



MINUTES - COMMITTEE OF THE WHOLE

October 17, 2019, 9:01 A.M.

COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE

The City of Victoria is located on the homelands of the Songhees and Esquimalt People

- PRESENT:** Mayor Helps in the Chair, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, Councillor Young
- PRESENT VIA ELECTRONIC PARTICIPATION:** Councillor Dubow
- ON LEAVE:** Councillor Collins
- STAFF PRESENT:** J. Jenkyns - City Manager, C. Coates - City Clerk, P. Bruce - Fire Chief, S. Thompson - Deputy City Manager / Director of Finance, F. Work - Director of Engineering & Public Works, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhauer - Head of Engagement, J. Jensen - Head of Human Resources, C. Havelka - Deputy City Clerk, A. Hudson - Acting Director of Sustainable Planning & Community Development, C. Mycroft - Manager of Executive Operations, T. Zworski - City Solicitor, M. Sandhu – Head of Service Innovation & Improvement, J. O'Connor – Deputy Director of Finance, P. Angelblazer - Committee Secretary, J. Karakas – Senior Urban Designer
- OTHERS PRESENT:** A. Licker – Licker Geospatial Principal, K. Silk – Licker Geospatial GIS Analyst

A. APPROVAL OF AGENDA

Moved By Councillor Alto
Seconded By Councillor Loveday

That the agenda be approved.

CARRIED UNANIMOUSLY

B. CONSENT AGENDA

Moved By Councillor Alto
Seconded By Councillor Potts

That the following items be approved without further debate

CARRIED UNANIMOUSLY

C.1 Minutes from the meeting held October 3, 2019.

Moved By Councillor Alto
Seconded By Councillor Potts

That the minutes from the Committee of the Whole meeting held October 3, 2019 be adopted.

CARRIED UNANIMOUSLY

H.3 Proclamation - National Diabetes Awareness Month & World Diabetes Day

Moved By Councillor Alto
Seconded By Councillor Potts

That the *National Diabetes Awareness Month & World Diabetes Day* Proclamation be forwarded to the October 24, 2019 Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

K.3 Council Member Motion - Travel Request for Councillor Isitt - Climate Leaders Institute

Moved By Councillor Alto
Seconded By Councillor Potts

Recommendation:

That Council authorize the attendance and associated costs for Councillor Isitt to attend the Climate Leaders Institute in Richmond, BC, from November 7-8, 2019, with estimated costs as follows:

Registration: \$245
Ferry (return): \$35
Public Transit: \$20
Accommodation: \$250
Meals and Incidentals: \$120
Estimated total costs: \$670

CARRIED UNANIMOUSLY

G. PRESENTATIONS

G.1 Service Delivery Improvement and Performance Measurement Resources

Council received a report dated October 7, 2019 from the Head of Service Innovation and Improvement that provides Council with information and expected outcomes on resources required to advance 2019-2022 Strategic Plan Actions related to service improvement and performance measurement functions as

previously requested through the 2019 Financial Plan. The report also includes recommendations for approval.

Committee discussed:

- *Spending priorities*

"SHAKEOUT" EXERCISE FROM 10:17 A.M. to 10:19 A.M.

Moved By Councillor Isitt
Seconded By Mayor Helps

That Council:

Forward the recommended option of supporting both a service delivery improvement function and a performance measurement function to advance the 2019-2022 Strategic Plan for consideration in the 2020 Financial Plan as follows:

- Service Delivery Improvement Function (2.0 FTE): \$264,200 (On-Going)
- Performance Measurement Function (1.0 FTE): \$107,900 (On-Going)
- Survey Support (BC Stats): \$100,000 (One-Time)

CARRIED UNANIMOUSLY

G.2 2020-2024 Draft Financial Plan

Council received a report dated October 3, 2019 from the Deputy City Manager and Chief Financial Officer to introduce the draft 2020-2024 Financial Plan for Council's review and discussion prior to consideration of first reading of the 2020 Five Year Financial Plan Bylaw to initiate public consultation.

Committee discussed:

- *Proposed police budget increases*
- *Downtown greenspace*
- *Off-leash park space*
- *Resource allocation for strategic plan items*
- *Map accuracy in the draft financial plan*
- *Placemaking toolkit*

Moved By Councillor Isitt
Seconded By Mayor Helps

That Council receive this report for information and further consideration on December 5, 2019.

