



## **MINUTES – SPECIAL COMMITTEE OF THE WHOLE**

**January 24, 2020, 8:00 A.M.**

**COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE**

**The City of Victoria is located on the homelands of the Songhees and Esquimalt People**

**PRESENT:** Mayor Helps in the Chair, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, Councillor Dubow (joined at 8:53 a.m.), Councillor Young

**STAFF PRESENT:** J. Jenkyns - City Manager, S. Thompson - Deputy City Manager / Director of Finance, C. Coates - City Clerk, P. Bruce - Fire Chief, T. Zworski - City Solicitor, F. Work - Director of Engineering & Public Works, T. Soulliere - Director of Parks, Recreation & Facilities, B. Eisenhower - Head of Engagement, J. Jensen - Head of Human Resources, A. Meyer - Assistant Director of Development Services, A. Hudson - Acting Director of Sustainable Planning & Community Development, C. Havelka - Deputy City Clerk, J. O'Connor - Deputy Director of Finance, C. Mycroft - Manager of Executive Operations, M. Sandhu - Head of Service Innovation & Improvement, AK Ferguson - Committee Secretary, K. Hoese - Director of Sustainable Planning and Community Development

### **A. APPROVAL OF AGENDA**

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That the agenda be approved.

**CARRIED UNANIMOUSLY**

### **D. UNFINISHED BUSINESS**

#### **D.1 Supplementary Budget Approvals Spreadsheet - Updated January 17, 2020**

**Moved By** Councillor Loveday  
**Seconded By** Mayor Helps

That Council approve \$7,500 Fee for Service Grant to the Victoria Bike to Work Week Society and that those funds come from the Strategic Plan Grant Fund.

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Loveday

That Council approve \$7,500 Fee for Service Grant to the Victoria Bike to Work Week Society and that those funds come from the Strategic Plan Grant Fund **and that the Bike to Work Society make an annual report to Council.**

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Isitt

**Seconded By** Councillor Thornton-Joe

That Council approve \$7,500 Fee for Service Grant to the Victoria Bike to Work Week Society and that those funds come from ~~the Strategic Plan Grant Fund~~ **the previous year's surplus in 2020 and new assessed revenue in future years** and that the Bike to Work Society make an annual report to Council.

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Loveday

**Seconded By** Councillor Young

That Council direct staff to report back on options for accommodating the proposal to renovate a portion of Pemberton Park for the purposes of accommodating increased utilization of the sport facility as part of the 2021 budget process.

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Loveday

That Council direct staff to report back on options for accommodating the proposal to renovate a portion of Pemberton Park for the purposes of accommodating increased utilization of the sport facility as part of the 2021 budget process **including exploring a contribution of funds from user groups.**

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

## **D.2 2020 Draft Financial Plan Remaining Recommendations**

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

That Council:

1. Approve the Direct-Award Grants as outlined in Appendix A to this report.
2. Approve the Other Grants as outlined in Appendix B to this report.
3. Approve allocating any remaining surplus evenly shared between the Buildings and Infrastructure Reserve and the Vehicles and Heavy Equipment Reserve.
4. Approve allocating any remaining new property tax revenue from new development evenly shared between the Buildings and Infrastructure Reserve and the Vehicles and Heavy Equipment Reserve.

**CARRIED UNANIMOUSLY**

Councillor Young requested that item five of the motion be separated out.

**Moved By** Mayor Helps  
**Seconded By** Councillor Potts

That Council:

5. Direct staff to bring forward the Five-Year Financial Plan Bylaw, 2020, as amended, to the April 9, 2020 Council meeting.

FOR (5): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, and Councillor Thornton-Joe

OPPOSED (2): Councillor Isitt, and Councillor Young

**CARRIED (5 to 2)**

## **D.3 Proposed Strategic Plan Amendments**

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That all of the changes in Objective 1 Good Governance and Civic Engagement be implemented.

Committee members requested that Strategic Objectives # 21, 23 and 24 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Motion to Close the Meeting:**  
**Moved By** Councillor Isitt  
**Seconded By** Councillor Loveday

That Committee close the meeting pursuant to section 90(1)(c) of the *Community Charter* to discuss employee relations.

**CARRIED UNANIMOUSLY**

The open meeting recessed for a closed meeting at 8:47 a.m. The open meeting reconvened at 8:56 a.m.

