



## MINUTES - COMMITTEE OF THE WHOLE

October 15, 2020, 9:00 A.M.

**COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE**

**The City of Victoria is located on the homelands of the Songhees and Esquimalt People**

- PRESENT: Mayor Helps in the Chair, Councillor Alto, Councillor Dubow, Councillor Loveday (present at 9:06 a.m.), Councillor Thornton-Joe, Councillor Young
- PRESENT ELECTRONICALLY: Councillor Isitt
- PRESENT ELECTRONICALLY AND IN PERSON: Councillor Potts
- STAFF PRESENT: J. Jenkyns - City Manager, S. Thompson - Deputy City Manager / Director of Finance, C. Coates - City Clerk , P. Bruce - Fire Chief, T. Zworski - City Solicitor, B. Eisenhauer - Head of Engagement, J. Jensen - Head of Human Resources, K. Hoese - Director of Sustainable Planning and Community Development, A. Hudson - Assistant Director of Community Planning, C. Havelka - Deputy City Clerk, K. Moore - Head of Business and Community Relations, C. Mycroft - Manager of Executive Operations, M. Sandhu - Head of Service Innovation & Improvement, S. Webb - Manager of Transportation, N. Sidhu - Assistant Director of Parks, Recreation & Facilities , J. Paul - Assistant Director of Engineering, P. Bellefontaine - Director of Engineering & Public Works, G. Pemberton – Neighbourhood Liaison, P. Rantucci – Head of Strategic Real Estate, D. Newman – Assistant Director of Facilities, and Construction Management, R. Tooke – Manager of Sustainability, Assets and Support Services, M. Heiser - Committee Secretary
- GUESTS: EJ Weston – Youth Strategy Assistant

### **A. APPROVAL OF AGENDA**

**Moved By** Councillor Alto  
**Seconded By** Councillor Thornton-Joe

That the agenda be approved.

**Amendment:**

**Moved By** Councillor Potts  
**Seconded By** Councillor Alto

That the agenda of the October 15, 2020 Committee of the Whole meeting be amended as follows:

**Consent Agenda:**

**G.1 202 Harbour Road: Development Permit Application No. 000549 (Victoria West)**

**H.1 Investing in Canada Infrastructure Program – Grant Funding Application**

**H.4 Proclamation - World Pneumonia Day - Pneumolight - November 12, 2020**

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That the following late item be added to the agenda:

**J.2 Council Member Motion: Shower Use at Royal Athletic Park or Parking Lot**

**CARRIED UNANIMOUSLY**

**Main motion as amended:  
CARRIED UNANIMOUSLY**

**B. CONSENT AGENDA**

**Moved By** Councillor Alto  
**Seconded By** Councillor Potts

That the following items be approved without further debate.

**CARRIED UNANIMOUSLY**

**G.1 202 Harbour Road: Development Permit Application No. 000549 (Victoria West)**

Committee received a report dated October 1, 2020 from the Director of Sustainable Planning and Community Development regarding a proposed Development Permit Application for the property located at 202 Harbour Road to allow for the construction of a six-storey commercial office building on a vacant site.

**Moved By** Councillor Alto

**Seconded By** Councillor Potts

That Council authorize the issuance of Development Permit Application No. 000549 for 202 Harbour Road, in accordance with:

1. Plans date stamped July 22, 2020.
2. Development meeting all Zoning Regulation Bylaw requirements.
3. Registration of the following legal agreements on the property's title:
  - a. Section 219 Covenant requiring that the development be constructed to achieve LEED Gold certification, to the satisfaction of the Director of Sustainable Planning and Community Development
  - b. an extension to the Statutory Right of Way along the property frontage on Harbour Road, to the south property line, to the satisfaction of the Director of Engineering and Public Works
  - c. a Statutory Right of Way over the south plaza area to allow future access through the site to the Vic West Gateway footpath, to the satisfaction of the Director of Sustainable Planning and Community Development.
4. The Development Permit lapsing two years from the date of this resolution.

**CARRIED UNANIMOUSLY**

#### **H.1 Investing in Canada Infrastructure Program – Grant Funding Application**

Committee received a report dated October 8, 2020 from the Director of Parks, Recreation and Facilities seeking support for an application submitted October 1, 2020 for \$2.4 million in grant funding for the artificial turf replacement project at Topaz Park.

