornton-Joe, seconded by Councillor Coleman, that the special closed Victoria City Council meeting minutes of March 24, 2016, be adopted.

Carried Unanimously

UNFINISHED BUSINESS

1. Appointments to the Arts and Culture Master Plan Advisory Group

Council received a report dated March 24, 2016, regarding appointments to the Arts and Culture Master Plan Advisory Group.

The discussion and motion were recorded and kept confidential.

2. Lease and Licence of Use

Council received a report dated March 24, 2016, regarding a lease and licence of use.

The discussion and motion were recorded and kept confidential.

3. New Lease

Council received a report dated March 23, 2016, regarding a new lease.

The discussion and motion were recorded and kept confidential.

4. Intergovernmental Relations

Council received a verbal report regarding intergovernmental relations.

The discussion was recorded and kept confidential.

5. <u>Intergovernmental Relations</u>

Council received a verbal report regarding intergovernmental relations.

The discussion and motion were recorded and kept confidential.

ADJOURNMENT

It was moved by Councillor Coleman, seconded by Councillor Lucas, that the Special Closed Council meeting adjourn.

Time: 1:35 p.m.

Carried Unanimously

| CERTIFIED CORRECT: | |
|--------------------|-------------------------------|
| CITY CLERK | MAYOR OF THE CITY OF VICTORIA |



MINUTES - VICTORIA CITY COUNCIL

SPECIAL MEETING OF THURSDAY, APRIL 14, 2016, AT 10:58 A.M.

PLACE OF MEETING: Council Chambers, City Hall

PRESENT: Mayor Helps in the Chair, Councillors Alto, Coleman, Loveday,

Lucas, Madoff, and Young

ABSENT: Councillor Thornton-Joe

STAFF PRESENT: J. Johnson – City Manager; J. Jenkyns – Deputy City Manager; C.

Coates – City Clerk; F. Work – Director of Engineering & Public Works; J. Tinney – Director of Sustainable Planning & Community Development; K. Hamilton – Director of Citizen Engagement & Strategic Planning; P. Bruce – Fire Chief; S. Thompson – Director of Finance; T. Soulliere – Director of Parks, Recreation & Facilities; C. Mycroft – Executive Assistant to the City Manager; A. Ferguson –

Recording Secretary

Motion:

It was moved by Councillor Young, seconded by Councillor Lucas, that Council convene a closed meeting that excludes the public under Sections 90(1) and/or (2) of the Community Charter; namely:

- <u>Section 90 1(e)</u> the acquisition, disposition or expropriation of land or improvements, if the council considers that disclosure could reasonably be expected to harm the interests of the municipality.
- Section 90 1(g) litigation or potential litigation affecting the municipality.
- <u>Section 90 2(b)</u> the consideration of information received and held in confidence relating to negotiations between the municipality and a provincial government or the federal government or both, or between a provincial government or the federal government or both and a third party.

Carried Unanimously

APPROVAL OF CLOSED AGENDA

Motion:

It was moved by Councillor Alto, seconded by Councillor Coleman, that Council adopt the special closed agenda.

Amendment:

It was moved by Mayor Helps, seconded by Councillor Alto, that an item relating to intergovernmental relations be included on the agenda.

On the amendment: Carried Unanimously

On the main motion as amended: Carried Unanimously

READING OF CLOSED MINUTES

Motion:

It was moved by Councillor Loveday, seconded by Councillor Isitt, that the Special Closed Council meeting minutes of March 17, 2016, be adopted.

Carried Unanimously

UNFINISHED BUSINESS

1. Intergovernmental Relations

Council received a report regarding intergovernmental relations.

The discussion was recorded and kept confidential.

2. <u>Land Disposition</u>

Council discussed an item relating to land disposition.

The discussion and motion were recorded and kept confidential.

Litigation/Potential Litigation 3.

Council received a report regarding litigation/potential litigation affecting the City.

The discussion and motion were recorded and kept confidential.

ADJOURNMENT

It was moved by Councillor Young, seconded by Councillor Coleman, that the Special Closed Council meeting adjourn. Time: 12:35 p.m.

Carried Unanimously

| CERTIFIED CORRECT: | |
|--------------------|-------------------------------|
| CITY CLERK | MAYOR OF THE CITY OF VICTORIA |



MINUTES - VICTORIA CITY COUNCIL

MEETING OF THURSDAY, APRIL 14, 2016, AT 6:30 P.M.

PLACE OF MEETING: Council Chambers, City Hall

PRESENT: Mayor Helps in the Chair, Councillors Alto, Coleman, Isitt, Loveday,

Lucas, Madoff and Young.

ABSENT: Councillor Thornton-Joe.

STAFF PRESENT: J. Johnson – City Manager; P. Bruce – Fire Chief; C. Coates - City

Clerk; K. Hamilton – Director of Citizen Engagement & Strategic Planning; J. Jenkyns - Deputy City Manager; T. Soulliere - Director of Parks, Recreation & Facilities; S. Thompson – Director of Finance; J. Tinney – Director of Sustainable Planning & Community Development; F. Work – Director of Engineering & Public Works; L. Baryluk – Senior Planner; J. Handy – Senior Planner; C. Havelka -

Council Secretary.

APPROVAL OF AGENDA

The City Clerk outlined amendments to the agenda.

<u> Motion:</u>

It was moved by Councillor Madoff, seconded by Councillor Coleman, that the agenda be approved as amended.

Carried Unanimously

Amendment:

It was moved by Councillor Loveday, seconded by Councillor Alto, that Ashley Molinson, Deane Strongitharm, Zach Levine and Julia Jennings be added to Request to Address Council.

On the amendment:

Carried Unanimously

On the main motion as amended:

<u>Carried Unanimously</u>

READING OF MINUTES

Motion:

It was moved by Councillor Alto, seconded by Councillor Coleman, that the Regular Council meeting minutes of March 24, 2016, be approved.

Carried Unanimously

Motion:

It was moved by Councillor Alto, seconded by Councillor Coleman, that the Special Council meeting minutes of February 18, 2016, be approved.

Carried Unanimously

POETRY READING

The Poet Laureate, Yvonne Blomer, read a sonnet entitled "Conception, Acorn, Zygot, and History".

Bruce Rice, guest Poet, read a poem entitled "Glossary of Hills".

REQUESTS TO ADDRESS COUNCIL

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following speakers be permitted to address Council.

Carried Unanimously

1. Theresa Moylan: Subsidized Housing for Vulnerable Individuals

Outlined issues related to the need for affordable housing for families with disabled family members.

2. Bart Reed: Bike Lanes

Outlined issues related to bike lane design in comparison with downtown and Cook Street Village.

3. <u>Marg Gardiner: Biketoria</u>

Outlined issues related to the Biketoria project and the impact it will have in the James Bay neighbourhood.

4. Richard Wise: Urban Food Gardens

Requested a change to fence heights and outlined the importance of urban agriculture in the Rockland neighbourhood.

5. <u>Stephen Hammond: 24 Hour Police Protection needed in Neighbourhoods around the Occupation</u> Outlined issues related to the tent city at the court house and how it is impacting residents in the

neighbourhood.

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6. **David Wales: Tent City**

Outlined issues related to tent city and the impacts to residents in the area.

PROCLAMATIONS

It was moved by Councillor Coleman, seconded by Councillor Loveday, that the following Proclamations be endorsed:

- "World Wish Day" April 29, 2016 1.
- 2.
- "Highland Games Week" May 17 May 23, 2016
 "Earth Day Power Hour" 11:59 am 12:59 pm the Friday preceding Earth Day April 22, 2016 3
- 4. "Child Abuse Prevention Month" - April 2016

Carried Unanimously

PUBLIC AND STATUTORY HEARINGS

Councillor Lucas withdrew from the meeting at 7:14 p.m. due to a potential pecuniary conflict of interest due to her employer owning the hotel where she is employed and also owning 755-795 Market Street.

Rezoning Application No. 00497 for 755-795 Market Street and 766-770 Hillside Avenue

1. Public Hearing

1. Rezoning Regulation Bylaw, Amendment Bylaw (No. 1064) No. 16-032

To rezone the land known as 755-795 Market Street and 766-770 Hillside Avenue from the R3-2 Zone, Multiple Dwelling District and R1-B Zone, Single Family Dwelling District to the C1-HM Zone, Hillside and Market District, to permit transient accommodation, public buildings, home occupations and all those uses permitted in the C1-N Zone and permit an additional 207m2 of floor area.

2. Hillside Avenue and Blanshard Street Land Use Contract Discharge Bylaw

The purpose of this Bylaw is to discharge the Land Use Contract as it applies to the land known as 755-795 Market Street and 766-770 Hillside Avenue.

The land use regulations contained within the Land Use Contract will be superseded by the land use regulations enacted by Zoning Regulation Bylaw, Amendment Bylaw (1064) - No. 16-032.

Jim Handy (Senior Planner): Provided information regarding the application to rezone the property located at 755-795 Market Street and 766-770 Hillside Avenue to a new zone and to discharge the land use contract.

Mayor Helps opened the public hearing at 7:17 p.m.

John Keay (Architect): Provided information regarding the rezoning application which is to bring minor alterations into conformity to the current size and use of the building.

A Council member discussed with staff and the applicant the zoning permissions associated with this property.

Mayor Helps closed the public hearing at 7:19 p.m.

3. Bylaw Approval

It was moved by Councillor Alto, seconded by Councillor Coleman, that the following bylaw be given third reading:

Zoning Regulation Bylaw, Amendment Bylaw (No. 1064) 16-032

Carried Unanimously

4. Bylaw Approval

It was moved by Councillor Alto, seconded by Councillor Coleman, that the following bylaw be

Zoning Regulation Bylaw, Amendment Bylaw (No. 1064) 16-032

Carried Unanimously

5. Bylaw Approval

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaw be given third reading:

Land Use Contract Discharge (755-795 Market Street and 766-770 Hillside Avenue) 16-034

Carried Unanimously

6. Bylaw Approval

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaw be adopted:

Land Use Contract Discharge (755-795 Market Street and 766-770 Hillside Avenue) 16-034

Carried Unanimously

Councillor Lucas returned to the meeting at 7:20 p.m.

2. <u>Development Permit with Variances Application No. 000404 for 701 Tyee Road</u>

1. Continuation of Hearing from the March 24, 2016 Council Meeting Development Permit with Variance Application

The Council of the City of Victoria will consider issuing a Development Permit with Variances for the land known as 701 Tyee Road, in Development Permit Area 13: Core Songhees, for the purposes of constructing 144 residential units in three phases and varying the following requirements of the *Zoning Regulation Bylaw* namely:

- increasing the height for buildings in Phase 2 from 24m to 25.49m
- increasing the height for buildings in Phase 3 from 31m to 33m
- reducing the overall parking from 185 stalls to 178 stalls
- reducing the parking from 50 stalls to 49 stalls for Phase 1
- reducing bicycle storage from 40 stalls to 28 stalls for Phase 1
- reducing the north setback (Gaudin Road) from 3.5m to nil
- · reducing the south setback from 4m to 3.5m
- reducing the south setback from 4m to nil for Phases 1 and 2

<u>Jim Handy (Senior Planner)</u>: Outlined the purpose of the application for a development permit with variances for 701 Tyee Road and advised that revised plans, removing the garbage collection from Gaudin Road, were provided.

Mayor Helps opened the public hearing at 7:22 p.m.

<u>Chris Le Fevre (Proponent for the Railyards Development)</u>: Provided information and the rationale behind the plan for two buildings on this site and described the variances requested. He advised they have removed the garbage depot which will be sited elsewhere in the project and described the green wall treatment at the corner of Gaudin Road.

<u>Joost Bakker (Architect)</u>: Provided a presentation on the project and described the changes to Gaudin Road and the proposed landscaping that will mitigate the effect of the wall.

<u>Jim O'Connor (Regatta Landing):</u> Expressed concerns regarding the zero setback proposed on Gaudin Road.

<u>Josephine Nurse (Bonds Landing resident):</u> Expressed concerns regarding the concrete wall proposed on Gaudin Road.

Council discussed the following:

- The type of plantings proposed for the wall and how it will be maintained.
- The zero setback that is required as the solution for parking.
- The design guidelines for parking that guided the proposed setbacks.

Mayor Helps closed the public hearing at 7:42 p.m.

2. Development Permit with Variance Approval

It was moved by Councillor Madoff, seconded by Councillor Coleman, that Council authorize the issuance of Development Permit with Variances Application No. 000404 for 701 Tyee Road in accordance with:

- 1. Plans date stamped February 9, 2016 and plans showing the removal of the garbage holding area and additional landscaping date stamped April 8, 2016.
- Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - a. reduce the north setback (Gaudin Road) from 3.5m to nil
 - b. reduce the south setback from 4m to nil for Phases 1 and 2
 - c. reduce the south setback from 4m to 3.5m
 - d. increase the height in DA-H from 24m to 25.49m for Phase 2
 - e. increase the height in DA-J from 31m to 33m for Phase 3
 - f. reduce parking from 50 stalls to 49 stalls for Phase 1
 - g. reduce parking from 185 stalls to 178 stalls
 - h. reduce bicycle storage (Class 1) from 40 stalls to 28 stalls for Phase 1
- 3. The Development Permit lapsing two years from the date of this resolution.
- 4. The amendment to the *Railyards Master Development Agreement* being registered on title, to the satisfaction of staff.
- 5. Garbage facilities being provided within the building to the satisfaction of staff.
- 6. That Council authorize staff to execute an Encroachment Agreement for a fee of \$750 plus \$25 per m² of exposed shored face during construction, in a form satisfactory to staff.

Council discussed the motion:

- Noting the concerns raised regarding the setbacks which will be mitigated by the plantings and doesn't diminish the public realm.
- Support for the overall height and density of the proposal.
- This proposal replicates the look and feel of the Railyards project which has been successful.
- The applicant's response to concerns regarding the garbage collection area is supportable.

Carried Unanimously

3. Heritage Designation Application No. 000152 for 1728 Denman Street

1. Public Hearing

Heritage Designation Application No. 000152

Under the provisions of the Local Government Act, the City of Victoria intends to designate the exterior and specific interior features (entry hall, dining room and parlour) of the building located at 1728 Denman Street, legally described as the west ½ of Lot 16, Section 76, Victoria District, Plan 2695, as protected heritage property, under Heritage Designation (1728 Denman Street) Bylaw No. 16-037.

<u>Jim Handy (Senior Planner)</u>: Outlined details regarding the house built in 1909 located at 1728 Denman Street.

Mayor Helps opened the public hearing at 7:50 p.m.

Mayor Helps closed the public hearing at 7:51 p.m.

2. Bylaw Approval

It was moved by Councillor Madoff, seconded by Councillor Alto, that the following bylaw **be given third reading:**

Heritage Designation (1728 Denman Street) Bylaw 16-037

Carried Unanimously

3. Bylaw Approval

It was moved by Councillor Madoff, seconded by Councillor Loveday, that the following bylaws be adopted:

Heritage Designation (1728 Denman Street) Bylaw 16-037

Carried Unanimously

REQUESTS TO ADDRESS COUNCIL

Motion:

It was moved by Councillor Madoff, seconded by Councillor Lucas, that the following speakers be permitted to address Council.

Carried Unanimously

1. <u>Teri Hustins: Tent City</u>

Described issues related to tent city activities that impact businesses on Fort Street.

2. Suzanne Bradbury: Tent City and Recent Impacts on Fort Street

Outlined issues downtown and provided examples of incidents on Fort Street.

3. Paul Nursey: Tent City

Outlined issues and incidents related to tent city and how it impacts business and tourism downtown.

4. Glenys Verhulst: Biketoria

Spoke in support of the Biketoria plan and outlined information regarding the benefits of cycling.

5. <u>Teri Hustins: Biketoria</u>

Outlined the benefits to businesses having cyclists downtown and expressed support for the plan on Fort Street.

6. Shane Devereaux: Biketoria

Spoke in support of the plan for Biketoria and provided information on how it energizes cities.

7. Kalen Harris: Biketoria

Spoke in support of bike lanes throughout Victoria and outlined the positive elements of this initiative in Victoria.

8. Claudio Costi: Support for Bike Lanes

Outlined safety issues related to biking and the importance of bike lanes to create community.

9. <u>Ashley Molinson: Homeless not Hate</u>

Provided information regarding the group *Homeless not Hate* in response to issues arising from activities at tent city.

10. <u>Julie Jennings and Zach Levine: Permaculture Community</u>

Provided information and the benefits of permaculture and community gardens in communities.

11. <u>Deane Strongitharm: Bonus Density Contributions</u>

Outlined concerns related to the bonus density contribution respecting the development at Speed and Frances Avenue.

Council recessed at 8:46 p.m.

Council reconvened at 8:51 p.m.

UNFINISHED BUSINESS

1. <u>Letter dated March 4, 2016, from the Ministry of Finance: Municipal and Regional District Tax</u> (MRDT)

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the correspondence dated March 4, 2016 from the Ministry of Finance regarding Municipal and Regional District Tax (MRDT) be received for information

Carried Unanimously

REPORTS OF THE COMMITTEES

1. Committee of the Whole – April 7, 2016

1. Annual Car Free Day

It was moved by Councillor Coleman, seconded by Councillor Isitt, that Council approve in principle supporting the Annual Car Free Day with an annual contribution of up to \$15,000.00 of in kind services for the next three years.

Carried Unanimously

2. Request to Amend Motor Fuel Tax Act to Fund Transit Investments

It was moved by Councillor Coleman, seconded by Councillor Isitt, that Council endorse the Victoria Regional Transit Commission's request to increase the dedicated fuel tax applied in the region under the BC Transit Act by two cents per litre to support transit system development in the Capital Region.

Carried Unanimously

3. Rezoning Application No. 00498 for 1705 Haultain Street

It was moved by Councillor Alto, seconded by Councillor Coleman, that Council, instruct staff to prepare the necessary Zoning Regulation Bylaw Amendments that would authorize the proposed development outlined in Rezoning Application No. 00498 for 1705 Haultain Street, that first and second reading of the Zoning Regulation Bylaw Amendments be considered by Council and a Public Hearing date be set.

Carried Unanimously

4. Development Permit with Variances Application No. 00498 for 1705 Haultain Street

It was moved by Councillor Alto, seconded by Councillor Coleman, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00498, if it is approved, consider the following motion:

That Council authorize the issuance of Development Permit Application No. 00498 for 1705 Haultain Street, in accordance with:

- 1. Plans date stamped March 15, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances: Proposed Lot A
- i. Reduce the front yard (west) setback from 6.00m to 2.03m;
- ii. Reduce the rear yard (east) setback from 6.00m to 1.50m;

Proposed Lot B

- iii. Reduce the front yard (north) setback from 6.00m to 5.00m;
- iv. Reduce the rear yard (south) setback from 6.00m to 4.73m;
- v. Reduce the side yard (east) setback from 2.40m to 1.83m;
- vi. Permit parking to be located between the building and the front lot line; Proposed Lot C
- vii. Reduce the side yard (south) setback from 2.40m to 1.50m;
 - 3. The Development Permit lapsing two years from the date of this resolution.

Carried Unanimously

5. <u>Development Variance Permit No. 00170 for 704 Robleda Crescent:</u>

It was moved by Councillor Coleman, seconded by Councillor Lucas, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Variance Permit Application No. 00170 for 704 Robleda Crescent, in accordance with:

- 1. Plans date stamped February 10, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variance:
 - i. Schedule J Section 2.a to increase the maximum floor area of an addition to a single family dwelling from 20m2 to 132m2 with the installation of a secondary suite
- 3. The Development Permit lapsing two years from the date of this resolution."

Carried Unanimously

6. <u>Development Permit with Variance Application No. 00001 for 1115 and 1117 Caledonia Avenue</u>

It was moved by Councillor Madoff, seconded by Councillor Alto, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council on April 28, 2016, consider the following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00001 for 1115 and 1117 Caledonia Street, in accordance with:

- 1. Plans date stamped March 14, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - a. Part 3.97(4)(2) Increase the maximum number of storeys from 1.5 storeys to 2.5 storeys;
 - b. Part 3.97(4)(3) Allow roof decks above the second storey;
 - c. Part 3.97(5)(1) Reduce the minimum front yard setback from 5.9m to 4.9m;
 - d. Part 3.97(5)(2) Reduce the minimum rear yard setback from 20m to 19m;
 - e. Part 3.97(5)(4) Reduce the minimum side yard setback (west) from 3.9m to 1.5m;
 - f. Part 3.97(5)(5) Reduce the combined side yard setback from 5.4m to 5.02m.
- 3. The Development Permit lapsing two years from the date of this resolution."

Carried Unanimously

7. Heritage Designation Application No. 000158 for 1802-1826 Government Street

It was moved by Councillor Madoff, seconded by Councillor Coleman, that Council instruct staff to prepare the necessary Heritage Designation Bylaw to designate the property located at 1802-1826 Government Street pursuant to Section 967 of the *Local Government Act* as a Municipal Heritage Site, and that first and second reading of the Heritage Designation Bylaw be considered by Council and a public hearing date be set.

Carried Unanimously

8. Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road

It was moved by Councillor Madoff, seconded by Councillor Alto, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

That Council authorize the issuance of the Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road in accordance with:

- 1. Plans date stamped February 29, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - Part 2.1.5 (a) Relaxation for the minimum required front yard setback from 7.50m to 4.62m
 - Part 2.1.5 (b) Relaxation for the minimum required rear yard setback from 12.80m to 9.63m
 - Part 2.1.5 (c) Relaxation for the minimum required interior side yard setback (west) from 1.83m to 1.35m
 - Schedule C, Section 4 Relaxation to the required number of off-street parking spaces to be provided from 2 to 1
 - Schedule F, Section 5 (b) Relaxation to maximum allowable rear yard coverage from 25% to 28.39%.
- 3. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 4. Final plans to be generally in accordance with plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.

Carried Unanimously

9. Heritage Alteration Permit Application No. 00217 for 740 View Street

It was moved by Councillor Madoff, seconded by Councillor Coleman, that Council authorize the issuance of the Heritage Alteration Permit Application No. 00217 for 740 View Street in accordance with:

- 1. Plans date stamped February 15, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements.
- The Heritage Alteration Permit lapsing two years from the date of this resolution.

Carried Unanimously

10. Guiding Policy for Wastewater Treatment Facilities

It was moved by Councillor Coleman, seconded by Councillor Alto, that Council direct staff to:

- 1. Undertake a comprehensive public engagement process to support development of guiding policy for Council consideration and adoption related to wastewater treatment facilities as a precursor to a future land use application for such a facility within the City of Victoria. This policy should address:
 - a. land use suitability;
 - b. siting options and considerations;
 - c. designer requirements;
 - d. construction and operational considerations, and;
 - e. amenity priorities and opportunities.
 - f. technical feasibility
 - g. cost effectiveness to City of Victoria taxpayers
- 2. Hold an open house on Monday, April 25, 2016, and distribute a letter to provide background information to the public as well as generate feedback in support of the development of an Engagement Plan for development of the guiding policy framework;
- 3. Report back to Council on the outcomes of the open house and the draft Engagement Plan.

Council discussed concerns regarding public consultation as well as the proposal that Clover Point be a treatment site.

Amendment:

It was moved by Councillor Loveday, seconded by Councillor Alto, that a fourth bullet be added:

Follow the engagement timelines noted in the staff report.

On the amendment: Carried Unanimously

On the main motion as amended

That Council direct staff to:

- 1. Undertake a comprehensive public engagement process to support development of guiding policy for Council consideration and adoption related to wastewater treatment facilities as a precursor to a future land use application for such a facility within the City of Victoria. This policy should address:
 - a. land use suitability;
 - b. siting options and considerations;
 - design requirements; C.
 - d. construction and operational considerations, and;
 - amenity priorities and opportunities. e.
 - f. technical feasibility
 - cost effectiveness to City of Victoria taxpayers
- 2. Hold an open house on Monday, April 25, 2016, and distribute a letter to provide background information to the public as well as generate feedback in support of the development of an Engagement Plan for development of the guiding policy framework;
- Report back to Council on the outcomes of the open house and the draft Engagement Plan, and
- 4. Follow the engagement timelines noted in the staff report.

On the main motion as amended:

Carried

Mayor Helps, Councillors Alto, Coleman, Isitt, Lucas and Madoff For:

Councillors Loveday and Young Against:

11. Revenue and Tax Policy Benchmark Monitoring and 2016 Tax Rates

It was moved by Councillor Young, seconded by Councillor Coleman, that Council:

- 1. Direct staff to proceed with preparation of tax rates based in option 3 in the staff report.
- Direct staff to bring forward a monitoring report on benchmarks identified in this report on an annual basis prior to the adoption of the annual property tax rate bylaw.
- Approve 2016 tax rates based on current policy as follows:

Residential 4.2746 Utility 36.8124 Major Industrial 13.0546 Light Industrial 13.0546 **Business** 13.0546 Rec/Non Profit 7.1681

4. Direct staff to bring forward Tax Bylaw, 2016 for first, second and third readings on April 14, 2016.

It was moved by Councillor Isitt that this motion be referred to staff to report back to Council on April 28, 2016, with tax rates as outlined in Option 1.

Mayor Helps ruled the motion out order as the proper manner to proceed would be for the motion under consideration to be defeated and to propose a new motion.

Council Isitt encouraged Council to vote against the motion which places more of a burden on residential taxpayers.

Carried

Mayor Helps, Councillor Alto, Coleman, Lucas, Madoff and Young For:

Councillors Isitt and Loveday **Against:**

12. <u>Southbound Douglas Street Bus Lane – Engagement Results/Design Refinement</u> Moved by Councillor Lucas, seconded by Councillor Coleman, that Council:

- 1. Receive this report as an update on southbound Douglas Street dedicated bus lane public engagement and further design;
- 2. Direct staff to continue work with BC Transit and the public (workshop scheduled for April 20th) in order to improve, and inform the final design and construction details for overall completion of the associated road works before the end March 2017, in a manner that improves transit quality, enhances the public realm, minimizes impacts to City trees, reduces overall impact to residents, travellers and adjacent businesses.
- Authorize the Mayor and the Corporate Administrator to execute a Funding agreement with BC Transit, in a form acceptable to the City Solicitor, to enable BC Transit to fund construction of a southbound bus lane on Douglas Street, with the final design to be approved by Council to incorporate input received during public engagement, including the potential for pedestrian and cycling improvements at Spruce Avenue and Kings Road.

Carried Unanimously

13. Royal Athletic Park Overview

It was moved by Councillor Madoff, seconded by Councillor Alto, that Council receive the report on the Royal Athletic Park Overview.

Carried Unanimously

14. Robson/Hunter Homes, 506 and 512 Government Street

It was moved by Councillor Madoff, seconded by Councillor Coleman, that the Mayor, on behalf of Council, write to the Premier, the Minister of Technology, Innovation and Citizens' Services, and to the designated Real Estate Manager, Shared Services BC expressing concern about the current condition of the Robson/Hunter houses located at 506 and 512 Government Street and request information specific to the Government's plans for the maintenance, repair, restoration and rehabilitation of these architecturally and historically significant heritage buildings

Carried Unanimously

2. Committee of the Whole - April 14, 2016

Amendments to the Committee of the Whole Report from the Special Meeting held February 9, 2016

It was moved by Councillor Coleman, seconded by Councillor Alto, that Council approve the motions in the Additional Committee of the Whole Report from the Special Meeting held February 9, 2016 (Appendix A) and recall the previously approved motion as outlined in Appendix B.

Carried Unanimously

2. Development Permit with Variance Application No. 00007 for 1407 and 1409 May Street

It was moved by Councillor Coleman, seconded by Councillor Lucas, that Council after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion: "That Council authorize the issuance of Development Permit with Variance Application No. 00007 for 1407 and 1409 May Street, in accordance with:

- 1. Plans date stamped March 16, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances: i. Part 2.1.5 (b): Reduce the rear yard setback from 21.17m to 17.52m.
- 3. The Development Permit lapsing two years from the date of this resolution."

Carried Unanimously

3. Regional Tower Crane Rescue Services Agreement Renewal

It was moved by Councillor Coleman, seconded by Councillor Madoff, that Council authorize the Mayor and City Clerk to execute the Regional Tower Crane Rescue Services Agreement.

Carried Unanimously

4. Amenity Contribution and Inclusionary Housing for Density Bonus Projects

It was moved by Councillor Isitt, seconded by Councillor Loveday, that Council direct staff to:

- 1. Create a Density Bonus policy outside of the Downtown Core Area, which:
 - a. sets a fixed-rate target for amenity contribution to be requested when considering additional floorspace (bonus density) above the base density as part of rezonings within Large Urban Village and Urban Residential place designations;
 - b. establishes a fixed-rate target of \$5.00 per square foot (\$53.82 per square metre) for additional floor space that is permitted over the base density;
 - c. identifies the base density as the greater of the OCP base FSR or the existing zoning FSR (whichever is higher) within Large Urban Villages and Urban Residential place designations;
 - d. specifies that amenity contribution requests would not apply to purely commercial or industrial development, or to development of purpose built rental housing secured for the life of the building by a rental housing agreement;
 - e. provides guidance that bonus density contributions be directed to funding amenities within neighbourhoods or urban villages near the development generating the contribution, with amenity priorities to be identified by Local Area Plans;
 - f. provides for an applicant to retain a third party consultant to conduct an economic analysis if the applicant does not find the fixed-rate target supportable for a standard rezoning;
 - g. provides that a third-party economic analysis be used as a basis of negotiation for amenity contribution when bonus density is requested as part of rezonings within the Town Centre designations, and for major rezonings (defined as rezonings above the maximum density within the OCP, that are required to provide significant on-site amenities, that are generally larger than a single city block, or that are rezonings from industrial or institutional uses to residential or mixed-use), and,
 - h. establishes- a reserve fund for improvements within neighbourhoods and urban villages, to which amenity contributions can be directed.
- 2. Develop an Inclusionary Housing Density Bonus Policy within the Downtown Core Area and amend the Downtown Core Area Plan to reflect this policy which:
 - a. sets a threshold of 30,000 square feet of bonus floorspace (floorspace above the base density in the Downtown Core Area Plan) below which bonus density projects in the Downtown Core Area may elect to contribute amenities according to a fixed rate schedule of \$12.00 per square foot of bonus residential density. Monetary contributions should continue to be directed to the Downtown Core Area Public Realm Improvement Fund (75%) and Downtown Heritage Buildings Seismic Upgrade Fund (25%).

- b. provides the ability to negotiate amenity contributions for projects seeking 30,000 square feet or more of bonus density floorspace, considering third party economic analysis regarding the supportable contribution. The City may elect to seek on-site non-market housing as part of a package of amenity contributions on a site-by-site basis.
- c. considers opportunities for additional bonus density in the Downtown Core Area Plan (DCAP) Bonus Density Area, up to 10% above the maximum density, for development projects which include on-site affordable housing. The City would seek at least 15% of this additional 10% incremental floorspace, as non-market housing secured by a housing agreement limiting rents to no more than Housing Income Limits (HILs) rents as defined by the Province. Alternatively, the City would consider an equivalent contribution of rental or affordable homeownership units as proposed by the developer, secured by a housing agreement for the life of the building, and defining maximum rents or sales prices and qualified renters or buyers. In some areas, the OCP may need to be amended to support this additional density.
- d. exempts bonus density commercial floorspace from amenity contributions.
- 3. Incorporate the proposed amenity contribution target and affordable housing policies into the Downtown Zoning Bylaw which is under preparation.
- 4. Forward the report and recommendation to the Affordable Housing Task Force, the industry and non-profit housing providers, and the neighbourhood associations, inviting comment by May 31, 2016.
- Adjust the target rate annually based on an indicator of construction cost inflation in the Victoria market, and undertake a comprehensive update of the target rate every three to five years, or in response to major market changes.

Carried Unanimously

5. Concerns Raised by the Applicant Regarding the Density Bonus Land Lift Analysis and Amenity Contribution for 605 -629 Speed avenue and 606 - 618 Frances Avenue

It was moved by Councillor Madoff, seconded by Councillor Young, that Council reconfirm its motion of October 29, 2015, that endorses the recommendations in the density bonus community amenity contribution analysis dated September 13, 2013, and that the monetary contribution due to a density bonus be split equally between the Victoria Housing Fund and neighbourhood amenities within the Burnside-Gorge neighbourhood.

Council discussed the motion:

- Concerns related to stalling potential affordable housing projects and the fee associated with the amenity contribution.
- Concerns related to converting industrial land to residential use.
- Support for a schedule of payment for amenity contributions and options for a policy to this end.

<u>Carried</u>

For: Mayor Helps, Councillors Isitt, Loveday, Madoff and Young

Against: Councillors Alto, Coleman and Lucas

6. Reconsideration of Amenity Contribution and Inclusionary Housing for Density Bonus Projects
It was moved by Councillor Young, seconded by Councillor Coleman, that Council reconsider Item # 4 –
Amenity Contribution and Inclusionary Housing for Density Bonus Projects.

Carried Unanimously

Amendment:

It was moved by Mayor Helps, seconded by Councillor Isitt, that Council amend the motion by adding a sixth (6th) point:

That staff bring forward a policy for timing of payment of amenity contributions.

Carried Unanimously

On the main motion as amended:

That Council direct staff to:

- 1. Create a Density Bonus policy outside of the Downtown Core Area, which:
 - i. sets a fixed-rate target for amenity contribution to be requested when considering additional floorspace (bonus density) above the base density as part of rezonings within Large Urban Village and Urban Residential place designations;
 - j. establishes a fixed-rate target of \$5.00 per square foot (\$53.82 per square metre) for additional floor space that is permitted over the base density;
 - k. identifies the base density as the greater of the OCP base FSR or the existing zoning FSR (whichever is higher) within Large Urban Villages and Urban Residential place designations;
 - I. specifies that amenity contribution requests would not apply to purely commercial or industrial development, or to development of purpose built rental housing secured for the life of the building by a rental housing agreement;
 - m. provides guidance that bonus density contributions be directed to funding amenities within neighbourhoods or urban villages near the development generating the contribution, with amenity priorities to be identified by Local Area Plans;
 - n. provides for an applicant to retain a third party consultant to conduct an economic analysis if the applicant does not find the fixed-rate target supportable for a standard rezoning;
 - o. provides that a third-party economic analysis be used as a basis of negotiation for amenity contribution when bonus density is requested as part of rezonings within the Town Centre designations, and for major rezonings (defined as rezonings above the maximum density within the OCP, that are required to provide significant on-site amenities, that are generally larger than a single city block, or that are rezonings from industrial or institutional uses to residential or mixed-use), and,

- p. establishes- a reserve fund for improvements within neighbourhoods and urban villages, to which amenity contributions can be directed.
- 2. Develop an Inclusionary Housing Density Bonus Policy within the Downtown Core Area and amend the Downtown Core Area Plan to reflect this policy which:
 - e. sets a threshold of 30,000 square feet of bonus floorspace (floorspace above the base density in the Downtown Core Area Plan) below which bonus density projects in the Downtown Core Area may elect to contribute amenities according to a fixed rate schedule of \$12.00 per square foot of bonus residential density. Monetary contributions should continue to be directed to the Downtown Core Area Public Realm Improvement Fund (75%) and Downtown Heritage Buildings Seismic Upgrade Fund (25%).
 - f. provides the ability to negotiate amenity contributions for projects seeking 30,000 square feet or more of bonus density floorspace, considering third party economic analysis regarding the supportable contribution. The City may elect to seek on-site non-market housing as part of a package of amenity contributions on a site-by-site basis.
 - g. considers opportunities for additional bonus density in the Downtown Core Area Plan (DCAP) Bonus Density Area, up to 10% above the maximum density, for development projects which include on-site affordable housing. The City would seek at least 15% of this additional 10% incremental floorspace, as non-market housing secured by a housing agreement limiting rents to no more than Housing Income Limits (HILs) rents as defined by the Province. Alternatively, the City would consider an equivalent contribution of rental or affordable homeownership units as proposed by the developer, secured by a housing agreement for the life of the building, and defining maximum rents or sales prices and qualified renters or buyers. In some areas, the OCP may need to be amended to support this additional density.
 - h. exempts bonus density commercial floorspace from amenity contributions.
- 3. Incorporate the proposed amenity contribution target and affordable housing policies into the Downtown Zoning Bylaw which is under preparation.
- 4. Forward the report and recommendation to the Affordable Housing Task Force, the industry and non-profit housing providers, and the neighbourhood associations, inviting comment by May 31, 2016.
- 5. Adjust the target rate annually based on an indicator of construction cost inflation in the Victoria market, and undertake a comprehensive update of the target rate every three to five years, or in response to major market changes.
- 6. That staff bring forward a policy for timing of payment of amenity contributions.

On the main motion as amended: Carried Unanimously

7. Social Enterprise and Social Procurement Task Force

It was moved by Councillor Alto, seconded by Councillor Coleman, that Council adopt the Terms of Reference for the Mayor's Task Force on Social Enterprise and Social Procurement as presented in Appendix A, with the following amendment to the last bullet in point two (#2) of the Appendix: community members from the following sectors: social innovation and social enterprise, financial, community economic development, social procurement, community philanthropy, labour, and cooperative.

Carried

For: Mayor Helps, Councillors Alto, Coleman, Isitt, Loveday, Lucas and Madoff

Against: Councillor Young

BYLAWS

1. FIRST READING

Councillor Young withdrew from the meeting at 9:52 p.m. due to a pecuniary conflict of interest as his family owns property adjacent to the Michigan Street properties under consideration in the next item.

Councillor Loveday withdrew from the meeting at 9:52 p.m.

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaws **be given first reading:**

- 1. Heritage Designation (580 Michigan Street) Bylaw No. 16-018
- 2. Heritage Designation (584 Michigan Street) Bylaw No. 16-019
- 3. Heritage Designation (588 Michigan Street) Bylaw No. 16-020

Carried Unanimously

2. SECOND READING

It was moved by Councillor Madoff, seconded by Councillor Coleman, that the following bylaws **be given second reading:**

- 1. Heritage Designation (580 Michigan Street) Bylaw No. 16-018
- 2. Heritage Designation (584 Michigan Street) Bylaw No. 16-019
- 3. Heritage Designation (588 Michigan Street) Bylaw No. 16-020

Carried Unanimously

Councillor Young returned the meeting at 9:53 p.m.

Council Meeting Minutes April 14, 2016 Councillor Loveday returned to the meeting at 9:53 p.m.

3. FIRST READING

Motion:

It was moved by Councillor Alto, seconded by Councillor Coleman, that the following bylaws **be given first reading:**

- 1. Boulevard Tax Bylaw, 2016 No. 16-041
- 2. Business Improvement Area Rate Bylaw, 2016 No. 16-040

Carried Unanimously

Motion:

It was moved by Councillor Alto, seconded by Councillor Coleman, that the following bylaws **be given first reading:**

Vehicles for Hire Bylaw, Amendment Bylaw (No. 15) No. 16-042

Council discussed the motion:

- The companies listed for parking stands having business licences as a condition of approval.
- Concerns related to diesel vehicles using the parking stalls.

Carried

For: Mayor Helps, Councillors Alto, Coleman, Loveday, Lucas, Madoff and Young

Against: Councillor Isitt

Motion:

It was moved by Councillor Coleman, seconded by Councillor Young, that the following bylaws **be given first reading:**

Tax Bylaw 2016 No. 16-044

Carried

For: Mayor Helps, Councillors Alto, Coleman, Lucas, Madoff and Young

Against: Councillors Isitt and Loveday

Motion:

It was moved by Councillor Coleman, seconded by Mayor Helps, that the following bylaws **be given first reading:**

Civic Expenditures Bylaw Repeal Bylaw No. 16-039

Council discussed the rationale for having a policy instead of a bylaw.

Carried

For: Mayor Helps, Councillors Alto, Coleman, Loveday, Lucas, Madoff and Young

Against: Councillor Isitt

4. MOTIONS TO RESCIND

222 and 226 Dallas Road – Motions to Rescind Adoption, Third and Second Reading Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that **Adoption** of the following bylaws **be rescinded**:

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

Motion:

It was moved by Councillor Madoff, seconded by Councillor Loveday, that **Third Reading** of the following bylaws **be rescinded:**

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that **Second Reading** of the following bylaws **be rescinded:**

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

5. <u>SECOND READING</u>

Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that the following bylaws **be given second reading:**

<u>Amended</u> Heritage Designation (222 Dallas Road) Bylaw No. 16-021

<u>Amended</u> Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

Motion:

Council Meeting Minutes April 14, 2016

Page 11 of 13

It was moved by Councillor Lucas, seconded by Councillor Coleman, that the following bylaw **be given second reading:**

Vehicles for Hire Bylaw, Amendment Bylaw (No. 15) No. 16-042

Carried

For: Mayor Helps, Councillor Alto, Coleman, Loveday, Lucas, Madoff and Young

Against: Councillor Isitt

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaw **be given second reading:**

Tax Bylaw 2016 16-044

Carried

For: Mayor Helps, Councillor Alto, Coleman, Lucas, Madoff and Young

<u>Against:</u> Councillor Isitt and Loveday

Motion:

It was moved by Councillor Coleman, seconded by Councillor Loveday, that the following bylaw **be given second reading:**

Civic Expenditures Bylaw Repeal Bylaw No. 16-039

Carried

For: Mayor Helps, Councillor Alto, Coleman, Loveday, Lucas, Madoff and Young

Against: Councillor Isitt

Motion:

It was moved by Councillor Coleman, seconded by Councillor Lucas, that the following bylaw **be given second reading:**

Boulevard Tax Bylaw, 2016 No. 16-041

Carried Unanimously

Motion:

It was moved by Councillor Lucas, seconded by Councillor Coleman, that the following bylaw **be given second reading:**

Business Improvement Area Rate Bylaw, 2016 No. 16-040

Carried Unanimously

6. THIRD READING

Motion:

It was moved by Councillor Lucas, seconded by Councillor Alto, that the following bylaw **be given third** reading:

Vehicles for Hire Bylaw, Amendment Bylaw (No. 15) No. 16-042

Carried

For: Mayor Helps, Councillor Alto, Coleman, Loveday, Lucas, Madoff and Young

Against: Councillor Isitt

Motion:

It was moved by Councillor Coleman, seconded by Councillor Lucas, that the following bylaw **be given third reading:**

Tax Bylaw 2016 16-044

<u>Carried</u>

For: Mayor Helps, Councillor Alto, Coleman, Lucas, Madoff and Young

<u>Against:</u> Councillors Isitt and Loveday

Motion:

It was moved by Councillor Coleman, seconded by Councillor Loveday, that the following bylaw **be given third reading:**

Civic Expenditures Bylaw Repeal Bylaw No. 16-039

Carried

For: Mayor Helps, Councillor Alto, Coleman, Loveday, Lucas, Madoff and Young

Against: Councillor Isitt

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaw **be given third reading:**

- 1. Boulevard Tax Bylaw, 2016 No. 16-041
- 2. Business Improvement Area Rate Bylaw, 2016 No. 16-040

Carried Unanimously

Councillor Lucas withdrew from the meeting at 10:05 p.m. due to a potential pecuniary conflict of interest as the owner of the hotel where she is employed is also the owner of 755-795 Market Street.

4. ADOPTION

Motion:

Council Meeting Minutes April 14, 2016

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It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaw **be Adopted**: Housing Agreement (755-795 Market Street and 766-770 Hillside Avenue) 16-033

Carried Unanimously

Councillor Lucas returned to the meeting at 10:06 p.m.

NEW BUSINESS

To Set Public Hearings for the Meeting of Thursday, April 28, 2016:

It was moved by Councillor Alto, seconded by Councillor Madoff, that the following Public Hearings be held in Council Chambers, City Hall, on **THURSDAY**, **APRIL 28**, **2016**, **at 6:30 p.m.**:

- 1. Heritage Designation Application No. 000145 for 580 Michigan Street
- 2. Heritage Designation Application No. 000146 for 588 Michigan Street
- 3. Heritage Designation Application No. 000147 for 584 Michigan Street
- 4. Development Permit with Variances for 1115 / 1117 Caledonia Avenue
- 5. Development Variance Permit No. 00170 for Robleda Crescent
- 6. Heritage Alteration Permit Application No. 00213 for 623 Avalon Road
- 7. Heritage Designation Application No. 000148 for 226 Dallas Road
- 8. Heritage Designation Application No. 000149 for 222 Dallas Road

Carried Unanimously

QUESTION PERIOD

A question period was held.

| | <u> 4</u> | <u>ADJOURNMENT</u> | | |
|--|-------------------------|-----------------------------|---|-----|
| It was moved by Councillo Time: 10:06 p.m. | or Alto, seconded by Co | ouncillor Coleman, that the | Council meeting adjourn. <u>Carried Unanimous</u> | sly |
| CERTIFIED CORRECT: | | | | |
| CITY CLERK | | MAYOR (| OF THE CITY OF VICTORIA | |

Christine Havelka

From: Council Secretary

Subject: FW: Thank you for your submission - City of Victoria - Address Council Form

Name: susan storey-cooper Date: April 13, 2016

Address:

I wish to appear at the following Council meeting: April 28, 2016

I represent: self

Topic: hygiene

Action you wish Council to take:

I wish for council to abolish the act of spitting within the Municipality of Victoria as well as the spreading of nose mucus by persons.

CONTACT INFO:

Contact Name: Susan Storey-Cooper

Contact Address:

Contact Phone Number:

Contact Email:

Christine Havelka

Contact Phone Number:

Contact Email:

Council Secretary From: **Subject:** FW: Thank you for your submission - City of Victoria - Address Council Form Name: Rowena Locklin Date: April 13, 2016 Address: I wish to appear at the following Council meeting: April 28, 2016 Hillside Quadra Neighbourhood Action Committee I represent: **Topic**: Hillside at Graham Crosswalk Action you wish Council to take: Expedite the installation of a pedestrian/bike activated crossing light signal at Graham at Hillside crosswalk. Will email supporting documentation from 2012/13 regarding this request. **CONTACT INFO: Contact Name:** Rowena Locklin **Contact Address:**

Ecole Quadra School PAC 3031 Quadra Street Victoria, B.C. V8T 4G2 1st May 2012

RE: Safety Concern about Blackwood and Graham Street Crosswalks at Hillside Avenue

Dear Hillside Quadra Neighbourhood Action Group (HQNAG),

At the April meeting of the Ecole Quadra School Parent Advisory Council parents discussed their concerns about the safety of the crosswalks at Graham Street and Hillside Avenue, and at Blackwood Street and Hillside Avenue. We are writing this letter to voice those concerns formally and to express our support for the HQNAG's request to the City of Victoria to make these crosswalks safer.

Hillside Avenue is an extremely busy road and the traffic tends to move at considerable speed. Crossing the four lanes safely can be a challenge, especially when drivers fail to notice the crosswalks and cannot always be relied upon to stop to allow pedestrians to cross. Bus traffic at the nearby bus stops also makes it difficult for drivers and pedestrians to see one another.

A number of Quadra students live on the south side of Hillside Avenue and must cross Hillside on their way to and from school. More senior elementary students may walk without adult supervision, alone or in groups, as a step along their growing independence. Further, a large number of our students transfer to Lansdowne Middle School, and those who commute to Lansdowne via the #4 bus must cross Hillside Avenue.

By copy of this letter to the City of Victoria, we request that some form of pedestrian control or comparable safety improvement be made at these crosswalks as soon as possible.

Responses to this letter may be sent to:

Quadra PAC 3031 Quadra Street, Victoria, BC V8T 4G2

PAC President

Signed on behalf of Quadra PAC

ч —

PAC Vice-President

Hillside-Quadra Neighbourhood Action Group c/o Blanshard Community Centre 901 Kings Road Victoria, BC V8T 1W5

To: Mayor and Council, City of Victoria

cc: City of Victoria Engineering & Public Works

#1 Centennial Square Victoria, BC V8W 1P6

RE: Safety of Hillside Ave Crosswalks at Graham and Blackwood Street

Dear Mayor and Council,

We are writing to express concern about the safety of the two crosswalks on Hillside Avenue between Cook Street and Quadra Street. These two crosswalks are the only pedestrian crossings in a long stretch of high volume, high speed traffic. The high speed of traffic make crossing the 4 lanes very challenging, particularly when drivers fail to notice the crosswalks and do not stop. Many residents cite the frustrating and dangerous experience of having one car stop and the second car on the inside lane come barreling through. Bus stops and vehicles turning into side streets add to the distractions faced by drivers. There is also an issue with visibility on the south side of the Blackwood crosswalk. A large wooden Hydro pole blocks the east-bound motorists' sight line, putting pedestrians into a blind spot.

A letter from MLA Rob Fleming's constituency office dated February 24, 2010 (attached) regarding traffic concerns identifies these two crosswalks as a concern and cites ICBC crash statistics that recognize this road section as a major location of car accidents.

We have collected letters from local residents about this issue and enclose them for your information. Many have mentioned problems crossing both as pedestrians and also as cyclists using the designated bicycle route along Graham Street and the less formal but popular cycling route across Blackwood that connects to Haultain Street.

A letter from the Quadra Elementary School Parent Advisory Committee is also attached. As a result of changes in the neighbourhood's demographics there are more school-age children and a number must cross Hillside Avenue. There will be a large cohort of students from Ecole Quadra entering Lansdowne Middle School who will be required to use these crosswalks to get to the bus.

The City of Victoria's Draft Official Community Plan makes reference to "complete streets" that enable users of all ages to safely move along and across the street, walk to shops and bicycle to work. Improving these two crosswalks would make Hillside Ave less of a barrier to walking and cycling.

We respectfully request that these two crosswalks be looked at together for safety improvements as soon as possible.

Thank you,

Keith Maccowan

Chair, Hillside Quadra Neighbourhood Action Group

WHEREAS: We, the undersigned, are pleased that the City of Victoria is looking at opportunities throughout the city to increase the safety of pedestrians and cyclists;

The Hillside/Quadra neighbourhood has many people who walk, bus and bike as their primary means of transportation;

The high volume and speed of traffic combined with the width of Hillside Ave. makes the crosswalks very difficult to cross safely. The most commonly reported event is the failure of centre lane traffic to stop when the outer lanes do. This poses a major safety risk to children and other pedestrians;

The demographics of the Hillside/Quadra neighbourhood have shifted in recent years with a number of children crossing Hillside to take the bus to Lansdowne and other middle schools.

THEREFORE, we the undersigned residents of Victoria, respectfully request that the City install:

- Pedestrian controlled lights at the crosswalks at Graham and Blackwood at Hillside; and
- The addition of an island "refuge" at the Hillside/Blackwood St. crosswalk

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| Name (please print) | Street Address | Postal | Email or phone | Signature |
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| ADRIANO LOZER | 1258 BASIL AVE | V87262 | | Alex |
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Hillside Crosswalks Petition

WHEREAS: We, the undersigned, are pleased that the City of Victoria is looking at opportunities throughout the city to increase the safety of pedestrians and cyclists;

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| Name (please print) | Street Address | Postal | Email or phone | Signature |
| Lucia Halliday | 1355. Turner St | VBV 259 | | Malida |
| Colby Wetmore | 2230 Cadboro Bay Rd. | V8R5G9 | | College twoo |
| Tanja Weston. | 2560 Wark 87 | V8T448 | | swester. |
| KRISTI MACMILLAN | 859 MUENK 57 | 19NS78 | | Muo |
| Tara MacCallum | 1336 Merrith St. | 18X276 | | Shelaling |
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| Eri Hamel | 2757 Quadra St. | V8T4E5 | | Gentral |
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| Lauren Ewasyke | 1050 Hillside Ave | V8T 2AS | con Lauren Ewasyle |
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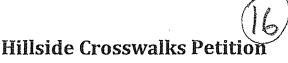
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| NickSnappinals | 1747 Quadara st | 1314EE | | 1619/5/5 |
| RYAN TAYLOR | 2544 GRAHAM ST | V8T3Y7 | | |
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| Danny HERENING | 1244 VISTA HEBHTS | V81248 | | Stewer | um. |
| ALEGRERRIN | 703 ACHORTER | VOU251 | | teder- | |
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| John Walmstey | 1052 Topez Ave | V&TaM6 | | Scaludey |
| Jason Smith | 1140 Topaz Acc | 1512mg | | fire o |
| Bradley Perkins | 3934 Grahamst | V81326 | | Broken Persint |
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| Mary Lucas | 1104 TOPAZ AVE | UBTAM | | You faces |
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| Julie Oceskovich | 1043 Topas Ave | 1812MS | | plu church |
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| MR. FURBUR | James BAY P.O. | 30 x | | 2 Augus |
| 5. MacDonald | Quadra St. | V8T4C9 | | Mester |
| Kim Vis | 939 Rave DIC | V9A4125 | | Kara) |
| P.M. GOROVICH | 11 | ٠. (| | J - 00 |
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| Amanda Heffelkinger | 1161 Fin 1945 52 | VST2T8 | | WAM |
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| Kirsten Moline | 2940 Prior St. | V81 75 | | V Kunku Mililu | . L |
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| LINDA MAHAR | 2931 PRIOR ST | V87314 | | L. Mahan. | |
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| watch Keith-Murray | 3045 Jackson St(#11) | V85.7 | | Alkerth-Meeria | |
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| Layla Cochrane | | V9A288 | | Landa Cochrane. |
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| Michella Younisch | 3510 Maplewood Rd | 138 P3N3 | | mpHoinsc |
| Tracy Laramee | 3036 Fifth St | VST4B7 | | Larance |
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| Mike Low Me | 2929THRISE | | | |
| Chris Moragoza | 1136 Hills de Ave | | | 197 |
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| David Winkle | 1/36 Hillside | 1872149 | 7 | Smallind |
| Aruma Pace | 2754 Fifth St. | J8T4B2 | | asnee. |
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| Gordon Foster | 1140 Hillside | V8T2A | | Spran st- |
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| RONEY MALIEM | 2813 BLACKWOOD ST. | V8T3W7 | | Kulu/h_ | OK |
| MATT MEMANION | 1210 MGINITROSE AVE | V87264 | <u>i</u> | WANCA HER | |
| Karen Gillmore | 1215 Montros Ave | VITZK3 | | in taxa Collinge | |
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| Markin Scherwall | 1-2653 Graham St | 186348 | | Mu C Selevell |
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| Ern Fedorov | 2642 Blackwoods | V81363 | | |
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| Patrick Arnold | 160 Hillside Ave | V8TZAG | | Advent Co |
| Allas Ynan | 1160 Hillside Ave | VRTZAG | | |
| Matt Bennett | 1136 Hillside Ave. | V&TZA" | | Reco |
| Lynda Simon | 3525 Richard Rd. | į į | | Jan |
| Alm. | 1120 HILLSING S | TI | | |
| KENT BASKY | 1118 HILLSIDE AVE | įį | | wa Rota |
| JUDITH HANSON | 4038 LOYOUA ST | YENYV | | with Hausen |
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vally to the city on

Hillside Crosswalks Petition

WHEREAS: We, the undersigned, are pleased that the City of Victoria is looking at opportunities throughout the city to increase the safety of pedestrians and cyclists;

The Hillside/Quadra neighbourhood has many people who walk, bus and bike as their primary means of transportation;

The high volume and speed of traffic combined with the width of Hillside Ave. makes the crosswalks very difficult to cross safely. The most commonly reported event is the failure of centre lane traffic to stop when the outer lanes do. This poses a major safety risk to children and other pedestrians;

The demographics of the Hillside/Quadra neighbourhood have shifted in recent years with a number of children crossing Hillside to take the bus to Lansdowne and other middle schools.

THEREFORE, we the undersigned residents of Victoria, respectfully request that the City install:

- Pedestrian controlled lights at the crosswalks at Graham and Blackwood at Hillside; and
- The addition of an island "refuge" at the Hillside/Blackwood St. crosswalk

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| Ursula Prinz | 2749 Blackwood | V873W | | -u. M | |
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| Laura Taulor | 2580 Graham St | YSI | | & level on |
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Christine Havelka

From: Council Secretary

Subject: FW: Thank you for your submission - City of Victoria - Address Council Form

Attachments: IMG_20160418_182022244.jpg

Name: Kira Kelly Date: April 18, 2016

Address:

I wish to appear at the following Council meeting: April 28, 2016

I represent: ME and everyone else suffering like me!

Topic: Services for people with disabilities who are higher functioning

Action you wish Council to take:

Please note that there is a huge gap in services for people who have physical or mental DISABILITIES, NOT MENTAL ILLNESS. There is a MAJOR DIFFERENCE. Which is, it is not as much an EMOTIONAL regulation and impulse problem, or psychosis not being in touch with reality, but rather, an organizing FUNCTIONAL hard wired deficit that makes it hard to accomplish activities of daily living (ADLs), like we are trying to live productive lives but need extra assistance. For example, autism, aspergers. Also with people with physical problems a lot has to do with mobility and pain and medical treatment. So, I wish to see SPECIFIC services for THESE people and expanded services for these people. Also, DROP THE STEREOTYPES AND PRECONCEIVED NOTIONS THAT just because I have a mental disability does NOT mean I have an addiction problem!!! STOP DESIGNING THE SERVICES SIMPLY/STRICTLY AROUND ADDICTION ISSUES!!! Who gets the "best" services because they meet the criteria perfectly? ADDICTS. While they lie, cheat, steal and take advantage of everyone...nice way to "reward" them for bad behaviour! WHAT ABOUT THE REST OF US??? Especially when we FOLLOW the law??? Please SEPARATE THESE SERVICES, KEEP SERVICES FOR DRUG/ALCOHOL ADDICTS AND MENTALLY ILL PEOPLE (concurrent disorders) SEPARATE FROM PEOPLE WHO ARE JUST MENTALLY ILL/DISABLED OR PHYSICALLY DISABLED - THEY ARE 2 DIFFERENT MENTALITIES!!! Addiction is a class of its OWN! We especially need HOUSING!!! They buy Mt Edwards just for ADDICTS. NOTHING for the rest of us and we are competing for same services and if we get the services we are mixed in with these predators to be victimized, but usually we don't get the services because we aren't "sick" enough! WHY WAIT!?? I WANT TO SEE A VIHA TEAM CREATED THAT WILL ADDRESS PEOPLE WAY BEFORE THEY HIT THE STREETS AND LOSE EVERYTHING AND HAVE THEIR LIVES RUINED! I have been TURNED AWAY FROM SERVICES with the excuse there's people "worse off" when I NEED HELP TOO! Also that is a LIE as alot of people PLAY ACT AND DRAMATIZE TO MAKE IT LOOK WORSE SO THEY CAN GET MORE HELP/FREE STUFF or they keep making stupid decisions to cause their own problems then expect these teams to bail them out! Then MY situation just got worse! Why wait for us to get sicker before providing services to get better based on this bogus criteria??? We finally "qualify" when our lives and others are DESTROYED??? LOOSEN THE QUALIFICATIONS!!! MAKE OTHER REQUIREMENTS THAT MAKES PEOPLE HAVE TO PROGRESS, NOT ENABLE THE SICK DYSFUNCTIONAL BEHAVIOUR/ADDICTION...It boils my blood I work, buy stuff legit not stolen, and follow the law and some lying thieving addict gets prioritized above ME??? What's the point in being good when someone who does bad stuff gets all the help, so you are

ENCOURAGING bad behviour with these retarded "requirements"...Wonder where addicts get the idea their behaviour is ok and this grandiose send of self entitlement - STOP FEEDING IT. The garbage "criteria" or "qualifications" set out simply GUARANTEE only homeless addicts who are already totally messed up OR people with disabilities have to be completely messed up/sick are the ONLY ONES who get access to MOST of the services...then the rest of us WIND UP like that because we can't access the services until we BECOME like that and "that bad"! How much sense does that make??? This needs to CHANGE! Thank you.

Kira KELLY

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Contact Name:

Contact Address:

Contact Phone Number:

Contact Email:

Centralized Access to Supported Housing

You are here: Home

Greater Victoria Centralized Access to Supported Housing (CASH)

The Centralized Access to Supported Housing (CASH) program is a cross-organizational hub for collecting applications and referrals to mental health and addictions supported housing in the Greater Victoria area.

Supported housing integrates tenancy with on-site support services and is intended for people:

- Who are managing multiple barriers including mental health and/or addiction issues;
- a Who due to these issues, are experiencing homelessness or are at risk of homelessness;
- Whose support needs cannot be managed with community supports.

CASH strives to streamline access to supported housing with a fair and equitable process for all people accessing supported housing in the Greater Victoria area.

CASH is unfortunately not a good fit for individuals whose primary needs are:

- Affordable nousing
- Assisted Living

Christine Havelka

From: **Council Secretary Subject:** FW: Thank you for your submission - City of Victoria - Address Council Form Name: **Edward Pullman** Date: April 22, 2016 Address: I wish to appear at the following Council meeting: April 28, 2016 Greater Victoria Cycling Coalition I represent: **Topic**: Biketoria **Action you wish Council to take:** For council to support and fund the biketoria network. **CONTACT INFO: Edward Pullman Contact Name: Contact Address: Contact Phone Number: Contact Email:**

Christine Havelka

Contact Phone Number:

Contact Email:

From: **Council Secretary Subject:** FW: Thank you for your submission - City of Victoria - Address Council Form Name: Tarek Adam Date: April 23, 2016 Address: I wish to appear at the following Council meeting: April 28, 2016 I represent: myself and my family Our experience with the Garden Suite process **Topic**: Action you wish Council to take: discussion only **CONTACT INFO: Contact Name:** Tarek Adam **Contact Address:**

'NATIONAL MISSING CHILDREN'S MONTH and MISSING CHILDREN'S DAY'

- **WHEREAS** Child Find British Columbia, a provincial member of Child Find Canada is a non-profit, registered charitable organization, incorporated in 1984; and
- WHEREAS The Mandate of Child Find British Columbia is to educate children and adults about abduction prevention; to promote awareness of the problem of missing children, and to assist in the location of missing children; and
- **WHEREAS** Child Find has recognized Green as the colour of Hope, which symbolizes a light in the darkness for all missing children; and
- **WHEREAS** Child Find's annual Green Ribbon of Hope Campaign will be held in the month of May and May 25th is National Missing Children's Day.
- NOW, THEREFORE I do hereby proclaim the month of May 2016 as "CHILD FIND'S GREEN RIBBON OF HOPE MONTH" AND May 25, 2016 as "NATIONAL MISSING CHILDREN'S DAY" in the CITY OF VICTORIA, BRITISH COLUMBIA, the TRADITIONAL TERRITORIES of the ESQUIMALT AND SONGHEES FIRST NATIONS and urge our citizens to wear a green ribbon as a symbol of Hope for the recovery of all missing children; and to remain vigilant in our common desire to protect and nurture the youth of our Province.
- IN WITNESS WHEREOF, I hereunto set my hand this 28th day of April, Two Thousand and Sixteen

LISA HELPS MAYOR CITY OF VICTORIA BRITISH COLUMBIA Sponsored by: Crystal Dunahee President, Child Find BC

"HUNTINGTON AWARENESS MONTH"

- **WHEREAS** Huntington disease is a debilitating brain disorder that does not currently have a cure; and
- WHEREAS one in every 7,000 Canadians has HD and approximately one in every 5,500 is at-risk of developing the disease. Many more are touched by HD as a caregiver, family member or friend; and
- WHEREAS HD causes cells in specific parts of the brain to die. The disease leads to incapacitation and, eventually, death. It is likened to experiencing the symptoms of Alzheimers, Parkinsons, and Schizophrenia all in one disease; and
- WHEREAS Huntington Awareness Month reflects the Huntington Society of Canada's mission, which is to aspire to a world free from HD. The Society strives to: maximize the quality of life of people living with HD by delivering services; enable others to understand the disease; and further research to slow and to prevent HD; and
- **WHEREAS** The Society works with health and social services professionals to enable them to better serve people living with HD; and
- WHEREAS The Huntington Society of Canada (HSC) is a respected leader in the worldwide effort to end Huntington disease. HSC is the only Canadian health charity dedicated to providing help and hope for families dealing with HD across Canada.
- NOW, THEREFORE I do hereby proclaim the month of May 2016 as "HUNTINGTON AWARENESS MONTH" in the CITY OF VICTORIA, CAPITAL CITY of the PROVINCE of BRITISH COLUMBIA, the TRADITIONAL TERRITORIES of the ESQUIMALT AND SONGHEES FIRST NATIONS.

