G.2 <u>1050-1058 Pandora Avenue & 1508-1518 Cook Street: Update Report -</u> <u>Rezoning Application No. 00695, HD Application No. 000188 and Heritage</u> <u>Alteration Permit Application No. 00016 (Wellburn's Site)(North Park)</u> Committee received an update report dated July 23, 2020 from the Director of Sustainable Planning and Community Development regarding the Rezoning and Heritage Alteration Permit Applications for the properties located at 1050-1058 Pandora Avenue and 1508-1518 Cook Street, considered by Council at the Committee of the Whole (COTW) meeting of December 12, 2019.

Moved By Mayor Helps Seconded By Councillor Young

Rezoning Application No. 00695

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

- 1. Preparation and execution of the appropriate legal agreements in order to secure the following:
 - a. all dwelling units remain rental in perpetuity;
 - b. a Statutory Right-of-Way of 3.083m along Cook Street, to the satisfaction of the Director of Engineering and Public Works;
 - c. pay for the construction an asphalt pathway in Franklin Green Park to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities;
 - d. provide a bus shelter on Cook Street in accordance with the site plan dated November 22, 2019, to the satisfaction of the Director of Engineering and Public Works and the Director of Sustainable Planning and Community Development;
 - e. provide two car share vehicles, two assigned car share parking spaces on-site, 118 car share memberships, a \$100 of driving credits for each resident, and 40 electric bicycle charging stations (110V wall outlets) in the underground parkade, to the satisfaction of the Director of Engineering and Public Works;
 - f. purchase 100 transit passes through BC Transit's EcoPass program to the satisfaction of the Director of Engineering and Public Works;
 - g. permit the proposed mews to access Franklin Green Park for fire exit purposes;
 - h. maintain unrestricted public access to the mews from Cook Street and Franklin Green Park from 8AM-8PM each day;
 - i. provide a community amenity contribution in the amount of \$24,000.00 toward the Tree Reserve Fund for tree planting purposes and enhancing the city's urban forest; and
 - j. provide a community amenity contribution in the amount of \$17,800.00 toward the Local Amenity Reserve Fund for the construction of two accessible asphalt pathways within Franklin Green Park linking Cook Street and the development to the existing pathways in the park and for

the purchase and installation of a drinking fountain for the park to the satisfaction of the Director of Parks, Recreation and Facilities.

- k. design, supply and installation of the 'New Town District' framework along both frontages, including furnishings, materials and pedestrian lights, as laid out in the City's Downtown Public Realm Plan and Streetscape Standards document to the satisfaction of the Director of Engineering and Public Works.
- Council authorizing street-level projecting canopies and cornices over the City Right-of-Way on 1050-1058 Pandora Avenue and 1508-1518 Cook Street, provided that the applicant enters into an Encroachment Agreement in a form satisfactory to the City Solicitor and the Director of Engineering and Public Works.

Heritage Alteration Permit Application No. 00016

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

- "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:
 - a. The Plans, date stamped July 15, 2020
 - b. The Conservation Plan for the Parkway Apartments, date stamped July 16, 2019.
 - c. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
 - d. Heritage Alteration Permit lapsing two years from the date of this resolution.
- 2. That Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the Local Government Act, as a Municipal Heritage Site, consistent with the plans dated July 15, 2020."

Committee discussed the following:

- Proposed public access and hours through gate
- Removal of green roof from development plans
- Underground utilities along Cook Street

Amendment:

Moved By Councillor Isitt Seconded By Councillor Loveday

3. That staff engage BC Hydro and report back at the time for a Public Hearing on options for locating some street trees on the Cook Street frontage.

Amendment to the amendment:

Moved By Mayor Helps Seconded By Councillor Alto 3. That staff engage BC Hydro and report back at the time for a Public Hearing on options for locating some street trees on the Cook Street frontage be directed to work w the applicant to achieve some form of greenery in the public realm as part of this development.

CARRIED UNANIMOUSLY

Amendment to the amendment:

Moved By Councillor Isitt Seconded By Mayor Helps

3. That staff be directed to work with the applicant to achieve some <u>street</u> <u>trees or</u> form of greenery in the public realm <u>on Cook Street</u> as part of this development.

CARRIED UNANIMOUSLY

On the amendment:

3. That staff be directed to work with the applicant to achieve some street trees or form of greenery in the public realm on Cook Street as part of this development.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Thornton-Joe Seconded By Councillor Alto

That the applicant consider laminated glass for sound attenuation and energy efficiency on the heritage building.

FOR (4): Councillor Alto, Councillor Dubow, Councillor Isitt, Councillor Thornton-Joe OPPOSED (4): Mayor Helps, Councillor Loveday, Councillor Potts, Councillor Young **DEFEATED (4 to 4)**

On the main motion as amended:

Rezoning Application No. 00695

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

1. Preparation and execution of the appropriate legal agreements in order to secure the following:

a. all dwelling units remain rental in perpetuity;

- b. a Statutory Right-of-Way of 3.083m along Cook Street, to the satisfaction of the Director of Engineering and Public Works;
- c. pay for the construction an asphalt pathway in Franklin Green Park to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities;
- d. provide a bus shelter on Cook Street in accordance with the site plan dated November 22, 2019, to the satisfaction of the Director of Engineering and Public Works and the Director of Sustainable Planning and Community Development;
- e. provide two car share vehicles, two assigned car share parking spaces on-site, 118 car share memberships, a \$100 of driving credits for each resident, and 40 electric bicycle charging stations (110V wall outlets) in the underground parkade, to the satisfaction of the Director of Engineering and Public Works;
- f. purchase 100 transit passes through BC Transit's EcoPass program to the satisfaction of the Director of Engineering and Public Works;
- g. permit the proposed mews to access Franklin Green Park for fire exit purposes;
- h. maintain unrestricted public access to the mews from Cook Street and Franklin Green Park from 8AM-8PM each day;
- i. provide a community amenity contribution in the amount of \$24,000.00 toward the Tree Reserve Fund for tree planting purposes and enhancing the city's urban forest; and
- j. provide a community amenity contribution in the amount of \$17,800.00 toward the Local Amenity Reserve Fund for the construction of two accessible asphalt pathways within Franklin Green Park linking Cook Street and the development to the existing pathways in the park and for the purchase and installation of a drinking fountain for the park to the satisfaction of the Director of Parks, Recreation and Facilities.
- k. design, supply and installation of the 'New Town District' framework along both frontages, including furnishings, materials and pedestrian lights, as laid out in the City's Downtown Public Realm Plan and Streetscape Standards document to the satisfaction of the Director of Engineering and Public Works.

2. Council authorizing street-level projecting canopies and cornices over the City Right-of-Way on 1050-1058 Pandora Avenue and 1508-1518 Cook Street, provided that the applicant enters into an Encroachment Agreement in a form satisfactory to the City Solicitor and the Director of Engineering and Public Works.

3. That staff be directed to work with the applicant to achieve some street trees or form of greenery in the public realm on Cook Street as part of this development.

Heritage Alteration Permit Application No. 00016

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

1. "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:

- a. The Plans, date stamped July 15, 2020
- b. The Conservation Plan for the Parkway Apartments, date stamped July 16, 2019.
- c. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
- d. Heritage Alteration Permit lapsing two years from the date of this resolution.

2. That Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the Local Government Act, as a Municipal Heritage Site, consistent with the plans dated July 15, 2020."

CARRIED UNANIMOUSLY

F.1.b.c. 1050-1058 Pandora Avenue & 1508-1518 Cook Street: Update Report - Rezoning Application No. 00695, HD Application No. 000188 and Heritage Alteration Permit Application No. 00016 (Wellburn's Site)(North Park)

> Moved By Councillor Young Seconded By Councillor Alto

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

- 1. Preparation and execution of the appropriate legal agreements in order to secure the following:
 - a. all dwelling units remain rental in perpetuity;
 - a Statutory Right-of-Way of 3.083m along Cook Street, to the satisfaction of the Director of Engineering and Public Works;
 - c. pay for the construction an asphalt pathway in Franklin Green Park to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities;
 - d. provide a bus shelter on Cook Street in accordance with the site plan dated November 22, 2019, to the satisfaction of the Director of Engineering and Public Works and the Director of Sustainable Planning and Community Development;
 - e. provide two car share vehicles, two assigned car share parking spaces on-site, 118 car share memberships, a \$100 of driving credits for each resident, and 40 electric bicycle charging stations (110V wall outlets) in the underground parkade, to the satisfaction of the Director of Engineering and Public Works;
 - f. purchase 100 transit passes through BC Transit's EcoPass program to the satisfaction of the Director of Engineering and Public Works;
 - g. permit the proposed mews to access Franklin Green Park for fire exit purposes;
 - h. maintain unrestricted public access to the mews from Cook Street and Franklin Green Park from 8AM-8PM each day;
 - i. provide a community amenity contribution in the amount of \$24,000.00 toward the Tree Reserve Fund for tree planting purposes and enhancing the city's urban forest; and
 - j. provide a community amenity contribution in the amount of \$17,800.00 toward the Local Amenity Reserve Fund for the construction of two accessible asphalt pathways within Franklin Green Park linking Cook Street and the

development to the existing pathways in the park and for the purchase and installation of a drinking fountain for the park to the satisfaction of the Director of Parks, Recreation and Facilities.

- k. design, supply and installation of the 'New Town District' framework along both frontages, including furnishings, materials and pedestrian lights, as laid out in the City's Downtown Public Realm Plan and Streetscape Standards document to the satisfaction of the Director of Engineering and Public Works.
- Council authorizing street-level projecting canopies and cornices over the City Right-of-Way on 1050-1058 Pandora Avenue and 1508-1518 Cook Street, provided that the applicant enters into an Encroachment Agreement in a form satisfactory to the City Solicitor and the Director of Engineering and Public Works.
- 3. That staff be directed to work with the applicant to achieve some street trees or form of greenery in the public realm on Cook Street as part of this development.

Heritage Alteration Permit Application No. 00016

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

- 1. "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:
 - a. The Plans, date stamped July 15, 2020
 - b. The Conservation Plan for the Parkway Apartments, date stamped July 16, 2019.
 - c. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
 - d. Heritage Alteration Permit lapsing two years from the date of this resolution.
- That Council approve the designation of the heritageregistered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the Local Government Act, as a Municipal Heritage Site, consistent with the plans dated July 15, 2020."

FOR (6): Mayor Helps, Councillor Alto, Councillor Loveday, Councillor Potts, Councillor Thornton-Joe, Councillor Young OPPOSED (1): Councillor Dubow CARRIED (6 to 1)



Committee of the Whole Report

For the Meeting of August 6, 2020

To:Committee of the WholeDate:July 23, 2020

From: Karen Hoese, Director, Sustainable Planning and Community Development

Subject: Update on Rezoning Application No. 00695, Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street ("Wellburn's Site")

RECOMMENDATIONS

Rezoning Application No. 00695

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

- 1. Preparation and execution of the appropriate legal agreements in order to secure the following:
 - a. all dwelling units remain rental in perpetuity;
 - b. a Statutory Right-of-Way of 3.083m along Cook Street, to the satisfaction of the Director of Engineering and Public Works;
 - c. pay for the construction an asphalt pathway in Franklin Green Park to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities;
 - d. provide a bus shelter on Cook Street in accordance with the site plan dated November 22, 2019, to the satisfaction of the Director of Engineering and Public Works and the Director of Sustainable Planning and Community Development;
 - e. provide two car share vehicles, two assigned car share parking spaces on-site, 118 car share memberships, a \$100 of driving credits for each resident, and 40 electric bicycle charging stations (110V wall outlets) in the underground parkade, to the satisfaction of the Director of Engineering and Public Works;
 - f. purchase 100 transit passes through BC Transit's EcoPass program to the satisfaction of the Director of Engineering and Public Works;
 - g. permit the proposed mews to access Franklin Green Park for fire exit purposes;
 - h. maintain unrestricted public access to the mews from Cook Street and Franklin

Green Park from 8AM-8PM each day;

- i. provide a community amenity contribution in the amount of \$24,000.00 toward the Tree Reserve Fund for tree planting purposes and enhancing the city's urban forest; and
- j. provide a community amenity contribution in the amount of \$17,800.00 toward the Local Amenity Reserve Fund for the construction of two accessible asphalt pathways within Franklin Green Park linking Cook Street and the development to the existing pathways in the park and for the purchase and installation of a drinking fountain for the park to the satisfaction of the Director of Parks, Recreation and Facilities.
- 2. Council authorizing street-level projecting canopies and cornices over the City Right-of-Way on 1050-1058 Pandora Avenue and 1508-1518 Cook Street, provided that the applicant enters into an Encroachment Agreement in a form satisfactory to the City Solicitor and the Director of Engineering and Public Works.

Heritage Alteration Permit Application No. 00016

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

- 1. "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:
 - a) The Plans, date stamped July 15, 2020
 - b) The Conservation Plan for the Parkway Apartments, date stamped July 16, 2019.
 - c) Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
 - d) Heritage Alteration Permit lapsing two years from the date of this resolution.
- 2. That Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the *Local Government Act*, as a Municipal Heritage Site, consistent with the plans dated **July 15, 2020**."

EXECUTIVE SUMMARY

The purpose of this report is to provide Council with information, analysis and recommendations on proposed revisions to the Rezoning and Heritage Alteration Permit Applications for the properties located at 1050 Pandora Avenue, known as Wellburn's or Parkway Apartments. The revisions are the result of the applicant's review of the constructability and costing of the November 22, 2019 architectural plans, which they determined was not financially viable. In response, the architect has made a series of revisions to the project design, some of which are improvements to the design and unrelated to project costs:

- the exterior cladding of the four to six storey addition to the heritage registered Parkway Apartments building has been revised from ultra-high-performance concrete panels to stucco, which is a more cost-effective cladding
- window assemblies for the addition now include a transom window, which improves operability and reduces cost

- two rental dwelling units have been added (studio + den and a one bedroom unit), which has slightly increased the gross floor area of the building from 8,412 square metres to 8,544 square metres (a difference of 132 square metres) and the overall density from 2.92:1 floor space ratio (FSR) to 2.97:1 FSR (an increase of 0.05:1 FSR)
- eight residential bicycle parking spaces have been added (six long term, two short term)
- one additional visitor parking space has been added to the underground parking level
- the sedum roof proposed for level 5 of the building has been changed to a gravel roof
- the saw tooth pattern of chamfered balconies at the northeast, north and northwest faces at the 6th storey of the building has been removed, and these portions of the facade now have a flat profile without any balcony recesses
- the garbage and recycling room for the building has been relocated from the main level to the basement level
- an additional path connection between the mews and the path system in Franklin Green Park is proposed. This connection meets fire exiting requirements for the building and improves connectivity to Cook Street. The applicant has agreed to pay for the path connection as well as purchase and pay for the installation of a new water fountain in the park as an additional community amenity contribution
- due to the existing location of the underground utilities along Cook Street, street trees cannot be accommodated along this frontage. The applicant is willing to provide a community amenity contribution of \$24,000.00 for tree planting elsewhere in the neighbourhood in order to enhance the City's urban forest.

There are no changes to the proposed rehabilitation strategy for the heritage registered Parkway Apartments Building.

Staff consider the changes to the exterior cladding and fenestration of the building to be qualitatively minor, while other changes, including public access to the mews and relocation of the garbage room a meaningful improvement to the November 2019 design (attached).

BACKGROUND

Description of Proposal

The purpose of this report is to present Council with an update regarding the Rezoning and Heritage Alteration Permit Applications for the properties located at 1050-1058 Pandora Avenue and 1508-1518 Cook Street, considered by Council at the Committee of the Whole (COTW) meeting of December 12, 2019. The proposal is to rezone from the CA-1 Zone, Pandora Avenue Special Commercial District, and R-2 Zone, Two-Family Dwelling District, to a new zone in order to increase the density and construct a new four- and six-storey addition consisting of ground floor commercial uses and residential above. There is a concurrent application to heritage designate the existing "Wellburn's" building.

The motion from the December 12, 2019, Council meeting is as follows:

Rezoning Application No. 000695

"That subject to the applicant committing to measures outlined in the District Correspondence outlining the summary of the Parkway Building flood from November 2 to December 10, Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

- 1. Preparation and execution of the appropriate legal agreements in order to secure the following:
 - a. all dwelling units remain rental in perpetuity;
 - b. a Statutory Right-of-Way of 3.083m along Cook Street, to the satisfaction of the Director of Engineering and Public Works;
 - c. pay for the construction of an asphalt pathway in Franklin Green Park to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities;
 - d. provide a bus shelter on Cook Street in accordance with the site plan dated November 22, 2019, and to the satisfaction of the Director of Engineering and Public Works and the Director of Sustainable Planning and Community Development;
 - e. provide two car share vehicles, two assigned car share parking spaces onsite, 118 car share memberships, a \$100 of driving credits for each resident, and 40 electric bicycle charging stations (11 OV wall outlets) in the underground parkade, to the satisfaction of the Director of Engineering and Public Works; and
 - f. purchase 100 transit passes through BC Transit's EcoPass program to the satisfaction of the Director of Engineering and Public Works.
- 2. Council authorizing street-level projecting canopies and cornices over the City Right-of-Way on 1050-1058 Pandora Avenue and 1508-1518 Cook Street, provided that the applicant enters into an Encroachment Agreement in a form satisfactory to the City Solicitor and the Director of Engineering and Public Works."

Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016

"That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

- 1. "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:
 - a. Plans, date stamped November 22, 2019.
 - b. The Conservation Plan for the Parkway Apartments, date stamped July 2019.
 - c. Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
 - d. Heritage Alteration Permit lapsing two years from the date of this resolution.
 - 2. That Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street,

pursuant to Section 611 of the Local Government Act, as a Municipal Heritage Site, consistent with the plans dated November 22, 2019."

In the months after COTW, the applicant approached staff with proposed changes to the exterior cladding and fenestration of the building as well as slight changes to the interior configuration in order to make the project financially viable and improve the overall design and function of the building. Other proposed changes include modifications and enhanced connectivity to Franklin Green Park.

Data Table

The following data table compares the proposal with the November 19, 2019 plans and the existing CA-1 Zone, Pandora Avenue Special Commercial District. An asterisk is used to identify where the proposal is less stringent than the existing Zone.

Zoning Criteria	November 19, 2019 Plans	Revised Proposal (July 15, 2020)	Zone Standard (CA-1 Zone)
Site area (m²) – minimum	2879	2879	n/a
Density (Floor Space Ratio) – maximum	2.92:1*	2.97:1*	2:1
Total floor area (m²) – maximum	8412.30 *	8544.5*	5758
Height (m) – maximum	20.22 *	20.22*	15.50
Storeys – maximum	6	6	n/a
Site coverage (%) – maximum	70	70	n/a
Open site space (%) – minimum	22	22	n/a
Setbacks (m) – minimum Street setback (Pandora Avenue – south)	0 * (existing & Levels 1-2) 3.97 (proposed Levels 3-6) 2 * (0 * (existing & Levels 1-2) 3.97 (proposed Levels 3-6)	3
Street setback (Cook Street – east) Side (North)	0 * (existing & Levels 1-2) 3.08 (proposed Levels 3-4) 13.13 (proposed Levels 5-6) 6.18 (proposed Levels 1-4)	0 * (existing & Levels 1-2) 3.08 (proposed Levels 3-4) 13.13 (proposed Levels 5-6) 6.18 (proposed Levels 1-4)	3 0 or 3
	7.60 (proposed	7.60 (proposed	0015

Zoning Criteria	November 19, 2019 Plans	Revised Proposal (July 15, 2020)	Zone Standard (CA-1 Zone)
Side (West)	Levels 5-6) 0 * (existing & Levels 1-2) 2.96 * (proposed Levels 3-4) 3.33 (proposed Levels 5-6)	Levels 5-6) 0 * (existing & Levels 1-2) 2.96 * (proposed Levels 3-4) 3.33 (proposed Levels 5-6)	0 or 3
Vehicle parking – minimum			
Residential	33 *	33 *	66
Commercial	5 *	5 *	17
Visitor	3 *	4 *	11
Bicycle parking stalls – minimum			
Residential – long-term	142	148	130
Residential – short-term	10	12	11
Commercial – long-term	6	12	6
Commercial – short-term	8	8	8

Community Consultation

The applicant consulted the North Park CALUC at a meeting on March 20, 2019. The CALUC Procedures for Processing Rezoning and Variance Applications state that a second community meeting is required if any one of the following changes is made:

- a change to the uses (additional uses added)
- an increase in the height
- an increase in the density or floor space ratio (FSR)
- a reduction in the setbacks or increase in site coverage equal to or greater than 20%

In this instance, although there has been an increase in density from the proposal that was presented to COTW on December 12, 2019, from 2.92:1 to 2.97:1 (FSR), the density is still less than what was presented to the CALUC on March 20, 2019 which included a density of 3.3:1. So the proposed density has not increased beyond what the CALUC originally reviewed and therefore has not triggered the requirement for a second CALUC meeting; however, on July 16, 2020, staff notified the North Park CALUC of the resubmission, in accordance with the requirements of the rezoning process.

ANALYSIS

The following sections provide an analysis of each of the proposed revisions

Window Assemblies

The window assemblies for the new addition have been changed from uninterrupted floor-toceiling windows that measured 8 feet in height, to windows that are 6' 2" in height, with a 1'8" tall transom window. The shorter windows are more cost effective and easier to operate for residents of the building.

The introduction of a horizontal line to the black painted window assemblies adds more visual detail to the façade, particularly the portions of the addition directly over top of the heritage building. While the simplicity of the original windows contributed to the compatibility of the building, as required by standard 11 of the *Standards and Guidelines for the Conservation of Historic Places in Canada,* in staff's opinion the overall character of the new additions is not significantly changed and they remain compatible. The additions maintain the same significant setbacks, inverted windows and balconies, which reference elements of the heritage-protected Parkway Apartments building, and which help them recede into the background.

Cladding

The applicant has revised the cladding of the building from ultra-high-performance concrete panels in a bond pattern, to a smooth stucco finish applied to an impact resistant wall system. The original panelized system emulated the bond pattern of bricks on the heritage registered Parkway Apartments building and was a thoughtful gesture that contributed to the compatibility of the additions with the heritage building. Despite the change, the smooth stucco finish simplifies the facades of the building and helps to offset the added visual detail of the transom windows. Removing the bond pattern will enhance the sculptural qualities of the building, including the light and shadow effect of the sun cast on the chamfered balconies. Staff consider the substitution of materials to be a reasonable change that enhances some of the design features of the addition.

Garbage and Recycling Room

The garbage and recycling room has been relocated from the ground floor of the building facing the pedestrian path to the park on the north edge of the property to the basement level. The applicant replaced the garbage and recycling room with a ground-oriented dwelling unit that improves the aesthetics and visual transparency of the façade viewed from the pedestrian path.

Additional Dwelling Units and Increased Gross Floor Area

The applicant has added two rental dwelling units to the building by relocating the garbage and recycling room underground and has reconfigured four of the north-facing residential units on level 6 to eliminate the large corner windows and balconies. These changes have increased the gross floor area of the building from 8,412 square metres to 8,544 square metres (a difference of 132 square metres) and the overall density has slightly increased from 2.92:1 to 2.97:1 FSR (an increase of 0.05:1 FSR), which still remains consistent with the density policies outlined in the *Official Community Plan* (OCP, 2012) and the *Downtown Core Area Plan* (DCAP, 2012)

Bicycle Parking

The applicant has added six long-term and two short-term residential bicycle parking spaces to the underground level of the building, bringing the total number of bicycle parking spaces on site up to 160, whereas 142 are required for the residential uses The applicant has also increased the number of long-term commercial bicycle parking spaces from six to 12.

Mews Connection, Public Access and Park Improvements

BC Building Code and fire regulations requires the development to have two fire exits that egress into the adjacent Franklin Green Park. Staff have worked with the Applicant to identify the following solutions that will meet regulatory requirements and provide the following community contributions:

- Maintain unrestricted public access to the mews from Cook Street and Franklin Green Park from 8AM-8PM; and
- Provide a community amenity contribution in the amount of \$17,800.00 toward the Local Amenity Reserve Fund for the construction of two accessible asphalt pathways within Franklin Green Park linking Cook Street and development to existing pathways in the park and for the purchase and installation of a drinking fountain for the park.

The City will construct the pathway connections and install the drinking fountain within the Park. The Applicant will be required to coordinate the timing of the work with the City's Parks Department a minimum of one year in advance of requiring the work to be complete.

Street Trees

The location of existing underground utilities along Cook Street is preventing the planting of street trees along this frontage. The applicant is willing to provide \$24,000.00, which is equivalent to the planting of six trees in hardscape, which will be used to plant trees elsewhere in the neighbourhood to enhance the City's urban forest.

Tenant Assistance

All of the former tenants of the building have been successfully relocated and compensated in accordance with the Tenant Assistance Plan. The applicant prepared a series of letters (attached) with further details.

CONCLUSIONS

The applicant has made a variety of changes to the project that reflect financial and construction constraints and the longer-term investment that a rental building represents. Staff have assessed the exterior changes and concluded that the project is still consistent with heritage policies and guidelines. Other changes to the project, including public access from Cook Street to Franklin Green Park through the mews, and the relocation of the garbage room are meaningful improvements. Therefore, staff recommend that Council consider supporting the revised application and advance the proposal to a Public Hearing.

ALTERNATE MOTION

That Council decline Rezoning Application No. 00695, Heritage Designation Application No.

000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

Respectfully submitted,

John O'Rei**ll**y Senior Heritage <u>Planner</u> Sustainable Planning and Community Development Department

Karen Hoese, Director Sustainable Planning and Community Development Department

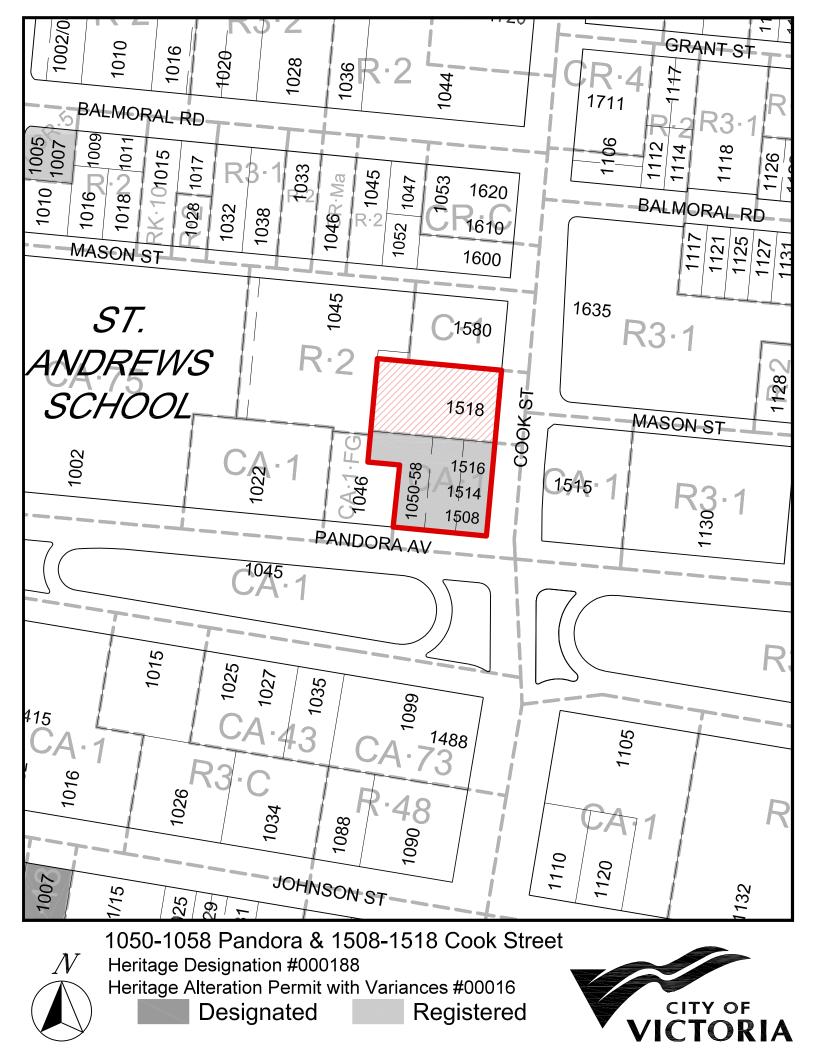
Report accepted and recommended by the City Manager:

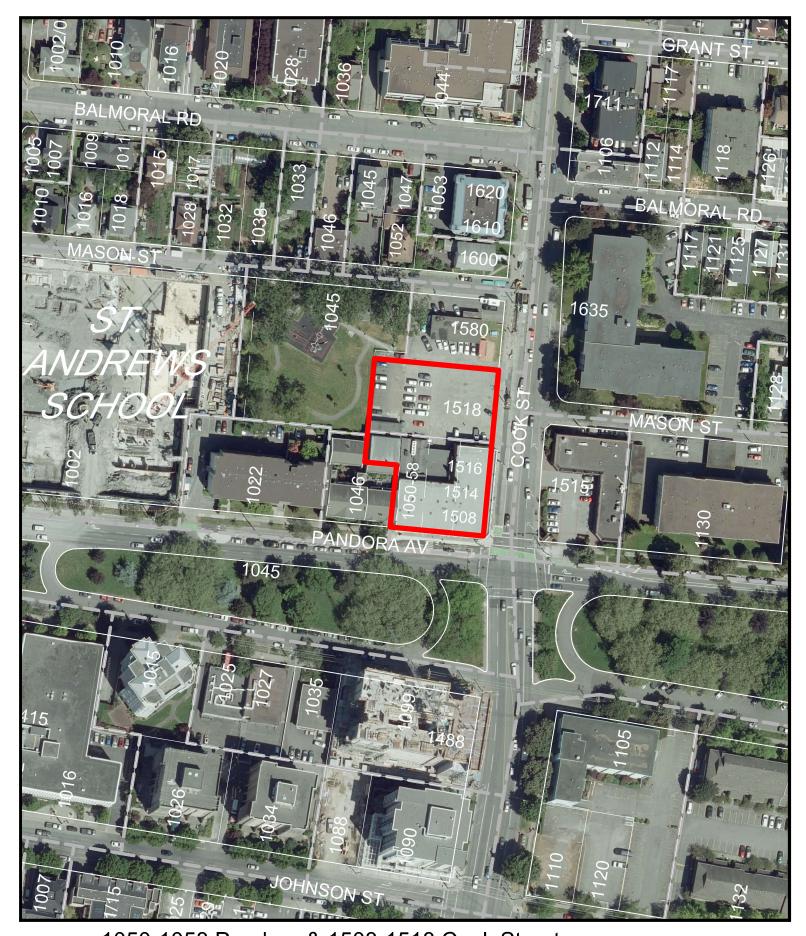
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Date: July 27, 2020

List of Attachments

- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans date stamped July 15, 2020
- Attachment D: Revision letter from applicant to Mayor and Council dated July 21, 2020
- Attachment E: December 2019, February 2020 and July 2020 Letters on Tenant Assistance Measures
- Attachment F: Staff Report and Attachments for Rezoning Application No. 00695 from December 12, 2019 Committee of the Whole
- Attachment G: Staff Report and Attachments for Heritage Alteration Permit Application No. 00016 No. 00695 from December 12, 2019 Committee of the Whole
- Attachment H: Staff Report and Attachments for Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 from December 12, 2019 Committee of the Whole







1050-1058 Pandora & 1508-1518 Cook Street Heritage Designation #000188 Heritage Alteration Permit with Variances #00016







DRAWING LIST		SCALE	
A000	COVER SHEET & DRAMING LIST	NTS	
A001	PROJECT DESCRIPTION & SITE LOCATION PLAN	NTS/1:1000	
A002	ENISTING SITE PLAN	1:100	
A003	PROPOSED SITE PLAN	1:100	
A004	AVERAGE GRADE CALCULATIONS	1:100	
A100	LEVELO PARKING PLAN	1:100	
A101	LEVEL 1 PLAN	1:100	
A102	LEVEL 2 PLAN	1:100	
A103	LEVEL 3 PLAN	1:100	
A104	LEVEL 4 PLAN	1:100	
A105	LEVEL 5 PLAN	1:100	
A106	LEVEL 6 PLAN	1:100	
A107	ROOF PLAN	1:100	
A201	EAST & SOUTH ELEVATIONS	1:150	
A202	NORTH & WEST ELEVATIONS	1:150	
A203	HERITAGE ELEVATION & PLAN STUDY	1:100	
A204	FACADE STUDIES	1:50	
A251	STREETSCAPE ELEVATIONS	NTS	
A301	SECTIONS LOOKING WEST	1:150	
A302	SECTIONS LOOKING EAST	1:150	
A303	SECTIONS LOOKING NORTH	1:150	
A304	SECTIONS LOOKING NORTH/SOUTH	1:150	
A305	SECTIONS LOOKING SOUTH	1:150	
A308	STREETSCAPE CROSS SECTION	1:50	
A800	PSR LEGENID	1:100	
A801	PSR - LEVEL 1	1:100	
A802	FSR-LEVEL 2	1:100	
A803	FSR - LEVEL 3	1:100	
A804	FSR-LEVEL 4	1:100	
A805	FSR-LEVEL 5	1:100	
A805	FSR-ILEVEL 6	1:100	
A811	VEW NORTHWEST FROM CORNER OF PANDORA & COCK	NTS	
A811 A812	VEW WORTHWEST FROM CORNER OF PANDORA & COOK VEW WEST THROUGH RESIDENTIAL MEWS		
A612 A813	VEW SOUTHWEST FROM COOK STREET	NTS NTS	
A813 A814	VEW SOUTHWEST FROM COOK STREET VEW EAST TO COURTVARD	NTS NTS	
A814 A815	VEW EAST TO COURTYARD BALCONY STUDY	NIS	
A815 A817	ADIACENT PROPERTY STUDY	NTS	
Ad17	AUPICENT PROFERIT STUDT	1115	
A821	SOLAR IMPACT ANALYSIS	NTS	
A821 A822	LUMINANCE ANALYSIS	NTS	
~*3.6.6	ELECTRIC PROPERTIES		



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PARKWAY

1050 PANDORA AVE + 1518 COOK STREET VICTORIA, BC 20184001



PROJECT NARRATIVE

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The Parkway Revisibilization and Development is located at Pandora Averue & Cook Street, at the site of what is known to the community as the Wellburns Building. Originally named Parkway apartments. the two-storey masonry building was constructed in 1911 by William Bidgivay-Wijson. At the comer of the North Park neighbourhood, the building is a gateway feature to both the neighbourhood and the centre of Victoria.

The new development proposes a 4.8 6 storey volume stepping back from the existing heritage building to the north & west, and from Frenklin Green Park to the south & east, 105 purpose-built rental anastments are processed with a retail Z commercial space rental apartments are proposed with a retail / commercial space being maintained on the existing ground floor of the Wallburn's Building and the addition of a cafe space in the ground floor of the new addition facing Cook Street. A mews separating the historic and modern buildings at street level serves as the residential entermotes the building and provides access to a west being oouryard. Public access to and from Franklin Green Park is provided through a wide pedestrian welway along the north edge of the site. One level of underground parking will be provided below the project site.

A priority of the project is to conserve the heritage value of the Applicing or the pergencies to occurate the memory and out of the Wellburn's building through reaching 50% of the existing volume, including the historic facades facing Pandora Ave & Cook S1 and the north-east wall facing the residential mevs. All characteristering

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elements in these locations will be preserved along with any in-kind dements in these locations will be preserved along with any invivid repairs, as required. The original use of the building will remain with apportunities for multiple retail spaces on the ground hoar & residential suites above. The building will be Designated Heritage with the Heritage Registry.

The new development will be clack a light & mid grey coloured stucco sinccreen will system with a light grain finish. It will borrow demonts from its historic counterpart, including the proportion & clements from its histonic counterpart, including the proportion & angles of the projecting oriel windows and the recessed entryways of the existing storefronts. An existing Wielburns Market must that is currently located on the north elevation of the existing building building. vill be reimagined on the north elevation of the new 4 storey volume, at the entrance to the parkade.

eate a strong visual connection with the surrounding con julet balconies will be provided in the living spaces of the suites Julet ta joins with be provided in the July space of the subsc directly lacing Franklin Green Park & Harris Green Park. An accessible roof dock will also be provided for all residential tenant of the building, facing onto Franklin Green Park.

Ardhitect Contact

PROJECT NAME	
Parkingy	
PROJECT ADDRE	55
1050 Pandora Ave	+ 1518 Cook Street
LEGAL DESCRIPT	ION
Lois 1 and 2, Subur	ban Lol 15, Vicioria. V
PROJECT TEAM	
PROJECT TEAM	
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OWNER	
OWNER Pandora Cook De District Developme	nts Corp.
OWNER Pandora Cook De District Developme	

PROPOSED ZONING

SITE AREA

AVERAGE GRADE AVERAGE GRADE 27.54m (See A004 for average grade calculations) Note that the project ground floor is set at a geodetic building levels are dimensioned from that elevation.

from proposed height.