**Moved By** Councillor Alto

**Seconded By** Councillor Potts

That Council:

1. Approve the submission of a grant application through the Investing in Canada Infrastructure Program – Community, Culture and Recreation for \$2.4 million in funding and commits the City's share of \$1.853 million for the Topaz Park Artificial Turf Replacement Project.
2. If the grant is awarded, authorize the City entering into a shared cost agreement with the Province of British Columbia, generally described in this report, on the terms acceptable to the Chief Financial Officer and the Director of Parks, Recreation and Facilities and in a form acceptable to the City Solicitor.

**CARRIED UNANIMOUSLY**

#### **H.4 Proclamation - World Pneumonia Day - Pneumolight - November 12, 2020**

Committee received a report dated October 6, 2020 from the City Clerk regarding the proclamation for World Pneumonia Day-Pneumolight, November 12, 2020.

**Moved By** Councillor Alto

**Seconded By** Councillor Potts

That the World Pneumonia Day - Pneumolight Proclamation be forwarded to the October 15, 2020 Council meeting for Council's consideration.

**CARRIED UNANIMOUSLY**

**F. Presentation**

**F.1 Youth Council**

Committee received a presentation from the EJ Weston, Youth Strategy Assistant, regarding the activities and initiatives which were undertaken during the 2019-2020 period.

*Councillor Loveday joined the meeting at 9:06 a.m.*

*Committee discussed the following:*

- *Success of the Youth Wellness Kit*
- *Project delivery amid Covid-19 pandemic*
- *Membership increase*
- *Mental health challenges and initiatives*
- *Feedback on budget town hall*

**Moved By** Councillor Dubow

**Seconded By** Councillor Loveday

That the report be received for information.

**CARRIED UNANIMOUSLY**

**F.2 Accountability Report - Period Two 2020**

Committee received a report dated October 9, 2020 from the City Manager providing a summary of the major highlights, accomplishments and challenges for the period of May 1, 2020 to August 30, 2020.

*Councillor Loveday withdrew from the meeting at 9:48 a.m. and returned at 9:49 a.m.*

**Moved By** Mayor Helps

**Seconded By** Councillor Isitt

That Council:

1. Receive this report for information.
2. Forward the information contained in Attachment K regarding the International Decade for People of African descent to the 2021 Financial Planning process for Council consideration.

*Committee discussed the following:*

- *Staffing updates for Bylaw Services*
- *Consulting expertise and budget estimates*
- *Knowledge transfer when working with consultants*

- *Traffic calming in the Hillside-Quadra neighbourhood*
- *Proposed traffic improvements*
- *Housing initiatives and priorities for affordable units*

**E. 10:15 AM "SHAKEOUT" EXERCISE**

Committee participated in the ShakeOutBC Exercise in order to practice what to do when an earthquake occurs.

**F.2 Accountability Report - Period Two 2020**

*Committee discussed the following:*

- *Parking services and fees*
- *Online service opportunities and resources challenges*
- *Development of the open data strategy*

*Committee recessed at 11:03 a.m. and reconvened at 11:11 a.m.*

*Councillor Loveday withdrew from the meeting at 11:54 a.m. and returned at 11:58 a.m.*

**Amendment:**

**Moved By** Councillor Dubow

**Seconded By** Councillor Loveday

That Council:

- Receive this report for information.
- That Council forward the information contained in Attachment K **regarding the International Decade for People of African descent and this motion to the 2021 Financial Planning process ~~for Council consideration.~~**

**That Council:**

- Recognize the experiences of Black communities by fulfilling the calls of the International Decade of People of African Descent (IDPAD); and**
- Form an International Decade People African Descent Advisory Committee by the first quarter of 2021 and that:**
  - Staff provide draft terms of reference by November 23 of 2020; and**
  - The advisory committee membership be compensated for their participation; and**
  - The advisory committee be asked to report to the City Council by May 2021 on an action plan for the City to address anti-Black racism and**
  - The action plan be informed by community consultation.**
- Approve the inclusion of \$18k in the 2021 budget to hire a consultant to develop and implement anti-black anti-racism training for all City staff, beginning with Council and senior management, and that the City Manager provide an update by Q4 of 2021 on the status and outcomes of this training including a breakdown of who received the training by department.**
- Approve \$ 25k to be included in the 2021 budget to support Black children and youth leadership opportunities by providing grant funding**

to Black-led organizations, with the grant program to be co-designed by the IDPAD advisory committee.