IN WITNESS WHEREOF, I hereunto set my hand this 28th day of April, Two Thousand and Sixteen.

LISA HELPS MAYOR CITY OF VICTORIA BRITISH COLUMBIA Sponsored by: Shena Loganhume South Vancouver Island Chapter Huntington Society of Canada

"PUTTING INVESTORS FIRST MONTH"

WHEREAS investors are the foundation of a strong, sound, growing economy; and

WHEREAS trust, ethical practices, and fair treatment are paramount to the investment profession; and

WHEREAS the investment profession is an important employer across the City of Victoria; and

whereas the Chartered Financial Analysts (CFA) Society in Victoria are committed to professional excellence in the investment profession, and are champions for ethical behavior and integrity in investment markets, and of fair treatment for all investors.

NOW, THEREFORE I do hereby proclaim the month of May 2016 as "PUTTING INVESTORS FIRST MONTH" in the CITY OF VICTORIA, CAPITAL CITY of the PROVINCE of BRITISH COLUMBIA, the TRADITIONAL TERRITORIES of the ESQUIMALT AND SONGHEES FIRST NATIONS.

IN WITNESS WHEREOF, I hereunto set my hand this 28th day of April, Two Thousand and Sixteen.

LISA HELPS Sponsored by:
MAYOR Patrick Ngo, CFA
CITY OF VICTORIA President

BRITISH COLUMBIA Charter Financial Analysts (CFA) Society

"BRAIN TUMOUR AWARENESS MONTH"

| WHEREAS | the causes of and cure for brain tumours are unknown and early detection and treatment is vital to prolonged and improved survival; and |
|---------|--|
| WHEREAS | current information indicates that 27 Canadians are diagnosed with a brain tumour every day; and |
| WHEREAS | brain tumours strike people of all ages from newborns to seniors, crossing all economic, social, and ethnic boundaries; and |
| WHEREAS | brain tumours are the most common cause of solid cancer death in children and young adults; and |
| WHEREAS | the mission of Brain Tumour Foundation of Canada is to reach every Canadian affected by a brain tumour through support, education, information and research. |

NOW, THEREFORE I do hereby proclaim the month of May 2016 as "BRAIN TUMOUR AWARENESS MONTH" in the CITY OF VICTORIA, CAPITAL CITY of the PROVINCE of BRITISH COLUMBIA, the TRADITIONAL TERRITORIES of the ESQUIMALT AND SONGHEES FIRST NATIONS.

IN WITNESS WHEREOF, I hereunto set my hand this 28th day of April, Two Thousand and Sixteen.

LISA HELPS MAYOR CITY OF VICTORIA BRITISH COLUMBIA Sponsored by: Cathy Koropecki Catterall Brain Tumour Foundation of Canada

REPORTS OF THE COMMITTEES

Committee of the Whole - April 7, 2016

6. Development Permit with Variance Application No. 00001 for 1115 and 1117 Caledonia Avenue
It was moved by Councillor Madoff, seconded by Councillor Alto, that Council, after giving notice and
allowing an opportunity for public comment at a meeting of Council on April 28, 2016, consider the
following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00001 for 1115 and 1117 Caledonia Street, in accordance with:

- 1. Plans date stamped March 14, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - a. Part 3.97(4)(2) Increase the maximum number of storeys from 1.5 storeys to 2.5 storeys;
 - b. Part 3.97(4)(3) Allow roof decks above the second storey;
 - c. Part 3.97(5)(1) Reduce the minimum front yard setback from 5.9m to 4.9m;
 - d. Part 3.97(5)(2) Reduce the minimum rear yard setback from 20m to 19m;
 - e. Part 3.97(5)(4) Reduce the minimum side yard setback (west) from 3.9m to 1,5m;
 - f. Part 3.97(5)(5) Reduce the combined side yard setback from 5.4m to 5.02m.
- 3. The Development Permit lapsing two years from the date of this resolution."

Carried Unanimously

4.3 Development Permit with Variance Application No. 00001 for 1115 and 1117 Caledonia Avenue

Councillor Isitt clarified that there is no longer a potential pecuniary conflict of interest with this area, and therefore does not need to withdraw from the meeting.

Committee received a report dated March 24, 2016, regarding an application to construct a ground-oriented multiple dwelling, consisting of four dwelling units.

Councillor Thornton-Joe joined the meeting at 9:31 a.m.

Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council on April 28, 2016, consider the following motion:

That Council authorize the issuance of Development Permit with Variances Application No. 00001 for 1115 and 1117 Caledonia Street, in accordance with:

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- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
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 - f. Part 3.97(5)(5) Reduce the combined side yard setback from 5.4m to 5.02m.
- 3. The Development Permit lapsing two years from the date of this resolution.

CARRIED UNANIMOUSLY 16/COTW



Committee of the Whole Report For the Meeting of April 7, 2016

To: Committee of the Whole

Date:

March 24, 2016

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Development Permit with Variances Application No. 00001 for 1115 and 1117

Caledonia Avenue

RECOMMENDATION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council on April 28, 2016, consider the following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00001 for 1115 and 1117 Caledonia Street, in accordance with:

- 1. Plans date stamped March 14, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
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 - f. Part 3.97(5)(5) Reduce the combined side yard setback from 5.4m to 5.02m.
- 3. The Development Permit lapsing two years from the date of this resolution."

LEGISLATIVE AUTHORITY

In accordance with Section 489 of the *Local Government Act*, Council may issue a Development Permit in accordance with the applicable guidelines specified in the *Official Community Plan*. A Development Permit may vary or supplement the *Zoning Regulation Bylaw* but may not vary the use or density of the land from that specified in the Bylaw.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations for a Development Permit with Variances Application for the property located at 1115 and 1117 Caledonia Avenue. The proposal is to construct a ground-oriented multiple dwelling consisting of four dwelling units.

The following points were considered in assessing this Application:

- The proposal is consistent with the design guidelines contained in Development Permit Area 16.
- The proposal is generally consistent with the Fernwood Neighbourhood Plan.
- The variances are related to reducing the side yard setbacks, increasing the number of storeys and allowing roof decks above the second storey.
- The proposed variances associated with the number of storeys and roof decks are a
 result of the lower level being considered a storey even though the majority of the unit is
 below average grade. The height of the proposed building would not exceed the
 maximum height requirement in the zone and fits in with the overall streetscape. The
 variance to increase the number of storeys from 1.5 to 2.5 is supportable.
- The two roof decks would be recessed into the building, setback approximately 4m from the property line and would not overlook the backyard of the adjacent property at 1121 Caledonia Avenue. The variance to allow roof decks above the second storey is supportable.

BACKGROUND

Description of Proposal

The proposal is for a ground-oriented multiple dwelling consisting of four dwelling units. Specific details include:

- a two-and-half storey multiple dwelling incorporating traditional design elements, such as a pitched roofline, bay windows and front porch entryway
- an accessory building with a pitched roofline to complement the main building
- the two lower-level units would have patios and the two upper-level units would have porches and roof decks
- exterior materials include cedar shingle siding, concrete fibre siding, laminated asphalt shingles and stone
- Class 1 bicycle parking would be provided in the accessory building, in a separate bicycle storage room, and a Class 2 bicycle rack will be provided in the rear yard
- three surface parking spaces and two parking spaces located in the accessory building would be provided in the rear yard
- permeable paving materials would be integrated throughout the site
- new landscaping would be introduced in the front yard and around the perimeter of the building.

The proposed variances are related to:

- increasing the number of storeys
- allowing roof decks
- reducing the side yard setbacks.

Sustainability Features

As indicated in the applicant's letter dated March 10, 2016, the applicant would ensure that the building meets Everguide and Built Green Gold standards.

Active Transportation Impacts

The Application proposes the following features which support active transportation:

- four Class 1 bicycle parking spaces located in the proposed bicycle storage room and accessory building
- Class 2 bicycle rack for six bikes.

Public Realm Improvements

No public realm improvements are proposed in association with this Development Permit with Variances Application.

Existing Site Development and Development Potential

The site is presently vacant.

Under the current R-74 Zone, Ground-Oriented Multiple Dwelling District, the property could be developed at a density of 0.35:1 Floor Space Ratio (FSR) and with the use proposed, or as a duplex or single family dwelling with a secondary suite.

Data Table

The following data table compares the proposal with the existing R-74 Zone, Ground-Oriented Multiple Dwelling District. An asterisk is used to identify where the proposal is less stringent than the existing zone.

| Zoning Criteria | Proposal | Zone Standard R-74 Zone |
|---|--|----------------------------|
| Site area (m²) - minimum | 602.4 | 595 |
| Site area per unit (m²) - minimum | 150 | 148 |
| Number of units - maximum | 4 | n/a |
| Density (Floor Space Ratio) - maximum | 0.34:1 | 0.35:1 |
| Total floor area (m²) - maximum | 206.44 | 210 |
| Lot width (m) - minimum | 14.02 | 14 |
| Height (m) - maximum | 7.6 | 7.6 |
| Storeys - maximum | 2.5* | 1.5 |
| Site coverage % - maximum | 30.13 | 32 |
| Open site space % - minimum | 38.86 | 38 |
| Setbacks (m) - minimum Front Rear Side (east) | 6.18 (building)/4.88* (stairs) 20.46 (building)/19.11* (stairs) 3.52 | 5.9 20 1.5 |

| Zoning Criteria | Proposal | Zone Standard R-74 Zone | |
|---------------------------------------|----------|----------------------------|--|
| Side (west) | 1.50* | 3.9 | |
| Combined side yards | 5.02* | 5.4 | |
| Roof decks | Yes* | Not permitted | |
| Parking - minimum | 5 | 5 | |
| Bicycle parking stalls (minimum) | | | |
| Class 1 | 4 | 4 | |
| Class 2 | 6 | 6 | |
| Accessory Building | | | |
| Floor Area | 36 | 37 | |
| Rear yard site coverage (%) – maximum | 14.31 | 25 | |
| Separation Distance (m) - minimum | 11.91 | 2.4 | |
| Height (m) – maximum | 3.47 | 3.5 | |
| Setbacks (m) - maximum | | | |
| Rear (south) | 1.2 | 0.6 | |
| Side (west) | 0.93 | 0.6 | |

Relevant History

On May 8, 2014, Council adopted Bylaw No. 14-032 which amended the zoning of the subject property from the R-2 Zone to the R-74 Zone to allow for a ground-oriented multiple dwelling.

Community Consultation

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variance Applications, on March 17, 2016, the Application was referred for a 30-day comment period to the Fernwood CALUC. At the time of writing this report a letter from the CALUC had not been received.

This Application proposes variances, therefore, in accordance with the City's Land Use Procedures Bylaw, it requires notice, sign posting and a meeting of Council to consider the variances.

ANALYSIS

Development Permit Area and Design Guidelines

The Official Community Plan (OCP) identifies this property within Development Permit Area 16 (DPA 16): General Form and Character. DPA 16 encourages new development to be integrated in a manner that is complementary to the established place character in a neighbourhood, including its heritage character, high quality architecture, landscaping and urban design. The area is characterized by a mix of small-scale commercial uses along Cook Street and low-density residential uses up to approximately three storeys along Caledonia Avenue. Some place character defining elements of residential uses in the neighbourhood

include pitched and gabled rooflines, porches and large bay windows. The applicant has incorporated these elements into the design of the proposed building to ensure that the proposal fits in with the existing streetscape. The proposed exterior finishes, such as the concrete fibre siding and laminated asphalt shingles, match the exterior finishes of the surrounding residential buildings. The applicant is also introducing other materials, including cedar shingles in the roof elements and stone-faced pillars at the main entryways, which further complement neighbouring residential buildings.

Fernwood Neighbourhood Plan

Policies in the Fernwood Neighbourhood Plan, 1994, apply to the subject property and include:

- 2.1 To encourage future Neighbourhood housing development in Fernwood which maintains the integrity, look and character of the single family and duplex housing stock.
- 2.3.1 That all the R-2 zoned areas north of North Park Street be retained.

Although 1115 and 1117 Caledonia Avenue is located north of North Park Street, the form of the four-plex is compatible with the ground-oriented character of the surrounding residential area and was endorsed by Council during the rezoning process in 2014.

Regulatory Considerations

Proposed Height Variance

The applicant is proposing to increase the number of storeys from 1.5 to 2.5. The conceptual drawings shown as part of the Rezoning Application approved by Council in 2014 included a 1.5 storey building with a basement. As part of the review of the Development Permit with Variances Application, it was realized that the lower-level units should be more visible from the street and, in order to achieve this, the applicant slightly increased the floor-to-ceiling height of these units. A basement is defined as any part of a building between two floor levels that is partially or completely below grade and has a finished ceiling that is no more than 1.2m above grade. In this case, the finished ceiling is 1.33m above grade or 0.13m above the requirement that defines a basement. The height of the building does not exceed the maximum height requirement in the zone and fits in with the overall streetscape. Staff recommend that Council consider supporting this variance.

Proposed Roof Deck Variance

The applicant is requesting a variance to allow two roof decks above the second storey on the east elevation. The roof decks would be recessed into the building, setback approximately 4m from the property line and would not overlook the backyard of the adjacent property. Staff recommend that Council consider supporting this variance.

Proposed Setback Variances

The applicant is also requesting the following setback variances:

- reducing the minimum front yard setback from 5.9m to 4.9m
- reducing the minimum rear yard setback from 20m to 19m
- reducing the minimum side yard setback (west) from 3.9m to 1.5m
- reducing the combined side yard setback from 5.4m to 5.02m.

The front and rear yard setback variances are a result of steps projecting into the required setback. These projections would not interrupt the rhythm of the streetscape and the building would still be in line with the single family dwelling to the east.

The west side yard setback variance is a result of a typo in the R-74 Zone. The minimum east and west side yard setbacks in the zone have been reversed. The minimum east side yard setback should have been 3.9m and the west side yard setback should have been 1.5m in accordance with the proposed site plan submitted with the earlier Rezoning Application. The siting of the building has not significantly changed in this proposal. The combined side yard setback has been slightly reduced as a result of a minor change to the east side yard setback. The plans shown at rezoning identified the east side yard setback to be 3.9m whereas the current plans show a setback of 3.52m, triggering a combined side yard setback variance. However, these proposed setback variances are minor in nature and staff recommend that Council consider supporting these variances.

Tree Protection

The applicant has provided a Tree Protection Plan prepared by Talbot MacKenzie and Associates (attached) for the protected trees located on the adjacent property at 1121 Caledonia Avenue. There are a Douglas fir, Garry Oak and Spruce trees within 3m of the property line. All three trees would be protected during the construction phase in accordance with the Plan.

CONCLUSIONS

The Application to permit a ground-oriented multiple dwelling consisting of four dwelling units is consistent with the design guidelines outlined in DPA 16. The proposed building design, exterior finishes and landscaping are in keeping with the established character of the neighbourhood. The proposed variances for number of storeys, roof decks and setbacks are supportable as they would not alter the character of the streetscape or adversaly impact adjacent residential properties. Staff recommend that Council consider supporting this Application.

ALTERNATE MOTION

That Council decline Development Permit with Variances Application No. 00001 for the property located at 1115 and 1117 Caledonia Avenue.

Respectfully submitted,

Leanne Taylor Senior Planner

Development Services Division

Jonathan Tinney Director

Sustainable Planning and Community

Development Department

Report accepted and recommended by the City Manager:

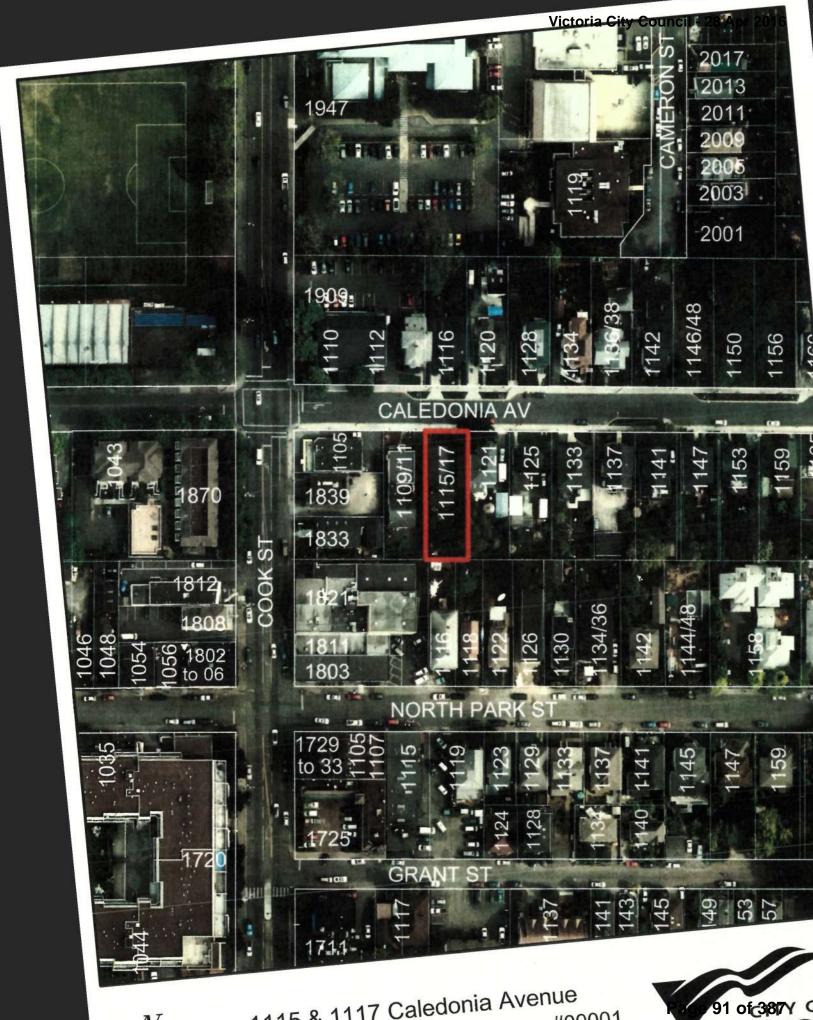
Date:

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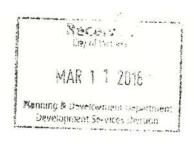
JH

List of Attachments:

- Zoning map
- Aerial map
- Letter to Mayor and Council dated March 10, 2016
- Letter from neighbours located at 1121 Caledonia Avenue dated March 11, 2016
- Arborist Report dated November 10, 2015
- Plans date stamped March 14, 2016.







Bruce Carlisle and Maureen Clarke 991 Newport Ave. Victoria, BC V8S 5H6 250-978-9445 Subject: 1115 Caledonia

March 10, 2016

City of Victoria Mayor Lisa Helps and Council 1 Centennial Square Victoria, BC V8W 1P6

Dear Mayor Helps and Council,

It is our pleasure to introduce ourselves. At this time we are applying for a Development Permit for the proposed construction of a four-unit multiple dwelling at 1115 Caledonia. It has been discovered that the following variances are required:

- Increase the maximum number of storeys from 1.5 to 2.5*
- Reduce the front yard setback from 5.9m to 4.9m
- Reduce the rear yard setback from 20m to 19m
- Reduce the west side yard setback from 3.9m to 1.5m
- Reduce the combined side yard setbacks from 5.4m to 5.02m
- Allow roof top decks above the second storey*

VARIANCES

The height of the proposed building remains unchanged. It is in the interpretation of 'basement' that we find our challenges and the need for the relevant variances. In defining the lower floor as a first storey rather than a basement, the roof decks and number of storeys are impacted. The proposed lower floor is a mere 0.12m within the allowable 1.2m distance between the finished ceiling and average grade.

DESIGN

The proposed craftsman exterior is in keeping with the neighbourhood's composition and form; a respect for the integrity of Fernwood's 'charm.' Finishes reflect the natural surroundings, lending a harmonious palette of colour and texure. The configuration of interior space allows for appropriate livability on the lower floor. Roof decks on the upper floor offer occupants the added value of outdoor space in a design that is both private and functional.

THE BIG PICTURE

Although we hope to move forward to strata the four proposed units once the project is complete, we fully intend to utilize the units within our current portfolio as rentals for a period of 5-10 years or more.

ENVIRONMENT AND SUSTAINABLE PRACTICES

We are environmentally motivated and will ensure the building meets Everguide/Green Built Gold Standards. We have hired Talbot MacKenzie and Associates to provide a tree protection report relative to the garry oak located on the eastern neighbouring property. We will be compliant to recommendations made in this report (see attached.)

We are grateful for your consideration and remain at your disposal should you require additional information.

Respectfully.

Bruce Carlisie and Maureen Clarke

Buse Eachile Manicer Clarke

City of VICTORIA
PLANNING DEDT.

MAR 1 1 2016

Manning & Devekterhalt Degenhare

Development Service - 10.00

ALF FRENCY CABGER 1121 CALEDONIA AVE VICTORIA BE VSTIE9 MARCH 11/2016

RE: DEVELOPMENT OF 1115 \$ 1117 LALEDONIA A

TO WHOM IT MAY CONCERN:

WE HAVE VENED THE CHANGES PROPOSED FOR A PLEX AT THE ABOVE ADDRESS. THE ADDITIONS TO THE ORIGINAL CONCEPT ARE IN OUR VIEW IMPROVEMENTS AND AS SUCH WE SUPPORT THEIR INCLUSION TO THE PLAN. SPECIFICLY THE DECKS ADDED TO THE EAST ELEVATION.

Yours TRULY

ALF CABGER

Denny Chager CARGER





Taibot Mackenzie & Associates

Consulting Arborists

November 10, 2015

Carlisle Properties 991 Newport Avenue Victoria, BC V8S5H6 Received City of Victoria

DEC 0 4 2015

Planning & Development Department Bevelopment Services Division

Assignment: Review the plans provided and prepare a tree retention report to be used during the proposal to construct two new (back to back) residences on the 1115 Caledonia Avenue property.

Methodology: Trees located on the neighbouring properties that could potentially be impacted by the proposed construction were not tagged, but are identified numerically on the attached site plan. Information such as tree species, size(dbh), critical root zone(crz), health and structural condition, relative tolerance to construction impacts and general remarks and recommendations was recorded in the attached tree resource spreadsheet.

Observations: Previous to our site visit, it is our understanding that 2 residences that originally occupied the lot were demolished. There are no bylaw-protected trees on the subject property. A bylaw-protected Douglas-fir, Garry oak and a non-bylaw protected Spruce are located on the neighbouring property at 1121 Caledonia Avenue within 3 meters of the property line. A row of pyramidal cedar are growing on the neighbouring property at 1109/1111 Caledonia Avenue, within 1 meter of the property line.

Mitigation of impacts

Barrier fencing: In our opinion, the existing construction fencing should be adequate to protect the trunks of the trees to be retained on neighbouring properties. Additional barrier fencing will be required to protect the critical root zones of trees #1,2 and 3 during house construction. As the proposed driveway encroaches within the critical root zones and constructed over the root systems of the trees on the neighbouring property at 1121 Caledonia Place, we recommend that all excavation for the driveway footprint be performed once construction of the proposed residences has been completed. Barrier fencing must remain in place until the time of driveway construction, and the project arborist must be onsite to supervise any excavation within the fenced areas(see attached barrier fencing specifications for our recommended barrier fencing locations). As barrier fencing the perimeter of the critical root zone of Douglas-fir #1 would restrict access to the rear yard during construction, it may be preferred to use a 6-8 inch layer of mulch or hog fuel in place of barrier fencing to mitigate impacts from compaction and root disturbance.

The areas, surrounding the trees to be retained, should be isolated from the construction activity by erecting protective barrier fencing. Where possible, the fencing should be erected at the perimeter of the critical root zones.

.../2

The barrier fencing to be erected must be a minimum of 4 feet in height, of solid frame construction that is attached to wooden or metal posts. A solid board or rail must run between the posts at the top and the bottom of the fencing. This solid frame can then be covered with plywood, or flexible snow fencing (see attached diagram). The fencing must be erected prior to the start of any construction activity on site (i.e. demolition, excavation, construction), and remain in place through completion of the project. Signs should be posted around the protection zone to declare it off limits to all construction related activity. The project arborist must be consulted before this fencing is removed or moved for any purpose.

Building footprint: According to the plans provided, the proposed building footprints do not encroach within the critical root zones of the bylaw-protected trees on the neighbouring property at 1121 Caledonia Avenue. The window wells on the West side of the proposed residences encroach within the critical root zones of several of the pyramidal cedar hedge stems on the neighbouring property at 1109/1111 Caledonia Avenue. We recommend that the project arborist be onsite to supervise any required excavation within our defined 1.5 meter critical root zone of this hedge row, and that excavation be minimized as much as possible. If significant roots are encountered during excavation that cannot be preserved, we may recommend that any impacted tree(s) be replaced with new, healthy plantings.

Driveway footprint: According to the plans provided, the proposed driveway footprint runs along the East property line and connects to the proposed accessory building in the rear of the property. Floating driveway specifications will be required for the portions of proposed driveway that encroach within the critical root zones of Douglas-fir #1, spruce #2 and Garry oak #3(see attached floating driveway specifications). We recommend that all excavation for the driveway footprint be performed once construction of the proposed residences has been completed, under the direction of the project arborist.

Underground servicing: The site survey provided shows existing service stubs and water meter near the North property line, outside of the critical root zone of Douglas-fir #1 located on the neighbouring property at 1121 Caledonia Avenue. If the proposed underground services will connect to these locations, we do not anticipate impacts to bylaw-protected trees. If underground service connections are required within the critical root zone of Dougals-fir #1, the project arborist must be onsite to supervise excavation, and may involve hand digging or hydroexcavation.

Offsite works: According to the plans provided, a driveway letdown will be required within the critical root zone of Douglas-fir #1 located on the neighbouring property at 1121 Caledonia Avenue. The project arborist must be onsite to supervise excavation to remove the existing sidewalk/curb and to excavate the proposed letdown within the critical root zone of this tree. If structural root are encountered beneath the existing sidewalk, we may recommend that the thickness of the sidewalk be minimized and reinforced with re-bar, if required. If the required grades cannot be accomplished without large structural root pruning, we may recommend that this tree be removed.

.../3

Please do not hesitate to call us at 250-479-8733 should you have any further questions. Thank you.

Yours truly, Talbot Mackenzie & Associates

Graham Mackenzie & Tom Talbot ISA Certified, & Consulting Arborists Encl. – Tree Resource Spreadsheet, Floating Driveway Specifications, Barrier Fencing Specifications, Site plan

Disclosure Statement

Arborists are professionals who examine trees and use their training, knowledge and experience to recommend techniques and procedures that will improve the health and structure of individual trees or group of trees, or to mitigate associated risks.

Trees are living organisms, whose health and structure change, and are influenced by age, continued growth, climate, weather conditions, and insect and disease pathogens. Indicators of structural weakness and disease are often hidden within the tree structure or beneath the ground. It is not possible for an arborist to identify every flaw or condition that could result in failure nor can he/she guarantee that the tree will remain healthy and free of risk.

Remedial care and mitigation measures recommended are based on the visible and detectable indicators present at the time of the examination and cannot be guaranteed to alleviate all symptoms or to mitigate all risk posed.

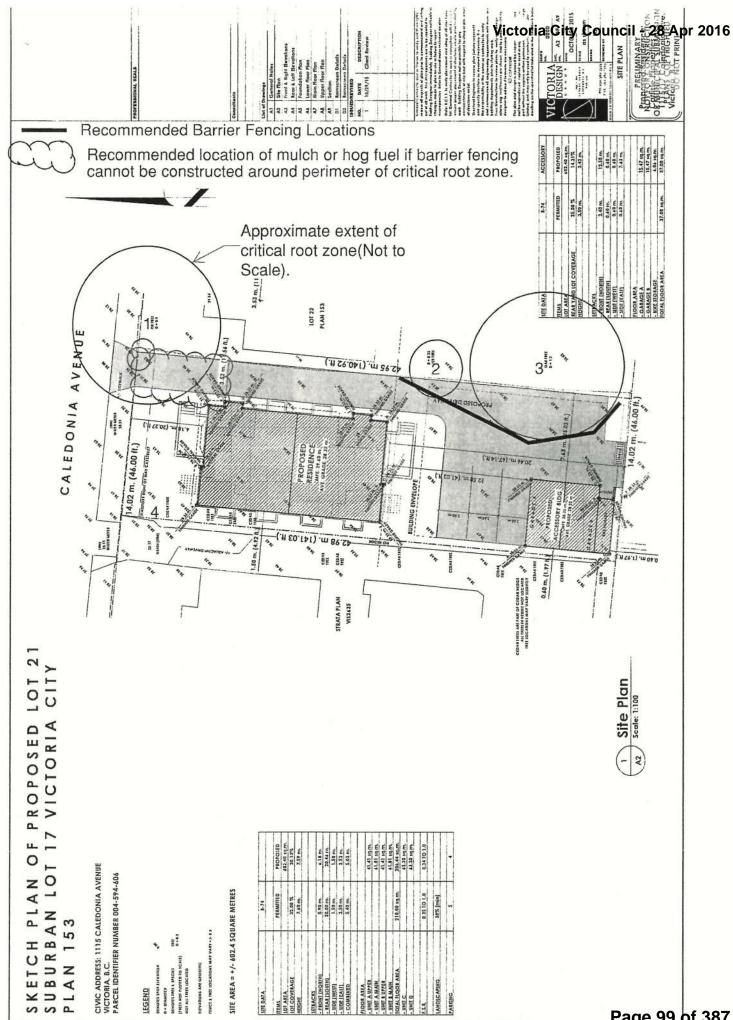
Victoria City Council - 28 Apr 2016

TREE RESOURCE for 1115 Caledonia Avenue

| Tree # | d.b.h. (cm) | CRZ | Species | Crown Spread(m) | Condition Health | Condition Structure | Relative Tolerance | Remarks / Recommendations |
|--------|----------------|------|-----------------|--------------------|---------------------|------------------------|-----------------------|--|
| | | | | | | | | Located on neighbouring property at 1121 Caledonia Avenue, topped historically, end-weighted limbs, co-dominant stem appears |
| No tag | | | | | | | | to have been removed historically, deadwood. Arborist supervision |
| 1 | 96 | 14.5 | Douglas-fir | 12.0 | Good | Fair | Poor | for excavation within crz. |
| No tag | 25 | 3.0 | spruce | 4.0 | Good | Good | Poor | Located on neighbouring property at 1121 Caledonia Avenue, Arborist supervision for excavation within crz. |
| No tag | 118 | | Garry oak | 20.0 | Fair | Fair/poor | Good | Located on neighbouring property at 1121 Caledonia Avenue, history of large limb failure(tearout) with associated decay, internal decay. Arborist supervision for excavation within crz. |
| No tag | mult. Stems | | Pyramidal cedar | 3.0 | Fair | Fair | | Approximately 30 stem hedge row located on neighbouring property at 1109/1111 Caledonia Avenue. Arborist supervision for excavation within crz. |

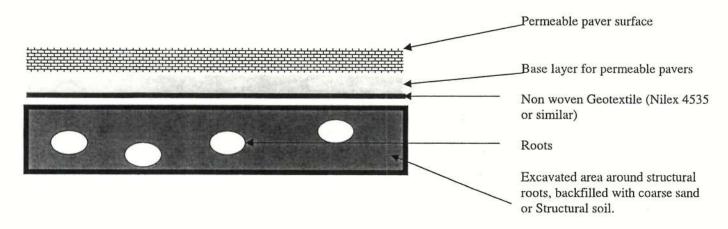
email: Treehelp@telus.net

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Victoria City Council - 28 Apr 2016

Diagram - Concrete driveway crossing over Critical Root Zone

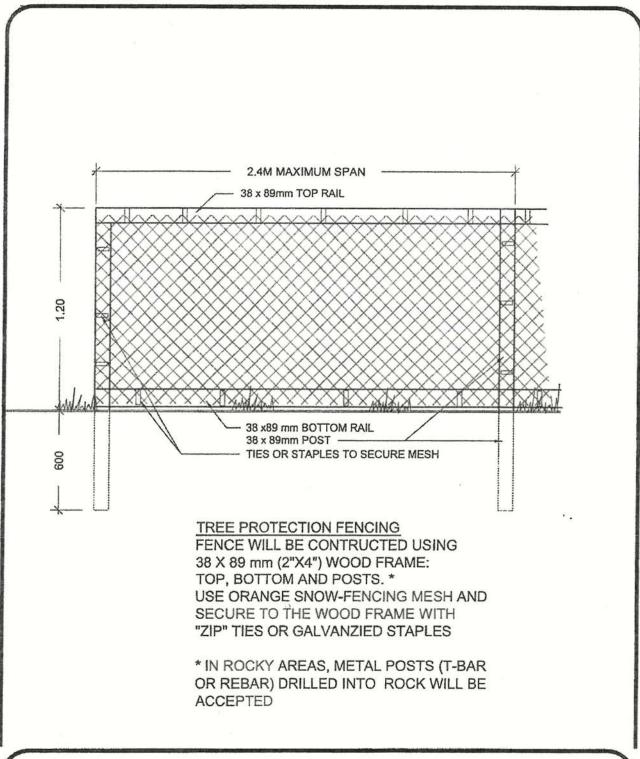


Specifications for concrete driveway crossing over critical root zone

- 1. Excavate to a 6-8 inch depth, for the required permeable driveway surface, under the supervision of an ISA Certified Arborist.
- 2. Excavation for area around structural roots must be performed under arborist supervision.
- 3. Backfill area around roots with coarse sand or a structural soil mix

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- 4. A layer of medium weight non woven Geotextile (Nilex 4535 or similar) is to be installed over the backfilled area of the driveway.
- 5. Construct base layer and permeable surface over Geotextile layer to required grade.



DETAIL NAME:

TREE PROTECTION FENCING

DATE: Oct 30/07
DRAWN: DM
APP'D. RR
SCALE: N.T.S.

DATE: Oct 30/07
DRAWN: DM
APP'D. RR
DRAWING

General Notes

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All materials to be of bast assetty, complying with the applicable sections of the current CSA., C oSA med a C & C shandards. All materials shall be used sticity occording to manufactures printed disactless where not inconsistent with this specifical and distinct permitted except where specified.

Contractor is Sobile to renolation the strength and stability of existing structure where renovations meditive positions are proposed to hading but not limited for publishing and stratilling and structure and strength is updated existing constant from All demodals words must comply with the respitements presented in part of this & C.A.C. and with WORSAFEC.

Structural Design

Shut foral is based on criteria wated in Fast Y of the 2012 S.C. Building Cade Design five boats as follows:

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All structural founding members are steed for standard grade No. 2 better Squaze-Fine-Fi

C.B.C. maid C.B.A. requirements.

districtural forming members are sheaf for shundard grade No. 2 better Sprice-Fine-Fine in accordance with NE.C.B.A. shundard granting rules for Canadian Lumber) except where year Codity noted otherwise.

resulting contexts is to provide backleg for all plumbing accessaries shelving, curton radio.

Doors Windows And Skylights

All windows, doors, and stylights to meet the requirements told forth in E.C.S.C. 9.7, and 9.24

| Windows and Doors | - W 0 32 - | 3 80 16 |
|----------------------|-------------|---------|
| Front Entrence Door | - U D 44 - | 2.40 03 |
| Glass Block | - U 0.51 - | 2.10 US |
| Skylight | - 40.51 - | 2.10 US |
| Skyfight shaft walls | - 8 15.77 - | 2.76 85 |
| Garage Boom | · t 4.25 - | 1.10 83 |

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Insulation and Vapour Barrier

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|--|-------------|----------|
| floors over unhoutest/exterior spaces | - E 24.52 - | 4.47 811 |
| Floors over Garages | - # 25.41 - | 4.51 251 |
| Cothedral Vaults or Mal roofs | -126.51 - | 4.47 851 |
| Exterior Wolls above grade | -1 15.71 - | 2.78 857 |
| Selween Garage and Primory Besidence | - 2 14.55 - | 2.42 PSI |
| Foundation Walk < 100mm above grade or below grade | - £ 11.30 · | 1.97 251 |
| Realest Concrete State (beneath entire slob) | - E 13.17 - | 2.32 851 |
| Concrete Floor State < 400mm below grade | - # 11 12 - | 1.74 852 |
| Concrete Floor Sinks > 600mm below grade | - N/A - | N/A |
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To be mounted in a suitable location upstream from the Central techculation Principal
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See S.C.E.C. Toble 1.32.3.1(3), for sixting

Electrical Panel

Sectrical Focisities to comply with \$.C.E.C. 7.34 and 7.34.
Clockical Family to be included inside exterior Garage wall, or mechanical soom if provided.

Secondary Sultes

endary settes to comply with ECEC 7.37.

condary suffer filtering Enhancis Fan and Central Backculation System and off switch to be unded in the primary residence. On/Off entitches to be to belief TRIANART EXHAUSI FAN FOI CORDART SUITE: All deut chases revet not penetrally salted wall assemblies and are in be rolled to added within self-contained suite.

All tests portform vicibs in home adds blocking learning over within fixed point confer, considered with a second point of the conference of the client with a feature of the conference of the client were strated in the client of the conference of the client were strated in the client of the conference of the client of t

Crawl spaces

Count space is to comply with 1 is.

Heathet count space a withfallow for comply with 8 C E C 7 32.3.7

Heathet count space a withfallow for comply with 8 C E C 7 32.3.7

Except form 1 cm great a hooded cross in space is a variety labby primary firstly space in the following space is discussed to the space in the space of the space in the sp

of space access to be a 400mm x 740mm (22" x 24") hatch type access placed in either foundry room, mud room, work in closes, or in a location specified on the plans.

Besign and plans are covered by copyright low and are the sale properly of Victoria Design thritised and may that be reproduced or used in any form writhout writtee permission from some Victoria Besign Umbed permits the prochases to construct only one (1) dwelling per surchase of plans.

Thermal Resistance of Wall. Ceiling, and floor Assemblies

At thermal resistance calculations where done using the parallel path method as described in S.C.S.C.A-F.34.2.4(1)

Common Building Materials

| Siding | | Sheathina | |
|---|-------------------------------|---|-------------------------------|
| Concrete Fibre Siding (Horizontal top, Fanet, or Shingle Funet) 25mm Thick Cedar Siding (Hongure and groove or butf joint): 400mm Wood Shinale Siding with 140mm tengane: | 0.03 EU 0.24 EU 0.15 EU | 12.5mm (1/2") Plywood (Generic Sellwood) Sheeffling 15.2mm (5/8") Plywood (Generic Sellwood) Sheeffling 18.5mm (3/4") Plywood (Generic Sellwood) Sheeffling | 0.11 83 0.14 83 0.14 83 |
| Metal or vinyl Siding over sheathing | 0.11 831 | 12.5mm (1/2") Oriented transferred theothing | 0.12 21 |
| Simm (2') Thick fre-Manufactured Slane Veneer | 0.02 211 | 15 5 year (5/8') Oriented throughout theuthion | 0.15 13 |
| 1†mm (3/4') Thick Stucco Fleibh | 0,02 838 | 15.7mm (5/8") Gypsum Sheafting: | 0.10 15 |
| Shuctural Framing Members | | Insulation | |
| 38mm Spruce-Pine-Fir Shuds or Joists (on flat): | 0.32 250 | £12 Fibre Glass Bell Inaufation | 2.11 85 |
| 38mm+8hmm (2=4) Spouce-Pine-Pk Study or Joists: | 0.76 838 | £17 Fibre Glass Bull Insulation (£20 Compressed): | 3.34 13 |
| 38mm+140mm (2=6) Spruce-Pine-Pe Study or Johns: | 1.17 831 | E20 Fibre Glass Batt Insulation | 3.52 15 |
| 38mm 185mm (2=8) Spruce-Fine-Fit Study or Joints: | 1.50 852 | E26 Fibre Glass Baff Insulation | 4,73 23 |
| 38mm+235mm (2=10) Spruce-Fine-Pt Studs or Jobits: | 2.00 411 | E31 Fibre Glass Belf Insulation | 5.44 85 |
| 38mm+286mm (2=12) Spruce-Fine-FV Study or Jobils: | 2.43 851 | E40 Fibre Gioss Bott Insulation | 7.04 85 |
| 241mm († 1/2") Wood I Spruce-Fine-Fr Jokts. | 2.05 \$54 | Gloss fibre Loose III Insulation for office (Fer mm): | 0.01875 85 |
| 302mm [11 7/8"] Wood I Spruce-Pine-Pk Julits: | 2.57 831 | 12.7mm (1/2') Extructed Polystyrene (Type 2, 3, and 4) | 0.44 23 |
| 200mm (E) Cast in Flace Concrete Foundation Walk | 0.08 852 | 25mm (1") Extended Folystyrene (Type 2, 3, and 4) | 0.68 85 |
| | | Stemm (1.1/2") Extraded Polystyrene (Type 2, 3, and 4) | 1,20 13 |
| Alt Films and Alt Cayttles | | 51mm (2") Exhaded Folystysine (Type 2, 3, and 4) | 1.71 83 |
| | | 44mm (2 1/2") Exhauled Polystyrene (type 2, 3, and 4) | 2.15 15 |
| Exterior At Film (celling, floors and wath) | 0.03 (3) | 77mm (3') Extraded Follystyrene (Type 2, 3, and 4) | 2.57 ES |
| Interse Air Film (Ceiling): | 0.11 811 | 87mm (3 1/2") Exhaded Folyshiene (Type 2, 3, and 4) | 2,99 25 |
| Interior Air Film (Filter) | 0.14 851 | 100mm (4") Extruction fullystycone (Type 2, 3, and 4) | 3.34 85 |
| Interior Ab Film (Wolf): | 0.12 833 | 12 Janes (1/2') Exponented Follystyrene (Type 5) | 0.38 83 |
| 9.5mm (3/8") Woll (Rainscreen) Air Cavily: | 0.15 257 | 25mm (1") Expanded Folyshovne (Type 3) | 0.74 11 |
| 13mm (1/27) Wall Ale Cavilly: | 0.14 251 | 35mm (1 1/2') Exposited Foliatyrene (Type 3) | 1.14 85 |
| 13mm (1/2") Celling (Besilien) Metal Channel) Ak Cavity | 0.15 RSI | \$1mm (2") Expanded Folystysene (Type 3) | 1.50 RS |
| | | #4mm (2 1/27) Exponded Folystyrene (Type 3) | 1.07 85 |
| Interior Wall and Ceiling Finishes | | 77mm (3") Expanded Folystysena (Type 3) | 2.25 15 |
| MAN AND AND AND AND AND AND AND AND AND A | 0.08 851 | Afmire (3 1/3") Exponented Polystyrene (Type 2) | 2.47 85 |
| 12.7mm (1/2") Gypsum Board (K-Type or Regular): | 0.08 831 | 100mm (4") Expanded Folystyrene (Type 3) | 3.00 11 |
| 15.7mm (5/6") Gypsum Board (X-Type at Espular). | 0.04 831 | \$7mm (Z 1/4") Spooy Applied Polywelliane Foom (medium | |
| | | 152mm (4") Spray Applied Polyarethane from (medium de | |
| Miscellaneous materials | | 184mm (7 1/4") Spray Applied folywelhane foam (medium | elmanifect & Ad BY |

Assembly Colculations for Effective #51 Values.

Permauble (#15 Eacting) FeE: 12 From (1/2") time Eacod Mos

Raised Heef Wood Trusses © \$10mm (\$40) with Fibre Glass Loose Fill Insulation

| | 100 | | | | 100 | 279mm (11') Fibre Glass Loose Fill Insulation: | 5.23 11 |
|----|---------------|-------------------|-------------------|---|------------|--|----------------------------------|
| | Same of being | Ti area of courty | | 1 | 1 + 117 | 38mm-67mm (2+4) bottom fives Cherd © 410mm (24') with 87mm (3 1/2') Fibre Glass Loose FB Insulation | 1,54 251 |
| L, | RSI = 100 | 15.17 E | SI = 100 44.70 | , | ESI = 1.54 | # mill Polysthylene Vapour Border 15 from (5/8") Gypsum Board (1-Type or tegular): Interior Ak Film (Celling): | 0.00 ESI 0.00 ESI 0.11 ESI |
| | | | | | | Total | 4.74 83 |

Jamm=235mm (2×10) Rool/Deck Joist @ 404mm (16*) with R28 Fibre Glass Bott Insulation

| SI _{provided} = | 100 | | 100 | | Enoting Material (Any) |
|--------------------------|---------------------------------|---|-----------|------------|---|
| "pondel " | Researchmenter . Researchmenter | _ | 1 | 2 . 47 | 15.5mm (5/8") Phywaist (0 38mm-87mm (2-4) Purtn |
| L | RSI = 100 - R | | 00 L15 | RSI = 4.14 | Exterior At Film (celling, 5 38mm=235mm (2+10) Joh 12.7mm (1/2") Exponded |

they Morariot (Any)
mm (E/P) Physical (Cacado: Softwood) Sheathing
we-Shrum (2×4) Fudina & Allamm (147)
we-Shrum (2×4) Fudina & Allamm (147)
we-25mm (2×10) Julais & Allamm (147) with \$28 bott Insu
mm (1/27) Seponded Folialyses (Physical Sheat
mm (1/27) Seponded Folialyses 0.00 13 0.03 13 4.14 11 0.38 81 0.08 83 Interior Alt Film (Celling):

Assembly Calculations for Effective ESI Values.

The JoSow Is at Sid of common thermal assembles that will penear an areal borner

Exterior Jümm=140mm (2x6) Strat Wall © 406mm (16") with \$19 Fibre Gloss Batt Insulation, and Clad with Concrete Fibre Stains 117 1 134

ESI = 100 - ESI = 100 - ESI = 2.36 Extrior AF Film (celling, floors and walls):
Centrals File Siding (Instrumed Lop, Famel et Shingle Filesh):
5.4mm (2EF) Wolf Underscere) A Central File
13.5mm (17E) Obserted Shamiltoned Shoothing:
14.7mm (17E) Obserted Shamiltoned Shoothing:
15.7mm (17E) Obserted Shamiltoned Shoothing:
15.7 Interior Als Film (Well)

Exterior 38mm=140mm (2x4) Stud Wall 9.404mm (14") with \$19 files Glass Batt Insulation, and Clad with Cedar Shingle Siding

100 RSI_{perated} = 100 Est = 151 = 1 III ES1 = 100 - ES1 = 100 - ES1 = 2.34 Exterior Air Film (c+Bng. floors and walk) 9.5mm (3/87) Woll (Entracreen) Air Confe-9.5mm (3/8") Wall (tatacreen) or County 12.5mm (1/2") Oriented Shandboard Sheathing: 3Enger 140mm (2×4) Shots & 404mm (14") with 8-19 Self traviation: 4 m2 Folyethylene Vopour Equies 12.7mm (1/2") Gypsum Board (X-Type or Regular) Inherior Air Film (Wall):

floor Contilever, 240mm († 1/27 & 404mm (147) with R31 Fibre Glass



PROFESSIONAL SEALS

A1 General Notes

Raceiveo

City of Victoria

MAR 1 4 2016

Planning & Development Department

Bevelopment Services Division

A7 Accessory Building D1 Ealnscreen Details ISSUED/REVISED NO. DATE DESCRIPTION 10/29/15 Client Review 2 11/02/15 Feer Review 3 11/20/15 Variance Reg'd 4 02/19/14 City Comments 5 03/07/16 City Comments

A2 Site Flan
A3 Elevations
A4 Foundation & Lower Floor Flan

AS Main Floor & Upper Floor Flon

General Contractor and to Owner to verify and thorsuptify service of supects of plan gride to common extract and cent cellfrough and and week. Any discrepancies are to be reported to selfing Designer inventitability solitify Designer millionite is changes reside to gibto as also as follows to again discrepancies. Selfer to General notes to the designer and designer to the cellfrough the cell of the cellfrough the cell of the cellfrough t

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GENERAL NOTES

Proposed Residence: Carlisle Properties 1115/17 Caledonia Ave. Victoria, B.C.

PAR 250-380-374 SEVERNIS BY

Þpr 2016

Council

SKETCH PLAN OF PROPOSED LOT 21 SUBURBAN LOT 17 VICTORIA CITY **PLAN 153**

CIVIC ADDRESS: 1115 CALEDONIA AVENUE VICTORIA, B.C. PARCEL IDENTIFIER NUMBER 004-594-606

LEGEND

DENOTES SPOT ELEVATION (TREES NOT PLOTTED TO SCALE)

ELEVATIONS ARE GEODETIC FENCE & TREE LOCATIONS MAY VARY N-8.3

SITE AREA = +/- 602.4 SQUARE METRES

| SITE DATA | 1-74 | | |
|------------------|--------------|-------------|--|
| пемѕ | PERMITTED | PEOPOSED | |
| LOT AREA | | 602,40 sq.m | |
| LOT COVERAGE | 32.00 % | 30.13% | |
| HEIGHT | 7.60 m. | 7.60 m. | |
| STOREYS | 1,5 | 2.5 • | |
| SETRACES | | | |
| - FRONT (NORTH) | 5.90 m. | 4.88 m. • | |
| - REAR (SOUTH) | 20.00 m. | 19,10 ms | |
| - SIDE (WEST) | 3.40 m. | 1,50 m. • | |
| - SIDE (EAST) | 1.50 m. | 3.52 m. | |
| - COMBINED | 5.40 m. | 5.02 m. | |
| FLOOR AREA | | | |
| - UNIT A UPPER | | 41.41 sq.m. | |
| - UNIT A MAIN | | 61.81 sq.m. | |
| - UNIT B UPPER | | 41,41 sq.m. | |
| - UNIT 8 MAIN | | 41.61 sq.m. | |
| TOTAL PLOOF AREA | 210.00 sq.m. | 204.44 sq.m | |
| - UNIT C | | 43,30 sq.m. | |
| - UNIT D | | 43,30 sq.m. | |
| F.S.E. | 0.35 10 1.0 | 0.34 10 1.0 | |
| LANDSCAPING | 38% (min) | 38.75% | |
| PARKING | 5 | 4 | |

VARIANCE REQ'D

Scale: 1:100

MAIN PESIDENCE: AVERAGE GRADE CALCULATION

MANN HESIDENCE AVERAGE GRADE CALCULATION

(AND 1278-AS m. + 28-32 m.) = 12.32 m. + 2.724 m.

(ANC 1278-32 m. + 28-32 m.) = 127.00 m. + 2.764 m.

(ANC 1278-32 m. + 28-32 m.) = 127.00 m. + 2.764 m.

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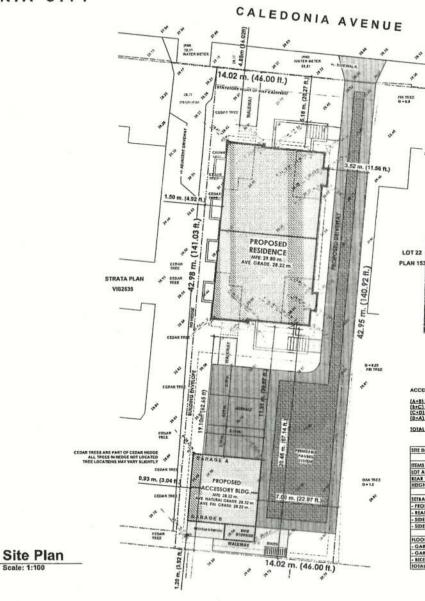
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(AND 1278-40 m.)

101AL = 1433.17 + 50.77 = gye, grade 28.22 m.



Received City of Victoria MAR 1 4 2016 Planning & Development Department Development Services Division

ACCESSORY BUILDING: AVERAGE NATURAL GRADE CALCULATION

(A+B) [(28.62 m. + 28.60 m.) + 2] X 5.10 m. = 174.52 m. (A+C) [(28.60 m. + 28.45 m.) + 2] X 7.32 m. = 207.54 m. (C+D) [(28.65 m. + 28.74 m.) + 2] X 8.10 m. = 165.95 m. (D+A) [(28.74 m. + 28.62 m.) + 2] X 7.32 m. = 210.01 m.

TOTAL = 760.02 + 26.84 = ave, grade 28.32 m.

| SITE DATA | R-74 | ACCESSORY |
|------------------------|------------------|--------------|
| MEMS | PERMITTED | PROPOSED |
| LOT AREA | | 602.40 sq.m. |
| REAR YARD LOT COVERAGE | 25.00 % | 14.31% |
| HEIGHT | 3,50 m. | 3.47 m. |
| SETRACKS | | |
| - FEONT (NOETH) | 2.40 m. | 11.91 m. |
| - REAR (SOUTH) | 0.40 m. | 1.20 m. |
| - SIDE (WEST) | 0.60 m. | 0.93 m. |
| - SIDE (EAST) | 0.40 m. | 7,00 m. |
| FLOOR AREA | | |
| - GARAGE A | | 16.33 sq.m. |
| - GARAGE B | | 14.33 sq.m. |
| - BIKE STORAGE | A company of the | 3.34 sq.m. |
| TOTAL FLOOR AREA | 37.00 sq.m. | 34.00 tg.m. |

| Consul | lanta |
|---------|---|
| Comes | 14039 |
| | |
| | |
| List of | Drawings |
| Al | General Nates |
| A2 | Site Plan |
| A3 | Elevations |
| A4 | foundation & Lower Floor Plan |
| A5 | Main Floor & Upper Floor Flan |
| Af | Section |
| - | A TOTAL COLUMN TO THE PARTY OF |

PROFESSIONAL SEALS

| list of Drawings | | | |
|------------------|-------------------------------|--|--|
| Al | General Nates | | |
| A2 | Site Plan | | |
| A3 | Elevations | | |
| A4 | Foundation & Lower Floor Plan | | |
| A5 | Main Floor & Upper Floor Flon | | |
| Af | Section | | |
| A7 | Accessory Building | | |
| DI | Roinscreen Detoils | | |
| D2 | Edinscreen Details | | |
| | | | |

| ISSUED/WEVISED | | | | | |
|----------------|--|--|--|--|--|
| DATE | DESCRIPTION | | | | |
| 10/29/15 | Client Review | | | | |
| 11/02/15 | feer Review | | | | |
| 11/20/15 | Variance Reg'd | | | | |
| 02/19/14 | City Comments | | | | |
| 03/07/14 | City Comments | | | | |
| | 10/29/15 11/02/15 11/20/15 11/20/15 02/19/14 | | | | |

| TOTODIA | 7667 |
|-------------------|----------------|
| ICTORIA DESIGN | ***. A2 OF A7 |
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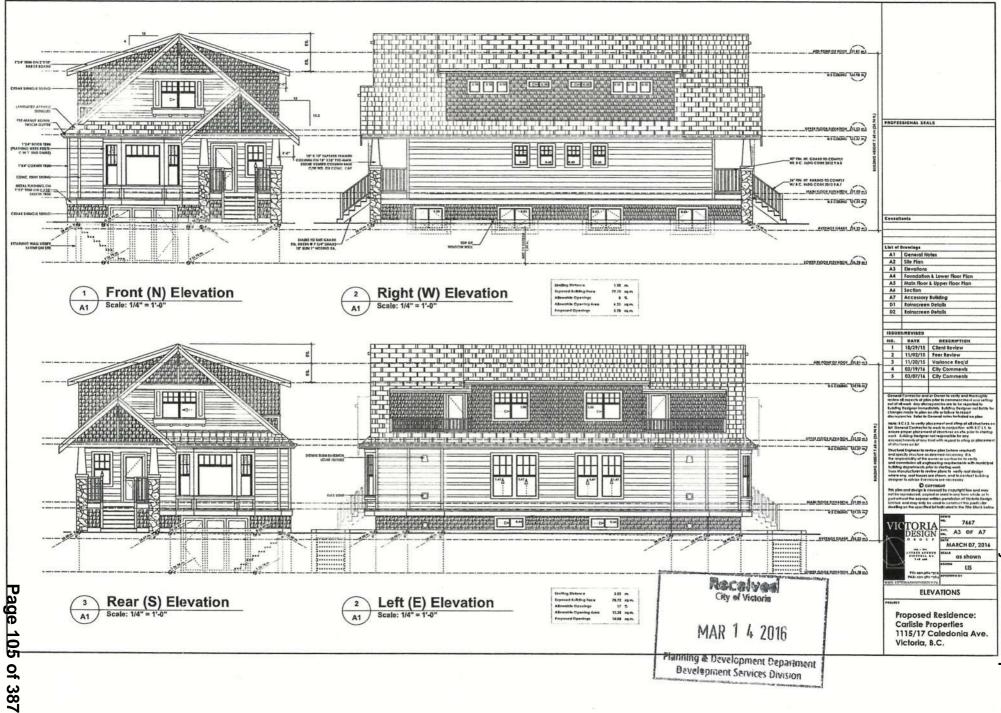
SITE PLAN

Proposed Residence: Carlisle Properties 1115/17 Caledonia Ave. Victoria, B.C.

Page 103 of 387

Victoria City Council -28 Apr 2016 CALEDONIA AVENUE

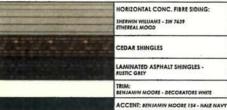
CALEDONIA AVENUE



Victoria City Council - 28 Apr 2016







Right Elevation



Rear Elevation



Left Elevation

Received
City of Victoria

MAR 1 4 2016

Planning & Development Department Development Services Division

List of Drawings

A1 General Notes

A2 Sile Plan

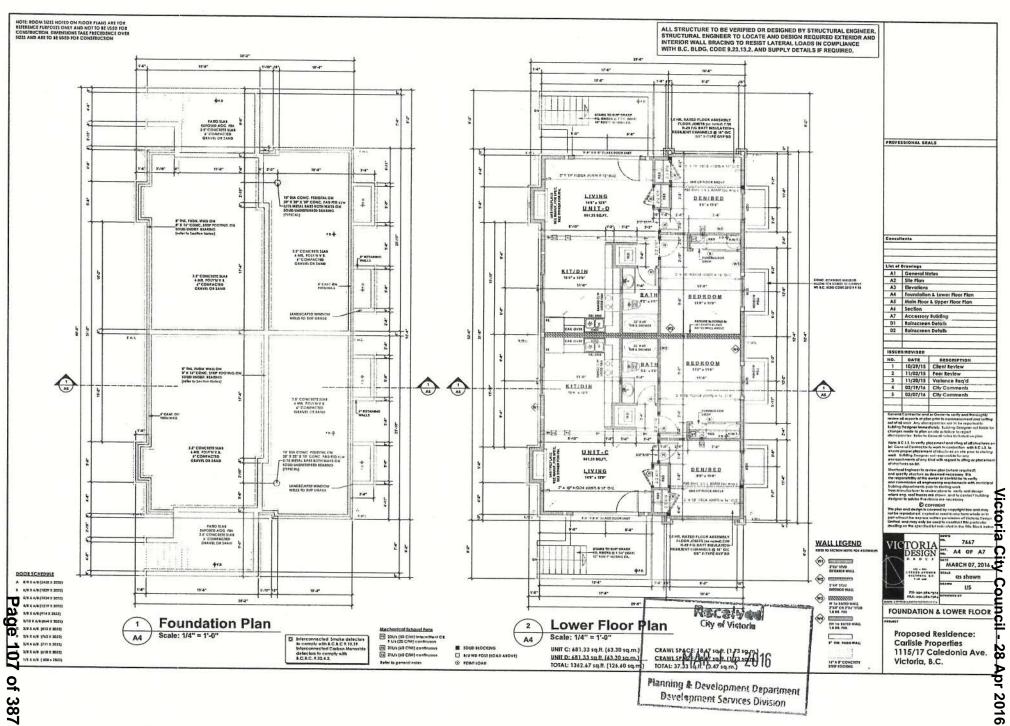
A3 Front & Right Elevations

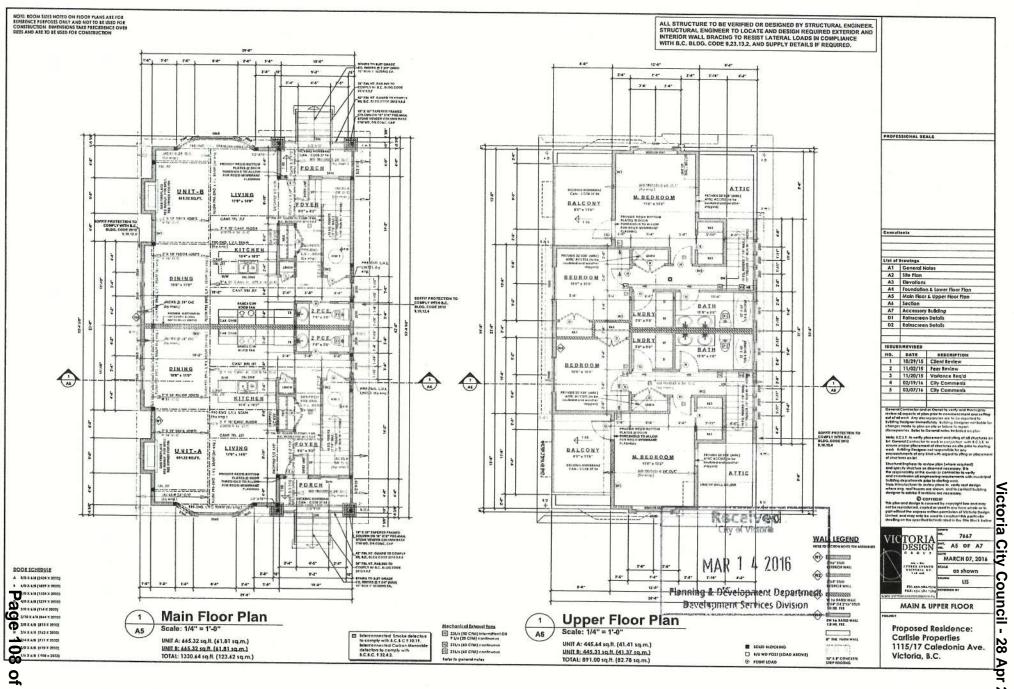
A4 Rear & Left Elevations A4 Rear & Leit Bevation
A5 Foundation Plan
A6 Lower Roar Plan
A7 Main Place Plan
A8 Upper Floor Plan
A9 Section
D1 Roinscreen Details
D2 Roinscreen Details DATE 10/29/15 11/02/15 Peer Review

PROFESSIONAL SEALS

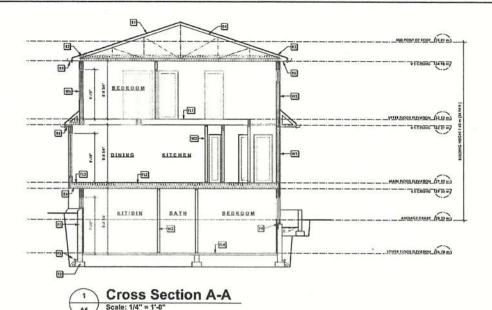
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| eer | | | Ë |

Proposed Residence: Proposed Residence:
Carlisle Properties 28
1115/17 Caledonia Ave
Victoria, B.C.