ALLOWABLE HEIGHT 30m/840 storeys per O

BCBC 2018

STREETS FACING

APPLICABLE BUILDING CODE

Pandora Averue to the South Cook Street to the East

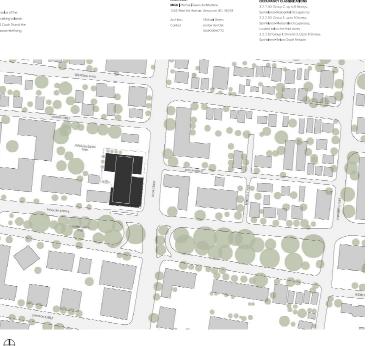
OCCUPANCY CLASSIFICATIONS

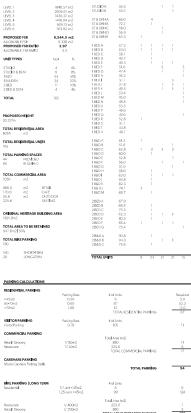
2879 m²

New Site Soecific Zone Changed from R2 (Two Femily Dwelling District) at 1518 Cook Street, and CA-1 (Pandore Avenue Special Commercial District) at 1050 Pandore Avenu

PROPOSED HEIGHT 20.22 m taken from average grade. Note that 32 mm parapet is excluded

604-322-5762 ARCHITECT MGA Michael Green Architecture 1535 West 3rd Avenue, Vencouver, BC, V6|1|1 Michael Green Jordan Van Dijk 604-336-4770





UNIT CALCULATIONS

CITY m2

12 13 14 15 16 TOTAL

3 23

20 128

TOTAL LONG TERM BIKE PARKING

Total Area (m2) Total Units 105

880 TOTAL SHORT TERM BIKE PA

WALLHAOUNTED RACK

FLOORA

225.6

BIKE PARKING | SHORT TERM

Residential Restaurant Ratail/Grocery

AREA CALCULATIONS

LEVEL C

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1050 PANDORA AVE + 1518 COOK STREET VICTORIA, BC 2018-001

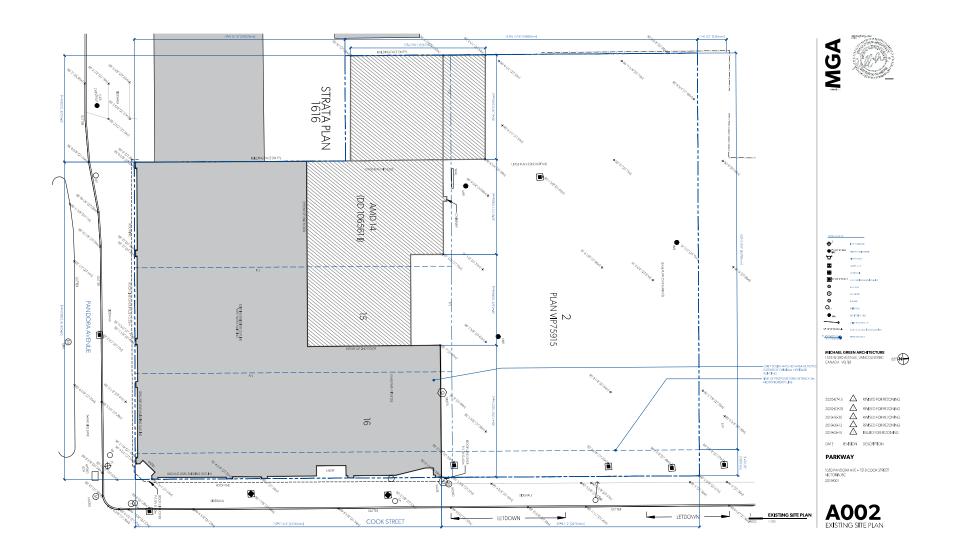


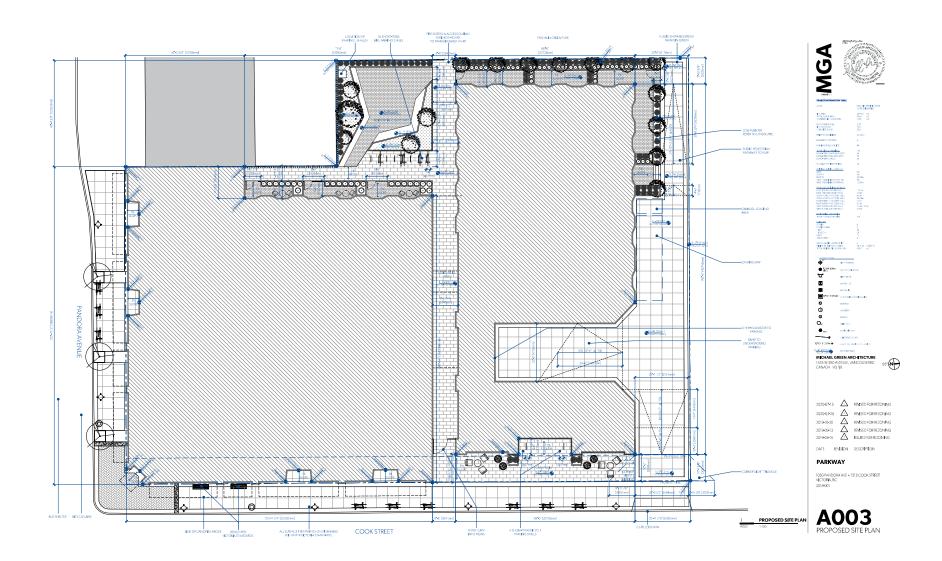
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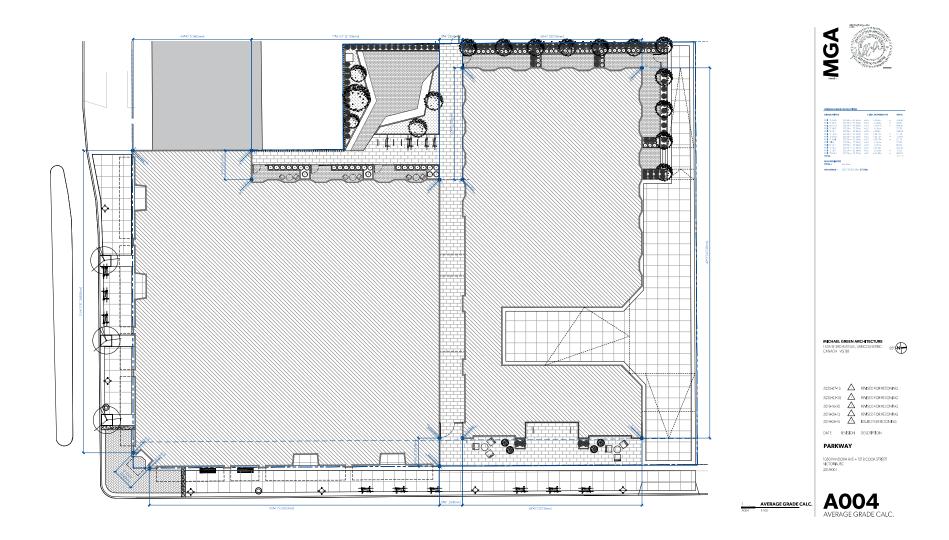
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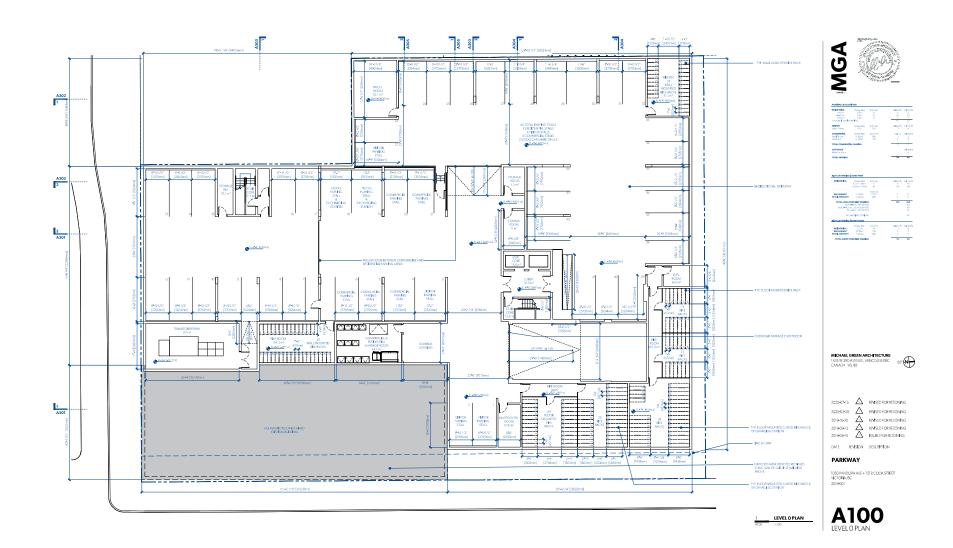


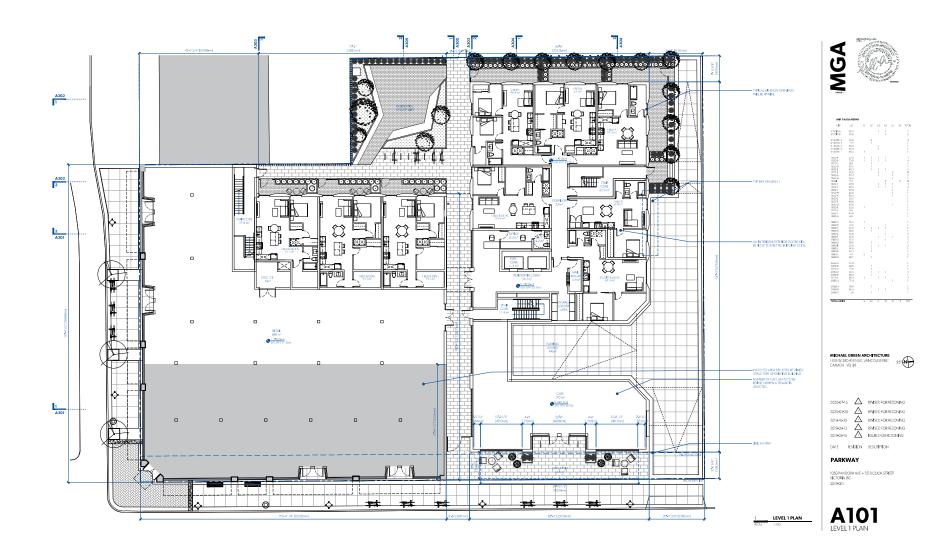
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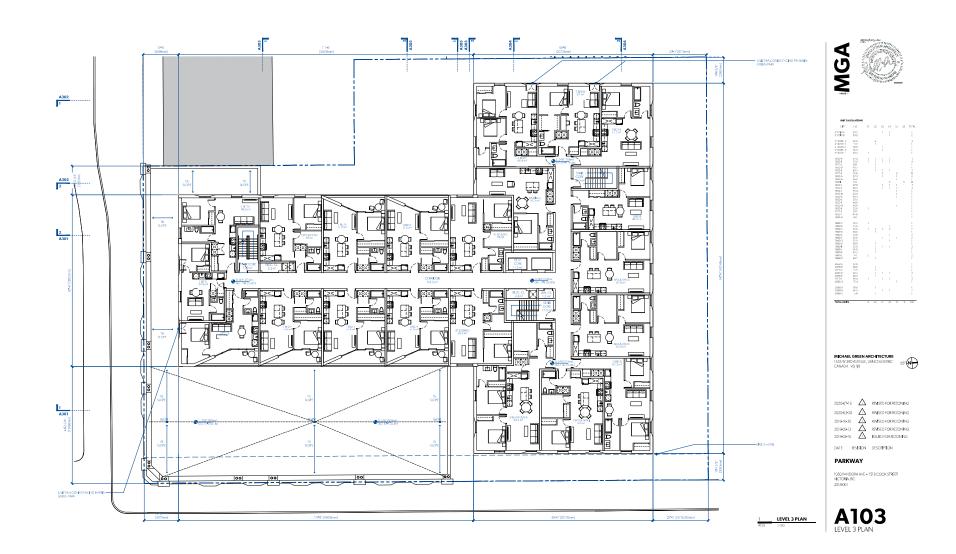


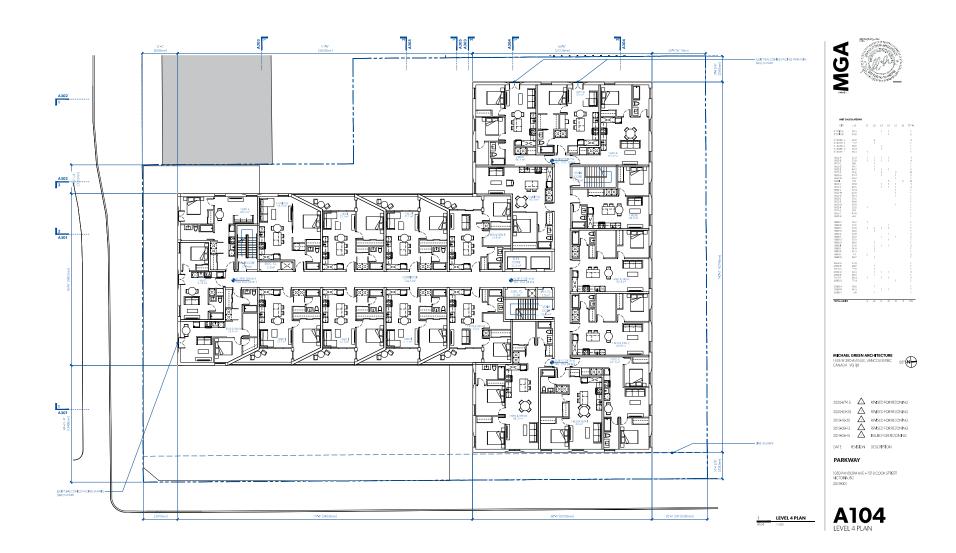


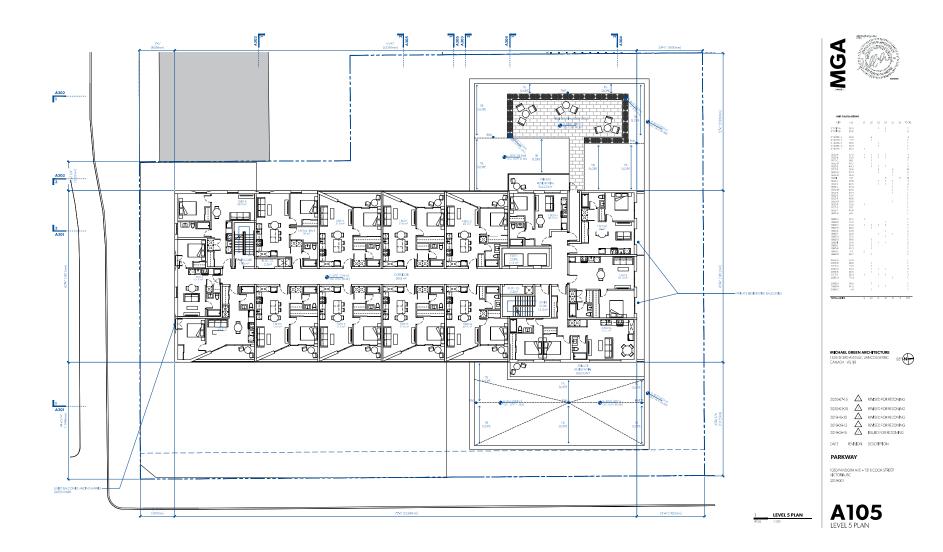


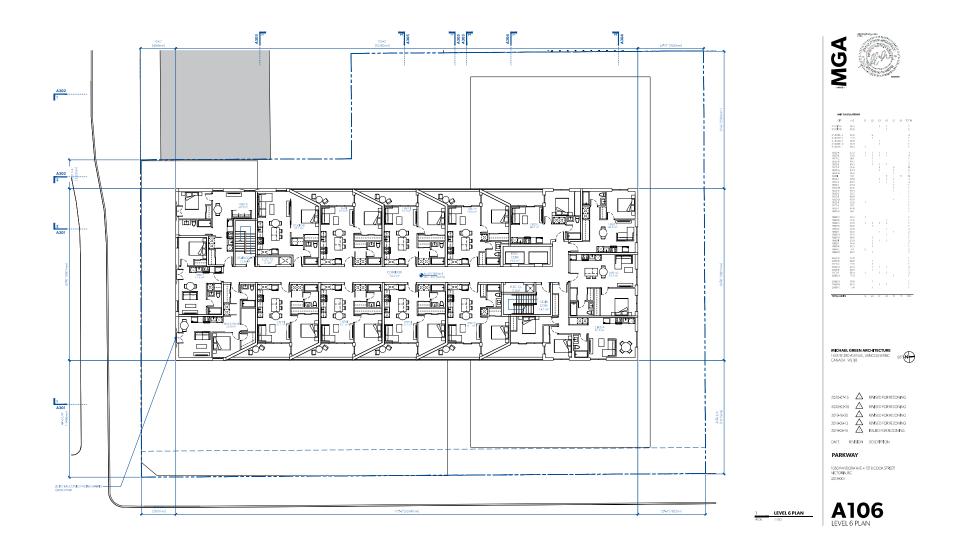


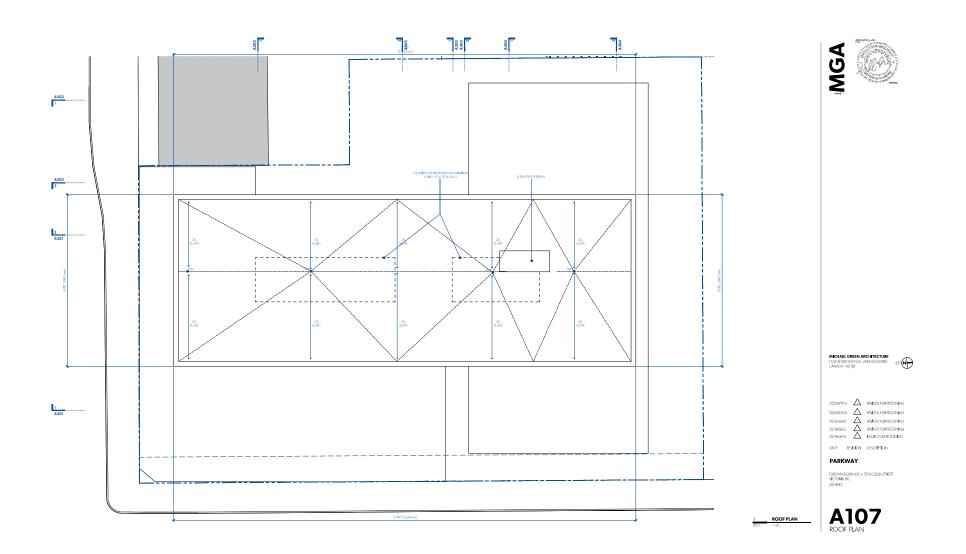


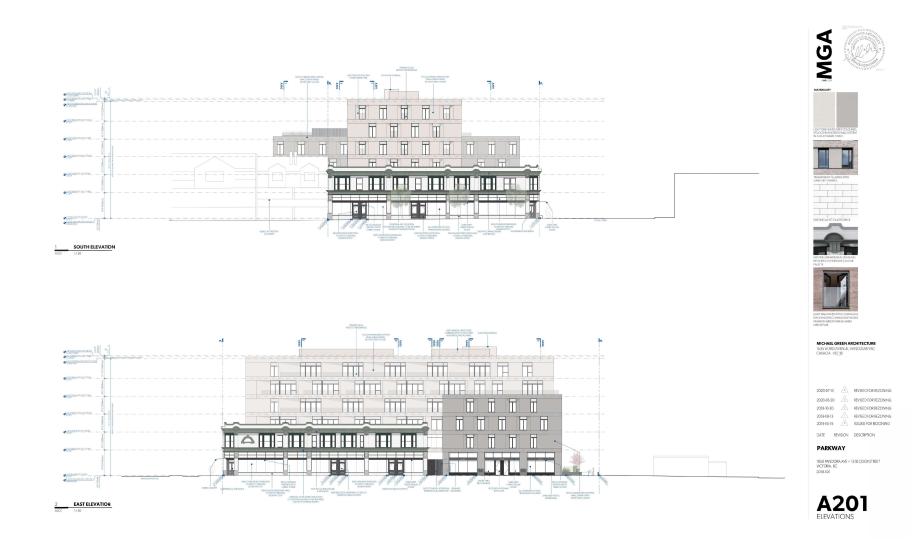


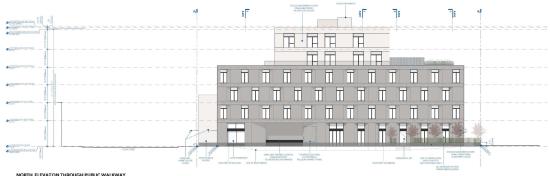












NORTH ELEVATION THROUGH PUBLIC WALKWAY





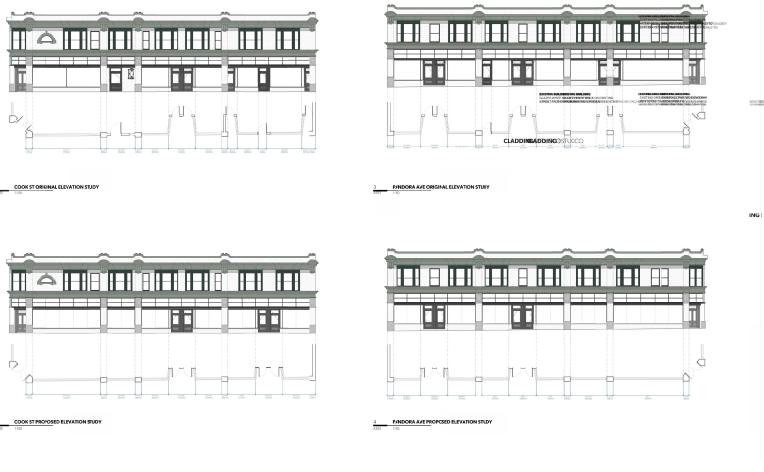
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2 WEST ELEVATION





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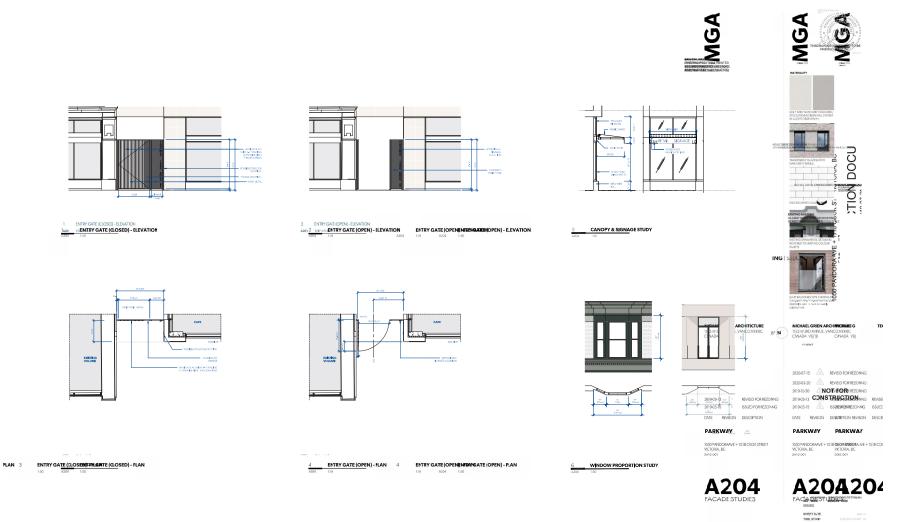
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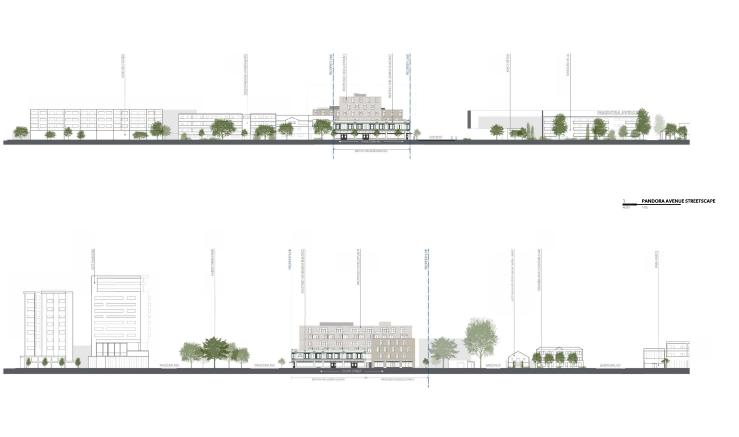
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EXENTING VOLUME



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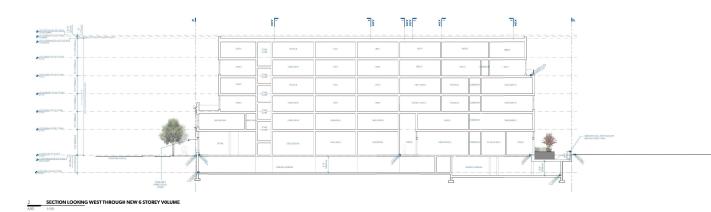
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A251 STREETSCAPE ELEVATIONS

COOK STREET STREETSCAPE







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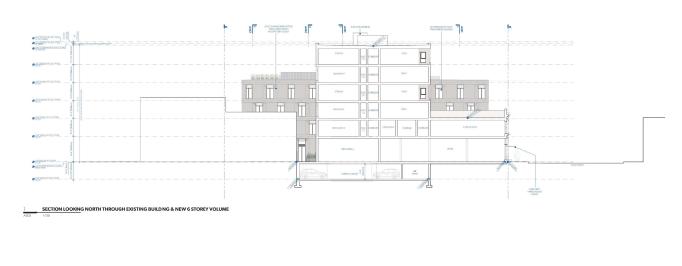


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2 SECTION LOOKING NORTH THROUGH NEW 6 STOREY VOLUME



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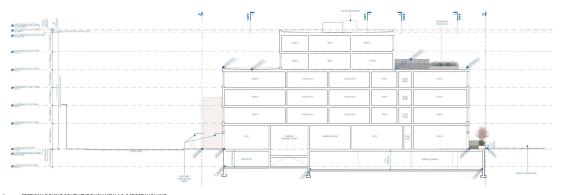
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SECTION LOOKING NORTH THROUGH NEW 4 & 6 STOREY VOLUME



2 SECTION LOOKING SOUTH THROUGH NEW 4 & 6 STOREY VOLUME

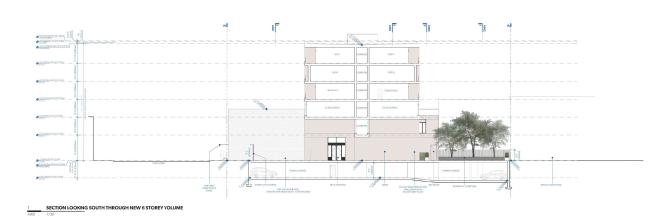


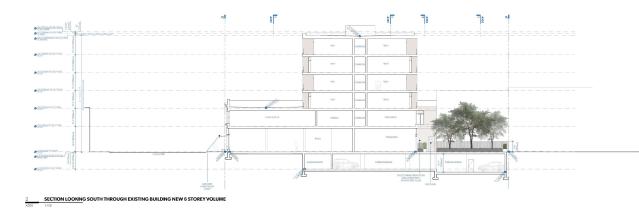
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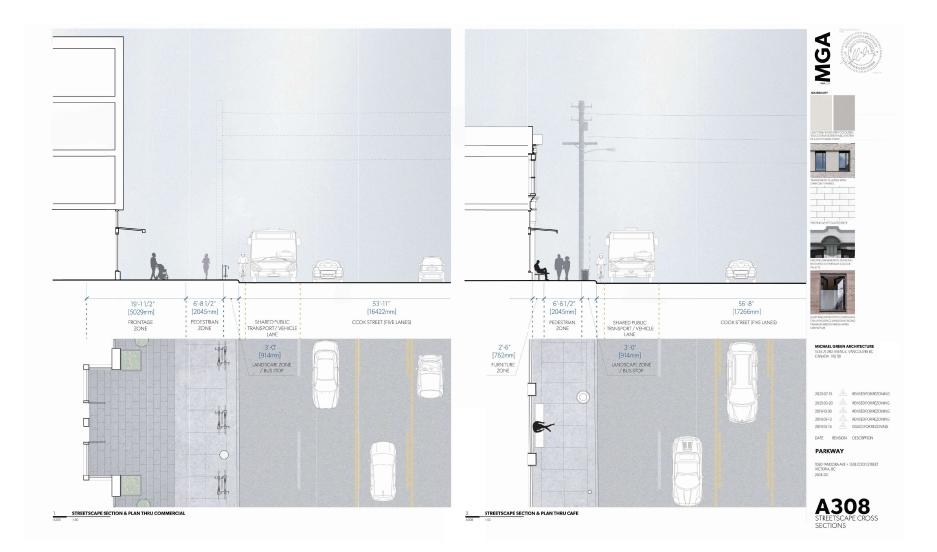


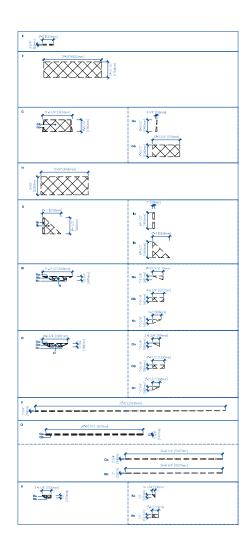
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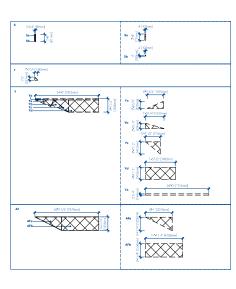
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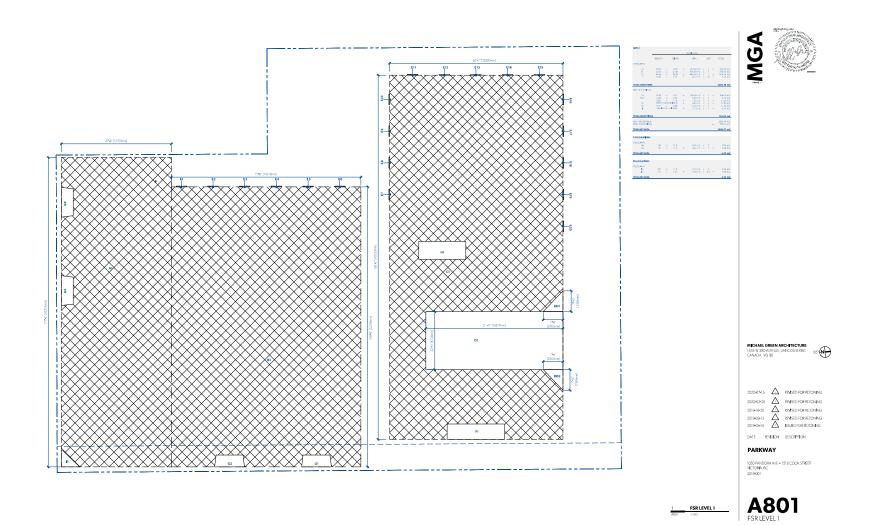
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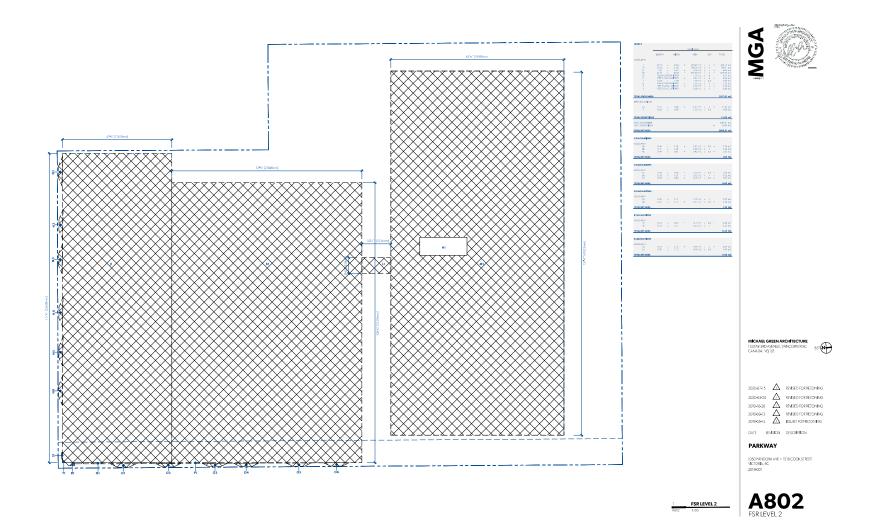
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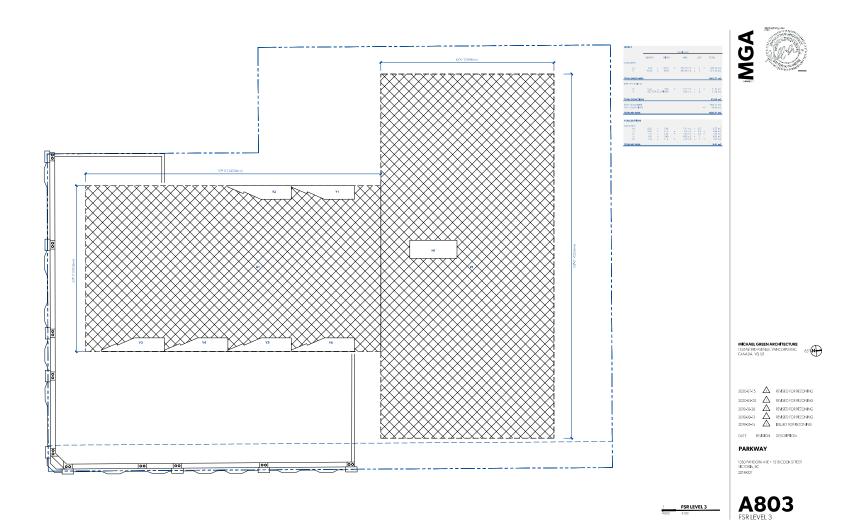
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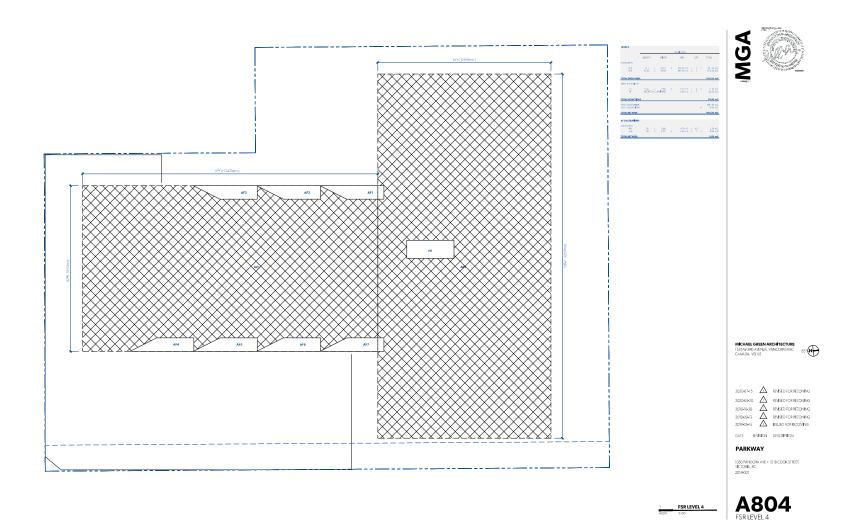


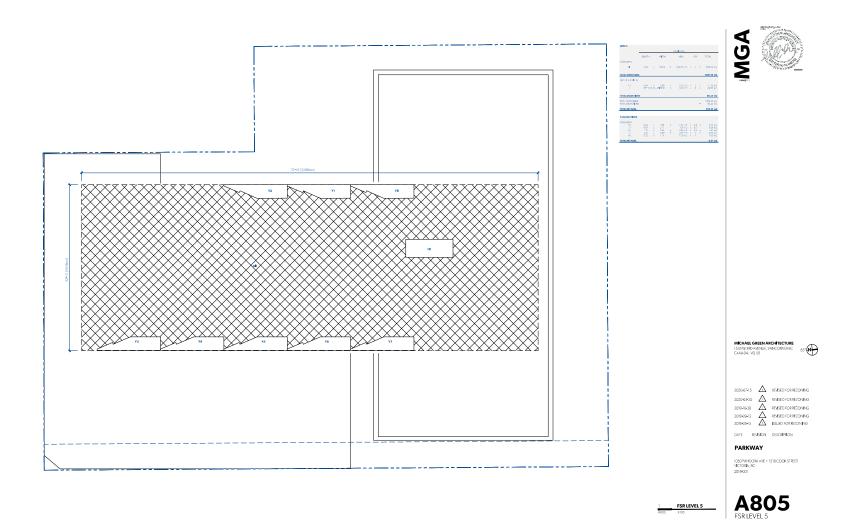


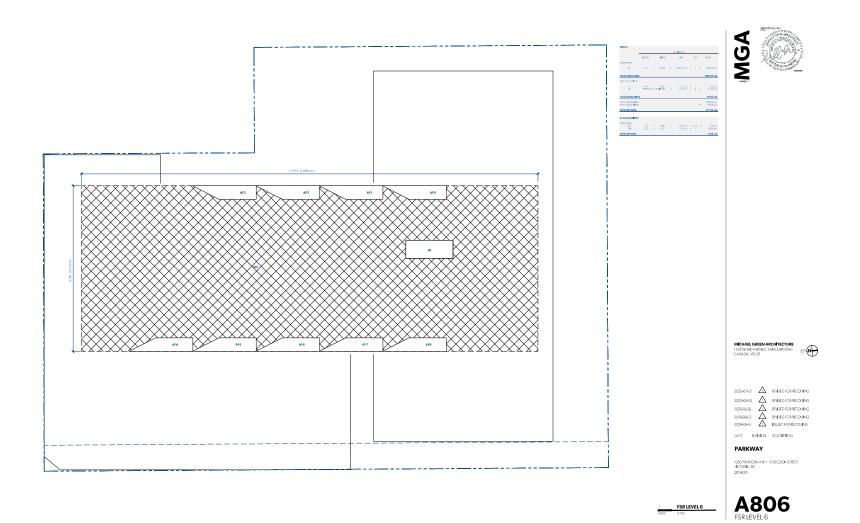


















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1050 PANDORA AVE + 1518 COOK STREET VICTORIA, BC 20184001



VIEW NORTHWEST FROM CORNER OF PANDORA & COOK







MICHAEL GREEN ARCHITECTURE 1535 W 3RD AVENUE, VANCOUVER BC CANADA V6J 1J8

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MICHAEL GREEN ARCHITECTURE 1535 W 3RD AVENUE, VANCOUVER BC CANADA V6J 1J8

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1050 PANDORA AVE + 1518 COOK STREET VICTORIA, BC 20184001



VIEW WEST ALONG PUBLIC WALKWAY







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DATE REVISION	DESCRIPTION

PARKWAY

1050 PANDORA AVE + 1518 COOK STREET VICTORIA, BC 2018-001



BALCONY STUDY



ADJACENT PROPERTY STUDY VIEW WEST ACROSS COOK STREET



2 ADJACENT PROPERTY STUDY VIEW SOUTHWEST DOWN COOK STREET



ADJACENT PROPERTY STUDY VIEW EAST ACROSS FRANKLIN GREEN PARK



4 ADJACENT PROPERTY STUDY VIEW WEST ALONG NORTH WALKWAY



MICHAEL GREEN ARCHITECTURE
1535 W 3RD AVENUE, VANCOUVER BC
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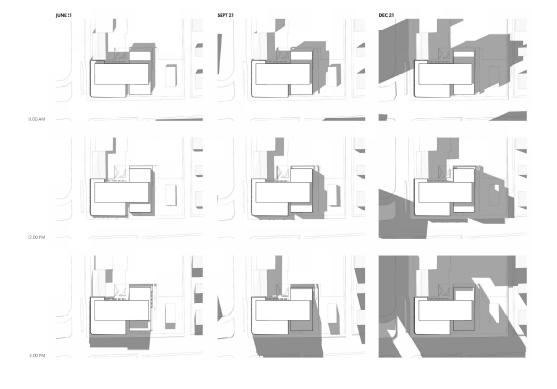
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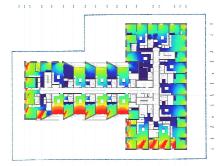
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SOLAR IMPACT ANALYSIS

1050 PANEORA AVE + 1518 COOK STREET VICTORIA, BC 2018-001

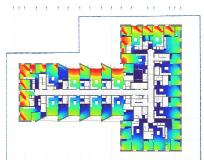
A821 SOLAR IMPACT ANALYSIS







LEVEL 4, 3:00 PM, 34.83 (LUX)



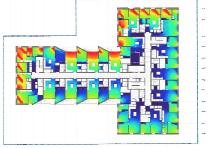


2020-07-15 2020-03-20 2019-10-30 2019-09-13 2019-09-13 2019-05-15	REMSED FORREZONING REMSED FORREZONING REMSED FORREZONING REMSED FORREZONING ISSUED FORREZONING
DATE REVISION	DESCRIPTION

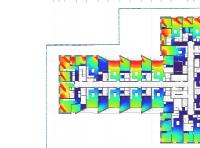
PARKWAY

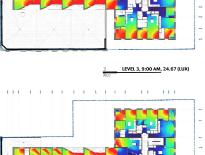
1050 PANDORA AVE + 1518 COOK STREET VICTORIA, BC 2018-001



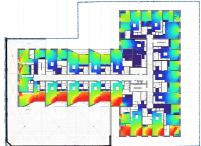


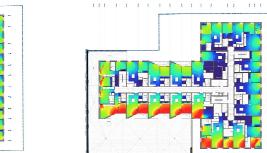


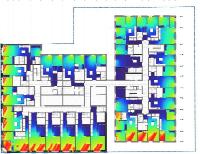


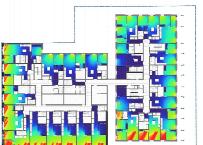


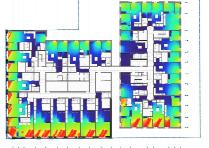
LEVEL 3, 3:00 PM, 24.67 (LUX)