- E. Include \$10,000 in the 2021 budget to engage a consultant to provide the capacity and expertise to establish and track workforce metrics in order to remove barriers to employment for underrepresented groups.
- F. Include \$7000 in the 2021 budget to engage a consultant with the expertise required to develop an internship program.
- G. And that Council include address systemic racism and fulfill the calls of the International Decade of People of African Descent (IDPAD) as an action item in the Strategic Plan as a 2021 action item.

**Amendment to the amendment:**

**Moved By** Mayor Helps

**Seconded By** Councillor Dubow

That Council:

- a. Receive this report for information.
- b. That Council forward the information contained in Attachment K ~~regarding the International Decade for People of African descent and this motion to the 2021 Financial Planning process for Council consideration.~~
- c. Staff provide draft terms of reference by November 23 of 2020 for the International Decade People African Descent Advisory Committee.

That Council:

- A. Recognize the experiences of Black communities by fulfilling the calls of the International Decade of People of African Descent (IDPAD); and
- B. Form an International Decade People African Descent Advisory Committee by the first quarter of 2021 and that:
  - a. ~~Staff provide draft terms of reference by November 23 of 2020; and~~
  - b. The advisory committee membership be compensated for their participation; and
  - c. The advisory committee be asked to report to the City Council by May 2021 on an action plan for the City to address anti-Black racism and
  - d. The action plan be informed by community consultation.
- C. Approve the inclusion of \$18k in the 2021 budget to hire a consultant to develop and implement anti-black anti-racism training for all City staff, beginning with Council and senior management, and that the City Manager provide an update by Q4 of 2021 on the status and outcomes of this training including a breakdown of who received the training by department.
- D. Approve \$ 25k to be included in the 2021 budget to support Black children and youth leadership opportunities by providing grant funding to Black-led organizations, with the grant program to be co-designed by the IDPAD advisory committee.
- E. Include \$10,000 in the 2021 budget to engage a consultant to provide the capacity and expertise to establish and track workforce metrics in order to remove barriers to employment for underrepresented groups.
- F. Include \$7000 in the 2021 budget to engage a consultant with the expertise required to develop an internship program.

- G. And that Council include address systemic racism and fulfill the calls of the International Decade of People of African Descent (IDPAD) as an action item in the Strategic Plan as a 2021 action item.**

**CARRIED UNANIMOUSLY**

**On the amendment:**

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

That Council:

- a. Receive this report for information.
- b. That Council forward the information contained in Attachment K and this motion to the 2021 Financial Planning process.
- c. Staff provide draft terms of reference by November 23 of 2020 for the International Decade People African Descent Advisory Committee.

That Council:

- A. Recognize the experiences of Black communities by fulfilling the calls of the International Decade of People of African Descent (IDPAD); and
- B. Form an International Decade People African Descent Advisory Committee by the first quarter of 2021 and that:
  - a. The advisory committee membership be compensated for their participation; and
  - b. The advisory committee be asked to report to the City Council by May 2021 on an action plan for the City to address anti-Black racism and
  - c. The action plan be informed by community consultation.
- C. Approve the inclusion of \$18k in the 2021 budget to hire a consultant to develop and implement anti-black anti-racism training for all City staff, beginning with Council and senior management, and that the City Manager provide an update by Q4 of 2021 on the status and outcomes of this training including a breakdown of who received the training by department.
- D. Approve \$ 25k to be included in the 2021 budget to support Black children and youth leadership opportunities by providing grant funding to Black-led organizations, with the grant program to be co-designed by the IDPAD advisory committee.
- E. Include \$10,000 in the 2021 budget to engage a consultant to provide the capacity and expertise to establish and track workforce metrics in order to remove barriers to employment for underrepresented groups.
- F. Include \$7000 in the 2021 budget to engage a consultant with the expertise required to develop an internship program.
- G. And that Council include address systemic racism and fulfill the calls of the International Decade of People of African Descent (IDPAD) as an action item in the Strategic Plan as a 2021 action item.

**CARRIED UNANIMOUSLY**

**Motion arising:**

**Moved By** Councillor Potts  
**Seconded By** Mayor Helps

That the AWG motion on Human Health Considerations be forwarded for discussion at the next Urban Forest Master Plan.