Apr 2016



Roofs & Ceilings

- LAMINATED ASPHALT SHINGLES ON 1/2" OBENTED STRAND BOARD C/W "IT CLPS WID ITURISE (ORIGINED BY MANUE) 1ALF THERE GLASS LOOSE MILE INSULATION 4 MILE FOLYW 9.5. 5.6" GTTSUM BOARD

- PROVIDE 1 SO PLATTIC VINIT PER 100 SO, T. OF INSULATED AREA MIN. 25% OF REQUIREDTO SE 9 TOP AND SOTTOM (to comply wi. 8 C. bidg. code 5.15.1)
- PRE- FM. ALIMINUM FASCIA GUITER
 2"XF" FASCIA BO.
 2"XC" SUB FASCIA BO.
 VICHED SOUTH
 10 COMFLY WE A.C. BLDG. CODE
 2012 7.10,15.5.[18]
 (veifly molecial)
- SORIT PEDIECTION TO COMPLY WITH E.C. SLDG, CODE 2012 1.10.12.4 (verBy material)

Floors

- PLS. FIRSTHED SLOOPING ON SIFTEG FLYWOOD OR EQ. (andled 4 gladed for floor street, below) OF 7X10" FLOOR JOHL 9 12" OF 14" O/C C/M" 2"2" X-REDGHOR 8 7.8" O/C (most) 1/2" GFF1UM ROARD
- FILE FINANCE PLOTEINS ON SEPTEM FOR THE PROPOSE OF SEPTEM FOR THE PROP
- FINAL PROPERTY ON A PARTY OF THE PROPERTY OF T
- A MEL POLYN V.E.
- FIS. EXPOSED AGG, FIN: 3.3" CONCRETE SCAB 6" COMPACTED GRAVEL OR SAND (p08b)
- FIA. DECEMBER MEMBERNE The comply with CANAGOSS 37.44 OH 37° CHEMICO TRANS DOAND C'N' "Y' CLES 2-10 DECE JOSIT 8 11° O/C C'N 2-80 BESTANDA NOVE BARRIE 2-80 BESTANDA NOVE BARRIE (periodia nellegolan mandrona "uppicturi" il salt well (table joilant to provide min. 150 Mpss)

Walls

- BITLESOE PARTITION

 I/3" GYPSUM BOARD ON EACH SIDE

 OF 2-4 STUDS & 15" o/c DE

 2-4 STUDS & 16" o/c (8 noted)
 - B.C. SUILDING CODE 2012 (A-7,10.3.1.A)
 RATIO WALL ASSEMBLY WISE
 1 LAYES ##. THPE OFFSUM SOAED ON
 EACH BIDG OF 2-4 \$ TOOD \$0.11 ** O/C CR
 2-4 \$ SUIGS \$1 ** O/C CR # coled £ c/*
 3 1/2" FREE GLASS \$1000M D RATIS
 PRICTION HITTOR AND 1000 PRILED
 1 REL. F.R. \$2 3 & 1.C.
 (pot shawen in use fine)
 - WE ALL BUILDINGS CODE 2012 (A-1, 10.2.1.A)
 CONCERNED STATE OF THE STAT
 - CEDAR SHINGLE SIDING ON 3/8"-2" BORATE TREATED PLYWOOD

WE. DOUBLE GLAZING IN THERMAL BEEAU FEAMES

DOUBLE GLARMO IN INTERNAL BLAKE FRAMES
HERMAL START, PRAME FRAME
HARM START, PRAME FRAME
HARMOR GOVER & ECHERON
HARMOR GOVER & ECHERON
HARMOR GOVER & ECHERON
HARMOR GOVER & ECHERON
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Received City of Victoria

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Planning & Development Department **Davelopment Services Division**

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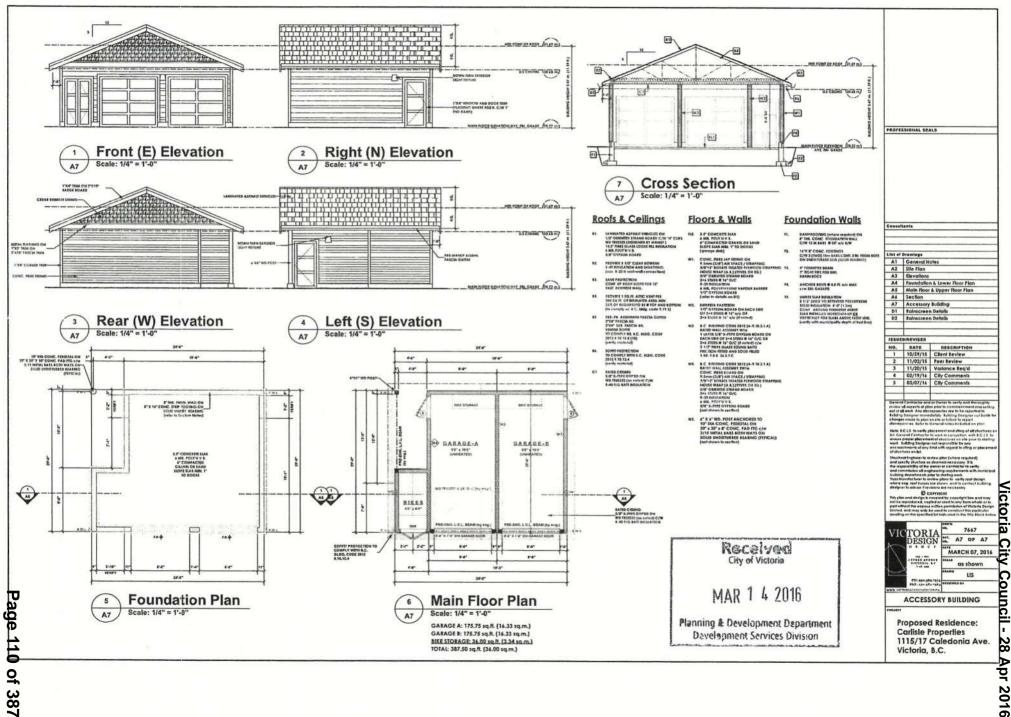
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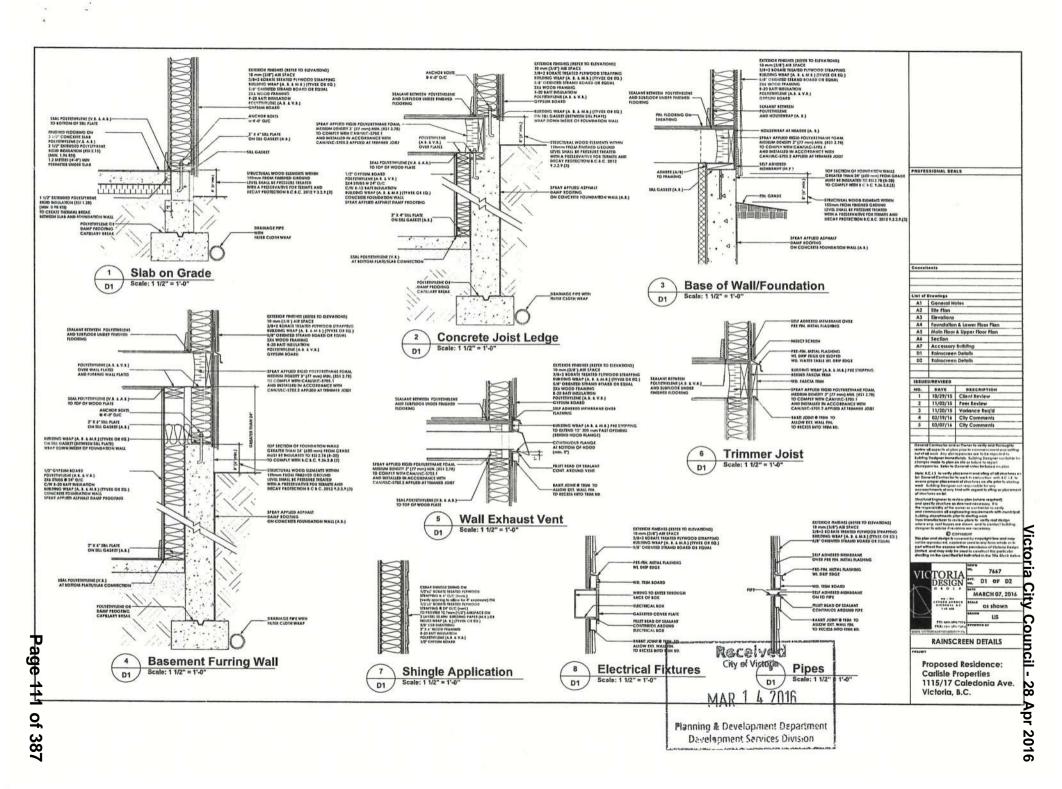
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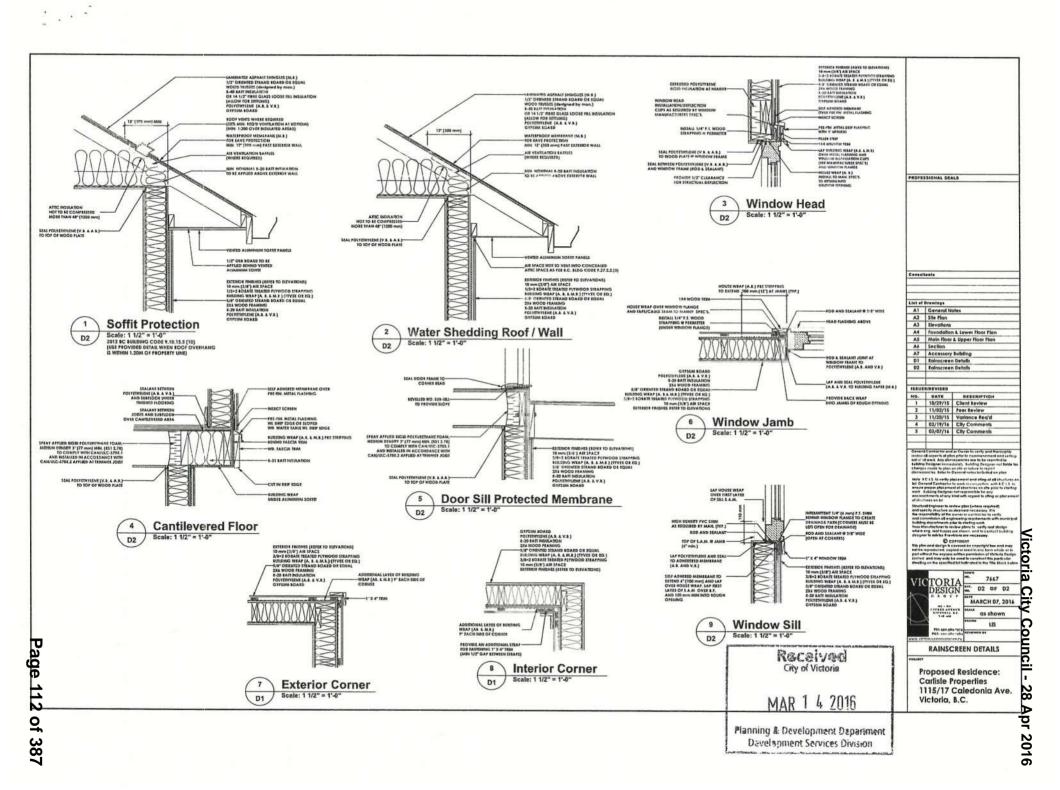
Proposed Residence: Carlisle Properties 1115/17 Caledonia Ave. Victoria, B.C.

SECTION



28 Apr 2016





Street Scape
Scale: 1/4" = 1'-0"

Received City of Victoria

MAR 1 4 2016

Planning & Development Department Development Services Division

List of Brawlings
A1 General Notes
A2 Site Plan
A3 Elevations
A4 Foundation & Lower Floor Plan AS Main Floor & Upper Floor Plan A4 Section
A7 Accessory Building
D1 Rainscreen Details
D2 Rainscreen Details 10/29/15 CBent Review
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2 11/02/15 Peer Review
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Victoria City

Council -

28 Apr 2016

MARCH 07, 2016

STREETSCAPE

Proposed Residence: Carlisle Properties 1115/17 Caledonia Ave.

Victoria, B.C.

PROFESSIONAL SEALS

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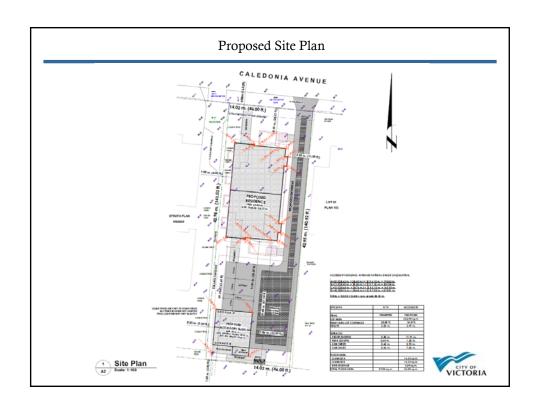
Development Permit Application for

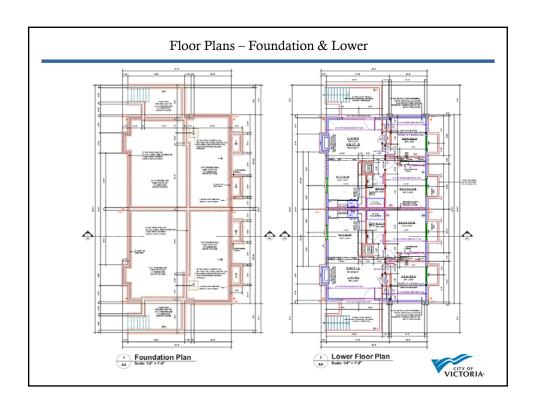
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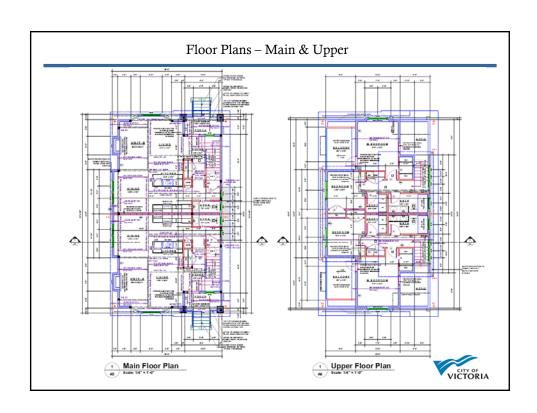


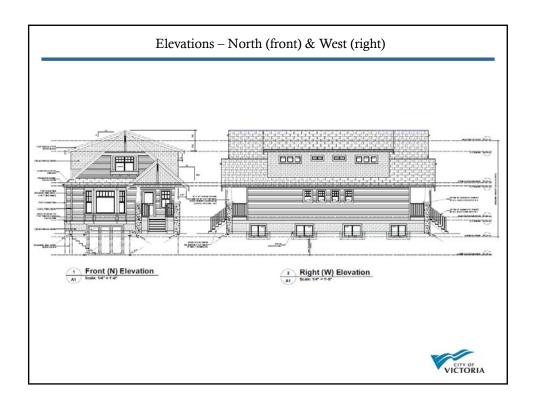


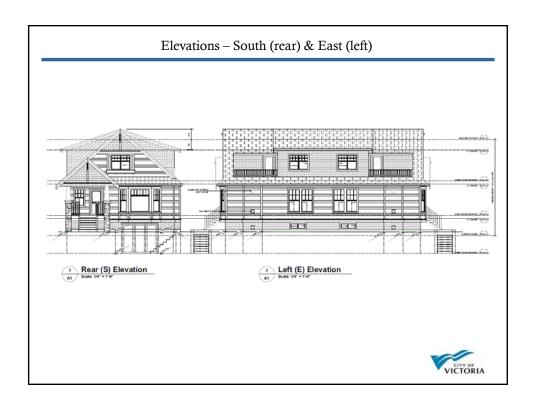


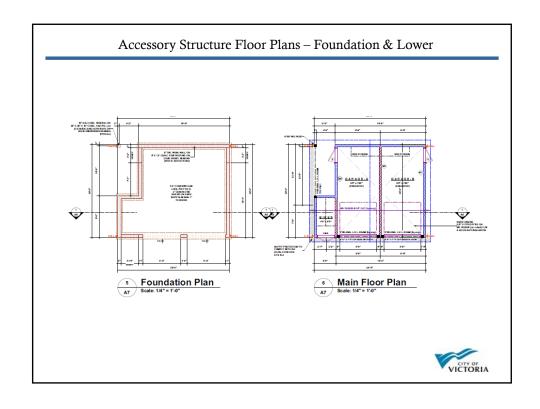


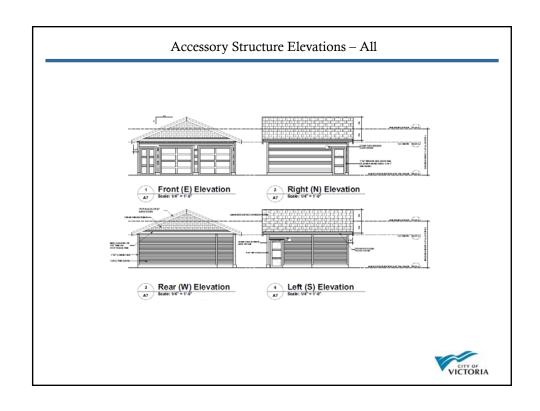


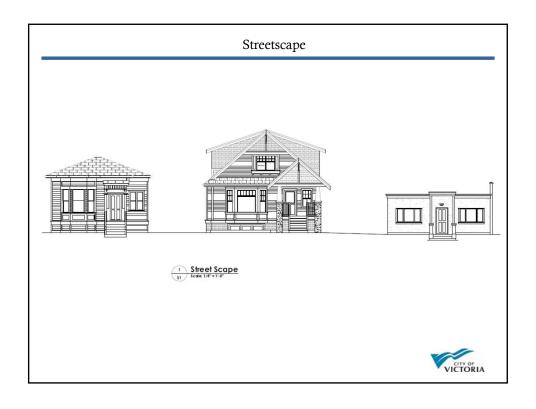


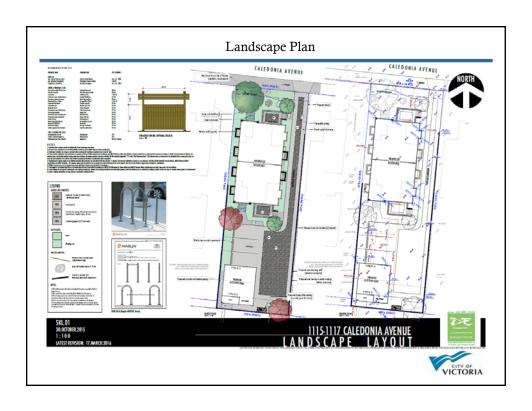


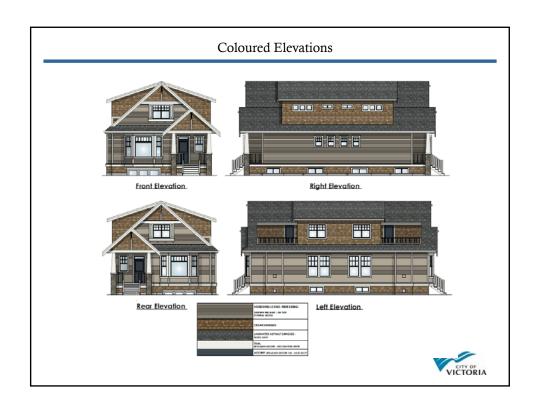












REPORTS OF THE COMMITTEES

Committee of the Whole - April 7, 2016

5. <u>Development Variance Permit No. 00170 for 704 Robleda Crescent:</u>

It was moved by Councillor Coleman, seconded by Councillor Lucas, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Variance Permit Application No. 00170 for 704 Robleda Crescent, in accordance with:

- 1. Plans date stamped February 10, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variance:
 - i. Schedule J Section 2.a to increase the maximum floor area of an addition to a single family dwelling from 20m2 to 132m2 with the installation of a secondary suite
- 3. The Development Permit lapsing two years from the date of this resolution."

Carried Unanimously

4.2 Development Variance Permit No. 00170 for 704 Robleda Crescent

Committee received a report dated March 24, 2016, regarding an application to install a secondary suite in a single family dwelling.

Motion:

It was moved by Councillor Lucas, seconded by Councillor Young, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

That Council authorize the issuance of Development Variance Permit Application No. 00170 for 704 Robleda Crescent, in accordance with:

- 1. Plans date stamped February 10, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variance:
 - Schedule J Section 2.a to increase the maximum floor area of an addition to a single family dwelling from 20m2 to 132m2 with the installation of a secondary suite
- 3. The Development Permit lapsing two years from the date of this resolution.

Committee discussed:

A possible review of the process policy.

CARRIED UNANIMOUSLY 16/COTW



Committee of the Whole Report For the Meeting of April 7, 2016

To:

Committee of the Whole

Date:

March 24, 2016

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Development Variance Permit No. 00170 for 704 Robleda Crescent

RECOMMENDATION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Variance Permit Application No. 00170 for 704 Robleda Crescent, in accordance with:

- 1. Plans date stamped February 10, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variance:
 - i. Schedule J Section 2.a to increase the maximum floor area of an addition to a single family dwelling from 20m² to 132m² with the installation of a secondary suite
- 3. The Development Permit lapsing two years from the date of this resolution".

LEGISLATIVE AUTHORITY

In accordance with Section 498 of the *Local Government Act*, Council may issue a Development Variance Permit that varies a *Zoning Regulation Bylaw* provided the Permit does not vary the use or density of land from that specified in the *Zoning Regulation Bylaw*.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations regarding a Development Variance Permit Application for the property located at 704 Robleda Crescent. The proposal is to install a secondary suite in a single family dwelling. The variance requested is to permit additions to the single family dwelling that increase its floor area by 132m^2 . This is greater than the maximum permitted floor area increase of 20m^2 with installation of a secondary suite. A waiting period of five years is required before the secondary suite can be installed when the additional floor area exceeds 20m^2 . The waiting period requirement is to discourage large additions in order to accommodate secondary suites. The over-arching intent is to maintain the appearance and stability of traditional residential areas while allowing for secondary suites and house conversions.

The following points were considered in assessing this Application:

- the creation of a secondary suite in a single family dwelling on a large lot is consistent with City policy
- the additions are in keeping with the existing character of the single family dwelling and are not required to accommodate the proposed secondary suite
- the secondary suite generally complies with the Secondary Suites Design Guidelines
- if not approved now, the secondary suite could be installed in five years' time
- without the secondary suite, the renovations currently underway are permitted under the zoning and do not require Council's approval.

BACKGROUND

Description of Proposal

The proposal is for the installation of a secondary suite as part of the renovation, currently underway, of a single family dwelling. Specific details include:

- additions to enlarge the building by 132m² incorporating a two-car garage with an additional bedroom over it on the north side and additional dining and living space on the main floor at the front and on the south side
- a total floor area for the single family dwelling of 304m²
- installation of a one-bedroom lower-floor secondary suite of 50m² within the existing building footprint.

The proposed variances are related to:

- permitting a secondary suite when floor area is added to a single family dwelling exceeding 20m²
- a waiting period of five years is required before the secondary suite can be installed in a single family dwelling when floor area added to a single family dwelling exceeds 20m².

Sustainability Features

The applicant has not identified any sustainability features associated with this proposal.

Active Transportation Impacts

The applicant has not identified any active transportation impacts associated with this Application.

Public Realm Improvements

No public realm improvements are proposed in association with this Development Variance Permit Application.

Existing Site Development and Development Potential

The 896m² triangular-shaped lot is at the south end of Robleda Crescent and is in the R1-A Zone, Rockland Single Family Dwelling District. The existing single family dwelling was built in 1952. With the proposed additions, the single family dwelling will have a site coverage of 25% and a floor space ratio of 0.34:1.

Under the R1-A Zone, the property could be developed for a potentially larger, new single family dwelling with a floor area based on height, setback and site coverage regulations.

Data Table

The following data table compares the proposal with the existing R1-A Zone. An asterisk is used to identify where the proposal is less stringent than the existing zone.

| Zoning Criteria | Proposal | Zone Standard R1-A |
|---|---|------------------------------|
| Site Area - minimum | 895.71 | 740.00 |
| Total floor area (m²) - maximum | 304.62 | N/A |
| Floor Space Ratio | 0.34:1 | N/A |
| Lot width (m) - minimum | 31.00 | 24.00 |
| Height (m) - maximum | 7.56 | 7.60 |
| Storeys - maximum | 2.5 | 2.5 |
| Site coverage % - maximum | 25.96 | 40.00 |
| Setbacks (m) - minimum Front Rear Side (north) Side (south) | 10.57 8.1(addition)/0.55 (existing building) 3.00 6.00 | 10.5 8.06 3.00 3.00 |
| Parking - minimum | 3 | 1 |
| Secondary Suite | | |
| Added floor area - maximum | 131.87* | 20.00 |
| Suite floor area – maximum | 50.09 | 90.00 |

Community Consultation

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications, on February 22, 2016, the Application was referred for a 30-day comment period to the Rockland CALUC. At the time of writing this report, a letter from the CALUC had not been received.

This Application proposes a variance, therefore, in accordance with the City's Land Use Procedures Bylaw, it requires notice, sign posting and a meeting of Council to consider the variances.

ANALYSIS

The Secondary Suite Design Guidelines recommend that the changes to the front façade of a house be minimized. The largest addition to the house is on the north side and the least visible from the street. It and the other additions are in keeping with the existing character of the house. The guidelines also recommend the retention of a single entrance on the front façade of the house as is shown in this proposal. The lot is sufficiently large for the provision of private open space for the secondary suite. The entrance to the secondary suite is an existing door next to an existing garage and its driveway. This makes the provision of a separate walkway to the entrance as recommended in the Guidelines impractical. However, should the garage be

converted to another use in the future, a walkway as well as a patio for the secondary suite would be feasible.

CONCLUSIONS

The creation of a secondary suite in a single family dwelling on a large lot is consistent with City policy. The additions are in keeping with the existing character of the single family dwelling and are not required to accommodate the proposed secondary suite. The secondary suite generally complies with the *Secondary Suites Design Guidelines*. If not approved now, the secondary suite could be installed in five years' time. Without the secondary suite, the renovations currently underway are permitted under the zoning and do not require Council's approval. Staff recommend for Committee's consideration that the Application advance to an opportunity for public comment at a meeting of Council.

ALTERNATE MOTION

That Council decline Development Variance Permit Application No. 00170 for the property located at 704 Robleda Crescent.

Respectfully submitted,

Brian Sikstrom

Senior Planner

Development Services Division

Jonathan Tinney, Director

Sustainable Planning and Community

Development Department

Report accepted and recommended by the City Manager:

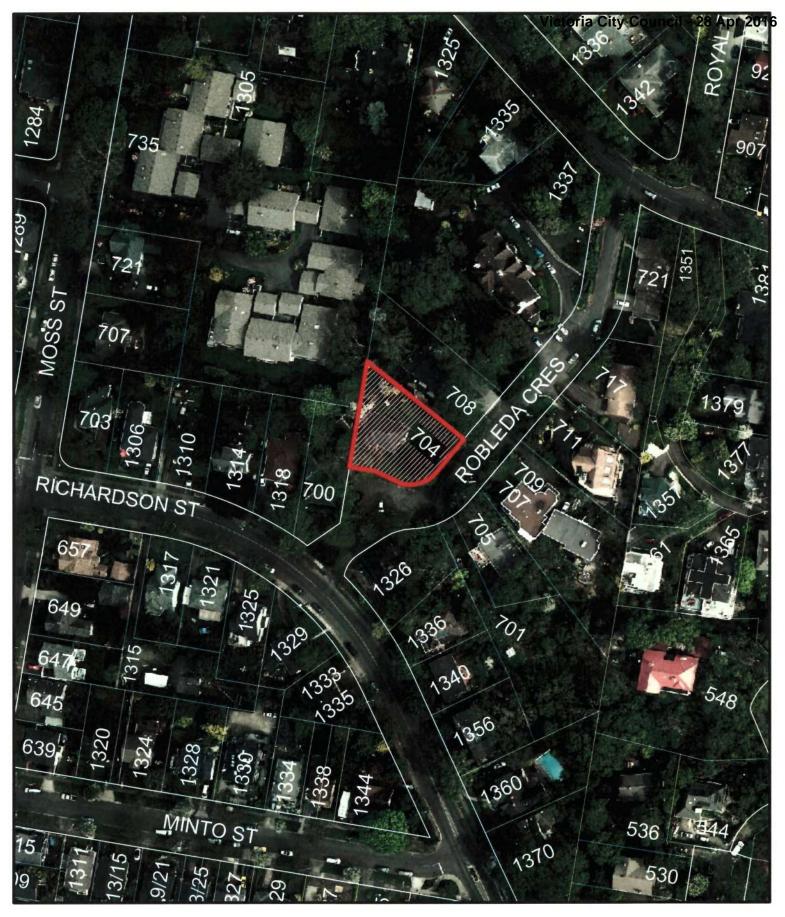
Date:

March 31,20/6

List of Attachments

- Zoning map
- Aerial map
- Letter from applicant to Council dated November 24, 2015
- Plans dated February 10, 2016.

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704 Robleda Cres
Development Variance Permit #00170



SUBJECT PROPERTY: 704 Robleda Cr. LOT 6 (DD 2948331), FAIRFIELD FARM ESTATE, VICTORIA CITY, PLAN 8248.

November 24th, 2015

Mayor and Council City of Victoria City of Victoria Municipal Hall #1 Centennial Square, Victoria, BC V8W 1P6

Re: Application for Variance; Relief from the required 5-year wait for the application of a secondary suite

Your Honor and Honorable Council Members,

We hereby respectfully seek relief of and a variance for the required five-year wait, as defined under Schedule J – Secondary Suite Regulations, Item 2, Exterior Changes.

A building permit application has been submitted to develop the basement in and construct additions to our family home. This work is planned to accommodate our immediate family of 7, as well as the future inclusion of my parents. Mr. and Mrs. Vincent Monckton, aged 82 and 86, currently reside in Regina and are preparing to relocate to Victoria in the spring of 2016. At that time and on completion of renovations, we hope to move them into the proposed secondary suite. We have made the important decision that we - my wife, sons, and I - can provide better care for my parents in our home than that offered in an institutional care facility. The safety, stability and connectedness achieved in living together will create an inclusive and loving environment for the family as a whole.

The proposed suite, which falls outside the scope of approved renovations, does not impact the footprint of the house and will remain within the existing structure. The two existing driveways offer easy access to adequate off-street parking.

The variance we seek will relieve us from the long five-year wait, thereby enabling us to tend to the immediate needs of our family. Your consideration is greatly appreciated.

Sincerely,

Thaddeus Monckton and Brenda Scott

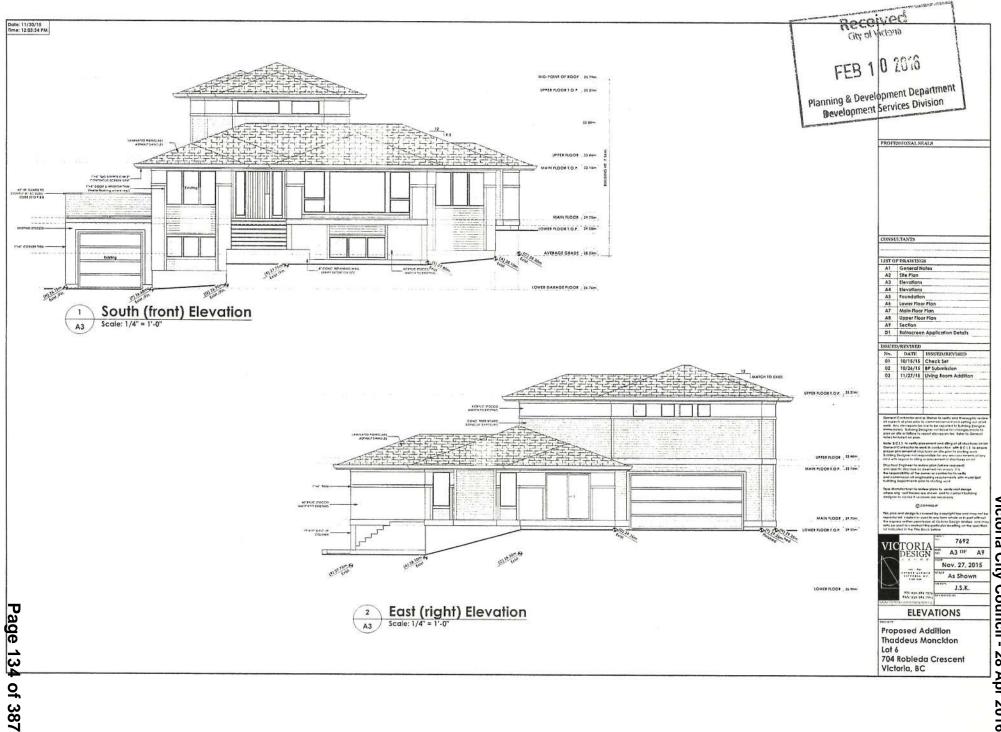
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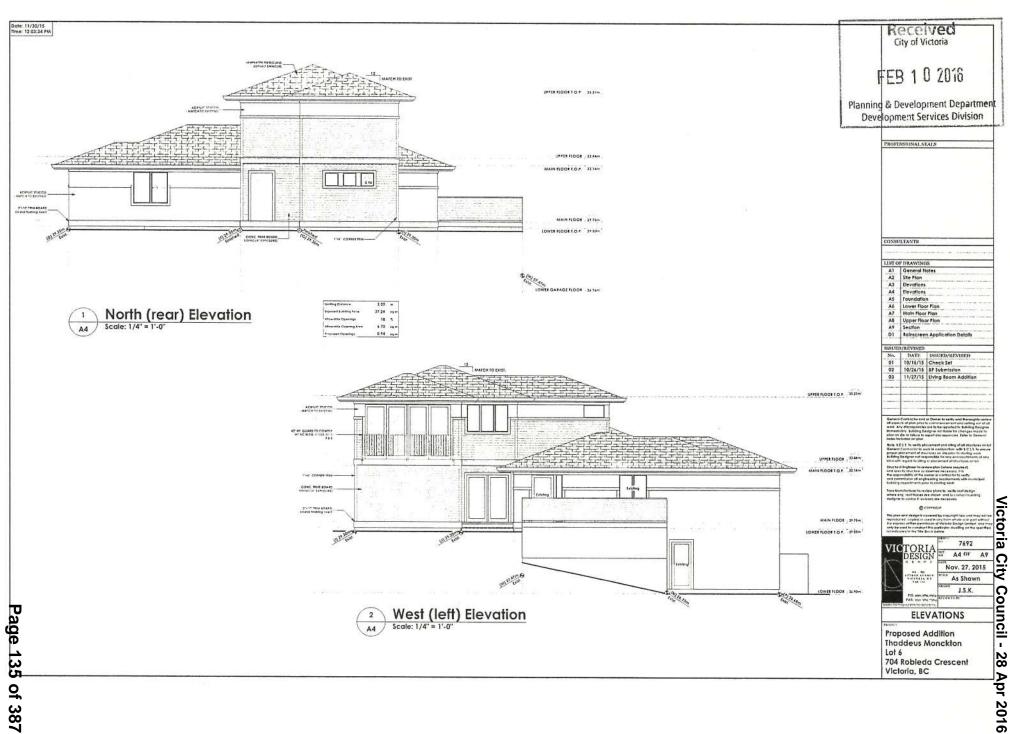
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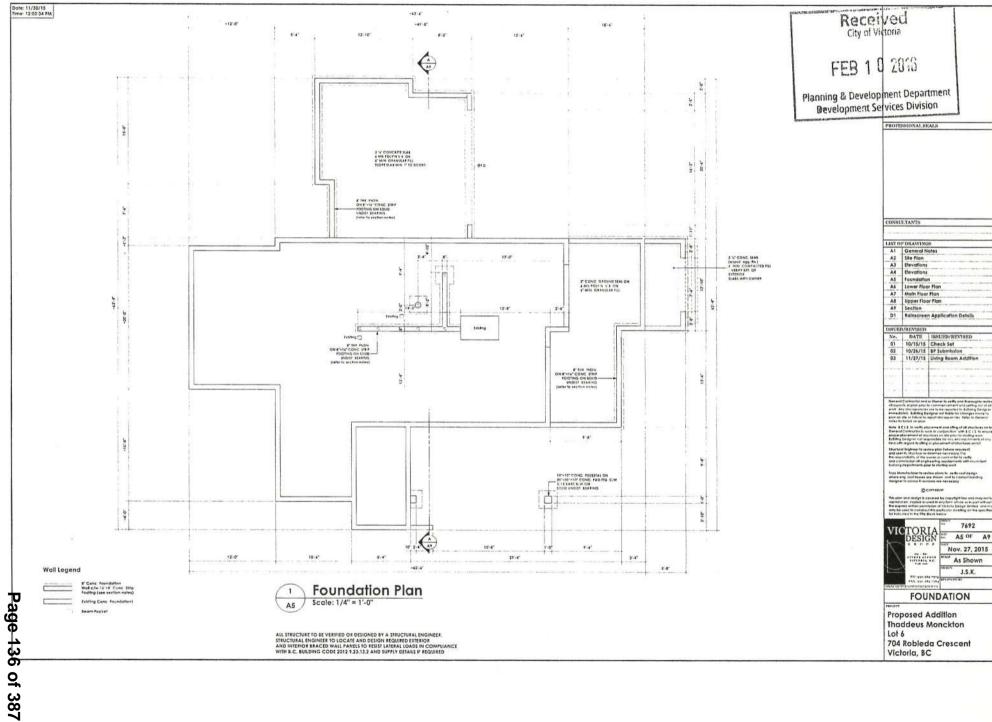
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Received City of Victoria FEB 1 0 2018 Planning & Development Department Development Services Division PROPESSIONAL SEALS Lot 06 704 Robledo Crescont, Farfield Form Estata. Victoria City, Plan 8248. LOT 5 (N) LIST OF DRAWINGS Lower Floor Flan Upper Floor Plan LOT 1 DATE ISSUED/REVISED 10/15/15 Check Set Existing 127833 35 11/27/15 Living Room Addition FUTURE LOAD CALCULATION 198.05 W.71 ERR 32 89 TOLETS (TURSH TANK) CLOCKES WASHING WATER CONNECTION + IT MINIMUM BEQUISED SHE DATA LOT-6 LOT DEPTH = 24.22m + 40.26m/ 2 = 32.24m PEDPOSED Victoria 875,71 sq.m ASSA TOL DWELLING MEAN GRADE CALCULATION OPEN SITE SPACE 60.79 % OPEN SITE SPACE (rear) (A E) 76 10+26 20/2 x 4 11 SITE COVERAGE 25.96 % (8-C) 28-30-38-38/3 x 1-02 [1-M] 28 89-37 47/2 + 5 43 +147 49 HEIGHT 7.56 m 7692 VICTORIA DESIGN (C-0): 26:32+29:31/2 + 3:41 (M-N) 27.47+24.76/2 + 4.10 +145.37 A2 OF A9 SETBACKS City FRONT (east) 10.55 m (0-0-21-31-21-11/1+7-31 1214-44 DC-03-24-24-24-25-2-4-4 Nov. 27, 2015 0.55 m (existing) REAR (west) (8-7): 29-28-29-38/7 + 6-25 +163-13 (D-F) 24-71-26-46/2 v 4-78 6.20 m As Shown SIDE (south) - SIDE (north) J.S.K. (I-G) 21 36 21 35/7 + 2 47 Council -FLOOR AREA (0.4) 2410-2775/2+234 (G-H) 29 35-31 35/3 + 8 41 LOWER 117,61 sq.m Page 133 of 387 (H-3) 2+ 35+2+ 30/2 + 4 22 +123.75 SITE PLAN (8-5) 2775-7780/7 - 1 11 Site Plan CALCEC MAIN 143.26 sq.m UPPER 53.47 sq.m FI-75 29 30-39 00/7 + 4 57 (5-7) 27 63-27.40/2 + 2 23 - GARAGE 39.92 sq.m Scale: 1:100 Proposed Addition TOTAL MAIN + UPPER 196.73 sq.m (F-A) 27 00-28 00-2 + 0.41 (F-A) 27 90-28 10/2 + 2.93 **Thaddeus Monckton** TOTAL FLOOR AREA 304.62 sq.m Lot 6 AVE GRADE - TOTAL: 2139.75/75.60 - 28.23m 28 Apr 2016 0.3410 1.0 704 Robleda Crescent Victoria, BC

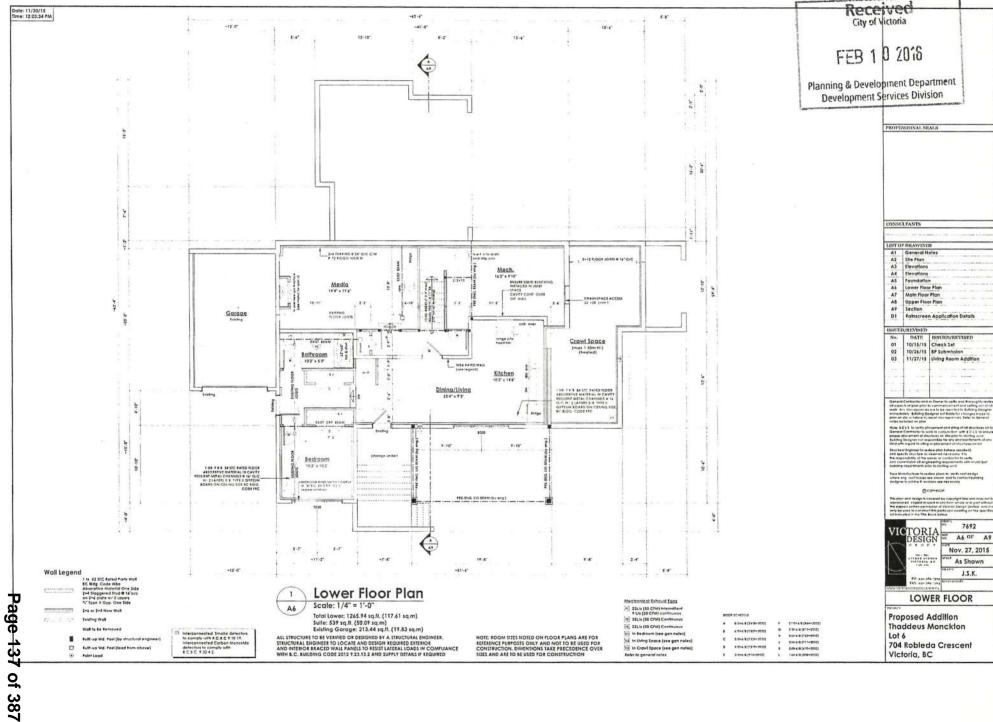


Victoria City Council -28 Apr 2016

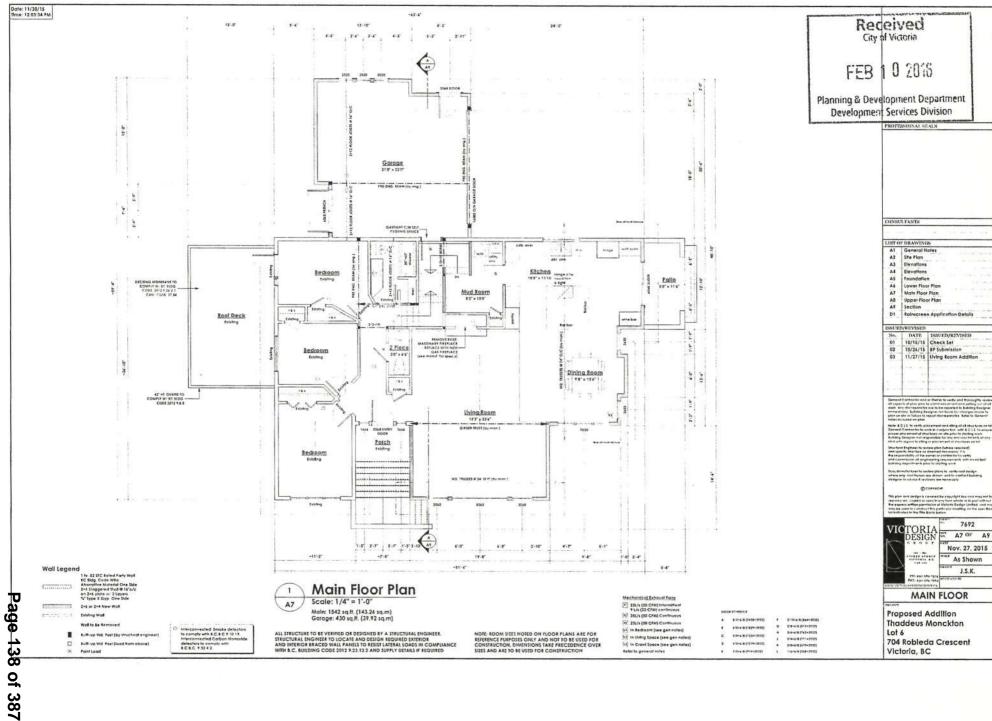




Victoria City Council - 28 Apr 2016

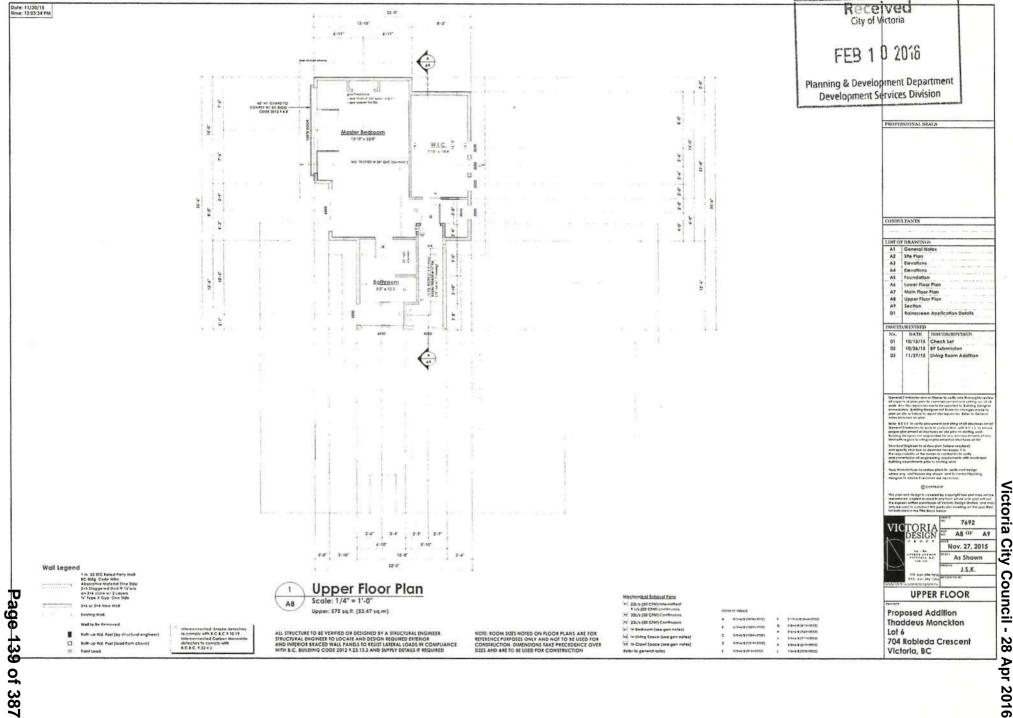


Victoria City Council - 28 Apr 2016

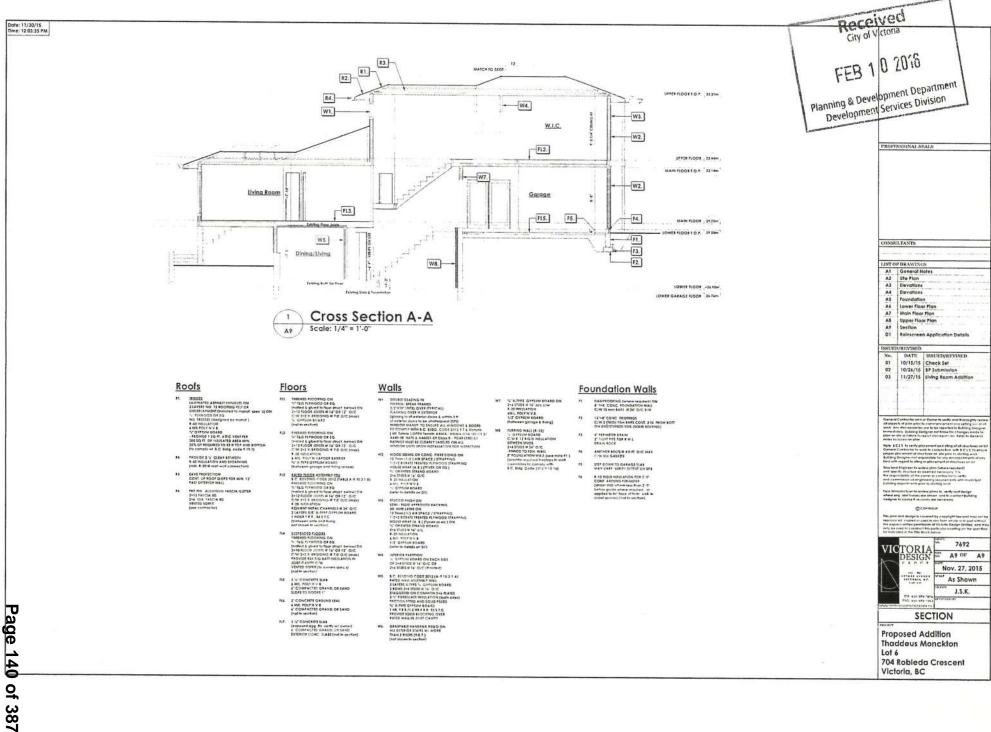


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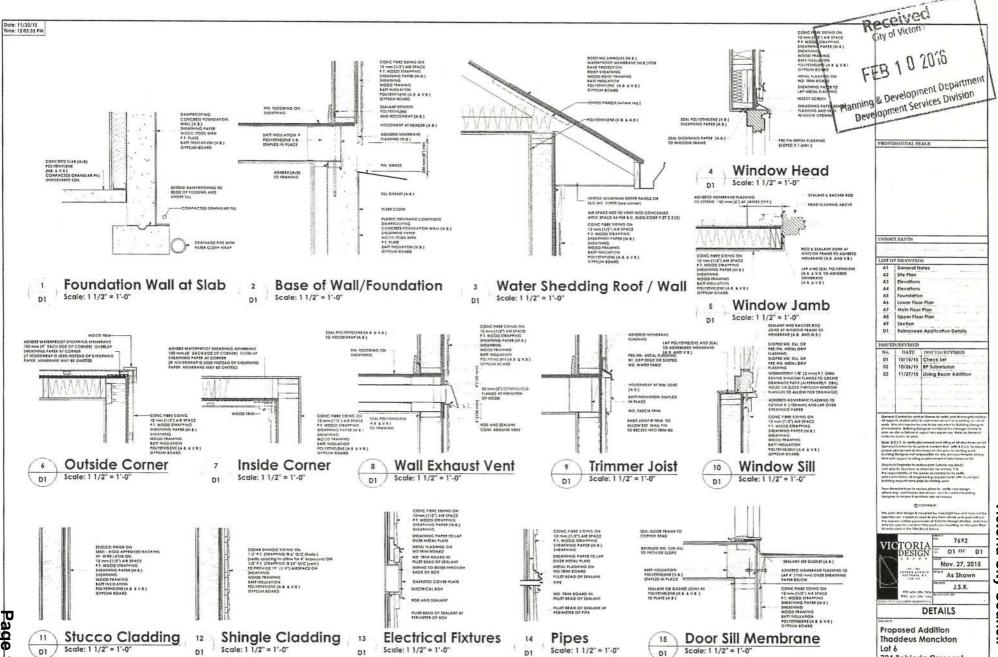
28 Apr 2016



City 28 Apr 2016



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704 Robleda Crescent

Victoria, BC

of the Whole

APR 0 4 2016

Late Item#



ROCKLAND NEIGHBOURHOOD ASSOCIATION

March 8, 2016

Mayor and Council Sustainable Planning and Community Development

At: caluc@victoria.ca

Re: DVP for 704 Robleda Crescent

The addition of a secondary suite to 704 Robleda Crescent in no way fulfills the spirit of the Secondary Suite Regulation. Schedule J allows for the addition of up to 20 m.2 of floor space to minimize exterior change and, according to the Secondary Suite Guidelines, minimize disruption of neighbours.

This renovation adds 132 m.2 of floor space, or for perspective, the equivalent of a 1,400 sq. ft. bungalow.

While the accommodation of aging parents is commendable, there is no mechanism in the Victoria bylaw to ensure that this continues to be the sole usage for the next five years. Indeed, there is no mechanism to insure that this is the actual use of the suite if occupancy is allowed.

A review of the documentation accompanying the request for a DVP shows this renovation was undertaken with consideration of suite tenancy, but the DVP application was not made until some months after building permits were issued. A DVP in this questionable circumstance would be ill advised as there may be a question of manipulating the system.

If the suite proposal is disallowed, consideration of the Secondary Suite Grant should also be discussed if applicable.

Sincerely,

Janet Simpson, President Rockland Neighbourhood Association

Christine Havelka

Subject: FW: 704 Robleda

From: susan simpson >

Date: April 28, 2016 at 5:31:30 PM PDT

To: "Pam Madoff (Councillor)" < pmadoff@victoria.ca > Cc: Janet Ellen Simpson < Subject: Re: 704 Robleda

This might not be proper procedure but I am not able to go to the meeting tonight and feel so strongly about this variance that I must send my thoughts.

The magnitude of this variance is incredible. It is not a minor 5 m2 uptick to the allowable limit but a full 112 m2 more that allowed.

The fact that the structure has already been built should have absolutely no bearing on the decision to allow or not allow. It has always been the responsibility of the owner/builder to research the requirements and follow the rules. The city does not bear the responsibility to "fix" the builder's mistakes.

Think of the precedent this will set if it is approved. From this day forward, every builder/homeowner will go ahead and do whatever they like and apply for a variance after the fact, knowing that the city will grant it.

If the city grants this variance and does not grant subsequent similar variances, there will likely be court battles based on the precedent this one has set.

It is long past time for the city to enforce the zoning and bylaws that are in place.

sue simpson 981 Royal Terrace

REPORTS OF THE COMMITTEES

2. Planning and Land Use Committee – May 14, 2015

2. Heritage Designation Application No. 000145, 000146 and 000147 for 521, 539 and 545 Superior Street

It was moved by Councillor Lucas, seconded by Councillor Loveday, that Council consider the designation of three Heritage-Registered houses (presently located at 521, 539 and 545 Superior Street) to be relocated to 580, 588 and 584 Michigan Street (in accordance with the applicant's relocation schedule dated April 23, 2015) pursuant to Section 967 of the *Local Government Act* as Municipal Heritage Sites, and in accordance with Council's September 11, 2014 motion:

- 1. That Council consider giving first and second reading of the Heritage Designation Bylaws; and
- 2. That Council consider delaying the advancement of the *Heritage Designation Bylaws* to a Public Hearing until the legal descriptions of the new receiver sites have been provided.

Carried Unanimously

CONSENT AGENDA

3.1 Heritage Designation Application No. 000145, 000146 and 000147 for 521, 539 and 545 Superior Street

Committee received a report regarding an owner initiated application to designate three Heritage-Registered houses as Municipal Heritage Sites.

Action:

It was moved by Councillor Coleman, seconded by Councillor Alto, that Committee recommends:

That Council consider the designation of three Heritage-Registered houses (presently located at 521, 539 and 545 Superior Street) to be relocated to 580, 588 and 584 Michigan Street (in accordance with the applicant's relocation schedule dated April 23, 2015) pursuant to Section 967 of the *Local Government Act*, as Municipal Heritage Sites, and in accordance with Council's September 11, 2014 motion:

- 1. That Council consider giving first and second reading of the *Heritage Designation Bylaws*; and
- 2. That Council consider delaying the advancement of the *Heritage Designation Bylaws* to a Public Hearing until the legal descriptions of the new receiver sites have been provided

CARRIED UNANIMOUSLY 15/PLUC126



Planning and Land Use Committee Report

For the Meeting of May 14, 2015

To:

Planning and Land Use Committee

Date:

April 23, 2015

From:

Murray G. Miller, Senior Heritage Planner, Community Planning

Subject:

Heritage Designation Application Nos. 000145, 000146, and 000147 for

521, 539 and 545 Superior Street (the Jameson, John and Black Residences)

RECOMMENDATION

That Council consider the designation of three Heritage-Registered houses (presently located at 521, 539 and 545 Superior Street) to be relocated to 580, 588 and 584 Michigan Street (in accordance with the applicant's relocation schedule dated April 23, 2015) pursuant to Section 967 of the *Local Government Act* as Municipal Heritage Sites, and in accordance with Council's September 11, 2014 motion:

- 1. That Council consider giving first and second reading of the Heritage Designation Bylaws; and
- 2. That Council consider delaying the advancement of the Heritage Designation Bylaws to a Public Hearing until the legal descriptions of the new receiver sites have been provided.

LEGISLATIVE AUTHORITY

In accordance with section 967 of the *Local Government Act*, Council may, by bylaw, on terms and conditions it considers appropriate, designate real property in whole or in part as protected if Council considers that the property has heritage value or heritage character or that the designation of the property is necessary or desirable for the conservation of a protected heritage property.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations regarding an owner request to designate three Heritage-Registered houses (presently located at 521, 539 and 545 Superior Street) to be relocated to 580, 588 and 584 Michigan Street.

The following points were considered in assessing this application:

- general consistency with the Official Community Plan (OCP)
- Statement of Significance including Victoria's Heritage Thematic Framework.

The subdivision of the lands and the relocation of the houses to their new lots have not occurred yet. As a result, new legal descriptions for the parcels that will receive the relocated houses are not available for inclusion in the designation bylaw at this time. The draft Heritage Designation Bylaws therefore include the existing legal description, which will be amended prior to Council giving third reading of the bylaws.

Staff recommend that Council consider the designation of the three Heritage-Registered houses by giving first and second reading to the bylaws, but delaying the advancement of the Heritage Designation Bylaws to a Public Hearing until the legal descriptions of the new receiver sites have been provided.

This report fulfils the requirements of Section 968(5) of the Local Government Act.

BACKGROUND

At its meeting on September 11, 2014, Council moved the following:

- 1. That Council consider authorizing the issuance of Heritage Alteration Permits #00184, #00187 and #00185, for 521, 539 and 545 Superior Street, for the relocation of the Jameson, John and Black Residences, respectively, subject to the following conditions being met prior to the issuance of Building Permits authorizing their relocation:
 - a. That the owner of the Heritage-Registered Jameson, John and Black Residences provide the City with a letter irrevocably agreeing to the designation of the houses as protected heritage property pursuant to Section 967 of the Local Government Act and releasing the City from any obligation to compensate the said owners in any form for any reduction in the market value of the lands (including the receiving sites) or the designated property that may result from the designation, to the satisfaction of the City Solicitor.
- That staff be instructed to prepare the Heritage Designation Bylaw that would designate the Jameson, John and Black Residences upon receipt of owner consent to the designations.
- 3. That Council consider giving first and second reading of the Heritage Designation Bylaw after the bylaw has been drafted.
- 4. That Council consider advancing the Heritage Designation Bylaw to a Public Hearing pursuant to Section 968 of the *Local Government Act*.
- 5. That Council consider giving third reading of the Heritage Designation Bylaw after the Public Hearing.
- 6. That Council consider adoption of the Heritage Designation Bylaw after the subdivision of the lands and the relocation of the houses to their new lots and that notice of the heritage designation be registered in the Victoria Land Title Office.

Heritage Advisory Panel

Applications to designate the three properties located at 521, 539 and 545 Superior Street were reviewed by the Heritage Advisory Panel at its April 14, 2015 meeting and the applications for designation were recommended for approval.

Description of Proposal

Applications to designate the three houses presently located at 521, 539 and 545 Superior Street, to be relocated to 580, 588 and 584 Michigan Street as Municipal Heritage Sites were received from Jawl Properties Ltd. on April 8, 2015. The owner has also provided an irrevocable letter of consent to the designations (attached to this report), waiving all right to compensation as a result of any loss in property value arising from the designation.

In relation to the proposed relocation, the applicant has provided a schedule (attached to this report) that identifies the various timelines for the removal of non-heritage buildings on the site. In order to avoid the loss of trees arising from the transportation of the heritage buildings along city streets, the applicant has elected to relocate the three Superior Street heritage houses within the boundaries of the existing land parcel. This approach will be coordinated with the demolition of non-heritage buildings on the site and will require that 521 Superior Street be relocated to a temporary location to facilitate the commencement of phase one. Once the non-heritage structures located at 544 Michigan Street is removed, 521 Superior Street will be shifted to its final destination. Similarly, once the non-heritage structure located at 541 Superior Street is demolished, the two heritage houses located at 539 and 545 Superior Street will be shifted to their final destinations.

After the subdivision occurs and new legal descriptions are available, staff will report back to Council recommending that the bylaws that are attached to this report be amended accordingly.

Zoning/Land Use

The proposed designations are consistent with that outlined in the Zoning Regulation Bylaw Amendment adopted by Council on March 12, 2015, which consists of a mixed-use development. In addition, the designations are consistent with the R-2: Two Family Dwelling District, the C1-CR-G: Government Street Commercial Residential District, and predominant surrounding land uses at the proposed new locations.

Condition/Economic Viability

The exterior of the buildings, while in sound condition, require exterior maintenance. The three houses will be relocated to the southeast corner of the South Block and will undergo rehabilitation in preparation for their new uses.

ANALYSIS

The following sections provide a summary of the consistency of the three applications with the relevant City policies and guidelines.

Official Community Plan

The applications are consistent with the OCP because they contribute to the goal of protecting and celebrating Victoria's cultural and natural heritage resources. In addition, a key strategic direction of James Bay would be met by the designation of these properties as Municipal Heritage Sites because it would strengthen an existing cluster of heritage properties.

Statement of Significance

Three Statements of Significance describing the historic places, outlining their heritage value and identifying their character-defining elements are attached to this report.

Resource Impacts

The applicant intends to rehabilitate the exterior appearances of the three houses; as a result, there may be a request in the future for a grant from the Victoria Heritage Foundation.

CONCLUSIONS

The designation of the three Heritage-Registered houses presently located at 521, 539 and 545 Superior Street, to be relocated to 580, 588 and 584 Michigan Street, will strengthen an existing cluster of heritage properties located along Government Street. The applications for the designation of the three houses as Municipal Heritage Sites are consistent with relevant City policies and a key strategic direction for the James Bay Neighbourhood.

The schedule for relocating the heritage houses has been provided by the applicant, which will eliminate the need for any loss of trees because the buildings will be relocated from within the existing property boundaries. To achieve this, the relocation of individual heritage houses will be coordinated with the schedule for the demolition of non-heritage structures and phase one of the new construction. This will require that 521 Superior Street will be relocated temporarily until the structure at 544 Michigan Street is demolished. This will also delay any adoption of the designation bylaws until after the subdivision of the existing land parcel has been completed.

Staff therefore recommend that Council consider the designation of the three Heritage-Registered houses by giving first and second reading to the bylaws, but delaying the advancement of the Heritage Designation Bylaws to a Public Hearing until the legal descriptions of the new receiver sites have been provided.

ALTERNATE MOTION

That Council decline Heritage Designation Application Nos. 000145, 000146 and 000147 for the properties presently located at 521, 539 and 545 Superior Street, to be relocated to 580, 588 and 584 Michigan Street, respectively, as Municipal Heritage Sites.