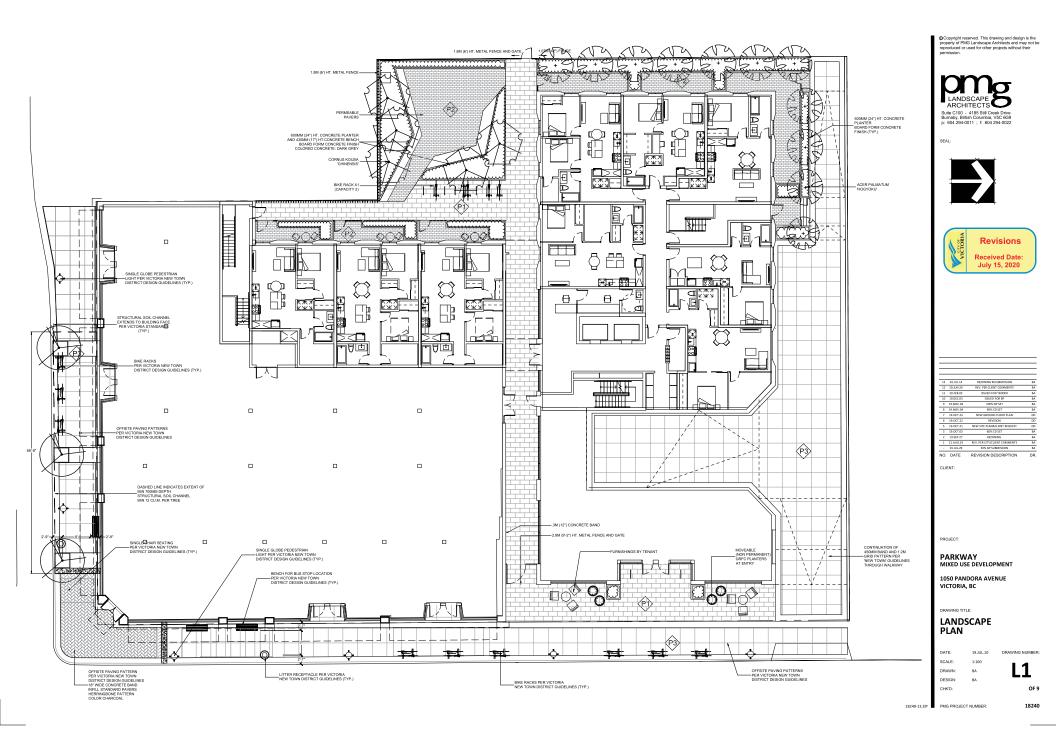


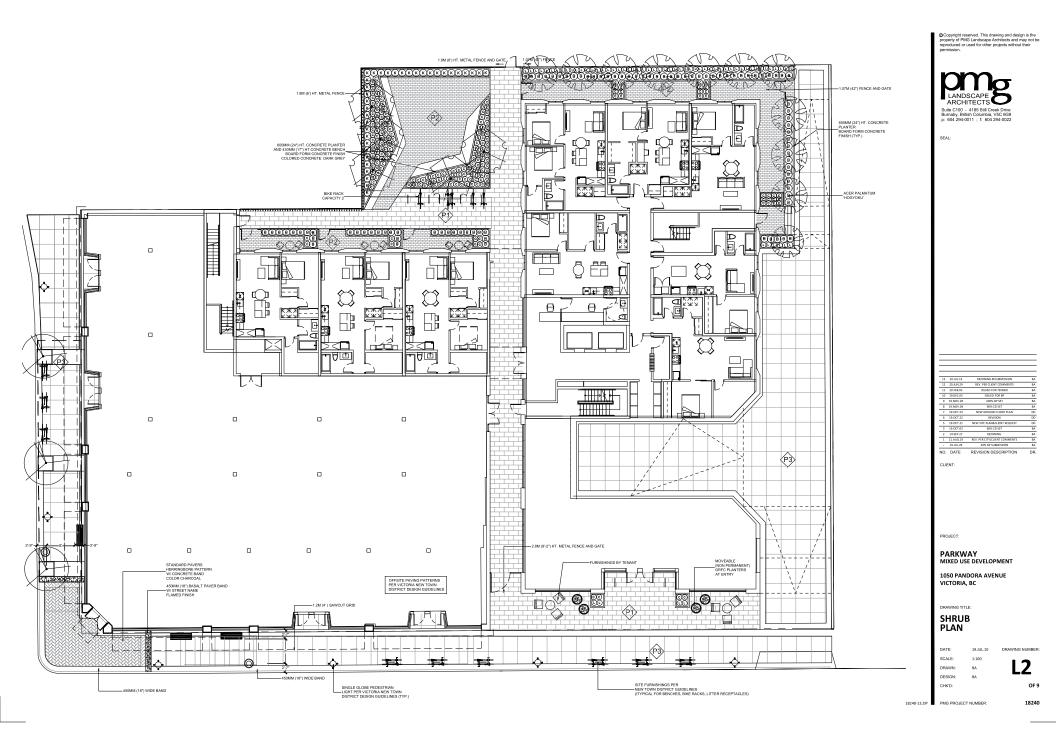




LEVEL 2, 9:00 AM, 14.50 (LUX)

LEVEL 2, 3:00 PM, 14.50 (LUX)







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SEAL:

PMG PROJECT NUMBER: 18240

PLANTED SIZE / REMARKS

3M HT; B&B; UPRIGHT FORM 3M HT; TREE FORM; B&B

#3 POT; 40CM

#1 POT #1 POT

#2 POT



REV. PER CITY/CLIENT CO 30% BP SUB

19 || || 10

AS SHOWN

BA

BA

DRAWING NUMBER

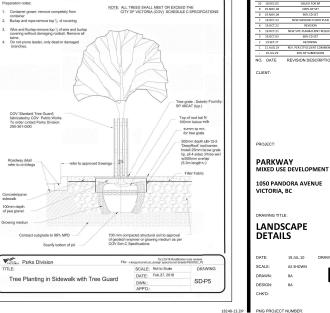
L3

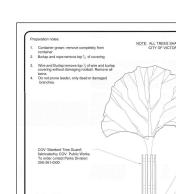
OF 9

18240

REVISION DESCRIPTION

DR





100mm dept of pea grave

TITLE:

CALAMAGROSTIS BRACHYTRICHA

COMMON NAME

KOREAN BOXWOOD

JAPANESE SEDGE

JEWEL JAPANESE MAPLE CHINESE KOUSA DOGWOOD COORDINATE WITH PARKS DEPT

ENGLISH LAVENDER; COMPACT; VIOLET-BLUE



AVENDULA 'MUNSTEAD'

SHRUB

B GRASS K

PERENNIAL

L 82

218

PLANT SCHEDULE

ACER PALMATUM 'HOGYOKU' CORNUS KOUSA 'CHINENSIS' STREET TREE

BUXUS MICROPHYLLA KOREANA

CAREX OSHIMENSIS 'EVERGOLD'

LAVENDULA ANGUSTIFOLIA 'MUNSTEAD'

CALAMAGROSTIS ACUTIFLORA 'KARL FOERSTER' FEATHER REED GRASS



1.07M (42") HT. FENCE AND GATES AT PATIOS





P1 - BARKMAN BROADWAY 24X12" P2 - EXPOCRETE AQUAROC PERMEABLE PAVER

G6 - MEXICAN SUNBURST PEBBLE

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CALAMAGROSTIS ACUTIFLORA 'KARL FOERSTER'



G7 - DAZZLING WHITE PEBBLE



G4 - 50MM CLEAR BASALT GRAVEL

G5 - AUTUMN GOLD PEBBLE













BUXUS M. KOREANA

52 ONSITE: BIKE RACK CAPACITY 2 MAGLIN MBR500-S, GLOSS BLACK m TREE GRATE W/ FRAME DOBNEY FOUNDRY ST 48 BARKMAN NEWPORT ROUND 36DX22H, GFRC PLANTER, COLOR EBONY 0 0 2 LITTER RECEPTACIE

SEDUM TILE - ETERA 'COLOR MAX

SEDUM TILE - ETERA 'ALL SEASONS'

SEDUM TILE - ETERA 'BLUE MIX'

BASALT GRAVEL - 50MM CLEAR

G1 - COLOR MAX

G2 - 'ALL SEASONS'

G3 - 'BLUE MAX'

AUTUMN GOLD PEBBLE - NORTHWEST LANDSCAPE SUPPLY 770635 20-30MM

MEXICAN SUNBURST PEBBLE - NORTHWEST LANDSCAPE SUPPLY MSB1375 25-75MM

DAZZLING WHITE PEBBLE - NORTHWEST LANDSCAPE SUPPLY 770745 20-30MM

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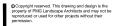
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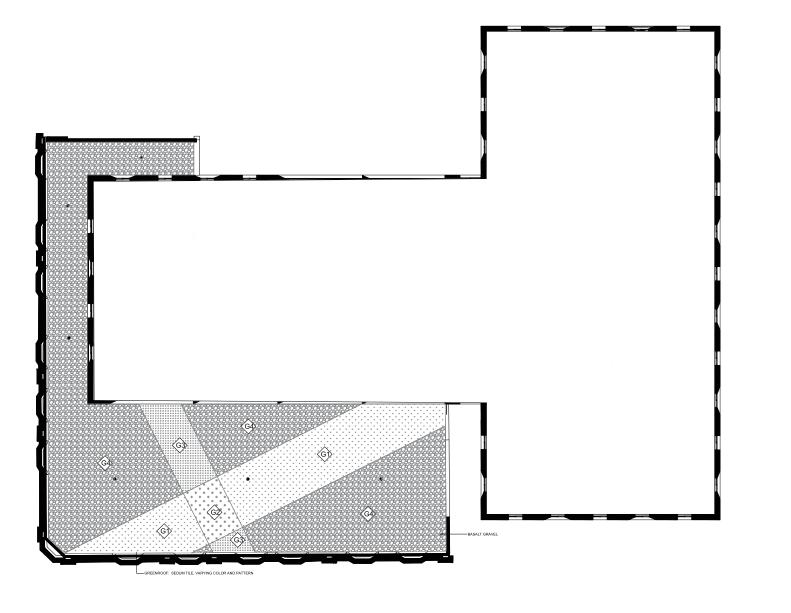








SEAL:



PARKWAY MIXED USE DEVELOPMENT 1050 PANDORA AVENUE VICTORIA, BC

DRAWING TITLE:

LEVEL 3 ROOF LANDSCAPE

 DATE:
 19JUL10
 DRAWING NUMBER:

 SCALE:
 1100
 DRAWING NUMBER:

 DRAWN:
 BA
 L4

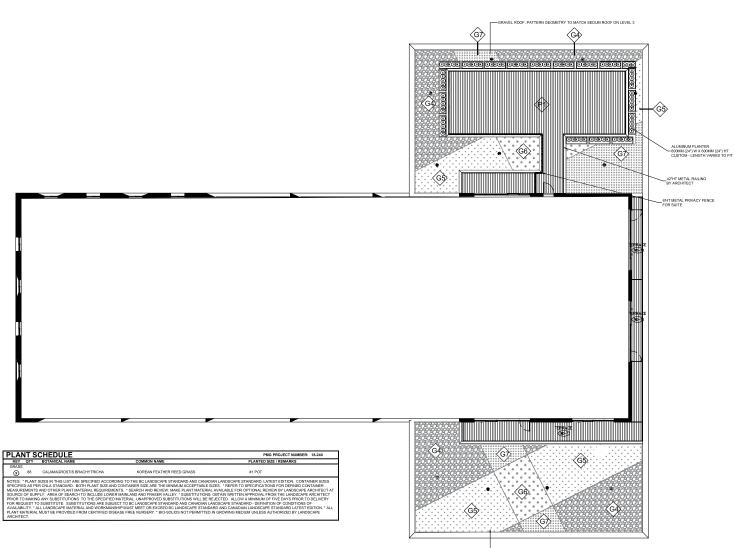
 DRSOM:
 BA
 OF 9

 18240-13.29*
 PMG PROJECT NUMBER:
 18240

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SEAL:



GRAVEL ROOF, PATTERN GEOMETRY TO MATCH SEDUM ROOF ON LEVEL 3



REZONING RESUBINI REV. PER CLIENT COM

PARKWAY MIXED USE DEVELOPMENT 1050 PANDORA AVENUE

VICTORIA, BC

DRAWING TITLE: LEVEL 5 ROOF LANDSCAPE

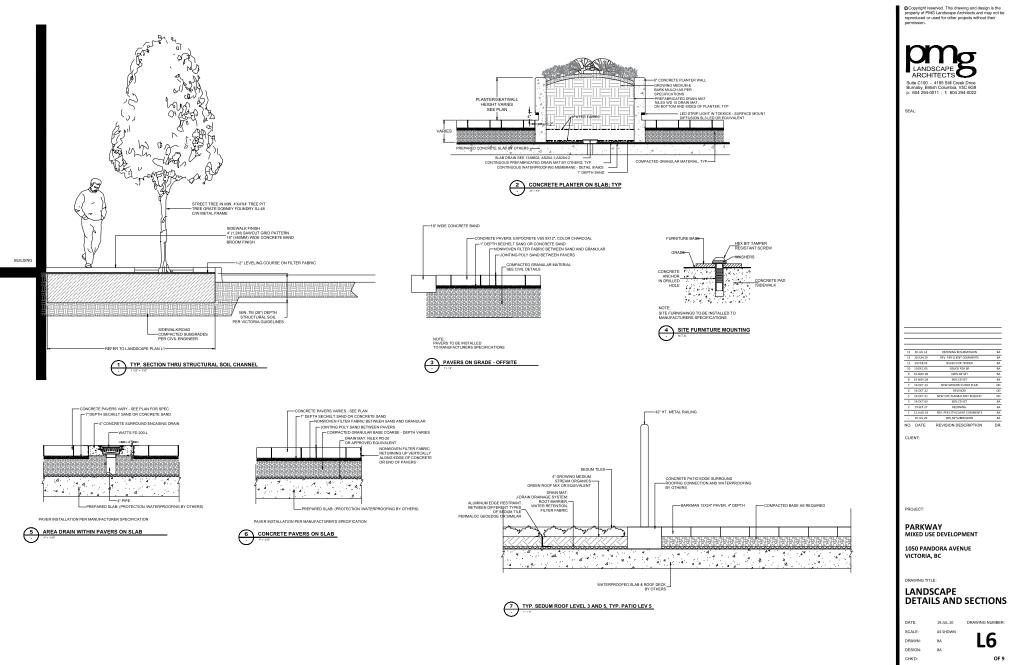
 DATE:
 13.0U.10
 DRAWING NUMBER:

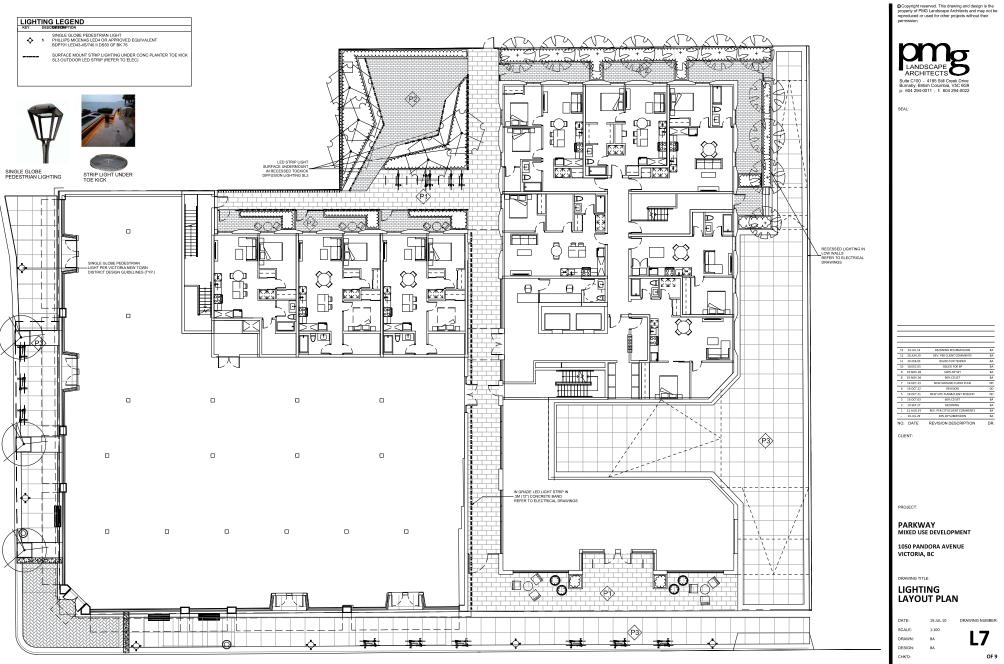
 SCALE:
 1100
 L5

 DRAWIN:
 BA
 L5

 CHCD:
 OF 9

 11240-13.2#
 PMG PROJECT NUMBER:
 18240





18240-13.ZIP PMG PROJECT NUMBER:

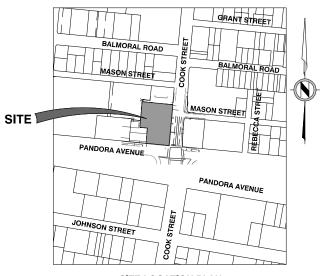
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					Copyright reserved. This drawing and design is the property of PMG Landscape Architects and may not be reproduced or used for other projects without their
	PART ONE GENERAL REQUIREMENTS	PART THREE SOFT LANDSCAPE DEVELOPMENT			permission.
	1 (775 0 + 1100	3.1 RETENTION OF EXISTING THEES 1. Prior to any work on site - protect individual trees or plant groupings indicated as retained on landscape plans as vegetation retention arrays, 11. In case indicates the landscape Javibiant will be trees or provide a retain. (Source has retained on landscape plans are vegetation retention arrays, 13. In case indicates the landscape Javibiant will be trees or provide a retain. (Source has retained on landscape plans are vegetation retention arrays,	A Application Rolm. A1 Send Hoture: D6 log/ba (US lita/erre)	(3). For all plant material, the Landacape Architect reserves the right to extend the Contractor's responsibility for another growing season if, in his opinion, leaf development and growing is nell software for their satisfactory growth.	
	Comply with all articles in the General Conditions of Contract in conjunction with this section unless superseded by other Contract Documents,		8.3 Castral Widflower Mix. Where specified, apply (31 lbs/acre) 0/4 lb. 1 lb. of grass seed	(3.5) Where the Outer is responsible to a place mannease and has not provided dequark matchings, the plant replacement section of the contract may be declared vote. The Landscape Architect shall determine whether maintenance has been satisfactory using the Canadica Landscape Standard, Section 13, Haintenance as the guide. The required maintenance standard is a maintenance if and the section 3.1 (chalabitanter Maintenance Maintenance).	
	2. Consider Latticity a number of the construction of the constant about your consider a construct on the construction consider a matery assessment, party, as with and and each state and an			.18.6 The Landscape Centractor is responsible to replace any plant material or repair any construction included in the Centract that is damaged or stelen with the issuence of the Centractor of Completion. 19.7 The Links from the constitutions may applied automate Decide or determined for the Landscape Architect	
	 MASTER MANCPAL SPECEXATIONS & STANDARD DETAILS, 2000 oddition, prepared by the Consulting Engineers of British Columbia, Readwilders and Heavy Construction Association, and the Municipal Engineers. Division 			311 INSTALLING LANDSCAPE IN STRUCTURES	
	A STANDARD FOR LANDSCAPE IRREATION SYSTEM, 2008 Propaged by the impation industry Association of British Columbia.		3. Accurately naisers the quantum of each or the nationals to be charged into the table of the big so day is compared young system of insis-charance volume neuronents. The nationals shall be added to the table it is being filed with writer, it the following sequence, used, fortikizer. Theoryphy mix into a homogenous skurry. After charging add to writer or other nationals to inductive. Don't be easy the following sequence, used, fortikizer. Theoryphy mix into a homogenous skurry. After charging add to writer or other nationals to inductive. Don't be easy this that is for earch that one (Infalmet).		ARCHITECTS
		3 So exervisions, finite reserve frenches ner any other charaption shall be penaltied within vegetation retention areas without a review of the proposed envolutionarily the Landscape Architect.	.10 Distribute slarry unifersity over the surface of the area to be hydroseeded, Bland application into previous applications and existing grass areas to form uniform surfaces,		Suite C100 - 4185 Still Creek Drive Burnaby, British Columbia, V5C 6G9
	3 A current (nat more than one month) test for all growing medium to be used on this site is required, Provide and pay for testing by an independent testing facility				p: 604 294-0011 ; f: 604 294-0022
	Nedum Testing for procedure.		32 Haintenero: begin ministenero: innecialely after seeling and contrast for 40 days after Subtantia Completion and Ecospied by the Uwer, Na-Leed at three week infervals where genination has faded. Protect seeded areas from danage with temparary size or haine fences complete with spage unit groups areas is hain over by the Ower. "Is the Ower" to Uwer "Utile in sufficient quantifies to ensure dage perturbation and all respect intervals how areas you huntil cruss is hain over by the Ower." To the Ower" to the Ower."		
	Owner reserves the right to test or re-dest materials, Contractor responsible to pay for testing if materials do not need specification, SUBMITALS		responsibility to supply water at no extra cost to the Contract.	placing geneign nedius.	SEAL:
			well established, with no apparent dead or bare sports and shall be reasonably free all weeks lis Canadan Landscape Standard, Section 19 Holetennec Level & Open spore). Sinty days after subaltantial completion, areas meeting the conditions above will be taken over by the Gumer. Areas seeded in Fall will be accepted in Spring one motifs after	3 Place growing nedium to depths specified in Section 35 above for various surface treatments. Refer to Draving details for any light weight filler required to alter grade.	
		construction		Use systema suce wer dran nee shape to private solem sarrice traismen at edge, but exit peee nging regemer are over vim their tank to prevent suit tren migrating downard.	
	3 Under the terms of the Landscape Architect's Contract with the Queer and where the Landscape Architect is the designated reviewer, the Landscape Architect will observe construction as is necessary in their aption to confirm conformate to the plans and apacifications. Contact Queers Representative to arrange for sile observation at the	3. enclos 1. Encure subyrate is prepared to conferm to depitto specified to Section 3.5, Graving Helium Supply, below. Where planting is indicated dose to existing trees, prepare suitable planting pockets for material indicated on the planting plan, Shape subgrade to eliminate free standing writer and conform to the site grading and drainage plan.	1 General: Treat all areas defined as laws areas on the landscape plan between all property lines of the project including all boulevards to edge of reack and laws.	311 ESTABLISHERT MAINTONACE Provide a separate price for this section 1 Internet. The Internet of SectionIdenter1 maintenance is to previde of Edical care to enduring that material for a relativistic chart period of time to ensure or increase	
	appropriate lines. Now has days notice. Observation schedule may include but will not be liaited to the following 11: Start Up She Meeting, General Contract: Prior to any site disturbance, a meeting with the general contractor to review Innee general and score lissues and married reviewants	2 On slopes in excess of 31 trench subgrade across slope to 150nm (k1) minimum at 15m (5 th) intervals minimum.	2 Growing Medium: Compty with Section 2,2,2 Growing Medium, Prior to solding, request an inspection of the Related grade, and depth and condition of growing medium by the Landscape Architect.	the long term success of the planting. The objective is the objective is no plants to a new vide in order to obtain the desired effect from the planting while reducing the rate of fallow and suncessary work associated with improper establishment. Establishment of maintenance procedures apply to all new and retained vegetation including cultivated	
	.12 Start by Elie Meeting, Landscape Contract IV separabel. At the start of work with Owner's Progressfulline, Site Superintendent and Landscape Contractor, a meeting is to be hald to review expected work and to workly the acceptability of the subgrade and general site conditions to the Landscape Contractor, Provide growing medium test results for hite analysis.	3 Scarity the entire subgrade immediately prior to glacing growing modum. Re-cultivate vene vehicular traffic results in compaction during the construction procedures. Ensure that all planting areas are smoothly contoured after light compaction to finished grades.			
	(iii) in increase, (3) Program Situ Visito: To observe materials and varianaship as necessary through the course of the work. Review of different aspects of the work may be deall with on any single visit. Such elements may include Site Layout, Rough Grading, Growing Heddum - quality, depths, finish grading, Drainage and Drainage Materialis, Lawns or Grass areas;	4 Eliminite standing water from all finished grades. Provide a straith, firm and even surface and conform to grades shown on the Landscape Drawings, Da not exceed maximum and inlinuing gradents defined by the Canadan Landscape Standard.		3 Related Standards and Legislation. Canadan Landscape Standard, labest edition; Fertilizer Code, B.C. Pesitolo Canhol Act,	
	Parting -plant advertise in broken properties with suppliers, namery importions, plant stars, quality, quantity, planting practice and layout, tree support, Rubb, Indjattan Systems, Play Equipment, Sile Fundiure; and other elements of the sile development where the Landscape Architect is the designated reviewer such as Pedestrian Paving. Freehas, Mers-Instructure will and ulabe. With Partin.		TABLE 2 SPECIFIED TUBFORASS BY AREA	A Site Review in addition to the inspections at substantial completion, at find progress draw application, and at the end of the guarantee period, there should be lifere other reviews during the 12 membrs atlanded by the Contractor and a designable representative of the Damar. Maintain a logicoli and reporting procedures and subsit to the	
	14 Substantial Performance Review of all work, accounting of all substitutions, detailons, plant owners, proparations of deticiency list, and recommendations for completion. 15 Certificate of Completion Upon the declaration of Substantial Performance, a recommendation for the Issuance of the Certificate of Completion vill be made to the Payment Certificate visconde to the certificate of Completion visconder of Substantial Performance, a recommendation for the Issuance of the Certificate of Completion vill be made to the Payment Certificate of Completion Upon the declaration of Substantial Performance, a recommendation for the Issuance of the Certificate of Completion vill be made to the Payment Certificate of Completion Upon the declaration of Substantial Performance, a recommendation for the Issuance of the Certificate of Completion vill be made to the Payment Certificate of Completion Upon the declaration of Substantial Performance, a recommendation for the Issuance of the Certificate of Completion vill be made to the Payment Certificate of Completion Upon the Issuence of the Certificate of Cer		Area Description Guality Grade Major Species CLASS 1 Loss, all areas noted on drawings as Jown In urban Na. 1 Prenium Kentucky Blue for sur, Fescues for shade	designate representation. 3. Schedulag: Prepare a schedule of anticipated visits and subait to designated representative at start-up. Maintenance operations shall be carried out predominabely during	
	(d) Deticisery Review Prior to the completion of the backback period, check for completion of deticincies, Once completed, a Schedule C' will be issed where repaired, 13. Varyanty Review Prior to the completion of the warranty period (-/- 11 maritim after issuance of the Certificate of Completion, review all warranty material and report		CLASS 2 Gress - public parks, industrial and institutional siles No. 2 Standard same		
	15 WORKHASHP	33 LANDSCHFE DRAMME 1. Instatuted Verin: Growing medium and Finish Grading, Grass areas, Trees Struks and Groundovers, Planters, Orb Walls,	SPECIM.		
	3 Usites: other-disc instructed in the Contract Decements, the preparation of the subgrade shall be the responsibility of the General Contraction. Placement of graving medium constitutions constitutions constitutions are the subgrade by the Landscape Contraction. Any subsequent corrections in the subgrade regulard are the responsibility of the Landscape Contraction.	2 Work included: Site finish grading and serface drainage. Installation of any drainage systems detailed on landscape plans. Note: Catch basins shown on landscape plans for			
	2 AL work and superhitedence shall be performed by personnel skilled in Landscape contracting. In addition, all personnel applying herbicides and/or peol/dides shall hald a current license issued by the appropriate authorities,	21 Coordinate all Landscape drainage wash with real of site drainage, linker to engineering dravings and specifications for connections and other drainage work. 22 Determine exact lacation of all existing utilities and structures and underground atilities prior to commercing work, which may not be located on drawings and conduct work		.x. summary scores prior truth private passes, where new parts is a test revery in the Regist behaves (with it and July 30d), and every herein (20d keys behaves Agent it and and a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves and and agent behaves Agent it and and behaves a state and develops used it and and a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves a state of the Regist behaves Agent it and and behaves Agent it and a state of the Regist behaves Agent behaves Agent and Agent behaves Agent and Agent behaves Agent b	
	3 A still wist is required to become familiar with site conditions before bidding and before start of work.			nedua, Apply when spin when the value content reaches 255 of Told capacity. Previde and irrighte vith value in the event that any automatic irrighten system mathematics or has not been coupledly installed. Scheduled applications of value that be instead only when realized has pre-trivited the sait fully as required. A.2. Mode: Marchan Indices in the original generation of the original decision.	
	A Confirm location of all services before proceeding with any work.	3 Execution 3.1 Detrembing and backfilling in accordance with engineering datalis and appolications. 3.2 Law backs on presented bed true to law and easily with inverts smatch and free of cases or bioh spirits. Forum harvel of each size is incordant with bed throughout full.	9 Natificance: Begin matchesince inmediately after radding and cardinue for 60 days after Substantial Completion and unit accepted by the furner. Protect sudded areas	4.3 Vector interview in the state with the state with the state with the state st	
		tergit. 3.3 Commerce laying pipe at write's and proceed in systreem direction.	trend design with temporary sets or forme hences conducts with suppage with lawn in theor over by the Outer, where is outer another partnerist of 5 to 47 (1-16a) at intervals necessary to matricals sufficient growth, Kapp gross out at height of between 1-172 (Lond) and 27 (Son). Provide adequate protection of sodied areas apainst damage with the her frame ben hair on wer by Owner. Beaut any damaged areas, re-protes are necessary. Advantion and be required if in the Londicase Achillet's advantage in the super state of the super state Achillet's advantage	A. A rest the dependence centrol inspect and particle access the period and access producting and and access the period of the period access period of the p	
	gioloxianes,	3.5 Ley performent pairs with performance of point and a particular. 3.5 Note joints tight in accordance with anatheticater's direction. 3.5 De not allow water to flow through the pipes during construction encept as approved by Engineer.	Heough the soit base medium is impaired,	bark. Lossen, repair or replace ties as necessary. Renove all stakes gay when and lies after the first growing season except where large trees require continuing segment in the option of the Landscope Architect, RA Hagging of gay wires shall be visible and in good repair. R 6 Devide Instant all trees and when it all search when the more than and the season search to remove all deal wait or deasond wand. Maintain the submat chance	
		3.1 Bake valetright connections to existing drains, new or existing mathales or calcibusins where indicated or as directed by Landscape Architect. 3.9. Plug spatienae exist of pipe with valetright clean end cope, 3.9. Sameral and cover in with drain next, houring mathales are calcibusins of exists, advant to them.	Landscape Standard, Section 19 Maintenance Level 21 Happerannel. Use behicides if necessary for used removel unless other conditions of contract footid their cos, After the tawn has been cut at least histe, areas meeting the conditions above will be taken over by the Owner.	of the plant. Carry out clipping or shaping only if required in the maintenance contract for specific varieties or canditions. A7 Fertilizing: Once during the feelve manth period of establishment maintenance fertilize shrubs, trees and greendcovers according to soil analysis requirements,	
	A where new work connects with existing, and where existing while a strend, since good to march existing underwhee construct. 16. Wurklauffris.	3.9 Cover drain rock with non-waven filter claft lap all edges and seams minimum (Silms. 3.9 Assure positive drainings.	39 PLANTS AND PLANTING	Grass Areas Establishment: St. Malering: Use house and sprinklers, impation systems on other methods to apply water to Class 1 and Class 2 grassed areas (Canadian Landscape Standard, Section 7,	
	3 Guarantee all materials and versionanship for a minimum partied of one full year from the date of Cartificate of Cangletion.	3.0 back to remember of interior as indicated. 3.0 Protect subdation from Resetation daring installation, 3.1 processor strategy from from the strategy of t	.1 Conform to planting layout as shown on Landscape Plans.	Laves and Grasses) such that the grass is maintained in a fungid condition. Supply and irrigate with water in the event of any irrigation system mailurcline, or incomplete installation at no expense is the ensure. Apply valet to prevent packing or revision of the sub. Apply water is a noise and duration subtime that the valet content in the graving modin expense. Total country is the did both of the revision endown. And water assisted for valet counter start (bit country).	
		3.4 downing inclusive issues a single of growing nedium proposed for use on this project to an independent laboratory. Provide test results to Landscape Architect prior to placet. The results to include.		3.2 Verd, Insert and Disease Control: Inspect gross areas each time they are moved for words, insert peats, and diseases and treat promptly when secessary by appropriate maxual softwars, or by the use of chestrals is compliance with the BLSL_V/BLINA_Landscape Standards latest define XII broadleated words in proceed areas by a general	
		11 Physical properties, X content of gravel, sant, sUD, clay and organics, 12 Addity PH and quantities of Line or califour required to lating within specified range. 13 Ministra lands of Arrivitation and France stands and Arrange interaction for another to all paradements.		appendin in a surger retrocor in the used population excess in provide layers or so anous users or usery grasses per valequirit meners, lins application south record the ved oppendix in to zero. 	
	 Other conditions of Eastern's may work. Eastern Science of Mark 11 Strength Lander 	14. Carbon/Wingge Level. 35. GROWN HEDAN SUPPLY AND PLACINENT	A.1. Pant trees, shrubs and groundovers only during periods that are normal for such work as determined by local weather conditions when seasonal conditions are likely to ensure successful adaptation of plants to their new location.	3.4 Links According to all analysis .15 Maxing and Frinning - All acress: The first four cuts shall be a sharp relary type nower. Excess grass clipping shall be resourd after each cut, Now all grassed areas with a denotion relars resource when the cross reaches a height of 46mm. Now to a height of 46mm. Edge with a precharical working working clipping on the the	
	2. Wark includes supply of all related items and performing all operations necessary to complete the work in accordance with the drawings and specifications and generally consists of the following:	emeşic,	Standards Standards Standards Standards Jates naterial shall canform to the requirements of the Casadian Landscape Standard, Jatest edition, whese enceded by drawing Plant Schedule or this specification. Standards Landards Landards Standards Landards Standards Landards Standards Standards Landards Standards Standards Landards Standards	Resource all grains clippings after each cat, 3/6 Aeration: Aeration sol required in the first growing season. If necessary, in the second growing season, aerate in early Ray with a suitable mechanical corer. Care to a Acritical Ministry first and seasons are supported as a season of the second growing season, aerate in early Ray with a suitable mechanical corer. Care to a	13 20 UU 14 DEZEMING RESUBMESTED BA
	2.1 Refection of Existing Trees where shown on drawings. 2.2 Reich Grading and Landszape Drainage,		512 Parter to Plant Schedule for specific plant and container sizes and comply with requirements, 52 Plant material altitude from areas with less severe climatic conditions shall be grown to withstand the site climate.	a) A regime in the start of the start of the second start of the st	12 20.001 29 REV. PER CLENT COMMENTS BA
	2.3 Supply and placement of growing median. 2.4 Texting of insported growing median and/or the textual. 2.5 Supply and instrumentian or distributes to meet requirements of null best and Table Dec.			nevie;	10 19.DEC.05 ISSUED FOR BP BA
	26 Proparation el planting todo, supply of plant malarial, and planting. 27 Proparation el raugh grass areas, supply el anterials and seeding.		.7 Availability: 21 Area of earch includes the Lower Mithiand and France Valley, Refer to Ruet Schedule for any extension of pres		
	2.9 Supply and placement of barrinolicity 2.11 Maintenance of planted and seeded/seded areas until accepted by Duner.	Minimum depits of growing medium placed and compacted to 80% A.1. Do-gradie (1) Co-gradie (1) Co-grade (1) Co-grad (1) Co-grad (1) Co-grad (1	9 Galifitia		7 19.007.23 NDV GROUND FLOOR FLAN DD 6 19.007.22 REVISION DD
	2.11 SDARATE PRECE Constantioner Maintenance, Section 3.11, 2.12 Other worky Wark other than this list, not specified by Landscape Architect,	A.12 Bread and solution form and the second se	A1 Detail to write approval of the Londocape Architect prior on making any substitutions in the specified material. Non-approved substitutions will be rejected. A2 Allow a minimum of 5 days prior to delivery for request to substitute.		3 19.0CT.03 60% CD.54T BA
	22 MATERIALS 3. Gravite Median Conferentia Constant Landscare Standard for definitions of insurind and on-site totals. Porfer to Table One below.				
	TABLE ONE: PROPERTIES OF SHOWING HEARING PLEVEL 2 GROUND AND LEVEL 3 HODERATE AREAS Catalian System of Sail Datability in Technical Class." I same Short in "Sarah Laure"	A21 trighted lawn	3.1 Plants shall be true to name and of the height, calipre and size of root ball as shown on the Landscape/Site plan plant schedule. Calipre of trees is to be taken 6" (Scall above grade. 3.2 Fault all associated spaces in the location as the Landscape drawlens. Notify Landscape Architect II confliction code or undercroamad/overhead services are		
	Applications Law Traffic Areas. High Traffic Planting Areas Trees and Large Strudes Law Areas and Planters	A24. Since & groundcover mess	encentered. 3,3 Deviation of given planting location will only be allowed after review of the proposed deviation by the Landscape Architect,		
	Tanan Davast Miller Miller Vielet of Table Sectors		10 Excertion: .10.1 Trees and large shudos Excertile a saccer shaped free pit to the depth of the reatball and to at least twice the width of the reatball. Assure that finished grade is at		CLIENT:
	Coarse Graedi Ileger Han Zien I - 1X 0 - 1X 0 - 1X		the original grade the tree was grown at. .11 Drainage of Marting Holey,		
		.7 Anished grades shall conform to the elevations shown on landscape and site plans,	.111 Provide drainage of planting pils where required, is on singed conditions, break wit the side of the planting pit to allow drainage fown singer, and in flat conditions, mound to raise the realitali above ingenvious layer. Notify the Landscape Architect where the drainage of planting bases is latified.		
		3.6 BECCAN GENES MEA - SEEDING 3. General: Rough grass areas are noted on the drawings as "Rough Grass". Treat all areas defined as rough grass between all property lines of the project including all	12 Flaring and Fertilizing Procedures. (2) Flaring and fertilizing Procedures. (2) Flaring in the set of structure of the set of structure of the set of		
 math 1.3% 1.5% 1.5% 1.5% math 1.5% 1.5% 1.5% 1.5% math 1.5% 1.5% 1.5% 1.5% 1.5% 1.5% 1.5% 1.5%			vite, 12. Filling blacks by getty finning the proving medium around the root system in 9" (Scell types, Settle the sail with where. Add sail as required to meet finish		
 math 1.3% 1.5% 1.5% 1.5% math 1.5% 1.5% 1.5% 1.5% math 1.5% 1.5% 1.5% 1.5% 1.5% 1.5% 1.5% 1.5%	state that USen		grans. Leven no ar valos. Man 275 of the topolot has been paced, pags territare a recommended by the required ail, test at the specified rains. 1923 - Mane planting is indicated adjacent to existing trees, use special care to avoid disturbance of the root system or natural grades of such trees, 1924 - Mane planting is indicated adjacent to existing trees, use special care to avoid disturbance of the root system or natural grades of such trees, 1924 - Mane planting is indicated adjacent to existing trees, use special care to avoid disturbance of the root system or natural grades of such trees, 1924 - Mane planting is indicated adjacent to exist and added 990m 10 ft.1 diameter critics centered in the tree.		
 Justice description of the stream of the stre		Architect,	.0 Stables of Trees. 31. Use he 2*2*2* states unless coveranted by modeled resultionaries Set states elitions 2.6 in set 6 he state (based) workhall.		
 Justice description of the stream of the stre		A Seed Supply & Testing- All seed nust be obtained from a recognized seed supplier and shall be Ho, 1 grass nichtre delivered in containers bearing the following information 4.1 Audysis of the seed nichtere	132 Leave the free cardially vertical. 133 The whith pre-sported connectul, find wown polyprogrades fabric ball, utilizen width then 13/4"1. Approved product: Arbor Tie - available from Depthont.		PROJECT:
 Justice description of the stream of the stre	Addity (pt) 68 - 7.0 60 - 7.0 45 - 65	A.z. vencerrage on each seed type 5. Seed Minure-All varieties shall be rated as strong performers in the Padific Herthwest and are subject to client apprveal.	1.4.4. Service was used out or on comparing was more assessment area in pages, softe these states equidated and annual the free caliplately below grade. 1935 Trees 6 file, on Mond or Concerno Decise. Say as above using three dealers (nin, 2 x2"sk") buried to the maximum possible depth instead of states, 1934 Next all goy wires with instead engaging internal.		ΡΑΒΚΙΜΑΥ
 Jack Strategie Strategi	Drainage: Percelation shall be such that no standing water is visible 60 minutes after at least 10 minutes of moderate is heavy rain or irrigation.	70X Creating Red Festure 20X Annual Ryse SF 5 Future Research Res	34 Proving 34 Proving 351 Table works to the advisor neurocary to renew dead as island branches, Persone the solard character of the state dead out the index. Use when		
 A by dependence used provide from the spreadence of t		55 Scotlady Bloggass for Widflower Areas use a minure of Midflowers with Hard Fescues (Terrainis Casatal Widflowers) with Hard Fescue or pre-approved alternate.			
 3 de de grande que de la conduction de la co		A fortilizer: Mechanical seeding. Apply a complete synthetic slow-release fortilizer with maximum 35% value soluble hitrogen and a formulation ratio of 18-18-18 - 50% subject wave called, TC high-hill MBA/Level with gamethenical specifier.	10 memory (51 Hadring algoring areas with an even layer of model to 2-V2 - 3" (65 - 15m) depth. Confirm placement of models in areas labeled "Smandower Area" on drawings. Model a 311. 1904ami dameter circle areand trees in lawn areas, leave a clear edge.		
 A control by the product of the produt of the product of the product of the product of the product	Reconnended suppliers: The Aeuver Gurden Products, Fraser Richmend Salta & Filtre, Stream Organics Management, 5 - Sand: Clean, washed pang sand to meet requirements of the Canadian Landscape Standard,		.% Acceptance 30.1 The antiditionest of all dust material is the research bits of the Laster and Castranter		
3 3 3 0	6 Composited Bark Mulcis: Then Brill's minus Fire/Restack bark chips and lines, free of charles and shicks, dark brown in colour and free of all sell, stones, rests or other antimaxes and the Encode process between both will be related.		17 Plant Materia Maintenance		
3 3 3 0	3 Herbicites and Postibiles. If used, must conform to all federal, provincial and local statutes, Appliers must hold current licenses issued by the appropriate authorities in the individual status of the appropriate authorities in the indinate authori		17.2 Vehicles Control for a segment intercept with a network of the set of		
3 3 3 0			The Duter is responsible to support water at in restra cash to the Contract. Confirm samere of water prior to beginning work. 173 - Uou appropriate measures to conclud periods and enserts damaping plant materials. Comply with all local generating statutes and guidelines for chemical control, 174 - Plant meterial which fails to survive shall be replaced in the ensir supporting to second source and control ensire and the replaced in the ensire supporting to second sources and control ensire the other and the replaced in the ensire supporting to second source and the chemical ensire of a vertice and replaced in the ensire support of the ensire of the test sources and replaced and the ensire of		
3 3 3 0		37 - regimention and Walling Installum: 331 in arress of Rhoph Grass-Complex with Section 3.4 Recept Grass, 32 Where approved for use in a sease of Law, complex with Section 3.8 Lawn Arrenc; Sodding,	.115 Repair tree guards, strains, and gay wires, whan necessary, 116 Noishian areas relatively veced free Lagoerance level 2, Canadan Landscape Standard, Chapter 191.		SPECIFICATION
have sets before and a set of the	 unange rypn in requires accesses or incommunistics. () Crain Rock: Clean, resurt, herd, durable, and have a machines size of them and contraining so material smaller than time. 				
equiption in infrareacterization and a contract of a second and a seco	.11 Plant Materials: To the requirements of the Canadian Landscape Standard. Refer to 3.3, Plants and Planting. All plant material must be provided from a contified disease free narrowy. Provide proof of cartification.		(8) represe at unsatisfactive plant nativalit except these designable "Specimen" for a period of one (I) year after the Cartificate of Conpletion. Replace all unsatisfactory plant natival designable "Specimen" for a period of two (2) years after the Cartificate of Conpletion, Speciment in the speciment on the completion as classificatively in the cartificative procession and anxiety and the speciment on the completion as classificatively in the cartificative procession and anxiety and the speciment on the completion as classificatively in the classificatively interval as classificatively in the classificatively in the classification of the classification of the speciment on		
equiption in infrareacterization and a contract of a second and a seco			specified for the original planting, and shall not constitute an entry to the Contract, 312 Those Plants, dentified as hardy while new zone of the Consta Organization of Agriculture Insul class for the area, specified by the Landscape Architect and installed by the Landscape Variation of the Variation of the Variation and Variations (Marchine Insul).		SCALE: NTS
equiption in infrareacterization and a contract of a second and a seco	.3 Supplier and installers of segmental block valls to provide engineered drawings for all walls, signed and scaled drawings for all walls, individually, in excess of USE, or combinations of walls collectively in excess of USE, loss all all times must be reviewed and signed off by Certified Professional Engineer, include cost of engineering services in Tombus multic.	3 Continent: Use industry standard hydraulic seeder/mather equipment with the task estate certified to an identification state or sticker afflord in state view on the	encerned, in the last 10 years), will not be registed without cost of regression benets by the devery. 183 A review may be requested during the latter part of the variantly graving session. All plant nativals will developed foliage, healthy gravith and but forming, will		DRAWN: BA LÖ
	Tender price. 35 – Miscellaneousy, Any other material necessary to complete the project as shown on the drawings and described herein,	epigneet. The hydraulic seeker/machen shall be capable of sufficient agitation to nix the material into a homogeneous starry and to nainitain the sturry in a homogeneous starte until it is agained. The discharge pumps and gun noccless shall be capable of applying the materials uniformly over the designated area.	men te ræen over,		
					Gird.