**CARRIED UNANIMOUSLY**

*Councillor Potts withdrew from the meeting at 12:24 p.m.*

*Committee recessed at 12:24 p.m. and reconvened at 12:57 p.m.*

## **H. STAFF REPORTS**

### **H.2 Checkout Bag Regulation Bylaw Adoption**

Committee received a report dated October 8, 2020 from the Director of Engineering and Public Works regarding the adoption of the Checkout Bag Regulation Bylaw.

*Committee discussed the following:*

- *Proposed process for bylaw approval*
- *Ministerial approval required for regulations*

**Moved By** Councillor Isitt  
**Seconded By** Mayor Helps

That Council consider adoption of Checkout Bag Regulation Bylaw 20-025 at the April 15, 2021 Council meeting.

**Amendment:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Thornton-Joe

That Council consider adoption of Checkout Bag Regulation Bylaw 20-025 at the April 15, 2021 Council meeting **and that council direct staff to bring forward a similar bylaw for 1st reading with an effective date of the regulation of July 1, 2021.**

**DEFEATED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Thornton-Joe

That Council consider adoption of Checkout Bag Regulation Bylaw 20-025 at the **May 6** ~~April 15~~, 2021 Council meeting.

**Failed to proceed due to no seconder**



**On the main motion:**

That Council consider adoption of Checkout Bag Regulation Bylaw 20-025 at the April 15, 2021 Council meeting.

FOR (6): Mayor Helps, Councillor Alto, Councillor Dubow, Councillor Isitt, Councillor Loveday, Councillor Thornton-Joe

OPPOSED (1): Councillor Young

**CARRIED (6 to 1)**

**H.3 2021 Committee and Council Meeting Schedule**

Committee received a report dated October 5, 2020 from the City Clerk seeking approval of the 2021 Committee of the Whole and Council meeting Schedule.

**Moved By** Mayor Helps  
**Seconded By** Councillor Alto

That Council approve the 2021 Committee of the Whole and Council meeting schedule attached to this report with a January 7, 2021 Meeting and make it available to the public as required under Section 127 of the Community Charter.

*Committee discussed the following:*

- *Proposed three-week break in August 2021*
- *Staff publication of agenda over Christmas holidays*

**Amendment:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Loveday

That Council approve the 2021 Committee of the Whole and Council meeting schedule attached to this report with a January 7, 2021 Meeting and make it available to the public as required under Section 127 of the Community Charter.  
**That the meeting scheduled for June 3, 2021 be removed from the schedule.**

**DEFEATED UNANIMOUSLY**

**On the main motion:**

That Council approve the 2021 Committee of the Whole and Council meeting schedule attached to this report with a January 7, 2021 Meeting and make it available to the public as required under Section 127 of the Community Charter.

**CARRIED UNANIMOUSLY**

**J. NEW BUSINESS**

**J.1 Council Member Motion: Bastion Square Mural**

Committee received a Council Member Motion dated October 12, 2020 from Councillor Thornton-Joe and Councillor Young regarding the proposed next steps and alterations to the "More Justice, More Peace" mural located in Bastion Square.

*Councillor Potts returned to the meeting at 1:36 p.m.*

**Moved By** Councillor Thornton-Joe  
**Seconded By** Councillor Young

1. That staff facilitate further dialogue among AHAVI, the artists, staff, and the police chief, and
2. That the letters ACAB be removed at the earliest opportunity possible, and
3. If the artists choose to replace the removed letters with another design, that they submit their proposal for the staff's approval.

*Committee discussed the following:*

- *Language restrictions for proposed City art*
- *Original design renderings*
- *Thoughtful continuation of discussion regarding the mural*

**Motion to extend:**

**Moved By** Mayor Helps  
**Seconded By** Councillor Loveday

That the Committee of the Whole meeting be extended to 2:30 p.m.

**CARRIED UNANIMOUSLY**

**Amendment:**

**Moved By** Councillor Loveday  
**Seconded By** Mayor Helps

1. **That the City of Victoria formally recognizes the prevalence of systemic racism in the City of Victoria both as an organization and as a community and that the City of Victoria commits to address and undo systemic racism everywhere that it exists.**
2. That staff facilitate further dialogue among AHAVI, the artists, staff, and the police chief, and
3. That the letters ACAB be removed at the earliest opportunity possible, and
4. If the artists choose to replace the removed letters with another design, that they submit their proposal for the staff's approval.