Councillor Dubow joined the meeting (in closed) at 8:53 a.m.

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

Objective 1: #23:

Set and measure targets for each of the objectives.

**Keep in the Strategic Plan**

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

Objective1: #24:

Measure well-being and use results to inform budgeting process. ~~Set target from 2020 baseline. Increase belonging and well-being by X percent.~~

**Keep in the Strategic Plan**

FOR (6): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Potts, and Councillor Thornton-Joe

OPPOSED (1): Councillor Young

**CARRIED (6 to 1)**

**Moved By** Councillor Loveday

**Seconded By** Councillor Isitt

Objective 1: #21:

Initiate a governance review

Note: Council Working Group to report back in first quarter of 2021 on scope review.

Amend the Strategic Plan by moving this item to 2020 and strike the word 'staff' from the responsibility column.

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

Objective 1: #21:

Initiate a governance review

Note: ~~Council Working Group~~ to **frame up a governance review** and report back in first quarter of 2021 on scope review.

Amend the Strategic Plan by moving this item to 2020 and strike the word 'staff' from the responsibility column.

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Isitt

**Seconded By** Mayor Helps

Objective 1: #21:

~~Initiate~~ **Complete** a governance review

Note: Strike a Council working group to recommend a process for a governance review in 2020 and strike the word 'staff' from the responsibilities column.

Council Working Group to report back in first quarter of 2021 on scope of review.

~~Note: To frame up a governance review and report back in first quarter of 2021 on scope review to recommend a process for a governance review.~~

~~Amend the Strategic Plan by moving this item to 2020 and strike the word 'staff' from the responsibility column.~~

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Alto

**Seconded By** Councillor Potts

That the changes in Objective 2 Reconciliation and Indigenous Relations be implemented.

Committee members requested that Strategic Objectives # 4, 5 and 6 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Alto

**Seconded By** Councillor Potts

Objective 2: #4:

Establish an Indigenous Relations Function of Reconciliation and Indigenous Relations be moved from 2020 to 2021 actions.

FOR (3): Councillor Alto, Councillor Thornton-Joe, and Councillor Young

OPPOSED (5): Mayor Helps, Councillor Isitt, Councillor Loveday, Councillor Potts, and Councillor Dubow

**DEFEATED (3 to 5)**

**Moved By** Councillor Alto  
**Seconded By** Councillor Potts

Objective 2: #5:

Appoint Indigenous Elders in Residence to provide advice on municipal programs, initiatives and operations of Reconciliation and Indigenous Relations be moved from 2020 to 2021 actions.

FOR (7): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, Councillor Dubow, and Councillor Young

OPPOSED (1): Councillor Isitt

**CARRIED (7 to 1)**

**Moved By** Councillor Alto  
**Seconded By** Councillor Potts

Objective 2: #6:

Explore co-governance of Meegan (Beacon Hill Park) and shoreline areas with the Lekwungen speaking people of Reconciliation and Indigenous Relations be moved from 2020 to 2021 actions.

FOR (4): Councillor Alto, Councillor Thornton-Joe, Councillor Dubow, and Councillor Young

OPPOSED (4): Mayor Helps, Councillor Isitt, Councillor Loveday, and Councillor Potts

**DEFEATED (4 to 4)**

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That the changes in Objective 3 Affordable Housing be implemented.

Committee members requested that Strategic Objectives # 4 and 5 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Potts

Objective 3: #4:

Create a municipal housing service to acquire land and enter into partnerships for the purposes of providing affordable (de-commodified) housing.

That this item be moved to 2020 action.

FOR (7): Mayor Helps, Councillor Alto, Councillor Isitt, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, and Councillor Dubow

OPPOSED (1): Councillor Young

**CARRIED (7 to 1)**

**Moved By** Mayor Helps

**Seconded By** Councillor Isitt

That Committee close the meeting to receive legal advice pursuant to section 90(1)(i) of the *Community Charter*.

**CARRIED UNANIMOUSLY**

The open meeting recessed at 9:59 a.m. and convened in closed meeting at 10:05 a.m. and reconvened the open meeting at 10:19 a.m.

**Moved By** Councillor Potts

**Seconded By** Mayor Helps

Objective 3: #5:

Examine existing City land as possible sites for affordable housing and emergency shelter spaces including road-edge remnants, wide roads, 1240 Yates Street.