				Copyright reserved. This drawing and design is the
PART ONE - GENERAL	PART TWO - PRODUCTS	1	PART THREE - EXECUTION (cont)	property of PMG Landscape Architects and may not be reproduced or used for other projects without their
11 COPYRIGHT	2.1 GROWING HEDIUM		3.7 PLACEMENT	permission.
.1 The Structural Soil specification is provided as an instrument of service and remains the property of PMS landscape Architects. The Information provided in this specification is for exclusive as by an client for the specific register online. This Information contained in this document may not be reproduced or distributed, in whole or in part, without the persistent of PMS landscape Architects.	1 TABLE ONE: 11 Provide all growing medium required to complete the work.		,1 Subgrade shall be approved by the Consultant prior to placement of the structural soil mixture,	
permission of PHG Landscape Anchitects.	Trende all greeing notium required to complete the vork. Comply with the requirements of Table (below Table (below Table) below	osition of the organic matter in the soil	 Structural sell shall be noist, but not saturated with water when placed. Placement shall be handled to avoid damage to drainage structures, irrigation equipment, concrete structure or oversent. 	
12 SCOPE OF WORK	nkture. TABLE ONE		.3 Place Stone nixture in 300nm lifts through entire area of structural soil mixture.	
,1 The work of this section shall govern the supply of all equipment, materials and labour necessary for the preparing and placing and compacting Structural Soll Mix on a prepared sub-grade.		SROWING MEDIUM FOR GAP-GRADED MEXTURE	A Compact each lift of structural soil material with vibrating drum roller to the satisfaction of the civil engineer,	
 If is the intent that the structural soil nicture will provide the necessary load bearing characteristics for light load hard surface paring areas while allowing and promoting the development of tree roots. The long term goals the promotion of healthy, long lived trees while reducing the patertial negative inglications of large scale root development 	TEXTURE: Particle size classes by the Canadian System of Soil Classification		5 Provide Geotechnical Report to confirm compaction. Test to ensure uniform, acceptable compaction rates have been achieved for each lift and in all areas of structural soil	
The development of tree roots. The long term goals the promotion of healthy, long lived frees while reducing the potential negative inplications of lange scale root development under hard surface areas, 3. Refer to existing for location and elements of structural sell mixture.	Gravel greater than 2m - Jess than 15mn Sand greater than 215m - Jess than 2mn	0 nasingn 60%	mkture. Refer to Quality Assurance, section 1.5	Suite C100 - 4185 Still Creek Drive Rumphy British Columbia 1/6C 620
	Sana greater man u.com - uess men zon Silt creater than 0.002 nn - uess than 0.05 nn	namen 603	,6 Provide a uniformly firm and level surface allowing for specified depths of road base and / or growing nedlum to meet finished design grade.	Burnaby, British Columbia, VS 669 p: 604 294-0011 ; f: 604 294-0022
.4 All other related work as described in the drawings and/or this specification,	Clay: less than 0.020m	exinun 15%	.7 Installation of structural soil in the location of the tree is not recommended. Various techniques such as reinforced word bares, steel bares, Large dameter PVC pipe, etc. have been engineer to alive for said to be installed at the tree location with the compacted structural soil surrounding the hold. At the time of tree installation, the said is removed and growing nodes laces. Section 23 adde to accound the root said.	
13 RELATED WORK	Clay and Silt Contined	naxinun 40%	have been employed to allow for same to be installed at the free location with the compacted structural sol surrounding the note. At the time of free installation, the same is removed and growing medium las per Section 2.1 added to surround the root ball.	SEAL:
1 Setim 2001, Lendscap Replicaters 2 Setim 2001, Lendscap Replicaters 3 Setim 2007, Lendscap State 4 Setim 2007, Setim 2005, and Grandeeur	ACOTY (Ph):	6.0 - 7.0	3.8 INSTALLATION OF FILTER FABRIC	1
3 Section 0280), Irrigation System 4 Section 02933, Sodding (Seeding)	DRAINAGE Hinium naturated hydraulic conductivity (cn/tr/) in place. SAUNTY: Saturated estract conductivity shall nat exceed	3.0 3.0 millinkos/cm at 25°C	.1 After approval of structural soil existure compaction, install Filter Fabric,	
	SACINI 11: Sanurande extract conductivity shau not exceede ORGANC CONTEXT. Percent of Dry Meight (X)	3.0 millione/dm 37 25°C 8% - 12%	2 Ensure nininum 60cm overlap of all fabric seams and beyond edge of structural soil.	
14 RELATED MASTER MUNICIPAL SPECIFICATIONS	22 AGGREGATE		3.9 GRAMLAR BASE MATERIAL	
.1 Contractor to report all conflicts with civil engineering to Landscape Architect 2. Section 02210, Site Grading	 Clean inert stone of high angularity is preferred over washed gravel. 		.1 Place minimum 15 mm granular base on top of filter fabric over structural soil layer.	
2 Section 1273, Distri Grading, and Granutz Repleting in Laborador A virtus) 3 Section 1272, Caravining, Trendong, and Bachalling 4 Section 12724, Appropriate and Granutz Nationals 5 Section 12736, Nationalistic Antionalistic 5 Section 12736, Nationalistic	2 Stone dimension aspect ratio should approach 111 with a maximum of 211 lengths widths depth.		2 Compact granular base to 95% Hodified Proctor Density. Compaction must be consistent with other surrounding granular base materials.	
5 Section Uzzo, Warewins 6 Section 0272, Storm Severs 7 Section 02725, Matholas and Catch Basins	.3 Single size stone, 75mm clear sieve designation: Blasted Quarry Rock,		3 All areas shall be graded too the contours and elevations indicated on the contract drawings. Ensure positive drainage.	
	.4 Aggregate to be used for structural soil shall be free of any foreign elements or material. Provide samples and test reports a	es described in section 15 and 18	3.01 PROTECTION	1 1
15 STANDARDS 1 BCSLA/BCLNA Landscope Standard (nost current edition)	5 Aggregate quality: Material shall be sound hard, durable, free from soft, thin, elongated or laminated particles, organic materia that would act in a deleterious manner or use intended.	ial, clay lunps or material, or other substances	.1 Protect existing conditions from damage or staining and make good any damage.	
,1 BCSLA/BCUNA Landscope Standard (inost current edition) 2 Canadian System ef Soil Classification	that would act in a deleterious manner or use intended. 23 SOL STABUZER		.2 All damage will be repained at the expense of the installation contractor,	
	2.3 SQL STABUZER 1. A non-toxic organic binder. Product: Stabilizer, The Original Natural Binder, as available from Veratec, Aldergrove, BC. 664–607–3002. (Or approved equail		3.11 TREE PLANTING	1
16 QUALITY ASSURANCE			.1 Remove structural soil or other backfill material (sand, see connents in section 3.7.7) from the full dimensions of the tree grate area (1.2m x 1.2m x depth of root ball).	
3. All structural cell networks in the term planting doubles from a source approved by the Consultar and a shall shall an adversite applied to the set back the structural cell structural devices and advectory of the set back the set of structural structural devices and advectory of the set back the set of structural structural devices and advectory of the set of the set of structural struct	2.4 GRANULAR BASE		.2 Re compact all material below root ball to original specified density to prevent settling of the root ball in the hole,	
recognized testing agency approved by the owner, at the Contractor's expense and indicating the particle size characteristics of the proposed material in written form as laid out in 2.11 of this section.	.1 To Master Nunicipal Specification Section 02226, Aggregates and Granular Materials.		.3 Ensure free is planted in the exact centre of the specified planting station straight and true.	
2 All nutrifire admixtures to structural soil material supplied to the site shall be from a source approved by the Consultant and all similar nutrifive admixtures supplied to the	2.5 PAVING MATERIALS		4 Install tree in accordance with BCSLA Landscape Standard, Cut away synthetic noot ball twine, cut back improperly sized wire backets, pull back buriap from around trunk efc.	
2. All untritive detolutes to shortwork site above using usgoint to the view half be from a source approach by the Consult and a similar and the advective supplied to the site short be observed by a source of the consult and a similar and the site and the same supplied and the supplicit and the second and a similar and the second	.1 Refer to architectural drawings.		5 Bachfill with Growing Medium as per Section 21. Ensure the same growing medium used in the structural soil mix is installed as backfill material.	
admuture: 21. Gravel, sand ad fines content each as a X of dry weight niere al. 22. Gravie, and crisic content as a percentage of dry weight. 23. Activity (jef)	2.6 FILTER FABRIC		.6 Place 50mm depth composited fir/hem bark mulch over the top of the open tree pit area.	
2.3 Addty (pH) 2.4 Addty (pH) 2.5 Addty (nH)	.1 Non Woven filter fabric shall be installed as a separation layer directly above the compacted structural soil mixture. Do not ins structural soil mixture has been confirmed.	statc tauric until adequate compaction of the	3.12 TREE GRATES	1
2.5 Sainty in millions/on al 25 degrees C. 25 Back Tertiliy ford integen available K. (a. by, P.) 26 Recommendation for excontration of necessary amandments.	2 Filter fabric shall be selected and designed to withstand wear and tear during construction without details time of its strength and filtration parameters. Confere to the following ACTM designations.		.1 Site Furniture and to contract drawings for tree grates, frames and footings.	
	 Filter faints table satisfied and displayed to ultitation wave and sear during construction without deterioration of its strength and filtering programmetiles. Conform to the failuring ASTM designations - Grant Tennies Strength ASTM-0-4527. ADM MI - Tennies (Designation ASTM-0-4529. ADM MI) 		3.B ACCEPTANCE	-
3. Provide and pay for all required testing of materials proposed for use on this project. At the Consultant's discretion, all materials may be re-tested. Contractor will be responsible for costs of re-testing if materials do not meet specification and for correction of the deficiency.	- Heinder Europainsin As Interferenza 2000 - Mullen Burst ASTM-0-3786 1270 APa - Flow Rate ASTM-0-4491 6110 (/min/n ²		.1 Consultant shall inspect structural soil. In place' and determine acceptance of material, and finish grading prior to paving.	
.4 Cost of inported naterials shall include cost of modifications from source to ensure that these naterials neet specifications.	Tobic shall be Anoco 4545 or approved equivalent.		2. Finish grades shall be to within Sten of proposed grades within 30m of any adjacent flood elevation and to within 15mm of proposed grades over any other 30 length. Finish grades shall not be uniformly high or low.	
5 Acceptance of material at source does not preclude future rejection if material fails to conform to requirements specified.	3 Tablic side of Anaco 4990 in 600 one equivalent.		grades shall net be uniformity high er low.	
.6 Confirm compaction of subgrade and structural soil by Geotechnical Reports from qualified Geotechnical Engineer.			3.14 SURPLUS MATERIAL	
 Approach Test Freeds source and time designation of intended appropriate nativity prior to archering. Freeds source and time designation of intended appropriate nativity in the tandpoint of tandpoi	PART THREE - EXECUTION		.1 Renove all excess fill soils and mix stock piles and dispose of all waste materials, trash and debris from the site.	13 20JUL14 REZONING RESUBATISTION BA
.1.2 At the Landscape Architect's discretion, materials may be refested. Contractor is responsible for costs of testing if sample does meet specification and for correction of any deficiency.	3.1 SUBGRADE		Clean up any soil or dirt spilled on any paved surface at the end of each working day.	12 20.001.29 REV. PER CLENT COMMENTS BA 13 20.FER.03 ISSUED FOR TENDER BA
ung excessions 7,3 South 25kh sample af stere to Landscape Architect prior to mixing. Sample should be labelled to include source of material submitted. 8 Structural Sail Mix Desico	 Excavate sub-grade to establish free pit / trench as indicated on contract drawings. Place the structural soil under the paving planting pits themselves. 		3 Upon completion of the structural soit mixture installation. Leave area broom-clean. Avoid washing the area until all of the paving has been completed.	10 19.0EC.05 ISSUED FOR BP BA 9 19.NOV.28 100% 8P.5ET BA
81 Presare sample of structural soil mix with processed mix ratios for approval by Landscape Architect a minimum of 14 days prior to placement. Notify Landscape Architect	2 Areas designated as structural sell tree pits for street tree planting shall be prepared to ninety-five percent (95X) Modified if debris, root branches, losic materials, building naterials and other deleterious materials to the approval of the civil engineer.	Proctor bensity and shall be tree or stones,		8 19.NOV.04 50% CD SET 8A 7 19.OCT.23 NEW GROUND FLOOR FLAN DO
minium 2 days prior to mixing samples. 8.2 Landscape Architects may request additional samples of Structural Soil mixture to be tested in the event that further refinement of the mixture is necessary.	3.2 PREPARATION OF EXISTING GRADE			6 19.00T.22 REVISION 00
17 SCHEDUING	.1 Verify that grades are correct, If discrepancies occur, notify Consultant and do not commence work until directed,			5 19.0CT.21 NEW SITE PLANKCLIENT REQUEST DO 3 19.0CT.03 60% CD SET RA
 Obtain approval from Consultant of schedule 14 days in advance of structural sel, preparelise or delivery of naterial to site. Co-ordination of the installation of the structural soli mixture is critical. Ensure scheduling has been co-ordinated with all consultants and related contractors. 	Excavate trench to Master Manicipal Specification Section 02233, Trenching, Excavation and Compaction allowing for design dept Anote the optimation of avaings for areas to be treated and to details for dimensions Accessed to 95% Politikel Prototo Desnify.	th and width of structural soil nix.		2 19:5EP.27 REZONING BA 1 21:AUG.19 REV. PER-CITY/CLIENT COMMENTS BA
	2.2 Compact to 95% Modified Proctor Density. 2.3 Subgrade elevations shall slope parallel to the finished grades and/or toward the subsurface drain lines as indicated on the	civil engineering drawings.		> 19.101.29 30% BP SUBMISSION BA
2. Schedule to Include: 2.1 date for communication of proparation of structural soil at source 2.2 sub grade proparation at site	.4 Do not proceed with the installation of the structural sell material until all walls, curbs, and utility work in the area has been in features that are dependent on the structural sell mature for support may be postponed until after the installation of the micture			NO. DATE REVISION DESCRIPTION DR.
2.1 Subject programmer in the 2.3 subject programmer in the 2.4 arrival dates on tile 2.5 installation dates	features that are dependent on the structural sail nature for support may be postponed until after the installation of the mixture 5 Re-compact disturbed subgrade to requirements of master municipal specifications and cirk engineering drawings.	e		CLIENT:
3 Schedule work to co-ordinate with installation of any drainage, irrigation, tree grate footings, lighting, paving etc.	3.3 SUB DRAINS			
A Complete work to ensure tree planting will occur under optimum conditions	 Install to requirements of Naster Municipal Specifications. Refer to Section 02666, Waterworks, Section 02721, Storm Severs, a 11 Install prior to installation of the structural soil mixture. 	nd Section 02725, Manheles and Catch Basins		
5 Da not handle or place structural soil nix in rain.	.1.2 Co-andinate all contract drainage work with other drainage on-site .1.3 Confirm location of storm sever connections with civil engineer.			
18 FELD REVIEW				
.1 Start up meeting with Consultant is required to confirm the areas of installation and mixing. If not previously submitted, ensure growing medium sample and test report, apprepaire store sample and start-up Meeting.	3.4 IRRIGATION			
2 Co-ordinate site meeting with Consultant at the following times	 Install to requirements of Section 1299, Irrigation System. Refer also to Irrigation Drawings. Install irrigation and lines in co-conduction with installation of the structural soil. Confirm timing at start-up meeting. Co-ordinate all controls irrigation constructions with aich and engineering and drainage on-site Confirm lineation of irrigation connections with aich engineering. 			PROJECT:
2.1 etaining installation and connection 22. trajulinin and Malainin 23. missiog of structured set installation 24. missiallation of a structured set and matter				
2.5 mong of structure as a neurone 2.6 installation of structural soil mixture 2.5 mixture neuronation and laword	3,5 HIXING STRUCTURAL SOIL MATERIAL			PARKWAY
25 sub grade preparation and layout. 26 installation of frees	 Ensure consistent even distribution of ell components by thorough mixing. The ratio of components will vary and may require ac adequate to fill all voids in the stone. 	djustment to ensure the soil volume is		MIXED USE DEVELOPMENT
				1050 PANDORA AVENUE
3 Where materials are installed in phases, it is the contractors responsibility to inform the Consultant of critical installation times for each phase as noted in Section 182.				VICTORIA, BC
19 SAMPLES	2 Base Ralin of Materials: - 4 cu metre of garegate stone section 2.2 - 175 cu metre of Graviton Median section 2.1			
19 SAMPLES	2 Base Table of Marriels - Constrained and particular to store section 2.2 - Constrained and the section 2.1 - Zhag Stabilizer section 2.4 - Walk or a required			· •
15 SUPPLIS 1 Provide 2 log samples of all materials required for the programment of structured soil minimum 16 days prior to connecement of installation. Samples of all material shall be submitted with text report from approved testing spectra goers and resources and 13.3	- C uneffer all appropriate sione section 22 - U/S currente al Growing Nedura section 2.1 - 2 kg Stabiliere section 2.2 - Mahrer as required - The anount of uniter required will vary according to moisture present in growing medium.			
15 SOPELS 1. Provide 21g surgices of all advertist required for the programming of structures kill any prior to connecement of Installation. Surgices of all individe shall be submitted with the report from agreeved testing games as per section 15.2 and 15.3 USI PRODUCT MARCING.	To base for any of Marientis on section 2.2 To any of any of the any	ay of clean potable water while mixing to		DRAWING TITLE:
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15 SOPELS 1. Provide 21g surgices of all advertist required for the programming of structures kill any prior to connecement of Installation. Surgices of all individe shall be submitted with the report from agreeved testing games as per section 15.2 and 15.3 USI PRODUCT MARCING.	- Co antitied appropriate loss excitine 22 - Los antities d'appropriate loss excitine 22 - Las Solicitanes excitone 33 - Las Solicitanes excitones 33 - Las Solicitanes excitones 33 - Las Solicitanes excitones 43 - Las Solicitanes -			
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Aplin & Martin Consultants Ltd. #104 - 6596 Applercross Road, Nanaimo, BC, Canada V9V 0A4 Tel: (778) 841-0484, Fax: (604) 597-9061, Email: general@aplinmartin.com



SITE LOCATION PLAN

SCALE 1:2000

DRAWING INDEX

NOT FOR CONSTRUCTION

 18-010-01
 COVER SHEET

 18-010-02
 KEY PLAN & GENERAL NOTES

 18-010-03
 SERVICING & GRADING PLAN

 18-010-04
 TRUCK TURNING PLAN

CLIENT:

DISTRICT GROUP

SUITE 200 - 8809 HEATHER STREET, VANCOUVER, BC V6P 3T1 PH. 604-322-5762

PROJECT:

PARKWAY - MIXED-USE DEVELOPMENT 1050 PANDORA AVENUE & 1518 COOK STREET, VICTORIA, BC

MUNICIPAL PROJECT No. XXX

APLIN & MARTIN PROJECT No. 18-010



NOT FOR CONSTRUCTION								
							NOTICE TO CON	TRACTOR
						LEGAL SURVEY DIM ON THE REGISTER	ENSIONS SHOWN ON THE ENG	R'S SURVEYOR TO VERIFY THAT DINEERS DRAWINGS AGREE WITH DULD THERE BE ANY DISCREPA ENGINEER OF RECORD
LEGAL DESCRIPTION: SITE PLAN OF AMENDED LOT 14 (DD 106561 I), LOTS 15 & t6 (L OT 2, PLAN VIP75915 OF SUBURBAN LOT B.M. MONUMENT NO. 16–64A ELEVATION: 27.355m LOCATED AT COOK STREET & PANDORA AVENUE		CLIENT:	DISTRICT GROUP	PHOTESS (ON)	The location of existing underground utilities are shown in an approximate way only & have not been independently verified by the owner or its representative. The contractive shall determine the accert	TITLE: KEY PLAN & GEN	IERAL NOTES	DESIGN: VG CHECK: SL DRAWN: VG/CL APPR: SL A & M FILE:
REV. NO. DESCRIPTION DR CH DATE A			PH. 604-322-5762	S.A. LEWIS	location of all existing utilities	PROJECT NO.	SCALE :	18-010 DRAWING DATE:
04 ISSUED FOR 60% BP SUBMISSION VG SL 15-0CT-19 S 05 ISSUED FOR 90% BP SUBMISSION VG SL 06-N0V-19 S		PROJECT:	PARKWAY - MIXED USE DEVELOPMENT	Contraction of the second seco	any and all damages which might be occasioned by the contractor's feiture to exactly locate and preserve	•	HORZ. 1:500 VERT. N/A	FEBRUARY 201
06 ISSUED FOR 100% BP SUBMISSION VG SL 25-N0V-19 S 07 TREE REMOVED ON COOK STREET CL SL 20-MR-20 S 08 DEVISED_FOR_DEZONING JP SL 15-MIL=20	Aplin & Martin Consultants Ltd. #104 - 6596 Applecross Road, Nanaimo, BC, Canada V9V 0A4 Tel: (778) 841 - 0494, Fax: (604) 597 -9061. Email: general@aplinmertin.com		1050 PANDORA AVENUE & 1518 COOK STREET, VICTORIA BC	2020-07-14	any and all underground utilities.	DRAWING NO.	A & M DRAWING NO. 18-010-02	SHEET NO. REV 02 OF 04 0

GENERAL

- ALL WORKS TO BE CONSTRUCTED IN ACCORDANCE WITH THE BRITISH COLUMBIA BUILDING CODE 2018.
- ALL CONSTRUCTION AND MATERIALS SHALL BE IN ACCORDANCE WITH THE PLATINUM EDITION OF THE MASTER MUNICIPAL CONSTRUCTION DOCUMENTS (MMCD), AND CITY OF VICTORIA BYLAW STANDARDS, UNLESS OTHERWISE NOTED.
- ANY REVISIONS TO THESE DRAWINGS SHALL BE APPROVED BY THE CITY'S REPRESENTATIVE. CONSTRUCTION SHALL NOT COMMENCE PRIOR TO THE APPROVAL OF THESE DRAWINGS BY THE CITY'S REPRESENTATIVE.
- THE CONTRACTOR SHALL OBTAIN THE CITY'S PERMIT TO WORK WITHIN THE ROAD ALLOWANCE A MINIMUM OF 5 WORKING DAYS PRIOR TO THE START OF CONSTRUCTION.
- THE CONTRACTOR SHALL SUBMIT PROOF OF CONTRACTOR LIABILITY INSURANCE TO THE CITY'S REPRESENTATIVE AS PER THE CITY'S SPECIFICATIONS.
- ALL BUILDINGS & ROADS ARE TO BE LOCATED BY COORDINATES AS CALCULATED BY A B.C. LAND SURVEYOR.
- THE CONTRACTOR MUST CONTACT THE ENGINEER PRIOR TO CONSTRUCTION TO SCHEDULE AN ONSITE PRE CONSTRUCTION MEETING DURING WHICH CONSTRUCTION METHODS, MINING AND INSPECTION WILL BE DISCUSSED.
- CONTRACTOR TO VERIFY THE LOCATION AND INVERTS OF EXISTING WATER, STORM AND SANITARY CONNECTIONS IN THE VICINITY OF THE SITE. REPORT TO THE ENGINEER ANY DISCREPANCIES PRING TO START OF CONSTRUCTION 8
- ALL OR ANY EXISTING UNDERGROUND UTILITES ARE NOT NECESSARILY SHOWN. EXISTING UNDERGROUND UTILITES SHALL BE LOCATED AND ALL UTILITY COMPANIES CONTACTED PRIOR TO INSTALLING ANY NEW UNDERGROUND SERVICES.
- 10. THE CONTRACTOR'S SURVEYOR SHALL BE RESPONSIBLE FOR VERIFYING THAT ALL LEGAL SURVEY DIMENSIONS SHOWN ON THE DRAWINGS AGREE WITH THOSE ON THE REGISTERED LEGAL SURVEY PLAN. SHOLLD THERE BE ANY DISCREPANCIES, THE CONSULTING ENGINEERING FIRM SHALL BE NOTIFIED IMMEDIATELY.
- 11. WORKSAFE BC SHALL BE NOTIFIED PRIOR TO THE START OF CONSTRUCTION. THE CONTRACTOR SHALL BE REGISTERED WITH WORKSAFE BC AND SHALL SUBWIT PROOF OF REGISTRATION TO THE TOWN'S REPRESENTATIVE. ALL WORK SHALL CONFORM TO ALL APPLICABLE REGULATIONS OF WORKSAFE BC.
- ALL DIMENSIONS SHALL BE IN METRIC UNLESS OTHERWISE NOTED. METRES SHALL BE EXPRESSED IN DECIMALS, MILLIMETERS IN WHOLE NUMBERS. FIGURED DIMENSIONS SHALL GOVERN OVER SCALED DIMENSIONS.
- THE CONTRACTOR SHALL PREPARE AND SUBMIT THE FOLLOWING PLANS TO THE CITY'S COMMENDING.
 REPRESENTATION FOR REVIEW AND ACCEPTANCE PRIOR TO CONSTRUCTION OWNERNING.
 REAFING MANAGEMENT PLAN.
 REOSION AND SEDUMENT CONTROL PLAN FOR CONSTRUCTION.
 TREE PRESERVATION PLAN.
- 14. LEGAL SURVEY MONUMENTS SHALL BE REPLACED BY A BC LAND SURVEYOR, TO CITY SPECIFICATIONS, AT THE CONTRACTOR'S EXPENSE IF DESTROYED OR DAMAGED DURING CONSTRUCTION. THIS ALSO PERTAINS TO MOUNDENTS THAT REQUIRE RAISING OR RELOCATING. THE CONTRACTOR SHALL NOTIFY THE CITY'S REPRESENTATIVE THREE WORKING DAYS IN ADVINCE OF THE WORK AFTECTING SURVEY MONUMENTS.
- 15. WHERE A TRENCH IS UNDER OR WITHIN 1.0 METRES OF THE ROADWAY OR DRIVEWAY EDGE, FULL DEPTH GRANULAR BACKFILL SHALL BE USED.
- 16. AFTER CONSTRUCTION, WORK AREAS AND EXISTING FEATURES SHALL BE RESTORED TO THEIR ORIGINAL CONDITION OR BETTER.
- 17. ADJUST ALL PROPOSED AND EXISTING APPURTENANCES TO MEET FINAL DESIGN UPGRADES.
- 18. ALL SURPLUS MATERIAL SHALL BE REMOVED FROM THE SITE AND DISPOSED OF PROPERLY IN ACCORDANCE WITH ALL APPLICABLE GUIDELINES AND REGULATIONS.
- 19. THE ENGINEER OF RECORD SHALL SUBMIT AS-CONSTRUCTED DRAWINGS TO THE CITY'S REPRESENTATIVE.
- 20. THE CONTRACTOR SHALL EMPLOY APPROPRIATE EROSION & SEDIMENT CONTROL MEASURE, APPROVED BY THE CITY'S REPRESENTATIVE TO PREVENT SILT DISCHARGES TO THE STORM DRAINAGE SYSTEM AND WATERCOURSES. REGULAR, ONCOMO INSPECTION OF SEDIMENT CONTROL SHALL BE CARRIED OUT TO ENSURE CONTINUOUS PROTECTION.
- PROP. SANITAR PROP. STORM PROP. WATER EX. SANITARY EX. STORM SEV EX. WATER MAI EXISTING FENCE

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STORM SEWER

- DO NOT PLUG OR ABANDON AN EXISTING STORM DRAINAGE CONNECTION WITHOUT WRITTEN APPROVAL FROM THE ENGINEER OF RECORD.
- ALL STORM SEWER AND BEDDING MATERIALS TO BE IN ACCORDANCE WITH THE PLATINUM EDITION OF THE 2. MASTER MUNICIPAL CONTRACT DOCUMENTS (MMCD) REQUIREMENTS.
- ALL EXISTING CULVERTS AND STORM DRAIN SYSTEMS THAT ARE TO BE ABANDONED SHALL BE INSPECTED FOR EXISTING STORM SERVICE LEADS. ALL EXISTING LEADS ARE TO BE CONNECTED TO THE NEW STORM SEWER SYSTEM. З.
- ALL PIPING AND RELATED APPURTENANCES TO BE INSPECTED AND APPROVED PRIOR TO BACKFILLING OF TRENCH.
- 5. ALL MANHOLES ARE TO BE A MINIMUM OF 1050mm DIAMETER UNLESS OTHERWISE NOTED.
- 6. ALL STORM PIPES TO BE PVC SDR35.
- ALL TYPICAL TRENCH SECTION DETAILS TO FOLLOW MMCD SPECIFICATION DRAWING G4, UNLESS OTHERWISE NOTED BY THE CITY'S REPRESENTATIVE.
- 8. ALL PAVEMENT RESTORATION TO FOLLOW MMCD SPECIFICATION DWG. G5.
- 9. THE CONTRACTOR SHALL CONFIRM THE LOCATION AND INVERTS OF EXISTING STORM SEWER CONNECTIONS PRIOR TO CONSTRUCTION.
- 10. CATCHBASIN RIM ELEVATIONS GIVEN ARE THE ELEVATION OF THE SURFACE INLET.
- 11. TIE-INS OF PROPOSED MAINS TO EXISTING STORM SEWER MAINS SHALL BE INSPECTED BY CITY'S REPRESENTATIVE.
- 12. ALL STORM DRAIN SERVICE CONNECTIONS SHALL BE MINIMUM 100mm IN DIAMETER
- THE CONTRACTOR SHALL VIECO INSPECT ALL COMPLETED STORM DRAWINGS ON PUBLIC AND PRIVATE PROPERTY FOLLOWING COMPLETION OF INSTALLATION. VIECO REPORTS SHALL BE SUBMITTED TO THE CITYS REPRESENTATIVE. SHOULD THE VIECO INDICATE APPAGENT DEFICIENCIES, ADDITIONAL ITSTING AND/OR REPLACEMENT SHALL BE REQUIRED AT THE DIRECTION OF THE CITY'S REPRESENTATIVE. AT THE CONTRACTOR'S EXPENSE, ALL STORM DRAWINGS, NETTOR DATA MANUELS, ETC. SHALL BE CLEANED THOROUGH'U VOR COMPLETION OF CONSTRUCTION AT THE EAR WARRATY PERIOD, ALL LINES SHALL AGAIN BE VIECO INSPECTED AND THE RESULTS SUBMITTED TO THE CITY'S REPRESENTATIVE. 13. THE CONTRACTOR SHALL VIDEO INSPECT ALL COMPLETED STORM DRAIN LINES ON PUBLIC AND PRIVATE

SANITARY SEWER:

- 1. ALL SANITARY SEWER MATERIALS SHALL BE IN ACCORDANCE WITH THE PLATINUM EDITION OF THE MASTER MUNICIPAL CONSTRUCTION DOCUMENTS (MMCD), UNLESS OTHERWISE NOTED.
- THE CONTRACTOR SHALL COMPLETE AND SUBMIT THE CITY'S APPLICATION FOR SANITARY SEWER CONNECTION DOCUMENT FOR ALL REQUIRED SANITARY SEWER CONNECTIONS TO THE CITY'S REPRESENTATIVE PRIOR TO COMMINICIDENT TO CONSTRUCTION.
- 3. THE CONTRACTOR SHALL CONFIRM THE LOCATION AND INVERTS OF EXISTING SANITARY SEWER CONNECTIONS PRIOR TO CONSTRUCTION.
- 4. NEW SEWER LINES TIED INTO EXISTING LINES SHALL BE PLUGGED UNTIL THEY ARE TESTED AND FLUSHED.
- TIE-INS OF PROPOSED MAINS TO EXISTING SANITARY SEWER MAINS SHALL BE INSPECTED BY CITY'S REPRESENTATIVE.
- 6. FOR EXISTING PIPES OR SERVICE CONNECTIONS THAT ARE TO BE ABANDONED, THE CONTRACTOR SHALL CAP ENDS AND FILL WITH COF OR APPROVED ALTERNATIVE. AS DIRECTED BY THE CITY'S REPRESENTATIVE. EVIDENCE OF THIS (SUCH AS WITH PHOTOGRAPHS), SHALL BE NOTUDED TO THE CITY'S REPRESENTATIVE PROR TO BACKFILL THE ABANDONED PIPE SHALL BE NOTUDE ON THE AS-CONSTRUCTED DRAMING.
- 7. TESTING SHALL BE THE RESPONSIBILITY OF THE CONTRACTOR WITH INSPECTION AUTHORIZED BY THE CITY'S REPRESENTATIVE.
- THE CONTRACTOR SHALL VIECO INSPECT ALL COMPLETED SANITARY SEVER LINES ON PUBLIC AND PRIVATE FROPERTY COLOMIC COMPLETION OF INSTALLATION VECO BEFORTS SHALL BE SUBMITED TO THE CITYS REPRESENTATIVE. SHOULD THE VIECO INDICATE AFFARENT DEFICIENCIES, ADDITIONAL TESTING AND/OR REPLACEMENT SHALL BE RECOURDED AT THE DRECTION OF THE CITY'S REPRESIDATIVE, AT THE CONTRACTOR'S EXPENSE, ALL SANITARY SEVER LINES, MANHOLES, ETC, SHALL BE CLEANED THOROUGHLY UPON COMPLETION OF CONSTRUCTION, AT THE BRIO OF THE CONFRANCE, STALLE DE LINES SHALL AGAIN BE VIDEO INSPECTED AND THE RESULTS SUBMITTED TO THE CITY'S REPRESENTATIVE

WATER:

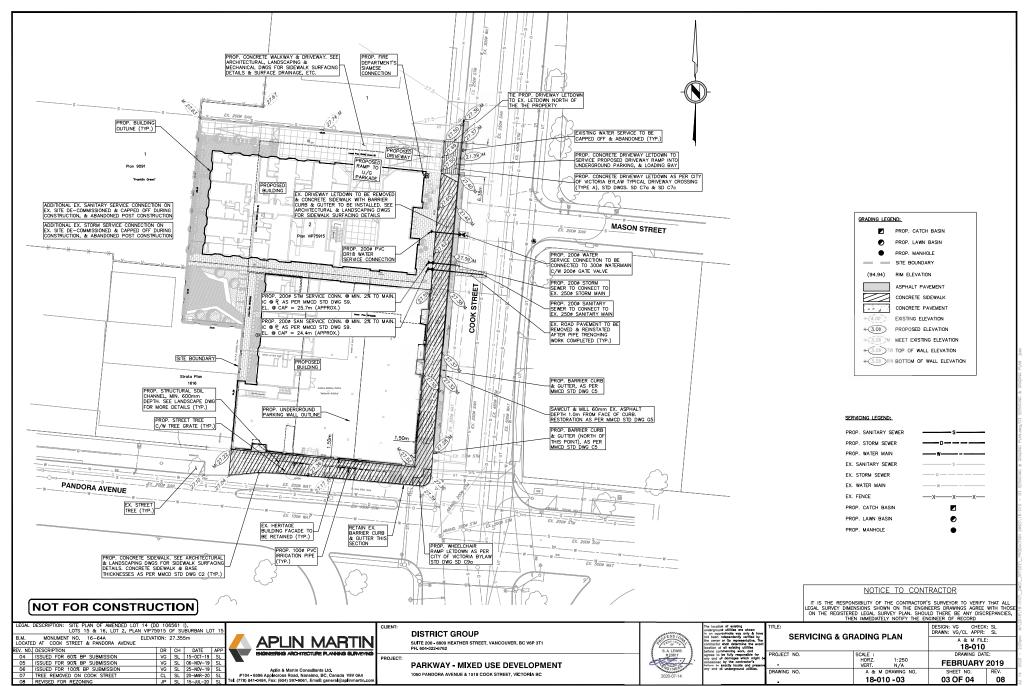
1. ALL WATER & BEDDING MATERIALS TO MEET MMCD & BC PLUMBING CODE 2018 REQUIREMENTS.

ROADWORKS AND SIDEWALKS:

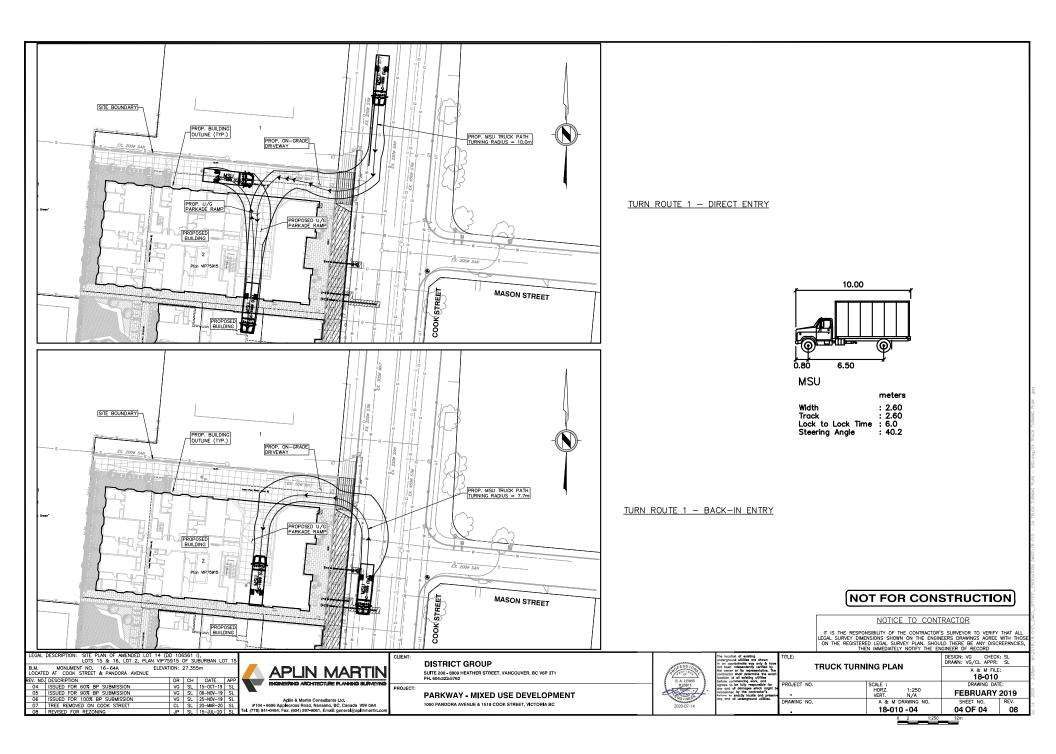
- 1. LOOSE OR ORGANIC MATERIALS SHALL BE EXCAVATED FROM ROADWAY.
- SUB-BASE AND GRANULAR BASE MATERIALS SHALL BE COMPACTED TO 95% MODIFIED PROCTOR DENSITY.
- EXISTING APPURTENANCES SUCH AS VALVE BOXES, MANHOLES, ETC., SHALL BE ADJUSTED TO FINISHED GRADE.
- 4. THE CONDITIONS FOR FLACING ASPHALT PACEMENT AND CONCRETE SHALL BE IN ACCORDANCE WITH MICE SECRETATIONS AND STANDARD BATLIN BRANNESS APPLICABLE AT THE TIME OF CONSTRUCTION. WEATHER CONDITIONS SHALL ALSO BE IN CONFORMANCE WITH MICE SPECIFICATIONS. SHOLD DEVINATES BE ALLOWED FROM THESE SPECIFICATIONS BY THE CITY'S REPRESENTATIVE, THE CONTRACTOR SHALL ASSUME ALL RESPONSIBILITY FOR THEIR WORKANISHIP.