Respectfully submitted,

Murray G. Miller Senior Heritage Planner

Community Planning

Andrea Hudson

Assistant Director, Community Planning

Sustainable Planning and Community Development

MGM/ljm

S:\TEMPEST_ATTACHMENTS\PROSPERO\PL\HD\HD000145\521 SUPERIOR ST HAPL HD REPORT.DOC

Report accepted and recommended by the City Manager:

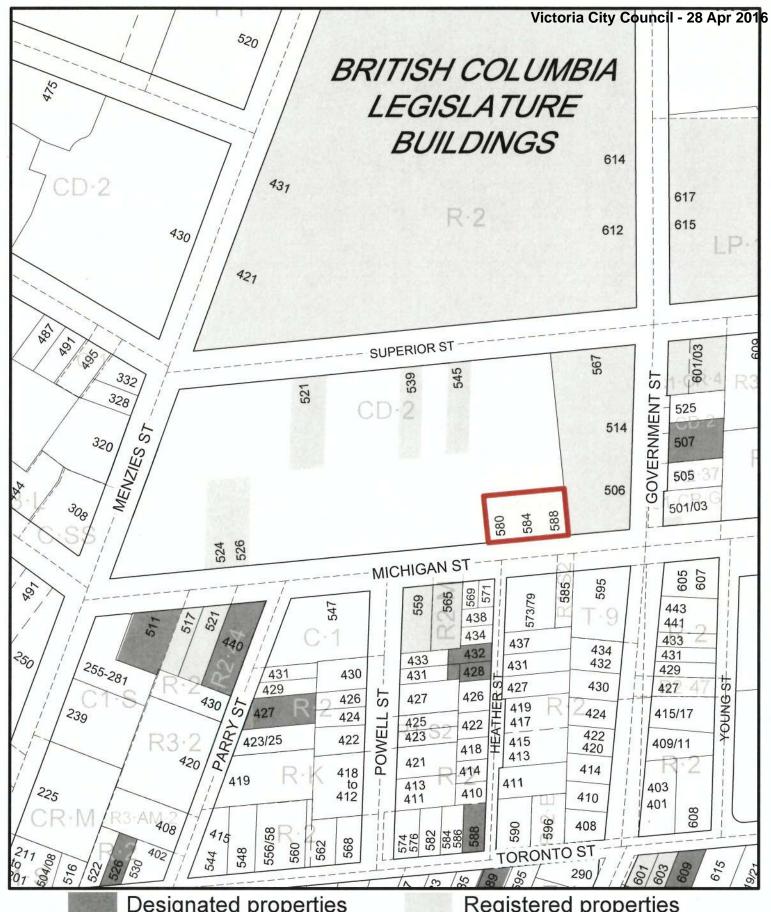
Jason Johnson

Date:

May 6, 2015

List of Attachments

- Subject map
- Aerial map
- Existing Site Plan
- Preliminary Conceptual Site Plan
- Preliminary Site Plan for Three Heritage Houses
- Photographs
- · Statements of Significance
- Letter from the owner, date stamped March 16, 2015
- Heritage Designation Bylaws for 521, 539 and 545 Superior Street.
- · Relocation Schedule.



Designated properties

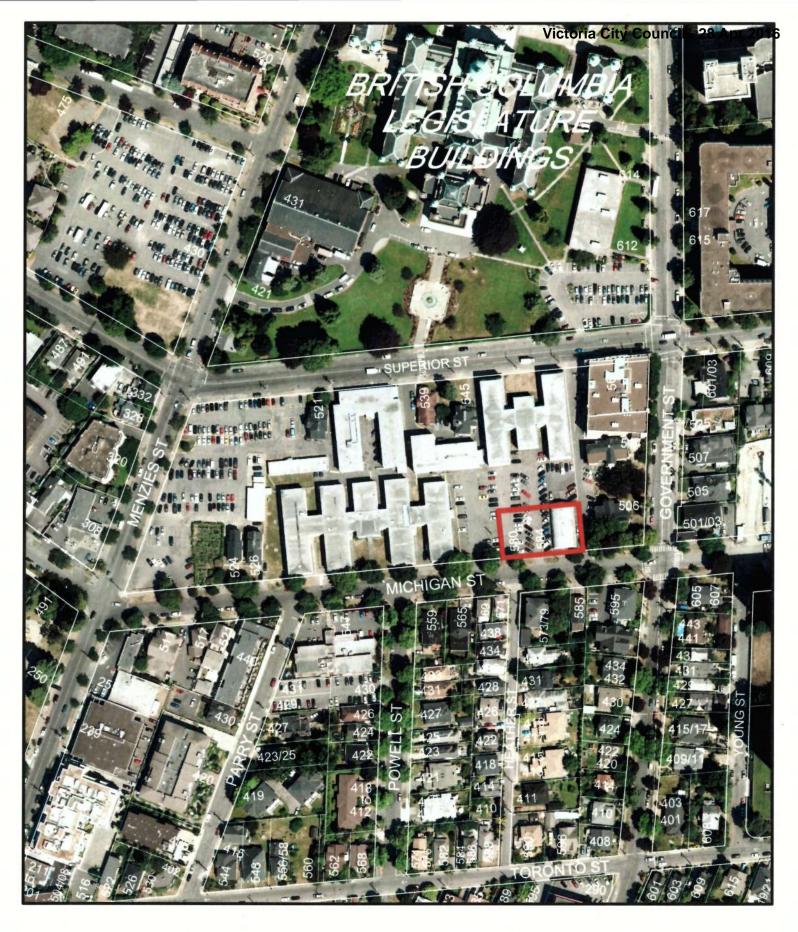
Registered properties



521, 539 and 545 Superior Street (Will be 580, 584 & 588 Michigan Street)

Heritage Alteration Permits #00198, 00199 & 00200 Heritage Designation Permits #00000145, 00146 & 00147







521, 539 and 545 Superior Street (Will be 580, 584 & 588 Michigan Street)

Heritage Alteration Permits #00198, 00199 & 00200 Heritage Designation Permits #00000145, 00146 & 00147









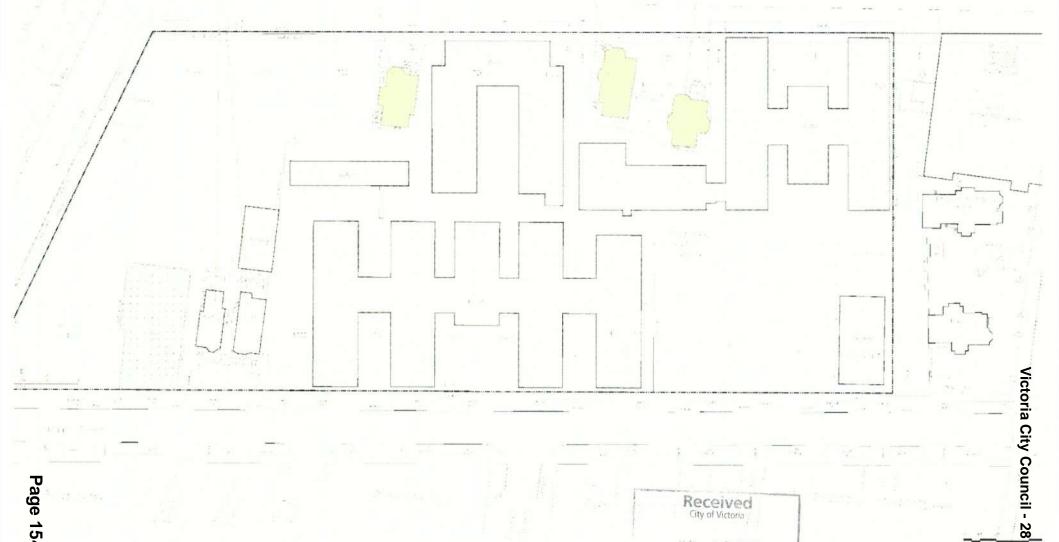
521 Superior St.



539 Superior St.



545 Superior St.



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CONCERT PROPERTIES & JAWL PROPERTIES

CAPITAL PARK MIXED USE DEVELOPMENT

EXISTING SITE PLAN

Manning & Development Department Development Services Division

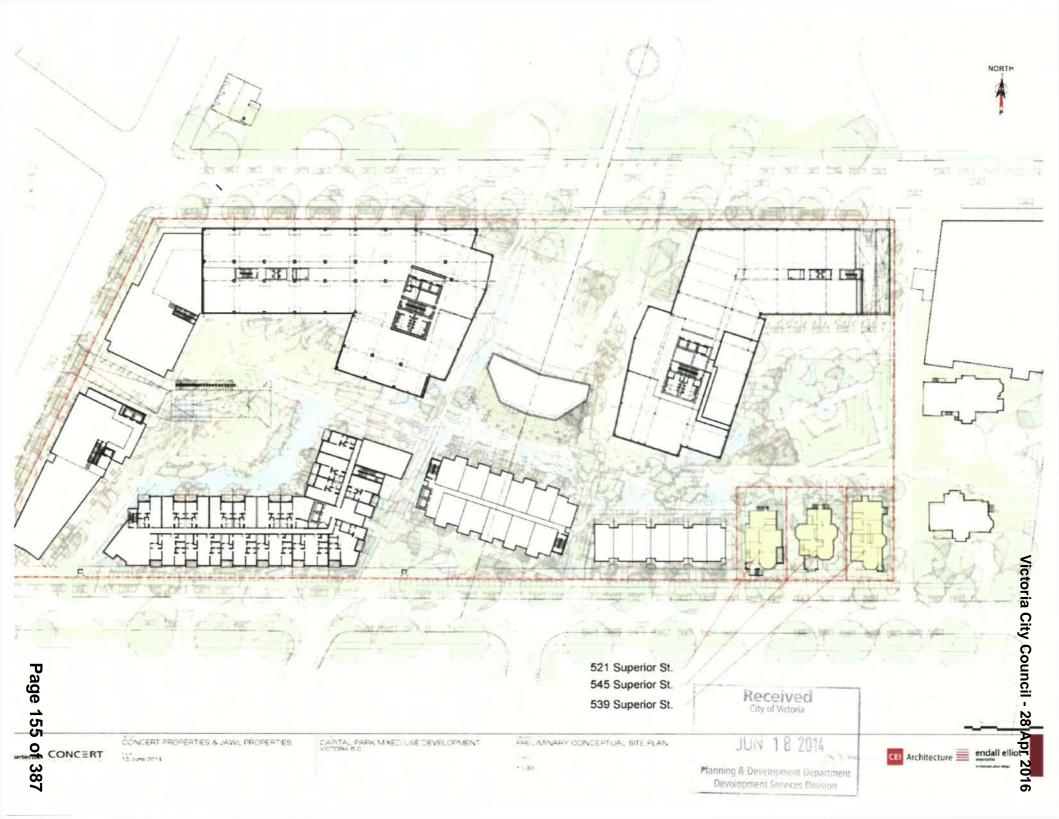


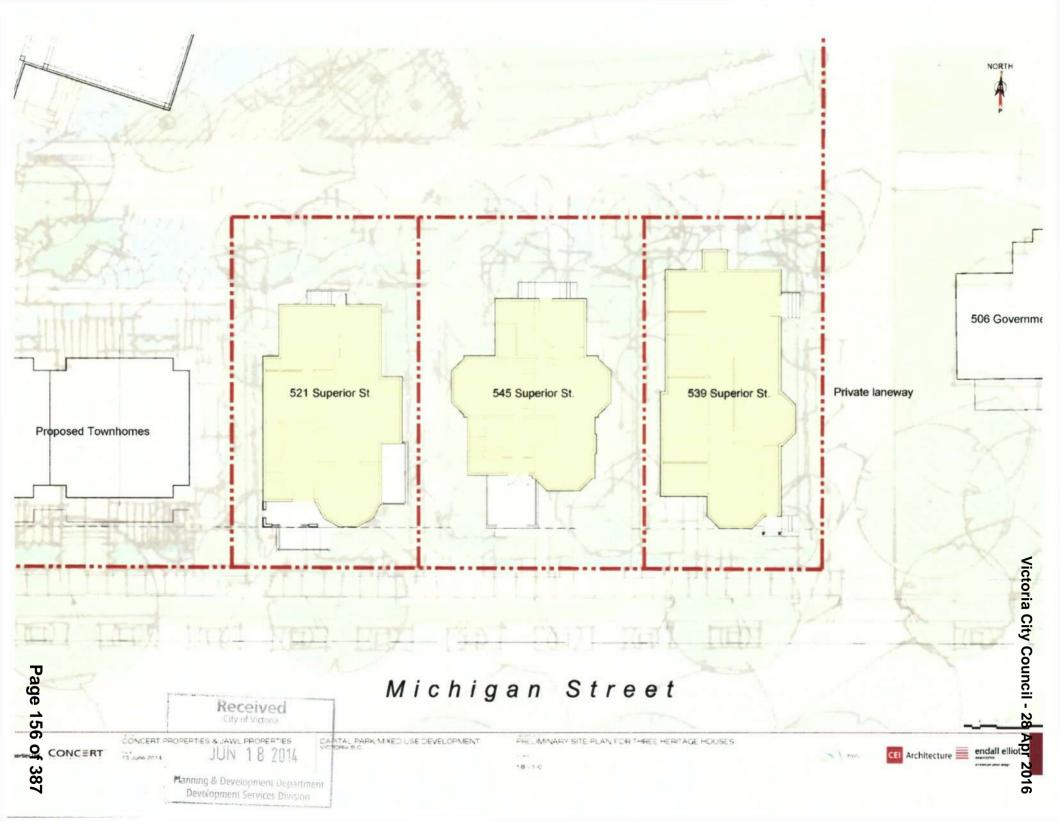




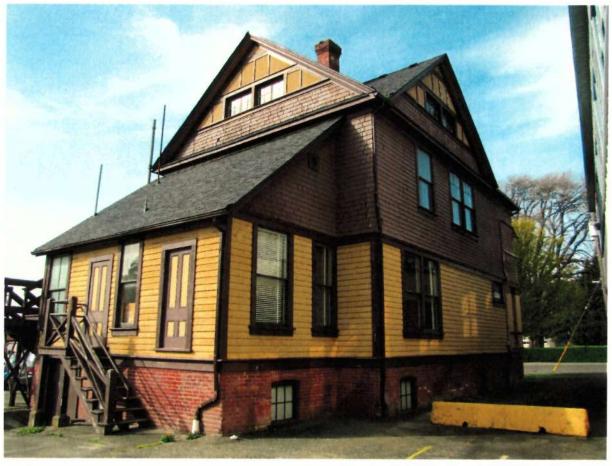


NORTH





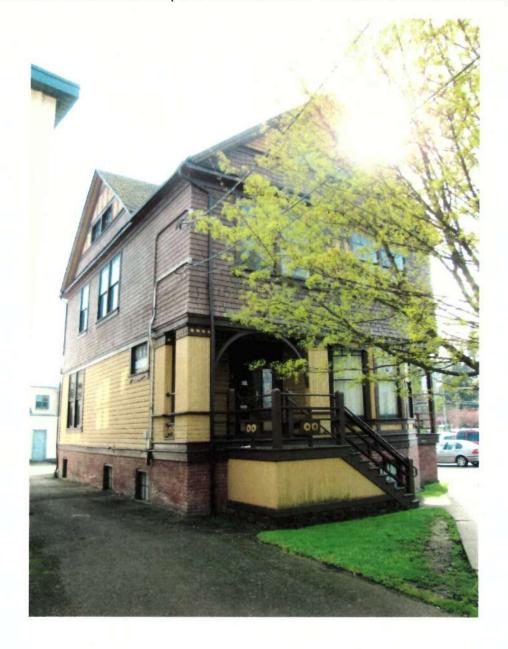








521 SUPERIOR STREET (TO BE RELOCATED TO 580 MICHIGAN STREET)







Victoria City Council - 28 Apr 2016 539 SUPERIOR STREET (TO BE RELOCATED TO 588 MICHIGAN STREET)

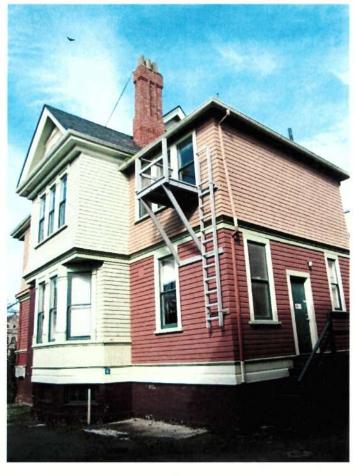


545 SUPERIOR STREET (TO BE RELOCATED TO 584 MICHIGAN STREET)

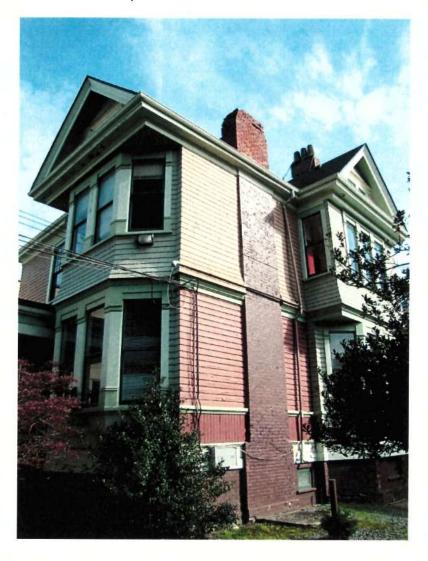








Victoria City Council - 28 Apr 2016 545 SUPERIOR STREET (TO BE RELOCATED TO 584 MICHIGAN STREET)



3. STATEMENT OF SIGNIFICANCE



Construction Date: 1892; relocated in 1910

Architect: Cornelius John Soule

Original Owner: Robert H. and Mary Jameson

Later Owner: Charles Napier Cameron Original Address: 522 Superior Street

Description of Historic Place

The Jameson Residence is a large, two and one-half storey, wood-frame Queen Anne Revival style dwelling situated on the south side of Superior Street in the Legislative Precinct of the historic James Bay neighbourhood of Victoria. This historic resource is notable for its asymmetrical massing with multi-gabled rooflines, patterned shingle siding, tall red brick chimneys, recessed front porch, boxy columns and carpenter ornamentation.

Heritage Value of Historic Place

Constructed in 1892, the Jameson Residence represents an important phase of growth in Victorian-era development in the city of Victoria as well as the neighbourhood of James Bay. Hudson's Bay Company Chief Factor James Douglas established James Bay, a peninsula of fertile land, as Beckley farm in 1846. The early subdivision and sale of Beckley Farm into small lots occurred just after gold was discovered on the Fraser River in 1858. The year 1858 also marked Douglas's reservation of public parkland (Beacon Hill) and the initial construction of colonial administrative buildings in James Bay on the Government Reserve. These administrative buildings, referred to as the "Birdcages," formed the city's legislative centre and were an early catalyst for residential development in James Bay. The neighbourhood subsequently developed into a centre for industry and shipping, which facilitated transportation links and supporting infrastructure.

The Jameson Residence is valued as an example of James Bay's eclectic architectural expression and as a superior example of the Queen Anne Revival style, as designed by architect Cornelius J. Soule (1851-1939). Design features include picturesque asymmetrical massing, a richly-articulated façade that features patterned shingles, pronounced brackets and a recessed porch. Soule was born and trained in London, England, and after practising in England and the United States, moved to Ontario. He relocated to Victoria in 1890, where he subsequently established a successful practice, designing the Lange Block on Douglas Street and many residences for wealthy city businessmen. Soule's most prestigious commission was the Willows Agricultural Exhibit Hall, 1891.

STATEMENT OF SIGNIFICANCE

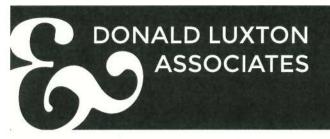
The Jameson Residence holds additional value for its ties to Robert and Mary Jameson, prominent local business owners. Originally from Scotland, Robert Jameson travelled to New York in 1863 and subsequently to Florida, before arriving in Canada in the late 1860s. He first settled in Whitby, Ontario where he met and married Mary in 1869. In 1888, after a visit to Victoria, the Jamesons moved here and opened and operated a grocery business. This evolved into a successful coffee and spice company, known as the W.A. Jameson Coffee Co, which was named after the couple's son, William Alexander. In addition to his business endeavors, Robert was a member of the Canadian Legion, the Campaigner's Association, the IOOF, and the Burns Club. The Jamesons occupied the house from its completion in 1892 until 1908, when sealer and master mariner, Captain Melville Fixott Cutler purchased the house. One year later, the Provincial Government purchased the site in anticipation of the construction of the new Legislative Library. Eleanor and Charles Cameron purchased the house from the government in April of 1910 during an auction held on the front steps. The couple moved the house across the street to its present location, to the lot where they had been living in a smaller cottage since 1884; upon purchase of the larger residence, the Camerons moved their original home to nearby 543 Michigan Street (demolished in 1967) and resided in the 'new' 521 Superior Street. The Camerons remained in the house until 1931, when the government again acquired it.

The Jameson Residence continues to express the community value of the James Bay neighbourhood, the city's oldest Garden City suburb that encompasses a mix of residential, commercial and bureaucratic uses. It also demonstrates the ongoing expansion of the B.C. Parliament from the time of its early establishment in the Birdcages.

Character-Defining Elements

Key elements that define the heritage character of the Jameson Residence include its:

- · location in the historic James Bay neighbourhood;
- residential form, scale and massing as expressed by its: two and one-half storey height; picturesque roofline with steeply-pitched, front-gabled roof with projecting side gables; recessed corner porch with inset entry and three-sided bay; and double height corner porch on west elevation;
- construction materials including: wood-frame structure; wooden drop siding with cornerboards; patterned wooden shingles, including distinctive wavy pattern; and red brick foundation and chimneys;
- Queen Anne Revival style details such as: picturesque asymmetrical massing; richly textured surface articulation including patterned diagonal and vertical siding on the front façade; arched brackets at entry; balustrades with inset panels with bulls-eyes; carved cut-away brackets; sunburst design in gable peaks; panelled detailing on front façade; and half-timbering in side and rear gable peaks;
- original window assemblies including: 1-over-1 doublehung wooden sash windows with horns; multi-paned casement windows; stained glass window in entry hall; and 4-over-1 and 2-over-2 double-hung wooden sash windows;
- panelled double wooden front door with glazed insets and etched-glass transom above, and panelled balcony doors with multi-paned glazed insets and transoms; and
- tall internal corbelled red brick chimneys.



3. STATEMENT OF SIGNIFICANCE



Construction Date: 1891-92

Original Owners: Richard and Kate John

First Long-term Owners: John and Florence Smith

Builder: Richard John (assumed)

Description of Historic Place

The John Residence, located on the south side of Superior Street, is a one-storey, wood-frame Queen Anne Revival-style cottage. This historic resource is identifiable by its front-gabled roof, projecting front-gabled porch with triangular pediment, inset semi-octagonal bay, hip-roofed side addition, projecting semi-octagonal gable-roofed bay on the east elevation., and Queen Anne Revival detailing.

Heritage Value of Historic Place

Built 1891-1892, the John Residence is emblematic of James Bay's evolution from a pioneer farm to the first Garden City suburb in Victoria. Hudson's Bay Company Chief Factor James Douglas established James Bay, a peninsula of fertile land, as Beckley farm in 1846. The early subdivision and sale of Beckley Farm into small lots occurred just after gold was discovered on the Fraser River in 1858. The year 1858 also marked Douglas's reservation of public parkland (Beacon Hill) and the initial construction of colonial administrative buildings in James Bay on the Government Reserve. These administrative buildings, referred to as the "Birdcages," formed the city's legislative centre and were an early catalyst for residential development in James Bay. The neighbourhood subsequently developed into a centre for industry and shipping, which facilitated transportation links and supporting infrastructure.

The John Residence is also valued as a representation of the Queen Anne Revival style of architecture, typical of the late Victorian era. Despite its small scale, this cottage is elaborated through the use of carpenter ornamentation that demonstrated the introduction of new technology at a time when steam-driven band saws, drills and lathes had become readily available. The complex, irregular form, picturesque roofline with two-part front gabled extension, and its wooden details including decorative cutaway brackets, wooden columns, fishscale shingles and rooftop finials are typical of the Queen Anne style. The original owners of the house, Richard and Kate John, built this

STATEMENT OF SIGNIFICANCE

house following the subdivision of the property in 1891. The couple only occupied the house between 1892 and 1893 at which time John and Florence Smith assumed ownership of the residence; at an early point the front and side bay roofs were extended and the entry porch was added. The British Columbia government purchased the property in the early 1930s.

The John Residence continues to express the community value of the James Bay neighbourhood, the city's oldest Garden City suburb that encompasses a mix of residential, commercial and bureaucratic uses.

Character-Defining Elements

Key elements that define the heritage character of the John Residence include its:

- · location in the historic James Bay neighbourhood;
- residential form scale and massing, as expressed by its one-storey height, front-gabled roof, projecting frontgabled porch with triangular pediment, inset semioctagonal bay at front, hip-roofed side addition, and projecting semi-octagonal gable-roofed bay on the east elevation.
- wood-frame construction with double-bevelled siding, cornerboards, extensive carpenter ornamentation, and red brick foundation;
- Queen Anne Revival-style detailing, such as: fishscale shingles in front gable peak; corner entry porch supported by chamfered columns; projecting bays with scroll-cut cutaway brackets; gable finials; and window crown mouldings;
- windows, such as: one-over-one double-hung woodensash windows with horns, in single and double assembly; and stained glass transoms in the front bay; and
- original wood panelled front door with glazed inset and transom.

3. STATEMENT OF SIGNIFICANCE



Construction Date: 1891 Original Owner: Alexander Black Architect: Thomas Hooper

Description of Historic Place

The Black Residence is a large, two and one-half storey plus basement, Queen Anne Revival-style dwelling that displays asymmetrical massing and a picturesque roofline. Distinguishing features include a front-gabled projecting entrance porch, three double-height projecting bays, and elaborate carpenter ornamentation such as scroll-cut brackets, lathe-turned columns, decorative pediments, and patterned shingles. It is situated on the south side of Superior Street, within the Legislative Precinct, in the historic James Bay neighbourhood of Victoria.

Heritage Value of Historic Place

Constructed in 1891, the Black Residence is emblematic of James Bay's evolution from a pioneer farm to the first Garden City suburb in Victoria. Hudson's Bay Company Chief Factor James Douglas established James Bay, a peninsula of fertile land, as Beckley farm in 1846. The early subdivision and sale of Beckley Farm into small lots occurred just after gold was discovered on the Fraser River in 1858. The year 1858 also marked Douglas's reservation of public parkland (Beacon Hill) and the initial construction of colonial administrative buildings in James Bay on the Government Reserve. These administrative buildings, referred to as the "Birdcages," formed the city's legislative centre and were an early catalyst for residential development in James Bay. The neighbourhood subsequently developed into a centre for industry and shipping, which facilitated transportation links and supporting infrastructure.

The Black Residence is additionally valued for its Queen Anne Revival-style architecture, designed by prominent B.C. architect, Thomas Hooper (1857-1935). Hooper had one of the province's longest running and most prolific architectural careers, designing hundreds of commercial and residential buildings in the Lower Mainland and on Vancouver Island. Typical of the Queen Anne Revival style, the Black Residence is characterized by its asymmetrical massing, picturesque roofline, tall red brick corbelled chimneys and carpenter ornamentation. The scroll-cut detailing also demonstrates the introduction of new construction technology, at a time when steam-driven band saws, drills and lathes had become readily available, facilitating the use of ornate detailing. The embellishment of late Victorian-era houses, with a variety of surface textures and carved and applied details, was a public display of pride as well as a sign of social status.

STATEMENT OF SIGNIFICANCE

Alexander Black, a railway conductor, remained in the house only briefly; John Alfred and Annie Lawrence bought the property in 1894. In the early 1930s, the home was purchased by the Province of British Columbia, necessitated by the expansion of the provincial bureaucracy. The Black Residence, with its complex design and fine craftsmanship, makes a significant contribution to the rich and varied streetscapes of the James Bay neighbourhood, which continues today with a mix of residential, commercial and bureaucratic uses.

Character-Defining Elements

Key elements that define the heritage character of the Black Residence include its:

- · location in the historic James Bay neighbourhood;
- residential form, scale and massing as expressed by its: two and one-half storey height; full basement; central front-gabled roof with hipped returns; three doubleheight front-gabled bay windows; and front-gabled entrance porch, supported by paired lathe-turned columns;
- wood-frame construction with bellcast cedar shingles on the second storey level; wooden drop siding on the main floor level; and vertical v-joint siding on the foundation level;
- masonry elements such as brick foundation, and internal and external red-brick chimneys;
- elements of the Queen Anne Revival style such as: asymmetrical massing; picturesque roofline; variety of cladding and textures; applied scroll-cut ornamentation in gable peaks; coffered gable ends; decorative pediment above front entry; and carpenter ornamentation including scroll-cut brackets, latheturned columns, and moulded window hoods and crowns;
- fenestration such as: 1-over-1 double-hung wooden sash windows with horns; 16-over-1 double hung wooden sash window at second floor front; and stained glass; and
- double-leaf panelled wooden front doors with glazed insets, transom and original hardware.

South Block Development Corporation

August 13, 2014

City of Victoria 1 Centennial Square Victoria, BC V8W 1P6

Attention: Mayor and Council

Re: Heritage Designation for 521, 539 and 545 Superior and 524 and 526

Michigan Street



As part of the purchase of the lands known as "South Block" from the Province, South Block (Concert) Ltd. and Jawl Precinct Lands Corporation (collectively the 'Developer') acquired five heritage registered houses: 521 Superior Street, 539 Superior Street, 545 Superior Street, 524 Michigan Street and 526 Michigan Street.

The conceptual redevelopment plan for South Block provides for the retention and relocation of the three houses currently located on Superior Street to the South Eastern Quadrant of Capital Park along Michigan Street. The Developer is proposing to relocate and transfer ownership of the two houses currently sited on Michigan Street off-site somewhere within the James Bay Neighbourhood.

Since the mid-1990s, South Block and a number of adjacent provincially owned land parcels (most notably Q-Lot) were subject to a land use and redevelopment strategy outlined in the existing CD-2 zone and the Victoria Accord. Immediately prior to the disposition of South Block by the Province to the Developer, the obligations set out in the Victoria Accord were updated to exclude those that had been satisfied and to allocate the remainder between the lands to be sold and the lands to be retained by the Province. The obligations assigned to each land parcel were secured by way of a Section 219 Covenant on title so as to confirm that the key provisions and objectives of the Victoria Accord would survive the land sale. The Section 219 Covenant deals with the heritage houses in Section 9 which reads as follows:

- 9.0 Heritage Buildings
- 9.1 The Transferor must include the extent of restoration of the Heritage Houses in future development proposal guidelines.
- 9.2 Concurrently with the application for a development permit for the first office building to be constructed on the Lands, the Transferor must submit to the Transferee for its approval a plan for the restoration and relocation of the Heritage Houses, the relocations to be at locations within the Lands,

or at alternative off-site locations, that are acceptable to the Transferee. The Transferor must restore the Heritage Houses (or in the event of relocation and restoration of one or more of the Heritage Houses at an off-site location, must ensure the restoration of the Heritage Houses on terms and conditions that are acceptable to the Transferee, acting reasonably) in the agreed upon locations in accordance with the approved phasing plan.

In June 2014 the Developer submitted to the City applications which included Conservation Plans for each of the five heritage houses and the proposed relocation plan of the Superior Street houses within the South Block parcel and the relocation criteria outlined in the respective Conservation Plans for the Michigan Street houses to address the requirement of the covenant.

The specific applications are identified as follows:

521 Superior Street - Heritage Alteration Permit Application #00184

539 Superior Street -Heritage Alteration Permit Application #00187

545 Superior Street -Heritage Alteration Permit Application #00185

524 Michigan Street -Heritage Alteration Permit Application #00188

524 Michigan Street - Heritage Alteration Permit Application #00189

The following work and interventions are anticipated to be made to each home:

- Relocation
- Rehabilitation of the façade as outlined in the Conservation Plan for each house.
- Sensitive façade intervention to facilitate the re-purposing of each structure, including but not limited to, exit stairs, fire suppression sprinkler systems, the addition, relocation or removal of windows and doors on the side and rear facades and other modifications as required. These interventions will comply with the intent outlined in the Conservation Plan for each home.
- Modifications required to meet the requirements of the British Columbia Building Code.
- Extensive interior renovations

At the request of the City, the Developer has consented to the heritage designation for all five heritage registered houses and waives all right to compensation associated with the designation.

A heritage designation application, pursuant to Part 27 of the Local Government Act for 521, 539 and 545 Superior Street will be submitted once these three houses have been relocated to Michigan Street and a subdivision plan to create a lot for each home has been registered.

A heritage designation application, pursuant to Part 27 of the Local Government Act for each of 524 and 526 Michigan Street will be submitted for each of these houses when they have been relocated to an identified receiver site.

Notwithstanding the designations it is understood that The City will allow and the Developer and future owners of the Michigan Street houses will complete, or cause to complete, the work to each of the heritage houses as outlined in the Conservation Plans.

Should the houses not be relocated as outlined above the Developer will have the option to apply for heritage designation for one or more of the houses on South Block. In that event, the designation would be structured in such a way as to permit the future relocation of the house and the transfer of the designation to the receiver site.

Sincerely,

South Block Development Corporation

Per:

Karen Jawl

NO. 15-039

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 521 Superior Street to be protected heritage property.

Under its statutory powers, including section 967 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (521 SUPERIOR STREET) BYLAW".
- The exterior of the building to be relocated to 521 Superior Street, legally described as Lot 2 of 1720-1743 Victoria City Plan EPP38872, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2015. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2015. |
| Public Hearing held on the | day of | 2015. |
| READ A THIRD TIME the | day of | 2015. |
| ADOPTED on the | day of | 2015. |

CORPORATE ADMINISTRATOR

MAYOR

NO. 15-040

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 539 Superior Street to be protected heritage property.

Under its statutory powers, including section 967 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (539 SUPERIOR STREET) BYLAW".
- The exterior of the building to be relocated to 539 Superior Street, legally described as Lot 2 of 1720-1743 Victoria City Plan EPP38872, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2015. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2015. |
| Public Hearing held on the | day of | 2015. |
| READ A THIRD TIME the | day of | 2015. |
| ADOPTED on the | day of | 2015. |

CORPORATE ADMINISTRATOR

MAYOR

NO. 15-041

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 545 Superior Street to be protected heritage property.

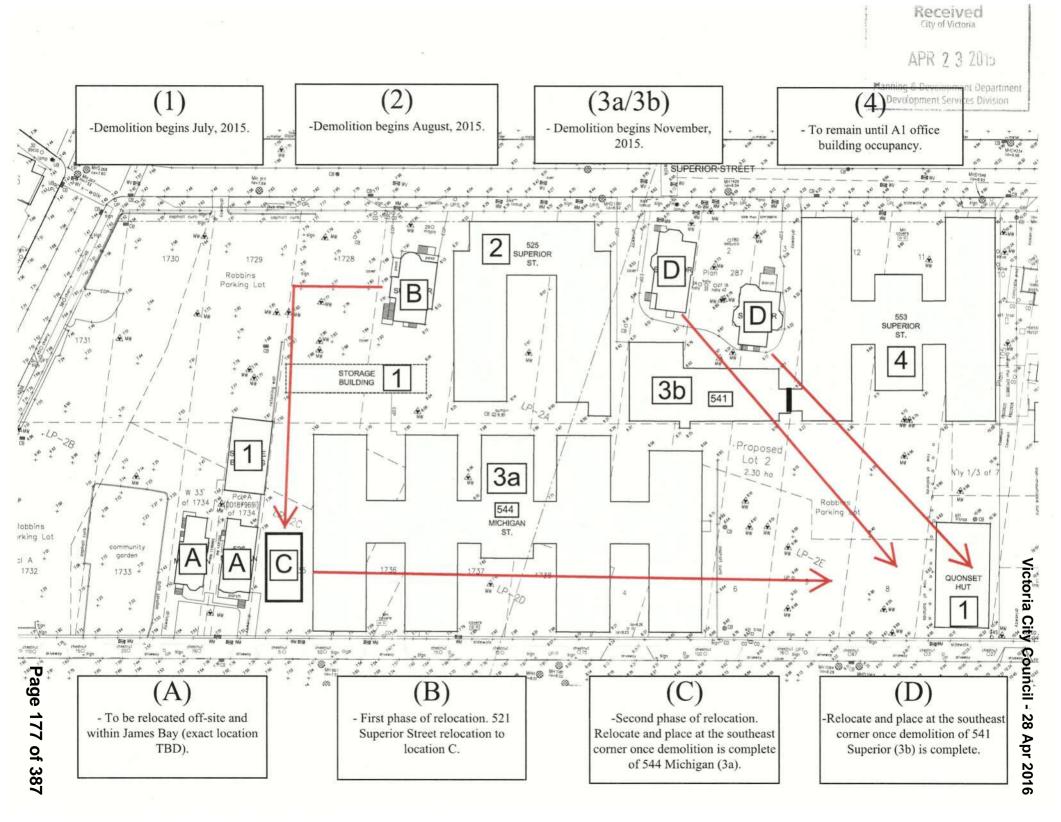
Under its statutory powers, including section 967 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (545 SUPERIOR STREET) BYLAW".
- The exterior of the building to be relocated to 545 Superior Street, legally described as Lot 2 of 1720-1743 Victoria City Plan EPP38872, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2015. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2015. |
| Public Hearing held on the | day of | 2015. |
| READ A THIRD TIME the | day of | 2015. |
| ADOPTED on the | day of | 2015. |

CORPORATE ADMINISTRATOR

MAYOR



1. FIRST READING

Councillor Young withdrew from the meeting at 9:52 p.m. due to a conflict of interest as his family owns property adjacent to the Michigan Street properties under consideration in the next item.

Councillor Loveday withdrew from the meeting at 9:52 p.m.

Motion:

It was moved by Councillor Coleman, seconded by Councillor Alto, that the following bylaws be given first reading:

- 1. Heritage Designation (580 Michigan Street) Bylaw No. 16-018
- 2. Heritage Designation (584 Michigan Street) Bylaw No. 16-019
- 3. Heritage Designation (588 Michigan Street) Bylaw No. 16-020

Carried Unanimously

2. SECOND READING

It was moved by Councillor Madoff, seconded by Councillor Coleman, that the following bylaws be given second reading:

- 1. Heritage Designation (580 Michigan Street) Bylaw No. 16-018
- 2. Heritage Designation (584 Michigan Street) Bylaw No. 16-019
- 3. Heritage Designation (588 Michigan Street) Bylaw No. 16-020

Carried Unanimously

Councillor Young returned the meeting at 9:53 p.m.

Councillor Loveday returned to the meeting at 9:53 p.m.



Council Report For the Meeting of April 14, 2016

To:

Council

Date:

April 5, 2016

From:

C. Coates, City Clerk

Subject:

Heritage Designation Bylaw No. 16-018 for 580 Michigan Street Heritage Designation Bylaw No. 16-019 for 584 Michigan Street Heritage Designation Bylaw No. 16-020 for 588 Michigan Street

RECOMMENDATION

That Council consider first and second reading of Bylaws No. 16-018, 16-019 and 16-020.

BACKGROUND

Attached for Council's initial consideration is a copy of proposed Heritage Designation Bylaws No. 16-018, 16-019 and 16-020.

The heritage designation issue came before Council on May 14, 2015, where the following resolution was approved:

Heritage Designation Application No. 000145, 000146 and 000147 for 521, 539 and 545 Superior Street

That Council consider the designation of three Heritage-Registered houses (presently located at 521, 539 and 545 Superior Street) to be relocated to 580, 588 and 584 Michigan Street (in accordance with the applicant's relocation schedule dated April 23, 2015) pursuant to Section 967 of the Local Government Act as Municipal Heritage Sites, and in accordance with Council's September 11, 2014 motion:

- That Council consider giving first and second reading of the Heritage Designation Bylaws; and
- 2. That Council consider delaying the advancement of the Heritage Designation Bylaws to a Public Hearing until the legal descriptions of the new receiver sites have been provided.

The proposed bylaws are the final steps to heritage protection of the dwellings, and are able to be considered at this time, as the dwellings have been relocated to their new locations on Michigan Street and they have received new legal descriptions.

Respectfully submitted,

Chris Coates City Clerk

Report accepted and recommended by the City Manager:

Date:

Jocelyn Jenkyns

Deputy City Manager

April 4, 2016

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 580 Michigan Street to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (580 MICHIGAN STREET) BYLAW".
- 2. The exterior of the building located at 580 Michigan Street, legally described as Lot 4, District Lots 1741 and 1742, Victoria City, Plan EPP54040, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 584 Michigan Street to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (584 MICHIGAN STREET) BYLAW".
- The exterior of the building located at 584 Michigan Street, legally described as Lot 5, District Lots 1742 and 1743, Victoria City, Plan EPP54040, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 588 Michigan Street to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (588 MICHIGAN STREET) BYLAW".
- The exterior of the building to be relocated to 588 Michigan Street, legally described as Lot 6, District Lots 1742 and 1743, Victoria City, Plan EPP54040, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 580 Michigan Street to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (580 MICHIGAN STREET) BYLAW".
- 2. The exterior of the building located at 580 Michigan Street, legally described as Lot 4, District Lots 1741 and 1742, Victoria City, Plan EPP54040, is designated to be protected heritage property.

| READ A FIRST TIME the | 14 th | day of | April | 2016. |
|----------------------------|------------------|--------|-------|-------|
| READ A SECOND TIME the | 14 th | day of | April | 2016. |
| Public Hearing held on the | | day of | | 2016. |
| READ A THIRD TIME the | | day of | | 2016. |
| ADOPTED on the | | day of | | 2016. |

CITY CLERK MAYOR

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 584 Michigan Street to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (584 MICHIGAN STREET) BYLAW".
- 2. The exterior of the building located at 584 Michigan Street, legally described as Lot 5, District Lots 1742 and 1743, Victoria City, Plan EPP54040, is designated to be protected heritage property.

| READ A FIRST TIME the | 14 th | day of | April | 2016. |
|----------------------------|------------------|--------|-------|-------|
| READ A SECOND TIME the | 14 th | day of | April | 2016. |
| Public Hearing held on the | | day of | | 2016. |
| READ A THIRD TIME the | | day of | | 2016. |
| ADOPTED on the | | day of | | 2016. |

CITY CLERK MAYOR

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 588 Michigan Street to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (588 MICHIGAN STREET) BYLAW".
- 2. The exterior of the building to be relocated to 588 Michigan Street, legally described as Lot 6, District Lots 1742 and 1743, Victoria City, Plan EPP54040, is designated to be protected heritage property.

| READ A FIRST TIME the | 14 th | day of | April | 2016. |
|----------------------------|------------------|--------|-------|-------|
| READ A SECOND TIME the | 14 th | day of | April | 2016. |
| Public Hearing held on the | | day of | | 2016. |
| READ A THIRD TIME the | | day of | | 2016. |
| ADOPTED on the | | day of | | 2016. |

CITY CLERK MAYOR

2. MOTIONS TO RESCIND

222 and 226 Dallas Road – Motions to Rescind Adoption, Third and Second Reading Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that **Adoption** of the following bylaws **be rescinded:**

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

Motion:

It was moved by Councillor Madoff, seconded by Councillor Loveday, that **Third Reading** of the following bylaws **be rescinded:**

Heritage Designation (222 Dallas Road) Bylaw No. 16-021 Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that **Second Reading** of the following bylaws **be rescinded:**

Heritage Designation (222 Dallas Road) Bylaw No. 16-021 Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

SECOND READING

Motion:

It was moved by Councillor Madoff, seconded by Councillor Coleman, that the following bylaws be given second reading:

<u>Amended</u> Heritage Designation (222 Dallas Road) Bylaw No. 16-021 <u>Amended</u> Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously



Council Report For the Meeting of April 14, 2016

To:

Council

Date:

March 31, 2016

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Update Report for Heritage Designation Bylaws for 222 and 226 Dallas Road

EXECUTIVE SUMMARY

The purpose of this report is to recommend new Heritage Designation Bylaws for the houses at 222 and 226 Dallas Road which were relocated from 524 and 526 Michigan Street as part of the Capital Park project in James Bay. The bylaws contained incorrect wording describing the properties to be protected and need to be amended. It has been confirmed the houses have successfully relocated to the new sites on Dallas Road.

The proponents for the development have been advised of the need to make the corrections and are in favour of the amendments.

RECOMMENDATION

That the adoption, third reading and second reading of Heritage Designation Bylaws for 222 Dallas Road and 226 Dallas Road be rescinded.

That the corrected bylaws for the Heritage Designation of 222 Dallas Road and 226 Dallas Road be given second and a date be set for a Public Hearing to consider adoption.

Respectfully submitted,

Steve Barber

Senior Heritage Planner (Interim)

Development Services

Jonathan Tinne

Director

Sustainable Planning and Community

Development Department

Report accepted and recommended by the City Manager:

Date: ____April

List of Attachments

- Amended Heritage Designation (222 Dallas Road Bylaw No. 16-021
- Amended Heritage Designation (226 Dallas Road) Bylaw No. 16-022.

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 222 Dallas Road to be protected heritage property.

Under its statutory powers, including Section 967 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (222 DALLAS ROAD) BYLAW".
- 2. The exterior of the building to be relocated to located at 222 Dallas Road, legally described as Lot 23, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 226 Dallas Road to be protected heritage property.

Under its statutory powers, including Section 967 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (226 DALLAS ROAD) BYLAW".
- 2. The exterior of the building to be relocated to located at 226 Dallas Road, legally described as Lot 23 24, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

BYLAWS

5. Heritage Designation (222 Dallas Road) Bylaw No. 16-021

It was moved by Councillor Madoff, seconded by Councillor Loveday, that the following bylaw be given first and second reading:

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Carried Unanimously

FIRST READING

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

It was moved by Councillor Madoff, seconded by Councillor Loveday, that the following bylaw be given first reading:

Heritage Designation (222 Dallas Road) Bylaw No. 16-021

Carried Unanimously



Council Report For the Meeting of February 11, 2016

To:

Council

Date: February 2, 2016

From:

C. Coates, City Clerk

Subject:

Heritage Designation Bylaw No. 16-021 for 222 Dallas Road

RECOMMENDATION

That Council consider first and second readings of Heritage Designation Bylaw No. 16-021.

BACKGROUND

Attached for Council's initial consideration is a copy of the proposed Heritage Designation Bylaw No. 16-021.

The heritage designation issue came before Council on November 12, 2015, where the following resolution was approved:

Heritage Alteration Permit Application No. 00206 for 222 Dallas Road

That Council authorize the issuance of Heritage Alteration Permit Application No. 00206 for 222 Dallas Road, subject to the completion of the following prior to the issuance of a Building Permit and in accordance with:

- Revised plans date stamped August 18, 2015.
- 2. The provision of:
 - a. Plan, elevation and section details for the front porch;
 - b. A post-relocation condition assessment of the existing wood siding/shingles, woodwork, roof, exterior doors and windows;
 - c. Rehabilitation details confirming the scope of work arising from the condition of the historic fabric;
 - d. An exterior door and window rehabilitation schedule.
- 3. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - a. Section 1.2.4.a Height relaxed from 7.6m to 9.9m and number of storeys from 2 to 2.5;
 - b. Section 1.2.5.a Front setback relaxed from 7.5m to 6.45m for main building, from 5.9m to 4.94m for porch, from 5.0m to 3.91m for stairs;
 - c. Section 1.2.5.c Side yard setback (east) relaxed from 1,5m to 1,36m;
 - d. Section 1.2.5.d Combined side yard setbacks relaxed from 4.5m to 2.68m; and
 - e. Section 1.2.5.e Flanking street (Dock) setback relaxed from 3.5m to 1.32m.
- 4. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 5. Final plans to be generally in accordance with plans identified above as amended to the satisfaction of the Director of Sustainable Planning and Community Development.

The proposed bylaw is the final step to heritage protection of the dwelling, and is able to be considered at this time, as the dwelling has been relocated to its new location on Dallas Road.

| Respectfully submitted, | |
|------------------------------|-------------------------------------|
| Chris Coates City Clerk | Jocelyn Jenkyns Deputy/City Manager |
| Report accepted and recommen | |
| | Date: Gu 2016 |

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 222 Dallas Road to be protected heritage property.

Under its statutory powers, including Section 967 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (222 DALLAS ROAD) BYLAW".
- 2. The exterior of the building to be relocated to 222 Dallas Road, legally described as Lot 23, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

BYLAWS

4. Heritage Designation (226 Dallas Road) Bylaw No. 16-022

It was moved by Councillor Madoff, seconded by Councillor Loveday, that the following bylaw be given first and second readings:

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously

FIRST READING

It was moved by Councillor Madoff, seconded by Councillor Loveday, that the following bylaw be given first reading:

Heritage Designation (226 Dallas Road) Bylaw No. 16-022

Carried Unanimously



Council Report For the Meeting of February 11, 2016

To:

Council

Date: February 2, 2016

From:

C. Coates, City Clerk

Subject:

Heritage Designation Bylaw No. 16-022 for 226 Dallas Road

RECOMMENDATION

That Council consider first and second readings of Heritage Designation Bylaw No. 16-022.

BACKGROUND

Attached for Council's initial consideration is a copy of the proposed Heritage Designation Bylaw No. 16-022.

The heritage designation issue came before Council on November 12, 2015, where the following resolution was approved:

Heritage Alteration Permit Application No. 00205 for 226 Dallas Road

That Council authorize the issuance of Heritage Alteration Permit Application No. 00205 for 226 Dallas Road, subject to the completion of the following prior to the issuance of a Building Permit and in accordance with:

- Revised plans date stamped August 18, 2015.
- 2. The provision of:
 - a. Plan, elevation and section details for the front porch;
 - b. A post-relocation condition assessment of the existing wood siding/shingles, woodwork, roof, exterior doors and windows;
 - c. Rehabilitation details confirming the scope of work arising from the condition of the historic fabric;
 - d. An exterior door and window rehabilitation schedule.
- 3. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - a. Section 1.2.4.a Height relaxed from 7.6m to 8.8m;
 - b. Section 1.2.5.a Front setback relaxed from 7.5m to 6.15m for main building, from 5.0m to 4.83m for stairs:
 - c. Section 1.2.5.c Side yard setback (east) relaxed from 3.0m to 1.20m and side yard setback (west) relaxed from 1.5m to 1.04m; and
 - d. Section 1,2.5.d Combined side yard setbacks relaxed from 4.5m to 2.24m.
- 4. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 5. Final plans to be generally in accordance with the plans identified above as amended to the satisfaction of the Director of Sustainable Planning and Community Development.

The proposed bylaw is the final step to heritage protection of the dwelling, and is able to be considered at this time, as the dwelling has been relocated to its new location on Dallas Road.

| Respectfully submitted, | |
|-------------------------------|-------------------------------------|
| Chris Coates City Clerk | Jocelyn Jenkyns Deputy City Manager |
| Report accepted and recommend | led by the City Manager: |
| | Date: felo 4 1-11 |

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 226 Dallas Road to be protected heritage property.

Under its statutory powers, including Section 967 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- This Bylaw may be cited as the "HERITAGE DESIGNATION (226 DALLAS ROAD) BYLAW".
- 2. The exterior of the building to be relocated to 226 Dallas Road, legally described as Lot 23, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, is designated to be protected heritage property.

| READ A FIRST TIME the | day of | 2016. |
|----------------------------|--------|-------|
| READ A SECOND TIME the | day of | 2016. |
| Public Hearing held on the | day of | 2016. |
| READ A THIRD TIME the | day of | 2016. |
| ADOPTED on the | day of | 2016. |

CITY CLERK

REPORTS OF THE COMMITTEES

- 2. Planning and Land Use Committee June 11, 2015
 - 2. <u>Heritage Designation Application Nos. 000148 and 000149 for 524 and 526 Michigan Street</u>
 It was moved by Councillor Alto, seconded by Councillor Loveday, that Council designates 524 and 526 Michigan Street as Municipal Heritage Sites. <u>Carried Unanimously</u>

3.3 Heritage Designation Application Nos. 000148 and 000149 for 524 and 526 Michigan Street

Committee received a report regarding an application to designate 524 and 526 Michigan Street as Municipal Heritage Sites.

Action:

It was moved by Councillor Alto, seconded by Councillor Madoff, that Committee recommends that Council designates 524 and 526 Michigan Street as Municipal Heritage Sites.

CARRIED UNANIMOUSLY 15/PLUC/129



Planning and Land Use Committee Report For the Meeting of June 11, 2015

To:

Planning and Land Use Committee

Date:

May 28, 2015

From:

Murray G. Miller, Senior Heritage Planner, Community Planning

Subject:

Heritage Designation Application Nos. 000148 and 000149 for 524 and 526

Michigan Street, respectively (Prout House and Beaven/Macabe Residence)

RECOMMENDATION

That Council consider the designation of the Heritage-Registered houses (presently located at 524 and 526 Michigan Street) to be relocated within James Bay, pursuant to Section 967 of the Local Government Act as Municipal Heritage Sites. This report fulfils the requirements of Section 968(5) of the Act.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations regarding an owner request to designate the Heritage-Registered houses (presently located at 524 and 526 Michigan Street) to be relocated within James Bay.

The following points were considered in assessing these Applications:

- general consistency with the Official Community Plan (OCP)
- Statement of Significance including Victoria's Heritage Thematic Framework.

These Applications were reviewed by the Heritage Advisory Panel at its May 12, 2015, meeting and it recommended that Council consider the designations of the Heritage-Registered properties located at 524 Michigan Street and 526 Michigan Street.

BACKGROUND

At its special meeting on July 16, 2014, the Heritage Advisory Panel recommended that Council authorize the issuance of Heritage Alteration Permits #00188 and #00189 for 524 and 526 Michigan Street, for the relocation of the the Prout House and the Beaven/Macabe Residence within James Bay, respectively. The recommendation was subject to the owner of the Heritage-Registered Prout House and the Beaven/Macabe Residence and the owner of the recipient sites providing the City with a letter irrevocably agreeing to the designation of the houses as protected heritage property pursuant to Section 967 of the Local Government Act.

Description of Proposal

Applications to designate the houses presently located at 524 and 526 Michigan Street, to be relocated within James Bay, as Municipal Heritage Sites were received from Jawl Properties Ltd. on March 16, 2015.

Condition/Economic Viability

The exterior of the buildings, while in sound condition, require exterior maintenance. The houses will be relocated within James Bay and will undergo rehabilitation in preparation for their new use.

ANALYSIS

The following sections provide a summary of the Application's consistency with the relevant City policies and guidelines.

Official Community Plan

These Applications are consistent with the OCP because they contribute to the goal of protecting and celebrating Victoria's cultural and natural heritage resources as Municipal Heritage Sites.

Statement of Significance

A Statement of Significance describing the historic place, outlining their heritage value and identifying their character-defining elements, is attached to this report.

Resource Impacts

The applicant has indicated their interest in rehabilitating the exterior appearance of the properties; as a result, there may be a request in the future for a grant from the Victoria Heritage Foundation.

CONCLUSIONS

The Heritage-Registered houses presently located at 524 and 526 Michigan Street, to be relocated within James Bay, will contribute to the heritage character of James Bay. The designation of the houses as Municipal Heritage Sites is consistent with relevant City policies and strategic directions for the James Bay Neighbourhood. Staff, therefore, recommend that Council consider the designation of the Heritage-Registered houses presently located at 524 and 526 Michigan Street, to be relocated within James Bay.

ALTERNATE MOTION

That Council decline Heritage Designation Application Nos. 000148 and 000149 for the houses presently located at 524 and 526 Michigan Street, to be relocated within James Bay, as Municipal Heritage Sites.

Respectfully submitted,

| Murra | y G. | Mille | r |
|-------|------|--------|---------|
| Senio | He | ritage | Planner |
| Comm | unit | v Pla | nnina |

K- 20 for

Andrea Hudson
Acting Director
Sustainable Planning and Community Development

| Report accepted and recommended by the City Manager. | Report accepted and recommended by the City Manager: | | ~. |
|--|--|--|----|
|--|--|--|----|

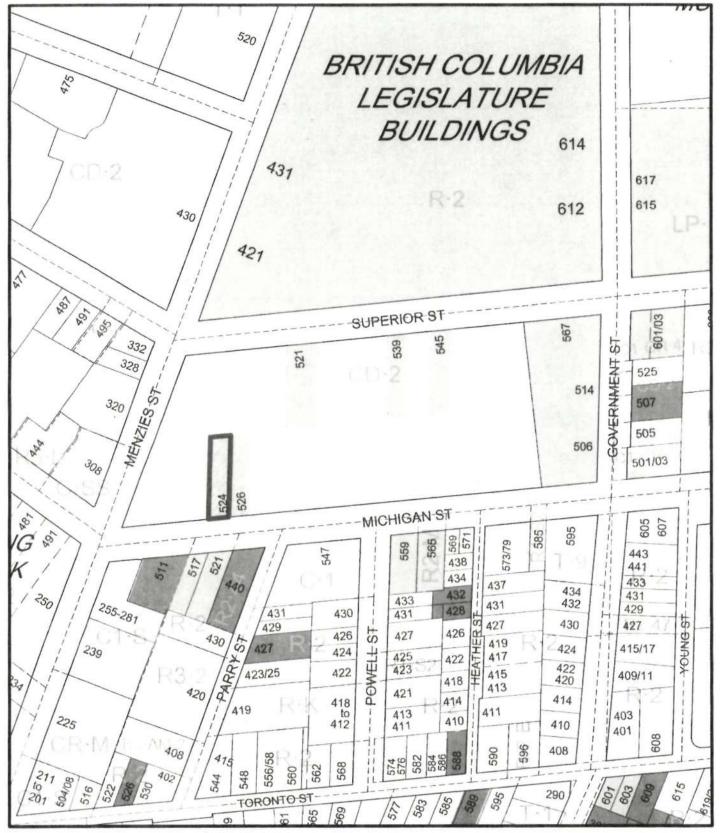
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| Date: | JUNE 2, 2015 |

MGM:aw/ljm

S \TEMPEST_ATTACHMENTS\PROSPERO\PL\HD\HD000148\524 AND 526 MICHIGAN ST PLUC HD REPORT MAY 28 2015 DOC

List of Attachments

- Subject maps
- Aerial photographs
- Existing site plan
- Photographs
- Statements of Significance
- Letter from the owner, date stamped March 16, 2015.