CARRIED UNANIMOUSLY

G.3 Corporate Equity - Next Steps Workshop

Council received a report dated October 10, 2019 from the Head of Service Innovation and Improvement to provide Council with background information on equity and community wellness approaches in place in other jurisdictions across North America, key equity lens definitions and considerations, and to seek direction on a desired approach and outcomes for the City of Victoria through workshop format.

Committee recessed at 10:59 a.m. and returned at 11:07 a.m.

COUNCIL WAS PRESENTED WITH THE CANADIAN FEDERATION OF INDEPENDENT BUSINESS ORDER OF THE BEAR AWARD FROM 11:07 A.M. to 11:15 A.M.

Committee discussed:

- *Low-income as an intersection*
- *Emphasis on social justice*
- *Practical & suitable applications of the equity lens*

J. NOTICE OF MOTIONS

J.1 Council Member Motion - Equity, Inclusion and Diversity

Committee considered a motion proposed by Councillor Dubow

Moved by Councillor Dubow

1. That staff in each city department be directed to select a diversity of two (2) representatives to sit on an internal equity, inclusion, and diversity task-force in order to prepare a draft memo on the steps that would be required to initiate internal and external work to understand and address institutional inequity in their departments; as well as the City as a whole by understanding socio-racial and institutional disparities in more intentional ways.
2. That, the City Manager, in collaboration with staff on the internal equity, inclusion, and diversity task-force draft a report within six (6) months of the decision of this motion. The report is to be based on feedback and other Council considerations from the departmental memos, as direction for the creation of a request for qualifications (RFQ). The RFQ will be used to engage consulting firms during the request for proposals stage (RFP) with deep expertise in assisting organizations to develop and apply a critical understanding and final report with key calls to action that address how race, class, gender, sex, sexual orientation, ethnic origin, religion, disability, family status, age, housing tenureship and housing precarity, and socio-economic status intersect and contribute to internal and external inequities within our City.

3. That the staff report and presentation regarding corporate equity, developed to support existing work by staff, be reviewed, edited and revised as required following consultations with internal and external stakeholders and consultants and made available as a resource to City staff and the community;
4. That the City Manager, in partnership with the various Volunteer Advisory Committees representing equity seeking groups, be directed to plan and execute an Equity, Diversity and Inclusion Summit through which members of Council and the public can review hear directly from subject matter experts and the community on equity practices and how an equity, diversity and inclusion lens could be integrated and incorporated into public policy and service delivery;
5. That as part of ongoing efforts to develop and advance the equity, diversity and inclusion analysis, staff participate in relevant, provincial and federal equity, diversity and inclusion related initiatives;
6. That staff to bring forward financial costs associated with developments and implementation of an equity lens as part of 2020 Financial Plan.

Failed to proceed due to no seconder

G. PRESENTATIONS

G.3 Corporate Equity - Next Steps Workshop

Discussion continued on item G.3, Corporate Equity – Next Steps Workshop

Committee discussed:

- Equity-seeking demographics, specifically race, gender, sex, class, sexual orientation, ethnic origin, religion, disability, family status, age, housing tenureship & precarity, citizenship status, and socio-economic status.
- Mental health & substance abuse
- Ensuring no requirements for self-identification
- Methods and best practices for outreach to equity-seeking groups
- Deployment of resources for measuring outcomes

Moved By Councillor Loveday

Seconded By Councillor Potts

That Council:

1. Direct Staff to report back in early 2020 with a summary of Council input, as well as a plan to further the equity lens discussions with equity seeking groups and the community as a whole in early 2020.
2. Direct staff to bring forward financial costs associated with development and implementation of an equity lens as part of the 2020 financial plan.

Amendment:

Moved By Councillor Isitt
Seconded By Councillor Loveday

That the report from Councillor Dubow along with the other feedback from Council be referred to staff to inform the report back as noted in #1.

CARRIED UNANIMOUSLY

On the motion:

Moved By Councillor Loveday
Seconded By Councillor Potts

That Council:

1. Direct staff to report back in early 2020 with a summary of Council input, as well as a plan to further the equity lens discussions with equity seeking groups and the community as a whole in early 2020.
2. Direct staff to bring forward financial costs associated with development and implementation of an equity lens as part of the 2020 Financial Plan.
3. Direct that the report from Councillor Dubow along with the other feedback from Council be referred to staff to inform the report back as noted in #1.