ITH THOS PANCIES.

019 REV. 08



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July 21, 2020

City of Victoria 1 Centennial Square via email

Re: Parkway Apartments Development - 1050 Pandora Avenue & 1518 Cook Street

PID#s 003-785-565 & 025-763-601

Legal Descriptions:

Lot 16, Suburban Lot 15, Victoria City Lot 2, Suburban Lot 15, Victoria City, Plan VIP75915

To Mr. John O'Reilly,

This letter is written as rationale to support the revised and submitted development drawings for the project referenced above.

Since the project's initial presentation to Committee of the Whole, the design development process was advanced into the working drawing stage. Throughout this process several key details were identified as technically unfeasible, or presented solutions that increased project cost to a point where the project became financially unviable.

As presented by the team at Michael Green Architecture, the proposed changes included:

- Revised Exterior Cladding System The initially specified Ultra High Performance Concrete Panel presented some technical challenges relating to the attachment system to a wood frame structure. The primary concern with this product selection was the shrinkage factor of a wood frame structure in combination with a very heavy and rigid concrete panel system. Working in conjunction with local contractors to develop the proposed system led to significant challenges that deemed the system as not viable for this particular application. As an alternative a stucco rainscreen system is being proposed in a similar texture and colour.
- 2) Revisions to Fenestration The revisions to the doors and windows are also a technical challenge. The initially conceptualized vinyl windows and sliding glass doors did not meet code compliant testing standards and the cost to upgrade the window and door package to an aluminum system proved to be too costly for the project to be viable. To resolve this, the design team introduced a horizontal transom across all of the upper level windows so that testing standards can be achieved, and there is no reduction in the overall percentage of

glazing initially presented. The proportion and size of this transom directly relates to the proportion of the storefront transom windows in the existing building.

- 3) The residential units on level 6, facing north, were revised to eliminate the large corner windows and balconies. This revision was contemplated to simplify the building structure in a cost saving effort, and to better utilize floor area. The result of this change generated and additional residential rental unit while maintaining the characteristics of the south end of the 6 storey building mass.
- 4) Relocation of the Garbage Room to the Parkade The garbage room relocated to the parkade in an effort to make access more convenient for use by the commercial tenants and the patio suites. The relocation of this room also facilitated the addition of 1 residential rental unit on the ground floor.
- 5) Relocation of the Transformer Room This revisions was undertaken after further consultation with BC Hydro dictated that the primary hydro service will be fed from Pandora Avenue.
- 6) Landscaping Several changes have been proposed to the landscaping in an effort to find cost savings for the project. The most significant of these changes is to change the level 5 sedum roof to a multi-colored gravel roof around the patio area. This change offers some modest savings for the project and simplifies ongoing maintenance for the building operator while still maintaining the roof top amenity space for tenants with overlook to the Franklin Green Park.

Other landscape revisions included substituting the cast in place retaining wall planters for pre-cast concrete planters, and the substitution of interlocking pavers for stamped concrete surfacing that maintains a very similar appearance.

In summary of the changes I would like to highlight that the efforts undertaken to develop these changes were done so with careful consideration and with respect to the initial design intent of the proposal while still developing more sensible detailing to make this a technically and financially viable project. We thank you for your consideration of the revised proposal.

Respectfully,

1. h.

Christopher M. Supeene Owner's Agent / Project Manager



December 12, 2019

Dear Mayor & Council:

The attached letter was provided to the residents of 1054 Pandora on December 10, 2019.

In summary, all four remaining tenants are being provided with the following:

- Three to six months' rent, depending on the length of their tenancy as dictated by the Tenant Assistance Policy. Rent is calculated based on the greater of current rent or CMHC average for the unit size;
- An additional two months' rent;
- A moving allowance of \$500-\$750, depending on the size of the unit; and
- The services of a relocation consultant, who to date has shared more than 65 comparable Victoria listings.

In addition, upon signing the Mutual Agreement to End Tenancy these tenants will receive:

- A full refund of their security deposits, plus interest where applicable; and
- A return of their rent from the date of the incident (November 26, 2019) onwards.

Under Section 44 (1)(e) of the Residential Tenancy Act, the tenancies ended on November 26, 2019. The tenants have been provided hotel accommodation until December 31, 2019, 35 days beyond that which is required under the Residential Tenancy Act.

Regards,

Lee Rennison Pacific Cove Property Management Ltd. 604-230-7116



December 10, 2019

WITHOUT PREJUDICE

To the Residents of 1054 Pandora Street:

Thank you for bearing with us as we have worked to diagnose the issue at the building at 1054 Pandora.

After extensive work on the site, together with our consultants, have determined that the building at 1054 Pandora will not be habitable again. The disintegration and collapse of the sewer line more than 3 metres below ground, would require in excess of six months to replace or repair. We apologize for the inconvenience and disruption this has caused.

We understand that most of you have made use of the hotel and/or other accommodation choices we have provided since late November. We are happy to continue to provide hotel or other accommodation up to December 31, 2019. We hope that by this time, many of you will have had success in your search for alternate accommodation. We also hope that you have made contact with your insurers to discuss you respective situations.

Based on the date of the incident, and in accordance with Section 44 (1)(e) of the Residential Tenancy Act, your tenancies ended on November 26, 2019.

Thank you to those of you that have made use of the services of Lee Murphy, our relocation consultant, and to those tenants who have not yet returned Lee's correspondence we encourage you to make use of his services. Lee will continue to provide you with listings for alternate permanent accommodation and is available seven days a week to help you as you search for your next home. Lee will be able to provide you with a Mutual Agreement to End Tenancy. This document acknowledges the end of your tenancy and allows us to release your security deposit and pro-rated rent, from November 26, the date of the incident. You will note that we did not cash your December rent cheques.

The compensation that is in accordance with the City of Victoria's Tenant Assistance policy plus the additional monetary compensation discussed during your meetings with Lee Murphy is still to be provided to you. As you know, the compensation you have been offered is well in excess of the compensation required by the City of Victoria Tenant Assistance Policy. The monetary compensation includes a lump sum payment of:

• Three to six months' rent depending on the length of your tenancy as dictated by the Tenant Assistance Policy;

- An additional two months' rent;
- A moving allowance of \$500-\$750, depending on the size of your unit; and
- A full refund of your security deposit, plus interest where applicable.

Please contact Lee Murphy if you wish to sign a Mutual Agreement to End Tenancy and receive this compensation. Lee can be reached at 604-313-3412.

We will have the building open until February 1, 2020 for you to retrieve your belongings, after which time, the building will be boarded up pending development.

We apologize again for the inconvenience this has caused, and we thank you for your cooperation during these stressful and unforeseen circumstances.

Regards, Kevin Kuypers Pacific Cove Property Management Ltd. 236-882-2512



February 20, 2020

Dear Mayor & Council:

This letter is intended to follow up on our letter dated December 12, 2019.

As of December 12th, there were four remaining tenants at the building at 1054 Pandora. Since then, three of the four remining tenants have agreed to vacate. Each of them received the following:

- Twelve months' rent, calculated based on the greater of current rent or CMHC average for the unit size;
- A moving allowance of \$1000;
- A full refund of their security deposits, plus interest where applicable;
- A return of their rent from the date of the incident (November 26, 2019) onwards; and
- The services of a relocation consultant.

The building has been declared uninhabitable by the Victoria Fire Department and has been vacated and secured. There is one remaining tenant, who no longer lives at the building, but from whom we have not reached an agreement to end tenancy. This tenant has been offered, through his lawyer, the same compensation outlined above. He did not respond to our offer (attached).

He has since been provided a cheque for the following, based on the City of Victoria Tenant Assistance Policy:

- Six months' rent, calculated based on the greater of current rent or CMHC average for the unit size;
- A moving allowance of \$750;
- A full refund of his security deposit, plus interest;
- A return of his rent from the date of the incident (November 26, 2019); and
- The services of a relocation consultant.

We have an RTB hearing scheduled with this tenant on April 3, 2020. At the hearing, we intend to ask the arbitrator to declare his tenancy ended.

Regards,

Lee Rennison Pacific Cove Property Management Ltd. 604-230-7116



July 20, 2020

Dear Mayor & Council:

This letter is intended to follow up on our letter dated February 20, 2020.

As of the February 20, 2020 letter, with the exception of one tenant, each tenant in the building at 1054 Pandora Street had been successfully relocated and compensated on financial terms equal to or higher than the Victoria Tenant Assistance Policy requirements.

As of today's date, the building has been vacated. The one final tenant has received and cashed a cheque for assistance in accordance with Victoria's Tenant Assistance Policy Requirements, as follows:

- Six months' rent, calculated based on the greater of current rent or CMHC average for the unit size;
- A moving allowance of \$750;
- A full refund of his security deposit, plus interest;
- A return of his rent from the date of the incident (November 26, 2019).

After a Residential Tenancy Branch hearing on June 1, 2020, the arbitrator ruled that the Landlord was already in possession of the rental property, and therefore declined to issue an order of possession. We consider the matter closed.

With respect to the commercial tenant in the building, Wellburns Market vacated the building on or around November 29, 2019. The lease for this tenant subsequently expired.

Regards,

Lee Rennison Pacific Cove Property Management Ltd. 604-230-7116



Committee of the Whole Report For the Meeting of December 12, 2019

To:Committee of the WholeDate:November 28, 2019

From: Andrea Hudson, Acting Director, Sustainable Planning and Community Development

Subject: Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street (Wellburn's Site)

RECOMMENDATION

That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00695 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set once the following conditions are met:

- 1. Preparation and execution of the appropriate legal agreements in order to secure the following:
 - a. all dwelling units remain rental in perpetuity;
 - b. a Statutory Right-of-Way of 3.083m along Cook Street, to the satisfaction of the Director of Engineering and Public Works;
 - c. pay for the construction of an asphalt pathway in Franklin Green Park to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities;
 - d. provide a bus shelter on Cook Street in accordance with the site plan dated November 22, 2019, and to the satisfaction of the Director of Engineering and Public Works and the Director of Sustainable Planning and Community Development;
 - e. provide two car share vehicles, two assigned car share parking spaces on-site, 118 car share memberships, a \$100 of driving credits for each resident, and 40 electric bicycle charging stations (110V wall outlets) in the underground parkade, to the satisfaction of the Director of Engineering and Public Works; and
 - f. purchase 100 transit passes through BC Transit's EcoPass program to the satisfaction of the Director of Engineering and Public Works.
- 2. Council authorizing street-level projecting canopies and cornices over the City Right-of-Way on 1050-1058 Pandora Avenue and 1508-1518 Cook Street, provided that the applicant enters into an Encroachment Agreement in a form satisfactory to the City Solicitor and the Director of Engineering and Public Works.

LEGISLATIVE AUTHORITY

In accordance with Section 479 of the *Local Government Act*, Council may regulate within a zone the use of land, buildings and other structures, the density of the use of the land, building and other structures, the siting, size and dimensions of buildings and other structures as well as the uses that are permitted on the land and the location of uses on the land and within buildings and other structures.

In accordance with Section 482 of the *Local Government Act*, a zoning bylaw may establish different density regulations for a zone, one generally applicable for the zone and the others to apply if certain conditions are met.

In accordance with Section 483 of the *Local Government Act*, Council may enter into a Housing Agreement which may include terms agreed to by the owner regarding the occupancy of the housing units and provided such agreement does not vary the use of the density of the land from that permitted under the zoning bylaw.

EXECUTIVE SUMMARY

The purpose of this report is to present Council with information, analysis and recommendations for a Rezoning Application for the property located at 1050-1058 Pandora Avenue and 1508-1518 Cook Street. The proposal is to rezone from the CA-1 Zone, Pandora Avenue Special Commercial District, and R-2 Zone, Two-Family Dwelling District, to a new zone in order to increase the density and construct a new four- and six-storey mixed-use addition consisting of ground floor commercial uses and residential above.

The following points were considered in assessing this application:

- The Official Community Plan (OCP, 2012) Urban Place Designation for the subject properties is Core Residential, which supports mixed-use buildings from three up to approximately 20 storeys and a density of up to approximately 5.5:1 floor space ratio (FSR). The proposal complies with the land use policies outlined in the OCP.
- The applicant is proposing approximately 103 rental units and a mix of unit types, including ground-oriented and some larger two-bedroom dwelling units.
- The applicant is proposing to retain, rehabilitate and heritage-designate approximately 50% of the existing building (Wellburn's building).
- The Downtown Core Area Plan (DCAP) designates the subject properties within the Residential Mixed-Use District, which supports mixed-use buildings with active commercial and retail uses along Pandora Avenue. The Plan supports a density up to 5.5:1 FSR and heights up to ten storeys for the properties located at 1050-1058 Pandora Avenue and 1508 Cook Street, and a density up to 2:1 FSR and heights up to six storeys for the property located at 1518 Cook Street. The applicant is proposing a maximum height of six storeys and an overall density of 2.92:1 FSR. The proposal complies with the land use policies outlined in DCAP.
- The DCAP supports new development that conserves and enhances the form, character and features of heritage buildings and the proposal complies with this policy direction.

BACKGROUND

Description of Proposal

This Rezoning Application is to rezone from the CA-1 Zone, Pandora Avenue Special Commercial District, and R-2 Zone, Two-Family Dwelling District, in order to increase the overall density to 2.92:1 floor space ratio (FSR), retain 50% of the existing heritage-registered building and construct a new four- and six-storey mixed-use addition consisting of ground floor

commercial uses and residential above. The applicant is proposing approximately 103 rental dwelling units and 1054m² of commercial floor area, which would accommodate ground floor uses such as restaurants, retail, offices, financial institutions and personal services.

The following differences from the standard zones are being proposed and would be accommodated in the new zone:

- increasing the height and density
- reducing the required number of parking spaces.

Affordable Housing Impacts

The applicant proposes the creation of 103 new rental residential units which would increase the overall supply of housing in the area. A Housing Agreement is also being proposed which would ensure that the dwelling units remain rental in perpetuity.

Tenant Assistance Policy

The proposal is to redevelop an existing building which would result in a loss of 11 existing residential rental units. Consistent with the Tenant Assistance Policy, the applicant has provided a Tenant Assistance Plan which is attached to this report.

Sustainability Features

The following sustainability features are associated with this application:

- Step 1 of the BC Energy Step Code and reduce energy use by at least 10% compared to ASHRAE 90.1 2007
- tapered overhangs of balconies to prevent summer solar gain and maximize winter solar exposure
- light wood framing as primary structural material
- 50% retention of the existing building for its exterior assemblies, structural systems and finishes where appropriate
- permeable surface treatment
- addition of 13 new trees on-site (there are currently no trees on-site).

Active Transportation Impacts

The applicant is proposing 134 long-term and 18 short-term bicycle parking spaces. Forty long-term bicycle parking spaces would be designed for cargo and electric bikes.

Public Realm Improvements

The applicant is willing to pay for the construction of an asphalt pathway in Franklin Green Park in order to connect the proposed 3m wide pathway at the northwest corner of the site to an existing park pathway to the west to the satisfaction of the Director of Parks, Recreation and Facilities.

Accessibility Impact Statement

The British Columbia Building Code regulates accessibility as it pertains to buildings. The proposed ground level dwelling units, courtyard and the pathways surrounding the proposed buildings are designed to be accessible.

Land Use Context

The area is characterized by a mix of residential and commercial uses. The subject properties also adjoin Franklin Green Park.

Existing Site Development and Development Potential

The site is presently a two-storey, mixed-use building with ground floor commercial uses and residential above, and a surface parking lot. Under the current CA-1 Zone, the property could be developed into an approximately five-storey, mixed-use building with ground floor commercial and residential uses at a density of 2:1 FSR. The existing surface parking lot is currently zoned R-2 and the property could be developed as a duplex.

Data Table

The following data table compares the proposal with the existing CA-1 Zone, Pandora Avenue Special Commercial District. An asterisk is used to identify where the proposal is less stringent than the existing Zone.

Zoning Criteria	Proposal	Zone Standard (CA-1 Zone)
Site area (m²) – minimum	2879	n/a
Density (Floor Space Ratio) – maximum	2.92:1 *	2:1
Total floor area (m²) – maximum	8412.30 *	5758
Height (m) – maximum	20.22 *	15.50
Storeys – maximum	6	n/a
Site coverage (%) – maximum	70	n/a
Open site space (%) – minimum	22	n/a
Setbacks (m) – minimum		
Street setback (Pandora Avenue – south)	0 * (existing & Levels 1-2) 3.97 (proposed Levels 3-6)	3
Street setback (Cook Street – east)	0 * (existing & Levels 1-2) 3.08 (proposed Levels 3-4) 13.13 (proposed Levels 5-6)	3
Side (North)	6.18 (proposed Levels 1-4) 7.60 (proposed Levels 5-6)	0 or 3
Side (West)	0 * (existing & Levels 1-2) 2.96 * (proposed Levels 3-4) 3.33 (proposed Levels 5-6)	0 or 3

Zoning Criteria	Proposal	Zone Standard (CA-1 Zone)
Vehicle parking – minimum		
Residential	33 *	66
Commercial	5 *	17
Visitor	3 *	10
Bicycle parking stalls – minimum		
Residential – long-term	128	127
Residential – short-term	10	10
Commercial – long-term	6	6
Commercial – short-term	8	8

Community Consultation

Consistent with the *Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variance Applications*, the applicant has consulted the North Park CALUC at a Community Meeting held on March 20, 2019. The meeting minutes dated March 20, 2019 are attached to this report.

ANALYSIS

Official Community Plan

Land Use, Height and Density

The Official Community Plan (OCP, 2012) Urban Place Designation for the subject properties is Core Residential, which supports mixed-use buildings from three up to approximately 20 storeys and a density of up to approximately 5.5:1 FSR. The applicant is proposing a six-storey, mixed-use building with an overall density of 2.92 FSR, which is consistent with the policy direction. The OCP envisions higher density mixed-use development on Pandora Avenue and encourages new population and housing growth within walking distance of North Park Village and within portions of the neighbourhood designated Core Residential.

Built Form

The OCP encourages high quality architecture, landscape and urban design to enhance the visual identity and appearance of the city and supports new infill and building additions that respond to context through sensitive and innovative design. The OCP also supports new additions that conserve and enhance heritage properties in such a way that avoids demolition.

The applicant is proposing to retain, rehabilitate and heritage-designate approximately 50% of the existing building, which also includes the entire historical façade facing Pandora Avenue and Cook Street and a portion for the north side wall. The rehabilitation efforts being proposed by the applicant will ensure that the Wellburn's building remains a prominent architectural feature in the development. A new four- and six-storey volume is being proposed that is designed to be modern yet subordinate to the heritage building. The applicant feels that a maximum height of six storeys is an appropriate scale to ensure that the new addition responds well to the heritage context and Franklin Green Park, even though the OCP and DCAP policies support more height and density at this location.

The proposed T-shape building allows for a large west-facing courtyard to be shared and activated by the many residents in the building and commercial patrons during business hours. A mews/breezeway is also being proposed, which would separate the historic and modern buildings at street level and provide access to the interior courtyard and Franklin Green Park. Access to the park would also be provided on the north side of the building.

The OCP encourages active land uses adjacent to parks where appropriate, for animation, surveillance and to encourage park use. The applicant is proposing ground floor units that face the park, but where the public and private space is clearly defined through fencing and soft landscaping. There are upper storey dwelling units with Juliet balconies that overlook the park and provide additional surveillance in the area.

In the Urban Core, animating the pedestrian realm is strongly encouraged through urban design considerations such as sidewalk cafes, street furniture, etc. The applicant is proposing to activate the ground floor of the existing heritage building by reinstating recessed commercial entryways and storefront windows to match the original building design. A ground-level coffee shop with outdoor seating is being proposed in the new four-storey addition to foster neighbourhood vibrancy and strengthen the human-scale design of the proposed building.

Housing Type and Tenure

The OCP supports a range of housing types, forms and tenures across the City and within neighbourhoods to meet the needs of residents at different life stages, and to facilitate ageing in place. The OCP also encourages a mix of residents, including households with children, by increasing opportunities for innovative forms of ground-oriented multi-residential housing. The applicant is proposing to provide 103 rental dwelling units in perpetuity, as well as a mix of unit types, including some ground-oriented units and some larger two-bedroom units. At this time, the proposal contains the following unit mix:

Unit Type	Number of Units
Studio	4
Studio + Den	7
One Bedroom	53
One Bedroom + Den	24
Two Bedroom	11
Two Bedroom + Den	4

Downtown Core Area Plan

The Downtown Core Area Plan (DCAP) designates the subject properties within the Residential Mixed-Use District, which supports mixed-use buildings with active commercial and retail uses along Pandora Avenue. The Plan supports a density up to 5.5:1 FSR and heights up to ten storeys for the properties located at 1050-1058 Pandora Avenue and 1508 Cook Street, and a height up to six storeys and a density up to 2:1 FSR for the property located at 1518 Cook Street. The DCAP also supports new development that conserves and enhances the form, character and features of heritage buildings. The applicant is proposing to preserve all the character-defining elements of the existing heritage building. The additions would also incorporate some architectural features that are visible in the heritage building, such as a running bond pattern of the glazed white brick, the rhythm, proportion and angles of the projecting oriel windows, and the recessed entryways on the existing storefronts. The proposal complies with the policy direction outlined in DCAP.

Tree Preservation Bylaw and Urban Forest Master Plan

There are no existing trees within the proposed development area or on the street frontages. A total of nine new street trees in grates within the sidewalk are proposed (three on Pandora Avenue and six on Cook Street). The street tree species will be determined by Parks at the building permit stage. Tree training and maintenance will require careful attention by the City to raise the tree crowns above the fabric roller shades, maintain clearance from buildings, provide space for buses on Cook Street, and maintain offsets from overhead electrical wires.

The proposed pathway connection from Cook Street to Franklin Green Park will necessitate park upgrades to ensure accessible access from the development into the park. Currently, there is a new community garden bed where the path is planned to enter Franklin Green.

Density Bonus Policy

The proposal is exempt from the current Inclusionary Housing and Amenity Contribution Policy as the applicant would be providing 100% purpose-built rental housing for the life of the building.

Regulatory Considerations

Statutory Right-of-Way

A Statutory Right-of-Way (SRW) of 4.94m on Cook Street would be recommended as a condition of rezoning to enhance facilities for walking, cycling, public transit and boulevards. Given that the existing Wellburn's building will be heritage-designated and remain in situ, setting back the new addition by 4.94m would interrupt a continuous building frontage, reduce the amount of sunlight exposure on the north side of the Wellburn's building and expand the amount of blank, north-facing wall. For these reasons, the applicant is proposing an SRW of 3.083m along Cook Street. A reduction in the amount of SRW would likely result in no on-street parking along the Cook Street frontage in the future. There is currently no on-street parking fronting the subject properties on Cook Street.

Proposed New Zone

The new zone would include a provision to allow for the creation of one or more air space parcels, which are essentially volumetric parcels. Air space parcel subdivisions are a common approach, especially for mixed-use/mixed ownership buildings to allow for the transfer of title of different components of a development.

Reduction in Vehicle Parking

The applicant is proposing 43 parking spaces for the development (41 parking spaces allocated to residents and uses within the building, and two car share parking spaces). Schedule C: Offstreet Parking requires 94 parking spaces, so there would be a parking shortfall of 51 parking spaces. There are challenges with providing underground parking due to the structural integrity of the heritage building and inability to excavate underneath the existing building.

Given the magnitude of the parking shortfall, the applicant engaged WATT Consulting Group to complete a Parking Study for this development. To help offset some of the parking shortfall, the applicant is proposing a variety of Transportation Demand Management (TDM) measures which staff support, including the following:

- purchasing two car share vehicles with assigned parking spaces on-site
- 118 car share memberships (one car share membership per dwelling unit) for the life of the building along with usage credits for each membership
- 100 transit passes
- 40 cargo and electric charging bicycle parking spaces.

Staff recommends that a covenant is registered on title to secure the TDM measures outlined above to the satisfaction of the Director of Engineering and Public Works.

The applicant has also integrated a new bus shelter into the architecture of the building on Cook Street, which is considered a frequent transit route. Other considerations for a parking variance include the site's WalkScore of 97 – "Walker's Paradise: Daily errands do not need a car." The site also abuts the Pandora separated bike lane and is in close proximity to planned bicycle network infrastructure. The OCP supports variances from the *Zoning Regulation Bylaw* to enable and support heritage conservation; therefore, staff recommend embedding the parking requirements into the new zone.

Encroachment Agreement

A number of street-level canopies and cornices are also proposed along 1050-1058 Pandora Avenue and 1508-1518 Cook Street, which project above the City Right-of-Way. These are encouraged in the Guidelines to provide pedestrian weather protection and welcoming streetscapes. In order to facilitate these canopies, the applicant is required to enter into an Encroachment Agreement with the City. Appropriate wording is included in the recommendation for Council's consideration.

CONCLUSIONS

The proposal complies with the applicable land use policies and further advances many other policies and objectives outlined in the OCP and the Downtown Core Area Plan, such as retaining and rehabilitating an existing heritage building; providing 103 rental dwelling units in perpetuity as well as a mix of unit types; providing pedestrian connections and active land uses adjacent to Franklin Green Park; and animating the pedestrian realm. A reduction in parking at this location is supportable given the proposed TDM measures and the site's proximity to frequent transit service and bicycle infrastructure. Staff recommend for Council's consideration that the application proceed to a Public Hearing.

ALTERNATE MOTION

That Council decline Rezoning Application No. 00695 for the property located at 1050-1058 Pandora Avenue and 1508-1518 Cook Street.

Respectfully submitted,

A

MARA

Leanne Taylor Senior Planner Development Services Division

Andrea Hudson, Acting Director Sustainable Planning and Community Development Department

Report accepted and recommended by the City Manager Date:

List of Attachments

- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans dated/date stamped November 22, 2019
- Attachment D: Letter from applicant to Mayor and Council dated October 30, 2019
- Attachment E: Community Association Land Use Committee Comments dated March 20, 2019
- Attachment F: Parking Study prepared by WATT Consulting dated October 29, 2019
- Attachment G: Letter from MODO dated October 28, 2019
- Attachment H: Letter from applicant regarding TDM measures dated October 30, 2019
- Attachment I: Tenant Assistance Plan
- Attachment J: Conservation Plan, dated July 2019
- Attachment K: Photographs
- Attachment L: Minutes of the Heritage Advisory Panel, October 8, 2019
- Attachment M: Minutes of the Advisory Design Panel, October 9, 2019.



Committee of the Whole Report For the Meeting of December 12, 2019

To:	Committee of the Whole	Date:	November 29, 2019
From:	Andrea Hudson, Acting Director, Sustainable Planning and Community Development		
Subject:	bject: Heritage Designation Application No. 000188 and Heritage Alteration Permit		

Subject: Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

RECOMMENDATIONS

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

- 1. "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:
 - a) Plans, date stamped November 22, 2019.
 - b) The Conservation Plan for the Parkway Apartments, date stamped July 2019.
 - c) Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
 - d) Heritage Alteration Permit lapsing two years from the date of this resolution.
- 2. That Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the *Local Government Act*, as a Municipal Heritage Site, consistent with the plans dated November 22, 2019."

LEGISLATIVE AUTHORITY

In accordance with Sections 617 and 618 of the Local Government Act, Council may issue a Heritage Alteration Permit which may be subject to terms consistent with the purpose of the heritage protection of the property, including: (i) conditions respecting the sequencing and timing of construction, (ii) conditions respecting the character of the alteration or action to be authorized, including landscaping and the siting, form, exterior design and finish of buildings and structures and (iii) security. Council may refuse to issue a Heritage Alteration Permit for an action that, in the opinion of Council, would not be consistent with the purpose of the heritage protection of the property.

In accordance with Section 611 of the *Local Government Act*, Council may designate real property, in whole or in part, as protected property.

EXECUTIVE SUMMARY

The purpose of this report is to provide Council with information, analysis and recommendations for a Heritage Designation Application and a Heritage Alteration Permit Application for the property located at 1050-1058 Pandora Avenue and 1508-1518 Cook Street. The approvals for designation and heritage alterations would apply to the heritage-registered mixed-use building formerly known as the Parkway Apartments and later Wellburn's Market, which is located at the corner of Cook Street and Pandora Avenue. The building was built in 1911 and contributes to the historic character of Victoria's North Park Neighbourhood.

The proposal is for the redevelopment of the site, including the construction of a new four-storey building on the surface parking lot at 1518 Cook Street and construction of a four-storey addition to the Parkway Apartments Building, which will be renovated. The proposed development would contain 103 purpose-built rental units with retail commercial space on the ground floor. The development would result in a major restoration and rehabilitation of the street-facing elevations of the Parkway Apartments Building based on the original architectural plans for the building. Fifty percent of the interior structure of the building would be conserved and seismically upgraded.

The development requires a Rezoning and a Heritage Alteration Permit. The applicant has also proposed to heritage designate the Parkway Apartments Building as part of the application.

The development conserves a substantial amount of the original building, includes significant façade enhancements, and is thoughtfully detailed and positioned relative to the heritage building to achieve a compatible visual relationship. The applications are consistent with the *Official Community Plan* (OCP, 2012) which supports new development that enhances heritage property. The applications are consistent with the *Downtown Core Area Plan* (DCAP, 2011) heritage policies under chapter 7, which supports new development that enhances the form, character and features of heritage property and encourages new development to conserve the façades of heritage property. The applications are consistent with the *Standards and Guidelines for the Conservation of Historic Places in Canada* (2010) which encourages new additions that achieve visual compatibility through a balance between imitation and pointed contrast.

The designation of this building is generally consistent with Section 8: "Placemaking (Urban Design and Heritage)" and Section 21: "Neighbourhood Directions" of the Official Community Plan (OCP, 2012), the North Park Neighbourhood Directions, the North Park Neighbourhood Plan (1996) and the Victoria Heritage Thematic Framework.

The Heritage Advisory Panel (HAPL) reviewed the application at its October 8, 2019 meeting. HAPL recommended approval of the designation and the heritage alteration permit, with consideration of changes including an increased upper storey setback of 4 metres from Pandora Avenue, conservation of portions of the building not covered by the new construction and conservation of interior features. The applicant has increased the proposed setback in accordance with HAPL's recommendation and will be salvaging trim and furnishings from existing units. Conservation of a whole unit is not feasible due to the presence of hazardous materials that must be removed as part of this project. The Advisory Design Panel (ADP) reviewed the Heritage Alteration Permit Application at their meeting on October 9, 2019, and recommended approval with some revisions. The applicant has revised the design in response to the most significant comments.

BACKGROUND

Description of Proposal

The applications propose 103 units of purpose-built rental housing and ground floor commercial uses within a development comprised of the renovated Parkway Apartments Building with a four-storey addition and a new four-storey building at 1518 Cook Street. The applicant has submitted a rezoning application to permit the increased density, height and reduced parking requirements, a Heritage Alteration Permit Application to authorize alterations to the heritage building, and a Heritage Designation Application to ensure the long-term protection of the Parkway Apartments Building.

The proposal includes the following major design components:

- construction of a new four-storey building on 1518 Cook Street with a 2.6 metre wide pedestrian walkway between the south sidewall and the conserved north sidewall of the Parkway Apartments Building
- construction of a four-storey addition to the Parkway Apartments Building set back 13.3 metres from the east elevation facing Cook Street, 4 metres from the south elevation facing Pandora Avenue, and 3.3 metres from the west elevation facing the adjacent property
- comprehensive rehabilitation and restoration of the Parkway Apartments Building ground floor glazing, transom windows and bulkheads based on the original architectural plans for the building
- restoration of the second-storey windows and parapet of the Parkway Apartments Building
- creation of a residential courtyard on the interior of the site accessed by a walkway from Cook Street between the conserved heritage building and the new four-storey building
- provision of 154 long-term bicycle parking spaces and 18 short-term bicycle parking spaces
- provision of 44 underground parking spaces.

The following data table compares the proposal with the existing CA-1 Zone, Pandora Avenue Special Commercial District. An "L" used before a number refers to the level of the building to which the measurement applies. An asterisk is used to identify where the proposal is less stringent than the existing zone. A double asterisk is used to identify where the existing building is legal non-conforming.

Zoning Criteria	Proposal	Zone Standard (CA-1 Zone)
Site area (m²) - minimum	2879	n/a
Density (Floor Space Ratio) - maximum	2.92:1*	2:1
Total floor area (m ²) - maximum	8412.30*	5758
Height (m) - maximum	20.22*	15.50
Storeys - maximum	6	n/a
Site coverage (%) - maximum	70	n/a
Open site space (%) - minimum	22	n/a
Setbacks (m) - minimum		
Street setback (Pandora Ave south)	0* (existing & L1-2) / 3.97 (proposed L3-6)	3
Street setback (Cook St east)	0* (existing & L1-2) / 3.08 (proposed L3-4) / 13.13 (proposed L5-6)	3
Side (north)	6.18 (proposed L1-4) / 7.60 (proposed L5-6)	0 or 3
Side (west)	0* (existing & L1-2) / 2.96* (proposed L3-4) / 3.33 (proposed L5-6)	0 or 3
Vehicle parking - minimum		
Residential	33*	66
Commercial	5*	17
Visitor	3*	10
Bicycle parking stalls - minimum		
Residential - long-term	154	127
Residential - short-term	18	10
Commercial - long-term	6	6
Commercial - short-term	8	8

Committee of the Whole Report Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

November 29, 2019

Description of Historic Place

A full description of the historic place is included in the attached Conservation Plan. The Parkway Apartments Building is significant for its association with the Edwardian-era development of Victoria and for its unique commercial architectural style by architect William Ridgway Wilson. The building was constructed during a pre WWI real estate boom and featured ground-floor commercial uses with residential uses above. William Ridgway Wilson designed many significant buildings in the city, including Gyppeswyk, now part of the Art Gallery of Greater Victoria (1889), St. John the Divine Anglican Church (1912), and the Victoria Drill Hall, now the Bay Street Armoury (1913-1915). One of the earliest tenants of the building was the Wellburn's Market on the ground floor, which still occupies the building today. Character-defining elements of the building are paraphrased below:

- location
- siting
- mix of uses
- commercial form, scale and massing and L-shaped plan
- masonry construction details, including red brick in a common bond on the rear and side elevations and the white glazed brick used on the main façades
- Edwardian era design features including its: commercial and residential design with fullheight storefront on the ground floor; brick piers extending from grade to parapet delineating storefront bays; decorative pressed metal cornices at the storefront and roof levels; regular arrangement of fenestration on the upper floor; flat parapet punctuated by raised portions which align with brick piers on Cook Street and Pandora Avenue façades
- original windows including: multi light wood storefront transoms spanning each storefront bay of the Pandora Avenue and Cook Street façades; single assembly hung wood frame and sash windows with parged brick sills on rear façade; single and double assembly hung wooden-sash windows, oriel windows with hung wood frame and sash windows on either side of a fixed multi-light wood frame and sash windows on the second storey of the Pandora Avenue and Cook Street façades; half-moon leaded glass window with wood frame on Cook Street façade; three panel wood doors with wood transom windows on rear façade.

Community Consultation

Consistent with the *Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variance Applications*, the applicant has consulted the North Park CALUC at a Community Meeting held on March 20, 2019. The meeting minutes, dated March 20, 2019, are attached to this report.

ANALYSIS

The following sections provide a summary of the application's consistency with the relevant City policies, regulations and policies.

Official Community Plan

The proposed alterations outlined in the application are consistent with the OCP and advance the following policies:

8.6 Conserve and enhance the heritage value, character and special features of areas, districts, streetscapes, cultural landscapes and individual properties throughout the city.

- 8.11 Determine the heritage value of areas, districts, streetscapes, cultural landscape and individual properties using the Victoria Heritage Thematic Framework as identified in Figure 12.
- 8.43 Encourage high quality architecture, landscape and urban design to enhance the visual identity and appearance of the City
- 8.49 Continue to support new additions that conserve and enhance heritage property, as consistent with the National Standards and Guidelines for the Conservation of Historic Places in Canada.
- 8.50 Encourage new development to avoid the demolition of heritage property, or one or more of its façades.
- 8.51 Continue to give consideration to tools available under legislation to protect or conserve heritage property including, but not limited to: heritage designation bylaws.

The development preserves and enhances the landmark qualities of the Parkway Apartments Building through significant façade improvements, the strategic positioning of new construction and high quality new architecture that does not compete for attention with the heritage building. The project includes major façade improvements to the Parkway Apartments Building, including the restoration of missing transom windows, re-introduction of ground storey retail glazing across the entire façade and re-animation of the partially vacant ground floor with new commercial uses. Details of the new building and addition respond directly to the heritage building through a matching colour palette, matching horizontal window dimensions and chamfered window edges. The inverted semi-hexagonal shape of the windows on the front elevation of the new building. The new building is also setback over 3 metres further from the street than the heritage building, which exposes its sidewall and the front wall of the building to pedestrians. Designation of the building furthers the City's objective of ensuring the long-term conservation of heritage property through heritage designation.

Downtown Core Area Plan

The development conserves and restores the significant physical features of the heritageregistered building and the overall design conserves its heritage value as a landmark in the neighbourhood. This reflects the DCAP's vision of a balance between sensitive new development and heritage conservation.

The DCAP includes the following relevant objectives for heritage conservation in the downtown:

- 1. Retain, protect and improve real property with aesthetic, historic, scientific, cultural, social or spiritual value and heritage character as a benefit to the public.
- 2. Development and heritage conservation are balanced through sensitive new infill and property additions that respond to the heritage value and character of Downtown Core Area Districts.

The DCAP contains the following relevant policies for the conservation of heritage properties and districts in the downtown:

- 7.3. Conserve heritage values of the Downtown Core Area and its character-defining elements, such as individual buildings, collections of buildings, streetscapes, structures and features.
- 7.18. Support new development that conserves and enhances the form, character and features of heritage property and areas, where controlled and regulated in the Downtown Core Area.
- 7.22. Encourage new development to avoid the demolition of a protected heritage property, or one or more of its facades, where the exterior alterations are assessed to significantly damage the heritage value of the property or an area, and where facade retention is feasible in conjunction with other policies for Downtown Core Area Districts in this Plan.

The development balances new development and heritage conservation through a sensitive property addition set back over 13 metres from the heritage building's Cook Street elevation and 4 metres from the Pandora Avenue elevation. The new building north of the heritage building is strategically sited to preserve views of the heritage building approaching south along Cook Street. The new development conserves the form of the building from many vantage points and the simplified detailing and colour scheme does not compete for attention with it. As discussed above, the development conserves the main façades of the building, a sidewall, a substantial amount of the interior structure and includes significant and meaningful enhancements to the heritage character of the building through the restoration of the main façades.

Advisory Design Guidelines for Buildings, Signs and Awnings

The Advisory Design Guidelines for Buildings, Signs and Awnings (2006) states that the overall design of new signage and awnings should enhance the architecture of the building, respond to its significant features, be simple and not busy and include complimentary colours. The applicant has proposed retractable fabric canopies along the ground floor of the building between the storefront and transom, which would reveal the transom window for the first time in decades. Signage could be applied directly to the canopy rather than the building. Historically, the building featured retractable canopies that could expose the transom when not in use. Currently the building features non-retractable, yellow canopies across the entire frontage that cover the transom window, which has been mostly boarded over.

The guidelines advise that new construction should complement any flanking heritage building and consider detailing, a comprehensive design approach and appropriate street relationship. The guidelines suggest that a contemporary solution can be quite acceptable in this context provided it is sympathetic. In staff's opinion, the combination of setbacks, cladding, colour scheme and window pattern and detailing are sympathetic to the Parkway Apartments Building.