**CARRIED UNANIMOUSLY**

**On the main motion as amended:**

1. That the City of Victoria formally recognizes the prevalence of systemic racism in the City of Victoria both as an organization and as a community and

that the City of Victoria commits to address and undo systemic racism everywhere that it exists.

**CARRIED UNANIMOUSLY**

2. That staff facilitate further dialogue among AHAVI, the artists, staff, and the police chief, and

**CARRIED UNANIMOUSLY**

3. That the letters ACAB be removed at the earliest opportunity possible, and

**Motion to refer:**

**Moved By** Councillor Isitt  
**Seconded By** Councillor Potts

That this item be referred to the October 22 COTW so staff can provide an update on the dialogue.

**Motion to extend:**

**Moved By** Councillor Loveday  
**Seconded By** Councillor Dubow

That the Committee of the Whole meeting be extended to 3:00 p.m.

**CARRIED UNANIMOUSLY**

**On the motion to refer:**

FOR (2): Councillor Isitt, Councillor Potts  
OPPOSED (6): Mayor Helps, Councillor Alto, Councillor Dubow, Councillor Loveday, Councillor Thornton-Joe, Councillor Young

**DEFEATED (2 to 6)**

**On the motion:**

3. That the letters ACAB be removed at the earliest opportunity possible, and

FOR (6): Mayor Helps, Councillor Alto, Councillor Dubow, Councillor Loveday, Councillor Thornton-Joe, Councillor Young

OPPOSED (2): Councillor Isitt, Councillor Potts

**CARRIED (6 to 2)**

4. If the artists choose to replace the removed letters with another design, that they submit their proposal for the staff's approval.

**CARRIED UNANIMOUSLY**

**Moved By** Councillor Thornton-Joe  
**Seconded By** Councillor Young

That this item be forwarded to today's Council meeting.

FOR (2): Councillor Thornton-Joe, Councillor Young

OPPOSED (6): Mayor Helps, Councillor Alto, Councillor Dubow, Councillor Isitt, Councillor Potts  
Councillor Loveday

**DEFEATED (2 to 6)**

#### **J.1 Showers Use at Royal Athletic Park**

Committee received a Council Member Motion dated October 15, 2020 from Mayor Helps regarding the proposed direction to staff to make showers available to the public during the community use hours at Royal Athletic Park or parking lots.

**Moved By** Mayor Helps  
**Seconded By** Councillor Loveday

That Council direct staff to make the showers at RAP available to the public during the community use hours or install a shower trailer temporarily at Royal Athletic Park parking lots and that any additional funding required for operating and cleaning the shower areas be allocated from the federal-provincial "Restart" monies.

#### **Amendment:**

**Moved By** Councillor Dubow  
**Seconded By** Mayor Helps

That Council direct staff to make the showers at RAP available to the public during the community use hours or install a shower trailer temporarily at Royal Athletic Park parking lots and that any additional funding required for operating and cleaning the shower areas be allocated from the federal-provincial "Restart" monies **and report back with a verbal report to Council as soon as possible.**

FOR (7): Mayor Helps, Councillor Alto, Councillor Dubow, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, Councillor Young

OPPOSED (1): Councillor Isitt

**CARRIED (7 to 1)**

#### **On the main motion as amended:**

That Council direct staff to make the showers at RAP available to the public during the community use hours or install a shower trailer temporarily at Royal Athletic Park parking lots and that any additional funding required for operating and cleaning the shower areas be allocated from the federal-provincial "Restart" monies and report back with a verbal report to Council as soon as possible.

FOR (7): Mayor Helps, Councillor Alto, Councillor Dubow, Councillor Isitt, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe  
OPPOSED (1): Councillor Young

**CARRIED (7 to 1)**

**Moved By** Councillor Alto  
**Seconded By** Councillor Loveday

That item H.1 Investing in Canada Infrastructure Program – Grant Funding Application be forwarded to today’s Council meeting.

**CARRIED UNANIMOUSLY**

**K. ADJOURNMENT OF COMMITTEE OF THE WHOLE**

**Moved By** Councillor Alto  
**Seconded By** Councillor Loveday

That the Committee of the Whole Meeting be adjourned at 2:59 p.m.

**CARRIED UNANIMOUSLY**

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CITY CLERK

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MAYOR