524 Michigan Street

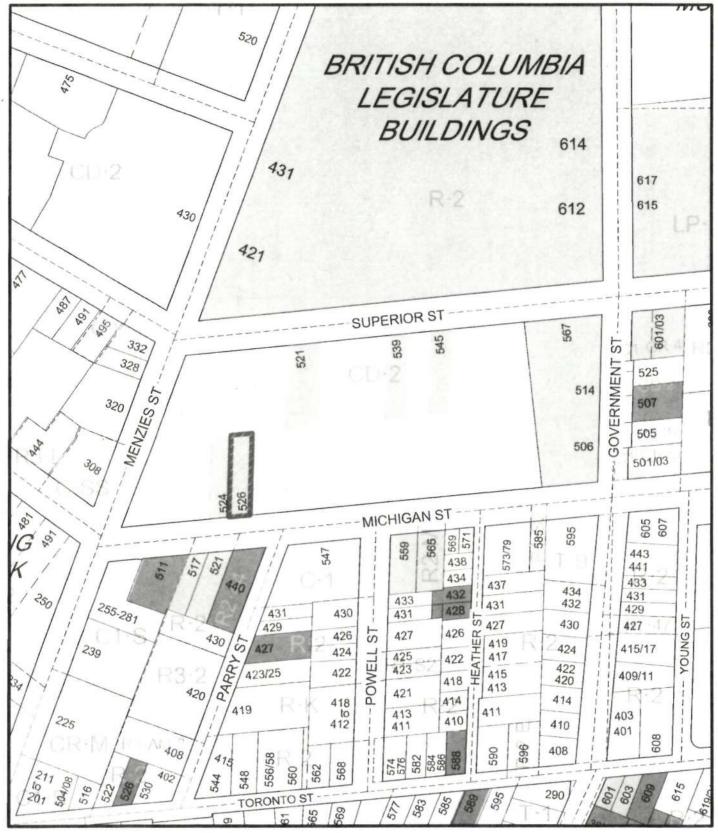
Heritage Designation Permit #000148



Designated

Registered







526 Michigan Street

Heritage Designation Permit #000149



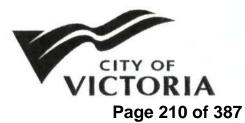
Registered







524 Michigan Street Heritage Designation Permit #000148

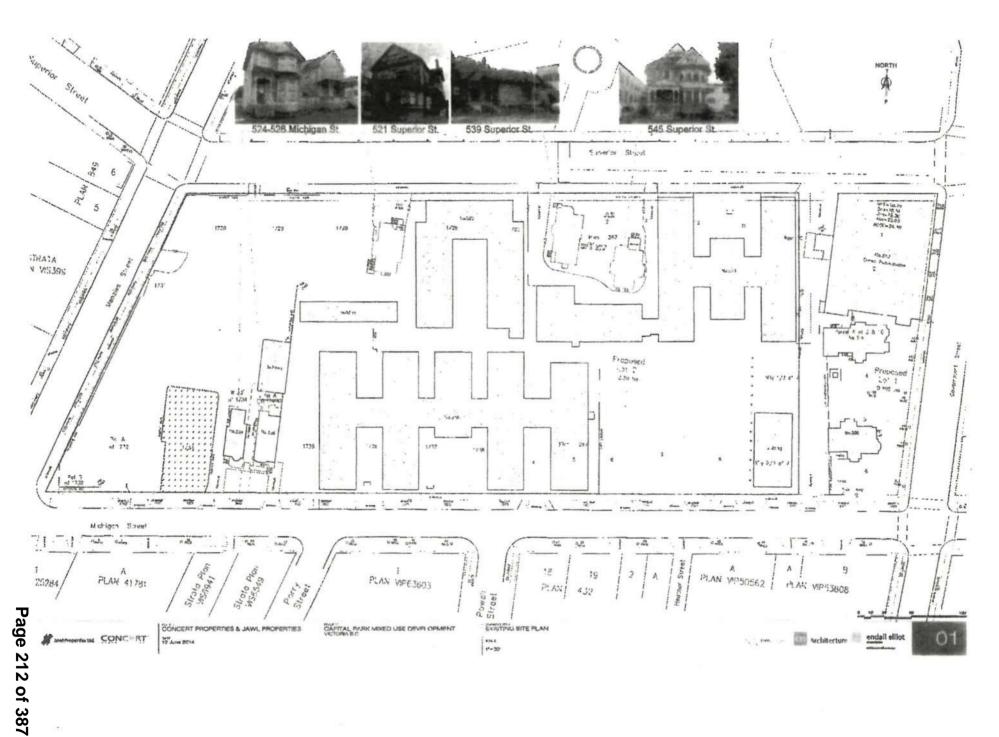


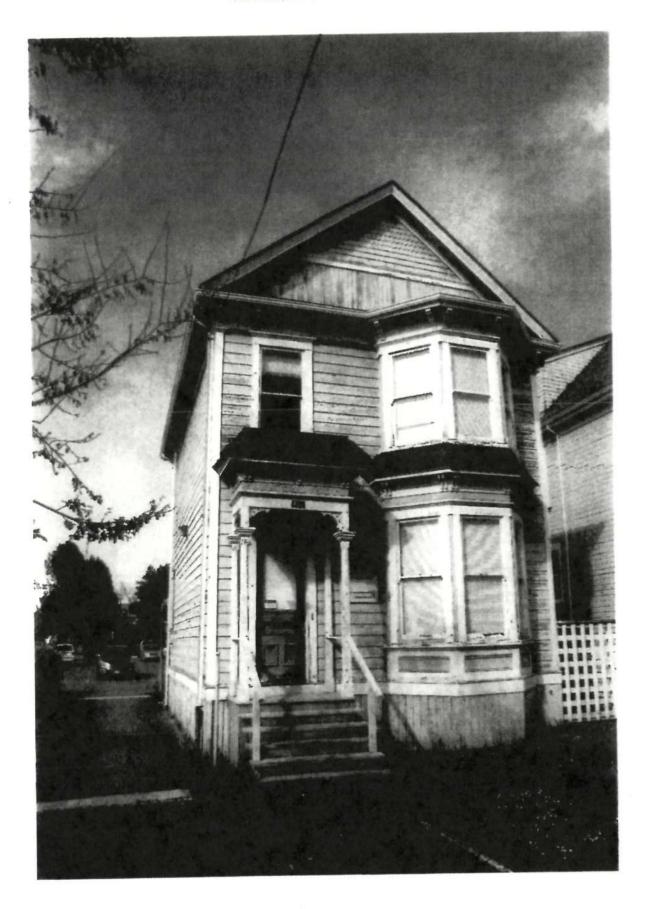


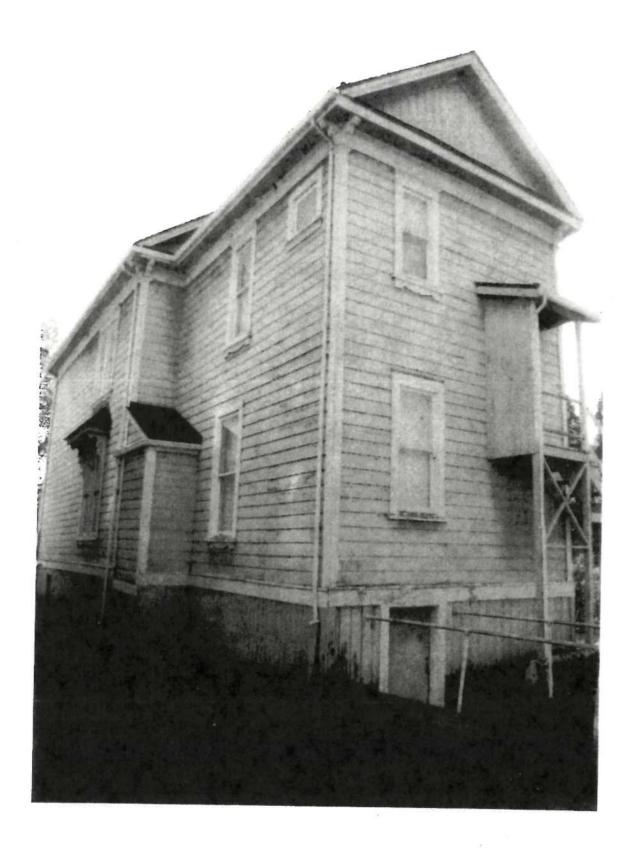


526 Michigan Street Heritage Designation Permit #000149



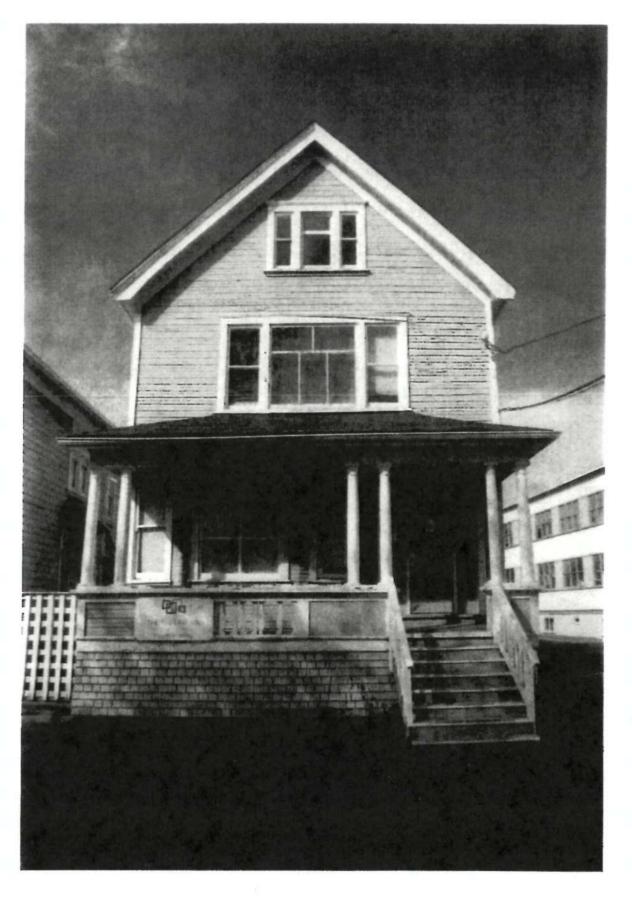




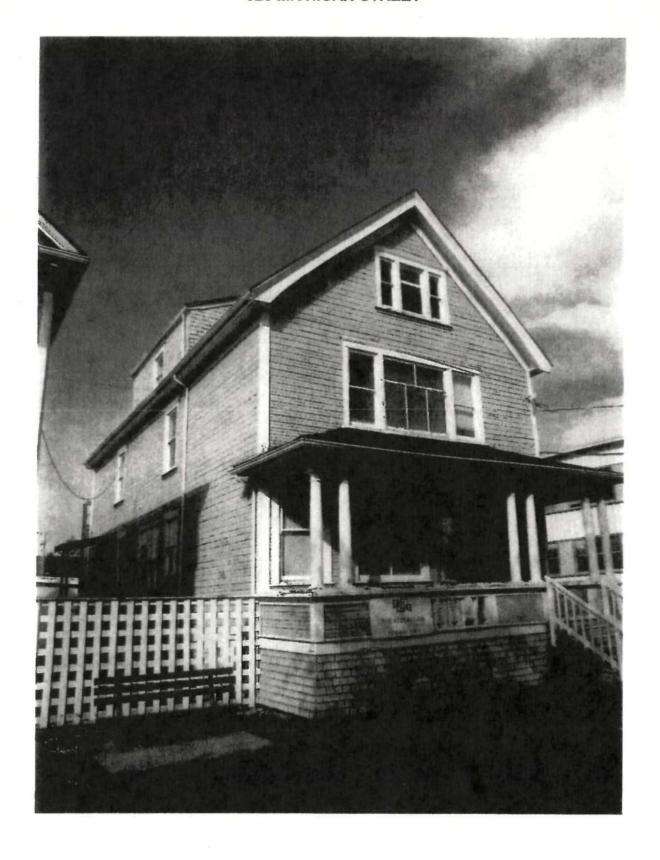


Victoria City Council - 28 Apr 2016





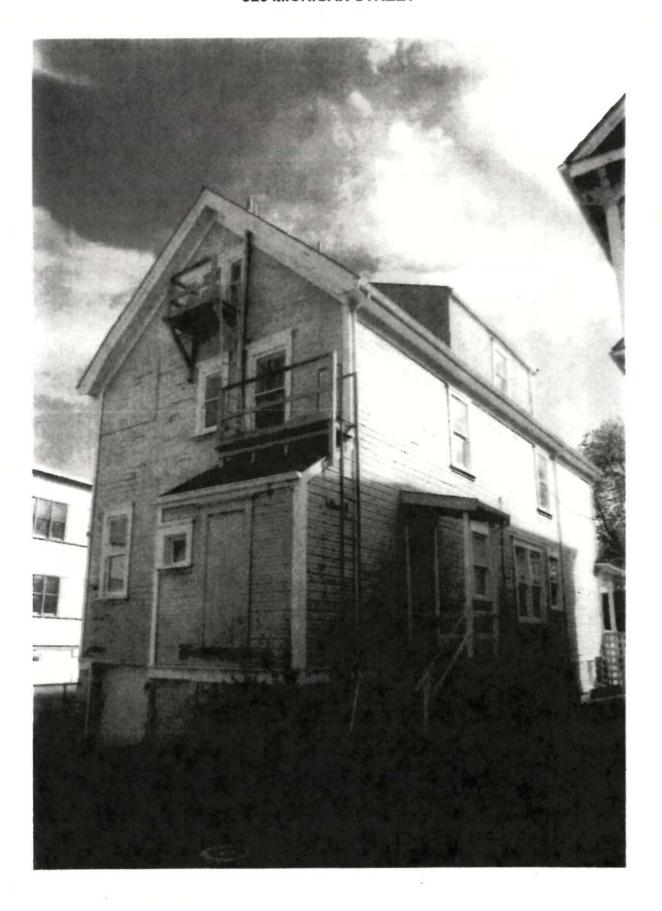
526 MICHIGAN STREET

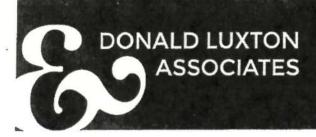


526 MICHIGAN STREET



526 MICHIGAN STREET





3. STATEMENT OF SIGNIFICANCE

Construction Date: 1891; relocated in 1910
Original Address: 59 ½ Superior Street (later 548 Superior)
Original Owner: William Prout

Description of Historic Place

The Prout House is a two-storey wood-frame Italianate house with a front-gabled roof. Situated on the north side of Michigan Street, in James Bay's Legislative Precinct, the Prout House is identifiable by its front double-height semi-octagonal bay with flat roof, offset entrance porch, scroll-cut brackets and patterned shingles in the gable end.

Heritage Value of Historic Place

Constructed in 1891, the Prout House is tangible evidence of the evolution of the James Bay neighbourhood from a pioneer farm to the first Garden City suburb in Victoria. Hudson's Bay Company Chief Factor James Douglas established James Bay, a peninsula of fertile land, as Beckley farm in 1846. The early subdivision and sale of Beckley Farm into small lots occurred just after gold was discovered on the Fraser River in 1858. The year 1858 also marked Douglas's reservation of public parkland (Beacon Hill) and the initial construction of colonial administrative buildings in James Bay on the Government Reserve. These administrative buildings, referred to as the "Birdcages," formed the city's legislative centre and were an early catalyst for residential development in James Bay. The neighbourhood subsequently developed into a centre for industry and shipping, which facilitated transportation links and supporting infrastructure. The Prout House is additionally valued as an example of a modest Victorian-era Italianate design. The house displays a front-gabled roof, rare for this architectural style, generally symmetrical massing and vertical proportions. It is elaborated through the use of carpenter ornamentation that demonstrated the introduction of new technology at a time when steam-driven band saws, drills and lathes had become readily available, demonstrated in the use of scrollcut brackets, patterned shingles in the gable peak and scrollcut window aprons. This house was constructed in 1891 as a speculative rental property and was originally located at 59 1/2 Superior Street (later 548 Superior Street); the Provincial Government purchased the lot in anticipation of the construction of the new Legislative Library. In 1910, Charles Beaven acquired it during a government auction held on the front steps of the house, and moved to its present location. Prince Edward Island-born Beaven moved to Victoria in the 1870s; he was a carriage builder and later became part of the real estate trade. Beaven did not initially live in the house, but rented the property to local residents through the 1910s, demonstrating an increased need for rental housing during the Edwardian era, a time of social and economic transitions in the neighbourhood prior to the advent of the First World War. Beaven did eventually inhabit the house from the early 1920s until his death in 1926.

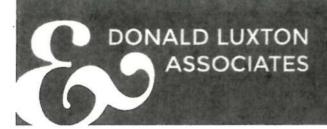
The relocation of the Prout House also demonstrates the ongoing expansion of the B.C. Parliament from the time of its early establishment in the Birdcages.

Character-Defining Elements of Historic Place Key elements that define the heritage character of the Prout House include its:

- location in the historic James Bay neighbourhood;
- residential form, scale and massing as expressed by its: two-storey height; front-gabled roof; offset entry porch with hipped roof and chamfered square columns; double-height semi-octagonal bay at front; canopy roof with scroll-cut brackets on east elevation;
- wood-frame construction with wooden siding, drop cornerboards, shingles and vertical v-joint siding at foundation;
- Italianate design features such as: generally symmetrical massing; balanced front façade with highly articulated surfaces; and bay window skirt roof, banding and panels;

STATEMENT OF SIGNIFICANCE

- Carpenter ornamentation such as scroll-cut sandwich brackets, fishscale shingles; scroll-cut window aprons; and window crowns
- fenestration such as: 1-over-1 double-hung wooden sash windows with horns, in single and double assembly; and
- original panelled and glazed wooden front door with transom.



3. STATEMENT OF SIGNIFICANCE

Construction Date: 1911 Original Owner: Mary Ellen Macabe (née Beaven) Earliest Known Occupant: Jennie Hall (1913)

Description of Historic Place

The Beaven / Macabe Residence is a two and one-half storey, Edwardian-era wood frame house situated on the north side of Michigan Street in the Legislative Precinct of Victoria's James Bay neighbourhood. It is identifiable by its front-gabled roof and full-width open front verandah supported by paired Doric columns.

Heritage Value of Historic Place

The Beaven / Macabe Residence demonstrates James Bay's evolution from a pioneer farm to the first Garden City suburb in Victoria. Hudson's Bay Company Chief Factor James Douglas established James Bay, a peninsula of fertile land, as Beckley farm in 1846. The early subdivision and sale of Beckley Farm into small lots occurred just after gold was discovered on the Fraser River in 1858. The year 1858 also marked Douglas's reservation of public parkland (Beacon Hill) and the initial construction of colonial administrative buildings in James Bay on the Government Reserve. These administrative buildings, referred to as the "Birdcages," formed the city's legislative centre and were an early catalyst for residential development in James Bay. The neighbourhood subsequently developed into a centre for industry and shipping, which facilitated transportation links and supporting infrastructure.

The Beaven / Macabe Residence is additionally significant for its modest Edwardian-era architecture, reflective of the housing stock being constructed for James Bay's rapidly growing population. This house reflects a transition in architectural expression from the elaborate Victorian-era styles to the classically-influenced styles of the Edwardian era. The house is characterized by its balanced façade with full-width verandah supported by lathe-turned Doric columns. Mary Ellen Macabe, the daughter of Charles Frederick Beaven, who owned the neighbouring house at 524 Michigan Street, also owned this home. It was utilized as a boarding house in the mid 1910s, reflective of the increased need for rental housing during the Edwardian era, a time of social and economic transitions in the neighbourhood prior to the advent of the First World War.

STATEMENT OF SIGNIFICANCE

Character-Defining Elements of Historic Place
Key elements that define the heritage character of the Beaven
/ Macabe Residence include its:

- location in the historic James Bay neighbourhood;
- residential form, scale and massing as expressed by its: two and one-half storey height; front-gabled roof; shed dormers on the side elevations; full-width open front verandah with paired, lathe-turned Doric columns and closed balustrades with rectangular opening; and semioctagonal bay window on front elevation;
- wood-frame construction with double-bevelled wooden siding, cornerboards and bellcast shingle siding at foundation level:
- decorative features such as window trim with mouldings at top and bottom, and distinctive scroll-cut verandah balusters;
- fenestration such as: 1-over-1 double-hung wooden sash windows with horns; and
- original front door assembly, with panelled wooden front door with glazed inset and glazed sidelights.

South Block Development Corporation

3350 Douglas St. - Strite 100 Victoria, BC V8Z 3L1 Phone: 250 475-0338 Fax: 250 475-0339

> Received City of Victoria

MAN 16 2015

Manning & Development Department

Development Services Division

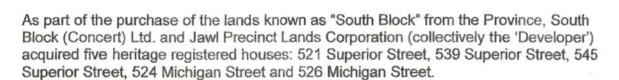
August 13, 2014

City of Victoria 1 Centennial Square Victoria, BC V8W 1P6

Attention: Mayor and Council

Heritage Designation for 521, 539 and 545 Superior and 524 and 526

Michigan Street



The conceptual redevelopment plan for South Block provides for the retention and relocation of the three houses currently located on Superior Street to the South Eastern Quadrant of Capital Park along Michigan Street. The Developer is proposing to relocate and transfer ownership of the two houses currently sited on Michigan Street off-site somewhere within the James Bay Neighbourhood.

Since the mid-1990s, South Block and a number of adjacent provincially owned land parcels (most notably Q-Lot) were subject to a land use and redevelopment strategy outlined in the existing CD-2 zone and the Victoria Accord. Immediately prior to the disposition of South Block by the Province to the Developer, the obligations set out in the Victoria Accord were updated to exclude those that had been satisfied and to allocate the remainder between the lands to be sold and the lands to be retained by the Province. The obligations assigned to each land parcel were secured by way of a Section 219 Covenant on title so as to confirm that the key provisions and objectives of the Victoria Accord would survive the land sale. The Section 219 Covenant deals with the heritage houses in Section 9 which reads as follows:

- 9.0 Heritage Buildings
- 9.1 The Transferor must include the extent of restoration of the Heritage Houses in future development proposal guidelines.
- 9.2 Concurrently with the application for a development permit for the first office building to be constructed on the Lands, the Transferor must submit to the Transferee for its approval a plan for the restoration and relocation of the Heritage Houses, the relocations to be at locations within the Lands,

or at alternative off-site locations, that are acceptable to the Transferee. The Transferor must restore the Heritage Houses (or in the event of relocation and restoration of one or more of the Heritage Houses at an off-site location, must ensure the restoration of the Heritage Houses on terms and conditions that are acceptable to the Transferee, acting reasonably) in the agreed upon locations in accordance with the approved phasing plan.

In June 2014 the Developer submitted to the City applications which included Conservation Plans for each of the five heritage houses and the proposed relocation plan of the Superior Street houses within the South Block parcel and the relocation criteria outlined in the respective Conservation Plans for the Michigan Street houses to address the requirement of the covenant.

The specific applications are identified as follows:

```
521 Superior Street –Heritage Alteration Permit Application #00184
539 Superior Street –Heritage Alteration Permit Application #00187
545 Superior Street –Heritage Alteration Permit Application #00185
524 Michigan Street –Heritage Alteration Permit Application #00189
524 Michigan Street –Heritage Alteration Permit Application #00189
```

The following work and interventions are anticipated to be made to each home:

- Relocation
- Rehabilitation of the façade as outlined in the Conservation Plan for each house.
- Sensitive façade intervention to facilitate the re-purposing of each structure, including but not limited to, exit stairs, fire suppression sprinkler systems, the addition, relocation or removal of windows and doors on the side and rear facades and other modifications as required. These interventions will comply with the intent outlined in the Conservation Plan for each home.
- Modifications required to meet the requirements of the British Columbia Building Code.
- Extensive interior renovations

At the request of the City, the Developer has consented to the heritage designation for all five heritage registered houses and waives all right to compensation associated with the designation.

A heritage designation application, pursuant to Part 27 of the Local Government Act for 521, 539 and 545 Superior Street will be submitted once these three houses have been relocated to Michigan Street and a subdivision plan to create a lot for each home has been registered.

A heritage designation application, pursuant to Part 27 of the Local Government Act for each of 524 and 526 Michigan Street will be submitted for each of these houses when they have been relocated to an identified receiver site.

Notwithstanding the designations it is understood that The City will allow and the Developer and future owners of the Michigan Street houses will complete, or cause to complete, the work to each of the heritage houses as outlined in the Conservation Plans.

Should the houses not be relocated as outlined above the Developer will have the option to apply for heritage designation for one or more of the houses on South Block. In that event, the designation would be structured in such a way as to permit the future relocation of the house and the transfer of the designation to the receiver site.

Sincerely,

South Block Development Corporation

Per:

Karen Jawl

NO. 16-021

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 222 Dallas Road to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (222 DALLAS ROAD) BYLAW".
- 2. The exterior of the building located at 222 Dallas Road, legally described as Lot 23, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, is designated to be protected heritage property.

| READ A FIRST TIME the | 11 th | day of | February | 2016. |
|---|------------------|--------|----------|-------|
| RESCIND ADOPTION, THIRD & SECOND READING | 14 th | day of | April | 2016 |
| AMENDED the | 14 th | day of | April | 2016 |
| READ A SECOND TIME the | 14 th | day of | April | 2016. |
| Public Hearing held on the | | day of | | 2016. |
| READ A THIRD TIME the | | day of | | 2016. |
| ADOPTED on the | | day of | | 2016. |

CITY CLERK MAYOR

NO. 16-022

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to designate the exterior of the building located at 226 Dallas Road to be protected heritage property.

Under its statutory powers, including Section 611 of the *Local Government Act*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1. This Bylaw may be cited as the "HERITAGE DESIGNATION (226 DALLAS ROAD) BYLAW".
- 2. The exterior of the building located at 226 Dallas Road, legally described as Lot 24, Block 5, Section 26, Beckley Farm, Victoria City, Plan 1941, is designated to be protected heritage property.

| READ A FIRST TIME the | 11 th | day of | February | 2016. |
|---|------------------|--------|----------|-------|
| RESCIND ADOPTION, THIRD & SECOND READING | 14 th | day of | April | 2016 |
| AMENDED the | 14 th | day of | April | 2016 |
| READ A SECOND TIME the | 14 th | day of | April | 2016. |
| Public Hearing held on the | | day of | | 2016. |
| READ A THIRD TIME the | | day of | | 2016. |
| ADOPTED on the | | day of | | 2016. |

CITY CLERK MAYOR

REPORTS OF THE COMMITTEES

Committee of the Whole - April 7, 2016

8. <u>Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road</u>
It was moved by Councillor Madoff, seconded by Councillor Alto, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

That Council authorize the issuance of the Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road in accordance with:

- 1. Plans date stamped February 29, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - Part 2.1.5 (a) Relaxation for the minimum required front yard setback from 7.50m to 4.62m
 - Part 2.1.5 (b) Relaxation for the minimum required rear yard setback from 12.80m to 9.63m
 - Part 2.1.5 (c) Relaxation for the minimum required interior side yard setback (west) from 1.83m to 1.35m
 - Schedule C, Section 4 Relaxation to the required number of off-street parking spaces to be provided from 2 to 1
 - Schedule F, Section 5 (b) Relaxation to maximum allowable rear yard coverage from 25% to 28.39%.
- 3. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 4. Final plans to be generally in accordance with plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.

Carried Unanimously

4.5 Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road

Committee received a report dated March 24, 2016, regarding an application to rehabilitate the existing heritage-designated house as a duplex, and to add additional living space in a rear addition, and new gable additions on the west and south elevation.

Motion:

It was moved by Councillor Madoff, seconded by Councillor Thornton-Joe, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

That Council authorize the issuance of the Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road in accordance with:

- 1. Plans date stamped February 29, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
 - Part 2.1.5 (a) Relaxation for the minimum required front yard setback from 7.50m to 4.62m
 - Part 2.1.5 (b) Relaxation for the minimum required rear yard setback from 12.80m to 9.63m
 - Part 2.1.5 (c) Relaxation for the minimum required interior side yard setback (west) from 1.83m to 1.35m
 - Schedule C, Section 4 Relaxation to the required number of off-street parking spaces to be provided from 2 to 1
 - Schedule F, Section 5 (b) Relaxation to maximum allowable rear yard coverage from 25% to 28.39%.
- 3. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 4. Final plans to be generally in accordance with plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.

CARRIED UNANIMOUSLY 16/COTW



Committee of the Whole Report For the Meeting of April 7, 2016

To:

Committee of the Whole

Date:

March 24, 2016

From:

Jonathan Tinney, Director, Sustainable Planning and Community Development

Subject:

Heritage Alteration Permit Application with Variances No. 00213 for 623

Avalon Road

RECOMMENDATION

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

That Council authorize the issuance of the Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road in accordance with:

- 1. Plans date stamped February 29, 2016.
- 2. Development meeting all *Zoning Regulation Bylaw* requirements, except for the following variances:
 - Part 2.1.5 (a) Relaxation for the minimum required front yard setback from 7.50m to 4.62m
 - Part 2.1.5 (b) Relaxation for the minimum required rear yard setback from 12.80m to 9.63m
 - Part 2.1.5 (c) Relaxation for the minimum required interior side yard setback (west) from 1.83m to 1.35m
 - Schedule C, Section 4 Relaxation to the required number of off-street parking spaces to be provided from 2 to 1
 - Schedule F, Section 5 (b) Relaxation to maximum allowable rear yard coverage from 25% to 28.39%.
- 3. The Heritage Alteration Permit lapsing two years from the date of this resolution.
- 4. Final plans to be generally in accordance with plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.

LEGISLATIVE AUTHORITY

In accordance with Sections 972 and 973 of the *Local Government Act*, Council may issue a Heritage Alteration Permit which may be subject to terms consistent with the purpose of the heritage protection of the property, including: (i) conditions respecting the sequencing and timing of construction, (ii) conditions respecting the character of the alteration or action to be authorized, including landscaping and the siting, form, exterior design and finish of buildings and structures and (iii) security. Council may refuse to issue a Heritage Alteration Permit for an action that, in the opinion of Council, would not be consistent with the purpose of the heritage protection of the property.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations for a Heritage Alteration Permit Application with Variances for the property located at 623 Avalon Road. The proposal is to rehabilitate the existing heritage-designated house as a duplex and to add additional living space in a rear addition and new gable roof additions on the west and south elevation.

The following points were considered in assessing this Application:

- consistency with the Official Community Plan (OCP)
- · consistency with local area plans
- consistency with the Standards and Guidelines for the Conservation of Historic Places in Canada
- consideration of the impacts of variances from the Zoning Regulation Bylaw.

The Application is supportable as the variances relate to existing non-conforming setbacks and site coverage and the Application is in accord with the existing heritage standards.

The Application was reviewed by the Heritage Advisory Panel at its meetings on February 9 and March 8, 2016 and was recommended for approval.

BACKGROUND

Description of Proposal

The purpose of this report is to present Council with information, analysis and recommendations regarding a Heritage Alteration Permit Application with Variances for the property located at 623 Avalon Road. The house is a heritage-designated house located in the Avalon Road Heritage Conservation Area.

The proposal is outlined in a letter dated January 29, 2016, from John Keay, of Keay Cecco Architecture Ltd. (see attached). The house is covered in asphalt shingles over the existing wood siding and much of the original wood details such as brackets, trim, etc. have been removed. The house requires a new foundation and new services. The applicant is proposing to upgrade the house and convert it to a duplex while undertaking a restoration of original details on the front elevation. A gable roof addition is proposed for the west elevation to provide additional living space on the second floor, while a new addition at the rear will expand the living space for the second residential unit.

Community Consultation

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications, on January 27, 2016, the Application was referred for a 30-day comment period to the James Bay Neighbourhood Association. Revised plans were sent on March 11, 2016. At the time of writing this report, a letter from the CALUC had not been received.

This Application proposes variances; therefore, in accordance with the City's Land Use Procedures Bylaw, it requires notice, sign posting and a meeting of Council to consider the variances.

ANALYSIS

The following sections provide a summary of the Application's consistency with the relevant City policies and guidelines.

Official Community Plan (OCP)

The proposed development outlined in the Application is consistent with the OCP because it contributes to the goal of protecting and celebrating Victoria's cultural and natural heritage resources. In addition, a key strategic direction of the OCP would be met by the proposed development where it enables the adaptation and renewal of existing building stock.

Development Permit Area 1 (HC): Traditional Residential

The property is located within the Avalon Road Heritage Conservation Area which is identified in the OCP and whose objectives include:

- (a) To conserve and enhance the heritage value, special character and the significant buildings, features, and characteristics of low scale residential areas.
- (b) To enhance the area through infill and building additions with a high quality of architecture, landscape and urban design that responds to its historic setting through sensitive and innovative interventions.

James Bay Neighbourhood Plan

The proposed development is consistent with the goals and objectives of the *James Bay Neighbourhood Plan* in relation to Housing, where it encourages the retention of significant buildings in the neighbourhood and in relation to Heritage Preservation, where it encourages the conservation and rehabilitation of buildings, lands and structures of heritage significance, which contribute to the neighbourhood's attractive character.

Standards and Guidelines for the Conservation of Historic Places in Canada

Exterior Walls

Recommended: Modifying exterior walls to accommodate an expanded program, a new use, or applicable codes and regulations, in a manner that respects the building's heritage value. Designing a new addition in a manner that preserves the character-defining exterior walls of the historic building.

Roofs

Recommended: Designing and constructing additions to roofs, such as access stairs, elevator or mechanical equipment housing, decks and terraces, and dormers and skylights that are inconspicuous from the public right-of-way and do not damage or obscure character-defining elements.

New gable roof additions are proposed for the south and west elevations, and a new addition on the south (rear) elevation. Six new skylights are proposed for the side and rear elevations, which are non-character-defining. While the number of changes is extensive, the primary character-defining front elevation is not being changed and the owner's intention is to remove the asphalt shingle siding and restore the original wood siding, brackets and other detailing, based on further on-site investigation of building materials. As the house will require a new concrete foundation, it will be lifted and the existing brick chimneys will be dismantled and

reconstructed with a brick face on a wood frame. As a new basement is being created and accessed form exterior stairwells, the relationship of the existing house to grade will be modified to increase its height above grade to a minor degree. The proposed interventions will conserve character-defining elements of the building's exterior and are therefore consistent with the Standards and Guidelines where it recommends modifying exterior walls to accommodate an expanded program, a new use, or applicable codes and regulations, in a manner that respects the building's heritage value.

Windows, Doors and Storefronts

Recommended: Designing and Installing new windows, doors, or storefronts required by a new use on non-character-defining elevations in a manner that is compatible with the building's style, era and character.

The proposal includes the alteration of openings on the south, east and west elevations and the rehabilitation of the exterior wood siding and windows.

The new duplex use proposes a new porch on the west elevation and a new deck on the rear, south elevation. New access stairs to the basement are proposed for the west and east elevations. The proposed new features are designed in a style compatible with the historic character.

Heritage Advisory Panel

The application was reviewed by the Heritage Advisory Panel at its meetings on February 9 and March 8, 2016 and was recommended for approval.

CONCLUSIONS

The existing heritage-designated house at 623 Avalon Road requires extensive upgrading. The proposal to rehabilitate the house for duplex use does require extensive changes and additional floor space, but the proposed work is sensitive to the heritage character of the building and is mostly confined to the rear and side elevations which are considered non-character-defining. The applicant has also committed to the restoration of the wood siding and missing historic trim details and brackets. The rehabilitation of this important house in the Avalon Road Heritage Conservation Area advances the City's heritage conservation objectives and staff recommend that Council consider advancing Heritage Alteration Permit Application with Variances No. 00213 for 623 Avalon Road to an Opportunity for Public Comment.

ALTERNATE MOTION

That Council decline Heritage Alteration Permit Application with Variances No. 00213 for the property located at 623 Avalon Road.

Respectfully submitted,

Steve Barber

Senior Heritage Planner (Interim)

Development Services Division

Jonathan Tinney

Director

Sustainable Planning and Community

Development Department

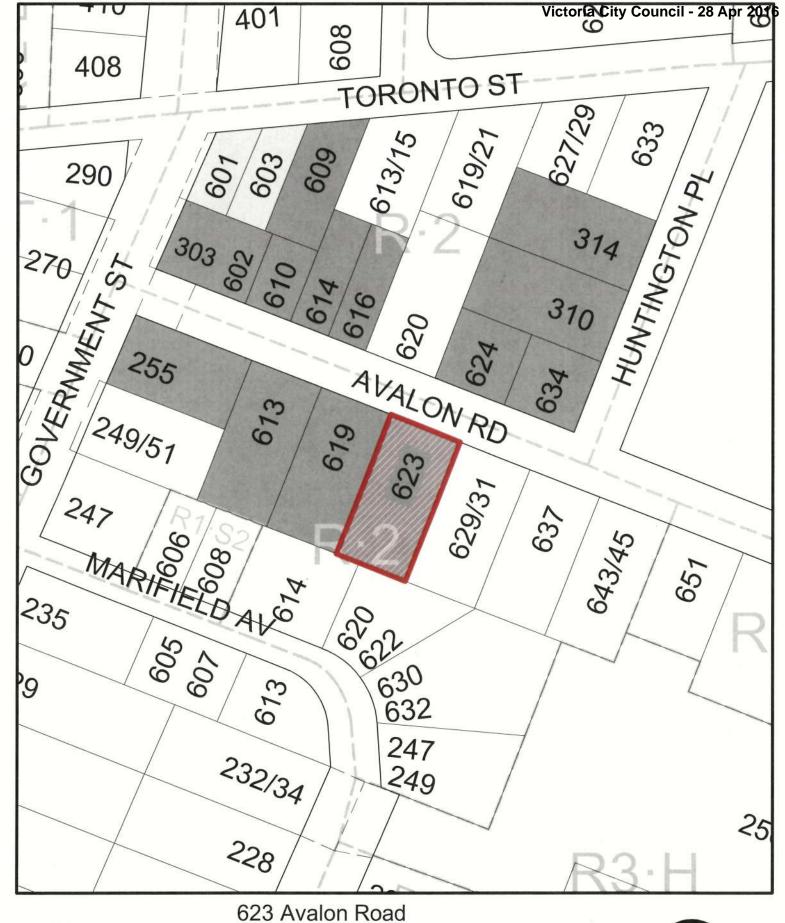
Report accepted and recommended by the City Manager:

Victoria City Council - 28 Apr 2016

| Date: | Murd | 130 | ,2016 | |
|-------|------|-----|-------|--|
| _ | | | | |

List of Attachments

- Subject map
- Aerial photograph
- Letter from applicant dated January 29, 2016
- Plans date stamped February 29, 2016.



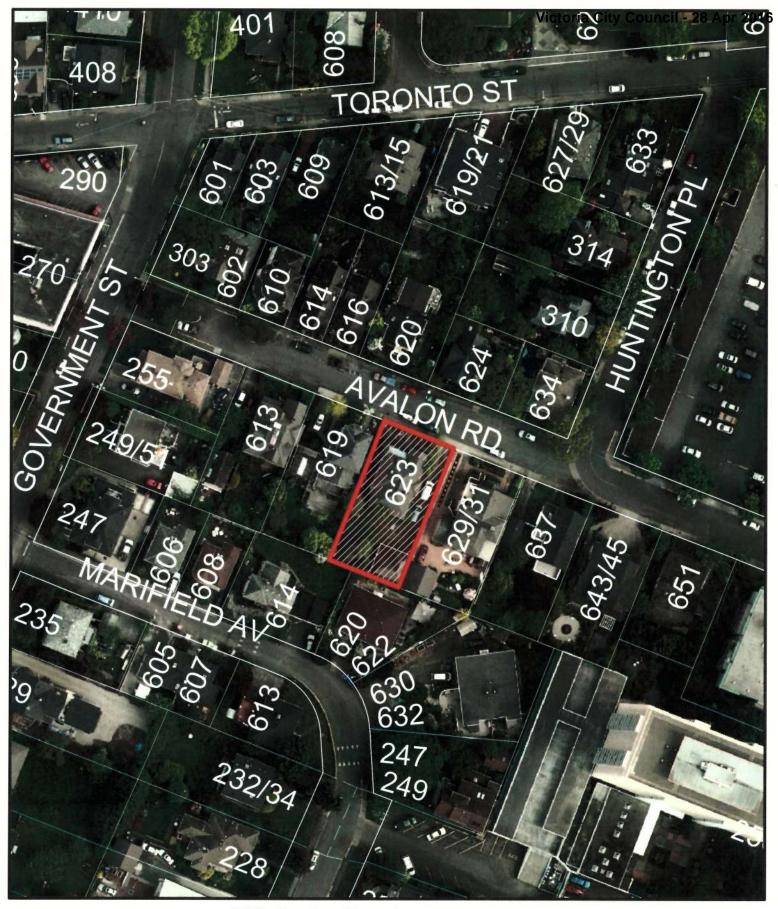


Heritage Alteration Permit #00213

Designated

Registered







623 Avalon Road Heritage Alteration Permit #00213



Received City of Victoria

JAN 29 2016

Manning & Development Department Development Services Division

KEAY CECCO ARCHITECTURE LTD

JOHN KEAY, ARCHITECT AIBC LARRY CECCO, IA, AIBC, RAIC 1124 FORT STREET, VICTORIA, V8V 3K8

January 28, 2016

Mayor and Council, City of Victoria, 1, Centennial Square, Victoria

Your Worship and Council,

Re: 623 Avalon Road, Heritage Alteration Permit

Please find enclosed an application for the above property. The building, which is designated, is an integral part of the Avalon Road/Huntington Place heritage cluster, and is described in "This Old House." Currently the house is sound, although it has suffered from deferred maintenance, with few improvements other than some rewiring. It is the only remaining house in this heritage precinct which has not been upgraded and restored. Over time, the exterior has been altered with the removal of most of the exterior trim, brackets, and so on, and the addition of asphalt shingles over the siding. When the asphalt shingles are stripped, it is the intention of the Owner to replicate decorative trim elements through a study of shadow and trim outlines and to use these as a basis for replicating the missing exterior details. Unfortunately, there is only the one photograph of the exterior.

The intent of the application is to restore the exterior, and to construct alterations including a rear addition which will permit the building to be occupied with their extended family, and are committed to restoring the existing building. The proposed sympathetic additions and alterations reflect the scale and design intent of the existing house, and have been carefully considered to minimize their impact, while reflecting the fact that they are contemporary alterations. The additions are identified by using a variety of design elements. In the case of the new gables, these are stepped back so that they do not align with the existing roofs. The rear addition is stepped in from the existing building, and has a lower roof profile.

The following variances are being requested:

- sideyard variance is being requested for the construction of a side porch and stair to the west elevation
- ii. rear yard setback variance
- iii. parking variance for 1 parking space

The scope of work is envisioned as follows:

- new foundations, including basement with exterior and interior access. The building will be raised 1'0" to improve basement access
- ii. the foundation is currently rubble, a new seismic compliant concrete foundation will be clad with a similar stone veneer
- iii. remove asphalt shingle siding, replace missing trim and deteriorated wood elements, as shown
- iv. re and re siding and exterior finishes as required and paint

Tel: 250 382 3823

Email: john@kcarchitecture.ca

- v. document and dismantle the chimneys, rebuild the exposed sections with brick face on a wood frame
- vi. Rebuild the existing windows, add storm windows as appropriate
- vii. Construct new gables and rear addition as shown

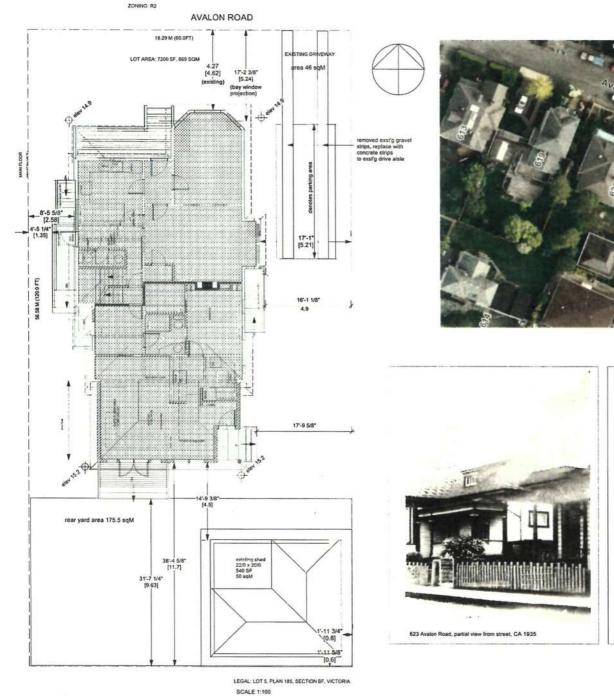
The project as proposed will complete the significant amount of work done over the years to this major heritage precinct. The Clients and I look forward to meeting with the Heritage Advisory Committee and Council, to review the project further. In the meantime, please contact me if there are any questions.

Yours truly,

John Keay, Architect

cc: Murray Miller, Planning Department

lain and Celia McBride Garth and Doreen McBride



KEAY CECCO ARCHITECTURE LTD.

124 FORT SIRES! VICTORIN VBV 3K8 ter 250 382 3923 emai info@kcarrhero.reco

PLANNING SUBMISSION CHECKLIST

Received City of Victoria

FEB 2 9 2016

Planning & Development Department **Development Services Division**



Revisions

Received Date: February 29/16

PROJECT

MCBRIDE RESIDENCE **ALTERATIONS** Victoria

623 AVALON ROAD, **VICTORIA**

SHEET TITLE

SITE PLAN

JOB No. 1536 SCALE AS SHOWN

DATE

A-01

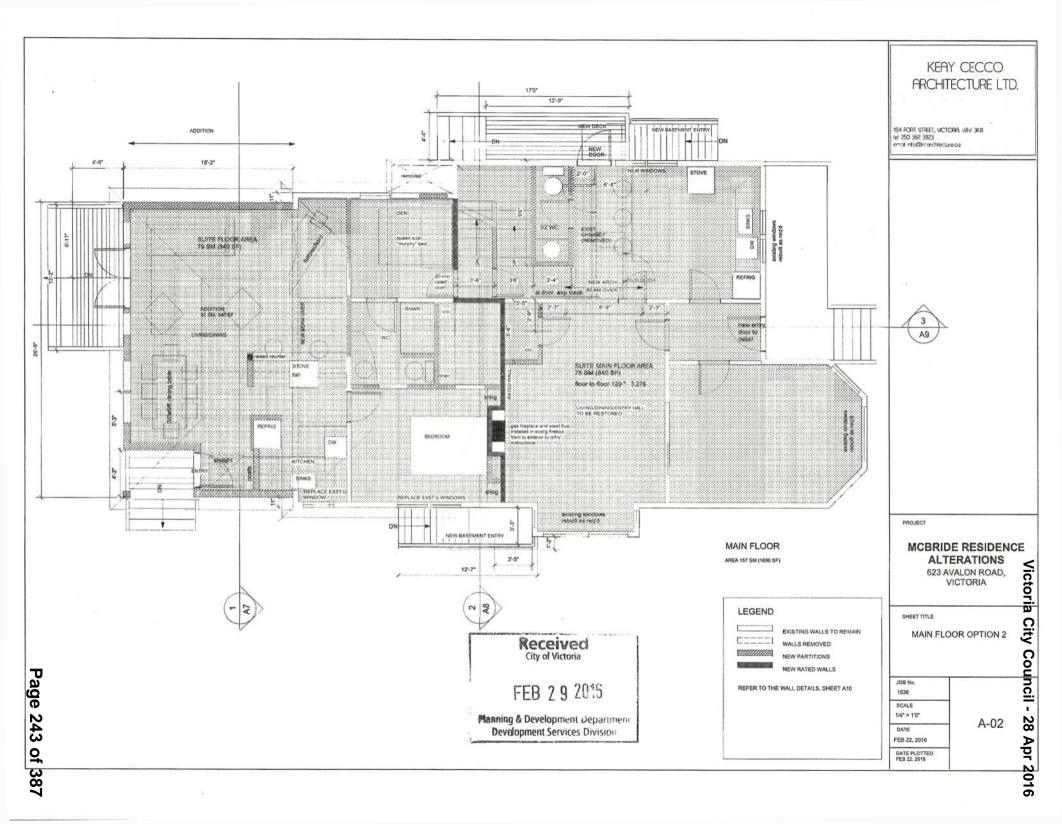
FEB 22, 2016 DATE PLOTTED FEB 22, 2016

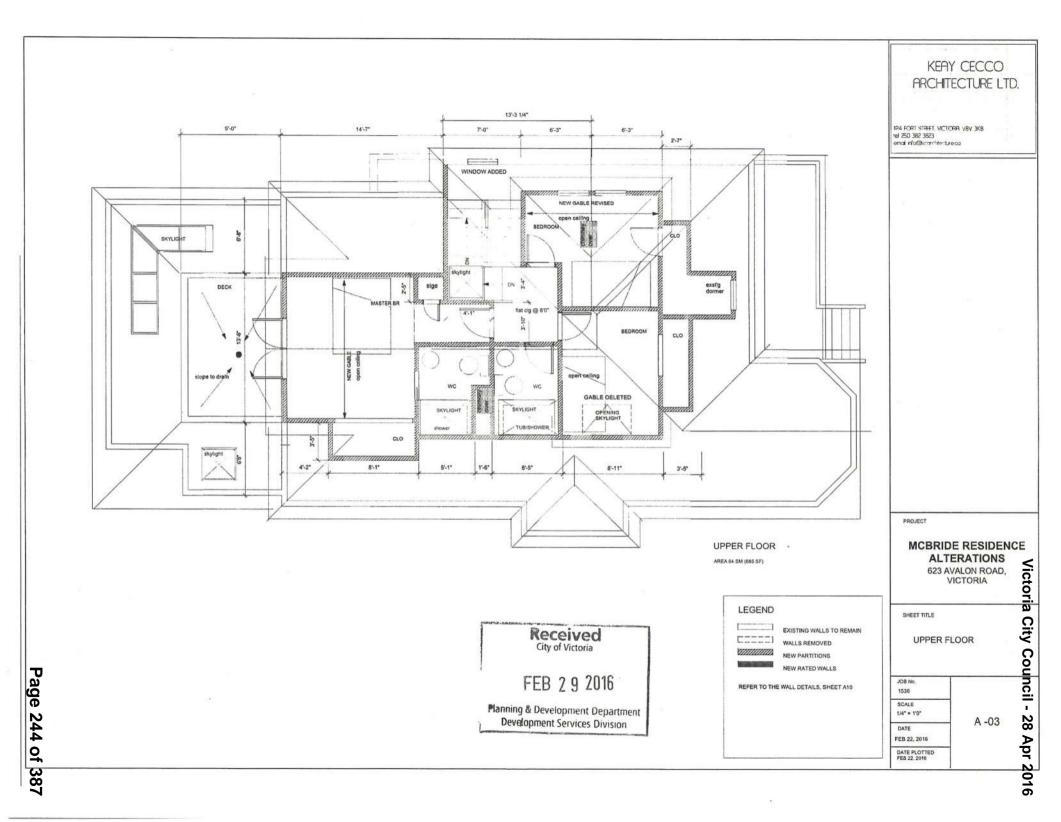
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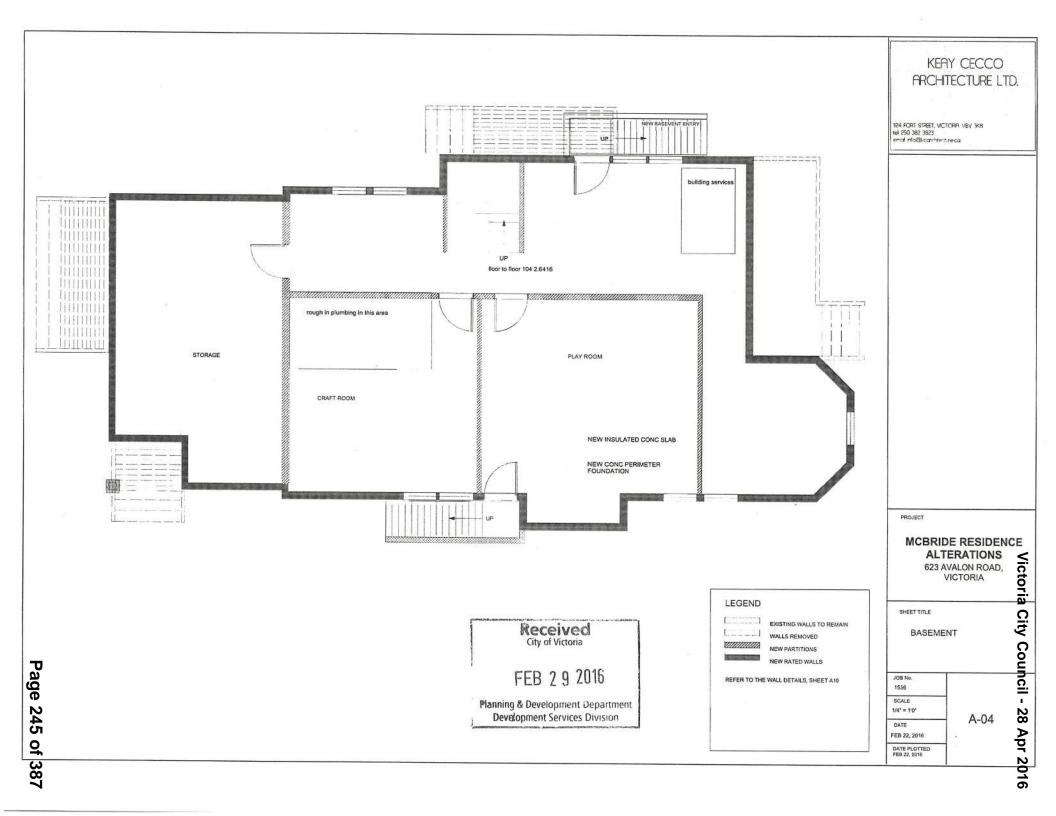
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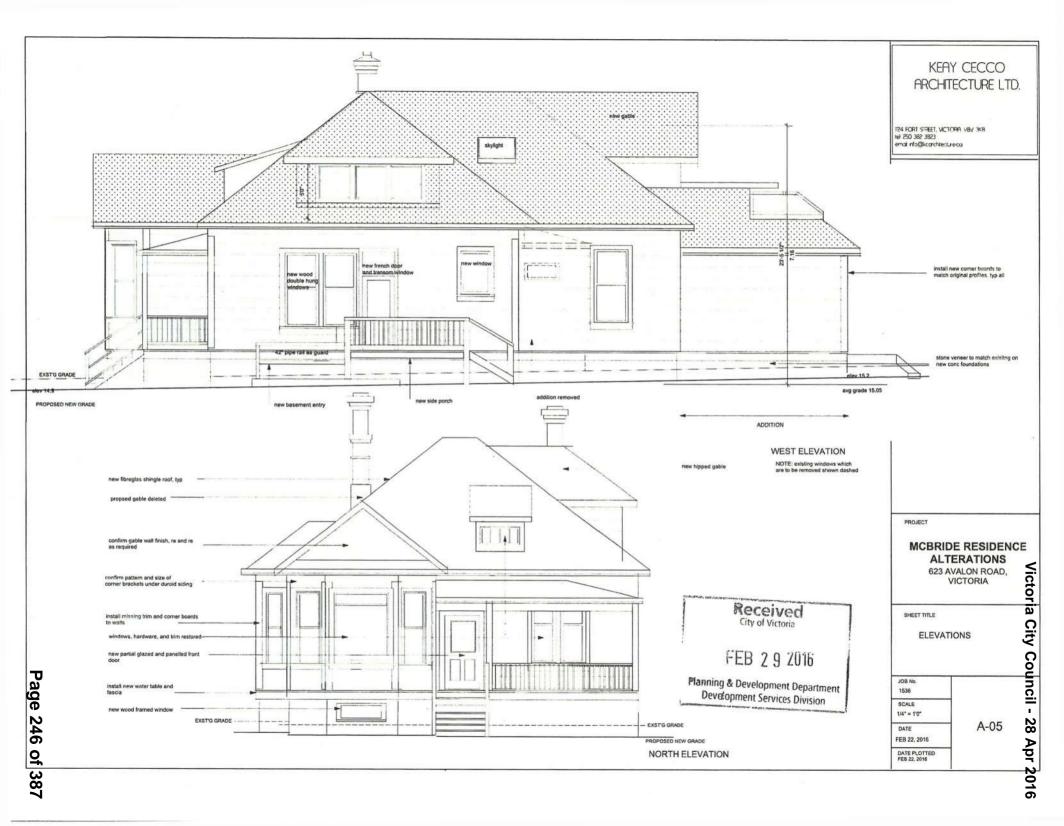
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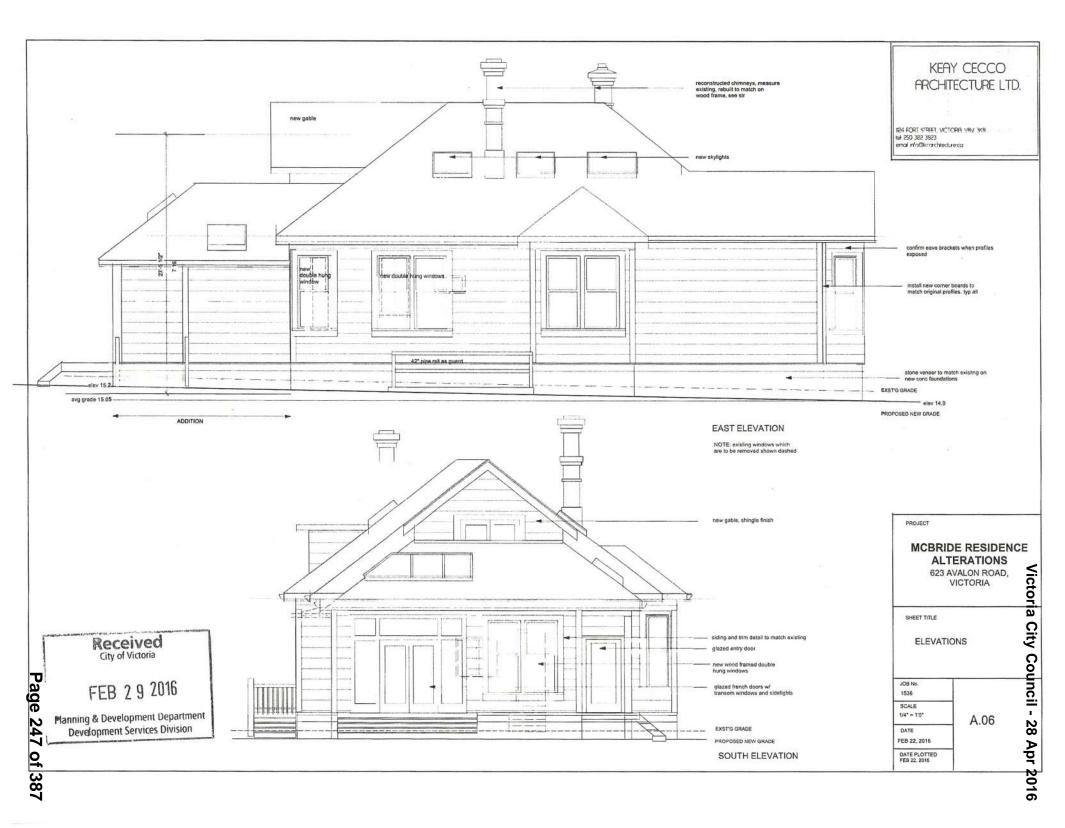
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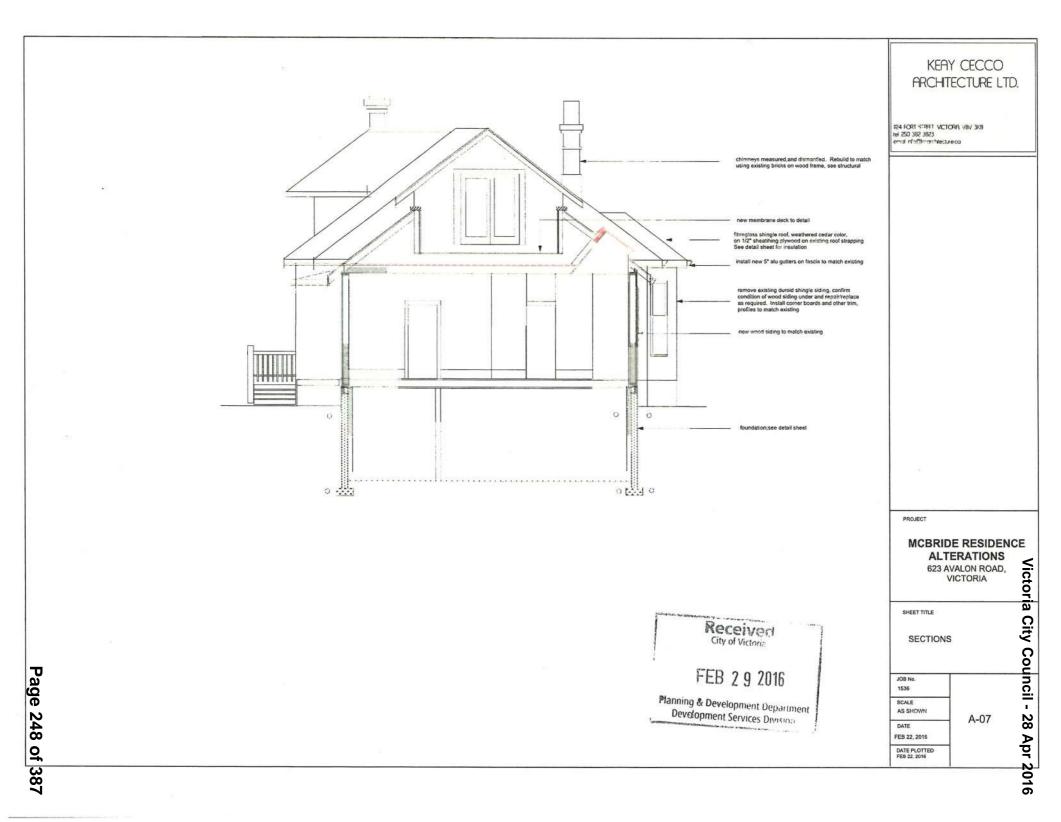












Received City of Victoria

FEB 2 9 2016

Planning & Development Department Development Services Department KEAY CECCO ARCHTECTURE LTD.

184 FORT STREET, VICTORIA VBV 9KB tel 250 382 3823 emot nfo@kcarchiecture.ca

PROJECT

MCBRIDE RESIDENCE ALTERATIONS

623 AVALON ROAD, VICTORIA

SHEET TITLE

SECTIONS

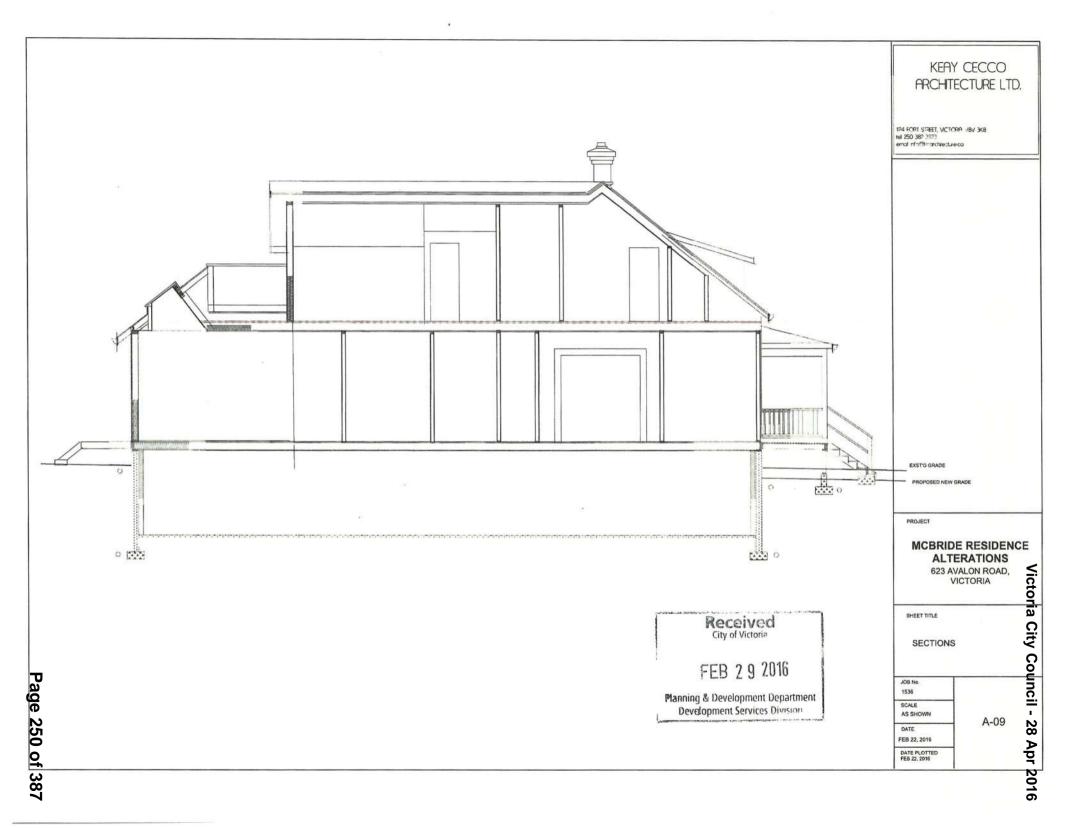
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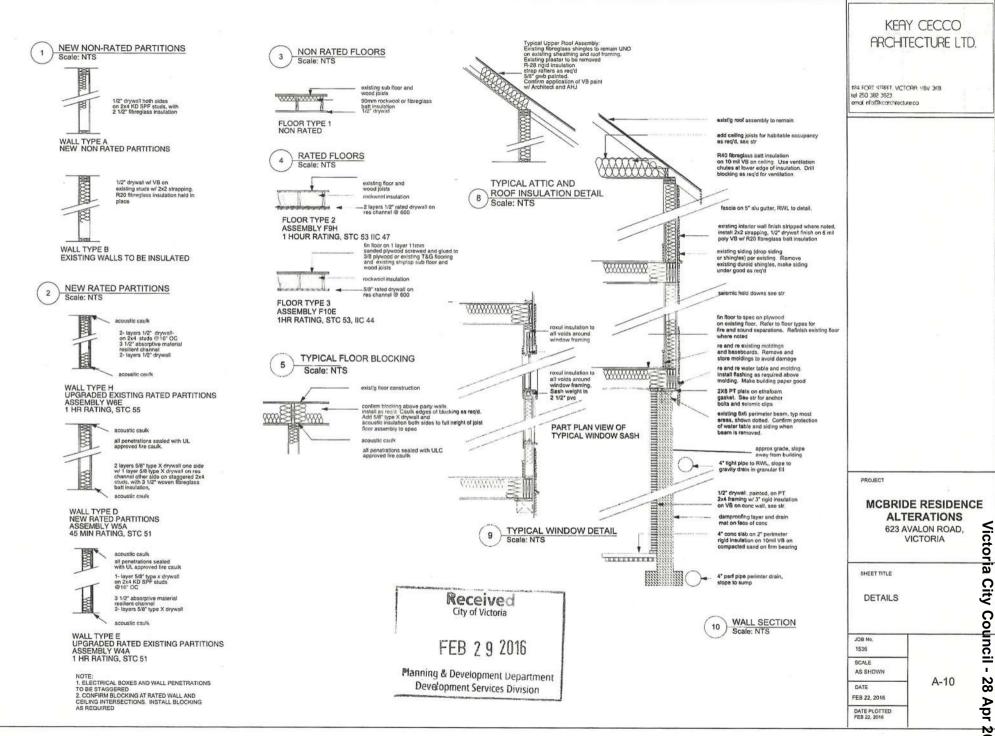
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Page 249 of 387

Victoria City Council - 28 Apr 2016









MAKING A PRESENTATION TO VICTORIA CITY COUNCIL

Complete and submit your request to address Council to Legislative Services by 11:00 a.m. on the Wednesday the day before the scheduled meeting. To ensure the Council receives your submission with their full agenda package, please submit it by 4:30 p.m. on the Monday two weeks before the Council meeting. Requests received after this time will be added to the Amended Agenda produced the Wednesday immediately prior to the Council meeting.

| Name: May 2. Dood John Date: April 25, Address: 435 Killing St. I wish to appear at the following Council meeting: April 28, 2 I represent: Myself (Name of organization, if applicable) Topic: See attached with update Action you wish Council to take: 15 Start to deal with amplification problem and give developed ac | 201 |
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| e mil amplification problem and are neveloper ac | The |
| | count |
| a. Ensure that the field is level + mancially + | ability |
| Are you providing any supporting documentation (a letter or a PowerPoint presen | tation)? |
| Yes ○ 10mb limit* | NoO |
| If you are providing supporting documentation the documentation <u>must</u> accompany this request of letter. Placement on the agenda cannot be confirmed until supporting documentation has been represent the meeting. | |

*If presentation is larger, please bring into the Council Secretary on a thumb drive to allow downloading.

Alternatively supporting documentation may be emailed to: councilsecretary@victoria.ca

Please note that all presentations are held at a public meeting, therefore, the first page of this form, along with the supporting documentation is added to the agenda, which is made available to the public and posted on the City of Victoria's website. The second page of this form, containing your contact information, does not form part of the agenda, but may be released pursuant to the provisions of the Freedom of Information and Protection of Privacy Act.