Standards and Guidelines for the Conservation of Historic Places in Canada

The proposal is consistent with the *Standards and Guidelines for the Conservation of Historic Places in Canada* (the Standards and Guidelines). The applicant proposes to preserve and retain virtually all intact character-defining elements on the primary elevations, construct a compatible addition to the heritage building and provide a new storefront that replicates the proportions of the original and reinstates missing entrances and glazing. The applicant also proposes to restore the wood transom window across the whole frontage. The conservation

approach is primarily rehabilitation; however, it also includes a significant amount of preservation and restoration. Rehabilitation is defined in the Standards and Guidelines as the sensitive adaptation of an historic place for a continuing or compatible contemporary use while protecting its heritage value.

The proposed new construction meets Standard 11 of the Standards and Guidelines, which applies to rehabilitation projects. Standard 11 states that any new additions should conserve heritage value and character-defining elements, while being physically and visually compatible with, subordinate to and distinguishable from the historic place. The position of the addition over the heritage building with its substantial setback from Cook Street and Pandora Avenue conserve the form, scale and massing of the Parkway Apartments Building, preserving its prominence at the corner of Pandora Avenue and Cook Street from many vantage points. The addition is subordinate to the historic building through its colour palette, design details and significant setbacks. The modern, simplified details of the addition make it clearly distinguishable. The inverted bays on the new building and the matching horizontal widths of windows is a clear reference to the historic building.

Statement of Significance

A Statement of Significance describing the historic place, outlining its heritage value and identifying its character-defining elements can be found on page 7 of the attached Conservation Plan.

Resource Impacts

Heritage designation of 1050-1058 Pandora Avenue and 1508-1516 Cook Street will enable the property owner to apply for heritage grants from the Victoria Civic Heritage Trust and for a tax incentive from City Council to assist with the cost of seismic upgrading.

Heritage Advisory Panel

The application was reviewed by the Heritage Advisory Panel (HAPL) at its October 8, 2019 meeting. The minutes are attached. HAPL provided the following recommendation for Council's consideration:

That the Heritage Advisory Panel recommend that Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the *Local Government Act*, as a Municipal Heritage Site.

That the Heritage Advisory Panel recommend that Council approve Heritage Alteration Permit with Variances Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street with the following changes:

- a) Setback from Pandora Avenue be increased to a minimum of at least 4m so that the separation is clearly visible
- b) Conserve the portion of the old building that will not be covered by the new building
- c) Consider retention of interior features where feasible, preferably in situ or relocated within the development.

The applicant increased the setback of the addition to the Pandora Avenue elevation to 4 metres in response. Conservation of the structure of the building not covered by the addition is not possible due to the location of the underground parking garage. The building does

contain original finishes including wainscoting and built in furniture. The applicant explored conservation of a full unit; however, the hazardous materials removal strategy requires extensive interior renovations. As an alternative, the applicant intends to salvage and reuse safe interior components within the renovated building.

Advisory Design Panel

The Advisory Design Panel (ADP) reviewed the Heritage Alteration Permit Application at their meeting on October 9, 2019. The minutes are attached. They provided the following recommendation for Council's consideration:

That the Advisory Design Panel recommend to Council that Heritage Alteration Permit with Variances Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street be approved with the following changes:

- increase the building setback facing Pandora Avenue to 4m from the street
- · revise the second floor units that face the mews to improve liveability
- reconsider the windowless interior dens and bedrooms
- resolve the proposed materials
- consider adding usable roof spaces
- consider revising the articulation of the four-storey building's façade facing Franklin Green Park, and consider the addition of balconies or Juliets
- reconsider the width of the alleyway (mews) to increase accessibility.

In response to ADP's recommendations above, the applicant made the following changes:

- increased the building setback facing Pandora Avenue to 4m from the street
- re-oriented windows to allow for more daylight penetration
- added a west-facing roof deck on the fifth storey for residents in the building
- added Juliet balconies on the west elevation overlooking Franklin Green Park
- removed planters and short-term bicycle parking stalls from the mews and relocated to the residential courtyard.
- resolved exterior materials

CONCLUSIONS

The development conserves a substantial amount of the original building, includes significant façade enhancements, and is thoughtfully detailed and positioned relative to the heritage building to achieve a compatible visual relationship. The applications are consistent with the *Official Community Plan* and *Downtown Core Area Plan* which both support new development that enhances heritage property. The applications are consistent with the *Standards and Guidelines for the Conservation of Historic Places in Canada* and are particularly successful in meeting the requirements that a new addition be compatible, distinguishable and subordinate. The proposed designation is for a neighbourhood landmark in North Park featuring unique materials and an exceptional design by a notable historic architect. In staff's opinion, the designation and the heritage alteration permit are both worthy of Council's approval.

ALTERNATE MOTION

Option 1

That Council decline Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

Respectfully submitted,

Na lato Areta +

John O'Reilly, Senior Heritage Planner Development Services Division Andrea Hudson, Acting Director Sustainable Planning and Community Development Department

Report accepted and recommended by the City Manager:

List of Attachments

- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans dated/date stamped November 22, 2019
- Attachment D: Letter from applicant to Mayor and Council dated October 30, 2019
- Attachment E: Community Association Land Use Committee Comments dated March 20, 2019
- Attachment F: Parking Study prepared by WATT Consulting dated October 29, 2019
- Attachment G: Letter from MODO dated October 28, 2019
- Attachment H: Letter from applicant regarding TDM measures dated October 30, 2019
- Attachment I: Tenant Assistance Plan
- Attachment J: Conservation Plan, dated July 2019
- Attachment K: Photographs
- Attachment L: Minutes of the Heritage Advisory Panel, October 8, 2019
- Attachment M: Minutes of the Advisory Design Panel, October 9, 2019.

2.2 Heritage Alteration Permit with Variance Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

The City is considering a Heritage Alteration Permit with Variance Application to retain 50% of the existing heritage-registered building and construct a new four- and six-storey mixeduse addition consisting of ground floor commercial uses and residential above. The applicant is proposing to heritage-designate the existing building.

Applicant meeting attendees:

MICHAEL GREEN	MGA MICHAEL GREEN ARCHITECTURE INC
MARIE-CLAIRE BLIGH	MGA MICHAEL GREEN ARCHITECTURE INC
JESSICA GIBSON	DISTRICT PROPERTIES

Leanne Taylor provided the Panel with a brief introduction of the application and the areas that Council is seeking advice on, including the following:

- the relationship between the heritage building and new addition
- the application of building materials
- the parapet height
- any other aspects of the proposal on which ADP chooses to comment.

Michael Green and Marie-Claire Bligh provided the Panel with a detailed presentation of the site and context of the proposal.

The Panel asked the following questions of clarification:

- was more of a reveal between the heritage building and the new addition considered?
 - a variety of approaches were considered, but the proposal feels the cleanest, most appropriate solution
 - o the true view line and pedestrian experience were paramount
 - the simplicity of the proposed design is its strength
- why do no balconies face the park?
 - o Juliet balconies face the park to relate to the Cook Street façade
 - the four-storey portion was deliberately simplified
- are no balconies proposed on the four-storey building?
 - o correct
- is the new building's roof a green roof?
 - no; the sedum roof is only on the heritage building roof
- was a different use considered for a more public/private transition onto Franklin Green, for more eyes on the street and park?
 - other uses were considered early on, but they presented considerable challenges
 - the community feedback has shown desire for 24hr activation, which is not readily satisfied by a commercial component
- is the connection to Franklin Green accessible?
 - yes, pedestrians would descend the vehicle ramp to the garage level then ascend to the park level
 - \circ the ramp is very gentle and the site is accessible throughout
- how are rooms labelled as dens regulated by the City?
 - Leanne Taylor noted that the City does not regulate buildings' interior layouts

- what relation is there between the number of units and number of required vehicle parking stalls?
 - Leanne Taylor clarified that the application proposes a significant parking variance, and that the OCP does support parking variances for applications which include heritage conservation and preservation
- are parking requirements tied to the number of bedrooms?
 - o no
- is the heritage building restricted in how much additional weight it can carry?
 - the heritage building will require seismic upgrading regardless of its existing structure
 - the proposal will not put a new load onto the roof
- what is the rationale for the building entry location?
 - earlier iterations proposed the new addition closer to Cook Street; however, the response from the heritage community was to push the addition as far back as possible and to save as much as possible of the heritage building
 - with four public faces to the building, many factors are considered in selecting an entry point; the proposed entry is at a logical mid-point
 - o the entry location creates an interesting space with a café component
- are the buried units on the second level the best solution?
 - there are challenges with the depth of the building coupled with heritage retention
- portions of the mews are 2.9m wide; what is the proposed use in this location and was additional accessibility considered?
 - the mews will be fully accessible and open during the daytime, and gated at night only for residents' use
 - o the existing brick wall will be rehabilitated
 - does the brick wall need to be preserved as a blank wall?
 - this was desired from a heritage standpoint
- will all the units be rental?
 - o yes, they will be secured as rental.

Panel members discussed:

- appreciation for the restoration of the heritage building
- need to resolve the relation between the proposed additions and the heritage building
- support for an increased building setback along Pandora Avenue
- the proposal would benefit from an additional 2 storeys facing Pandora Avenue for a more interesting articulation of building massing
- the four-storey portion facing Franklin Green is very simple, with a big-city feeling
- appreciation for the inset windows relating to the existing heritage windows
- opportunity for balconies or outdoor space on the four-storey building
- appreciation for the six-storey building's articulation and balconies
- concern for the liveability of the two second floor units facing the mews and for the many units with closets as bedrooms
- concern with the interior angles created by the proposed balconies, which may limit the useable interior space
- appreciation for the proposed sedum roof
- opportunity to add a green roof component to the top roof as well to improve views from adjacent buildings and to help conceal the rooftop mechanical equipment
- missed opportunity for a common amenity space for residents on the stepped roofs

- need to fully resolve the materiality; opportunity for an additional level of materiality
- appreciation for the proposal's minimal design
- desire for a richer material on the lower building to lend a more solid appearance
- CPTED concerns with the narrow laneway and with the recessed entries along Pandora Avenue
- the need for the laneway to remain clear of clutter from planter boxes, seating, etc.
- need to resolve the building's northern façade facing Franklin Green
- appreciation for the two access points to the park
- need to avoid locking Franklin Green in the middle of the block.

Motion:

It was moved by Jessi-Anne Reeves, seconded by Elizabeth Balderston, that the Advisory Design Panel recommend to Council that Heritage Alteration Permit with Variance Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street be approved with the following changes:

- increase the building setback facing Pandora Avenue to 4m from the street
- revise the 2nd floor units that face the mews to improve liveability
- reconsider the windowless interior dens and bedrooms
- resolve the proposed materials
- consider adding usable roof spaces
- consider revising the articulation of the four-storey building's façade facing Franklin park, and consider the addition of balconies or juliets
- reconsider the width of the alleyway (mews) to increase accessibility.

Carried (5:3)

<u>For</u>: Elizabeth Balderston, Brad Forth, Jason Niles, Jessi-Anne Reeves, Stefan Schulson (Chair)

Opposed: Pamela Madoff, Carl-Jan Rupp, Karen Sander.

3. ADJOURNMENT

The Advisory Design Panel meeting of October 9, 2019 was adjourned at 2:20 pm.

Stefan Schulson, Chair

3. 1050-1058 Pandora Avenue and 1508-1518 Cook Street Heritage Designation Application No. 000188 Heritage Alteration Permit Application with Variances No. 00016

Attendees: Marie-Claire Bligh and Michael Green (Michael Green Architecture), Chelsea Dunk (Donald Luxton & Associates), Jessica Gibson and Michael Nygren (District Group)

John O'Reilly provided a brief introduction. Marie-Claire Bligh, Michael Green and Chelsea Dunk presented.

Panel Questions and Comments

- To confirm, the applicant is requesting an increase in allowable density and floor area? John O'Reilly: Yes, that is part of the rezoning application. The Panel is welcome to comment on how the density translates to built form.
- How much of the façade will be retained? John O'Reilly: The portion of the façade shown on slide 10 (along Cook Street and Pandora Avenue and the sidewall currently facing the parking lot) will be retained and held in place; new construction will be built behind the façade; 50% of the internal structure will be conserved.
- Why is only 50% of the internal structure being conserved? Marie-Claire Bligh: This is due to the cost of seismic upgrading and the parking requirement. The 50% will be used for retail below and residential above.
- Will the Wellburn's sign on the sidewall be retained? Marie-Claire Bligh: The retention of the sign is not ruled out. A lot of repair is needed for the sidewall and the black paint will be removed in keeping with the "lightness" of the new construction. Michael Green: We recognize the significance of the sign to the neighbourhood.
- What type of canopy will be used? Marie-Claire Bligh: The canopy will be retractable, dark grey on the heritage façades on Pandora Avenue and Cook Street and on the café facing Cook Street, with a small area for signage on the vertical front. Heritage guidelines will be followed for the signage.
- The historical reason for recessed entries is so that the door can swing out without interfering with the sidewalk. This also allows for fire exit and more interior floor area. Marie-Claire: The original doors swung in, but the proposed doors will swing out.
- Transom lights are usually vertically, not horizontally, articulated; traditional design usually has a void on the centre, not a solid on the centre. The proposed double windows have a solid on the centre which the applicant may want to reconsider.
- There is not a lot of parking. Is the City okay with that? Leanne Taylor: There is a significant parking variance. The applicant is providing a comprehensive program of transportation demand management measures which will help to offset the shortfall.
- What can be done about the damaged glazed brick as mentioned in the Conservation Plan? Chelsea Dunk: There are masonry techniques that can repair the glazed surface of the bricks. There is some overpainting and general staining and some repointing will be required. Some bricks may have to be replaced with material that is compatible in appearance and brick dimension. The intent is not for the building to look brand new. The aim is to retain much of the original fabric in situ.
- Could the remaining rooftop of the heritage building be a green roof? Marie-Claire Bligh: There will be landscaped cedar roofs on levels 3 and 5 which will be inaccessible to tenants, but accessible for maintenance.
- What elements of the interior structure will be retained? Michael Green: Some residential features will be removed to increase the floor area. However, these features will be reused in more public areas.

- Is it possible to keep one residential unit as is? Marie-Claire Bligh: That will be considered.
- As part of the demolition, could some bricks and windows be saved for future repair or repurposing? Michael Green: Yes, this absolutely could be done for the bricks, but it is tougher to do for the windows due to difficulty in removal, their condition and energy issues.
- What is being heritage designated? John O'Reilly: Heritage designation is for the conserved façades. Pamela Madoff: If the heritage alteration permit with variances application is not approved by Council, the heritage designation would likely not go forward.
- The building is a real gem and deserves heritage designation due in part to its interesting capitals; recessed oriel windows; slightly sloping parapet; and its unique deftness of design. The North Park neighbourhood has very few heritage commercial buildings.
- According to the policies and guidelines for rooftop additions and depending on the depth of the excavation, one to two storey buildings should not have a rooftop addition. City guidelines govern the visibility of additions from the street. The proposed setback from Pandora Avenue is 2.2m, but the City's policies recommend a minimum setback of 4m. The proposed height, floor space and FSR variances are already very generous thus it is reasonable to request a greater setback on Pandora Avenue.
- John O'Reilly: The *Downtown Core Area Plan* allows 5.5:1 density. A setback of 4m is recommended in Old Town, but not in North Park.
- The composition does not highlight or showcase the heritage building, and it is not setback enough from Pandora Avenue. To rectify this, the size of the development could be reduced. The proposal is requesting an almost 50% increase in density.
- Could volume be moved over into the existing parking lot to increase the setback on Pandora Avenue? Leanne Taylor: Staff can explore this idea with the applicant; however, issues regarding the driveway and building separation may arise.
- Why only retain the façade and nothing else? There are benefits in retaining the internal structure, i.e. it can be restored in the future. More than 50% of the heritage building could be saved.
- If the new building is setback from the heritage façade, it will become more subordinate (as per Standard 11).
- The proposed new construction is distinguishable from the old and reads as a backdrop to the existing building. The additions are staggered and uniform. The addition incorporates elements of the heritage building, e.g. window height, oriel windows, etc. The complete separation of the heritage building from the four-storey addition provides balance.

Moved

Seconded

That the Heritage Advisory Panel recommend that Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the Local Government Act, as a Municipal Heritage Site.

Carried (unanimous)

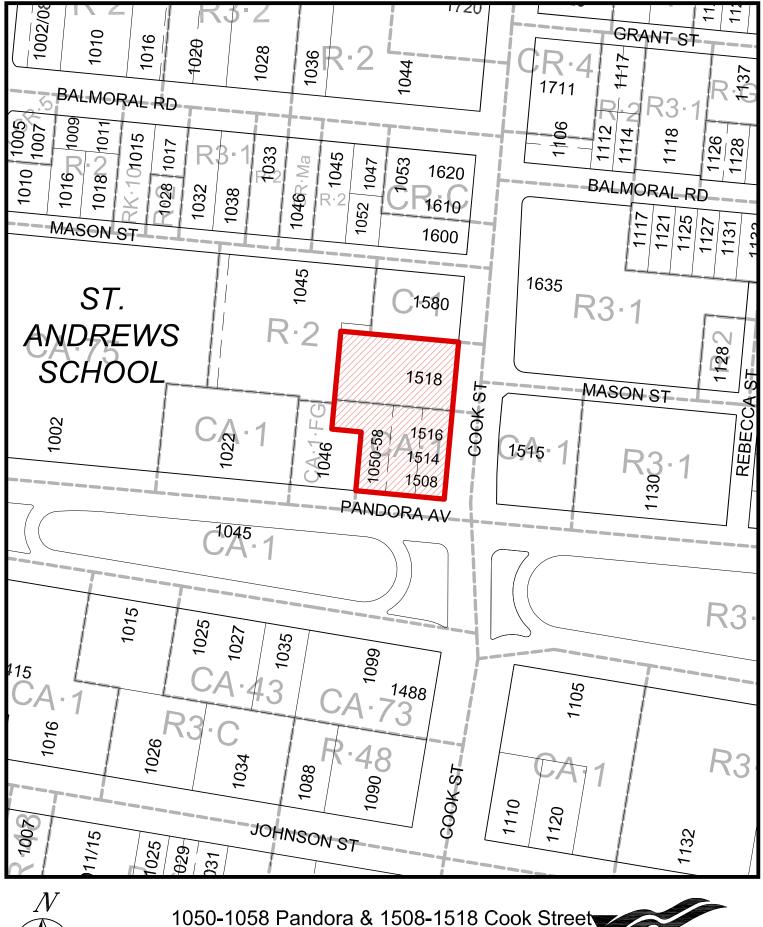
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Seconded

That the Heritage Advisory Panel recommend that Council approve Heritage Alteration Permit with Variances Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street with the following changes:

- a) Setback from Pandora Avenue be increased to a minimum of at least 4m so that the separation is clearly visible
- b) Conserve the portion of the old building that will not be covered by the new building
- c) Consider retention of interior features where feasible, preferably in situ or relocated within the development.

Carried (7 in favour, 1 opposed)



Rezoning No.00695





1050-1058 Pandora & 1508-1518 Cook Street Rezoning No.00695



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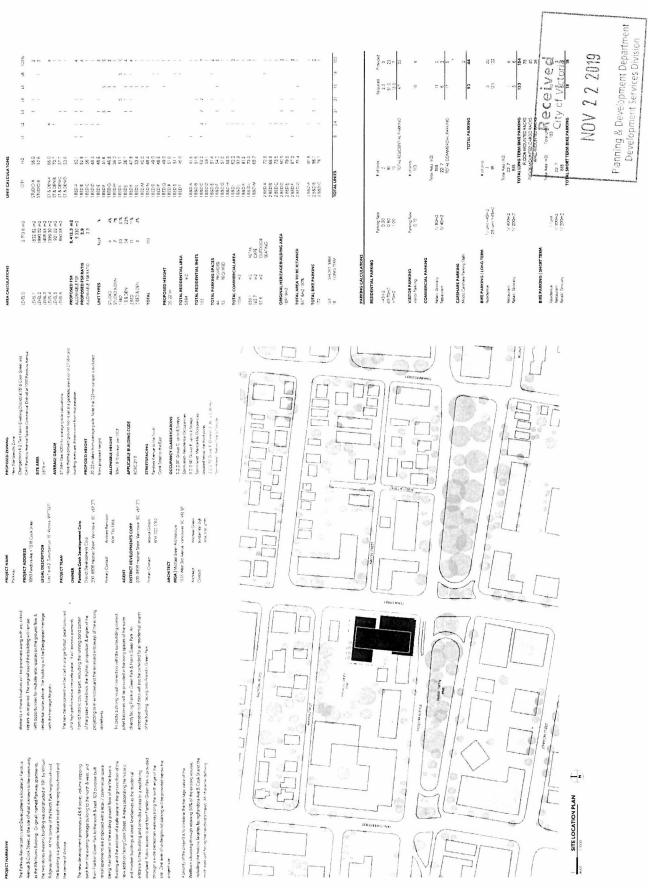
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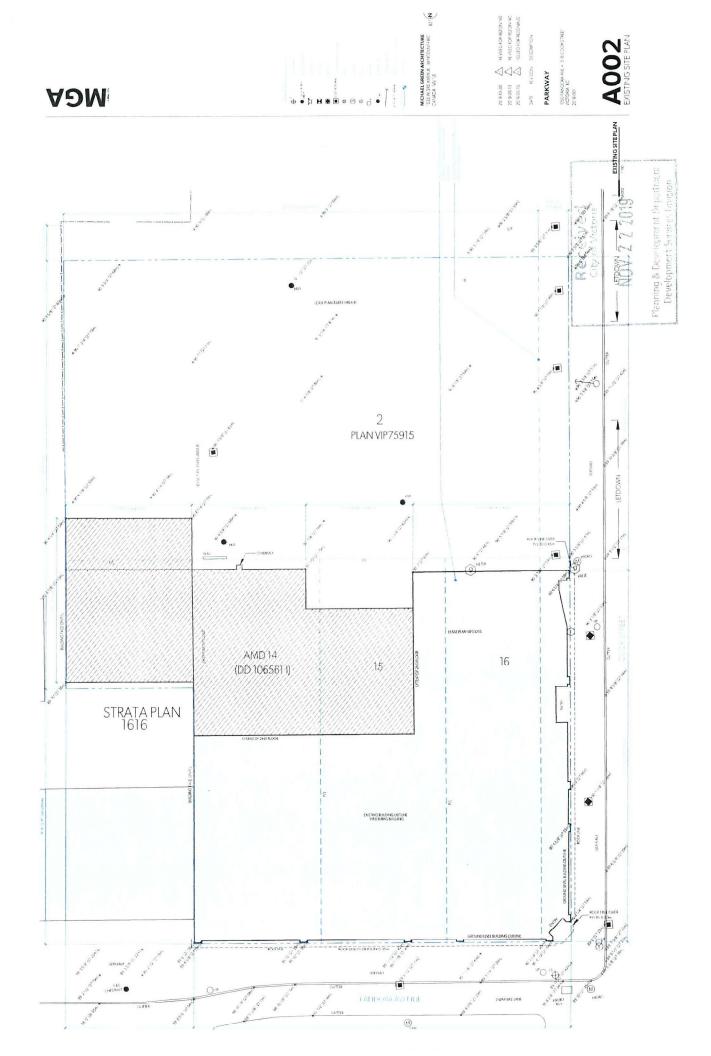


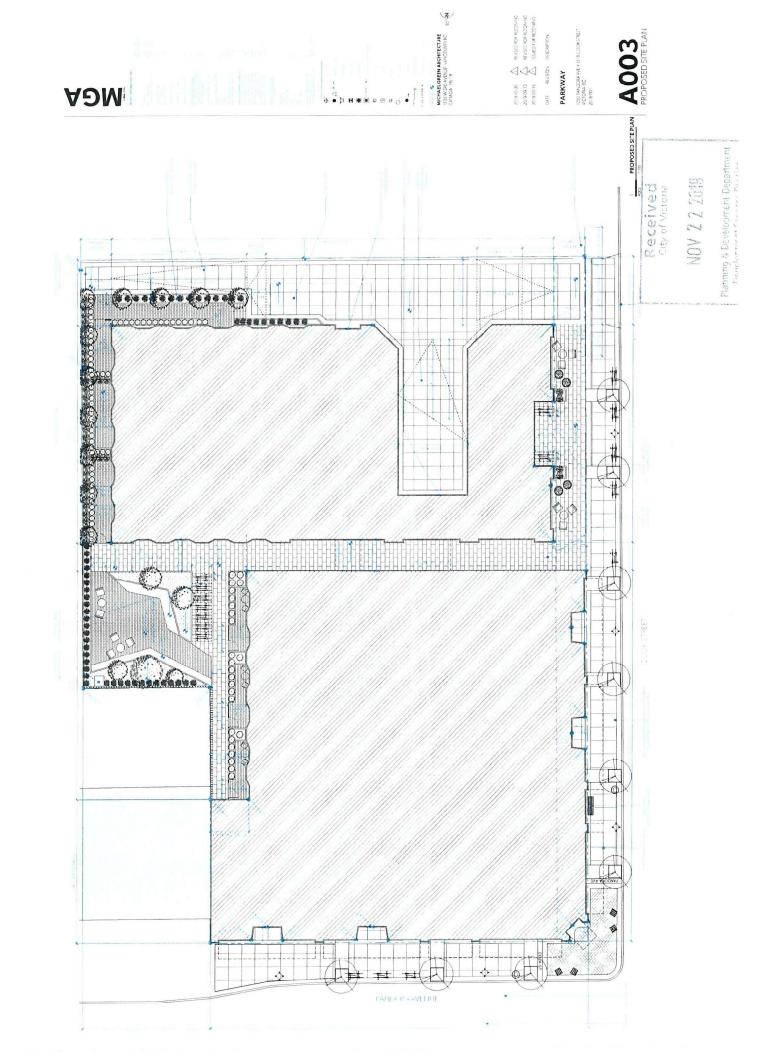
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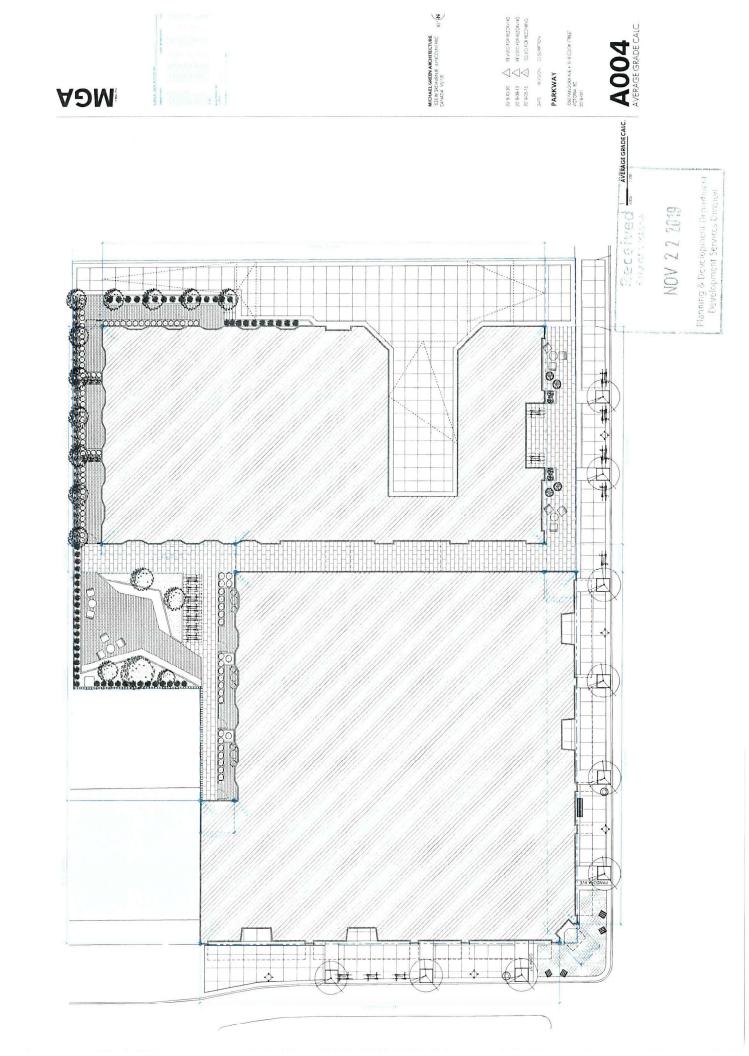
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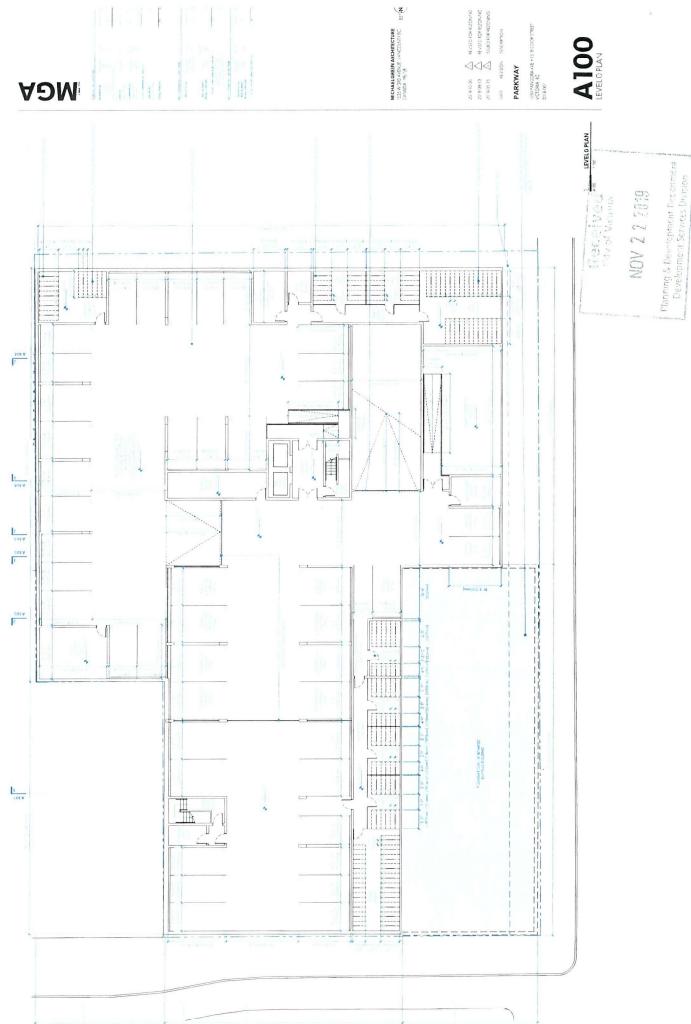
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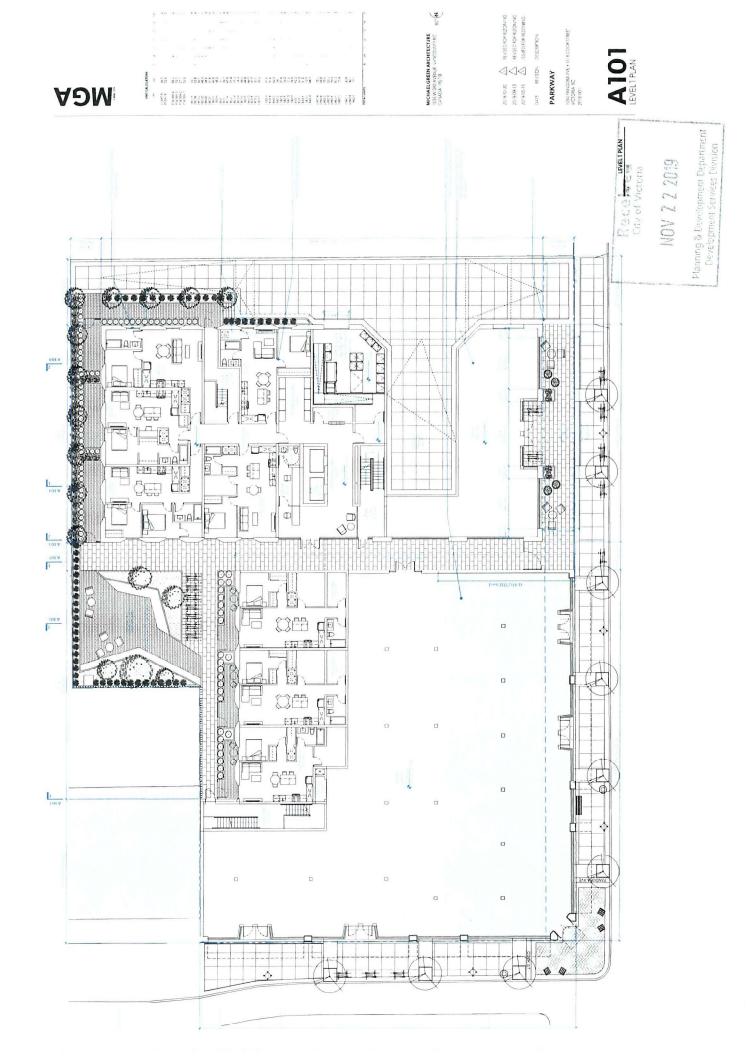


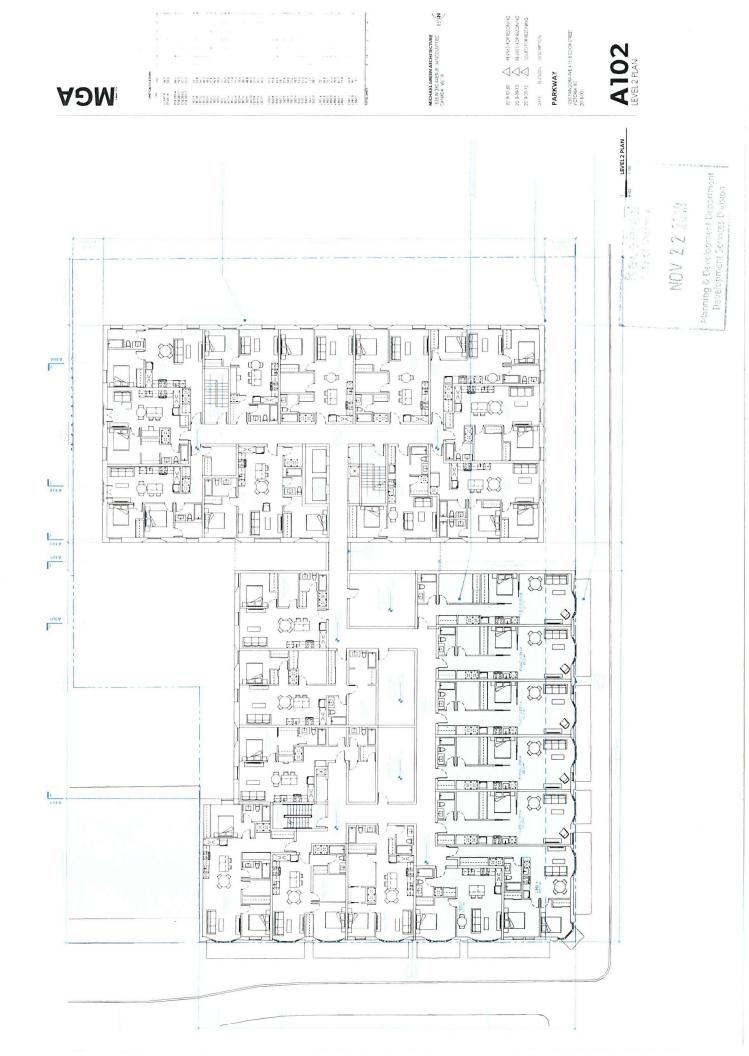


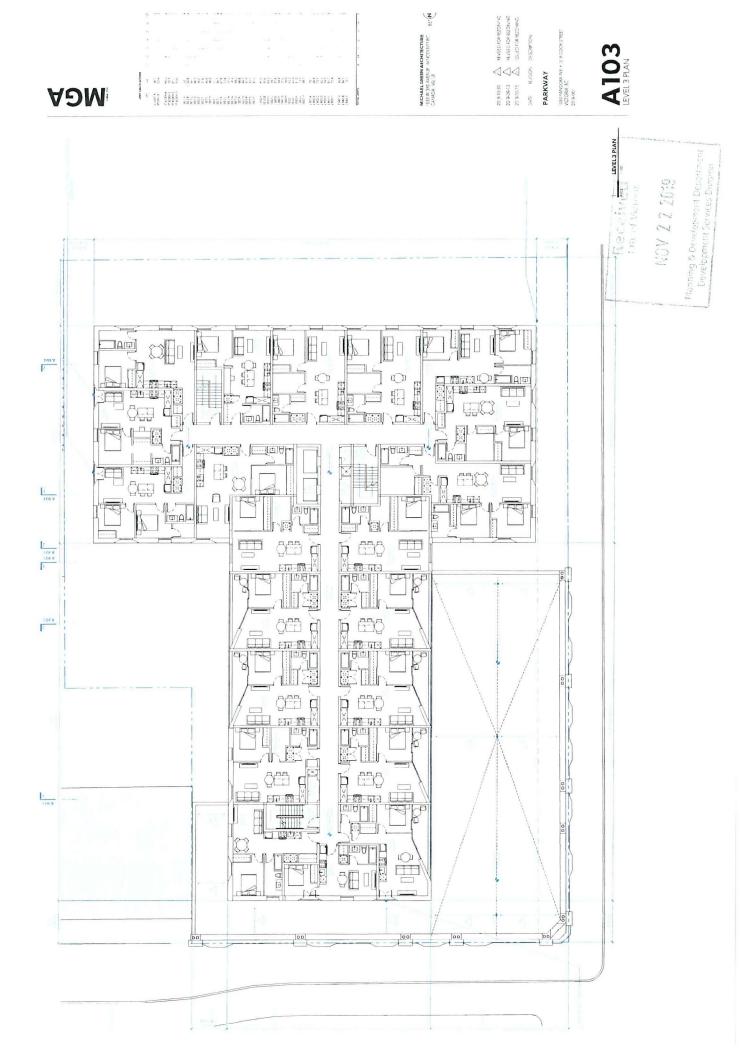


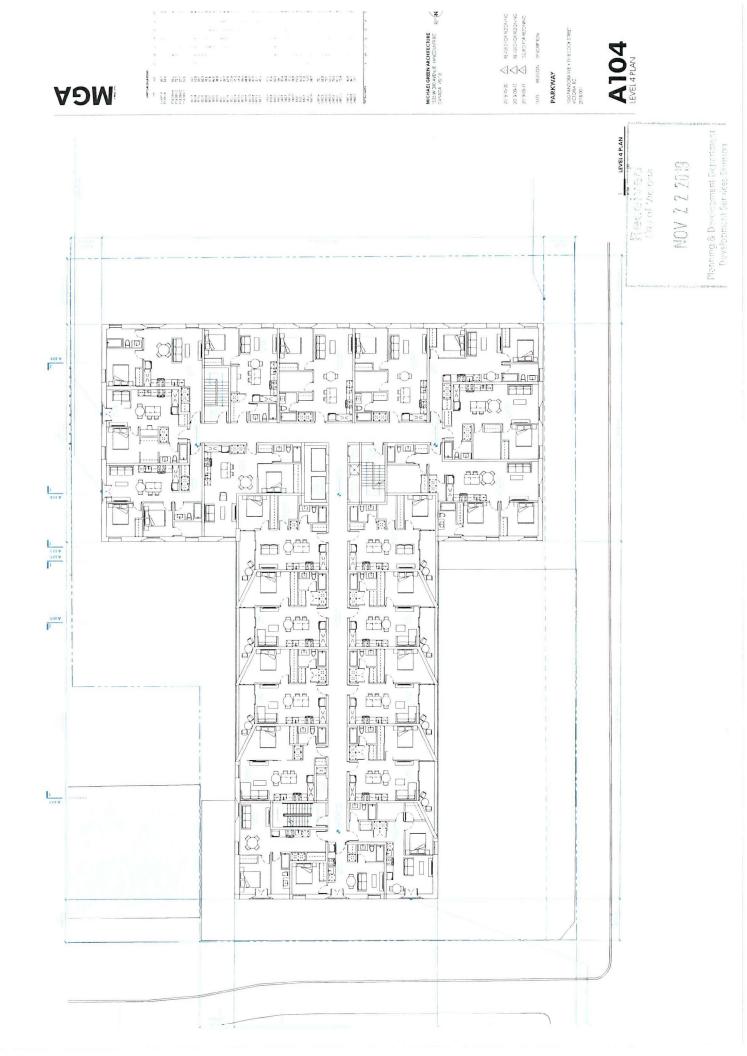


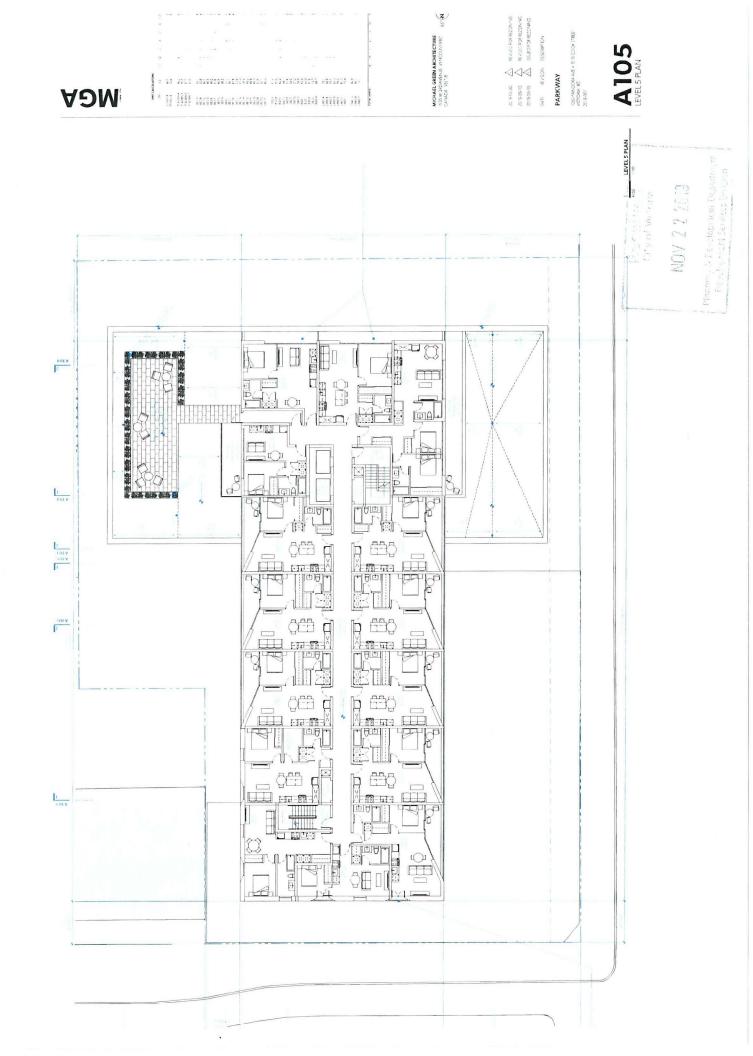
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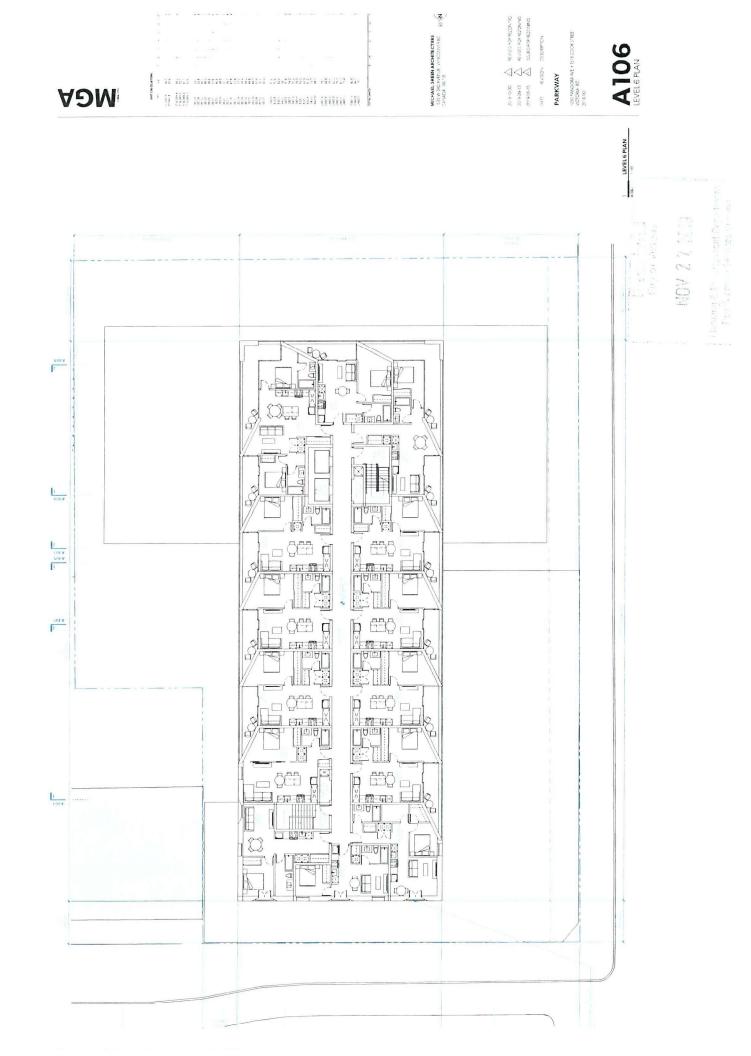


