

**COMMITTEE OF THE WHOLE REPORT**  
**FROM THE MEETING HELD APRIL 4, 2019**

For the Council meeting of April 11, 2019, the Committee recommends the following:

**1. FCM Special Advocacy Fund Election 2019 City of Victoria Contribution**

That Council adopt the following resolution:

WHEREAS FCM has a long track-record of delivering gains for all Canadian municipalities, like the permanent Gas Tax Fund.

WHEREAS FCM's hard work and influence has significantly shaped historic gains for local governments starting with our Election 2015 breakthrough, including:

- The Investing in Canada infrastructure plan — a 12-year, \$180 billion federal investment in local infrastructure, from public transit to wastewater system upgrades.
- Canada's first-ever national housing strategy, including key commitments to repair and build affordable housing across the country.
- A strengthened seat at the table, including through unprecedented engagement with federal ministers, as well as with opposition leaders and the Prime Minister.
- A predictable federal allocation model for transit expansions that puts municipalities in the driver's seat.
- A \$2 billion rural and northern infrastructure fund — the biggest investment of its kind in a generation.
- Better access to high-speed broadband through the federal Connect to Innovate program and the CRTC decision to mandate universal broadband access.
- New capacity-building programs on asset management and climate change — led by FCM — as well as a new \$125 million capital investment in FCM's Green Municipal Fund.

WHEREAS the 2019 election is a vital opportunity to build on those gains and to consolidate the municipal sector's position as an essential national partner to any federal government no matter which party wins the next federal election.

WHEREAS FCM's Special Advocacy Fund will drive FCM's most ambitious campaign ever, which will include reaching out to every federal party to keep municipal priorities front-and-centre heading into and throughout Election 2019, as well as in the crucial first months of a new government.

BE IT RESOLVED that Council approves \$6,600 from surplus to cover Victoria's participation in FCM's Special Advocacy Fund.

**2. Conference Attendance Request for Mayor Helps: Association of Vancouver Island Coastal Communities Conference**

That Council authorize the attendance and associated costs for Mayor Lisa Helps to attend the AVICC Conference to be held in Powell River, April 12-14, 2019.

**3. Grant for the Victoria Hospitality Awards Program**

That Council authorize a grant of \$950 from the Contingency Fund to cover the cost of engraving the City of Victoria pins which are given to VHAP award winners.

**4. Direction for 2020 VicPD Budget**

That Council requests that VicPD examine the following measures as part of the 2020 budget process:

- (a) Consolidation of exempt management positions.
- (c) Submission of detailed, transparent, and available information in time for public consultation inline with the rest of the City of Victoria budget.

**5. Liquor Licence Application for 301 Cook - Beagle Pub - Increase Hours (Fairfield)**

That Council direct staff to provide the following response to the Liquor Licensing Agency:

- 1. Council, after conducting a review with respect to noise and community impacts, does support the application of The Beagle Pub located at 301 Cook Street having hours of operation from 11:00 am to 11:00 pm Monday through Thursday, 11:00 am to 12:00 am Friday, 9:00 am to 12:00 am Saturday, and 9:00 am to 11:00 pm Sunday. Providing the following comments on the prescribed considerations:
  - a. The impact of noise on the community in the vicinity of the establishment has been considered in relation to the request and assumptions are the noise impacts would be proportional in comparison to existing licence capacity, and associated noise levels in the vicinity. The request, if approved affects only opening hours on Saturday and Sunday allowing the establishment to open two hours early on those days and the adjustment is not likely to cause additional impacts.
  - b. If the application is approved, the impact on the community is expected to be positive economically as the approval supports the business plan and long term viability of the establishment.
  - c. The views of residents were solicited via a mail out to 306 neighbouring property owners and occupiers within 100 metres of the licensed location and a notice posted at the property. The City received nine letters in response to the request which included three in support of the application and six opposed.
  - d. Council recommends the license endorsements be approved.

**6. Fairfield Neighbourhood Plan – Update**

- 1. That Council receive the draft Fairfield Neighbourhood Plan (March 2019) (Attachment A), for consideration.
- 2. That Council consider consultation for proposed Official Community Plan (OCP) amendments associated with Fairfield Neighbourhood Plan alignment:
  - a. Consider consultation under Section 475(1) and 475(2) of the *Local Government Act* and direct staff to undertake consultation with those affected by the proposed amendments to the Official Community Plan as identified in the following recommendations.
  - b. Consider consultation under Section 475(2)(b) of the *Local Government Act* and direct staff:
    - i. to refer the proposed Official Community Plan amendments to the Songhees Nation, the Esquimalt Nation, and the School District Board;
    - ii. that no referrals are necessary to the Capital Regional District Board, or the provincial or federal governments.
- 3. That Council direct staff to prepare Official Community Plan amendment bylaws following consultation, and in accordance with feedback received, to amend Section 6: Land Management and Development and related maps and policies as follows:
  - a. to delete policy 6.19 and 6.20 (and renumber policies accordingly) and make related changes to clarify the OCP intent regarding development within and near urban villages