CARRIED UNANIMOUSLY

Committee recessed at 12:38 p.m., and returned at 12:58 p.m.

H. STAFF REPORTS

H.1 Council Workshop - Crystal Pool and Wellness Centre Replacement Project

Council participated in a workshop with the Director of Parks, Recreation, and Facilities and Consultants from Licker Geospatial Consulting Co, to confirm details that will inform the approach to implementing the next phase of work on the Crystal Pool replacement project and ensure the future project plan is aligned with Council's expectations.

Committee discussed:

- *Consideration of additional amenities to include into the project*
- *The 50 metre pool*
- *Definitions of greenspace*
- *Available sites for the project*
- *The project advisory group proposal, including timeline fit and scope*
- *The proposed equity framework*

Moved By Councillor Isitt
Seconded By Councillor Potts

Remove from 'Objectives' under 'additional assumptions': "to be delivered with no service interruption"

FOR (2): Councillor Isitt, and Councillor Potts

OPPOSED (6): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Thornton-Joe, Councillor Dubow, and Councillor Young

DEFEATED (2 to 6)

Moved By Councillor Isitt
Seconded By Councillor Thornton-Joe

That the pool project include consideration of a possible neighbourhood library branch.

CARRIED UNANIMOUSLY

Moved By Councillor Potts
Seconded By Councillor Alto

That the meeting be extended to 3:00 p.m.

CARRIED UNANIMOUSLY

H.2 Renters' Advisory Committee - Terms of Reference and Work Plan

Council received a report dated October 8, 2019 from the City Clerk and the Acting Director of Sustainable Planning and Community Development presenting Council with the revised Renters' Advisory Committee's Terms of Reference and Work Plan for Council's consideration with a recommendation to approve.

Moved By Councillor Loveday
Seconded By Councillor Potts

That Council:

1. Approve the revised Terms of Reference for the Renters Advisory Committee
2. Approve the Renters' Advisory Committee Work Plan

CARRIED UNANIMOUSLY

Councillor Dubow left the meeting at 2:24 p.m.

K. NEW BUSINESS

K.1 Council Member Motion - Cruise Ship Emissions Report

Council received a report dated October 10, 2019 from Mayor Helps, and Councillors Alto and Isitt requesting Council approval for several actions to be undertaken by the City in order to curb current and future emissions by the cruise

ship industry through possible regulations, energy production, and partnership with the Greater Victoria Harbour Authority.

Committee discussed:

- *Public comments, interpretations and discussions on the motion*
- *Cruise ship industry decarbonization plans*
- *Cruise ship waste disposal*
- *Partnerships and relationship building with relevant organizations*

Moved By Mayor Helps

Seconded By Councillor Alto

1. That Council direct staff to report back on the City's jurisdiction on regulations for the cruise ship industry with respect to waste and emissions, and on the potential of requiring shore power by a particular date in order to significantly reduce and eventually eliminate the negative impact of waste, carbon emissions and particulate matter from the ships while they are in the City of Victoria.
2. That Council request that the Greater Victoria Harbour Authority publicly report to Council on the recent study it commissioned which outlines the impact of cruise operations on the environment.
3. That Council request that the Greater Victoria Harbour Authority work more aggressively with the cruise ship industry to install shore power at Ogden Point.
4. That Council request that the Greater Victoria Harbour Authority not increase the number of cruise ships coming to Victoria, sign any long-term contracts, or consider home-porting cruise ships until the emissions and waste issues are dealt with to the satisfaction of the City's Director of Engineering and Public Works.