Please complete both sides of the form and submit to:

Council Secretary Legislative Services Department City of Victoria 1 Centennial Square Victoria, BC V8W 1P6 T 250.361.0571 F 250.361.0348

Email: councilsecretary@victoria.ca

PRESENTATION TO CITY COUNCIL for April 28 2016

Mary E. Doody Jones
APRIL 25, 2016
To Mayor and Council, Planning and Heritage Deprtment

Council is presently involved in two big projects (sewage and a bridge). However, other problems can accumulate with some possible losses.

1 Reminder RE NEED FOR REGULATION on BUILDING IN AMPLIFICATION AREAS AND ACCOUNTABILITY BY DEVELOPERS FOR THEIR EFFECTS ON NEIGHBOURS

Uplate

The sale price of the Brooke St. house, with considerable amplification problems, increases the incentive for developers rushing to activity without accountability.

- The price of 1.75 million was given immediately, over asking price of 1,689,000,
- Great profits result without any recompense to neighbours for damage,
- "Favoured" areas with unstable geological base, like Fairfield, will be swarmed.
- The middle class will not be able to buy houses in certain areas.
- Rentals become more pressured and limited, especially for those on lower income.

Requests: Please

- Quickly begin changing rules for developers working under the zoning.
- Include neighbourhood accountability regulations like for those rezoning.
- Add methods of ensuring accountability for rezoning and not.
- See lists in Amplification Study Report and my last letter.

2. New RE CONCERN ABOUT HERITAGE PROCESS HAVING A "LEVEL PLAYING FIELD" IN FINANCIAL ANALYSES WITH MAKING DECISIONS

Having served 4 years on the Heritage Advisory Council in the 1990s, I am not up-to date with the present process and will check.

The recent information about the "Economic Land Lift Analysis," as developers' means to calculate loss by heritage restrictions, is worrying:

- Council will be asked to pay more by developers In decisions re saving heritage buildings/ sites of any significance.
- Developers like density and clearing land and call it "highest and best use."
- Developing is a privilege requiring direction from Council and regulations.
- Heritage requires extra respect for retaining what was and is wanted for the future.
- Heritage values only in aesthetic and historic terms are inadequate against financial lists.
- The city should have its own balance, If developers' financial is to be given.
- Financial components exist in terms of: 1) authenticity, 2) tourism, 3) human scale, and 4) pleasantness of ambiance (e.g., favoured Fairfield)? If the plan causes losses to the original, the loss of that value, multiplied by future time, could be compared to the developer's figure.
- Payback is needed for public grant money into heritage parts removed or modified.

Requests: Please:

Officially place specific ways to have financial worth from both sides in heritage applications or no financial at all

Mary E. Doody Jones

| From: Subject: | Council Secretary FW: Thank you for your | Council Secretary FW: Thank you for your submission - City of Victoria - Address Council For | | | | | | |
|--|--|---|--|--|--|--|--|--|
| Name: Address: I wish to appear at the | Ray Straatsma . c following Council meeting: | Date : April 26, 2016 April 28, 2016 | | | | | | |
| I represent: | Self | | | | | | | |
| Topic: | Biketoria | | | | | | | |
| Action you wish Coun Proceed with Biketoria document later by emai | plan and related walk & bike | investments. I will send a supporting | | | | | | |
| CONTACT INFO: | | | | | | | | |
| Contact Name: Contact Address: Contact Phone Number Contact Email: | er: | Ray Straatsma | | | | | | |

From:

| FW: Thank yo | ou for your submission - City of Victoria - Address Council Form |
|--------------------------------------|---|
| | |
| Sean Shaw | Date : April 26, 2016 |
| | |
| he following Council | meeting: April 28, 2016 |
| Self | |
| Biketoria | |
| ncil to take: oport, fund and implen | ment the Biketoria Cycling Network Plan. |
| ber: | Sean Shaw |
| | Sean Shaw ne following Council Self Biketoria ncil to take: oport, fund and implen |

Council Secretary

From: Council Secretary

Subject: FW: Thank you for your submission - City of Victoria - Address Council Form

Attachments: Eric Doherty - Biketoria.pptx

Name: Eric Doherty Date: April 26, 2016

Address:

I wish to appear at the following Council meeting: April 28, 2016

I represent: Self

Topic: Biketoria

Action you wish Council to take:

To approve the Biketoria plan, including protected lanes on Cook Street, and to explicitly include mobility scooter and power wheelchair users in protected lane design and promotion.

CONTACT INFO:

Contact Name: Eric Doherty

Contact Address:

Contact Phone Number:

Contact Email:

Contact Phone Number:

Contact Email:

From: **Council Secretary Subject:** FW: Thank you for your submission - City of Victoria - Address Council Form Name: Neil Arason Author, No Accident **Date**: April 27, 2016 Address: I wish to appear at the following Council meeting: April 28, 2016 Self I represent: **Topic**: Biketoria and benefits to road safety, human and environmental health **Action you wish Council to take:** To approve Biketoria to move forward into implementation **CONTACT INFO: Contact Name:** Neil Arason **Contact Address:**

Date: April 15, 2016



Committee of the Whole Report

For the Meeting of April 21, 2016

To: Governance and Priorities Committee

From: Susanne Thompson, Director, Finance

Subject: 2015 Financial Statements

RECOMMENDATION

That Council accept the 2015 Financial Statements.

EXECUTIVE SUMMARY

Under section 167 of the Community Charter, a municipality's financial statements must be prepared by its Financial Officer and presented to Council for its acceptance. The 2015 financial statements are the responsibility of management and have been prepared in accordance with "generally accepted accounting principles" for local governments established by the Public Sector Accounting Board.

Under section 171 of the Community Charter, the City's Municipal Auditor (BDO) must report to Council on the annual financial statements. The report must be in accordance with the form and the reporting standards recommended by CPA Canada.

As outlined in their audit plan, the focus areas for this year's audit included management overrides; cash and investments; staff salaries; capital assets; employee future benefits, deferred revenue and government grants; and contaminated sites. All testing was executed as planned and no errors were noted. To increase the readability and transparency, changes were made to several notes to the financial statements including long-term debt, employee future benefits, and taxation.

BDO has also reviewed a number of financial policies and procedures primarily related to the focus areas listed above and have provided their observations for improvements in the management letter. The suggestions include implementing a conflict of interest policy, a project management framework and lifecycle costing. As pointed out by the auditors, the City already has many processes in place and undertakes many of the suggested components. However, improvements are underway to take a holistic approach going forward. Staff welcome these suggestions and look forward to refining our operations in the spirit of continuous improvement and "better is possible".

Once accepted by Council, BDO will issue an Auditor's Report expressing that in their opinion the financial statements present fairly, in all material aspects, the financial position of the City as at December 31, 2015.

PURPOSE

To provide Council with an overview of the City's 2015 audited Financial Statements and request Council's acceptance of the Financial Statements as required by Section 167 of the Community Charter.

BACKGROUND

Section 167 of the Community Charter requires that annual audited financial statements be prepared and presented to Council for acceptance. The City's audited consolidated financial statements for 2015 have been prepared by management in accordance with the generally accepted accounting principles for local governments, as prescribed by the Public Sector Accounting Board (PSAB) of CPA Canada.

Under PSAB reporting requirements, the following statements are presented for Council's review: (page references to Appendix A)

- Statement of Financial Position (pg. 4) provides a summary of the City's economic resources (assets net of liability balances) available to meet its obligations and provide services. By continuing to grow its net financial asset position, the City strengthens its capacity to meet financial obligations.
- 2. Statement of Operations and Accumulated Surplus (pg. 5) identifies the current year contribution to the Accumulated Surplus balance from revenue and expenses
- 3. Statement of Changes in Net Financial Assets (pg. 6) supplementary detail of the changes in assets and liabilities that explain the change to the Net Financial Assets balance on the Statement of Financial Position
- 4. **Statement of Cash Flows** (pg. 7)– supplementary detail to support the change to Cash and Cash Equivalents balance on the Statement of Financial Position
- 5. **Notes to the Financial Statements** (pgs. 8 30) additional detail to disclose relevant reporting information and support significant balances in the Financial Statements.

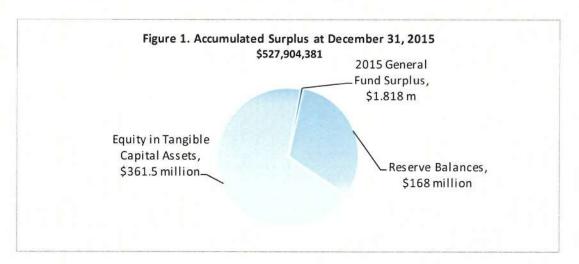
ISSUES & ANALYSIS

Accumulated Surplus

The Accumulated Surplus balance at December 31, 2015, as reported on the Statement of Financial Position, is \$527.9 million. This is the accumulation of the City's increases in equity in capital assets and reserve balances since its inception. The balance represents the total economic resources available to the City and indicates how much the City's assets exceed its liabilities.

Of the economic resources available, equity in capital assets makes up the most significant portion of the accumulated surplus balance, followed by reserve balances (Figure 1). The current year General Fund Surplus of \$1.818 million makes up a small portion of the Accumulated Surplus balance.

This means that the majority of the \$527.9 million accumulated surplus consists of the City's tangible capital assets, such as roads, underground infrastructure, land, buildings, and equipment, along with funds set aside in reserves for future spending.



Annual Surplus

The annual surplus represents the economic resources gained by the City during the year and is reported on the Statement of Operations. The City's annual surplus for 2015 is \$44.5 million. Most of this surplus is comprised of increased equity in capital assets and growth in reserve balances (Figure 2). Of the total annual surplus balance, \$1.818 million is the General Fund surplus which is available for future spending.

The primary contributions to the 2015 General Fund surplus of \$1.818 million are payments in lieu of taxes, permit, rezoning, and aquatic revenues exceeding expectations for the year, offset by tax appeals. Expenditures less than budgeted also contributed to the 2015 General Fund surplus including unspent contingencies, reduced property leasing costs, and reduced costs due to staff vacancies. Council makes a decision annually on the use of the current year General Fund surplus which is incorporated into the following year's budget.



Reserves

All of the City reserve funds were established by bylaw under section 188 of the Community Charter. Funding from these reserves can only be used for the specific purposes outlined in the bylaw.

In 2015 the City's reserves grew by \$1.883 million (Table 1), with funding from the reserves almost equal to transfers into reserves. The reserve balance total includes \$17.8 million of funding for capital projects in progress. Funding is only drawn down from reserves as capital projects are completed; fewer projects than planned were completed by December 31; and some projects experienced schedule adjustments to begin at a later date.

Specific to 2015, Capital projects that were delayed include:

- Burnside Gorge New Park
- Bicycle Master Plan Implementation
- David Foster Harbour Pathway
- Douglas Street Retaining Wall
- Johnson Street Bridge
- View Street Parkade
- Corporate Equipment
- Sewer inflow and infiltration and storm water mains replacements projects

Table 1. Reserve Balances

| RESERVE BALANCES | Dec 31, 2014 | Transfer To | Transfer From | Interest | Dec 31, 2015 |
|--|----------------|----------------|------------------|-------------|----------------|
| Financial Stability Reserves | \$ 36,072,351 | \$ 6,400,720 | | | \$ 42,193,595 |
| Equipment & Infrastructure Replacement Fund | 117,189,900 | 20,916,401 | (26,980,415) | 1,201,198 | 112,327,084 |
| Tax Sale Lands Fund | 7,201,809 | 74,649 | (472,846) | 73,819 | 6,877,431 |
| Parks and Greenways Acquisition Fund | 2,297,832 | 2,739 | | 23,553 | 2,324,124 |
| Local Amenities | 522,121 | 68,053 | - | 5,352 | 595,526 |
| Affordable Housing | 2,140,697 | 1,100,000 | (553,725) | 21,942 | 2,708,914 |
| Climate Action | 505,768 | 125,765 | (2,250) | 5,184 | 634,467 |
| Art in public places | 436,960 | 135,000 | (30,363) | 4,479 | 546,076 |
| Downtown Core Area Public Realm Improvements | 58,090 | 40,576 | - | 595 | 99,261 |
| Downtown Heritage Building Seismic Upgrades | 19,363 | 2,500 | | 198 | 22,061 |
| TOTAL RESERVES | \$ 166,444,891 | \$28,866,402 | \$ (28,688,815) | \$1,706,061 | \$ 168,328,539 |

DCCs

Development Cost Charges (DCCs) are contributions from developers collected under bylaw to provide funds to assist the City to pay the capital costs of providing, constructing, altering or expanding transportation, water, drainage, and sewage facilities, and of providing and improving parkland.

DCC balances (Table 2) increased in 2015 by \$78,057 in interest revenue allocated and \$2.9 million in charges, compared to \$747,110 in charges collected in 2014. The increase in DCCs in 2015 was due to additional development projects. A total of \$53,000 was transferred to capital in 2015, compared to \$52,020 of capital activity funded from the DCC balances in 2014.

A review of DCCs is currently underway with an expected completion in early 2017.

Table 2. DCC Balances

| | | | 7 | ransfer | Tra | ansfer | - 1 | | 577671 |
|--------------------------------|----|-------------|-----|----------|--------|--------|----------|---|--------------|
| DEVELOPMENT COST CHARGES | De | ec 31, 2014 | | То | F | rom | Interest | | Dec 31, 2015 |
| Water and Environment | \$ | 912,817 | \$ | - | \$ | - | \$ 9,24 | 1 | \$ 922,058 |
| Streets | | 19,999 | | - | | - | 202 | 2 | 20,201 |
| Transportation | | 3,197,355 | 1 | ,215,406 | (5 | 3,000) | 30,336 | 3 | 4,390,097 |
| Water | | 323,792 | | 125,079 | | - | 2,963 | 3 | 451,834 |
| Drainage | | 194,176 | | 70,458 | | - | 1,792 | 2 | 266,426 |
| Sewage | | 1,178,926 | | 556,613 | | - | 10,532 | 2 | 1,746,071 |
| Parkland Acquisition | | 1,917,016 | | 660,587 | | - | 17,039 | 9 | 2,594,643 |
| Parkland Development | | 661,503 | | 278,733 | | - | 5,952 | 2 | 946,188 |
| TOTAL DEVELOPMENT COST CHARGES | \$ | 8,405,584 | \$2 | ,906,876 | *\$ (5 | 3,000) | \$78,057 | 7 | \$11,337,517 |

Capital Assets

The City's inventory of capital assets (Table 3), cost before accumulated amortization, increased by \$38.8 million with the most significant increases resulting from:

- \$23.6 million of bridge infrastructure
- \$ 7.9 million property purchase of 810 Wharf Street
 \$ 8.1 million of water/sewer/storm drain infrastructure built

Table 3. Capital Assets

| rable of Capital / 100010 | | |
|---------------------------------------|----------------|----------------|
| CAPITAL ASSETS (Historical Costs) | 2015 | 2014 |
| Land | \$ 135,832,585 | \$ 135,627,933 |
| Buildings | 105,590,104 | 101,078,041 |
| Furniture, Equip, Tech & Vehicles | 65,333,556 | 61,072,975 |
| Roads, Bridges and Highways | 95,842,515 | 90,772,830 |
| Water Infrastructure | 60,304,187 | 55,649,691 |
| Sewer Infrastructure | 20,088,026 | 18,779,602 |
| Drainage Infrastructure | 18,128,854 | 16,451,200 |
| Assets under Construction | 74,861,105 | 47,834,110 |
| Total Capital Assets | 575,980,932 | 527,266,382 |
| Accumulated Amortization | (149,413,635) | (139,501,150) |
| TOTAL CAPITAL ASSETS (Net Book Value) | 426,567,297 | 387,765,232 |

Debt

The City's outstanding debt (Table 4) decreased in the year by \$3.59 million. Debt Issue 95 was retired early and no new debt was issued in 2015. The only debt authorized but not issued is \$15.8 million for the Johnson Street Bridge. This debt is planned to be issued as the bridge is constructed.

Table 4. Debt

| TOTAL DEBT | | \$64.76 m | \$68.35 m |
|--|--------------------|--------------|-----------|
| ssue 130 – Johnson Street Bridge | 2034 | 22.41 | 23.2 |
| ssue 115 – Johnson Street Bridge | 2031 | 8.73 | 9.12 |
| lssue 103/105/110 - Parkades Upgrades | 2023 / 2023 / 2025 | 6.02 | 6.55 |
| lssue 105 – Crystal Gardens | 2024 | 2.27 | 2.48 |
| lssue 102 - City Hall Upgrades & Burnside Gorge Community Centre | 2022 | 2.43 | 2.73 |
| lssue 95 – Upgrade Fire Halls | 2020 | 3 - 4 | 0.59 |
| Issue 79, 80, 81 - Multipurpose Facility (Arena) | 2033/34 | 22.90 | 23.68 |
| DEBT ISSUES (in millions) | EXPIRY DATE | 2015 | 2014 |

Portfolio Investments

The City's investment portfolio (Table 5) returned \$2.79 million in 2015, an increase of \$43,000 as compared to 2014. The actual investment portfolio rate of return was 1.50%:

- 76% greater than the return of the MFA money market fund
- 20% greater than the City's average bank account interest rate

The investment portfolio is governed by the City's Investment Policy which is designed to invest public funds in a prudent manner, to yield the highest returns within the limits prescribed by Community Charter s.183, Investment of Municipal Funds.

The majority of investment revenue is allocated to reserves, as per the City's Reserve Fund Policy.

Table 5. Investments

| Table 3. Investinents | | |
|----------------------------|-----------|-----------|
| INVESTMENT PORTFOLIO | 2015 | 2014 |
| Investment Returns | 2,795,974 | 2,752,790 |
| Actual Rate of Return | 1.50% | 1.80% |
| MFA Money Market Return | 1.09% | 1.09% |
| Average Bank Interest Rate | 1.25% | 1.25% |

Revenues and expenses

The Financial Statements are presented in accordance with PSAB reporting standards to ensure comparability between government organizations across Canada. The budget information in the Statement of Operations was developed for the purpose of the Financial Plan, which is

customized to the operations of individual government organizations. The format of the financial statements does not provide an effective comparison of budget to actual performance as the budget process does not take into account adjustments made for PSAB reporting standards.

In order to provide a meaningful comparison of budget to actual performance, additional schedules are attached to this report providing 2015 comparison of budget to actual for operating revenues and expenses (Appendix C), and capital expenditures (Appendix D). These comparisons are provided in the format used to approve budget decisions for the year.

CONCLUSION

BDO conducted the City's 2015 audit and have stated in the Auditor's Report their opinion is that these consolidated financial statements present fairly the City's financial position as of December 31, 2015, and its results of operations and changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Respectfully submitted,

Laurel Westinghouse Manager, Accounting Susanne Thompson
Director, Finance

Report accepted and recommended by the City Manager:

Date:

List of Appendices

Appendix A – Draft Audited Financial Statements for the year ended December 31, 2015

Appendix B – Audit Findings Report

Appendix C – Budget to Actual Operating Revenues and Expenses

Appendix D – Budget to Actual Capital Expenditures

APPENDIX A

The Corporation of the City of Victoria Financial Statements For the year ended December 31, 2015

Management's Responsibility for the Financial Statements

The accompanying financial statements of The Corporation of the City of Victoria (the "City") are the responsibility of management and have been prepared in accordance with Canadian public sector accounting standards as recommended by the Public Sector Accounting Board of Chartered Professional Accountants Canada. A summary of the significant accounting policies are described in the financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The City's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

The Finance Advisory Committee meets with management and the external auditors to review the financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the financial statements.

The financial statements have been audited by BDO Canada LLP, independent external auditors appointed by the City. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the City's financial statements.

| Chief Administrative Officer | Finance Officer | |
|------------------------------|-----------------|--|
| April 21, 2016 | | |

Independent Auditor's Report

To the Mayor and Councilors of The Corporation of the City of Victoria

We have audited the accompanying financial statements of The Corporation of the City of Victoria, which comprise the Statement of Financial Position as at December 31, 2015, the Statements of Operations, Change in Net Financial Assets and Cash Flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of The Corporation of the City of Victoria as at December 31, 2015 and its results of operations, cash flows and changes in net financial assets for the year then ended, in accordance with Canadian public sector accounting standards.

Other Matters

The comparative figures presented in these financial statements for the year ended December 31, 2014 were audited by another firm of Chartered Professional Accountants who expressed an unmodified opinion in their report dated April 24, 2015.

Chartered Professional Accountants Victoria, British Columbia April 21, 2016

The Corporation of the City of Victoria Statement of Financial Position

| | 2015 | 2014 |
|---|----------------|---------------|
| | | |
| Financial Assets | | 4 |
| Cash and cash equivalents (Note 2) | \$ 98,849,674 | \$ 97,385,214 |
| Accounts receivable | | 2 705 (2) |
| Property taxes | 2,689,705 | 3,795,694 |
| Other (Note 3) | 30,269,322 | 25,587,485 |
| Portfolio investments (Note 4) | 101,700,272 | 93,700,066 |
| Mortgage receivable (Note 5) | 812,844 | 4 024 040 |
| Other assets | 1,049,339 | 1,036,018 |
| | 235,371,156 | 221,504,477 |
| Liabilities | | |
| Accounts payable and accrued liabilities (Note 6) | 27,130,216 | 23,620,327 |
| Deposits and prepayments | 12,262,183 | 8,193,837 |
| Deferred revenue (Note 7) | 15,800,475 | 11,734,791 |
| Long-term debt (Note 8) | 64,757,797 | 68,353,996 |
| Obligations under capital lease (Note 9) | 137,175 | 284,587 |
| Employee future benefit liability (Note 10) | 15,635,995 | 15,501,792 |
| | 135,723,841 | 127,689,330 |
| Net Financial Assets | 99,647,315 | 93,815,147 |
| Non-Financial Assets | | |
| Tangible capital assets (Note 11) | 426,567,296 | 387,765,232 |
| Inventory of supplies | 840,988 | 845,240 |
| Prepaid expenses and deposits | 848,782 | 913,358 |
| | 428,257,066 | 389,523,830 |
| Accumulated Surplus (Note 12) | \$ 527,904,381 | \$483,338,977 |

The Corporation of the City of Victoria Statement of Operations

| For the year ended December 31 | Financial Plan 2015 | 2015 | 2014 |
|--|------------------------|----------------|---------------|
| | (Note 19) | | |
| Revenue | | | |
| Taxation (Note 13) | \$126,866,447 | \$ 127,687,104 | \$121,800,171 |
| Net grants in lieu of taxes | 5,576,000 | 5,959,046 | 5,657,610 |
| Sale of goods and services | 39,204,458 | 40,616,789 | 40,075,210 |
| Sale of water | 18,391,750 | 18,566,652 | 19,712,023 |
| Licences and permits | 3,725,500 | 4,269,237 | 3,809,220 |
| Fines | 4,280,000 | 3,203,190 | 3,976,072 |
| Rentals and leases | 1,295,342 | 1,229,910 | 915,519 |
| Other penalties and interest | 790,000 | 726,885 | 886,207 |
| Investment income | 2,300,000 | 2,823,513 | 3,567,450 |
| Government transfers (Note 14) | 18,932,811 | 18,181,429 | 15,380,134 |
| Actuarial adjustment on debt | | 570,578 | 553,700 |
| Miscellaneous (Note 15) | 3,217,917 | 6,331,989 | 4,827,449 |
| | 224,580,225 | 230,166,322 | 221,160,765 |
| Expenses | | | |
| General government | 39,339,678 | 47,281,161 | 39,202,029 |
| Protective services | 67,627,071 | 68,468,914 | 65,930,883 |
| Transportation services | 19,502,522 | 20,242,808 | 19,618,419 |
| Environmental and public health services | 7,228,024 | 7,517,370 | 6,795,319 |
| Community planning | 3,395,865 | 2,947,511 | 2,874,152 |
| Parks recreation and community development | 23,813,423 | 23,233,514 | 23,772,456 |
| Water utility | 12,732,339 | 12,367,601 | 12,375,086 |
| Sewer utility | 2,769,411 | 3,542,039 | 3,461,713 |
| | 176,408,333 | 185,600,918 | 174,030,057 |
| Annual Surplus | 48,171,892 | 44,565,404 | 47,130,708 |
| Accumulated Surplus, beginning of year | 483,338,977 | 483,338,977 | 436,208,269 |
| Accumulated Surplus, end of year | \$531,510,869 | \$ 527,904,381 | \$483,338,977 |

The Corporation of the City of Victoria Statement of Change in Net Financial Assets

| For the year ended December 31 | 3 | Financial Plan 2015 | 2015 | 2014 |
|--|----|--|--|---|
| | | (Note 19) | | |
| Annual Surplus Acquisition of tangible capital assets Amortization of tangible capital assets Loss (gain) on disposal of tangible capital assets Proceeds on disposal of tangible capital assets | \$ | 48,171,892 \$ (84,776,882) 8,000,000 | 44,565,404 (54,492,823) 10,903,102 3,860,636 927,021 | \$ 47,130,708 (40,429,276) 10,406,728 (84,540) 84,540 |
| | | (28,604,990) | 5,763,340 | 17,108,160 |
| Consumption of inventory of supplies Purchase of prepaid expenses and deposits | | • | 4,252 64,576 | 16,498 (279,623) |
| Change in Net Financial Assets | | (28,604,990) | 5,832,168 | 16,845,035 |
| Net Financial Assets, beginning of year | | 93,815,147 | 93,815,147 | 76,970,112 |
| Net Financial Assets, end of year | \$ | 65,210,157 \$ | 99,647,315 | \$ 93,815,147 |

The Corporation of the City of Victoria Statement of Cash Flows

| For the year ended December 31 | 2015 | 2014 |
|---|---|--|
| Cash provided by (used in): | | |
| Promotion of a Promotion to the action of t | | |
| Operating Transactions Annual surplus Items not involving cash | \$ 44,565,404 | \$ 47,130,708 |
| Amortization of tangible capital assets Loss (gain) on disposal of tangible capital assets Change in employee benefits and other liabilities Actuarial adjustment on debt | 10,903,102 3,860,636 134,203 (570,578) | 10,406,728 (84,540) 1,362,064 (553,700) |
| Non-cash grant related to Gorge property | (4,787,657) | - |
| Changes in non-cash operating assets and liabilities Accounts receivable other Property taxes receivable Mortgage receivable | (4,681,837) 1,105,989 (812,844) | (1,597,276) (106,646) |
| Other assets Accounts payable and accrued liabilities Deposits and prepayments | (13,321) 3,509,889 4,068,346 | (215,841) (2,093,278) 27,895 |
| Deferred revenue Inventory of supplies Prepaid expenses and deposits | 4,065,684 4,252 64,576 | 359,912 16,498 (279,623) |
| | 61,415,844 | 54,372,901 |
| Capital Transactions Acquisition of tangible capital assets (net) Proceeds on disposal of tangible capital assets | (49,705,165) 927,021 | (40,429,276) 84,540 |
| | (48,778,144) | (40,344,736) |
| Investing Transactions Increase in investments | (8,000,206) | (13,752,232) |
| Financing Transactions Debt issued Debt repayments Capital lease repayments | (3,025,622) (147,412) | 23,200,000 (2,976,487) (144,092) |
| | (3,173,034) | 20,079,421 |
| Increase in Cash and Cash Equivalents | 1,464,460 | 20,355,354 |
| Cash and Cash Equivalents, beginning of year | 97,385,214 | 77,029,860 |
| Cash and Cash Equivalents, end of year | \$ 98,849,674 | \$ 97,385,214 |

December 31, 2015

The Corporation of the City of Victoria (the "City") is incorporated and operates under the provisions of the Local Government Act and the Community Charter of British Columbia. The City provides municipal services such as: protective services, transportation services, environmental and public health services, community planning, parks, recreation and community development, water utility, sewer utility and other general government operations.

The financial statements of The Corporation of the City of Victoria (the "City") are prepared by management in accordance with Canadian generally accepted accounting principles as recommended by the Public Sector Accounting Board of the Chartered Professional Accountants Canada. Significant accounting policies adopted by the City are as follows:

1. Significant Accounting Policies

(a) Reporting Entity

The financial statements include a combination of all the assets, liabilities, accumulated surplus, revenues and expenses of all of the City's activities and funds. Inter-departmental balances and organizational transactions have been eliminated.

(i) Funds held in trust

The financial statements exclude trust assets that are administered for the benefit of external parties (Note 16).

(b) Basis of Accounting

The City follows the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

(c) Government Transfers

Government transfers are recognized in the financial statements as revenues in the period the transfers are authorized and any eligibility criteria have been met, except when and to the extent that the transfer gives rise to an obligation that meets the definition of a liability for the recipient government. Transfers received which meet the definition of a liability are included in deferred revenue and are recognized over the period that the liability is settled.

(d) Deferred Revenue

Certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred or the services are performed.

December 31, 2015

1. Significant Accounting Policies (Continued)

(e) Deposits and Prepayments

Receipts restricted by third parties for future services or repayment are deferred and reported as deposits and are refundable under certain circumstances. Deposits and prepayments are recognized as revenue when qualifying expenditures are incurred.

(f) Tax Revenue

Taxes are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. Annual levies for non-optional municipal services and general administrative services are recorded as taxes for municipal services in the year they are levied. Taxes receivable are recognized net of an allowance for anticipated uncollectable amounts. Levies imposed by other taxing authorities are not included as taxes for municipal purposes.

Through the British Columbia Assessments' appeal process, taxes may be adjusted by way of supplementary roll adjustments. The effects of these adjustments on taxes are recognized at the time they are awarded.

(g) Investment Income

Investment income is reported as revenue in the period earned. When required by the funding agreement, investment income earned on deferred revenue is deferred and forms part of the deferred revenue balance.

(h) Cash and Cash Equivalents

Cash equivalents include short term highly liquid investments with a term to maturity of 90 days or less at acquisition. Cash equivalents also include investments in the Municipal Finance Authority of British Columbia ("MFA") Money Market Funds which are recorded at cost plus earnings reinvested in the funds.

(i) Long-Term Debt

Long-term debt is recorded net of related sinking fund balances and actuarial earnings.

(j) Employee Future Benefits

- (i) The City and its employees make contributions to the Municipal Pension Plan. As this is a multi employer pension plan, contributions are expensed as incurred.
- (ii) Sick leave and other retirement benefits are also available to the City's employees. The costs of these benefits are actuarially determined based on years of service and best estimates of retirement ages and expected future salary and wage increases. The obligations under these benefit plans are accrued based on projected benefits as the employees render services necessary to earn the future benefits.

December 31, 2015

1. Significant Accounting Policies (Continued)

(k) Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible Capital Assets

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The costs, less residual value, of the tangible capital assets, excluding land, are amortized on a straight line basis over their estimated useful lives as follows:

| | Useful life years |
|---|-------------------|
| Land improvements | 15-50 |
| Buildings | 20-50 |
| Furniture, equipment, technology and motor vehicles | 5-25 |
| Roads, bridges and highways | 10-80 |
| Water infrastructure | 20-125 |
| Sewer infrastructure | 50-100 |
| Drainage infrastructure | 50-100 |

Tangible capital assets are written down when conditions indicate that they no longer contribute to the City's ability to provide goods and services, or when the value of future economic benefits associated with the asset are less than the book value of the asset. Assets under construction are not amortized until the asset is available for service. The City does not capitalize interest costs associated with the acquisition or construction of a tangible capital asset.

(ii) Contributions of Tangible Capital Assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

(iii) Natural Resources

Natural resources are not recognized as assets in the financial statements.

(iv) Works of Art and Cultural and Historic Assets

Works of art and cultural and historic assets are not recorded as assets in these financial statements.

December 31, 2015

1. Significant Accounting Policies (Continued)

(k) Non-Financial Assets (Continued)

(v) Leased Tangible Capital Assets

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

(vi) Inventories of Supplies

Inventories of supplies held for consumption are recorded at the lower of cost and replacement cost.

(vii) Tangible Capital Assets Disclosed at Nominal Values

Where an estimate of fair value could not be made, the tangible capital asset was recognized at a nominal value.

(I) Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Significant estimates include assumptions used in estimating useful lives of tangible capital assets, estimating provisions for accrued liabilities, estimates related to contaminated sites and in performing actuarial valuations of employee future benefits. Actual results could differ from these estimates.

(m) Contaminated Sites

Effective January 1, 2015, the City adopted the new Public Sector Accounting Standard PS3260, Liability for Contaminated Sites. The new standard can be applied retroactively or prospectively and the City has elected to apply it prospectively.

Under PS3260, governments are required to accrue a liability for the costs to remediate a contaminated site. Liabilities are recognized when an environmental standard exists, contamination exceeds the standard, the government has a responsibility for remediation, future economic benefits will be given up and a reasonable estimate can be made.

Management has assessed its potential liabilities under the new standard, including sites that are no longer in productive use and sites for which the City accepts responsibility. There were no such sites that had contamination in excess of an environmental standard requiring remediation at this time, therefore no liability was recognized on the transition as at January 1, 2015 or at December 31, 2015.

December 31, 2015

2. Cash and Cash Equivalents

| | | 2015 | 2014 |
|---|----|-------------------------|-------------------------|
| Cash | \$ | 6,371,175 | \$ |
| MFA Money Market Funds Guaranteed investment certificate | _ | 83,478,499 9,000,000 | 86,958,270 6,000,000 |
| | \$ | 98,849,674 | \$ 97,385,214 |

Guaranteed investment certificate has an interest rate of 1.27% and matures on March 22, 2016.

3. Accounts Receivable

| | · · | 2015 | 2014 |
|---|-------|------------|---------------|
| Sewer | \$ | 2,656,369 | \$ 2,628,561 |
| Water | 51700 | 9,961,380 | 11,264,255 |
| Grants | | 8,140,553 | 4,197,802 |
| GST and carbon tax | | 880,329 | 562,436 |
| Investment interest income | | 877,683 | 932,876 |
| Parks, recreation and community development | | 2,371,302 | 1,677,454 |
| Municipal tickets | | 1,079,180 | 1,335,452 |
| Victoria police department | | 871,676 | 843,588 |
| Business licenses | | 244,851 | 203,406 |
| Rental properties | | 670,425 | 20,533 |
| Permits | | 411,754 | 90,836 |
| Garbage | | 446,615 | 412,051 |
| Third party billing | | 824,190 | 512,209 |
| Miscellaneous | | 1,526,273 | 1,590,723 |
| Valuation allowance | _ | (693,258) | (684,697) |
| | \$ | 30,269,322 | \$ 25,587,485 |

December 31, 2015

4. Portfolio Investments

| | Yield | Maturity | 2015 | 2014 |
|----------------------------------|-------------------------|------------------------------------|----------------------------|----------------------------|
| Corporate bonds Term deposits | 1.80% 1.20% to 1.90% | July 17, 2020 December 17, 2016 | \$ 6,000,000 95,700,272 | \$ 6,000,000 87,700,066 |
| | 36) | | \$ 101,700,272 | \$ 93,700,066 |

Corporate bonds includes Schedule 1 Chartered Banks of Canada. The City's investments have costs that approximate market values.

5. Mortgage Receivable

| | 2 | 2014 | | |
|---------------------|---------|--------|--|--|
| Mortgage receivable | \$ 812, | 844 \$ | | |
| | | | | |

In 2011, the Federal Government of Canada entered into an agreement with the Capital Regional District to provide a financial contribution for new permanent, safe, transitional and supportive housing. Subsequently, the Capital Regional District entered into a sub project funding agreement in which \$1,200,000 was contributed to the City towards the purchase of two properties within the City. The agreement states that if the properties are not operated for their intended purpose or are sold and the proceeds of disposition are not applied to providing similar services then the City will be required to repay the contribution amount. The amount of the required repayment is dependent on the length of time that the intended purpose of the contribution is met and extends to March 31, 2026 at which point no further repayment is required.

In 2013, one of the properties was purchased by Provincial Rental Housing Corporation. In 2015, the remaining property was purchased by a not-for-profit housing society and a mortgage of \$1,300,000 was issued by the City. The mortgage bears no interest and is secured by the property. Payment is not due until the mortgage matures on September 15, 2029. The balance represents the present value of the payment, using the City's estimated cost of borrowing.

Both purchases include transfer of the funding agreement repayment obligation applicable to each property.

December 31, 2015

| Accounts Payable and Accrued Liabi |
|--|
|--|

| | 2015 2014 |
|----------------------------|------------------------------------|
| Trade account payable | \$ 12,320,790 \$ 12,309,302 |
| Capital projects | 3,434,083 1,700,067 |
| Payroll accounts payable | 4,963,724 5,071,656 |
| Contract holdbacks | 4,247,566 2,380,840 |
| School authorities | 714,716 850,629 |
| Capital Regional District | 406,147 373,190 |
| Legal settlements | 678,381 517,670 |
| Integrated recreation | 100,077 105,204 |
| BC Transit | 147,688 173,788 |
| Regional Hospital District | 95,810 112,565 |
| BC Assessment Authority | 21,234 25,416 |
| | \$ 27,130,216 \$ 23,620,327 |
| | |

7. Deferred Revenue

| | | 2015 | 2014 |
|--|----------|---------------------------------------|---|
| Building permit fees Development cost charges General operating deferred revenue | \$ | 2,867,315 11,337,517 1,595,643 | \$ 1,964,002 8,405,584 1,365,205 |
| | \$ | 15,800,475 | \$ 11,734,791 |
| Building permit fees | | 2015 | 2014 |
| Opening balance of building permit fees Add: fees and contributions received Less: revenue earned and/or fees refunded | \$ | 1,964,002 3,085,134 (2,181,821) | \$ 1,999,061 1,866,031 (1,901,090) |
| | \$ | 2,867,315 | \$ 1,964,002 |
| Development cost charges | <u> </u> | 2015 | 2014 |
| Opening balance of unspent funds Add: development cost charges received during year Add: interest earned | \$ | 8,405,584 2,906,876 78.057 | \$ 7,615,303 747,110 95,191 |

Less: amount spent on projects and recorded as

revenue

(52,020)

(53,000)

\$ 11,337,517 \$ 8,405,584

December 31, 2015

7. Deferred Revenue (Continued)

Development cost charges include the following:

| | 2015 | | 2014 |
|----|------------|--|--|
| \$ | 922,057 | \$ | 912,817 |
| | 20,201 | | 19,999 |
| | 4,390,097 | | 3,197,355 |
| | 451,834 | | 323,792 |
| | 266,426 | | 194,176 |
| | 1,746,071 | | 1,178,926 |
| | 2,594,643 | | 1,917,016 |
| _ | 946,188 | | 661,503 |
| \$ | 11,337,517 | \$ | 8,405,584 |
| | \$ | \$ 922,057 20,201 4,390,097 451,834 266,426 1,746,071 2,594,643 946,188 | \$ 922,057 \$ 20,201 4,390,097 451,834 266,426 1,746,071 2,594,643 946,188 |

There are no waivers and/or reductions in development cost charges during 2015 or 2014.

8. Long-Term Debt

The City issues debt instruments through the MFA, pursuant to security issuing bylaws under authority of the Community Charter, to finance certain capital expenditures. The debt is issued on a sinking fund basis, whereby MFA invests the City's principal payments so that the payments, plus investment income will equal the original outstanding debt amount at the end of the repayment period. Actuarial earnings on debt represent the repayment and/or forgiveness of debt by the MFA using surplus investment income generated by the principal payments.

(a) Gross amount of debt and the repayment and actuarial earnings to retire the debt are as follows:

| | | | Repayment & | | | |
|-----------|-------|---------------|--------------------|------------------|------------------|----------|
| | | Gross | actuarial | Net debt | Net debt | Year of |
| | Rate | debt | earnings | 2015 | 2014 | Maturity |
| Issue 79 | 2.10% | 10,000,000 | (2,464,814) | 7,535,186 | 7,799,868 | 2033 |
| Issue 80 | 2.40% | 10,000,000 | (2,424,885) | 7,575,115 | 7,835,605 | 2033 |
| Issue 81 | 2.40% | 10,000,000 | (2,212,232) | 7,787,768 | 8,041,235 | 2034 |
| Issue 95 | 4.17% | 1,265,770 | (1,265,770) | | 590,998 | 2015 |
| Issue 102 | 4.82% | 4,509,000 | (2,081,703) | 2,427,297 | 2,724,580 | 2022 |
| Issue 103 | 4.65% | 1,800,000 | (729,563) | 1,070,437 | 1,187,269 | 2023 |
| Issue 105 | 4.90% | 5,240,015 | (1,775,825) | 3,464,190 | 3,789,831 | 2024 |
| Issue 110 | 4.50% | 5,200,000 | (1,447,630) | 3,752,370 | 4,064,952 | 2025 |
| Issue 115 | 3.89% | 10,200,000 | (1,468,828) | 8,731,172 | 9,119,658 | 2031 |
| Issue 130 | 3.00% | 23,200,000 | (785,738) | 22,414,262 | 23,200,000 | 2034 |
| | | \$ 81,414,785 | \$ (16,656,988) | \$ 64,757,797 | \$ 68,353,996 | |

December 31, 2015

8. Long-Term Debt (Continued)

Current period and future aggregate payments of net outstanding debenture debt, including sinking fund payments, over then next five years and thereafter are as follows:

| 2016 | \$ 2,470,703 |
|------------|---------------|
| 2017 | 2,486,403 |
| 2018 | 2,502,714 |
| 2019 | 2,519,659 |
| 2020 | 2,537,263 |
| Thereafter | 52,241,055 |
| Total | \$ 64,757,797 |

(c) Scheduled debt repayments may be suspended in the event of excess sinking fund earnings within the MFA. Principal paid during the year was \$3,025,622 (2014 -\$2,976,487). Interest paid during the year was \$2,566,962 (2014 - \$2,261,491).

9. Obligations Under Capital Lease

The City has financed a fire truck by entering into capital leasing arrangements with the MFA. The City will acquire ownership of the equipment at the end of the lease term. Repayments are due as shown:

| 2016 Less amount representing interest (at a rate of 2%) | | 138,735 (1,560) |
|--|----|--------------------|
| Present value of net minimum capital lease payments | \$ | 137,175 |

10. Employee Future Benefit Liability

| | _ | 2015 | 2014 |
|---|----|----------------|---------------|
| Accrued benefit obligation | | | |
| Balance, beginning of year | \$ | 17,272,301 | \$ 14,474,700 |
| Service cost | | 1,354,600 | 1,115,300 |
| Interest cost | | 556,800 | 600,300 |
| Benefits payments | | (1,826,000) | (864,800) |
| Immediate recognition loss/(gain) for event | | W 21 12.1 12.5 | A 10 10 |
| driven liabilities | | (131,900) | (232,400) |
| Plan amendment | | _ | 100,500 |
| Actuarial loss |) | 503,700 | 2,078,701 |
| Accrued benefit obligation, end of year | | 17,729,501 | 17,272,301 |
| Less unamortized net actuarial loss | | (2,522,346) | (2,234,415) |
| Add pension over contributions due to staff | | 428,840 | 463,906 |
| Accrued benefit liability, end of year | \$ | 15,635,995 | \$ 15,501,792 |
| | | | |

December 31, 2015

10. Employee Future Benefit Liability (Continued)

The accrued benefit liability and the benefit costs for the year were estimated by actuarial valuation conducted as at December 31, 2015 by an independent actuarial firm. Key estimates were used in the valuation including the following:

| | 2015 | 2014 |
|--|----------------|----------------|
| Discount rates | 3.10% | 3.10% |
| Expected future inflation rates | 2.25% | 2.25% |
| Expected wage and salary increases | 2.33% to 4.38% | 2.33% to 4.38% |
| Estimated average remaining service life | | |
| of employees | 12 years | 12 years |

The accrued benefit liability includes both vested and non-vested amounts as follows:

| | City Police | | 2015 | 2014 |
|--|------------------------|---------------------------|---------------------------|---------------------------|
| Vested benefits \$ Non-vested benefits | 2,935,805 4,775,114 | \$ 6,726,149 1,198,927 | \$ 9,661,954 5,974,041 | \$ 9,484,785 6,017,007 |
| Total accrued benefit liabilities Charged to operating funds in | 7,710,919 | 7,925,076 | 15,635,995 | 15,501,792 |
| current and past years | (4,404,022) | (6,500,525) | (10,904,547) | (10,503,799) |
| Portion of benefits charged against reserves \$ | 3,306,897 | \$ 1,424,551 | \$ 4,731,448 | \$ 4,997,993 |

Vested benefits include lump sum payments, death benefits, and certain sick leave and vacation in the year of retirement benefits. Vested benefits are contractually required to be paid to an employee regardless of their future employment. Non-vested benefits include long service leave, personal leave program and certain sick leave programs. Non-vested benefits are conditional upon future employment.

GVLRA - CUPE Long Term Disability Trust

The Trust was established January 1, 1987 as a result of negotiations between the Greater Victoria Labour Relations Association representing a number of employers and the Canadian Union of Public Employees representing a number of CUPE locals. The Trust's sole purpose is to provide a long term disability income benefit plan. The City and its employees each contribute equal amounts into the Trust. The total plan provision for approved and unreported claims was actuarially determined as of December 31, 2014. At December 31, 2015, the total plan provision for approved and unreported claims was \$19,101,700 with a net deficit of \$1,519,598. The City paid \$567,058 (2014 - \$539,704) for employer contributions and City employees paid \$567,058 (2014 - \$539,704) for employee contributions to the Plan in fiscal 2015.

December 31, 2015

10. Employee Future Benefit Liability (continued)

Municipal Pension Plan

The City and its employees contribute to the Municipal Pension Plan (the "Plan"), a jointly trusteed pension plan. The Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of benefits. The Plan is a multi employer contributory pension plan. Basic pension benefits provided are based on a formula. The Plan has about 185,000 active members and approximately 80,000 retired members. Active members include approximately 37,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the Plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the Plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the Plan. This rate is then adjusted to the extent there is amortization of any funding deficit.

The most recent valuation for the Municipal Pension Plan as of December 31, 2012, indicated a \$1,370 million funding deficit for basic pension benefits on a going concern basis.

The next valuation will be as at December 31, 2015, with results available later in 2016. Employers participating in the Plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the Plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the Plan.

The City of Victoria paid \$10,676,045 (2014 - \$9,808,373) for employer contributions and City of Victoria employees paid \$8,481,780 (2014 - \$7,807,076) for the Plan in fiscal 2015.

11. Tangible Capital Assets

| | Land & land improvements | Buildings | Furniture, equipment, technology, motor vehicles | Roads, bridges, highways | Water infrastructure | | | Assets under construction | 2015 Total | 2014 Total |
|---|--------------------------|-------------|--|--------------------------------|-------------------------|---------------|---------------|---------------------------------|----------------|---------------|
| Cost, beginning of year | \$ 135,627,933 \$ | 101,078,041 | \$ 61,072,975 | \$ 90,772,830 | \$ 55,649,691 | \$ 18,779,602 | \$ 16,451,200 | \$ 47,834,110 \$ | 527,266,382 \$ | 488,649,798 |
| Additions | 2,488,651 | 7,162,387 | 5,104,532 | 5,069,685 | 4,654,496 | 1,308,424 | 1,677,654 | 31,554,082 | 59,019,911 | 56,847,285 |
| Disposals/transfers | (2,284,000) | (2,650,324) | (843,951) | | | | | (4,527,087) | (10,305,362) | (18,230,701) |
| Cost, end of year | 135,832,584 | 105,590,104 | 65,333,556 | 95,842,515 | 60,304,187 | 20,088,026 | 18,128,854 | 74,861,105 | 575,980,931 | 527,266,382 |
| Accumulated amortization, beginning of year | 158,503 | 37,915,482 | 38,334,972 | 46,535,570 | 8,450,341 | 5,331,883 | 2,774,399 | 8 | 139,501,150 | 130,907,114 |
| Disposals | | (191,381) | (799,236) | | - | 49 | = 0 | | (990,617) | (1,812,692) |
| Amortization | 52,364 | 2,537,866 | 5,089,802 | 2,313,915 | 532,559 | 203,541 | 173,055 | - | 10,903,102 | 10,406,728 |
| Accumulated amortization,end of year | 210,867 | 40,261,967 | 42,625,538 | 48,849,485 | 8,982,900 | 5,535,424 | 2,947,454 | | 149,413,635 | 139,501,150 |
| Net carrying amount, end of year | \$ 135,621,717 \$ | 65,328,137 | | \$ 46,993,030 | \$ 51,321,287 | | | \$ 74,861,105 \$ | 426,567,296 \$ | 387,765,232 |

No contributed assets have been recognized during 2015 or 2014.

No writedown of tangible capital assets occurred during 2015 or 2014.

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12. Accumulated Surplus

Accumulated surplus consists of individual fund surplus and reserves and reserve funds as follows:

| | 2015 | 2014 |
|--|----------------|---------------|
| Surplus Equity in tangible capital assets | \$ 361,539,272 | \$319,126,649 |
| Reserves | | |
| Operating Fund | 1,818,422 | 2,765,431 |
| Financial Stability Reserves | 41,120,469 | 36,072,351 |
| Equipment and Infrastructure Replacement Fund | 113,400,212 | 117,189,900 |
| Tax Sale Lands Fund | 6,877,431 | 7,201,808 |
| Parks and Greenways Acquisition Fund | 2,324,124 | 2,297,832 |
| Local Amenities | 595,525 | 522,121 |
| Victoria Housing Fund | 2,708,914 | 2,140,697 |
| Climate Action | 634,467 | 505,768 |
| Art in Public Places | 546,075 | 436,960 |
| Downtown Core Area Public Realm Improvements | 99,261 | 58,090 |
| Downtown Heritage Building Seismic Upgrades | 22,061 | 19,363 |
| Strategic Objectives | 949,597 | |
| Less: Underfunded employee benefit obligations | (4,731,449) | (4,997,993) |
| Total reserves | 166,365,109 | 164,212,328 |
| | \$ 527,904,381 | \$483,338,977 |

December 31, 2015

13. Taxation

| | _ | Financial Plan 2015 | 2015 | 2014 |
|--|----|------------------------|--------------------------|----------------------------|
| General taxation Special assessments | \$ | 1,466,269 | | \$117,537,110 1,527,951 |
| Hotel tax Collections on behalf of other governments | | 2,393,470 | | 2,735,110 |
| Capital Regional District School Authorities | | 5 | 19,009,131 50,519,268 | 16,315,717 50,249,369 |
| Regional Hospital District | | 2 | 7,419,988 | 7,396,246 |
| Municipal Finance Authority | | - | 4,969 | 4,802 |
| BC Assessment Authority | | - | 1,578,496 | 1,589,930 |
| BC Transit | | - | 9,073,952 | 8,917,165 |
| Business Improvement Association | _ | | 1,008,867 | 979,804 |
| | _ | 126,866,447 | 216,301,775 | 207,253,204 |
| Transfers to other governments | | | | |
| Capital Regional District | | | (19,009,131) | (16,315,717) |
| School Authorities | | _ | (50,519,268) | (50,249,369) |
| Regional Hospital District | | - | (7,419,988) | (7,396,246) |
| Municipal Finance Authority | | - | (4,969) | (4,802) |
| BC Assessment Authority | | - | (1,578,496) | (1,589,930) |
| BC Transit | | - | (9,073,952) | (8,917,165) |
| Business Improvement Association | _ | | (1,008,867) | (979,804) |
| | _ | - | (88,614,671) | (85,453,033) |
| | \$ | 126,866,447 | \$ 127,687,104 | \$121,800,171 |

December 31, 2015

14. Government Transfers

| | Fir | nancial Plan 2015 | 2015 | 2014 |
|------------------------------|-----|----------------------|--------------|----------------------------------|
| Unconditional transfers | | 2 224 222 | . | 4 070 000 |
| Traffic fine revenue sharing | \$ | 2,304,000 | \$ 2,183,320 | \$ 1,872,920 |
| Conditional transfers | | | | |
| Jail | | 95,000 | 38,128 | 46,095 |
| Gas tax | | 3,200,000 | 3,316,307 | 3,316,307 |
| Infrastructure grants: | | | 1.50 | |
| General capital | | 515,920 | 476,530 | 406,916 |
| Johnson Street Bridge | | 11,817,891 | 10,854,533 | 9,648,374 |
| Cost-sharing agreements: | | | | 9001 * 1900 * 1901 |
| General capital | _ | 1,000,000 | 1,312,611 | 89,522 |
| | _ | 16,628,811 | 15,998,109 | 13,507,214 |
| | \$ | 18,932,811 | \$18,181,429 | \$ 15,380,134 |
| | | | | |

The Traffic Fine Revenue Sharing program is an unconditional grant provided to municipalities to assist in ensuring community safety and addressing community specific strategic priorities. The program returns 100% of net revenues from traffic violations to municipalities that are directly responsible for paying for policing.

Gas Tax is provided by the Government of Canada. The use of the funding is established by a funding agreement between the City and the Union of British Columbia Municipalities. These funds may be used towards designated infrastructure projects that fall within one of the eligible project categories.

Infrastructure grants related to the Johnson Street Bridge Replacement Project are restricted to eligible expenses as defined by the funding agreement established between the City, Union of British Columbia Municipalities and The Government of Canada's Building Canada Fund Program.

December 31, 2015

| | | · Control of the cont | - |
|----|--------|--|------------|
| 15 | MICCOL | Iananiic | Revenue |
| | MISCEL | laneous | IVE ACTION |

| | Fin | nancial Plan 2015 | 2015 | 2014 |
|---|-----|----------------------|-----------------|-----------------|
| Third party billing, cost sharing and | | | | |
| recoveries | \$ | 1,224,265 | \$ 2,945,262 | \$ 2,704,261 |
| Arena lease equivalent, share of naming | | | | |
| rights and ticket surcharge | | 638,250 | 572,255 | 413,799 |
| CREST levy | | 400,000 | 389,734 | 404,984 |
| Rezoning applications | | 150,000 | 382,079 | 369,469 |
| Dog licences and fines | | 210,850 | 226,652 | 230,776 |
| Bus shelter advertising | | 150,000 | 133,649 | 144,983 |
| Tax certificates | | 115,000 | 126,750 | 117,301 |
| RAP user fees | | | 113,517 | 119,178 |
| Bonus density | | - | 100,000 | - |
| Traffic and sidewalk permits | | 104,000 | 81,764 | 81,865 |
| Other: administrative fees, lease fees, | | | A | |
| information sales and asset disposals | | 225,552 | 1,260,327 | 240,833 |
| | \$ | 3,217,917 | \$ 6,331,989 | \$ 4,827,449 |

Third party billing and CREST levy are offset by expenses therefore budget variance has no impact on the City's operating surplus. Ticket surcharge revenue from the arena is impacted by arena annual operational activity. RAP user fee revenue are transferred to reserves, therefore do not impact operating surplus. Amounts for bonus density and gain on sale of assets are not determinable in advance, and do not impact operating surplus as balances are transferred to reserves, therefore no budget amount is provided in the Financial Plan.

16. Trust Funds

Trust funds administered by the City have not been included in the Statement of Financial Position nor have their operations been included in the Statement of Operations and Accumulated Surplus.

| | \$ | 1,742,415 | \$ 1,714,685 |
|--|----|-------------------------------|-------------------------------------|
| Ross Bay Cemetery Nature Interpretation Centre Bastion Square Revitalization | \$ | 907,645 603,448 231,322 | \$ 888,385 597,325 228,975 |
| | - | 2015 | 2014 |

The Ross Bay Cemetery Trust is a fund for the non-commercial Ross Bay Cemetery and is used for perpetual maintenance.

The Nature Interpretation Centre is a trust for the construction of a nature interpretation centre in Beacon Hill Park.

The Bastion Square Revitalization Trust is a trust received from the Bastion Square Association Society for the sole purpose of improving Bastion Square.

December 31, 2015

17. Commitments

In the normal course of business, the City enters into commitments for both capital and operational expenses. These commitments have been budgeted for within the appropriate annual budget and have been approved by Council.

In 2010, residents authorized the City, by referendum, to borrow up to \$49.2 million for the planning, study, design, and construction of a bridge to replace the Johnson Street Bridge and to decommission the existing bridge. The City has loans totaling \$33.4 million from the CMHC under the Municipal Infrastructure Lending Program in respect of the authorized borrowing for this project (Note 8). The estimated total cost for the Johnson Street Bridge is \$96.9 million and completion is expected by November 2017. At December 31, 2015, construction contracts of \$68.0 million were in process with estimated costs to complete of \$27.2 million.

On March 23, 2011, the City signed a contribution agreement with the Federal Government agreeing to financial assistance towards the project of \$21 million through the Building Canada Fund. On March 3, 2012, the Federal Government announced an additional commitment of \$16.5 million towards the project through the Federal Gas Tax Fund.

18. Contingent Liabilities

The City is a defendant in various lawsuits. The City records an accrual in respect of legal claims that are likely to be successful and for which a liability amount is reasonably determinable. The remaining claims, should they be successful as a result of litigation, will be recorded when a liability is likely and determinable. Included in accumulated surplus is a self insurance reserve of \$3,818,785 (2014 - \$3,780,040), which is maintained to offset settlements and insurance coverage has been maintained to provide for insurable claims in excess of insurance deductibles.

In 2008, the City joined the Municipal Insurance Association (the "MIA") and all insurable claims from that date forward are subject to a liability deductible of \$250,000, prior to 2008, claims are subject to a deductible of \$1,000,000. Should the MIA pay out claims in excess of premiums received, it is possible that the City, along with other participants, would be required to contribute towards the deficit.

Change orders for significant additional construction costs have been presented to the City by contractors engaged in the construction of the Johnson Street Bridge. The City represented by lawyers are currently in a mediation process. Any settlement is subject to City Council approval.

December 31, 2015

18. Contingent Liabilities (Continued)

Under borrowing arrangements with the Municipal Finance Authority, the City is required to lodge security by means of demand notes and interest bearing cash deposits based on the amount of the borrowing. As a condition of these borrowings, a portion of the debenture proceeds is withheld by the MFA as a debt reserve fund. These deposits are included in the City's financial assets as other assets and are held by the MFA as security against the possibility of debt repayment default. If the debt is repaid without default, the deposits are refunded to the City. At December 31, 2015 the balance of the deposits was \$1,040,503 (2014 - \$1,032,325). At December 31, 2015 there were contingent demand notes of \$2,151,856 (2014 - \$2,197,196) which are not included in the financial statements of the City.

Capital Regional District debt, under provisions of the Local Government Act, is a direct, joint and several liability of the Capital Regional District and each member municipality within the Capital Regional District, including the City.

The City is a shareholder and member of Capital Regional Emergency Service Telecommunications (CREST) Incorporated, which provides centralized emergency communications and related public safety information services to municipalities, regional districts, the provincial and federal governments and their agencies, and emergency service organizations throughout the Greater Victoria region and the Gulf Islands. Members' obligations to share in funding ongoing operations and any additional costs relating to capital assets are to be contributed pursuant to a Members' Agreement.

December 31, 2015

19. Financial Plan Data

The financial plan data presented in these financial statements is based upon the 2015 operating and capital financial plan approved by Council on May 8, 2015. The chart below reconciles the approved financial plan to the financial plan figures reported in these financial statements.

| Revenues Taxation User fees and other revenue Other Taxation User fees and other revenue Other Taxation Salate Revenue Sala | et |
|--|----|
| 224 500 225 224 500 23 | 8 |
| 224,580,225 | 5 |
| Expenses | |
| General government 34,793,282 39,339,67 | |
| Protective services 66,829,261 67,627,07 | |
| Transportation services 16,972,041 19,502,52 | |
| Environmental and public health services 6,895,197 7,228,02 | |
| Community planning 3,395,865 3,395,86 | |
| Parks, recreation and cultural services 23,561,048 23,813,42 | |
| Water utility 12,341,581 12,732,33 | |
| Sewer utility 2,620,066 2,769,41 | 1 |
| Amortization 8,000,000 | _ |
| 175,408,341 176,408,33 | 3_ |
| 49,171,884 48,171,89 Less: | 2 |
| Capital expenditures (84,776,882) | _ |
| Debt repayment (2,518,805) | _ |
| Add: | |
| Interfund transfers 38,123,803 | - |
| Annual surplus \$ - \$ | |

December 31, 2015

20. Segmented Information

The City of Victoria is a diversified municipal organization that provides a wide range of services to its citizens. For management reporting purposes, the City's operations and activities are organized and reported by Fund. Funds were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations. City services are provided by departments and their activities reported within these funds. Certain functions that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

(i) General Government

The General Government operations provide the functions of Building Services and Maintenance, Corporate Administration, Finance, Human Resources, Legislative Services and any other functions categorized as non-departmental.

(ii) Protective Services

Protective Services is comprised of four different functions, including the City's Emergency Management Agency, Fire, Police and Regulatory and Development Services. The Emergency Management Agency prepares the City to be more prepared and able to respond to, recover from, and be aware of, the devastating effects of a disaster or major catastrophic event that will impact the community. The Fire Department is responsible for providing critical, life saving services in preventing or minimizing the loss of life and property from fire and natural or man made emergencies. The Police Department ensures the safety of the lives and property of Victoria as well as Esquimalt citizens through the enforcement of municipal bylaws, criminal laws and the laws of British Columbia, the maintenance of law and order, and the prevention of crime. The mandate of the Regulatory and Development Services is to promote, facilitate and enforce general compliance with the provisions of bylaws that pertain to the health, safety and welfare of the community and provide a full range of planning services related to zoning, development permits, variance permits, and current regulatory issues.

(iii) Transportation Services

Transportation Services is responsible for a wide variety of transportation functions such as Parking, Engineering Operations and Streets. Services provided include infrastructure development and maintenance, traffic control, transportation planning, review of land development impacts on transportation, traffic management, pedestrian and cycling issues, on street parking regulations, including street signs and painting as well as traffic signal timing.

(iv) Environmental and Public Health Services

The Environmental and Public Health Services is comprised of four sections in the areas of Solid Waste Services, Storm Drains, Street Cleaning and Public Works. The Solid Waste Collection and Recycling Operations Section is responsible for the collection of household garbage. Storm Drains section provides the design, inspection and technical supervision of civil engineering projects related to the construction and maintenance of the storm drain collection systems to protect public health.

December 31, 2015

20. Segmented Information (Continued)

(iv) Environmental and Public Health Services (Continued)

The Street Cleaning Section is responsible for the collection and disposal of litter and debris from streets, sidewalks and squares. The Public Works department is responsible for the delivery of municipal public works services related to the planning, development and maintenance of roadway systems, the maintenance of parks and open space, and street lighting.

(v) Parks, Recreation and Community Development

Parks is responsible for the maintenance, planning and development of all park facilities such as ornamental gardens, natural ecosystems, sport and entertainment venues and playgrounds for recreational and cultural enjoyment in a beautiful and safe environment; preserves and enhances green spaces on public lands. Recreation Services facilitates the provision of recreation and wellness programs and services through the City's pool, arena, Royal Athletic Park, Community and Seniors' Centres. Community Development co ordinates and leads efforts to enhance our neighbourhoods, foster arts and culture, and works to create a city that is vibrant and people centred. This function also includes the Victoria Conference Centre which is one of the largest conference facilities in BC and plays a significant economic impact on the local economy.

(vi) Community Planning

Community Planning works to achieve the City's community planning goals through the official community plan, neighbourhood plans, special sector and precinct plans, urban design and other policy initiatives. The division is also responsible for the heritage program, downtown vitality and public use of space.

(vii) Water and Sewer Utilities

The Sewer Utility protects the environment and human health from the impacts of liquid wastes generated as a result of human occupation and development in the City. The Water Utility delivers clean, safe and aesthetically pleasing potable water, in accordance with the Provincial Drinking Water Protection Act, to the citizens of the City of Victoria and Township of Esquimalt. The water is for the purpose of domestic consumption and fire fighting.