- b. for Core Residential areas, to reduce the density range for some blocks on the south side of Meares Street (from 2:1 - 3.5:1 floor space ratio, down to 1.5:1 - 3:1 floor space ratio, and 1.2:1 - 2.5:1 floor space ratio) consistent with the draft Fairfield Neighbourhood Plan
  - c. for Urban Residential Areas, to consider increased densities up to 2.5:1 floor space ratios in blocks north of Fairfield Road between Quadra Street and Vancouver Street, to consider commercial uses at grade in locations indicated in neighbourhood plans, and to clarify that neighbourhood plans should be consulted in determining which Urban Residential areas may be considered suitable for bonus density
  - d. for Large Urban Villages, to refer to the Fairfield Neighbourhood Plan for consideration of building form and height, thereby reducing anticipated height in Cook Street Village to 4 storeys
  - e. for Small Urban Villages, to add three parcels to Moss Street Small Urban Village consistent with the draft Fairfield Neighbourhood Plan
  - f. to change the name of "Ross Bay Village" to "Fairfield Plaza", designate it as a Small Urban Village, consider 3 to 4 storey buildings and place character features consistent with the Fairfield Neighbourhood Plan, and consider additional density up to approximately 2:1 floor space ratio for advancement of plan objectives
  - g. for Traditional Residential areas, to consider development up to 2.5 storeys for certain infill housing types, and up to 3 storeys in limited locations near Cook Street Village and along Fairfield Road as consistent with the Fairfield Neighbourhood Plan.
4. That Council direct staff to prepare Official Community Plan amendment bylaws following consultation, and in accordance with feedback received, for Appendix A: Development Permit Areas as follows:
    - a. amend Development Permit Area 5: Large Urban Villages to update guidelines with the new *Guidelines for Cook Street Village* (2019)
    - b. amend Development Permit Area 6A: Small Urban Villages to add the areas of Five Points Village, Moss at May Village, and Fairfield Plaza, and to apply the *Guidelines for Corridors, Villages and Town Centres* (2017) with added guidelines for Fairfield Plaza
    - c. amend Development Permit Area 14: Cathedral Hill Precinct, to include new policies regarding building separation, landscape setback, and impact on Pioneer Square and the Provincial Law Court Green
    - d. amend Development Permit Area 15F: Intensive Residential - Attached Residential Development to include the Traditional Residential areas of Fairfield, and to apply the revised *Design Guidelines for Attached Residential Development: Fairfield Neighbourhood* (2019).
  5. That Council direct staff to undertake a final round of engagement on the draft Fairfield Neighbourhood Plan and associated OCP amendments to include a meeting with the Fairfield Neighbourhood Plan working group; an on-line plan summary and survey; two open house events; meetings with interested stakeholder groups; referral to the Advisory Design Panel for comment; and notification to the Planning and Zoning Committee of the Fairfield-Gonzales Community Association.
  6. That Council direct staff to prepare a zoning bylaw amendment that would allow fourplexes as a right on lots between 6000 and 7499 square feet and sixplexes as a right on lots 7500 square feet or larger as long as:
    - a. The proposed buildings conform to *Design Guidelines for Attached Residential Development: Fairfield Neighbourhood*.

- b. At least half the units in each building are affordable to very low to moderate income households on either a rental or ownership basis depending on the tenure of the building.
- c. There are provision for onsite cycling storage and consideration of a car share.
- d. Proposed new buildings meet the BC step code step 5 standard.
- e. Direct staff to bring economic modeling and information on the viability of these types of projects back to Council with bylaws and that this information reflect Council's desire to have the most affordability for very low to low income households.

That Council approve up to five storeys along Fairfield Road subject to shadow studies at the time of redevelopment and having mitigation strategies.

#### **7. Annual Parking Services Update**

That Council:

- 1. Direct staff to bring forward amendments to the Streets and Traffic Bylaw to authorize charging fees for metered on-street parking on Sundays
- 2. Direct staff to update the Parking Rates Policy to reflect monthly rate increases
- 3. Direct staff to implement a four hour time limit on Sundays and rates in 90 minute zones to be at \$2 per hour and \$1 per hour in other areas.

#### **8. Municipal Survivor Challenge**

- 1. That Council participates in the Municipal Survivor Climate Challenge and directs staff to calculate Council's averages and send them to the Highland's Corporate Officer before April 22, 2019.
- 2. That Council notes that collective responses to climate change by all levels of government are central to solving this problem.

#### **9. Paid Leave for Employees Who Have Experienced Violence**

That Council requests that the Mayor write, on behalf of Council, to the provincial Minister of Labour, indicating the City of Victoria's support for amendments to the Employment Standards Act to provide a minimum of ten (10) days paid leave to employees who have experienced intimate, personal and relationship violence, to provide a measure of economic security for employees to leave violent relationships in order to keep themselves and their children safe.