Amendment:

Moved By Councillor Isitt

Seconded By Councillor Loveday

5. Council direct staff to work with GVHA and the CRD to reduce the volume of solid waste being disposed of from the cruise ship sector.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Loveday

Seconded By Councillor Isitt

That #2 is struck and replaced with the following:

2. That Council invite the GVHA to present the recent study commissioned which outlines the impact of cruise operations on the environment in a workshop at an upcoming COTW meeting.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Isitt

Seconded By Mayor Helps

4. That Council request that the Greater Victoria Harbour Authority not increase the number of cruise ships coming to Victoria, sign any long-term contracts, or consider home-porting cruise ships until the emissions and waste issues are dealt with ~~to the satisfaction of the City's Director of Engineering and Public Works.~~ **to the satisfaction of Council based on the advice of the Director of Engineering and Public Works.**

CARRIED UNANIMOUSLY

On the motion:

1. That Council direct staff to report back on the City's jurisdiction on regulations for the cruise ship industry with respect to waste and emissions, and on the potential of requiring shore power by a particular date in order to significantly reduce and eventually eliminate the negative impact of waste, carbon emissions and particulate matter from the ships while they are in the City of Victoria.
2. That Council invite the Greater Victoria Harbour Authority to present the recent study it commissioned which outlines the impact of cruise operations on the environment in a workshop at an upcoming COTW meeting.
3. That Council request that the Greater Victoria Harbour Authority work more aggressively with the cruise ship industry to install shore power at Ogden Point.
4. That Council request that the Greater Victoria Harbour Authority not increase the number of cruise ships coming to Victoria, sign any long-term contracts, or consider home-porting cruise ships until the emissions and waste issues are dealt with to the satisfaction of Council based on the advice of the Director of Engineering and Public Works.
5. Council direct staff to work with GVHA and the CRD to reduce the volume of solid waste being disposed of from the cruise ship sector.

FOR (6): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Potts, and Councillor Thornton-Joe

OPPOSED (1): Councillor Young

CARRIED (6 to 1)

K.2 Council Member Motion - Providing Stable Funding for the City of Victoria Butler Book Prize and the Children's Book Prize

Council received a report dated October 7, 2019 from Councillors Loveday, Thornton-Joe, Isitt, and Mayor Helps, requesting approval for an annual \$5,000 grant to the Victoria Book Prize Society for the Children's Book Prize beginning in 2020, and in perpetuity to recognize and celebrate exceptional children's and youth literature in our community, as well as to work to rebrand the prize to be the City of Victoria Children's Book Prize.

Moved By Councillor Alto
Seconded By Councillor Loveday

That the meeting be extended to 3:30 p.m.

CARRIED UNANIMOUSLY

Moved By Councillor Loveday
Seconded By Councillor Thornton-Joe

That Council provide an annual \$5,000 grant to the Victoria Book Prize Society for the Children's Book Prize beginning in 2020, and in perpetuity, to recognize and celebrate exceptional children's and youth literature in our community. This funding would be in addition to the \$5,000 prize for the City of Victoria Butler Book Prize and would allow for both awards to be branded as "City of Victoria" prizes.

And That Council direct staff to work with the Victoria Book Prize Society to rebrand the Children's Book Prize as the City of Victoria Children's Book Prize.

CARRIED UNANIMOUSLY

K.4 Council Member Motion - Resolution of Support for Greta Thunberg and the Climate Strike Movement

Council received a report dated October 15, 2019 from Councillor Isitt requesting the adoption of a resolution of support for Greta Thunberg and the Climate Strike Movement.

Moved By Councillor Isitt
Seconded By Councillor Loveday

That Council adopt the following resolution:

Resolution of Support for Greta Thunberg and the Climate Strike Movement

WHEREAS the global consensus of the scientific community is that human-induced climate change is undermining the ability of all species to survive and thrive on this small planet;

AND WHEREAS young people including Greta Thunberg of Sweden are leading the world-wide movement demanding action by all levels of government to curb greenhouse-house emissions in response to the climate crisis;

THEREFORE BE IT RESOLVED THAT the City of Victoria welcomes Greta Thunberg to Canada and expresses appreciation for her contribution and the contributions of millions of young people who are spearheading the world-wide movement toward an ecologically sustainable society and economy;

AND BE IT FURTHER RESOLVED THAT the City of Victoria condemns discriminatory attacks on Ms. Thunberg's character and capacity, which reflect the intellectual bankruptcy of the climate-change denial movement and the depths to which fossil-fuel polluters will descend in defence of their dying economic model;

AND BE IT FURTHER RESOLVED THAT the City of Victoria reaffirms that we are in a climate emergency and renews its commitment to work with all levels of government to increase climate ambition in line with the science of keeping global warming below 1.5 degrees Celsius, including substantially reducing greenhouse gas emissions to achieve net carbon neutrality by 2030.