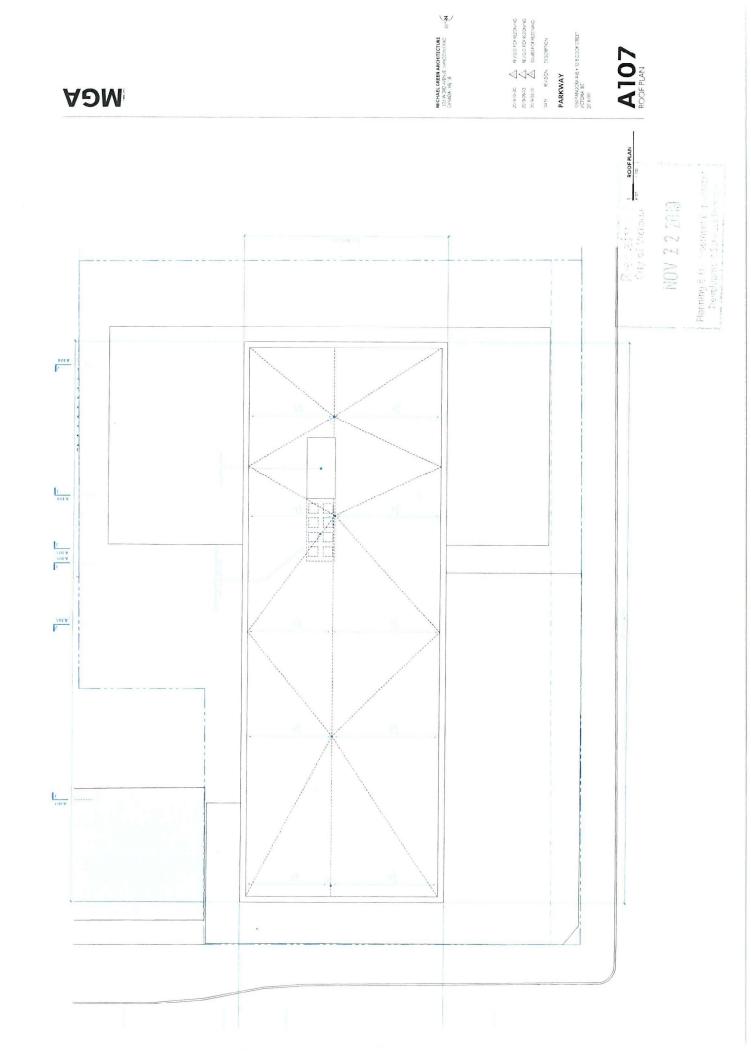
















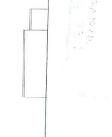
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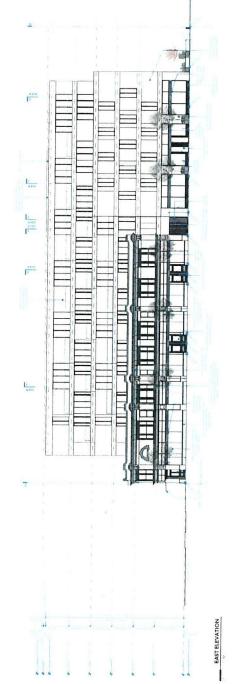
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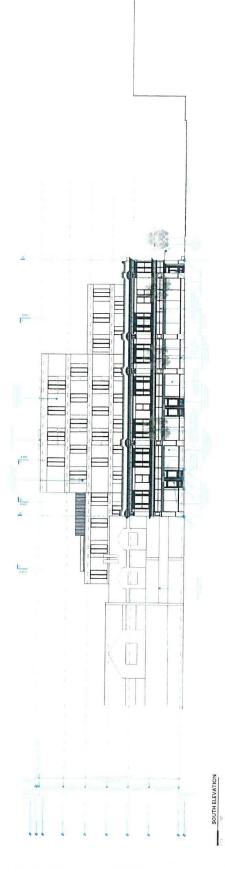
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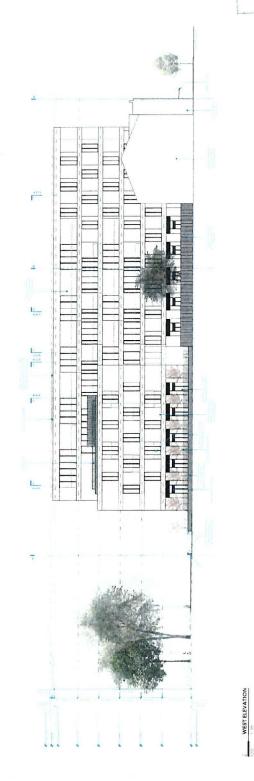
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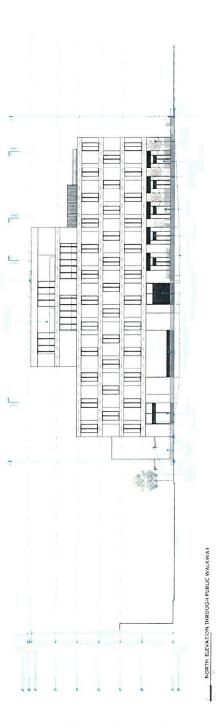
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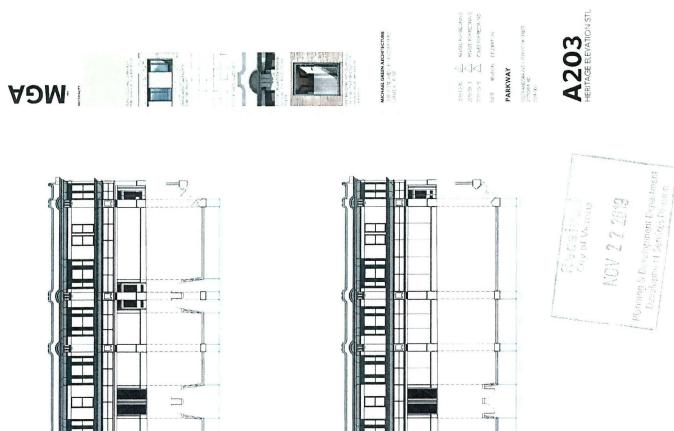
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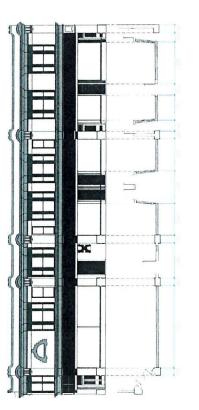


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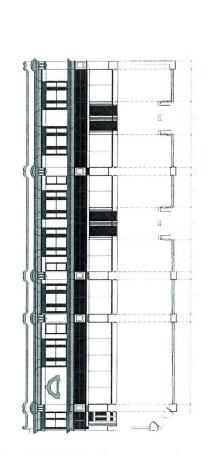
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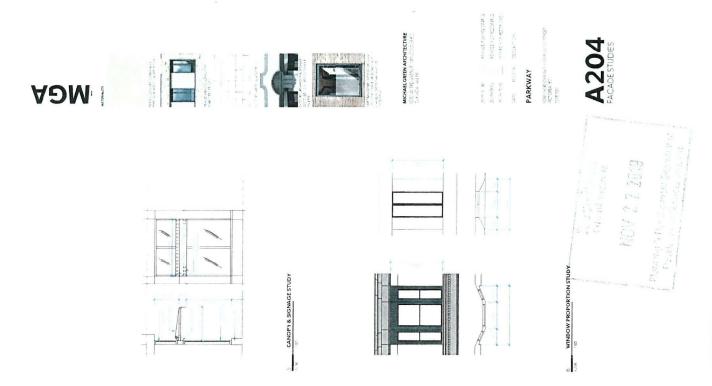
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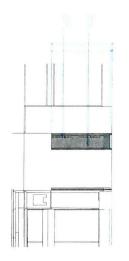
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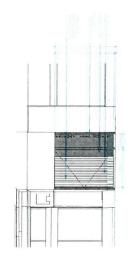
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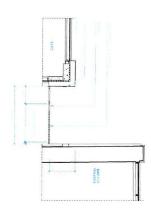








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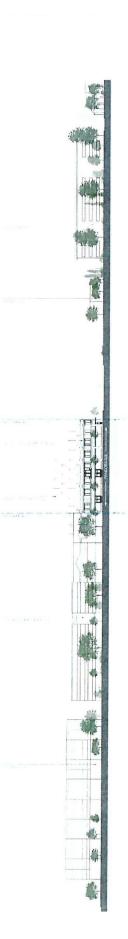


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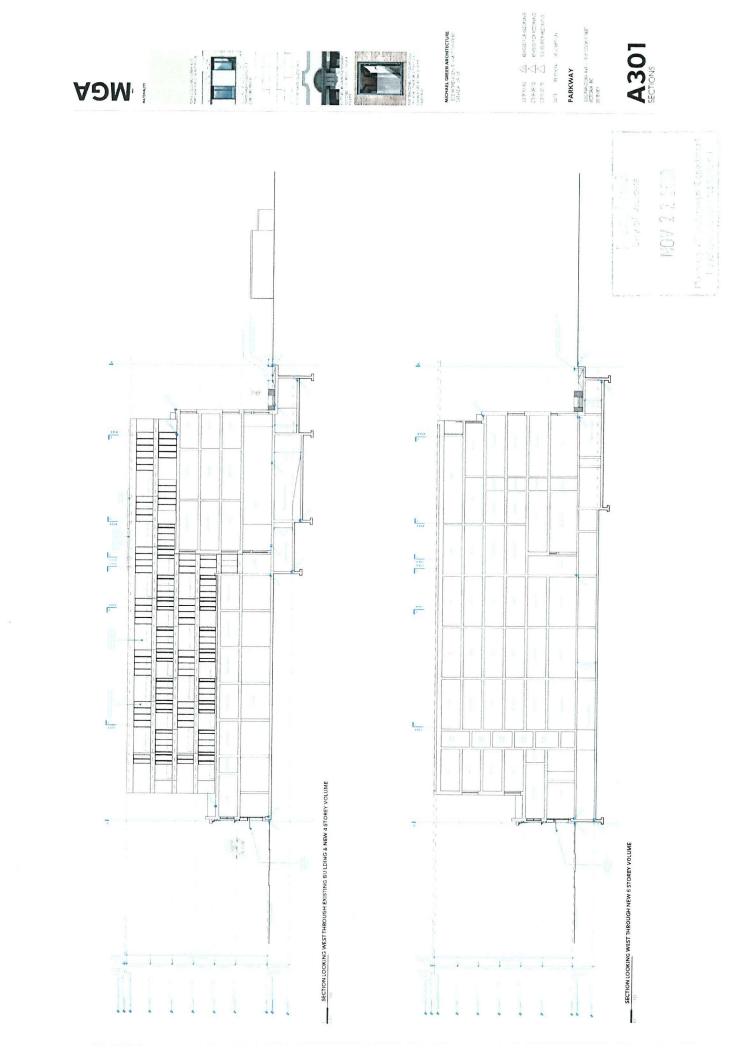


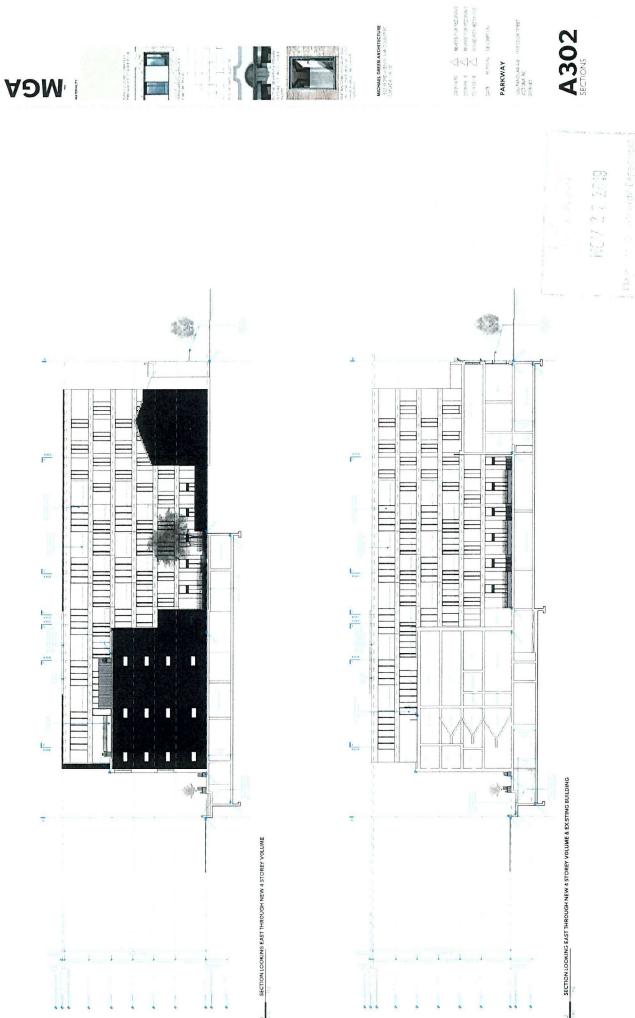


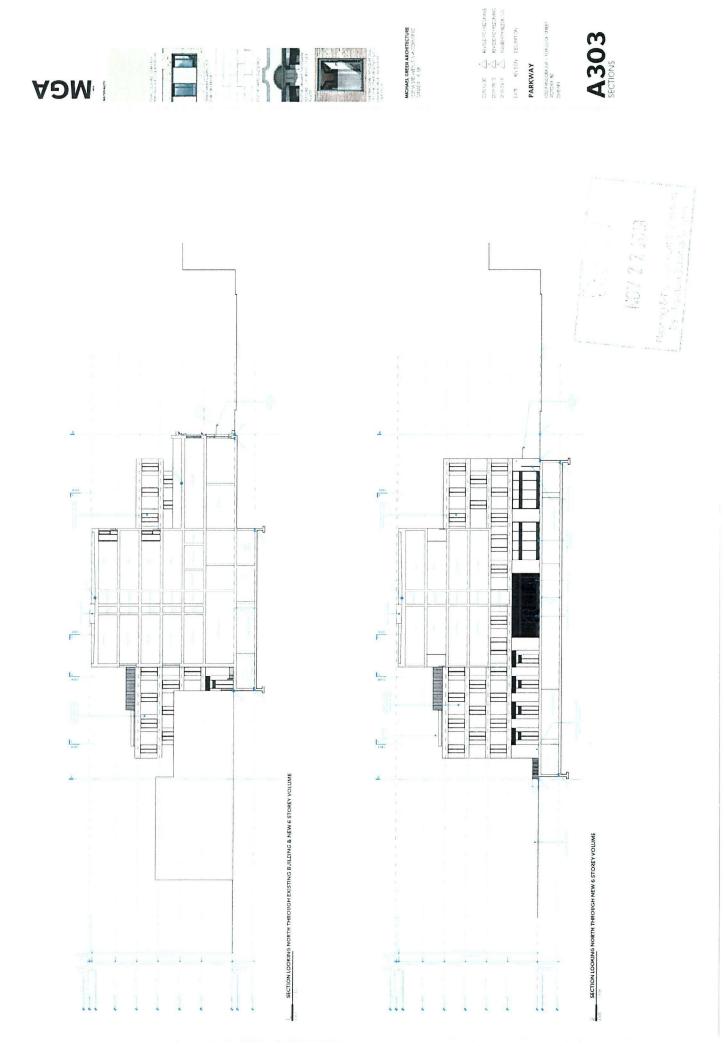
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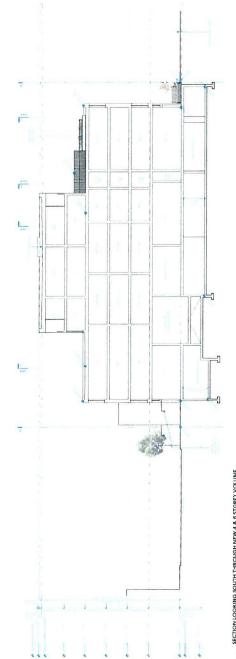








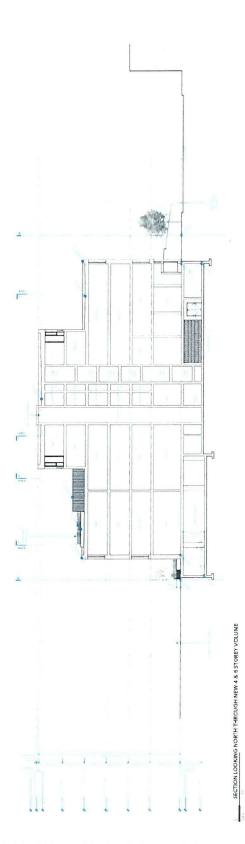




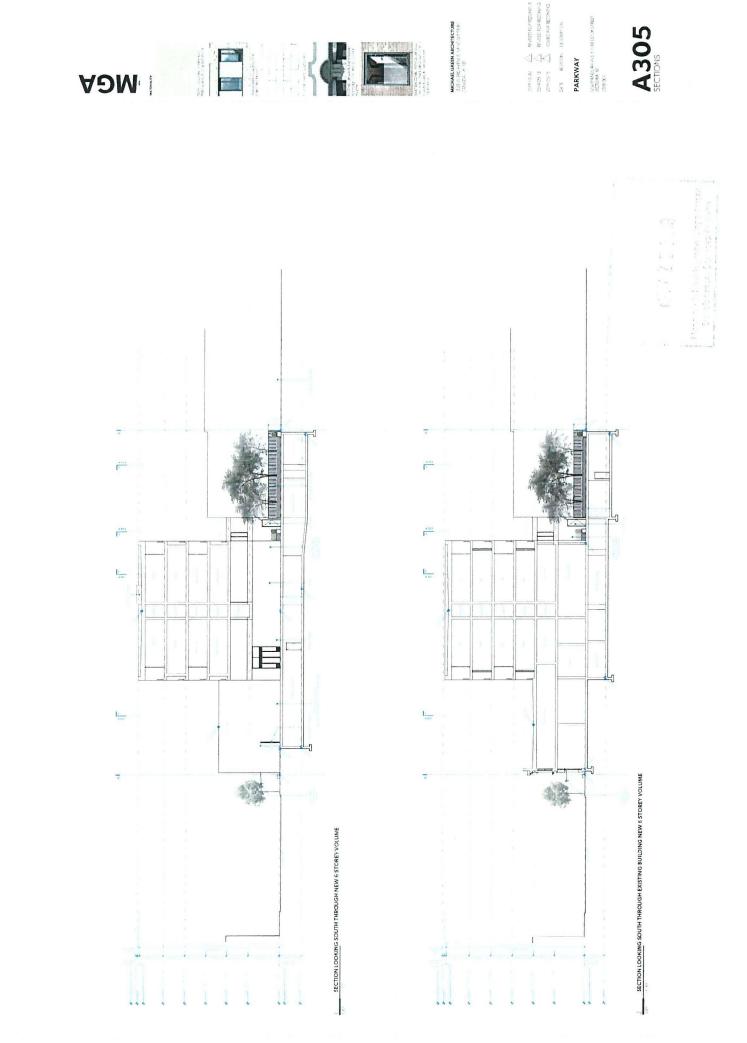
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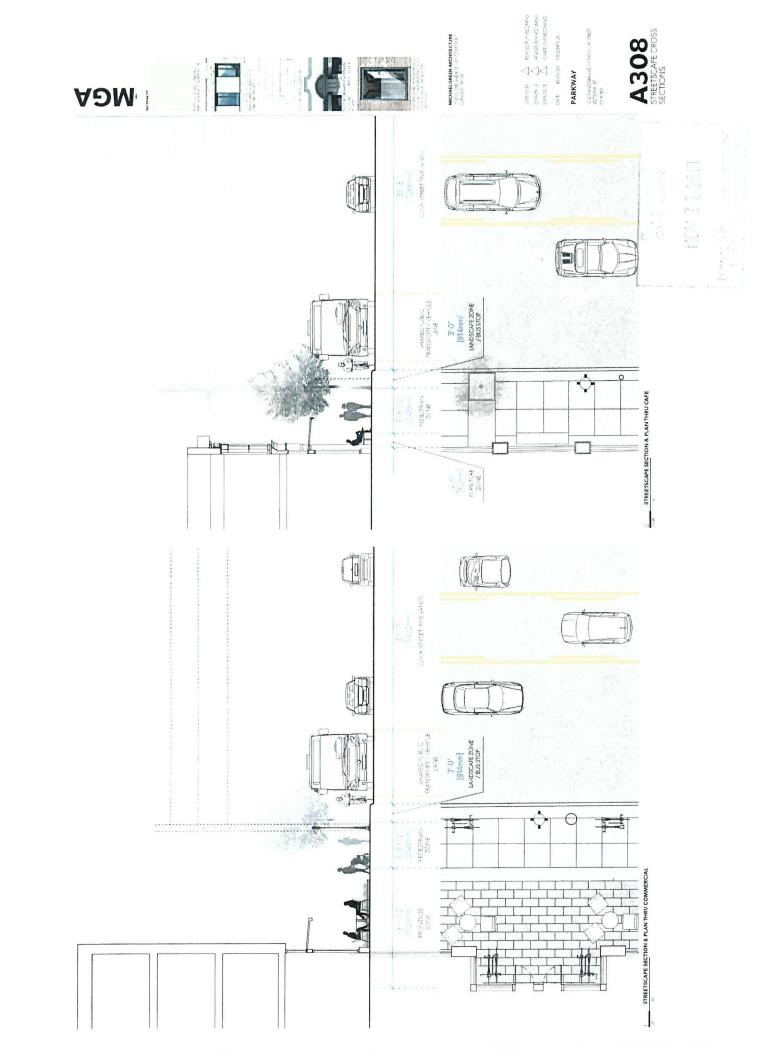
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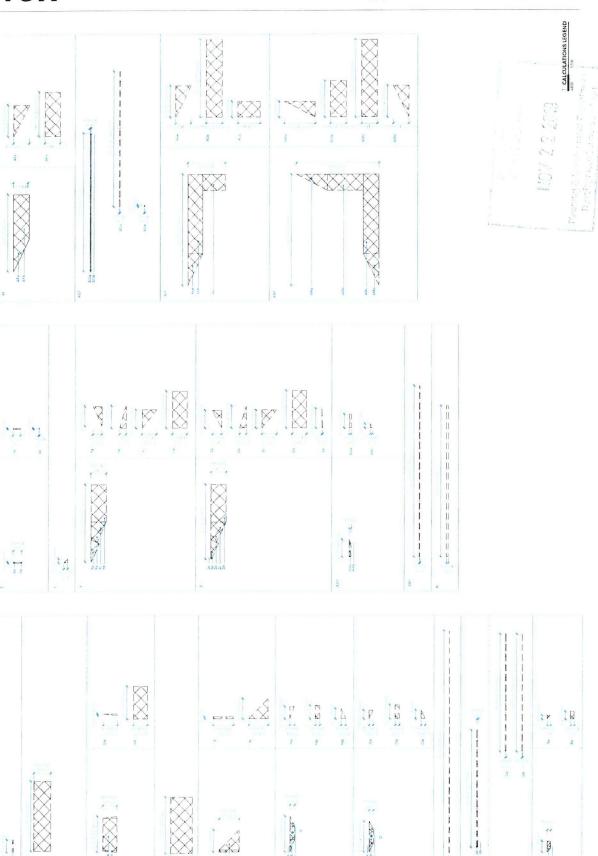


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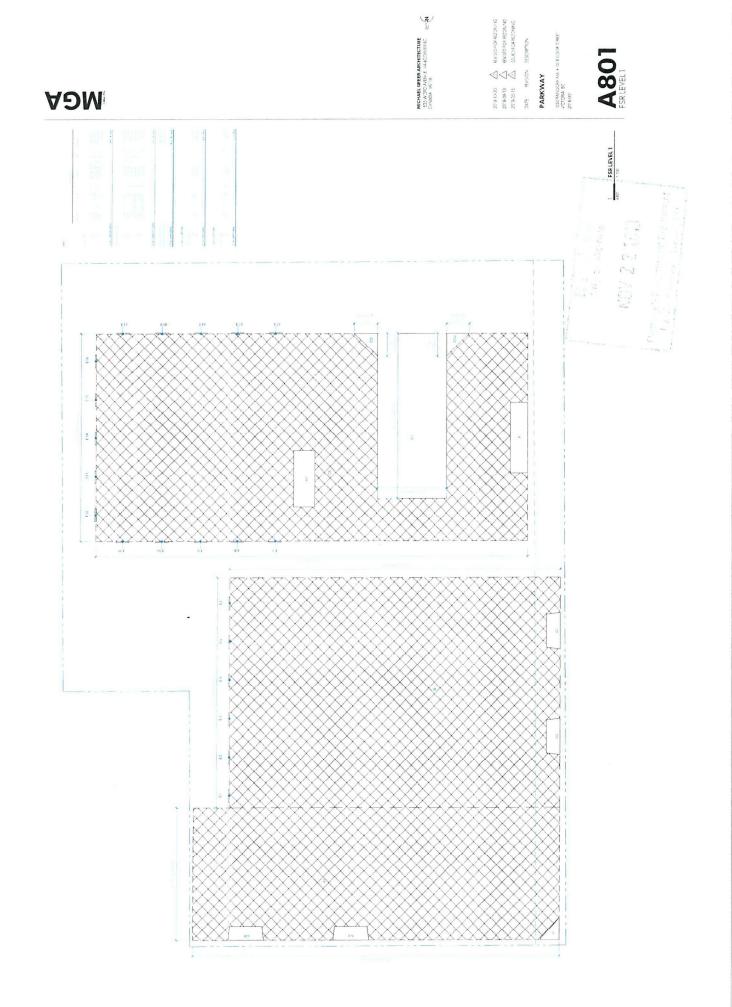
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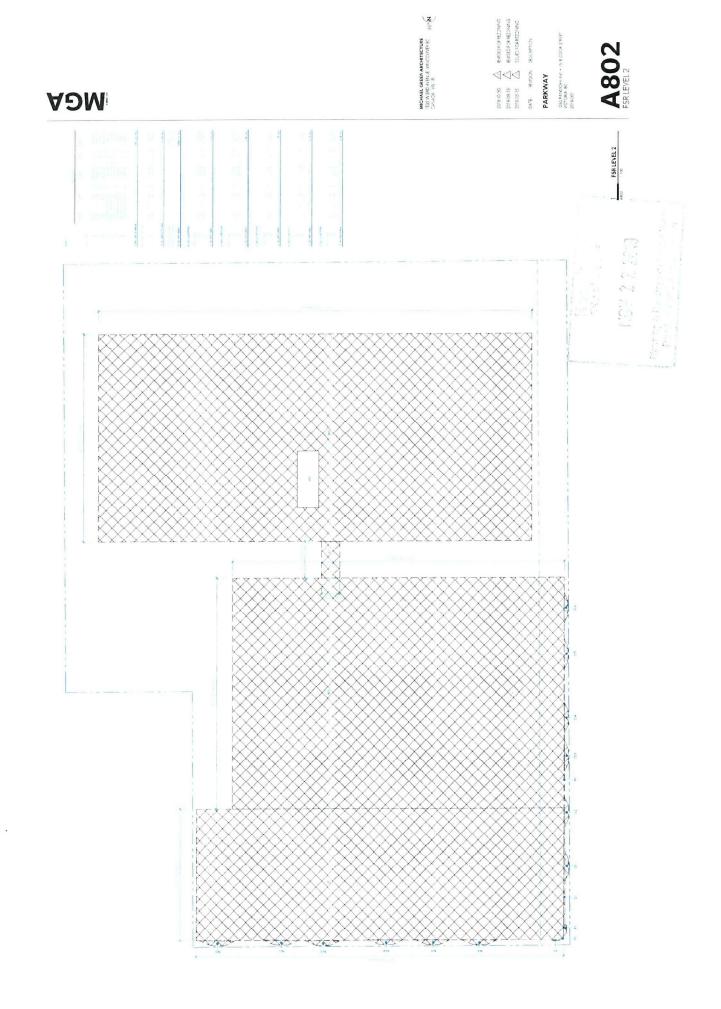
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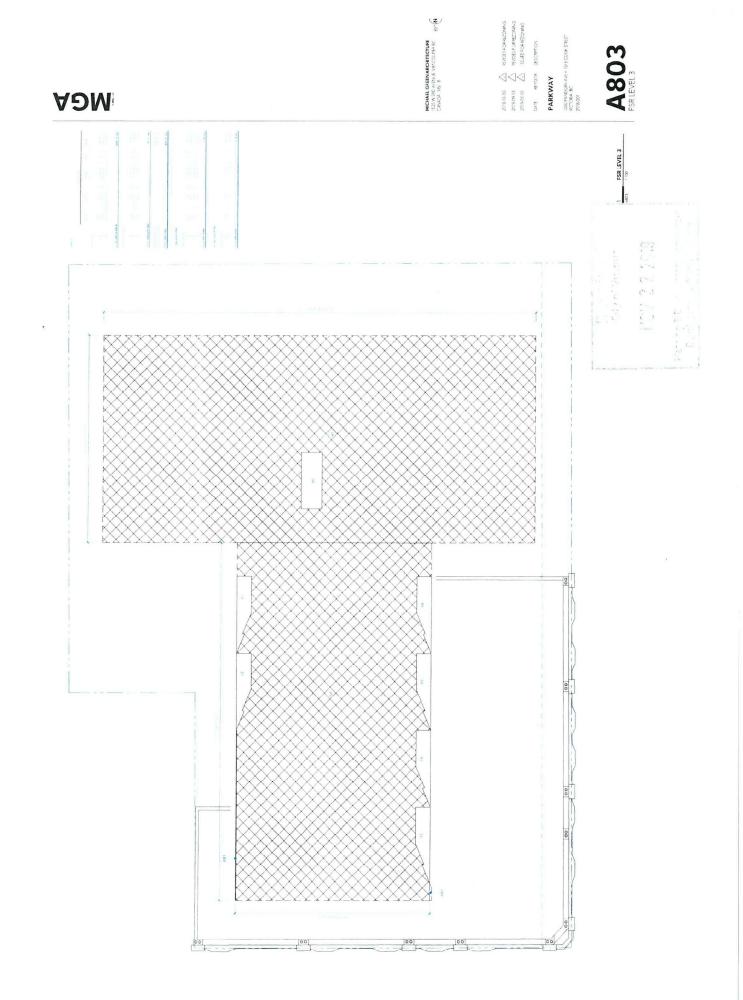
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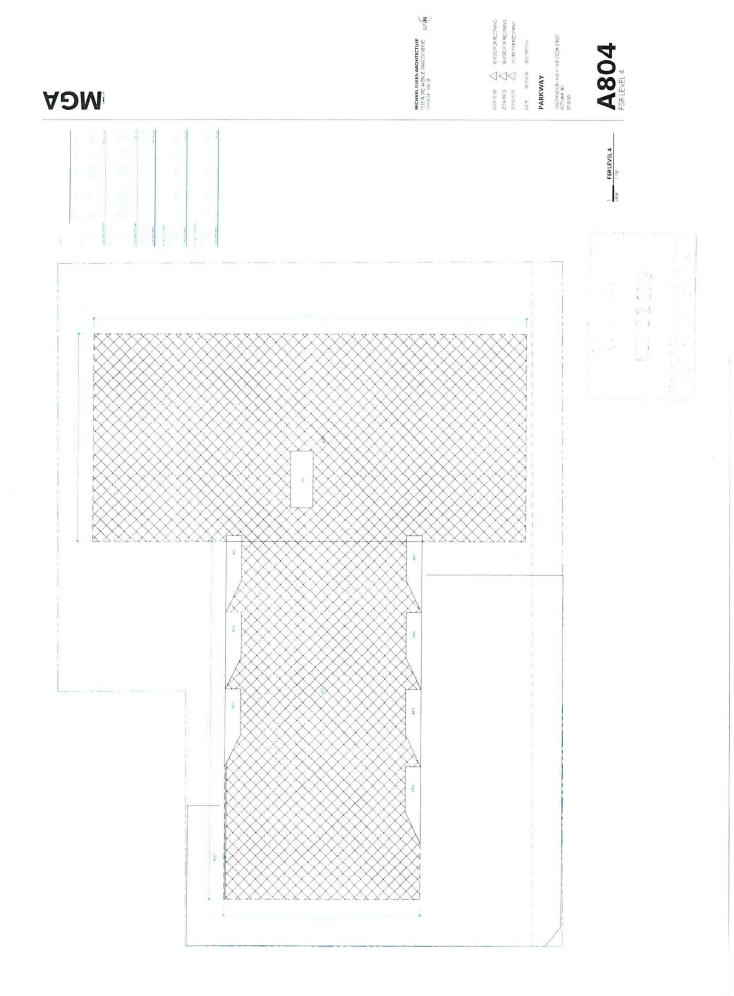


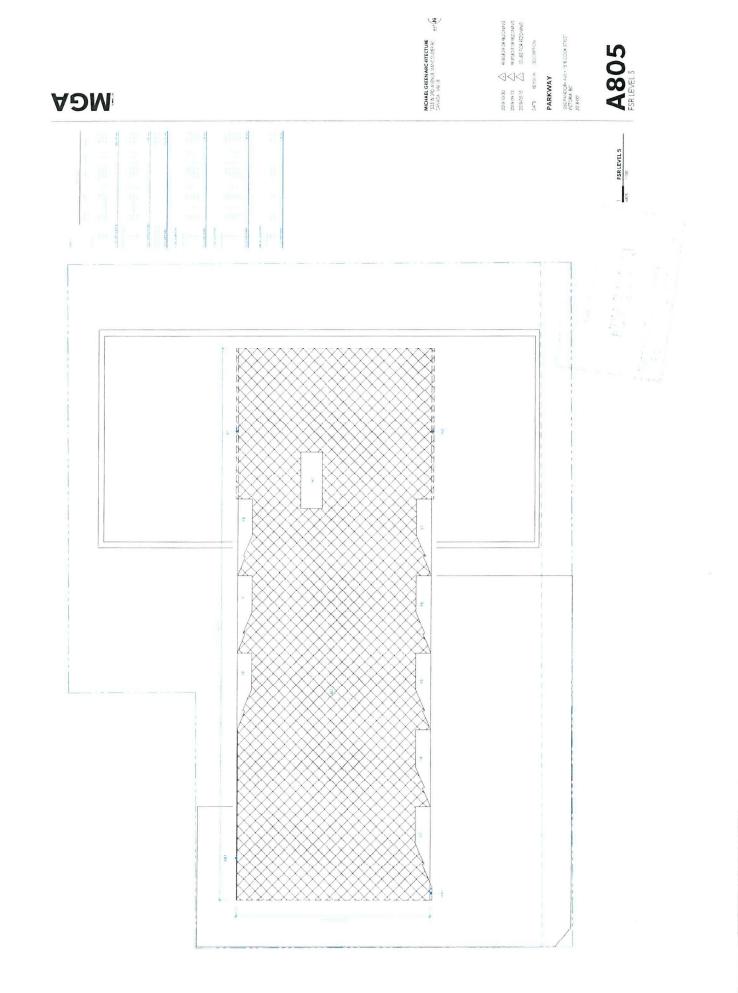
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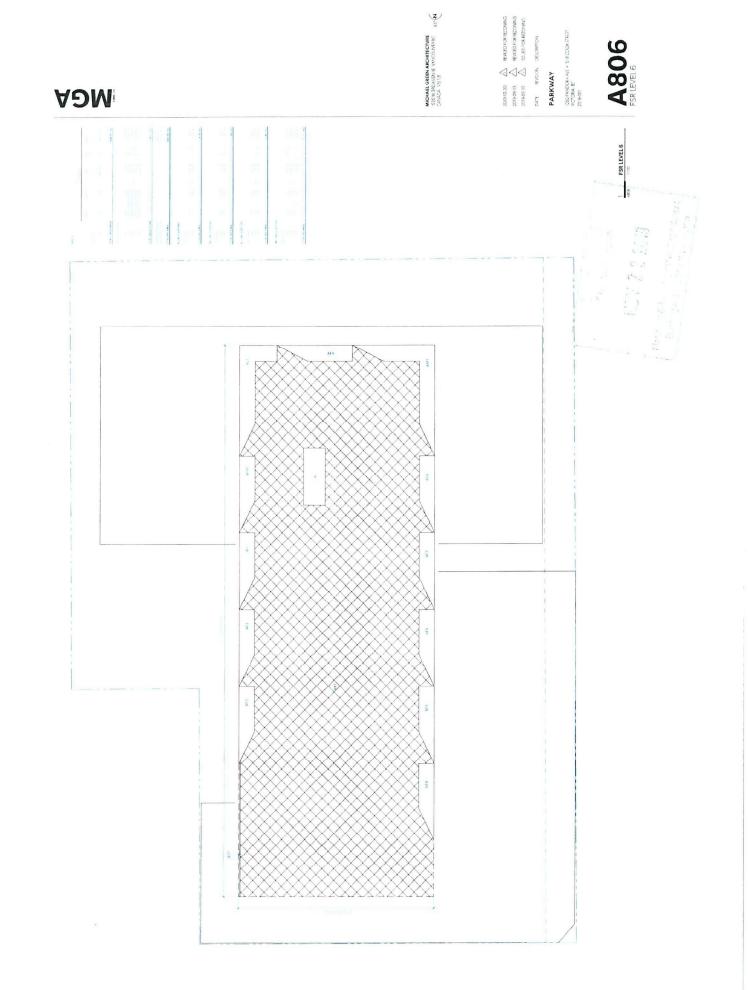