Certain allocation methodologies have been employed in the preparation of the segmented financial information. The General Fund reports on municipal services that are funded primarily by taxation such as property taxes and other tax revenues. Taxation and payments in lieu of taxes are apportioned to the General Fund services based on budgeted taxation revenue as presented in the financial plan. The allocation to other expenses includes the inter-departmental recoveries of asset charges which results in negative expense balances for certain departments.

The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in Note 1.

20. Segmented Information (Continued)

| 2015 | General Government | Protective Services | Transportation Services | Environmental and Public Health Services | Parks Recreation and Community Development | Community Planning | Water Utility | Sewer Utility | Total |
|--|-----------------------|------------------------|----------------------------|---|--|-----------------------|------------------|------------------|---------------|
| Revenues | | | | | | | | | |
| Taxation | \$ 41,977,168 | \$ 57,764,828 | \$ 5,568,264 | \$ 9,639,247 | \$ 15,937,379 | \$ 1,968,819 | \$ - | \$ 790,445 | \$133,646,150 |
| Goods & services Government | 315,878 | 8,177,665 | 12,192,657 | 3,009,282 | 9,121,979 | 226 | 19,188,762 | 7,176,993 | 59,183,442 |
| transfers | 6,349,734 | 2,183,320 | 9,648,375 | | | | | • | 18,181,429 |
| Other | 10,937,555 | 593,584 | 3,634,187 | (*23) | 324,059 | 3,309,150 | 235,783 | 120,985 | 19,155,303 |
| | 59,580,335 | 68,719,397 | 31,043,483 | 12,648,529 | 25,383,417 | 5,278,195 | 19,424,545 | 8,088,423 | 230,166,324 |
| Expenses | | | | | | | | | |
| Salaries & wages Materials, supplies, | 15,203,182 | 62,017,159 | 11,415,279 | 4,624,480 | 12,153,336 | 2,738,640 | 1,859,140 | 1,654,225 | 111,665,441 |
| & services | 5,765,469 | 3,659,723 | 2,993,074 | 2,059,011 | 8,930,158 | 151,815 | 9,220,115 | 749,754 | 33,529,119 |
| Interest & other | 21,479,160 | 1,704,707 | 2,385,693 | 380,273 | 1,806,061 | 57,056 | 755,787 | 934,519 | 29,503,256 |
| Amortization | 4,833,350 | 1,087,325 | 3,448,762 | 453,606 | 343,959 | >== | 532,559 | 203,541 | 10,903,102 |
| | 47,281,161 | 68,468,914 | 20,242,808 | 7,517,370 | 23,233,514 | 2,947,511 | 12,367,601 | 3,542,039 | 185,600,918 |
| Annual surplus | \$ 12,299,174 | \$ 250,483 | \$ 10,800,675 | \$ 5,131,159 | \$ 2,149,903 | \$ 2,330,684 | \$ 7,056,944 | \$ 4,546,384 | \$ 44,565,406 |

20. Segmented Information (Continued)

| 2014 | General Government | Protective Services | Transportation Services | Environme and Pu He Serv | ıblic an alth Communit | n d y | Community Planning | Water Utility | Sewer Utility | Total |
|--|-----------------------|------------------------|----------------------------|-----------------------------------|---------------------------|-------------|-----------------------|------------------|------------------|---------------|
| Revenues | | | | | | | | | | |
| Taxation | \$ 41,313,773 | \$ 53,067,422 | \$ 5,915,117 | \$ 8,692, | 565 \$ 16,048,347 | \$ | 1,633,376 | \$ - | \$ 787,181 | \$127,457,781 |
| Goods & services Government | 272,660 | 7,541,507 | 11,378,852 | 2,806, | 516 9,072,224 | 62 | 220 | 20,205,038 | 8,510,216 | 59,787,233 |
| transfers | 3,858,841 | 1,872,920 | 9,648,374 | | * | | (*) | (*0 | * | 15,380,135 |
| Other | 9,084,131 | 377,370 | 4,792,229 | | - 1,212,178 | | 2,868,748 | 200,960 | • | 18,535,616 |
| | 54,529,405 | 62,859,219 | 31,734,572 | 11,499, | 081 26,332,749 | | 4,502,344 | 20,405,998 | 9,297,397 | 221,160,765 |
| Expenses | | | | | | | | | | |
| Salaries & wages Materials, supplies, | 14,260,213 | 59,668,010 | 10,835,409 | 4,237, | 12,047,808 | | 2,646,245 | 1,994,829 | 1,617,744 | 107,308,099 |
| & services | 4,533,201 | 3,423,283 | 2,839,191 | 2,223, | 257 8,946,990 |) | 155,489 | 9,181,943 | 659,700 | 31,963,054 |
| Interest & other | 14,985,084 | 2,052,875 | 2,977,687 | 61, | | | 72,418 | 699,178 | 1,008,350 | 24,352,176 |
| Amortization | 5,423,531 | 786,715 | 2,966,132 | 272, | 495 282,800 | | 180 | 499,136 | 175,919 | 10,406,728 |
| | 39,202,029 | 65,930,883 | 19,618,419 | 6,795, | 319 23,772,456 | | 2,874,152 | 12,375,086 | 3,461,713 | 174,030,057 |
| Annual surplus (defici | it) \$ 15,327,376 | \$ (3,071,664) | \$ 12,116,153 | \$ 4,703, | 762 \$ 2,560,293 | \$ | 1,628,192 | \$ 8,030,912 | \$ 5,835,684 | \$ 47,130,708 |

Victoria City Council - 28 Apr 2016

The Corporation of the City of Victoria

Audit Results and Communications
Report to the Committee of the Whole

For the fiscal year ended December 31, 2015

April 25, 2016





BDO Canada LLP Chartered Professional Accountants

500 - 1803 Douglas St. Victoria, BC, V8T 5C3 (250)383-0426 F(250)383-1091

April 25, 2016

Mayor and Council The Corporation of the City of Victoria 1 Centennial Square Victoria, BC V8W 1P6

Dear Members of Council:

We are pleased to present the results of our audit of the financial statements of the Corporation of the City of Victoria (the "City") for the year ended December 31, 2015. The purpose of our report is to summarize certain aspects of the audit that we believe to be of interest to the Members of Council and should be read in conjunction with the draft financial statements.

Our audit and therefore this report will not necessarily identify all matters that may be of interest to the Council in fulfilling its responsibilities.

This report has been prepared solely for the use of the Council and should not be distributed without our prior consent. Consequently, we accept no responsibility to a third party that uses this communication.

We wish to express our appreciation for the co-operation we received during the audit from the City's management and staff that assisted us in carrying out our work. We look forward to discussing the contents of this report and any other matters that you consider appropriate.

Yours truly,

Bill Cox, FCPA, FCA

Partner through a corporation

BDO Canada LLP

Chartered Professional Accountants

BC/



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EXECUTIVE SUMMARY

| Audit Results | Our audit of the financial statements was designed to obtain reasonable, rather than absolute, assurance as to whether the financial statements are free of material misstatement. A detailed description of our audit results has been included on page 7. |
|---|---|
| Status of Audit | As of the date of this final report, we have substantially completed our audit of the December 31, 2015 financial statements pending the completion of the items highlighted below. These items will need to be completed prior to issuance of our audit report on the financial statements: Receipt of the signed management representation letter Subsequent events review through to financial statement approval date Acceptance of financial statements by Council |
| Audit Risks | In accordance with our audit plan, our procedures focused on the following areas that we identified as containing risks of material misstatements: Risk of Management Override Cash and Investments Staff Salaries Tangible Capital Assets and Accumulated Amortization Employee Future Benefits Deferred Revenue and Government Grants Contaminated Sites We have summarized the results of our audit procedures for each of these risk areas, beginning on page 7 of this report. |
| Internal Control Over Financial Reporting | We did not identify any significant deficiencies in internal controls over financial reporting during the year ended December 31, 2015 that we considered to be material weaknesses. |
| Fraud and Illegal Activities | We developed procedures within our audit plan as recommended by CAS 240 - The Auditor's Responsibilities Relating to Fraud in an Audit of Financial Statements. Based on these procedures, we have not encountered any illegal activities or fraudulent events with respect to the City. |
| Significant Events | As of the date of this letter, we have not identified any significant events which we believe should be brought to your attention. |
| Significant Accounting Policies | The City's significant accounting policies are listed in the financial statements. We believe management's selection of accounting policies is appropriate under Canadian public sector accounting standards. |



| Accounting estimates are an integral part of the financial statements and are based on management's current judgments. These judgments are based on knowledge and experience about past and current events, assumptions about future events and interpretations of the financial reporting standards. Our comments on the significant estimates included in the financial statements are included on page 9 of this report. Our final materiality level of \$3,300,000 did not change from our planning materiality of \$3,300,000 in our audit planning letter presented to the Council on February 9, 2016. There are no unadjusted misstatements for the year ended December 31, 2015. There were no year end audit adjustments. Disclosures There are no material omissions with respect to the disclosures in the financial statements for the year ended December 31, 2015 that we have noted. Independence We have developed appropriate safeguards and procedures to mitigate threats to our independence. Canadian generally accepted auditing standards (GAAS) no longer require that we communicate formally to you in regard to independence matters, however, we consider it to be a good practice. As such, we would report to you regarding all relationships between the City and our firm that, in our professional judgment, may reasonably be thought to bear on our independence. We confirmed our independence to the Council for the year ended December 31, 2015 in our Planning Report dated February 9, 2016. We confirm that we are still independent as of the date of this letter. Representation Letter A draft version of the representation letter to be signed by management is included in Appendix C. We intend to issue an unmodified audit report on the financial statements for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are acceptance the Council. | | |
|--|----------------------------|---|
| ## Materiality of \$3,300,000 in our audit planning letter presented to the Council on February 9, 2016. There are no unadjusted misstatements for the year ended December 31, 2015. There were no year end audit adjustments. Disclosures There are no material omissions with respect to the disclosures in the financial statements for the year ended December 31, 2015 that we have noted. Independence We have developed appropriate safeguards and procedures to mitigate threats to our independence. Canadian generally accepted auditing standards (GAAS) no longer require that we communicate formally to you in regard to independence matters, however, we consider it to be a good practice. As such, we would report to you regarding all relationships between the City and our firm that, in our professional judgment, may reasonably be thought to bear on our independence. We confirmed our independence to the Council for the year ended December 31, 2015 in our Planning Report dated February 9, 2016. We confirm that we are still independent as of the date of this letter. Representation Letter A draft version of the representation letter to be signed by management is included in Appendix C. We intend to issue an unmodified audit report on the financial statements for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are | Estimates | are based on management's current judgments. These judgments are based on knowledge and experience about past and current events, assumptions about future events and interpretations of the financial reporting standards. Our comments on the significant estimates included in the financial |
| financial statements for the year ended December 31, 2015 that we have noted. Independence We have developed appropriate safeguards and procedures to mitigate threats to our independence. Canadian generally accepted auditing standards (GAAS) no longer require that we communicate formally to you in regard to independence matters, however, we consider it to be a good practice. As such, we would report to you regarding all relationships between the City and our firm that, in our professional judgment, may reasonably be thought to bear on our independence. We confirmed our independence to the Council for the year ended December 31, 2015 in our Planning Report dated February 9, 2016. We confirm that we are still independent as of the date of this letter. Representation Letter A draft version of the representation letter to be signed by management is included in Appendix C. We intend to issue an unmodified audit report on the financial statements for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are | Adjustments and Unadjusted | materiality of \$3,300,000 in our audit planning letter presented to the Council on February 9, 2016. There are no unadjusted misstatements for the year ended December 31, 2015. |
| threats to our independence. Canadian generally accepted auditing standards (GAAS) no longer require that we communicate formally to you in regard to independence matters, however, we consider it to be a good practice. As such, we would report to you regarding all relationships between the City and our firm that, in our professional judgment, may reasonably be thought to bear on our independence. We confirmed our independence to the Council for the year ended December 31, 2015 in our Planning Report dated February 9, 2016. We confirm that we are still independent as of the date of this letter. Representation Letter A draft version of the representation letter to be signed by management is included in Appendix C. We intend to issue an unmodified audit report on the financial statements for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are | Disclosures | financial statements for the year ended December 31, 2015 that we have |
| Letter included in Appendix C. Conclusion We intend to issue an unmodified audit report on the financial statements for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are | Independence | threats to our independence. Canadian generally accepted auditing standards (GAAS) no longer require that we communicate formally to you in regard to independence matters, however, we consider it to be a good practice. As such, we would report to you regarding all relationships between the City and our firm that, in our professional judgment, may reasonably be thought to bear on our independence. We confirmed our independence to the Council for the year ended December 31, 2015 in our Planning Report dated February 9, 2016. We confirm that we are still |
| for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are | | |
| | Conclusion | for the year ended December 31, 2015 once the outstanding items referred to above are satisfactorily resolved and the financial statements are |



INDEPENDENCE

We have confirmed our independence to the Council for the year ended December 31, 2015 in our Planning Report dated February 9, 2016. We confirm that we are still independent as of the date of this letter.

MATERIALITY

Misstatements, including omitted financial statement disclosures, are considered to be material if they, individually or in aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

We communicated to you our planning materiality levels in our Planning Report to the Council. Our materiality levels did not change from our audit planning letter presented to the Council on February 9, 2016. Final materiality was \$3,300,000 based on 1.5% of normalized revenues.

There were no corrected and uncorrected misstatements identified during our audit which we determined to be above "clearly trivial". Misstatements are considered to be clearly trivial for purposes of the audit when they are inconsequential both individually and in aggregate.

AUDIT FINDINGS

Based on our knowledge of the City's operations, our past experience in similar organizations, and knowledge gained from management and the Council, we have identified the following significant risks; those risks of material misstatement that, in our judgment, require special audit consideration.

Significant risks arise mainly because of the complexity of the accounting rules, the extent of estimation and judgment involved in the valuation of these financial statement areas, and the existence of new accounting pronouncements that affect them.

As part of our ongoing communications with you, we are required to have a discussion on our views about significant qualitative aspects of the City's accounting practices, including accounting policies, accounting estimates and financial statement disclosures.



ACCOUNTING AND AUDIT MATTERS

Management Override of Controls

Risk

Management is in a unique position to perpetrate fraud because of management's ability to directly or indirectly manipulate accounting records, and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.

This risk is required for all audits pursuant to Canadian audit standards.

Approach

We tested the appropriateness of journal entries recorded in the general ledger and other adjustments made in the preparation of the financial statements.

Results

All audit testing in this area was executed as planned and no errors were noted.

Cash and Investments

Risk

Due to its nature, cash and investments are almost always considered to be a risk area in any audit.

Approach

We reviewed the year end reconciliations and obtained third party confirmations.

Results

All audit testing in this area was executed as planned and no errors were noted.

Staff Salaries

Risk

A significant single type of expenditure that cover many employees and departments. As a municipality, this figure is often of particular interest to financial statement users (taxpayers).

Approach

We applied computer audit testing to analyze all payroll transactions in the year. We performed system testing, tests of controls and analytical review of staff salaries.

Results

All audit testing in this area was executed as planned and no errors were noted.



Tangible Capital Assets and Accumulated Amortization

Risk

Estimates of the useful lives of tangible capital assets owned by the City require regular evaluation to determine if they are still appropriate. This involves a high level of estimation and coordination of the finance department with other departments.

Approach

We performed tests of control for appropriate authorization of purchases combined with substantive testing of additions and disposals and amortization calculations.

We reviewed the useful lives of existing assets for reasonableness.

Results

All audit testing in this area was executed as planned and no errors were noted.

Employee Future Benefits

Risk

These amounts represent the liability owed to the City's employees for their post-employment benefits. This is a complex area that requires estimation and reliance on actuarial experts.

Approach

We reviewed the actuarial reports and audited significant assumptions.

We reviewed all financial statement disclosures and ensured the information was appropriately presented.

Results

All audit testing in this area was executed as planned and no errors were noted.

Deferred Revenue and Government Grants

Risk

There is a risk that revenue may be incorrectly deferred into future periods or vice versa.

Approach

We reviewed a sample of deferred revenue balances by examining supporting documentation to validate the accounting treatment.

We reviewed grant agreements to ensure that revenue is being recognized in accordance with latest revenue recognition standards.

We reviewed minutes to determine whether any contributions received should be deferred and whether any grants had not yet been recorded.

Results

All audit testing in this area was executed as planned and no errors were noted.



Contaminated Sites

Risk

The City is required to adopt the new standard PS 3260 - Contaminated Sites for the current year financial statements. There is a risk that the standard may not be correctly applied, leading to a liability not being completely or accurately accounted for.

Approach

We reviewed management's process to identify and estimate any obligations under the standard.

We reviewed all financial statement disclosures and ensured the implementation of the new standard was appropriate.

Results

All audit testing in this area was executed as planned.

There was no liability to the City as a result of the new standard. The financial statement disclosures were appropriate.

SIGNIFICANT ACCOUNTING ESTIMATES

Management is responsible for determining the City's significant accounting policies. The choice between accounting policy alternatives can have a significant effect on the financial position and results of the organization. The application of those policies often involves significant estimates and judgments by management. Based on the audit work that we have performed, it is our opinion that the estimates in the financial statements are reasonable and the disclosures relating to accounting estimates are in accordance with Canadian public sector accounting standards.

UNADJUSTED DIFFERENCES

There were no significant unadjusted differences or disclosure omissions identified through the course of our audit engagement.

AUDIT ADJUSTMENTS

There was no adjusting entries proposed as a result of our audit, however we did propose several adjustments to the disclosures in the financial statements. To increase the readability and transparency to Council, ratepayers and other users, changes were made to several notes. These changes included structural adjustments to the long-term debt note, employee future benefit liability note, taxation note as well as the financial plan note and minor adjustments to others.

There was also assistance provided in recording the sale of the 120 Gorge Road East property. The application of the accounting standards and presentation of the transaction was developed in concert with our team.

MANAGEMENT REPRESENTATIONS

During the course of our audit, management made certain representations to us. representations were verbal or written and therefore explicit, or they were implied through the financial statements. Management provided representations in response to specific queries from us, as well as unsolicited representations. Such representations were part of the evidence gathered by us to be able to draw reasonable conclusions on which to base our audit opinion. These representations were documented in our audit working papers through memoranda of discussions with management, as well as by written representations received from management. A copy of the representation letter we have requested from management is included in Appendix C of this report.



FRAUD DISCUSSION

Canadian auditing standards require us to discuss fraud risk with the Council on an annual basis. We discussed it in our Planning Report dated February 9, 2016. Currently, we are not aware of any actual, suspected or alleged fraud. If you aware of any instances of actual, suspected or alleged fraud affecting the City since the date of our previous discussion, please advise us at bcox@bdo.ca.

AUDITOR'S RESPONSIBILITIES FOR DETECTING FRAUD

We are responsible for planning and performing the audit to obtain reasonable assurance that the financial statements are free of material misstatements, whether caused by error or fraud.

The likelihood of not detecting a material misstatement resulting from fraud is higher than the likelihood of not detecting a material misstatement resulting from error, because fraud may involve collusion as well as sophisticated and carefully organized schedules designed to conceal it.

During our audit, we performed the following procedures in order to fulfill our responsibilities:

- Inquire of management, Council, and others related to any knowledge of fraud, suspected fraud or alleged fraud;
- Perform disaggregated analytical procedures and consider unusual or unexpected relationships identified in the planning of our audit;
- Incorporate an element of unpredictability in the selection of the nature, timing and extent of our audit procedures; and
- Perform additional required procedures to address the risk of management's override of controls including;
 - Test internal controls designed to prevent and detect fraud;
 - Examine a sample of journal entries and other adjustments for evidence of the possibility of material misstatement due to fraud;
 - Review accounting estimates for biases that could result in material misstatements due to fraud, including a retrospective review of significant prior years' estimates; and
 - Evaluate the City's rationale for significant unusual transactions.



INTERNAL CONTROL MATTERS

During the course of our audit, we performed the following procedures with respect to the City's internal control environment:

- Documented operating systems to assess the design and implementation of control activities that were relevant to the audit.
- Discussed and considered potential audit risks.

The results of these procedures were considered in determining the extent and nature of substantive audit testing required.

We are required to report to you in writing, significant deficiencies in internal control that we have identified during the audit. A significant deficiency is defined as a deficiency or combination of deficiencies in internal control that, in the auditor's professional judgment, is of sufficient importance to merit the attention of those charged with governance.

As the purpose of the audit is for us to express an opinion on the City's financial statements, our audit cannot be expected to disclose all matters that may be of interest to you and, as a result, the matters reported may not be exhaustive. As part of our work, we considered internal control relevant to the preparation of the financial statements such that we were able to design appropriate audit procedures. This work was not for the purpose of expressing an opinion on the effectiveness of internal control.

DEFICIENCIES IN INTERNAL CONTROL

| Deficiency | Issue and Impact | |
|-------------|------------------|--|
| None noted. | None noted. | |

While there are no significant deficiencies in internal controls noted, we do take the opportunity to comment on non-critical matters in our management letter that is included in Appendix D.



APPENDIX A - Other Required Communications

| Required Communication | Audit Planning Presentation | Audit Results Presentation | Auditor Comments |
|--|-----------------------------------|-------------------------------|---|
| Our responsibilities under Canadian Auditing Standards (CAS) | ✓ | | Included in our engagement letter dated November 24, 2015. |
| 2. Our audit strategy and audit scope | ✓ | | Included in our Planning Report which was presented to the Council on February 9, 2016. |
| 3. Fraud risk factors | √ | | Included in our Planning Report which was presented to the Council on February 9, 2016. |
| 4. Going concern matters | | ✓ | None. |
| 5. Significant estimates or judgments | | ✓ | See Page 9. |
| 6. Audit adjustments | | ✓ | None noted. |
| 7. Unadjusted differences | | ✓ | None noted. |
| 8. Omitted disclosures | | ✓ | None noted. |
| 9. Disagreements with management | | √ | There were no disagreements with management. |
| 10. Consultations with other accountants or experts | | ✓ | No external experts were consulted during this engagement. |
| 11. Major issues discussed with management in regards to retention | | ✓ | None. |
| 12. Significant difficulties encountered during the audit | | ✓ | No significant difficulties were encountered during our audit. |
| 13. Significant deficiencies in internal control | | ✓ | No significant deficiencies were noted. |



| Required Communication | Audit Planning Presentation | Audit Results Presentation | Auditor Comments |
|--|-----------------------------------|-------------------------------|--|
| 14. Material written communication between BDO and management | | ✓ | No material written communications were noted. |
| 15. Any relationships which may affect our independence | ✓ | ✓ | No independence issues noted. |
| 16. Any illegal acts identified during the audit | | ✓ | No illegal activities identified through the audit process. |
| 17. Any fraud or possible fraudulent acts identified during the audit | ✓ | ✓ | No fraud identified through the audit process. |
| 18. Significant transactions with related parties not consistent with ordinary business operations | | ✓ | None noted. |
| 19. Non-compliance with laws or regulations identified during the audit | | √ | No legal or regulatory non-compliance matters were noted as part of our audit. |
| 20. Limitations of scope over our audit, if any | | ✓ | None. |
| 21. Written representations made by management | | ✓ | See Appendix C. |
| 22. Any modifications to our opinion, if required | | ✓ | Please see our draft independent auditor's report included in Appendix B. |



APPENDIX B - Draft Independent Auditor's Report

INDEPENDENT AUDITOR'S REPORT

To the Mayor and Council of the Corporation of the City of Victoria

We have audited the accompanying financial statements of the Corporation of the City of Victoria, which comprise the Statement of Financial Position as at December 31, 2015, and the Statements of Operations, Change in Net Financial Assets and Cash Flow for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements present fairly in all material respects, the financial position of the Corporation of the City of Victoria as at December 31, 2015 and its results of operations, cash flows and changes in net financial assets for the year then ended, in accordance with Canadian public sector accounting standards.

Other Matters

The comparative figures presented in these financial statements for the year ended December 31, 2014 were audited by another firm of Chartered Professional Accountants who expressed an unmodified opinion in their report dated April 24, 2015.

Chartered Professional Accountants Victoria, British Columbia April 21, 2016



APPENDIX C - Representation Letter

Date of Council Approval

BDO Canada LLP Chartered Professional Accountants 1803 Douglas Street - Fifth Floor Victoria, BC V8T 5C3

Dear Sirs/Mesdames:

This representation letter is provided in connection with your audit of financial statements of the Corporation of the City of Victoria (the "City") for the year ended December 31, 2015, for the purpose of expressing an opinion as to whether the financial statements present fairly, in all material respects, the financial position as at December 31, 2015, and the results of operations and cash flows for the year ended December 31, 2015 of the City in accordance with Canadian public sector accounting standards.

We confirm that to the best of our knowledge and belief:

Financial Statements

- 1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement dated November 24, 2015, for the preparation of the financial statements in accordance with Canadian public sector accounting standards, in particular the financial statements are fairly presented in accordance therewith.
- 2. Significant assumptions used by us in making accounting estimates, including those measured at fair value are reasonable.
- 3. Related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of Public sector accounting standards.
- 4. All events subsequent to the date of the financial statements and for which Public sector accounting standards require adjustment or disclosure have been adjusted or disclosed.
- 5. The financial statements of the City use appropriate accounting policies that have been properly disclosed and consistently applied.

Information Provided

- 6. We have provided you with:
 - access to all information of which we are aware that is relevant to the preparation of the financial statements, such as records, documentation and other matters;
 - additional information that you have requested from us for the purpose of the audit; and
 - unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
- 7. We are responsible for the design, implementation and maintenance of internal controls to prevent, detect and correct fraud and error, and have communicated to you all deficiencies in internal control of which we are aware.



- 8. The minute books of the Council are a complete record of all meetings and resolutions of the Council throughout the year and to the present date.
- 9. We have disclosed to you all significant matters contained in the minutes of all meetings and resolutions of Council throughout the year and to the present date.
- 10. All transactions have been recorded in the accounting records and are reflected in the financial statements.
- 11. We have disclosed to you all known instances of non-compliance or suspected noncompliance with laws and regulations whose effects should be considered when preparing financial statements.
- 12. We have identified to you:
 - guarantees;
 - indemnifications against damages, liabilities, costs, charges or expenses suffered or incurred by officers or directors as a result of their service, and/or by any subsidiaries;
 - non-monetary transactions and transactions for no consideration.
- 13. We have disclosed to you the identity of the entity's related parties and the related party relationships and transactions of which we are aware.
- 14. We are aware of the environmental laws and regulations that impact the City and we are in compliance. There are no known environmental liabilities or contingencies that have not been accrued for or disclosed in the financial statements.

Fraud and Error

- 15. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud, and have determined such risk to be low.
- 16. We have disclosed to you all information in relation to fraud or suspected fraud that we are aware of and that affects the entity and involves:
 - management;
 - employees who have significant roles in internal control; or
 - others where the fraud could have a material effect on the financial statements.
- 17. We have disclosed to you all information in relation to allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, analysts, regulators, or others.
- 18. The effects of unadjusted misstatements are immaterial, both individually and in the aggregate, to the financial statements taken as a whole.



Existence, Completeness and Valuation of Specific Financial Statement Balances

- 19. There are no pledges or assignments of assets as security for liabilities except as disclosed in the financial statements.
- 20. All financial instruments have been appropriately recognized and measured in accordance with Public sector accounting standards. Significant assumptions used in arriving at fair value of financial instruments are reasonable and appropriate in the circumstances.
- 21. Where the value of any asset has been impaired, an appropriate provision has been made in the financial statements or has otherwise been disclosed to you.
- 22. The employee future benefit costs, assets and obligation have been determined, accounted for and disclosed in accordance with Canadian public sector accounting standards. The source data and plan provisions provided are complete and accurate. The plans included in the valuation are complete. The determination of the discount rate and the use of specific actuarial assumptions are our best estimate assumptions. We feel that the extrapolations are accurate and have properly reflected the effects of changes and events occurring subsequent to the most recent valuation that had a material effect on the extrapolation.

General Representations

- 23. The nature of all material uncertainties have been appropriately measured and disclosed in the financial statements, including all estimates where it is reasonably possible that the estimate will change in the near term and the effect of the change could be material to the financial statements.
- 24. There were no direct contingencies or provisions (including those associated with guarantees or indemnification provisions), unusual contractual obligations nor any substantial commitments, whether oral or written, other than in the ordinary course of business, which would materially affect the financial statements or financial position of the City, except as disclosed in the financial statements.
- 25. We have informed you of all outstanding and possible claims, whether or not they have been discussed with legal counsel. Since there are no outstanding or possible claims, no disclosure is required in the financial statements.
- 26. We confirm that there are no derivatives or off-balance sheet financial instruments held at year end that have not been properly recorded or disclosed in the financial statements.
- 27. We have disclosed to you all significant customers and/or suppliers of the organization who individually represent a significant volume of business with the organization. We are of the opinion that the volume of business (sales, services, purchases, borrowing and lending) done by the City with any one party is not of sufficient magnitude that discontinuance would have a material negative effect on the ongoing operations of the organization.
- 28. There have been no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.
- 29. We confirm that operating segments are appropriately identified and disclosed in accordance with Canadian public sector accounting standards.
- 30. No significant matters, other than those disclosed in the financial statements, have arisen that would require a restatement of the comparative financial statements.



31. We have disclosed to you all information related to current and historical properties owned by the City and confirm that there is no material liability to remediate properties to environmental standards.

| Yours truly, | |
|--------------|----------|
| Signature | Position |
| Signature | Position |



APPENDIX D - Management Letter

Direct Line: 604-443-4716 E-mail: bcox@bdo.ca

April 25, 2016

Susanne Thompson, CPA, CGA, Director of Finance The Corporation of the City of Victoria 1 Centennial Square Victoria, BC V8W 1P6

Dear Ms. Thompson:

As your external auditors, we are engaged to provide an audit opinion on your year end financial statements. An external audit requires testing of transactions and balances and review of those internal control systems upon which we may place reliance. A positive opinion on the financial statements does not necessarily mean that your internal control systems are all operating effectively. This is because we review only those internal control systems where we feel that failure in those systems could result in a material error on the financial statements. With those systems that we do review, our focus is on the assertions necessary to meet our financial statement audit objectives.

Our review of systems, transactions and balances as well as discussions with staff at various levels gives us a unique insight into your operations. While conducting this work we make note of items that come to our attention where we feel that improvement could be made or alternatives could be considered. We are fortunate in that we work with a great number of clients and observe a wide variety of processes. We see firsthand any procedures that are emerging as best practices.

As matters come to our attention, we make note of these for subsequent follow-up. For minor matters we discuss directly with the staff involved. More important matters are brought forward in this letter (known as a management letter).

It is worth noting that we have management letter comments for virtually all audits of all clients. The existence of points does not mean that there are significant problems with your systems or staff. They are just recommendations to make good systems better.

Current Year Observations

1. Timely Completion and Review of Reconciliations

We noted during audit testing that the reconciliations for permits receivable were not completed on a timely basis and the review of the reconciliation was not formally documented. We observed that the reconciliation for January to March 2015 was performed in February 2016 and the reconciliation for April to December 2015 was completed in March 2016. Neither of these reconciliations had indication of review by a second person.

Preparing reconciliations so long after the fact decreases their effectiveness. Any potential fraud or errors may not be identified and rectified in a timely manner.



Recommendation

We recommend that the City implement procedures to ensure completion and review of reconciliations should be performed at least every quarter. The reconciliations should also have evidence that they have been reviewed another person independent of the process.

Management Comments

While review of balance sheet transactions does occur to support reporting accuracy, City staff agree that completion and review of reconciliations are required on a timely basis. This has been identified as an opportunity for cross-training and a greater variety of resources have been made available to meet monthly or quarterly reconciliation deadlines. Additionally, staff are pursuing enhancement of software utilization to increase functionality and explore reporting tools available to realize efficiencies.

2. Deferral of Building Permits

We noted that almost all building permits were reviewed by staff for the level of completion and deferred based on the assessed level. Due to the size of the list and varying values of the permits, this is a time consuming process.

Recommendation

We recommend that the City increase the threshold level for permit values that require review at year end. A significant number of Items above the current threshold do not have a significant impact to the reported results and do not benefit from review.

Management Comments

The City currently has a minimum threshold in place of \$10,000 construction value, resulting in a year end review of all outstanding permits with a value exceeding \$125.00. Based on feedback from the external auditors, the minimum threshold for year end deferral has been increased to \$50,000 construction value.

3. Conflict of Interest Policy - Go Beyond the Legal Requirement

Conflict interest requirements already exist in legislation. The Financial Disclosure Act requires that members of Council as well as employees appointed by Council (generally senior management) make written disclosure of their corporate holdings, business interests, other organizations which may compensate them, and their interests in lands. These disclosures must be updated yearly. The Community Charter contains an entire Division on Conflict of Interest, however this applies only to Council members and deals mostly with participation in meetings, prohibition against influence and disclosure of gifts and contracts.

These legal requirements are important and set the right tone for consideration of conflict of interest in government. However, best practice would be to go beyond these baseline requirements to enhance openness and transparency at the municipality. Best practice would require that an in-house conflict of interest policy be developed and regularly reviewed.

One of the most difficult areas when dealing with conflicts and with putting into policy is the area of "perceived conflicts". A perceived conflict exists where the actual technicalities of the situation might not yield a conflict, yet the general public, who would not have access to the technical details, would perceive that there may be a conflict situation. A perceived conflict really should be treated on par with an actual conflict unless there can be certainty that the conflict can be effectively managed.



A perceived conflict can be managed by:

- Being open and transparent in regard to the situation.
- Developing plans to manage the conflict. This can be done a variety of ways, but often involves removing the individual from any of the decision making in regard to the transaction or business dealing.
- Publicly explaining how the conflict is to be managed and how it will be assessed whether the management of the conflict is succeeding.

The policy on conflict of interest should include at least the following points:

- Description of who is covered by the policy (which likely would be all council members and all staff)
- Definition of what a conflict of interest is
- Explanation of a perceived conflict, how it would be treated on par with a real conflict unless it can be managed
- Description of how a perceived conflict could be managed
- Requirement for all Council and staff to declare any conflicts or perceived conflicts as early in the process as could reasonably be expected
- Agreement from all Council and staff that they will abide by the conflict of interest rules and the result may be lost business for organizations they are directly or indirectly connected to
- Maintenance of a centralized listing of all conflicts that result from both the required statutory disclosures and as a result of this policy
- Development of a form outlining highlights of the policy for review by suppliers and potential suppliers. Suppliers should sign this form and confirm that they will advise the municipality as soon as they become aware of any potential for conflict.
- Identification of a key senior staff member independent of finance and procurement who
- Address questions that Council and staff may have in regard to the policy
- Address questions that suppliers may have in regard to the policy
- Address questions that may come from concerned third parties in regard to conflicts
- Creation of document conferring agreement to abide by the policy that should be signed annually by all Council and staff (this is important both as a reminder and to enhance compliance)
- Establishment of procedures for resolving allegations of conflict of interest particularly how to deal with any contracts that may already be in process

The City already has processes and procedures that cover many of the above noted matters. However, it would be beneficial for the Municipality to codify the procedures, supplement where necessary, and create a formal written policy. As noted above, explicit signing of compliance of the policy by both Council/staff and suppliers is also key to success in this area.

Management Comments

A new Purchasing Policy was approved by Council on April 7 which includes a Standards of Conduct clause that addresses conflict of interest as it relates to procurement.

A Conflict of Interest Policy applicable to staff is in place. We are in the process of developing a conflict of interest declaration form and process for staff.



4. Use of Project Management Framework for Large Capital Projects

Creation and management of infrastructure is one of the most important tasks of any local government. Any decision to create or replace a significant piece of infrastructure has to be described as a major decision. Much work goes on throughout the organization in regards to planning, engineering, finding funding sources and many other details related to getting the project together. Many of the key decisions made throughout the process are documented through staff reports, Council and Committee discussions and other methods. Some of the rationale behind the decisions remains mainly in the memories of the individuals involved.

The use of a formal project management framework for any large capital project is quickly becoming a best practice. Several advantages accrue from formalizing the process:

- Helps guard against "scope creep". This is one of the most significant benefits as it is common for projects to expand as staff, Council and the community get behind them. Or perhaps, for example, an additional funding source is found that may allow for spending of 50 cent dollars and it seems to be a "no brainer" to expand the project to take advantage of these relatively cheap dollars. But the result may be that the framework may not still hang together if it were to be reanalyzed.
- Helps provide a source for enhancing "corporate memory". "Corporate memory" is data, information and knowledge gathered over the course of an organization's existence. It exists in written documentation and electronic databases and also in the memories of senior management and key staff. With post baby-boomer staff expected to have much more varied careers with more employers, corporate memory is expected to be more difficult to maintain. The problem is more acute in local government where timeframes involving infrastructure are much longer than those of business decisions in the non-government world. Formalized project management frameworks help keep record of the decisions made along with the rationale for how they were made.
- Helps to take the politics out of decisions. The formalization of the plans and impartial
 analysis of the risks and benefits allows staff, Council and taxpayers to focus on the facts.

Use of a formal project management framework does not have to create a great deal of extra work. In fact, the vast majority of the information for the framework will already exist in reports from consultants, staff reports, notes from management meetings, and other existing sources. The framework pulls all this information together and allows for review for consistency and an overall analysis of the risks and benefits of the projects.

The framework should include at least the following items:

- Clear definition of project scope, schedule and budget.
- Analysis of the key risk areas and how plans mitigate those risks.
- Definition of degree of change that would require creation of a new or framework. For example, if budgeted expenditure changes by more than 10% the framework must be completely updated.
- Purpose of the project, why it is needed, how it will benefit current and future stakeholders.
- Rationale behind the use of procurement process (eg. Design/Build, Public/Public partnership, Private/Public partnership, etc.)
- Rationale in regard to choice of key supplier(s) including summaries from results of public procurement processes.
- Rationale in regard to the funding choices used including discussion as to inter-generational equity.
- Enumeration of the project team and the team leader and champion.
- Analysis of alternatives and key reasons why they were felt to be not worthy.
- Key decision points along the way (and documentation of decisions made with their rationale as they are made)
- Determination of key performance measures how will it be determined if the project is a success?
- Results at conclusion of project including documentation of "lessons learned" that will benefit future projects and decision making.



Post-completion follow-up plans (to review at later date(s) (perhaps 1,3 and 5 years postcompletion) to determine if project is operating at plans and what new lessons may be learned as a result.

As noted, the City presently undertakes most of the above in regard to its major capital projects. However, the underlying information exists in various sources. We recommend that the information be collected into a formal project management framework. It may be helpful to develop a project management framework that contains placeholders for the above-noted elements to facilitate the preparation of future frameworks.

Management Comments

As pointed out by the auditors, the City currently undertakes many of the components outlined, but not in a holistic way. The City has started using business cases for some capital projects to outline options for Council's consideration, and project charters are used as a project management tool that identifies scope, timelines and milestones, budget etc. A lessons learned policy is also being developed.

In addition, the City is currently in the process or establishing a more robust Project Management (PM) framework for all City projects, in order to achieve better value for money, improved efficiency, improved quality and higher levels of sustainability (triple bottom line). This framework aims to tie all relevant projects into a single, coherent system, including governance, structure, roles/responsibilities, information, documentation, decisions and actions. This framework is being developed using principles of full lifecycle management and sustainability, which is to suggest that projects decisions will be robustly analyzed against total life-cycle cost, environmental and social benefits/impacts, from project conception and beyond project close-out.

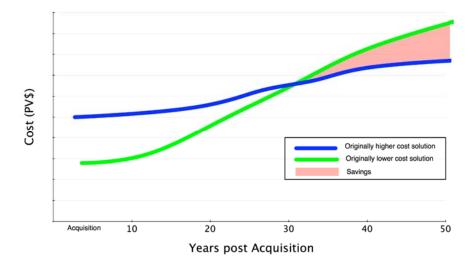
The processes, plans and policies that are included in this framework will be proportional to project complexity, and will include governance and planning tools such as project initiation, business case information, project charter, project plan, risk management plans, procurement and funding plans, performance management plans, progress and communications, lessonslearned and associated records. It is intended that these system templates and processes will start being implemented in projects in 2016, using a philosophy of continual improvement to drive enhancements in the future.

5. Lifecycle Costing

Lifecycle costing is a process to determine the sum of all costs associated with an asset purchase, replacement or major upgrade that includes not just the original cost but also costs of operation, costs of required future maintenance and disposal costs. As individuals we make intuitive assessments of these costs when considering major purchases such as automobiles or homes. Governments also make assessments of these costs when purchasing infrastructure. However, the degree of diligence applied to post-acquisition costs is usually much less than that applied to the acquisition cost itself.

The following graph illustrates the concept of lifecycle costing. In this graph, the lines represent the cumulative cost (on a present value basis) of two different options. The "green" option is initially lower cost, but over time ends up costing considerably more than the "blue" option. The salmon coloured area shows the savings that could have been had by choosing the option that was initially higher cost.





Best practice around lifecycle costing involves formalizing the considerations for all the costs of the asset and building this into the business case. Importantly, sufficient diligence should be put into review and analysis of the post-acquisition costs. In the hypothetical graphed example above, the post-acquisition costs of the originally lower cost solution are more than twice those of the initial acquisition costs (on a discounted, present value basis). With this type of asset there should be as much diligence put into the post-acquisition costs as to the acquisition costs. For other types of assets the post-acquisition costs may be minimal and in those situations lower diligence in regard to review of post-acquisition costs may be warranted.

Applying diligence to review of projected post-acquisition costs can be difficult. Too frequently all that is considered are the supplier's estimates. Given the supplier's motives to land a sale, these estimates have to be challenged. This can be done by researching sources such as:

- Peer municipalities who have used similar asset/infrastructure of this supplier
- Peer municipalities who have used asset/infrastructure of another supplier but of similar design
- Consulting engineers, architects, quantity surveyors and other professionals
- Trade journals and industry publications

In cases where the technology is new, it may be difficult to verify estimates. In such circumstances it may be worthwhile to insist on longer warranty periods by supplier and/or guarantees as to the maximum future operating or maintenance cost level - even if such guarantees come at a cost.

The City currently undertakes much of the above in consideration of lifecycle costs. However, this information is not brought together formally and is not explicitly discussed as part of the business case for major infrastructure projects. We recommend that this process be formalized by ensuring that all key considerations are documented, estimates tested and verified through third party research. The development of a template for lifecycle costing review would be beneficial as it would help ensure that all appropriate considerations were made as part of the lifecycle costing review.

Management Comments

Currently, lifecycle costing is done as part of master planning which informs the projects that are included in the capital plan. Lifecycle costing is also part of the planned project management framework as outlined above.



6. Employee Code of Conduct in Regard to Fraud and Illegal Acts

Establishing the right "tone at the top" is an important part of organizational culture. Innovation requires a high degree of trust and employee empowerment. It may seem counter-intuitive, but an employee code of conduct in regard to fraud and illegal acts can be beneficial in this area. It says "we trust you to do the right thing" but also to "remember what our corporate values are".

We recommend that you consider implementing an ethical behavior/code of conduct agreement. Trust and collaboration are essential prerequisites for innovation. Developing and committing to agreements that set out appropriate behaviours can enhance public confidence in the integrity of public employees. Such agreements can address values, duty of care, legal compliance, ethical conduct, confidentiality, and other standards that build trust in the work performed by local governments and the services they deliver. It reminds employees not to "look the other way" if they see someone else in the organization abusing the trust placed in them.

As we noted above in regard to conflict of interest policy, to be most valuable the code of conduct should be signed annually. The annual review of the document refreshes the employee's memory of the speciics of the policies as well as the overriding fact that the policies continue to exist. The act of signing the agreement creates a human behavior that makes it much more likely to be followed.

Management Comments

The City has a "Respectful Workplace" policy in place that addresses conduct in the workplace, however it does not include all the components outlined by the auditors. In addition, a "Serious Complaints" policy which outlines a process for employees to identify inappropriate activities is also in place.

Currently, a Code of Conduct Policy applicable to staff is in the process of being developed and is in draft form.

This communication is prepared solely for the information of management and those charged with governance and is not intended for any other purposes. We accept no responsibility to a third party who uses this communication.

We would like to express our appreciation for the co-operation and assistance which we received from you, Laurel Westinghouse, Jill McQuade, Layla Monk and the rest of the finance department during the course of the audit.

We shall be pleased to discuss with you further any matters mentioned in this letter at your convenience.

Yours truly,

Bill Cox, FCPA, FCA

Partner through a corporation

BDO Canada LLP

Chartered Professional Accountants

BC/

cc: Council

Appendix C

City of Victoria - Operating Budget Revenues For the Twelve Months Ending December 31, 2015

| | Actual | Budget | Variance | % | Explanation |
|--|-------------|-------------|------------------|------|---|
| Citizen Engagement and Strategic Planning | 15,427,647 | 15,824,800 | (397,153) | 97% | Lower than expected fine revenue offset by favourable parkade and parking meter revenue |
| Deputy City Manager | | | | | parameter in the second |
| Arts, Culture & Events | 197,224 | 187,850 | 9,374 | 105% | Increased events and filming |
| Legislative and Regulatory Services | 226,652 | 210,850 | 15,802 | 107% | Increased dog licences |
| Bylaw Enforcement Third Party Billing | 66,271 | | 66,271 | | Offsetting expenditures |
| Real Estate | 1,439,509 | 1,506,093 | (66,584) | 96% | Budget for 812 Wharf Street was based on PCC's numbers, the reduced revenue is offset by reduced costs |
| Victoria Conference Centre (VCC) | 4,064,728 | 3,955,600 | 109,128 | 103% | Increased revenues due to rentals and commissions |
| VCC Event Costs Paid by Clients | 3,823,621 | 4,100,000 | (276,379) | 93% | Full recovery of related expenditures |
| ngineering and Public Works | | | - | | |
| Engineering & Public Works | 469,157 | 347,356 | 121,801 | 135% | Increased encroachment fees and utility permits |
| Third Party Billings | 946,604 | 528,400 | 418,204 | 179% | Full recovery of related expenditures |
| Solid Waste & Recycling | 3,009,282 | 2,896,051 | 113,231 | 104% | Increase to the flat rate billing due to additional bins and bin exchange fees |
| Sewer Utility | 7,633,926 | 7,870,230 | (236,304) | 97% | Estimated consumption was higher than actual resulting in less revenue |
| Water Utility | 18,720,915 | 18,556,750 | 164,165 | 101% | Actual consumption was higher than budgeted resulting in greater revenue |
| Parks, Recreation and Facilities | 2,612,621 | 2,304,273 | 308,348 | 113% | Increased revenue in park and field rentals, aquatic recreation programs, swimming and fitness admission |
| Sustainable Planning and Community Development | 3,456,556 | 2,853,646 | 602,910 | 121% | Increased revenue in rezoning applications, building, plumbing and electrical permits |
| /ictoria Fire Department | 144,770 | 56,000 | 88,770 | 259% | Increased revenue in oil burner permits, fire safety plan reviews an mechanical recovery |
| Corporate | | | - | | |
| Payment in Lieu of Taxes/Special Assessments | 7,528,219 | 7,076,685 | 451,534 | 106% | Increase to the Province of BC PILT revenue |
| Fees & Interest | 3,550,398 | 3,090,000 | 460,398 | 115% | Increased investment revenue but offset by transfer to reserve |
| Business and Other Licences | 1,440,026 | 1,387,500 | 52,526 | 104% | Increased investment revenue but offset by transfer to reserve |
| Overhead Recoveries | 3,158,259 | 3,158,259 | . * 2 | 100% | |
| Grants | 553,725 | | 553,725 | | Housing/Secondary Suite Grants are not budgeted but funded from the reserve |
| Hotel Tax | 2,562,625 | 1,800,000 | 762,625 | 142% | the reserve Offsetting expenditures |
| Miscellaneous | 7,941,216 | 7,432,242 | 508,974 | 107% | Increased revenue in rezoning hearing fees, bonus density, gas tax gain on sale of disposal assets and Canada Day |
| Prior Year's Surplus | 2,888,482 | 2,888,482 | - | 100% | |
| ctoria Police Department | 8,586,126 | 7,693,627 | 892,499 | 112% | Increased revenues due to special events and regional units but offsetting costs |
| Poperty Taxes | 121,636,105 | 121,635,023 | 1,082 | 100% | |
| | 222,084,684 | 217,359,717 | 4,724,947 | 102% | |

Victoria City Council - 28 Apr 2016

City of Victoria - Operating Budget Expenditures For the Twelve Months Ending December 31, 2015

| | Actual | Budget | Variance | % | Explanation |
|---|-------------|-------------|-------------|------|---|
| itizen Engagement and Strategic Planning | 9,351,259 | 9,614,467 | 263,208 | 97% | Reduced parking fine write-offs and contracted services |
| ity Manager's Office | 280,064 | 284,709 | 4,645 | 98% | |
| ouncil | 582,496 | 575,372 | (7,124) | 101% | Increased conference and travel |
| eputy City Manager | 369,791 | 371,904 | 2,113 | 99% | |
| Arts, Culture & Events | 1,231,660 | 1,222,962 | (8,698) | 101% | Increased special events |
| Economic Development | 225,484 | 250,000 | 24,516 | 90% | |
| Human Resources | 1,790,432 | 1,609,246 | (181,186) | 111% | Increased recruitment and earlier return to work program |
| egislative and Regulatory Services | 2,806,969 | 2,839,652 | 32,683 | 99% | |
| Third Party Billing - Bylaw Enforcement | 66,271 | - | (66,271) | | Offsetting revenues |
| Real Estate | 907,399 | 1,183,618 | 276,219 | 77% | Reduced rental property costs |
| /ictoria Conference Centre (VCC) | 3,898,191 | 3,955,600 | 57,409 | 99% | |
| /CC Event Costs Paid by Clients | 3,823,621 | 4,100,000 | 276,379 | 93% | Offsetting revenues |
| ngineering and Public Works | | | | | |
| Engineering and Public Works | 14,286,173 | 14,523,112 | 236,939 | 98% | Reduced costs due to vacancies |
| Third Party Billings | 863,346 | 428,400 | (434,946) | 202% | Offsetting revenues |
| Solid Waste & Recycling | 2,905,688 | 2,896,051 | (9,637) | 100% | |
| Water Utility | 18,786,695 | 18,556,750 | (229,945) | 101% | Increased CRD water purchases and transfer to reserve offset by capital projects delayed in 2016 |
| Sewer Utility | 7,633,926 | 7,870,230 | 236,304 | 97% | Capital projects delayed to 2016 |
| Stormwater Utlity | 3,294,787 | 3,238,105 | (56,682) | 102% | |
| inance | 6,612,001 | 6,641,700 | 29,699 | 100% | |
| egal Services | 723,448 | 703,241 | (20,207) | 103% | Increased external legal services |
| arks, Recreation and Facilities | | | | | |
| Parks | 9,450,468 | 9,723,620 | 273,152 | 97% | Overall costs are lower due to vacancies and reduced contracted services |
| Recreation | 3,945,690 | 3,905,704 | (39,986) | 101% | Increased summer camps, aquatic programming and RAP events though have offsetting revenues |
| Facilities | 3,570,167 | 3,625,791 | 55,624 | 98% | though have onectaing revenues |
| ustainable Planning and Community Development | 4,694,074 | 5,004,218 | 310,144 | 94% | Vacancies, OCP/DCAP carried forward |
| ictoria Fire Department | 15,628,354 | 15,523,423 | (104,931) | 101% | Retro pay |
| orporate | | | | | |
| Contingencies | 561,000 | 1,170,000 | 609,000 | 48% | Housing Action Plan, Gorge Waterway costs |
| Debt Principal, Interest and Reserve Transfer | 7,828,768 | 7,827,583 | (1,185) | 100% | |
| Grants | 3,277,876 | 2,767,935 | (509,941) | 118% | Housing/Secondary Suite Grants are not budgeted but funded from the reserve |
| Hotel Tax | 2,562,625 | 1,800,000 | (762,625) | 142% | Offsetting revenue budget |
| Miscellaneous | 4,528,239 | 3,508,953 | (1,019,286) | 129% | Increased tax appeals and Canada Day (offsetting revenue) |
| Transfer to VCC | 469,530 | 469,530 | - | 100% | |
| Transfers to Reserve | 15,685,688 | 14,432,893 | (1,252,795) | 109% | Increased transfers to reserves for gas tax, affordable housing an investment income |
| Transfer to Capital Budget | 12,927,242 | 12,927,242 | (+) | 100% | |
| reater Victoria Public Library | 4,559,137 | 4,562,523 | 3,386 | 100% | |
| ictoria Police Department | 50,137,684 | 49,245,183 | (892,501) | 102% | As per agreement the surplus is transferred to reserve |
| | 220,266,243 | 217,359,717 | (2.906,526) | 101% | |

Appendix D

City of Victoria Capital Budget Expenditures
For the Twelve Months Ending December 31, 2015

| HARTE CORNELLY | Actual | Budget | Variance | % | Explanation |
|------------------------------|------------|------------|------------|------|--|
| Active Transportation | 1,587,917 | 5,086,500 | 3,498,583 | 31% | Projects in progress: Bicycle Master Plan Implementation, David Foster Harbour Pathway |
| Complete Streets | 4,198,340 | 4,481,200 | 282,860 | 94% | Projects in progress: LED Street Light Replacement |
| Downtown Beautification | 129,601 | 303,000 | 173,399 | 43% | Deferred to 2016: Wayfinding |
| Parks | 633,910 | 2,870,920 | 2,237,010 | 22% | Projects in progress: Burnside Gorge Park, Vic West Park Improvements, Tennis Court Upgrades |
| Street Infrastructure | 53,516 | 122,000 | 68,484 | 44% | Projects in progress: Gate of Harmonious Interest - Chinatown |
| Retaining Walls and Railings | 1,109,802 | 2,305,555 | 1,195,753 | 48% | Projects in progress: Douglas Street Retaining Wall, Ship Point Retaining Wall |
| Bridges | 23,654,696 | 34,613,381 | 10,958,685 | 68% | Projects in progress: Johnson Street Bridge |
| Facilities | 4,000,066 | 6,135,500 | 2,135,434 | 65% | Projects in progress: VicPD Headquarters, Beacon Hill Administration Office Upgrades, Victoria West Community Centre Upgrades, Centennial Square Washroom Upgrades, View Street Parkade Upgrades |
| Equipment | 3,935,988 | 6,268,320 | 2,332,332 | 63% | Purchases/Projects in progress: Vehicles, Asset Management System, Parking Equipment, Victoria Conference Centre Equipment |
| Land Purchase | 7,965,997 | 8,000,000 | 34,003 | 100% | |
| Environmental Remediation | 869,786 | 1,942,000 | 1,072,214 | 45% | Reduction in scope for 1012/14 Yates Street |
| Sanitary Sewers | 1,980,734 | 3,067,852 | 1,087,118 | 65% | Deferred the majority of sewer inflow and infiltration projects to 2016 |
| Stormwater | 2,784,776 | 4,183,436 | 1,398,660 | 67% | Projects in progress: deferred the majority of stormwater mains replacement projects to 2016 |
| Waterworks | 3,362,636 | 3,831,218 | 468,582 | 88% | Deferred two watermain projects to 2016 |
| Victoria Police | 1,301,217 | 1,566,000 | 264,783 | 83% | |
| Total | 57,568,981 | 84,776,882 | 27,207,901 | 68% | |

Victoria City Council - 28 Apr 2016

2015 FINANCIAL STATEMENTS

City of Victoria Draft Audited Financial Statements For the year ended December 31, 2015

Committee of the Whole April 21, 2016



Overview

- 2015 Financial Statement Highlights
- Auditors Report

Purpose

- Section 167 of the Community Charter requires annual financial statements to be presented to Council for its acceptance
- Section 171 of the Community Charter requires the City's Municipal Auditor (BDO) to report to Council on the Financial Statements

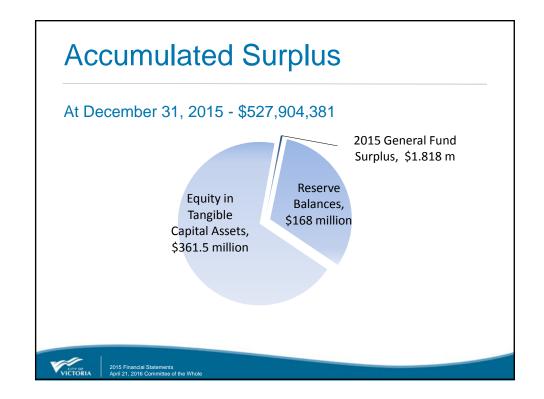


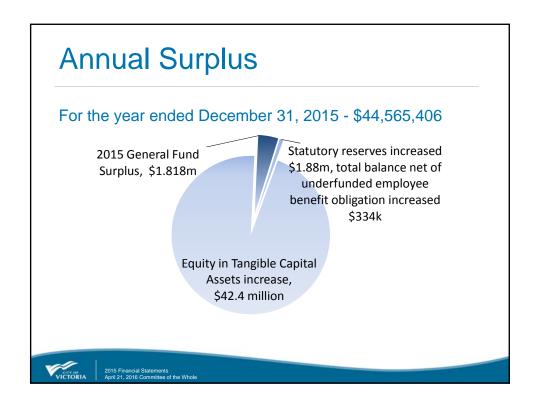
Audit Results

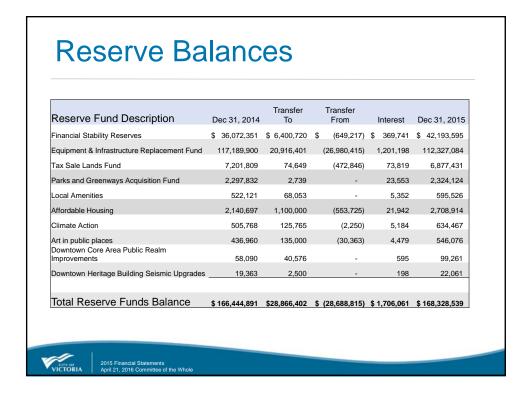
Notes expanded to increase readability and transparency:

- Employee Future Benefit Liability (Note 10) further information provided to reconcile with actuarial report
- Long Term Debt (Note 8) details of individual debt issues listed with current year repayment information and outstanding balances
- Miscellaneous Revenue (Note 15) added to provide breakdown of large total on Statement of Operations
- Financial Plan column added (to Notes 13.Taxation; 14.Government Transfers; and 15. Miscellaneous Revenue) for comparative value









Financial Plan Comparison of Revenues & Expenses

- Financial Statements presented in PSAB format
- Budget comparison not effective in this format
- Meaningful comparison of budget to actual provided in the following:
 - Appendix C Operating Revenues Expenses
 - Appendix D Capital Expenditures



Audit Management Letter Observations

- Timely completion and review of reconciliations
- Increase permit value threshold for year end review
- Formal, written conflict of interest policy
- Project management framework
- Lifecycle costing



Recommendation

That Council accept the 2015 Financial Statements.



COMMITTEE OF THE WHOLE REPORT FROM THE MEETING HELD APRIL 21, 2016

For the Council Meeting of April 28, 2016, the Committee recommends the following:

1. <u>CUVIC 2016 Conference to be Held at the University of Victoria from April 27-29, 2016</u>

That Council authorizes the attendance and associated costs for Councillor Alto to the CUVIC 2016: to be held at UVIC, April 27 - 29, 2016.

The approximate cost for attending is:

Registration \$315.00 Cost per person \$315.00

2. Rezoning Application No. 00486 for 515 Burnside Road East

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00486 for 515 Burnside Road East, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set, and that Council consider giving final reading to the Bylaw once the following conditions have been met:

- 1. Registration of Statutory Rights-of-Way on the Burnside Road and laneway frontages of 3.66m and 1.172m, respectively, to the satisfaction of City staff.
- 2. Submission of a sanitary sewer impact study showing measures to be required to the satisfaction of City staff.

3. Development Permit Application No. 00486 for 515 Burnside Road East

That Council consider the following motion after the Public Hearing for Rezoning Application No. 00486, if it is approved:

"That Council authorize the issuance of Development Permit Application No. 00486 for 515 Burnside Road, in accordance with:

- 1. Plans date stamped March 14, 2016.
- 2. Development meeting all Zoning Regulation Bylaw requirements.
- 3. The Development Permit lapsing two years from the date of this resolution."

4. Sidewalk Café Bylaw Update

That Committee forward this report to Council for consideration of the following:

- 1. That Council give first, second and third readings to the Sidewalk Cafes Regulation Bylaw (No. 16038) attached to this report, with final adoption to follow on May 12, 2016.
- 2. That Council give first, second and third readings to the Ticket Bylaw, Amendment Bylaw (No.9) attached to this report, with final adoption to follow on May 12, 2016.
- 3. That Council approve the Sidewalk Cafe Guidelines attached to this report.

5. Johnson Street Bridge Steel Fabrication Report

That Council receive the report for information.

6. <u>Johnson Street Bridge Replacement Project Mediation and Budget Update</u>

That Council approve a budget increase of \$8,206 million with funding from the Buildings and infrastructure Reserve for inclusion in the 2016-2020 Financial Plan.

7. <u>2015 Financial Statements</u>

That Council refer the report on the 2015 Financial Statements to the April 28, 2016 Council meeting.

8. <u>Parks Regulation Bylaw Amendment Regarding Overnight Sheltering in Haegert</u> Park, Kings Park, Cridge Park, and Arbutus Park

That Council direct staff to amend the Parks Regulation Bylaw to prohibit overnight sheltering (camping) in the following parks; Haegert Park, Kings Park, Cridge Park and Arbutus Park.

9. <u>Island Corridor Foundation Local Government Liaison Committee Appointee</u>

That Councillor Alto be nominated to the Liaison Committee.

10. Letter Regarding Disability Assistance Rates and Transportation Programs

That Council request that the City's letters be included with the letter being forwarded to the Premier.

COMMITTEE OF THE WHOLE REPORT FROM THE MEETING HELD APRIL 28, 2016

For the Council Meeting of April 28, 2016, the Committee recommends the following:

1. <u>Conference Attendance Request - Federation of Canadian Municipalities Convention</u>

- 1) That Council approve the attendance of Mayor Lisa Helps at the 2016 FCM AGM and Convention.
- 2) This Motion be forwarded to April 28th's council meeting

2. Enhanced Bike Network and Proposed Implementation

That consideration of the following motion be postponed to the May 5, 2016 Committee of the Whole Meeting:

That Council:

- 1. Approve the recommended bike network as outlined in this report, subject to further refinement of the Government/Gorge and Harbour corridors (Figure 13).
- Direct staff to proceed with developing detailed designs and the associated consultation and work plans for constructing All Ages and Abilities protected bike lanes on the following corridors and neighbourhood connections by the end of 2018:
 - 1) Government Street (Pandora Avenue to Southgate Street) or Wharf Street (Pandora Avenue to Government Street), and Humboldt/Pakington (Government Street to Cook Street), based on targeted engagement with the Downtown, James Bay and Burnside-Gorge neighbourhood associations, and Government Street and Wharf merchants and property owners;
 - 2) Cook Street (Pandora Avenue to Pakington Street);
 - 3) Fort Street (Wharf Street to Cook Street);
 - 4) Pedestrian- and cyclist-controlled signalized crossings at the intersections of Haultain Street/Cook Street, Hillside Avenue/Graham Street and Blanshard Street/Kings Road, to provide near-term safety improvements pending completion of these Phase 2 corridors (Haultain/Kings and Vancouver/Graham).

Direct staff to undertake value-engineering on the identified corridors and identify resourcing strategies and timelines for completion of detailed design, associated consultation, and construction of remaining identified corridors in the bike network by the end of 2018, and report back to Council on a priority basis with options, recommendations and next steps.

3. Pandora Avenue Two Way Bike Lane Update

That Council:

- 1. Direct staff to identify potential funding sources for \$320,000 to cover increased civil and public realm enhancements, if required; and
- 2. Direct staff to implement the recommended detailed design of the two-way protected bike lane on Pandora Avenue and proceed with tender and construction, to be completed before the end of November 2016.