Amendment:

Moved By Mayor Helps
Seconded By Councillor Thornton-Joe

AND BE IT FURTHER RESOLVED THAT the City of Victoria condemns discriminatory attacks on Ms. Thunberg's character and capacity, ~~which reflect the intellectual bankruptcy of the climate-change denial movement and the depths to which fossil-fuel polluters will descend in defence of their dying economic model;~~

FOR (6): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, and Councillor Young

OPPOSED (1): Councillor Isitt

CARRIED (6 to 1)

On the motion:

That Council adopt the following resolution:

Resolution of Support for Greta Thunberg and the Climate Strike Movement

WHEREAS the global consensus of the scientific community is that human-induced climate change is undermining the ability of all species to survive and thrive on this small planet;

AND WHEREAS young people including Greta Thunberg of Sweden are leading the world-wide movement demanding action by all levels of government to curb greenhouse-house emissions in response to the climate crisis;

THEREFORE BE IT RESOLVED THAT the City of Victoria welcomes Greta Thunberg to Canada and expresses appreciation for her contribution and the contributions of millions of young people who are spearheading the world-wide movement toward an ecologically sustainable society and economy;

AND BE IT FURTHER RESOLVED THAT the City of Victoria condemns discriminatory attacks on Ms. Thunberg's character and capacity;

AND BE IT FURTHER RESOLVED THAT the City of Victoria reaffirms that we are in a climate emergency and renews its commitment to work with all levels of government to increase climate ambition in line with the science of keeping global warming below 1.5 degrees Celsius, including substantially reducing greenhouse gas emissions to achieve net carbon neutrality by 2030.

CARRIED UNANIMOUSLY

K.5 Council Member Motion - Victoria Edelweiss Club Zoning Request

Council received a report dated October 15, 2019 from Councillors Isitt and Loveday requesting support to direct staff to initiate a rezoning and Official Community Plan amendment for 108 Niagara Street and inviting other community halls and cultural facilities to indicate their interest in pursuing such a process.

Committee discussed:

- *Proper dates and times for consideration of the matter*
- *Bringing in BC Assessment for a presentation*
- *Possible future impacts of downzoning*

Moved By Councillor Isitt

Seconded By Councillor Loveday

1. That Council directs staff to initiate a rezoning and Official Community Plan amendment for the property at 108 Niagara Street to designate the existing use as the permitted use, with consideration of amendment bylaws for final adoption by Council prior to December 31, 2019.
2. That Council invites other community halls and cultural facilities in the City of Victoria to indicate their interest in pursuing a downzoning in order to align property taxation with the existing use of cultural facilities, thereby increasing their financial sustainability.

Councillor Isitt requested that the motions be voted on separately

On number one:

Moved By Councillor Isitt

Seconded By Councillor Loveday

1. That Council directs staff to initiate a rezoning and Official Community Plan amendment for the property at 108 Niagara Street to designate the existing use as the permitted use, with consideration of amendment bylaws for final adoption by Council prior to December 31, 2019.

Motion to refer:

Moved By Councillor Isitt

Seconded By Councillor Loveday

That item 1 be moved to the evening Council meeting of October 24 with staff requested to provide verbal advice on the advisability of this action.

CARRIED UNANIMOUSLY

On number 2:

Moved By Councillor Isitt

Seconded By Councillor Loveday

2. That Council invites other community halls and cultural facilities in the City of Victoria to indicate their interest in pursuing a downzoning in order to align property taxation with the existing use of cultural facilities, thereby increasing their financial sustainability.

Motion to refer:

Moved By Councillor Isitt

Seconded By Councillor Loveday

That this item be referred to the quarterly update to report back on the resource implications and advisability.

CARRIED UNANIMOUSLY

Moved By Councillor Thornton-Joe

Seconded By Councillor Alto

That the meeting be extended to 4:00 p.m.

CARRIED UNANIMOUSLY

Motion Arising:

Moved By Councillor Alto

Seconded By Councillor Thornton-Joe

Direct staff to request that BC Assessment come to present at a Committee of the Whole meeting to provide information and the rationale on the taxation process.

CARRIED UNANIMOUSLY

J. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved By Councillor Loveday

Seconded By Councillor Alto

That the Committee of the Whole meeting be adjourned at 3:51 p.m.

CARRIED UNANIMOUSLY

CITY CLERK

MAYOR