Staff recommend changing this Action to “on-going” as part of the Real Estate function

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Thornton-Joe

Objective 3: #5:

Examine existing City land as possible sites for affordable housing and emergency shelter spaces ~~including road-edge remnants, wide roads, 1240 Yates Street.~~

Staff recommend changing this Action to “on-going” as part of the Real Estate function

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Thornton-Joe

Objective 3: #5:

Examine existing City land as possible sites for affordable housing and emergency shelter spaces.

~~Staff recommend changing~~ Change this Action to “on-going” as part of the Real Estate function.

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps

**Seconded By** Councillor Potts

That the changes in Objective 4 Prosperity and Economic Inclusion be implemented.

Committee members requested that Strategic Objectives # 2 and 6 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

Objective 4: #2:

Secure federal, provincial and philanthropic funding and operational model for Bastion Square Creative Hub.  
Continuing in 2020.

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Thornton-Joe

Objective 4: #2:

Bastion Square Creative Hub Funding be struck from the Strategic Plan.

~~Objective 4: #2:~~

~~Secure federal, provincial and philanthropic funding and operational model for Bastion Square Creative Hub.  
Continuing in 2020~~

**DEFEATED UNANIMOUSLY**

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Potts

Objective 4: #2

**Initiate discussion with respect to securing** federal, provincial and philanthropic funding and operational model for Bastion Square Creative Hub.  
~~Continuing in 2020~~ COMPLETE



**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt  
**Seconded By** Mayor Helps

Objective 4: #6:  
~~Create a Tech Advisory Committee to better integrate tech and the City at a strategic level.~~

Remove from Strategic Plan – Staff report to Council on in Q4 2019 outlined the work already underway with the technology industry.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Loveday  
**Seconded By** Councillor Alto

New Item  
Objective 4: #9  
2020 - ongoing support effort to launch a creative hub for arts.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Loveday

That Council change the name of the Jobs for the Future Action Plan  
Replace with Victoria 3.0 - long term economic action plan

**DEFEATED UNANIMOUSLY**

**Moved By** Councillor Thornton-Joe  
**Seconded By** Councillor Loveday

Objective 4 - Outcome:  
Add: Business owners feel that it's easy and rewarding to work with City Hall and with the City of Victoria.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Loveday  
**Seconded By** Councillor Isitt

Objective 4: #7:  
Defer to 2021 pending funding - Create a program to encourage “pop-up” businesses and art exhibits in vacant retail and office space.

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

Objective 4: #7:

Defer to 2021 pending funding - ~~Create a program to~~ Encourage “pop-up” businesses and art exhibits in vacant retail and office space.

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Loveday

**Seconded By** Mayor Helps

Objective 4: #7:

Defer to 2021 pending funding - Encourage “pop-up” businesses and art exhibits in vacant retail and office space **and move this 2020 to 2021 with the original work.**

FOR (7): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, Councillor Dubow, and Councillor Young

OPPOSED (1): Councillor Isitt

**CARRIED (7 to 1)**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps

**Seconded By** Councillor Potts

That the changes in Objective 5 Health, Well-Being and a Welcoming City be implemented.

Committee members requested that Strategic Objectives # 12 and 16 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Potts

**Seconded By** Mayor Helps

Objective 5: #12:

Create an LGBTQi2S Task Force to create an LGBTQi2S Strategy be a 2021 action item

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Dubow

That this be moved to an ongoing action:

Objective 5: #16

Pilot community BBQ stations in parks and neighbourhood public spaces.

**CARRIED UNANIMOUSLY**

Councillor Loveday withdrew from the meeting at 11:06 a.m.

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That the changes in Objective 6 Climate Leadership and Environmental Stewardship be implemented.

Committee members requested that Strategic Objectives # 6, 9 and 12 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Isitt

That Committee close the meeting in order to receive information relating to an Intergovernmental Relations matter, pursuant to section 90(2)(b) of the *Community Charter*.

**CARRIED UNANIMOUSLY**

The open meeting recessed at 11:13 a.m. for a closed meeting and reconvened at 11:22 a.m.