4. Final Report on 2016-2020 Financial Plan

That Council:

 Amend the Five Year Financial Plan Bylaw, 2016 by replacing the bylaw that was given first reading on November 26, 2016 with the bylaw appended to the Five Year Financial Plan Bylaw, 2016 report, dated April 18, 2016 and that the bylaw as amended be forwarded to Council for second and third reading at the April 28, 2016 Council meeting.

5. Appointment of Auxiliary Bylaw Officers

That Council approve the appointment of Bobby Bains and Devin Warwick:

- 1. As a Bylaw Officer pursuant to section 2(a) of the Inspection Bylaw (06-061);
- 2. As a Business License Inspector for the City of Victoria.

6. Framework for a Municipal Response to Homelessness

That Council refer the Outreach Worker Pilot Project to staff to provide further refinement.

That Council approve the following motion:

- 1. The Framework for a Municipal Response to Homelessness attached as Appendix A as a guiding document to direct deployment of existing City resources to address the impacts of homelessness in the city of Victoria; and
- 2. Review of the framework strategies and initiatives after six months for 2017 budget considerations.



Council Report

For the Meeting of April 28, 2016

To:

Council

Date:

April 20, 2016

From:

C. Coates, City Clerk

Subject:

Application for Rezoning for 1705 Haultain Street - Zoning Regulation Bylaw,

Amendment Bylaw (1065) No. 16-048

RECOMMENDATION

That Council consider first and second reading of Bylaw No. 16-048.

BACKGROUND

Attached for Council's initial consideration is a copy of proposed Zoning Regulation Bylaw, Amendment Bylaw (1065) No. 16-048

The zoning regulation matter came before Council on April 7, 2016, where the following resolution was approved:

Rezoning Application No. 00498 for 1705 Haultain Street

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendments that would authorize the proposed development outlined in Rezoning Application No. 00498 for 1705 Haultain Street, that first and second reading of the Zoning Regulation Bylaw Amendments be considered by Council and a Public Hearing date be set.

Respectfully submitted.

Chris Coates City Clerk

Report accepted and recommended by the City Manager:

Date:

Deputy City Manager

Apr. 122, 2016

NO. 16-048

A BYLAW OF THE CITY OF VICTORIA

The purposes of this Bylaw are to amend the Zoning Regulation Bylaw by creating the R1-S26 Zone, Restricted Small Lot (Haultain Street) District, to rezone a portion of the land known as 1705 Haultain Street from the R1-B Zone, Single Family Dwelling District to the R1-S26 Zone, Restricted Small Lot (Haultain Street) District, and to rezone the remaining portion of land known as 1705 Haultain Street from the R1-B Zone, Single Family Dwelling District to the R1-S2 Zone, Restricted Small Lot (Two Storey) District.

The Council of The Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "ZONING REGULATION BYLAW, AMENDMENT BYLAW (NO. 1065)".
- Bylaw No. 80-159, the Zoning Regulation Bylaw, is amended in the Table of Contents of Schedule "B" under the caption <u>PART 1 – DETCHED DWELLING ZONES</u> by adding the following words:

"1.130 R1-S26 Zone, Restricted Small Lot (Haultain Street)"

- The Zoning Regulation Bylaw is also amended by adding to Schedule B after Part 1.129 the provisions contained in Schedule 1 of this Bylaw.
- The portion of land known as 1705 Haultain Street, legally described as Lot 3, Block 3, Section 8A, Victoria District, Plan 881A, is removed from the R1-B Zone, Single Family Dwelling District, and placed in the R1-S26 Zone, Restricted Small Lot (Haultain Street) District and in the R1-S2 Zone, Restricted Small Lot (Two Storey) District, as shown on the map attached to and forming part of this Bylaw as Appendix 1.
- The portion of land known as 1705 Haultain Street, legally described as Lot 4, Block 3, Section 8A, Victoria District, Plan 881A, except part in Plan 30150, is removed from the R1-B Zone, Single Family Dwelling District, and placed in the R1-S2 Zone, Restricted Small Lot (Two Storey) District as shown on the map attached to and forming part of this Bylaw as Appendix 1.

| READ A FIRST TIME the | day of | 2016 |
|----------------------------|--------|------|
| READ A SECOND TIME the | day of | 2016 |
| Public hearing held on the | day of | 2016 |
| READ A THIRD TIME the | day of | 2016 |
| ADOPTED on the | day of | 2016 |
| | | |

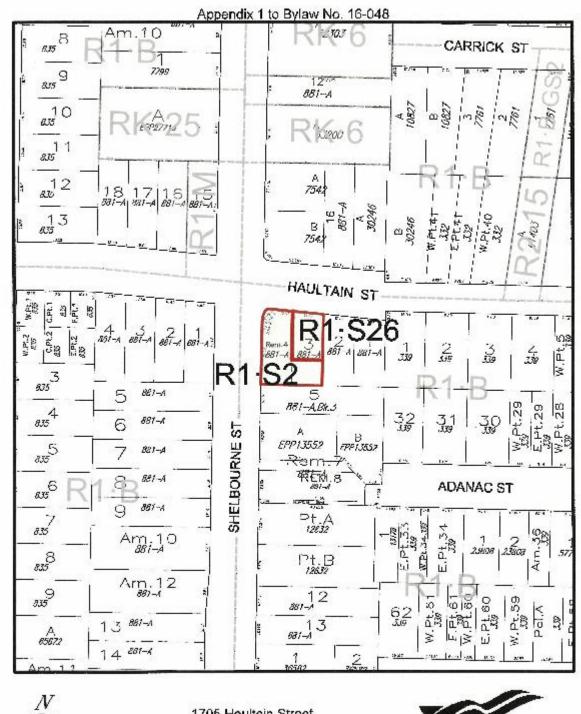
CITY CLERK

MAYOR

PART 1.130 - R1-S26 ZONE, RESTRICTED SMALL LOT (HAULTAIN STREET) DISTRICT

| Uses | 1 | The following uses are the only uses permitted in this zone: | |
|----------------------|---|---|--|
| | | (a) single family dwelling; | |
| | | (b) <u>accessory uses</u> to a <u>single family dwelling;</u> | |
| | | (c) home occupation; | |
| | | (a) <u>buildings</u> accessory to a permitted use; | |
| | | (b) a maximum of two garage sales in any calendar year. | |
| Lot area | 2 | The minimum site area must be 254m ² . | |
| | 3 | The minimum frontage of a <u>lot</u> on a <u>street</u> must be 10m. | |
| Height, Roof Deck | 4 | (a) The maximum <u>height</u> of a <u>single family dwelling</u> must not exceed 7.5m nor two <u>storeys</u> , for which purpose any basement floor <u>area</u> that is more than 1.2m above <u>grade</u> is deemed to be the first <u>storey</u> . | |
| | | (b) Roof Deck – not permitted. | |
| Floor Area | 5 | The maximum total floor area for the dwelling must be 190m ² . | |
| Floor space ratio | 6 | The maximum <u>floor space ratio</u> must be 0.6 to 1. | |
| Site coverage | 7 | The maximum site coverage must be 40%. | |
| Setback(s) | 8 | Except as required by s. 14, the minimum setbacks of the main building must be in compliance with the following: | |
| | | (a) <u>front yard</u> of 6.0m | |
| | | (i) an entrance porch and <u>steps</u> may project from the main <u>building</u> face by a maximum of 2.5m with a maximum <u>height</u> of 1.7m, including any vertical enclosures to the porch and <u>steps</u> , and | |
| | | (ii) any roof to the porch and <u>steps</u> must have a maximum projection from the front main <u>building</u> face of 1.6m and must be unsupported by vertical supports; | |
| | | | |

| Λοροροσην | | (b) rear yard of 6.0m; (c) side yard interior of 1.5m or 2.4m for any portion of a dwelling used for habitable space and which has a window; (d) side yard on a flanking street of 2.4m. |
|-----------------------------------|----|--|
| Accessory Buildings | 9 | All accessory buildings must be located in a rear yard. |
| | 10 | The maximum <u>rear yard</u> <u>site coverage</u> by an <u>accessory</u> <u>building</u> must be 30%. |
| Height | 11 | A minimum separation distance of 2.4m must be provided between a single family dwelling and an accessory building. |
| ū | 12 | The maximum height of any accessory building must not exceed 4.0m. |
| Accessory Building Setbacks | 13 | The minimum <u>setbacks</u> of detached <u>accessory buildings</u> must be in compliance with the following: |
| | | (a) front yard of 18m; |
| | | (b) rear yard of 1.5 when facing a lane; |
| Thurlow Street | | (c) <u>side yard</u> on a corner <u>lot</u> , no <u>accessory building</u> may be located closer to the flanking <u>street</u> than the minimum <u>setback</u> required for the principal <u>building</u> on the adjoining <u>lot</u> of such flanking <u>street</u> . |
| Setbacks | 14 | The minimum setbacks for any building on Thurlow Street must be: |
| | | (a) <u>front yard</u> of 6.7m; |
| Parking | | (b) <u>rear yard</u> of 14m. |
| Outdoor Features | 15 | Parking must comply with Schedule C. |
| , cataros | 16 | (a) The <u>setbacks</u> set out in sections 8 and 14 apply to <u>outdoor features</u> attached to the main <u>building</u> as though they are <u>buildings</u> |
| | | (b) <u>Outdoor features</u> may not exceed a height of 3.5m from <u>natural grade</u> or <u>finished grade</u> , whichever is lower |
| | | |





1705 Haultain Street Rezoning No. 00498





Council Report For the Meeting of April 28, 2016

To:

Council

Date:

April 20, 2016

From:

Susanne Thompson, Director of Finance

Subject:

Administrative Fees Bylaw, Amendment Bylaw No. 4

RECOMMENDATION

That Council adopt "Administrative Fees Bylaw, Amendment Bylaw (No. 4)"

EXECUTIVE SUMMARY

At the Governance and Priorities Committee meeting of January 21, 2016, staff recommended amendments to the Administrative Fee Bylaw in preparation for the Parking Adjudication program. These amendments were adopted at the Council meeting of February 25, 2016. Unfortunately, an essential component of the bylaw was erroneously truncated when the bylaw was amended. This fee has been reinstated (item number 4) in the attached draft bylaw. This fee would allow the City to offset the cost of staff time required to provide account information and copies when requested. Please note that the nearly all account information can be accessed for free by residents via the City's MyCity webportal.

Respectfully submitted,

Director of Finance

Report accepted and recommended by the City Manager:

Date:

April 22,2016

List of Attachments

Draft Bylaw 16-046, Adimistrative Fees Bylaw, Amendment Bylaw (No.4)

NO. 16-046

ADMINISTRATION FEES BYLAW, AMENDMENT BYLAW (NO. 4)

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to amend Schedule A of the Administration Fees Bylaw to include a fee for requests for account information and copies.

Under its statutory powers, including section 194 of the *Community Charter,* the Council of the Corporation of the City of Victoria, in an open meeting assembled, enacts the following provisions:

- 1 This Bylaw may be cited as the "Administration Fees Bylaw, Amendment Bylaw (No. 4)."
- Bylaw No. 04-040, the Administration Fees Bylaw, is amended by repealing Schedule A and substituting the Schedule A attached to this Bylaw as Schedule 1.

| READ A FIRST TIME the | day of | 2016 |
|------------------------|--------|------|
| READ A SECOND TIME the | day of | 2016 |
| READ A THIRD TIME the | day of | 2016 |
| ADOPTED on the | day of | 2016 |

CORPORATE ADMINISTRATOR

MAYOR

Schedule 1

Schedule A

Administration Fees

| | Fee Description | Fee |
|----|--|--|
| 1. | processing information requested by mortgagee in relation to property that is subject to a a mortgage held by that person | \$10.00 per folio |
| 2. | request for special utility billing of a fee or charge under the Waterworks Bylaw, the Sanitary Sewer and Stormwater Utilities Bylaw, or the Solid Waste Bylaw | \$30.00 per request |
| 3. | returned cheque or dishonoured credit card in respect of the payment of a fine, penalty, fee, or charge prescribed by or under a City bylaw or the <i>Community Charter</i> | \$25.00 per returned item |
| 4. | Account information and copies | \$30.00 per account |
| 5. | Account turned over to a Collection Agency | Additional 50% of amount outstanding prior to being turned over to a Collection Agency |
| 6. | Bylaw Notice issued under the Bylaw Notice Adjudication Bylaw turned over to a Collection Agency. | Additional 50% of amount outstanding prior to being turned over to a Collection Agency |

NO. 16-038

SIDEWALK CAFÉS REGULATION BYLAW

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to replace the Sidewalk Cafes Regulation Bylaw No. 02-075 with an updated bylaw under which the City may authorize the placement of movable and fixed structures on sidewalks within the City of Victoria.

Under its statutory powers, including section 14 of the *Victoria City Act, 1919* and sections 8, 35 and 194 of the *Community Charter*, the Municipal Council of The Corporation of the City of Victoria in an open meeting enacts the following provisions:

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- 5 Heaters

PART 3 – LICENCE APPLICATION

6 Application

PART 4 – CONDITIONS OF LICENCE

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- 8 No Assignment of Licence
- 9 Sidewalk Café Fixtures
- 10 Enclosed Sidewalk Café

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- 16 Signs
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19 Repeal

PART 10 - COMMENCEMENT

20 Commencement

PART 1 - INTRODUCTION

Title

1 This Bylaw may be cited for all purposes as the "Sidewalk Cafés Regulation Bylaw".

Definitions

- 2 For the purposes of this Bylaw:
 - "**Applicant**" means an applicant for a Licence, and also means the holder of a Licence, once issued:
 - "Application" means an application for a Licence;
 - "Director" means the Director of Sustainable Planning and Community Development for the City of Victoria;
 - "Enclosed Sidewalk Café" means a licensed Sidewalk Café which has fixtures erected within the licensed Sidewalk Café area consisting of both roof and walls;
 - "Licence" means a licence for a Sidewalk Café issued under this Bylaw;
 - "Roadside" means that portion of Street which abuts a Sidewalk or a property line, and is used for motor vehicle parking or loading purposes when not designated as a café area;
 - "Roadside Café" means a Roadside area wherein structures are constructed, placed or fixed for seating and serving customers as an extension of an existing food vending establishment:

"Sidewalk" includes

- (a) a Sidewalk, as defined in the Streets and Traffic Bylaw,
- (b) Centennial Square,
- (c) Bastion Square,
- (d) Gladstone Mall, and
- (e) Millie's Lane:

"Sidewalk Café" includes

- (a) an area of a Sidewalk wherein structures are constructed, placed or fixed for seating and serving customers as an extension of an existing food vending establishment, and
- (b) a Roadside Café;

"Street" has the same meaning as in the Streets and Traffic Bylaw.

PART 2 - LICENCE REQUIREMENTS

Licence Required

A person may not place, construct or keep a Sidewalk Café except as provided in this Bylaw.

Sidewalk Cafés

- 4 (1) An owner in possession or an occupant of property may establish, operate and maintain a Sidewalk Café on a designated portion of the Sidewalk or Roadside if
 - (a) that owner or occupant is using the property abutting
 - (i) that portion of Sidewalk,
 - (ii) that portion of Roadside, or
 - (ii) the Sidewalk which abuts that portion of Roadside,

for the commercial purpose of operating a food vending establishment,

- (b) that owner or occupant possesses a valid Licence, and
- (c) that owner or occupant places, constructs and maintains the Sidewalk Café in strict accordance with the terms of the Licence.
- (2) The designated portion of Sidewalk for which a Licence is issued
 - (a) must leave at least 1. 5 meters of unobstructed Sidewalk space along the entire Sidewalk Café area, and
 - (b) where a Sidewalk Café consists of only Sidewalk, must leave at least 1 meter of unobstructed Sidewalk space between the Sidewalk Café area and the edge of the curb separating the Sidewalk from the roadway.
- (3) The unobstructed space set out in subsection 2(a) may overlap the unobstructed space set out in subsection 2(b).

Heaters

- 5 (1) An Applicant for a Licence may place heaters within the designated portion of the Sidewalk or Roadside for which the Licence is issued provided the following conditions are satisfied:
 - (a) the number and location of any proposed heaters is indicated on the Application;
 - (b) the installation and operation of any heater
 - (i) conforms to the standards established by the Canadian Standards Association and certified to the standards of Underwriters Laboratories of Canada.
 - (ii) is done in strict accordance with all Provincial safety regulations and the manufacturer's instructions, and
 - (iii) does not present a risk of harm to the health or safety of the public.
 - (2) The Director may require as a condition of the issuance of a Sidewalk Café Licence that
 - (a) heaters not be permitted within the designated portion of the Sidewalk or Roadside for which the Licence is issued,
 - (b) that the number and type of heaters be limited, or
 - (c) that the location of heaters be confined to certain areas prescribed by the Director

where in the opinion of the Director the number, type or location of the heaters proposed in the Application would present a risk of harm to the health or safety of the public.

PART 3 - LICENCE APPLICATION

Application

- 6 (1) To obtain a Licence, an Applicant must apply to the Director in the form prescribed by the Director, and must provide the plans and details of the proposed Sidewalk Café showing
 - (a) the area of the Sidewalk or Roadside to be occupied, and
 - (b) the location and type of all fixtures or other objects which shall be placed within any area of the Sidewalk or Roadside to be occupied.
 - (2) The Director may grant a Licence if the Director is satisfied that
 - (a) the Applicant
 - (i) has paid the Application fee pursuant to section 13(a),

- (ii) has fully completed the Application form and provided all information required pursuant to subsection (1),
- (iii) holds a valid business licence issued by the City, and
- (iv) has obtained all additional applicable federal, provincial and municipal permits or licences, and
- (b) the Sidewalk Café will not
 - (i) unreasonably obstruct or interfere with vehicle, bicycle or pedestrian traffic or vehicle, bicycle or pedestrian safety,
 - (ii) unreasonably obstruct or interfere with the ability of the City or any permitted third party utility company to construct, install, repair or maintain a municipal work, service, utility or other improvement,
 - (iii) unreasonably interfere with the public's use and enjoyment of the Sidewalk, Roadside or adjoining roadway,
 - (iv) unreasonably interrupt the sightlines along the Sidewalk, Roadside or roadway,
 - (v) present a risk of harm to the health or safety of the public,
 - (vi) contain fixtures which cannot be easily removed,
 - (vii) cause damage to the Sidewalk or Roadside, or
 - (viii) contravene the provisions of this Bylaw.
- (3) In addition to the provisions set out in subsection (2), the Director may only grant a licence to a Roadside Café if the City's Director of Engineering and Public Work is satisfied that
 - (a) the Roadside Café will not result in insufficient parking or loading space within the street block,
 - (b) the Roadside Café does not exceed 2.5 meters from the curb into the Street.

- (c) there will be 1 meter of unobstructed Street space located between the Roadside Café and the adjacent motor vehicle travel lane,
- (d) on all sides where the Roadside Café is exposed to the Street, there will be railings of at least 1.07 meters in height from curb elevation which contain reflectors visible to traffic, and
- (e) the designated Roadside Café area will not be located on a portion of Street exceeding a 5% slope.

PART 4 - CONDITIONS OF LICENCE

Conditions

- 7 (1) Every Licence is subject to the following conditions:
 - (a) for the purpose of constructing, installing, repairing or maintaining any municipal work, service, utility or other improvement owned by the City or a permitted third party utility company, the Applicant must
 - (i) allow the Director and the employees or agents of the City and of any permitted third party utility company to enter the portion of the Sidewalk or Roadside designated in the Licence, and
 - (ii) when requested by the Director, remove part of the Sidewalk Café within 48 hours, or immediately in the event of an emergency, for regularly scheduled utility or service installation, maintenance or repair;
 - (b) where an Applicant neglects, refuses or fails to remove part of a Sidewalk Café under subsection (1)(a), or fails to do so within the time specified under that subsection, the Director may cause any part of the Sidewalk Café to be removed for the purposes in that clause and may charge the costs of the removal to the Applicant;
 - (c) at all times and at the Applicant's own expense, the Applicant must keep and maintain the Sidewalk Café in a clean, sanitary, attractive condition satisfactory to the Director and must keep the Sidewalk surrounding or adjacent to the Sidewalk Café free from papers, rubbish and debris of any kind:
 - (d) the Applicant must not open, retract, remove, lower or affix any part of the Sidewalk Café structure if by doing so the area for which a Licence has been issued is enlarged;
 - (e) the Applicant must not use the Licence area for any purpose other than seating and serving customers;
 - (f) where an Applicant is required to remove any fixtures, furnishings and personal property pursuant to this Bylaw, the Applicant must not make any claim against the City on account of such removal and must replace and restore the Sidewalk or Roadside to a safe and proper condition to the satisfaction of the Director:

- (g) where an Applicant neglects, refuses or fails to cease occupation of the Sidewalk or Roadside as required pursuant to this Bylaw, or fails to do so within the time specified, the Director may cause any fixtures, furnishings or personal property located on the Sidewalk to be removed and may cause the Sidewalk to be restored to a safe and proper condition and may charge the costs of such removal and restoration to the Applicant;
- (h) where the City has incurred costs as specified in paragraph (g), a certificate of the Director setting out those costs shall be final and the City may recover such costs from the Applicant in any Court of competent jurisdiction as a debt owing by the Applicant to the City;
- (i) a Licence is valid for a period of 12 months and may be renewed for additional periods of 12 months upon payment of the prescribed Licence fees, subject to the terms of this Bylaw;
- in consideration for the issuance of the Licence, the Applicant agrees to indemnify the City in accordance with the agreement included in the Application Form;
- (k) during the term of the Licence
 - (i) the Applicant must obtain and maintain in force commercial general liability insurance, in the minimum amount of \$2 million per occurrence, and
 - (ii) the City must be added as an additional insured, together with a cross liability clause, to every policy of insurance required to be maintained under subparagraph (i) and the City must be provided with proof of such coverage prior to the issuance of a Licence, and at any subsequent time upon request of the Director or Director's designate.

No Assignment of Licence

- 8 (1) An Applicant must not assign or transfer the permission for the use of the portion of the Sidewalk or Roadside as authorized in the Licence without the prior written consent of the Director.
 - (2) Where the Director refuses to consent to assignment or transfer under subsection (1), the person who requested the assignment or transfer may appeal the Director's decision to Council, in which case the procedures outlined in section 12(4) apply with the necessary changes.

Sidewalk Café Fixtures

- 9 (1) An Applicant who holds a Licence for a Sidewalk Café which contains fixtures must ensure that all fixtures are affixed in a manner which allows them to be completely removed, and the Sidewalk restored, with minimal reasonable effort.
 - (2) The Applicant must, at its own cost and expense, remove all fixtures, furnishings and personal property from the Sidewalk

- (a) immediately upon Licence expiration, if the Licence is not renewed, or
- (b) upon 30 days' notice of Licence cancellation in writing from the Director and must cease occupation of the licensed area within that time.

Enclosed Sidewalk Café

- 10 (1) Subject to subsection (2), a person may not place, construct or keep an Enclosed Sidewalk Café.
 - (2) An Enclosed Sidewalk Café which validly existed on March 1, 2016 may be kept, provided
 - (a) there is no additional construction or improvements added to the Sidewalk Café, except for basic repair,
 - (b) repair to the Sidewalk Café is limited to replacing or maintaining the Enclosed Sidewalk Café's shape and design as it existed on March 1, 2016,
 - (c) the Applicant continuously holds a valid Licence, and
 - (d) the Applicant continuously holds a valid business licence.
 - (3) If an Enclosed Sidewalk Café is damaged to the extent that 40% or more of the Enclosed Sidewalk Café must be replaced or repaired, the Enclosed Sidewalk Café must be removed and may not be rebuilt.

PART 5 - REFUSAL AND CANCELLATION OF LICENCE

Refusal

- 11 (1) The Director may refuse to issue a Licence to an Applicant if the Director is satisfied that either of the following circumstances apply:
 - (a) the Applicant has not met the conditions to approve the Application pursuant to sections 6(2) or 6(3);
 - (b) the Application contains false or misleading information.
 - (2) The Director may refuse to renew a Licence if any of the circumstances described in section 12(1) apply.

Cancellation

- 12 (1) The Director may cancel a Licence if the Director is satisfied that any of the following circumstances have occurred:
 - (a) the Sidewalk Café does not strictly adhere to the plans, design, or other information provided by the Applicant in the Application;
 - (b) the Applicant fails to comply with a term or condition of the Licence;
 - (c) the Applicant is convicted of an offence under an Act or municipal bylaw in respect of the Sidewalk Café for which the Licence was issued;
 - (d) the Applicant is deemed, under the *Local Government Act*, or the *Offence Act* to have pleaded guilty to an office referred to in paragraph (c);
 - (e) the Applicant has ceased to comply with a bylaw or has otherwise ceased to meet the lawful requirements to operate the Sidewalk Café for which the Licence is issued;
 - (f) the continued operation of the Sidewalk Café would
 - (i) present a risk of harm to the health or safety of the public,
 - (ii) constitute a nuisance,
 - (iii) unreasonably obstruct or interfere with vehicle, pedestrian or bicycle traffic,
 - (iv) unreasonably interfere with the ability of the City or any permitted third party utility company to construct, install, repair or maintain a municipal work, service, utility or other improvement,
 - (v) unreasonably interfere with the public's use or enjoyment of the Sidewalk or the Roadside or adjoining roadway,
 - (vi) unreasonably interfere with the sightlines along the Sidewalk, Roadside or roadway, or
 - (vii) cause damage to the Sidewalk, Roadside or roadway;
 - (g) the Licence area is required for the construction, installation, repair or maintenance of a municipal work, service, utility or other improvement.
 - (2) Before cancelling a Licence, the Director must notify the Applicant of the proposed cancellation and provide the Applicant with an opportunity to be heard by the Director.
 - (3) If the Director cancels a Licence pursuant to subsection (1)
 - (a) the Applicant may apply to Council for reconsideration of the cancellation, and
 - (b) the Director must notify the Applicant of the right for Council

reconsideration pursuant to paragraph (a).

- (4) When permitted pursuant to the provisions of this Bylaw, an Applicant applying for reconsideration, by Council, of a decision of the Director must comply with the following procedures:
 - (a) the Applicant must deliver written notice of the request for reconsideration to the City Clerk within 30 days of the decision, together with a written summary of the Applicant's reasons for requesting the reconsideration;
 - (b) the City Clerk must place the request for reconsideration on the agenda of a meeting of City Council at which the matter can be dealt with conveniently, to be heard within 45 days after the request for reconsideration is received;
 - (c) the Council may adjourn the hearing of the reconsideration request from time to time:
 - (d) the Applicant may attend the meeting of City Council at which the matter is to be considered, and at that meeting, may present oral and written submissions to the Council in support of the request for reconsideration;
 - (e) after hearing from the Applicant, and from the Director whose decision is the subject of the reconsideration request, the Council may
 - (i) confirm the decision of the Director, or
 - (ii) rescind that decision and substitute in its place any other decision that the Council determines is appropriate.
- (5) By resolution of its Council, the City may at any time cancel a Licence issued under this Bylaw.
- (6) Before cancelling a Licence pursuant to subsection (5), Council for the City must provide the Applicant with an opportunity to be heard by Council, and for that purpose must follow the hearing procedures outlined in subsection (4).

PART 6 - APPLICATION FEES AND ANNUAL FEES

Fees

- 13 An Applicant for a Sidewalk Café Licence must pay to the City
 - (a) an Application fee of \$50.00 for any Application which is not a renewal of a Licence, and
 - (b) the annual Licence fees prescribed in Schedule A.

PART 7 - RELATIONSHIP TO OTHER BYLAWS

Parks Regulation Bylaw

14 If, with respect to any matter relating to a Sidewalk or Street in a park, there is a conflict between this Bylaw and the Parks Regulation Bylaw, this Bylaw prevails.

Streets and Traffic Bylaw

If, with respect to any matter relating to a Sidewalk or Street, there is a conflict between this Bylaw and the Streets and Traffic Bylaw, this Bylaw prevails.

PART 8 - GENERAL

Signs

- The holder of a Licence must ensure that there are no signs which promote a third party
 - (a) in the area of the Sidewalk Café, or
 - (b) on fences, railings or other means of separating the Sidewalk Café from other areas of a Sidewalk or Street.

Removal, Detention and Impounding

The provisions of the Streets and Traffic Bylaw for the removal, detention and impounding of objects unlawfully occupying a Sidewalk or Street apply with necessary changes as applicable to objects on a Sidewalk or Street in contravention of the provisions of this Bylaw or the terms of a Licence.

Offences

- 18 (1) A person commits an offence and is subject to the penalties imposed by this Bylaw, the Ticket Bylaw and the *Offence Act* if that person
 - (a) contravenes a provision of this Bylaw,
 - (b) consents to, allows, or permits an act or thing to be done contrary to this Bylaw, or
 - (c) neglects or refrains from doing anything required by a provision of this Bylaw.
 - (2) Each day that a contravention of a provision of this Bylaw occurs or continues constitutes a separate offence.

PART 9 - REPEAL

Repeal

19 The Sidewalk Cafes Regulation Bylaw No. 02-75 is repealed.

PART 10 – COMMENCEMENT

Commencement

This Bylaw comes into force on May 16, 2016.

| READ A FIRST TIME the | day of | 2016 |
|------------------------|--------|------|
| READ A SECOND TIME the | day of | 2016 |
| READ A THIRD TIME the | day of | 2016 |
| ADOPTED on the | day of | 2016 |

CITY CLERK MAYOR

SCHEDULE A

SIDEWALK CAFÉ ANNUAL LICENCE FEES

- 1. The annual Licence fees constitute:
 - (a) an administrative fee of \$50.00; and
 - (b) an occupation fee, as set in section 2 of this schedule.
- 2. The occupation fee for a Sidewalk Café shall be the sum of the following:
 - (a) for any portion of Sidewalk used by the Sidewalk Café:
 - (i) \$6.20 per square foot in Area 1, as set out in Appendix 1,
 - (ii) \$3.80 per square foot in Area 2, as set out in Appendix 1; and
 - (b) for any portion of Roadside used by the Sidewalk Café, the fees set out in s. 106(3)(b)(ii) of the Streets and Traffic Bylaw.

Appendix 1

Sidewalk Café Area Map



Area 2 Consists of the Remainder of the City

NO. 16-043

TICKET BYLAW, AMENDMENT BYLAW

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to amend the Ticket Bylaw to reflect changes to offences under the Sidewalk Cafés Regulation Bylaw.

Under its statutory powers, including sections 260 and 264 to 273 of the *Community Charter*, and B.C. Regulation 425/2003, the Council of the Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "TICKET BYLAW, AMENDMENT BYLAW (NO.9)".
- Bylaw No. 10-071, the Ticket Bylaw, is amended by repealing Schedule EE and replacing it with the Schedule EE attached to this bylaw.

| READ A FIRST TIME the | day of | 2016 |
|------------------------|--------|------|
| READ A SECOND TIME the | day of | 2016 |
| READ A THIRD TIME the | day of | 2016 |
| ADOPTED on the | day of | 2016 |

CITY CLERK MAYOR

Schedule EE

Sidewalk Cafés Regulation Bylaw Offences and Fines

| Column 1 – Offence | Column 2 – Section | Column 3 – Set Fine | Column 4 – Fine if paid within 30 days |
|---|--------------------|------------------------|--|
| Operate Sidewalk Café w/o licence | 3 | \$250 | \$200 |
| Improperly place propane heater | 5(1) | \$250 | \$200 |
| Fail to keep café area clean | 7(1)(c) | \$250 | \$200 |
| Modify structure other than allowed | 7(1)(d) | \$250 | \$200 |
| Operate an Enclosed Sidewalk Café | 10(1) | \$250 | \$200 |
| Allow signs other than as prescribed | 16 | \$250 | \$200 |

NO. 15-091

A BYLAW OF THE CITY OF VICTORIA

The purpose of this bylaw is to adopt the annual financial plan for the year 2016.

Under its statutory powers, including section 165 of the *Community Charter*, the Council of The Corporation of the City of Victoria, in an open meeting assembled, enacts the following provisions:

- 1. This Bylaw may be cited as the "FIVE YEAR FINANCIAL PLAN BYLAW, 2016."
- 2. Schedules 1 to 5 attached hereto and forming part of this Bylaw are adopted as the five year Financial Plan of the Corporation of the City of Victoria.
- 3. The Director of Finance is authorized to pay out in accordance with the Bylaws of the City, the sums of money shown in Schedule 2 and Schedule 4 for the year 2016, for the purpose described in each category.
- 4. All cheques drawn on the bank for payment of funds belonging to the City must be signed by the Director of Finance and countersigned by the Mayor before being issued.
- 5. All payments already made from municipal revenues for the current year are ratified and confirmed.
- 6. The Five Year Financial Plan Bylaw No. 15-025 is repealed.

| READ A FIRST TIME the | 26 th | day of | November | 2015. |
|------------------------|------------------|--------|----------|-------|
| AMENDED the | | day of | | 2016. |
| READ A SECOND TIME the | | day of | | 2016. |
| READ A THIRD TIME the | | day of | | 2016. |
| ADOPTED the | | day of | | 2016. |

CITY CLERK MAYOR

Schedule 1 - April 28, 2016 City of Victoria 2016 - 2020 Operating Financial Plan

Bylaw No.15-091

| | 2016 | 2017 | 2018 | 2019 | 2020 |
|---|-------------|-------------|-------------|-------------|-------------|
| REVENUES | | | | | |
| Property Value Taxes | 119,714,377 | 123,331,796 | 126,724,733 | 129,474,862 | 132,840,277 |
| Property Value Taxes from New Assessments | 425,000 | 500,000 | 500,000 | 500,000 | 500,000 |
| Parcel Taxes | 1,410,000 | 1,420,183 | 1,431,187 | 1,442,410 | 1,453,858 |
| Special Assessments | 3,172,000 | 3,115,560 | 3,130,411 | 3,145,559 | 3,161,011 |
| Grants in Lieu of Taxes | 6,055,300 | 6,176,406 | 6,299,934 | 6,425,933 | 6,554,451 |
| User Fees and Charges | 4,988,712 | 5,103,619 | 5,191,677 | 5,281,337 | 5,262,781 |
| Permits and Licences | 4,377,440 | 4,379,102 | 4,380,777 | 4,382,465 | 4,384,168 |
| Parking Services | 15,357,800 | 15,612,880 | 15,858,782 | 16,109,601 | 16,365,437 |
| Water Utility Fees and Charges | 18,889,745 | 19,473,348 | 19,771,045 | 20,233,004 | 20,709,774 |
| Sewer Utility Fees and Charges | 7,085,200 | 7,085,200 | 7,085,200 | 7,085,200 | 7,085,200 |
| Stormwater Utility Fees and Charges | 4,735,878 | 5,122,777 | 5,617,553 | 6,106,730 | 6,478,592 |
| Other Sources | 33,882,406 | 33,704,248 | 34,331,811 | 34,559,346 | 34,851,991 |
| | 220,093,858 | 225,025,119 | 230,323,110 | 234,746,448 | 239,647,539 |
| TRANSFERS FROM | | | | | |
| Accumulated Surplus | 1,818,421 | | | | |
| Reserves | | | | | |
| Art in Public Places | 439,500 | 135,000 | 135,000 | 135,000 | 135,000 |
| Financial Stability | 1,289,785 | 90,000 | - | - | - |
| Tree Replacement Reserve | 217,500 | - | - | - | - |
| Downtown Core Area Public Realm Improvement | 45,000 | - | - | - | - |
| · | 3,810,206 | 225,000 | 135,000 | 135,000 | 135,000 |
| Sub-total | 223,904,064 | 225,250,119 | 230,458,110 | 234,881,448 | 239,782,539 |
| COLLECTED ON BEHALF OF OTHER GOVERNMENTS | | | | | |
| Taxes and Fees | 89,198,177 | 90,982,141 | 92,801,783 | 94,657,819 | 96,550,975 |
| | 313,102,241 | 316,232,259 | 323,259,894 | 329,539,267 | 336,333,515 |

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Bylaw No.15-091 Schedule 2 - April 28, 2016 City of Victoria

2016 - 2020 Operating Financial Plan

| | 2016 | 2017 | 2018 | 2019 | 2020 |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|
| _ | | | | | |
| EXPENDITURES | | | | | |
| General Government | 36,205,460 | 35,174,575 | 35,909,043 | 35,930,876 | 36,448,184 |
| Police | 49,615,396 | 51,134,958 | 52,416,923 | 53,678,983 | 54,996,877 |
| Victoria Fire Department | 16,078,258 | 16,471,614 | 16,872,402 | 17,283,000 | 17,703,652 |
| Engineering and Public Works | 18,556,121 | 18,705,967 | 19,075,191 | 19,468,039 | 19,889,433 |
| Sustainable Planning and Community Development | 5,455,221 | 4,781,394 | 4,799,042 | 4,893,543 | 4,989,933 |
| Parks, Recreation and Facilities | 18,617,638 | 18,322,514 | 18,679,943 | 19,054,980 | 19,437,709 |
| Greater Victoria Public Library | 4,731,042 | 4,879,695 | 5,024,896 | 5,177,110 | 5,280,652 |
| Victoria Conference Centre | 7,019,803 | 7,005,475 | 7,225,933 | 7,260,202 | 7,320,334 |
| Water Utility | 13,670,745 | 13,936,430 | 14,207,435 | 14,483,869 | 14,765,841 |
| Sewer Utility | 3,477,055 | 3,520,485 | 3,583,195 | 3,647,160 | 3,712,402 |
| Stormwater Utility | 3,307,342 | 3,366,301 | 3,433,578 | 3,495,707 | 3,565,711 |
| | 176,734,082 | 177,299,409 | 181,227,580 | 184,373,468 | 188,110,728 |
| DEBT SERVICING | 4.050.040 | 7 007 500 | 7 007 500 | 7 007 500 | 7 007 500 |
| Principal and Interest - General | 4,356,010 | 7,827,583 | 7,827,583 | 7,827,583 | 7,827,583 |
| Principal and Interest - Parking Services | 845,382 | 845,382 | 845,382 | 845,382 | 845,382 |
| Principal and Interest - Victoria Conference Centre | 340,359 5,541,751 | 340,359 9,013,324 | 340,359 9,013,324 | 340,359 9,013,324 | 340,359 9,013,324 |
| TRANSFERS TO | 5,541,751 | 9,013,324 | 9,013,324 | 9,013,324 | 9,013,324 |
| Capital Funds | | | | | |
| General | 10,298,706 | 10,098,706 | 10,098,706 | 10,098,706 | 10,098,706 |
| | 3,369,000 | 3,686,918 | 3,713,611 | 3,899,135 | 4,093,933 |
| Water Utility Sewer Utility | 2,571,522 | 2,127,958 | 3,173,750 | 3,332,277 | 3,498,729 |
| Stormwater Utility | 2,678,536 | 3,031,476 | 3,384,475 | 3,737,533 | 4,065,921 |
| Reserves | 2,070,330 | 3,031,470 | 3,304,473 | 3,737,333 | 4,003,321 |
| Equipment and Infrastructure | | | | | |
| City Equipment | 1,602,500 | 1,602,500 | 1,602,500 | 1,602,500 | 1,602,500 |
| City Vehicles and Heavy Equipment | 1,555,000 | 1,555,000 | 1,555,000 | 1,555,000 | 1,555,000 |
| City Buildings and Infrastructure | 6,992,686 | 6,681,320 | 7,177,602 | 7,673,810 | 8,169,941 |
| Parking Services Equipment and Infrastructure | 535,334 | 697,705 | 848,922 | 1,003,158 | 1,160,481 |
| Multipurpose Facility Equipment and Infrastructure | 114,750 | 117,045 | 119,386 | 121,774 | 124,209 |
| Gas Tax | 3,428,000 | 3,428,000 | 3,591,000 | 3,591,000 | 3,591,000 |
| Police Vehicles, Equipment and Infrastructure | 1,100,000 | 1,100,000 | 1,150,000 | 1,200,000 | 1,250,000 |
| Water Utility Equipment and Infrastructure | 1,850,000 | 1,850,000 | 1,850,000 | 1,850,000 | 1,850,000 |
| Sewer Utility Equipment and Infrastructure | 1,825,623 | 2,225,757 | 1,117,255 | 894,763 | 663,069 |
| Stormwater Utility Equipment and Infrastructure | - | - | 100,000 | 200,000 | 200,000 |
| Recreation Facilities Equipment and Infrastructure | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 |
| Financial Stability | 3,071,573 | 100,000 | 100,000 | 100,000 | 100,000 |
| Tax Sale Lands | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 |
| Victoria Housing | 250,000 | 250,000 | 250,000 | 250,000 | 250,000 |
| Art in Public Places | 135,000 | 135,000 | 135,000 | 135,000 | 135,000 |
| Climate Action | 90,000 | 90,000 | 90,000 | 90,000 | 90,000 |
| Artificial Turf | 85,000 | 85,000 | 85,000 | 85,000 | 85,000 |
| | 41,628,230 | 38,937,385 | 40,217,207 | 41,494,656 | 42,658,489 |
| Sub-total | 223,904,064 | 225,250,119 | 230,458,110 | 234,881,448 | 239,782,539 |
| TRANSFERS TO OTHER GOVERNMENTS | | | | | |
| Taxes and Fees | 89,198,177 | 90,982,141 | 92,801,783 | 94,657,819 | 96,550,975 |
| | 313,102,241 | 316.232.259 | 323,259,894 | 329,539,267 | 336.333.515 |

Victoria City Council - 28 Apr 2016

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Bylaw No.15-091 Schedule 3 - April 28, 2016 City of Victoria 2016 - 2020 Capital Plan

| | 2016 | 2017 | 2018 | 2019 | 2020 |
|---|------------|------------|------------|---|------------|
| REVENUES | | | | | |
| Utility Connection Fees | 1,100,000 | 1,100,000 | 1,100,000 | 1,100,000 | 1,150,000 |
| Grants and Partnerships | 8,056,491 | 3,154,477 | - | - | - |
| TRANSFERS FROM | | | | | |
| Operating Funds | | | | | |
| General | 10,298,706 | 10,098,706 | 10,098,706 | 10,098,706 | 10,098,706 |
| Water Utility | 3,369,000 | 3,686,918 | 3,713,611 | 3,899,135 | 4,093,933 |
| Sewer Utility | 2,572,500 | 4,378,266 | 5,469,063 | 5,673,498 | 5,886,774 |
| Stormwater Utility | 2,679,000 | 3,031,884 | 3,384,891 | 3,737,958 | 4,066,354 |
| Reserves | _,, | 2,221,221 | -, | -,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 1,000,000 |
| Equipment and Infrastructure | | | | | |
| City Equipment | 811,534 | 912.736 | 999,341 | 1,100,118 | 961,070 |
| City Vehicles and Heavy Equipment | 3,370,500 | - | - | - | - |
| City Buildings and Infrastructure | 11,790,618 | 2,210,404 | 4,010,612 | 10,824 | 11,041 |
| Victoria Conference Centre Equipment and Infrastructure | 423,182 | - | - | - | - |
| Parking Services Equipment and Infrastructure | 1,318,000 | 745,000 | 249,900 | 254,898 | 259,996 |
| Gas Tax | 7,797,882 | 6,021,350 | 2,163,500 | 1,033,818 | 1,054,494 |
| Police Vehicles, Equipment and Infrastructure | 1,395,417 | 1,141,012 | 1,333,740 | 1,557,530 | 1,282,431 |
| Water Utility Reserve | 1,537,000 | 1,000,000 | 1,000,000 | 1,000,000 | 1,000,000 |
| Sewer Utility Reserve | 1,002,000 | | | | |
| Stormwater Utility Reserve | 992,418 | | | | |
| SOFMC Equipment and Infrastructure | 35,000 | - | - | - | - |
| Tax Sale Lands | 2,000,000 | - | - | - | - |
| Parks and Greenways Acquisition | 500,000 | - | - | - | - |
| Development Cost Charges | 54,060 | 55,141 | 56,244 | 57,369 | 58,516 |
| Strategic Objectives Account | 250,000 | | | | |
| DEBT PROCEEDS | 16,165,233 | 6,465,923 | - | - | - |
| | 77,518,541 | 44,001,817 | 33,579,608 | 29,523,854 | 29,923,315 |

Victoria City Council - 28 Apr 2016

Bylaw No.15-091 Schedule 4 - April 28, 2016 City of Victoria 2016 - 2020 Capital Plan

| | 2016 | 2017 | 2018 | 2019 | 2020 |
|--|------------|------------|------------|------------|-----------|
| XPENDITURES | | | | | |
| Capital Equipment | 6,939,100 | 2,464,275 | 1,493,572 | 1,689,232 | 1,475,268 |
| Capital Programs and Projects | | | | | |
| Active Transportation | 6,103,000 | 6,946,700 | 2,504,454 | 1,514,543 | 1,524,83 |
| Complete Streets | 2,816,000 | 2,548,000 | 2,110,000 | 2,607,200 | 2,455,34 |
| Neighbourhoods | 370,000 | 316,200 | 322,524 | 222,853 | 227,31 |
| Parks | 3,227,000 | 150,000 | - | - | - |
| Street Infrastructure | 2,023,800 | 1,961,970 | 897,570 | 925,980 | 853,61 |
| Retaining Walls and Railings | 1,590,000 | 600,000 | - | - | - |
| Bridges | 31,484,724 | 8,971,400 | 3,600,000 | - | - |
| Facilities | 4,162,000 | 387,500 | 295,000 | 256,500 | 666,00 |
| Environmental Remediation | 554,000 | | | | |
| Sanitary Sewers | 3,874,500 | 4,678,266 | 5,769,063 | 5,973,498 | 6,236,77 |
| Stormwater | 7,173,000 | 4,276,634 | 4,198,391 | 5,021,776 | 5,370,84 |
| Waterworks | 5,456,000 | 5,236,918 | 5,263,611 | 5,449,135 | 5,643,93 |
| Contingency | 350,000 | 357,000 | 364,140 | 371,423 | 378,85 |
| Police | 1,395,417 | 1,141,012 | 1,333,740 | 1,557,531 | 1,282,43 |
| Projects to be determined (Facilities, Active Transportation, Parks, Fleet etc.) | - | 3,965,942 | 5,427,543 | 3,934,183 | 3,808,10 |
| | 77,518,541 | 44,001,817 | 33,579,608 | 29,523,854 | 29,923,3 |

Bylaw No. 15-091 Schedule 5 – April 28, 2016 Financial Plan Objectives and Policies

Revenue and Tax Policy

Purpose

The purpose of the Revenue and Tax Policy is to outline the proportions of revenue sources, the distribution of property taxes among property classes and the use of permissive property tax exemptions.

Objectives

- To provide tax payers with stable, equitable and affordable property taxation while at the same time providing high quality services.
- To support the OCP and other City plans as well as complement the Regional Context Statement.

Policies

1. Revenue Proportions by Funding Sources

Property taxes are the main source of revenue for the City and pay for services such as police and fire protection, bylaw enforcement, and infrastructure maintenance. Property taxes provide a stable and consistent source of revenue for services that are difficult or undesirable to fund on a user pay basis. Therefore, property taxes will continue to be the City's major source of revenue.

However, it is the City's desire to charge user fees where feasible. Some programs, such as recreation, are partially funded by user fees. The City also has several self-financed programs that are fully funded by user fees. These include Water Utility, Sewer Utility, Stormwater Utility, and Garbage Utility.

Policy 1.0

User pay funding will be used for such services that are practical and desirable to fund on a user pay basis.

Services that are undesirable or impractical to fund on a user pay basis will be funded by property taxes.

Policy 1.1

The City will continue to explore alternative revenue sources to diversify its revenue base.

2016 Revenue Proportions by Funding Source

| Revenue Source | | % Total |
|--|-------------|---------|
| | | Revenue |
| Property Value Taxes | 120,139,377 | 53.66% |
| Parcel Taxes | 1,410,000 | 0.63% |
| Special Assessments | 3,172,000 | 1.42% |
| Grants in Lieu Taxes | 6,055,300 | 2.70% |
| User Fees and Charges | 4,988,712 | 2.23% |
| Permits and Licences | 4,377,440 | 1.96% |
| Parking Services | 15,357,800 | 6.86% |
| Water and Sewer Utility Fees and Charges | 25,974,945 | 11.60% |
| Stormwater Utility Fees and Charges | 4,735,878 | 2.12% |
| Other Sources | 37,692,612 | 16.82% |
| TOTAL | 223,904,064 | 100.00% |

2. Distribution of Property Taxes Among Property Classes

Market value changes that result in uneven assessment changes between property classes result in a tax burden shift to the class experiencing greater market value increases unless tax ratios are modified to mitigate the shift.

Until 2007, it was Council's practice to modify tax ratios to avoid such shifts. This equalization practice provided an effective tax increase that was equal for all classes. It is important to be aware that this practice only avoids shifts *between* property classes. There is still a potential for shifts *within* a property class where one property has experienced a market value change that is greater than the average for that class.

However, starting in 2007, business and industrial tax ratios have been held constant in recognition of the larger tax burden that has been placed on those classes. This resulted in higher tax increases being passed on to the residential class compared to business and industrial.

The pressure continues across the country to reduce the tax burden on the business and industrial classes. In recognition of this, and the desire to support a healthy business environment, Council's goal is to have a business class tax burden that is equitable.

In 2012, a comprehensive review of the Revenue and Tax Policy was conducted to determine if Council's objective of reducing the tax burden on the business class was appropriate and if so, that the mechanism of achieving the objective (reduction of tax ratio) was the most effective mechanism to achieve the goal. The review concluded that additional relief for the business tax class was warranted. However, the tax ratio was not the best mechanism of achieving that goal. As a result, Council approved the following policy objective: To reduce the business property tax class share of the total property tax levy to 48% over three years (2012-2014). The redistribution excludes impact of new assessment revenue. The total redistribution of the tax levy was \$1.51 million.

In 2015, an update review was completed and based on the findings, policy 2.0 was amended to maintain the current share of taxes among tax classes.

Policy 2.0

Maintain the current share of distribution of property taxes among property classes, excluding the impact of new assessment revenue, by allocating tax increases equally. Business and industrial classes will be grouped as outlined in Policy 2.1.

Policy 2.1

Tax rates for the light and major industrial tax classes will be equal to the business tax rate to support the City's desire to retain industrial businesses.

Policy 2.2

Farm Tax Rates will be set at a rate so taxes paid by properties achieving farm status will be comparable to what the property would have paid if it were assessed as residential.

2016 Distribution of Property Taxes Among Property Classes

| Property Class | | % Property Value Tax |
|------------------------|-------------|-------------------------|
| Residential (1) | 61,153,993 | 50.90% |
| Utilities (2) | 544,673 | 0.45% |
| Supportive Housing (3) | 0 | 0.00% |
| Major Industry (4) | 124,384 | 0.10% |
| Light Industry (5) | 774,309 | 0.64% |
| Business (6) | 57,350,176 | 47.75% |
| Recreational (8) | 191,842 | 0.16% |
| TOTAL | 120,139,377 | 100.00% |

3. Use of Permissive Property Tax Exemptions

The City continues to support local non-profit organizations through permissive tax exemptions. Each year, a list of these exemptions is included in the City's Annual Report.

In addition, the City offers a Tax Incentive Program to eligible owners of downtown heritage designated buildings to offset seismic upgrading costs for the purposes of residential conversion of existing upper storeys. The exemptions are for a period up to ten years.

The City encourages redevelopment of lands within the City and the use of environmentally sustainable energy systems for those developments through revitalization property tax exemptions.

Policy 3.0

Permissive property tax exemptions are governed by the City's Permissive Property Tax Exemption Policy, which outlines the criteria for which property tax exemptions may be granted.

Policy 3.1

Heritage property tax exemptions are governed by the City's Heritage Tax Incentive Program.

Policy 3.2

Revitalization property tax exemptions are governed by the City's Revitalization Tax Exemption (Green Power Facilities) bylaw.

NO. 16-042

VEHICLES FOR HIRE BYLAW, AMENDMENT BYLAW (NO. 15)

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to amend the Vehicles for Hire Bylaw to allocated Motor Sightseeing Vehicle Parking Stand 3 to Hippo Tours Inc., for the period from May 1, 2016 to March 31, 2017, and to revise the parking stand agreement to allow the City to displace stand users if required for capital improvements, and require stand users to participate, upon request, in a possible City-led bus study.

Under its statutory powers, including sections 8 and 36 of the *Community Charter*, section 3 of the 1907 *Act relating to the City of Victoria*, section 18 of the *Victoria City Act, 1919*, and section 9 of the *Victoria City Act, 1934*, the Council of the Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw may be cited as the "Vehicles for Hire Bylaw, Amendment Bylaw (No. 15)."
- Bylaw No. 03-60, the Vehicles for Hire Bylaw, is amended by repealing Schedules D and E and substituting the new Schedules D and E attached to this Bylaw as Schedule 1.

| READ A FIRST TIME the | 14 th | day of | April | 2016 |
|------------------------|------------------|--------|-------|------|
| READ A SECOND TIME the | 14 th | day of | April | 2016 |
| READ A THIRD TIME the | 14 th | day of | April | 2016 |
| ADOPTED on the | | day of | | 2016 |

CORPORATE ADMINISTRATOR

MAYOR

Schedule 1

Schedule D

Motor Sightseeing Vehicle Parking Stands

| <u>Licensee</u> | Parking Stand Allocation | Allocation Period | Monthly Rental Fee (including applicable taxes) |
|---|--|------------------------------------|---|
| CVS Cruise Victoria Ltd. (Incorporation No. BC0782440) | Parking Stand 1 The east side of Government Street, a distance of 21.4 m measured northerly from a point 68.4 m north of the north property line of Belleville Street | April 1, 2013 to March 31, 2017 | \$1,755.00 |
| Wilson's Transportation Ltd. (Incorporation No. BC0221816) | Parking Stand 2 The east side of Government Street, a distance of 21.4 m measured northerly from a point 39.5 m north of the north property line of Belleville Street | April 1, 2013 to March 31, 2017 | \$1,755.00 |
| Hippo Tours Inc. (Extraprovincial Registration No. A0086232) | Parking Stand 3 The north side of Belleville Street, a distance of 14 m measured westerly from a point 45.3 m west of the northerly lateral extension of the west property line of Menzies Street | May 1, 2016 to March 31, 2017 | \$1,170.00 |
| Wilson's Transportation Ltd. (Incorporation No. BC0221816) | Parking Stand 4 The north side of Belleville Street, a distance of 14 m measured westerly from a point 63.5 m west of the northerly lateral extension of the west property line of Menzies Street | April 1, 2013 to March 31, 2017 | \$1,170.00 |

Schedule E

Parking Stand Agreement

| THIS AGREEMENT MADE AS OF |
|--|
| BETWEEN: |
| THE CORPORATION OF THE CITY OF VICTORIA #1 Centennial Square Victoria, B.C. V8W 1P6 |
| (the "City") |
| AND: [NAME OF SIGHTSEEING VEHICLE LICENSEE] |

A. The City is the owner of a parking stand identified as Parking Stand ___ (the "Parking Stand") in Column ___ of Schedule D to the Vehicles for Hire Bylaw No. 03-60 (the "Vehicles for Hire Bylaw") [or the City is the owner of the parking stands (the "Parking Stands") identified in Schedule C to the Vehicles for Hire Bylaw No. 03-60 (the "Vehicles for Hire Bylaw")];

(the "Licensee")

- B. The Licensee has been issued a sightseeing vehicle licence (as defined in the Vehicles for Hire Bylaw) to load and transport passengers in a [horsedrawn] sightseeing vehicle;
- C. The City has allocated the Parking Stand to the Licensee for the Licensee's use [or The City has granted to the Licensee permission to use the Parking Stands];
- D. The Vehicles for Hire Bylaw requires the Licensee to enter into this Agreement with the City as a condition of the Licensee using the Parking Stand[s].

THEREFORE in consideration of the fee paid by the Licensee to the City and the mutual promises contained in this Agreement, the City and the Licensee covenant and agree with each other as follows:

- 1.0 Right to Occupy The City, subject to the performance and observance by the Licensee of the terms, conditions, covenants and agreements contained in this Agreement, grants to the Licensee, for the Licensee and its employees, the right to occupy the Parking Stand[s] during the Licensee's hours of operation for the purposes of loading or unloading passengers from a licensed sightseeing vehicle and for parking a licensed sightseeing vehicle between daily sightseeing tours, and for no other purpose. For certainty, but without limiting the foregoing, the Licensee shall not park a sightseeing vehicle in a Parking Stand overnight.
- 2.0 <u>Special Events</u> Notwithstanding section 1 or any other provision in this Agreement to the contrary, the Licensee agrees it will not be permitted to occupy the Parking Stand[s] if, in the opinion of the Director of Parks, Recreation and Facilities for the City in his or her

sole and absolute discretion, use of the Parking Stand[s] is required by the City for a special event or the Licensee's use of the Parking Stand[s] is incompatible with a special event occurring in the City. The Director of Parks, Recreation and Facilities will notify the Licensee, in writing, of the date and times the Parking Stand is required for a special event and the Licensee will not occupy the Parking Stand[s] on such days and during the times indicated.

- 3.0 <u>Displacement for Capital Improvements</u> Notwithstanding section 1 or any other provision in this Agreement to the contrary, the Licensee agrees it will not be permitted to occupy the Parking Stand[s] if, in the opinion of the Director of Engineering and Public Works for the City in his or her sole and absolute discretion, use of the Parking Stand[s] is required by the City in order to undertake capital improvements or the Licensee's use of the Parking Stand[s] is incompatible with capital improvements occurring in the vicinity of the Parking Stand[s]. The Director of Engineering and Public Works will notify the Licensee, in writing, of the date and times the Parking Stand[s] is required for capital improvements and the Licensee will not occupy the Parking Stand[s] on such days and during the times indicated.
- **Participation in Emissions Study** [Schedule D parking stands only] If requested to do so by the City, the Licensee agrees to have data-logging devices supplied by the City installed on one or more of the licensed sightseeing vehicles approved in writing by the City to occupy the Parking Stand.
- **Reservation of Rights** The City hereby reserves to itself from the grant and covenants made by it to the Licensee under section 1 above the right for the City, its agents, employees, contractors and subcontractors to have full and complete access to the Parking Stand[s] for any and all purposes.
- **Fee** In consideration of the right to occupy the Parking Stand[s], the Licensee shall pay to the City the rental fee set out in the Vehicles for Hire Bylaw, such fee payable in advance on the 1st day of every month.
- **7.0** <u>Maintenance</u> The Licensee will keep the Parking Stand[s] free of any garbage or other refuse and otherwise in a state of cleanliness.
- **8.0** <u>Insurance</u> The Licensee will maintain insurance as follows:
 - (a) The Licensee will take out and maintain during the term of this Agreement a policy of commercial general liability insurance against claims for bodily injury, death or property damage arising out of the use of the Parking Stand[s] in the amount of not less than five million (\$5,000,000) dollars per single occurrence or such greater amount as the City may from time to time designate, naming the City as an additional insured party thereto and will provide the City with a certificate of insurance prior to commencement of use of the Parking Stand[s].
 - (b) All policies of insurance shall contain a clause requiring the insurer not to cancel or change the insurance without giving the City thirty (30) days prior written notice.
 - (c) If both the City and the Licensee claim to be indemnified under any insurance required by this Agreement, the indemnity shall be applied first to the settlement

of the claim of the City and the balance, if any, to the settlement of the claim of the Licensee.

- **Indemnification** The Licensee releases and will indemnify and save harmless the City, its elected and appointed officials, employees and agents from and against all lawsuits, damages, costs, expenses, fees or liability that the City, the Licensee or anyone else may incur, suffer or allege by reason of this Agreement or the use of the Parking Stand[s] by the Licensee or its agents, employees, tenants and invitees.
- **10.0** <u>Termination</u> If the Licensee is no longer allocated the Parking Stand[s] under the Vehicles for Hire Bylaw, then without further notice this Agreement shall lapse and be absolutely forfeited.

11.0 Suspension - If the Licensee:

- (a) fails to pay the rental fee prescribed by the Vehicles for Hire Bylaw,
- (b) fails to comply with the provisions of the Vehicle for Hire Bylaw or any covenant, condition or agreement in this Agreement, or
- (c) ceases to be a sightseeing vehicle licensee as defined by the Vehicles for Hire Bylaw,

then the Licensee will, immediately upon written notice from the City, cease using the Parking Stand[s] until such breach or non-compliance has been remedied by the Licensee to the satisfaction of the City or until the Licensee obtains a sightseeing vehicle licence (as the case may be).

- **12.0** Regulations The Licensee will comply promptly at its own expense with all provincial, federal and local government statutes, regulations and bylaws applicable to the use of the Parking Stand[s] by the Licensee, including without limitation the Vehicles for Hire Bylaw.
- **13.0 No Compensation** The Licensee will not be entitled to compensation for any loss or injurious affection or disturbance resulting in any way from the termination of this Agreement or the application of sections 2 or 3 of this Agreement.

14.0 Miscellaneous:

- (a) This Agreement will not be interpreted as granting any interest in the Parking Stand[s] to the Licensee.
- (b) The Licensee expressly agrees that his or her vehicles and their contents while parked in a Parking Stand[s] shall be at the risk of the Licensee.
- (c) The Licensee agrees the Parking Stand[s] may be occupied only by those licensed sightseeing vehicles approved by the City in writing to occupy the Parking Stand[s].
- (d) Waiver of any default by a party will not be interpreted or deemed to be a waiver of any subsequent default.

- (e) This Agreement will be construed in accordance with and governed by the laws applicable in the Province of British Columbia.
- (f) Nothing in this Agreement will be construed to create a relationship of partners, joint venturers, fiduciaries or any other similar relationship between the Licensee on the one hand and the City on the other.
- (g) Nothing contained or implied in this Agreement will derogate from the obligations of the Licensee under any other agreement with the City or prejudice or affect the City's rights, powers, duties or obligations in the exercise of its functions under all public and private statutes, bylaws, orders and regulations, which may be as fully and effectively exercised in relation to the Parking Stand[s] and the Licensee as if this Agreement had not been executed and delivered by the Licensee and the City. For certainty, the City may amend or repeal the Vehicles for Hire Bylaw and the allocation of the Parking Stand[s] and otherwise terminate this Agreement notwithstanding anything contained or implied in this Agreement.

IN WITNESS of its terms, the parties hereto have executed this Agreement.

| Signed by THE CORPORATION OF THE |
|------------------------------------|
| CITY OF VICTORIA on the day of |
| , by its authorized signatories: |
| <i></i> |
| |
| |
| Mayor |
| • |
| |
| Corporate Administrator |
| · |
| Signed by the [NAME OF SIGHTSEEING |
| VEHICLE LICENSEE] on the day |
| of,by its authorized signatories: |
| , |
| |
| |
| Authorized Signatory: |
| , |
| |
| Authorized Signatory: |

NO. 16-039

CIVIC EXPENDITURES BYLAW REPEAL BYLAW

A BYLAW OF THE CITY OF VICTORIA

The purpose of this Bylaw is to repeal the Civic Expenditures Bylaw No. 09-054.

Under its statutory powers of the *Community Charter*, the Municipal Council of The Corporation of the City of Victoria enacts the following provisions:

- 1 This Bylaw shall be cited as the "CIVIC EXPENDITURES BYLAW REPEAL BYLAW NO. 16-039."
- 2 That Civic Expenditures Bylaw No. 09-054 is hereby repealed.

| READ A FIRST TIME the | 14 th | day of | April | 2016 |
|------------------------|------------------|--------|-------|------|
| READ A SECOND TIME the | 14 th | day of | April | 2016 |
| READ A THIRD TIME the | 14 th | day of | April | 2016 |
| ADOPTED on the | | day of | | 2016 |

CORPORATE ADMINISTRATOR

MAYOR