**Moved By** Councillor Isitt  
**Seconded By** Mayor Helps

Objective 6: #6:

~~Ban plastic straws taking into consideration accessibility needs~~

Objective 6: new #12:

Defer to 2020 or beyond depending on status of plastic bag ban initiative introduce regulations to ban and/or restrict problematic single use items (coffee cups, take out containers, straws, etc.) while taking into consideration accessibility needs.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

Objective 6: #7:

Create ~~Neighbourhood~~ Climate Champion program with one child, youth, adult and elder from each neighbourhood to lead and inspire at the local level on Climate Action.

Revised wording to reflect Council motion from December 2019.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt

**Seconded By** Councillor Dubow

Objective 6: #9:

~~Create Annual Tree Planting Festival like “Tree Appreciation Day” but lots of trees, in all neighbourhoods at once with a big celebration or small celebrations in each neighbourhood~~

Facilitate tree planting event and celebrations in partnership with residents and community organizations, including participation in the UN trees in Cities Challenge.

**Amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

Objective 6: #9:

Facilitate tree planting event and celebrations in partnership with residents and community organizations, including participation in the UN trees in Cities Challenge **and plant 5,000 trees (500 on public property and 4500 on private property).**

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Thornton-Joe

**Seconded By** Mayor Helps

Objective 6: #9:

Facilitate tree planting event and celebrations in partnership with residents and community organizations, including participation in the UN trees in Cities Challenge and plant 5,000 trees (500 **net new trees** on public property and 4500 on private property).

FOR (1): Councillor Alto

OPPOSED (6): Mayor Helps, Councillor Isitt, Councillor Potts, Councillor Thornton-Joe, Councillor Dubow, and Councillor Young

**DEFEATED (1 to 7)**

**Amendment:**

**Moved By** Councillor Isitt

**Seconded By** Mayor Helps

Objective 6: #9:

Facilitate tree planting event and celebrations in partnership with residents and community organizations, including participation in the UN trees in Cities Challenge **and with a goal of planting at least 5,000 trees** ~~(500 on public property and 4500 on private property).~~

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Dubow

**Seconded By** Mayor Helps

Objective 6: #9:

Facilitate tree planting event and celebrations in partnership with residents and community organizations, **and other public bodies** including participation in the UN trees in Cities Challenge and with a goal of planting *at least* 5,000 trees ~~(500 on public property and 4500 on private property).~~

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps

**Seconded By** Councillor Alto

That the changes in Objective 7 Sustainable Transportation be implemented.

Committee members requested that Strategic Objectives # 8 and 10 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt

**Seconded By** Councillor Dubow

Objective 7: #8

Move to 2020 explore the expansion of fair free public transit to low income seniors and other residents (could be added to LIFE Pass program).

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt

**Seconded By** Councillor Dubow

#10 – Complete Cecelia mid-block connector – Deferral to 2021 – dependant on development activity in the area.

**CARRIED UNANIMOUSLY**

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That the changes in Objective 8 Strong, Liveable Neighbourhoods be implemented.

Committee members requested that Strategic Objective # 12 be removed for discussion.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt  
**Seconded By** Mayor Helps

2021 action

Work with the Oaklands Community Association and other partners to identify a location and funding for a new Oaklands Community Centre.

**Amendment:**  
**Moved By** Mayor Helps  
**Seconded By** Councillor Isitt

2021 action

Work with the Oaklands Community Association and other partners to ~~identify~~ **explore** a location and funding for a new Oaklands Community Centre.

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Isitt  
**Seconded By** Mayor Helps

move from a 2021 action to a 2020 action

Objective 8: #12:

Explore partnerships to create meeting space and a home base for the Downtown Residents Association.

**Amendment:**

**Moved By** Councillor Isitt

**Seconded By** Mayor Helps

move from a 2021 action to a 2020 action

Objective 8: #12:

Explore partnerships to create meeting space and a home base for the Downtown Residents Association.

**Objective 8: #16**

**Establish a community centre for North Park be moved into 2020 and immediately precede the Downtown Residents Association.**

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

**CARRIED UNANIMOUSLY**

**I. ADJOURNMENT OF COMMITTEE OF THE WHOLE**

**Moved By** Councillor Alto

**Seconded By** Councillor Dubow

That the Committee of the Whole Meeting be adjourned at 12:14 p.m.

**CARRIED UNANIMOUSLY**

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CITY CLERK

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MAYOR