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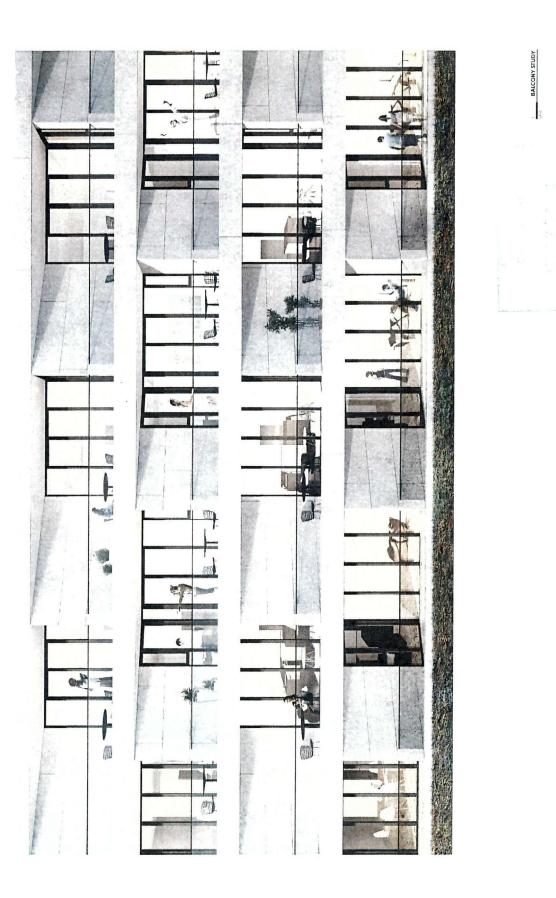






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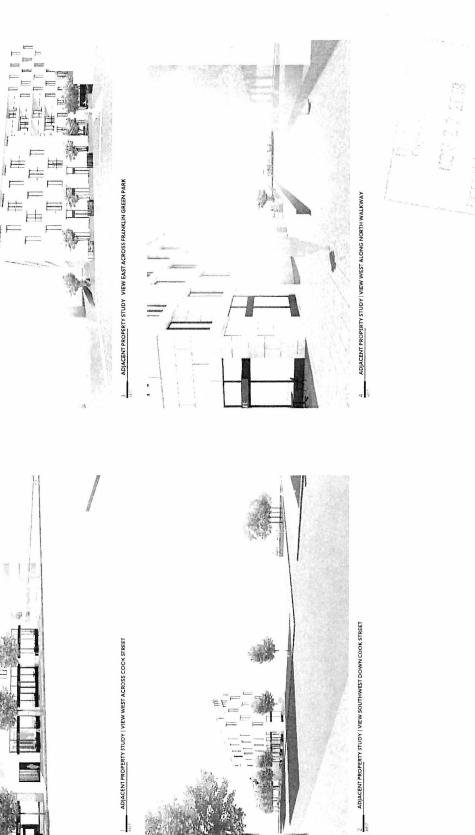
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1050 PANDORA AVE + 1518 COOK STREET VICTORIA BC 2018-001

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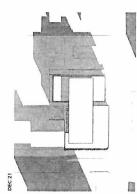
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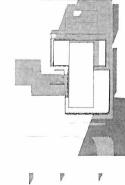




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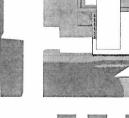
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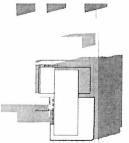


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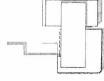






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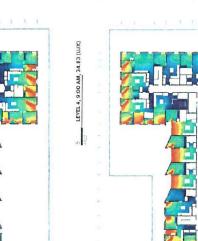
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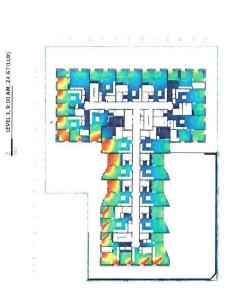


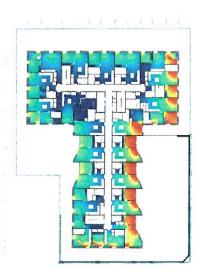
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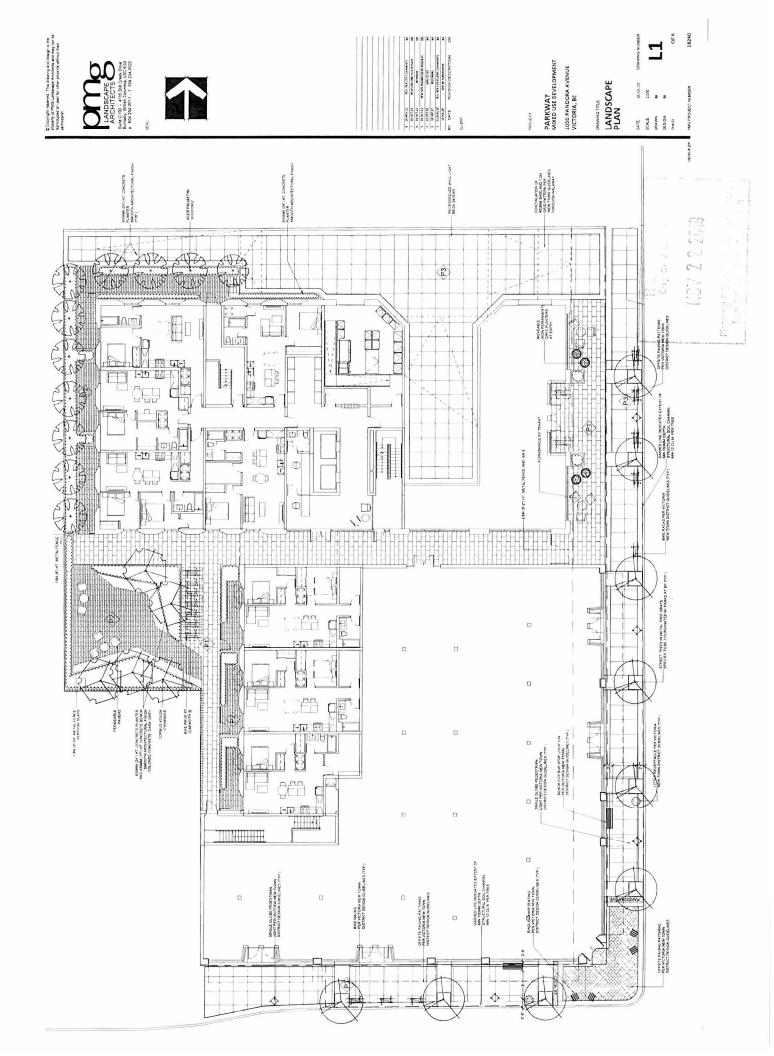
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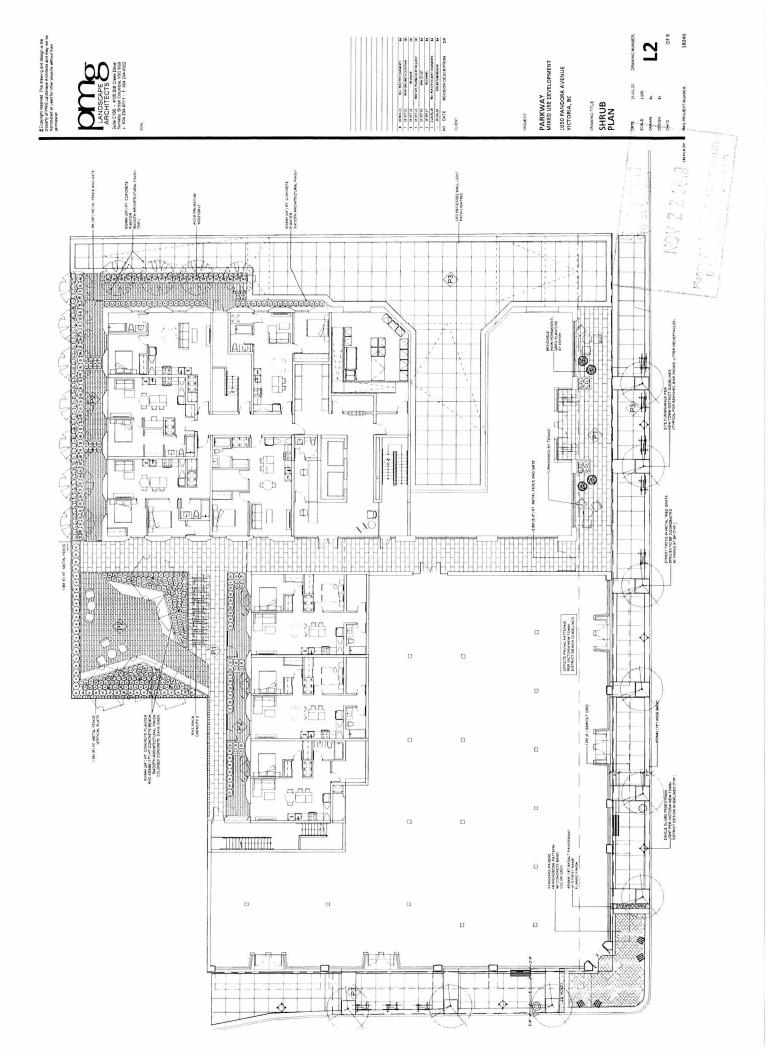
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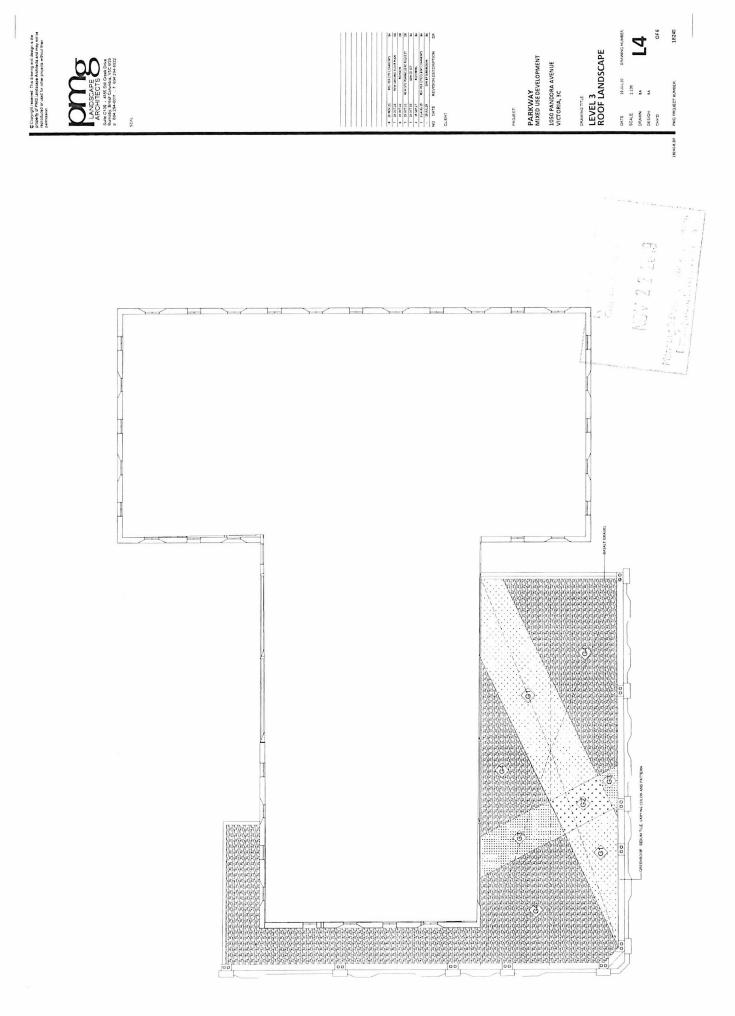
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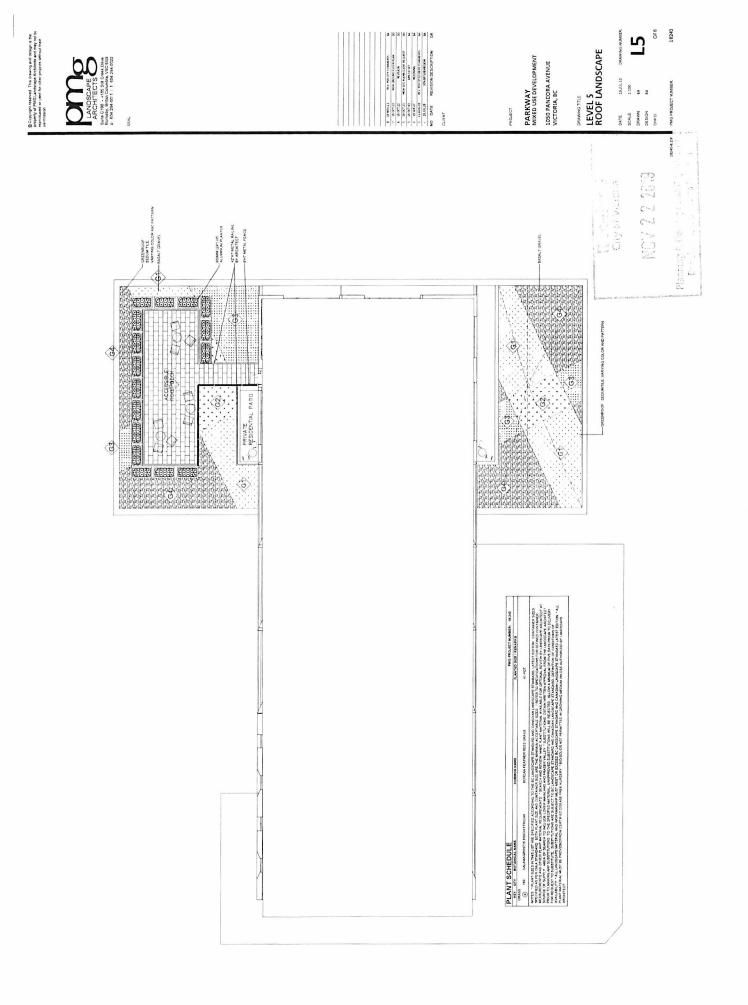




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October 30, 2019

Mayor and Council

City of Victoria c/o Leanne Taylor, Senior Planner Sustainable Planning and Community Development

1 Centennial Square Victoria, BC V8W 1P6

RE: Rezoning Resubmission for Parkway Mixed-Use Development Post HADP & ADP

Dear Mayor Helps, City Council,

We are pleased to present to you our revised application for the revitalization and addition to the Wellburn's Building, the heritage building located at the north west corner of Pandora Avenue & Cook St, in the North Park neighborhood.

After meeting with the Heritage Advisory Design Panel and the Advisory Design Panel, the project received an approved motion with recommendations from both panels. Each recommended change is outlined below with our responses:

Heritage Advisory Design Panel | October 08, 2019

•	Recommendation 1a:	That the setback from Pandora be increased to a minimum of 4m so as to be clearly distinguishable from Pandora Avenue and conserve that portion of the original structure not covered by the addition.
	Response:	Per the recommendation, we have revised the design to clearly distinguish between the existing heritage building & the proposed development. The six storey volume has now been set back to provide the requested 4m setback from the south property line. The proposed parkade on Level 0 is located directly underneath this 4m setback along the south property line to provide parking stalls for the building. As a result, this portion of the existing heritage building, behind the facade, cannot be retained within this setback.
•	Recommendation 1b:	That the applicant retains an original residential unit interior in situ, if feasible, or be relocated within the development.
	Response:	Through the duration of the design phases, the team has explored opportunities to retain original units exactly as located. However, given the vast amount of rehabilitation required, including extensive removal of hazardous materials, as well as reconstruction to retain the heritage portion, it has been determined that this exact retention is not possible. Instead, where practical heritage components that are safe and salvageable will be repurposed throughout the development, notably in key common areas such as lobbies and corridors. As we get into further detail with our Interior Design team we will continue to investigate the feasibility of incorporating any of the existing interior features into some residential units.

Advisory Design Panel | October 09, 2019

	Recommendation 2a:	Increase the building setback facing Pandora Avenue to 4m from the street.
	.Response:	In response to this and the similar recommendation (1a) from the Heritage Advisory Design Panel, we have revised the design to clearly distinguish between the existing heritage building & the proposed development, setting the six storey volume back to provide a 4m setback from the south property line.
•	Recommendation 2b:	Revise the 2nd floor unit that face the mews to improve livability.
	Response:	We recognize that these units are atypical such that they have windows that face the mews, and will therefore have less direct light than the other units. We have already studied these units in earlier revisions to the design, in response to comments from the planning department. We responded to these concerns by performing a daylight analysis and in turn reorienting windows where possible to allow for more daylight penetration. With the optimized daylight with oversize windows, as well as unique presence and overlook of the dynamic mews, we anticipate that residents who select these units will appreciate the exceptionally distinct character and unique livability.
	Recommendation 2c:	Reconsider the windowless interior dens and bedrooms
	Response:	As priority was given to providing a significant 13m setback between the east- facing, existing heritage and proposed elevations, this resulted in a deep floor plan on Level 2. Along with two storage rooms, the residential suites on this level are provided with larger than typical dens to be used as an additional storage/office/family/flex space within their suites.
•	Recommendation 2d:	Resolve the proposed materials
	Response:	We confirm that the cladding material will be a pearl coloured Ceraclad panel, with a contemporary smooth finish.
•	Recommendation 2e:	Consider adding usable roof spaces
	Response:	In response to this recommendation, the west-facing roof deck on level 5 has been revised to provide an accessible roof patio for the residential users of the building, with direct views onto Franklin Green Park.
•	Recommendation 2f:	Consider revising the articulation of the four storey building's façade facing Franklin Green Park and consider the addition of balconies or Juliets.
	Response:	As a solution to this recommendation, the windows along the west elevation of the four storey volume have been revised to include Juliet balconies with direct visual access from the living spaces onto Franklin Green Park.
	Recommendation 2f:	Reconsider the width of the alleyway (mews) to increase accessibility.
	Response:	To provide a clear accessible path along the mews, linking Cook St to Franklin Green Park, all planters have been removed in this area and the four short-term bike stalls have been relocated to the residential courtyard.

Thank you for reviewing our submission. We appreciate the opportunity to respond to the recommendations provided by the HADP & ADP and are pleased to present a design that addresses the recommendations comprehensively. We look forward to further communication with you as the **project continues its path**.

Sincerely,

MGA | MICHAEL GREEN ARCHITECTURE INC

Michael Green M.AIBC FRAIC AIA

NORTH PARK NEIGHBOURHOOD ASSOCIATION

ATTACHMENT E

COMMUNITY ASSOCIATION LAND USE COMMITTEE (CALUC) MEETING Re: 1050 Pandora Ave/1518 Cook St. Redevelopment proposal

MINUTES

[N.B. The figures quoted for the number of retail parking stalls (p.2, third question under "Discussion") and setbacks of new construction (p.4, mid-page) were unable to be confirmed by NPNA at the time that these minutes were submitted.]

PROPONENT:

Brandon Crema, Executive Vice-President & COO, District Group

ARCHITECT:

Marie-Claire Bligh, Associate Architect, Michael Green Architecture

ATTENDANCE:

Twenty-one people signed the attendance register.

Attendees were primarily North Park and Fernwood residents and business owners. Also present were Victoria Councillors Alto and Thornton-Joe, and representatives of Victoria Planning Department, Downtown Residents Association, Victoria Heritage Advisory Panel.

OPENING REMARKS:

- 1. North Park Neighbourhood Association (NPNA) Jenny Farkas, President
 - This is the second CALUC meeting for this property, hereafter referred to as the "Wellburn's site". Because more than six months have passed since the initial CALUC meeting for the Wellburn's site, it was necessary to call a second CALUC meeting for presentation of a revised proposal.
 - NPNA requested that the developer and the architect introduce themselves and give a brief summary of their companies' history and approach.
- 2. District Group Brandon Crema, Executive Vice-President & COO
- District is a development company with a 15-year history on Vancouver Island.
- District prefers working on projects that are moderate in size. They are committed to long-term rental projects.
- 3. Michael Green Architecture (MGA) Marie-Claire Bligh, Associate Architect
 - MGA is a Vancouver company.
 - MGA's main focus is wood construction.
 - MGA wants its projects to be good neighbours to the surrounding buildings and their occupants.

PRESENTATION:

- The Wellburn's site is on the edge of downtown and is transitional between the Harris Green (Downtown) and North Park neighbourhoods. It is the northern gateway to the downtown core.
- At this transitional area, there is a building height change from taller structures in Harris Green to lower buildings in North Park.
- The allowed maximum density is 5.5:1, which represents 5X the site's area. [Either height or footprint can affect density.]
 - Proposed density for this project is 3.3:1, which would serve as a bridging factor from Harris Green to North Park.
- Pandora Ave. and Cook St. are the two main streets. The plan is for the building to face both streets, as well as Franklin Green.

- The intention is to restore and retain the historic Wellburn's façade, and to apply for heritage designation.
- The Wellburn's building needs a structural upgrade. Restructuring of the interior would include seismic protection and full underground parking. Reports from a structural engineer are pending.
- Use of the building would be kept similar to the current use, with commercial tenants on the ground level and residential tenants above.
 - Café space is planned for one corner (northeast corner, facing Cook St.)
 - A new residential block would be built above the current Wellburn's space. New construction at the north side (current parking lot) would be mixed use. Heights step down from six, to four, to two storeys.
 - The Wellburn's façade would be allowed to speak for itself without too much contrast.
 - A mews entry space would be built for tenants' use. There are generous balconies on the upper floors
 - As much greenery as possible would be provided.
- Priorities:
 - a. Retain historic façade.
 - b. Look at proximity of new construction to existing structures
 - Entrance mews
 - Maintain street wall
 - New volume to be subordinate to existing volume
 - 13.5 meter setback from Cook St.; further setback to six-story residential block
 - Avoid top-heavy proportions
 - Façade articulation of new rental units would have diagonal recesses
 - c. Surrounding context
 - Maintain northern gateway to downtown in context
 - Building height in context
 - Residential access through mews, off Cook St., with gate closed after working hours.
 - Residential-only courtyard and garden area
 - Multiple residential entrances and patios open onto public walkway from Cook St. to Franklin Green. Low fencing, soft landscaping would form delineation, not barrier, between residential and public space.
 - Boulevard tree planting would be part of the project.
 - Ground floor retail space could be large (e.g. grocery) or subdivided
 - Three meter setback from neighbouring Cook St. property (cinder block building at Cook and Mason Streets). This neighbouring property also must have a three meter setback.

Drawings available at https://districtgroup.ca/portfolio-item/parkway/.

DISCUSSION:

Q: Is the parking entry off Cook St.?

A: Yes; according to bylaw, Cook St. is classified as the lesser-used street. In addition to this, the bike lane is on Pandora.

Q: How close is the parking entry to Mason St.? What would the parking entry's impact be on Mason St.?

A: The developer always looks at traffic impact. A traffic engineer currently is looking at this.

Q: Does the underground parking include parking for the retail portion of the building? A: Yes, there are 17 retail stalls.

Q. What is the market rent for a 550 sq. ft. onc-bedroom unit?

A: At \$2.90 - \$3.20/sq. ft., a one-bedroom would rent for approximately \$1,700.

Comments (speaker lives and works on Mason St.):

- The current Wellburn's was built in approximately 1912. The proposed development would mean losing a piece of heritage. In addition, it would mean loss of residential space (currently 11 units) with affordable rents, and a grocery store with lower prices.
- The speaker referred back to the neighbourhood's ideas about having more open and shared space around Franklin Green, which had been formed prior to the nearby development at the corner of Pandora Ave. and Vancouver St.
- The speaker is opposed to "façadism", which will be expensive to achieve. It would be better to retain the current Wellburn's and build on the parking lot instead.
- The height of new construction should be dropped down and/or it should step back from Franklin Green, to save Mason St. from further shading.

Q: Is there storage for tenants outside of the residential units?

A: There will be approximately 140 bike parking stalls, which can be multi-purpose.

Q: How long would the new building remain as rental?

A: The developer plans to keep it as long-term rental. A rental agreement has not yet been determined with the City. There is a possibility that it could be rental in perpetuity. Comment: The neighbourhood would be interested in learning the terms of the rental agreement once it is confirmed.

Comment: It is a benefit to the community that Franklin Green is shared space, both visually and in terms of activities in the park.

Q: The current residential units are quite reasonable in price. Would the developer apply to governments for grants to allow affordable rents according to CMHC guidelines? A: Yes, the developer is looking at this. It is a long process and they still are investigating possibilities. In addition, District Group is looking at re-location strategies in the area for current tenants, in other buildings owned by District with business partners.

Comments (speaker is a current resident in Wellburn's building):

- The current building is aging and in need of a change.
- Recent developments such as the Atrium are good, as they foster engagement with the community. Other developments are unfriendly, as their commercial tenants are appointment-only businesses. The speaker is concerned that this proposed development provide a welcoming atmosphere (e.g. coffee shop that includes outdoor seating).
 - A: Commercial tenants probably would be allowed to do their own planning.
- · Loss of light on Franklin Green shouldn't be a problem. The park already is shaded by trees.

Comments:

- The speaker would like NPNA to urge that perpetuity rental be put in place.
- The proposed units provide small rental space, but these days, "the living room is the street". Furniture is smaller now and storage space is built in. We have to change the way we look at things.

A: Storage space is at a premium. Space needs to be looked at in terms of whether it can be used in multi-purpose ways.

Q (the speaker uses Wellburn's and Franklin Green):

- The current open interface with the park is good. The proposal's effort to interface with the neighbourhood is appreciated. The property gains more from the park than the other way around. Would the developer add landscaping or some other arrangement?
- · Is the underground parking the full width of the Wellburn's building?
- A: Yes, the parking is full width of the building.

Q: It is hard to find an affordable unit. Can the proposed development be made more dense? Increased density would make it more affordable.

A: Increased density can only happen if the commercial space is included. It would not make the residential rents more affordable.

Q/Comments:

- Comment: Shelter Aid for Elderly Renters (SAFER) is a program that low to moderate income seniors can use to make rents more affordable.
- How wide is the Cook St. sidewalk?
- A: Curb to building is 16 ft.
- · How will deliveries be made to retail tenants?
 - A: There will be a loading area to the left of the residential/public walkway. Delivery times will be managed.
- Q: Are we keeping Wellburn's grocery store?
 - A: Discussions are continuing. Garbage, loading, etc. need to be considered. District Group needs to learn Wellburn's needs and plans. Commercial tenants need to be amenable to the community.
- Comments:
 - The lower walls along the residential/public walkway are good. The speaker has seen a similar arrangement working well in other locations.
 - The barber shop next to Wellburn's is a great asset to the community it has a lot of engagement with the neighbourhood.
- Q: What does tenant re-location entail?
- A: The city has a process.
- District Group wants to find homes for everyone currently living in the Wellburn's building. The property manager needs to sit down with everyone to learn their needs and plans.
- Some re-locations could be temporary, then the tenant would move back into the new building.

Q (speaker is from Downtown Residents Association):

- What is different in this design in terms of setbacks and massing? Setback from the heritage façade and the new construction looks insignificant.
 - A: The setback is seven feet. The standard is six meters. Increasing the setback is being considered.
- What is the material of the exterior surface of the new part?
 - A: Ceramic tile, of similar pattern to the current exterior.

Comment: It would add continuity if glazed brick could be carried over to the new part.

Q: Comments from Heritage Advisory Panel?

A (member of panel):

- One or more façades should be retained.
- Setback has been increased; maybe it could be more. Heritage always looks for a greater setback.
- Any new development should be compatible, with similar type or quality of materials. There are various ways of making this possible.
- There are no prescribed guidelines for setback.

Q: Previously there was an understanding that Wellburn's grocery store was leaving and there would be smaller commercial spaces. Local businesses and local proprietors are appreciated. A: Options are being kept open for now. There are two additional recessed entries if small businesses go in; therefore there are various opportunities.

Q/Comments (speaker is owner of barber shop in current Wellburn's building):

- Nobody from District Group came to the barber shop yet about re-locating.
 - A: District Group is working on strategy and getting a more confident timeline first.
- Barber shop might be interested in returning to the wellburn's site.
- The six- and four-storey setbacks are good; they allow space for interaction.

Q/Comments:

- Comment: The heritage building is being used to "buy space" now.
 - A: The standard setback from the sidewalk is 4.19 meters. The developer is talking to the City about the current Wellburn's to allow a bridging effect to the new part.

- Comment (member of Victoria Planning Dept.): Setbacks depend on context.
- Q: What will happen where the current Wellburn's roof is?
 A: It's not definite how it would be.
- Comment: If the proposal were more dynamic (e.g. more condos) that would offset affordable rental. More diversification might be more beneficial to the community.

Q/Comments (member of Heritage Advisory Panel):

- Comment: There is a Downtown Core Development Plan. North Park has a deficit of heritage buildings. There are many policies that come into play. In development presentations it would be helpful to talk more about that. It would be helpful to talk more about comments from the Heritage Advisory Panel.
- Q: How many heritage buildings has this architect worked on?
- A: This is the first.

Q: Would retention of the façade be eligible for tax exemption? A: No, but the parapet might be.

Comment: Thank you to everyone for the open discussion.

Q: How can a developer control the nature of local businesses that wish to be tenants? A: It is in the interest of the developer to retain valued, interactive, dynamic businesses.

CLOSING REMARKS - Jenny Farkas

In relation to land use, it is important for communities to ask, "What are the policies?" "What do we gain or lose as a community?" We need to make informed decisions.

Thank you to all for attending and participating in this meeting.

ADJOURNMENT The meeting adjourned at 9:25 p.m.

Recorder: Penny Bond, NPNA

ATTACHMENT F



Victoria, BC V8T 1Z4 T 250.388.9877 ext 430 E. <u>tshah@wattconsultinggroup.com</u> wattconsultinggroup.com

501-740 Hillside Avenue

MEMORANDUM

To: Jessica Gibson, Development Manager - District Group

From: Tim Shah, RPP, MCIP

Our File #: 2569.B01

Date: October 29, 2019

RE: Parking Variance Review: The Parkway Development

Watt Consulting Group was retained by District Group to review a proposed parking variance for the Parkway Development in the City of Victoria. The purpose of this memorandum is to [a] review and document the City of Victoria's minimum parking supply requirements (Schedule C), as well as related Official Community Plan policies that support increased density and sustainable transportation, [b] comment on transportation demand management (i.e., transit passes, carsharing, electric bike parking, etc.) and their impact on parking demand that may be suitable for the site to justify a parking variance, and [c] identify parking management approaches to inform the parking allocation at the site.

1.0 SITE LOCATION + CONTEXT

The proposed development is located at 1050 Pandora Avenue and 1518 Cook Street in the City of Victoria. The existing Wellburns Market Building at 1050 Pandora Avenue is a heritage registered building in the City of Victoria. The following describes the context within which the site is located and which partially defines the transportation options available:

- <u>Planning Context</u> | The site is located within the core area of the City. The OCP identifies the site as "core residential", which supports multi-unit residential buildings from three storeys up to 20. The OCP also directs 50% of future population growth in to Urban Core, suggesting that this area may see significant redevelopment in future.
- <u>Walking</u> | Being located within the Urban Core, the site benefits from proximity to a number of commercial destinations including grocery stores, cafés, pharmacies, and more. The site has a WalkScore of 97 – "Walker's Paradise: Daily errands do not require a car".¹
- <u>Cycling</u> | The site is directly located on the Pandora Avenue Two-Way Cycle Track, which will offer future residents, employees, and customers access to an all ages and abilities bike route. Access to this separated bike lane can result in improved safety, convenience, and comfort for future residents of the site who cycle and can help make

¹ More information about the site's Walk Score is available online at: <u>https://www.walkscore.com/score/1058-pandora-ave-victoria-bc-canada</u>

cycling a viable commuting option which thereby reduces the need to own a vehicle. In addition, Vancouver Street is proposed as one of the north-south connections in the City's All Ages and Abilities (AAA) cycling network, which will enhance cycling opportunities for future residents / customers at the site.

• <u>Transit</u> | Bus stops are located directly in front of the building (on Pandora and Cook Streets) and is served by five bus routes (2, 24, 25, 27, 28). The site is also located within a 2-minute walk (300m) of Yates Street, which is served by seven bus routes that provide frequent transit service during peak hours. The Victoria Transit Future Plan identifies Pandora Avenue, Johnson Street, and Yates Street as frequent transit corridors, which will greatly enhance the site's access to frequent transit service.

2.0 PROPOSED DEVELOPMENT

2.1 Land Use

The proposal for the Parkway development is to include 103 units comprising a mix of studio, one-, two-, and three-bedroom units. The proposal also include approximately 1,054m² of commercial space comprising 888m² of retail / grocery store and 166m² of restaurant use.

2.2 Parking Supply

Due to construction constraints with the existing heritage building—and the challenges with constructing underground parking due to the heritage structure—the proposal is to provide 44 parking spaces, which will comprise 33 residential, 5 commercial, 4 visitor spaces, and two Modo carshare spaces. A detailed breakdown of the parking supply is available in the applicant's site plans and parking calculations.

The proposal also includes 172 bicycle parking spaces comprising 154 long-term spaces and 18 short-term spaces. Of the 154 long term spaces, 40 (26%) will be electric and cargo bike spaces.

3.0 OFF-STREET PARKING REQUIREMENT

The City of Victoria adopted its new Off-Street Parking Regulations ("Schedule C") in July 2018.² Using the Schedule C requirements, the two properties are required to provide <u>93</u> <u>parking spaces</u> comprising 66 resident spaces, 10 visitor spaces, and 17 commercial spaces. Therefore, with the proposal to provide 44 parking spaces, the building would be short <u>49</u> <u>parking spaces</u>.

² Schedule C is available online at:

https://www.victoria.ca/assets/Departments/Planning~Development/Development~Services/Zoning/Bylaws/Schedule%20C.pdf

4.0 TRANSPORTATION DEMAND MANAGEMENT

Transportation demand management (TDM) refers to policies, programs and services that influence whether, why, when, where and how people travel.³ TDM initiatives typically aim to reduce single-occupant vehicle ("SOV") trips and parking demand, and encourage alternative travel options such as walking, cycling, public transit and shared rides.

The City of Victoria supports TDM and parking management strategies as outlined in sections 7.11 and 7.12 of the OCP.⁴ Specifically, Section 7.12 indicates that reductions in the parking requirements should be considered where:

7.12.1 Geographic location, residential and employment density, housing type, land use mix, transit accessibility, walkability, and other factors support non-auto mode choice or lower parking demand

7.12.2 Activities and circumstances of land uses, structures or buildings include the provision of a comprehensive suite of permanent on-site alternative travel supports and active transportation infrastructure, including such things as short-term and long-term bicycle parking facilities including shower and locker facilities, ridesharing, car-share co-ops, payroll transit passes and other automobile trip reduction measures.

The applicant could consider the following TDM programs to support its parking variance, and more importantly, reduce the need for resident parking. These measures also align with policy direction from the OCP.

4.1 Transit Passes

As discussed above, the site has excellent transit access and as the Transit Future Plan becomes implemented, transit service is anticipated to improve significantly, which will make transit more appealing to future residents.

Consideration may be given to providing a subsidized transit pass program for residents. BC Transit offers monthly transit passes for regular customers. Residents of each residential unit would be provided with monthly transit passes upon move-in for a defined time period (i.e., one to three years). The developer contribution could be a full subsidy or a fund set aside for 50-50 matching (the latter helps ensure that contributions are used to subsidize transit among only those that use it).

BC Transit currently offers the EcoPASS Program for New Developments, which is a program that provides Capital Regional District developers with a potential transit-oriented solution for

³ Definition based on Transport Canada, TDM for Canadian Communities, March 2011

⁴ City of Victoria. (2017). Official Community Plan, Section 7: Transportation and Mobility. Available online at: <u>https://www.victoria.ca/assets/Departments/Planning-Development/Community-Planning/OCP/Replaced/OCP_Sec7_Jul2017_web.pdf</u>

parking variance requests. Under the EcoPASS Program, the occupants of a new residential, commercial or mixed-use development receive annual bus passes for a pre-determined number of years that are valid for use throughout the Victoria Regional Transit System. Each annual pass has a cost to the developer of \$1,000. The size and value of the TDM program is established by the municipal government, with a minimum required program value of \$5,000.

The applicant could consider approaching the City and BC Transit in the future to learn more about this program and whether it may be feasible during long-term operations of the building,

Other jurisdictions have implemented similar transit pass programs such as the ORCA Multifamily Development Passport in King County, Washington. The ORCA Multifamily Development Passport is an annual transportation pass that property managers can offer to residents where the costs are either covered in full by the property manager or through a 50% subsidy. This pass gives residents comprehensive access to transit services in the Puget Sound Region, including local and express bus service, Link light rail, and Sounder commuter rail, among others.⁵

Developers / property managers such as Sustainable Kirkland LLC are actively participating in the program. One of their properties offers the passport to all 290 residential units at a cost of \$24,000 USD (~\$83 per unit). Since the program was introduced at the property, transit ridership has increased by 150% among residents.⁶ It was reported that the ORCA program is generally successful once initially adopted by a property manager; however, where the program has had challenges is the inability for property managers to secure ongoing funding to continue the program for its tenants.⁷

If the applicant is able to secure and administer a transit pass program, a <u>10% reduction</u> in resident parking demand would be supported. This would effectively reduce demand by $\underline{7}$ <u>spaces</u> at the site.

⁵ King County Metro. (2018). ORCA Multifamily Development Passport. Available online at: https://kingcounty.gov/depts/transportation/metro/fares-orca/orca-cards/multifamily-passport.aspx

⁶ Email correspondence with King County Senior Transportation Planner on November 26, 2018.
⁷ Ibid.

4.2 On-Site Carsharing + Memberships

The Modo Car Cooperative ("Modo") is the most popular carsharing service in Greater Victoria. In 2015, there were 23 cars and 800 members; as of June 2019, there were 82 Modo vehicles and 2,849 members across the Greater Victoria region, suggesting that Modo is growing in popularity.⁸ There are currently four Modo vehicles located within a 500 meter walk of the development:

- Two Modo vehicles are located on Johnson St & Chambers St (250 meters from the site)
- One Modo vehicle is located on Yukon St & Chambers St (350 meters from the site)
- One Modo vehicle is located on North Park St & Vancouver St (500 meters from the site)

The applicant has committed to the provision of two Modo vehicles and parking spaces directly on-site (see letter from Modo dated October 28, 2019 for more details). This agreement commits the applicant to make a one-time financial contribution of \$59,000 for the purchase of two vehicles. Modo will provide the applicant with a 'Partnership Membership' valued at \$59,000, which allows for a maximum of 118 residents to have membership privileges and not have to pay the \$500 membership fee. The membership would be valid for the lifetime of the development and be tied to each unit. Access to a Modo membership provides a strong incentive to residents to explore carsharing.

Research has shown that carsharing programs have a significant impact on reducing vehicle ownership and thereby lowering parking demand. Below is a summary of key findings:

- One of the most comprehensive North American studies to date surveyed 6,281 households in carsharing organizations across the continent. The study found a statistically significant decrease in average vehicle ownership from 0.47 to 0.24 vehicles per household among households that joined carshare services, an approximately 50% reduction in vehicle ownership.⁹
- A 2009 study of carshare programs in the City of Toronto found that vehicle ownership rates at condominium sites without carshare vehicles was 1.07 vehicles per unit, whereas buildings with one or more carshare vehicles had significantly lower rates at 0.53 vehicles per unit, which represents a 50% reduction in vehicle ownership rates.¹⁰
- A 2013 study from the City of Toronto looked at the relationship between the presence of carsharing in a residential building and its impact on vehicle ownership. This was one of

⁸ Email correspondence with Modo Director of Business Development on June 24, 2019.

⁹ Martin & Shaheen. (2011). The Impact of Carsharing on Household Vehicle Ownership. Access Magazine, Spring 2011. Available online at: <u>http://sfpark.org/wp-content/uploads/carshare/access38_carsharing_ownership.pdf</u>

¹⁰ City of Toronto. (2009). Parking Standards Review: Examination of Potential Options and Impacts of Car Share Programs on Parking Standards. Available online at:

https://www1.toronto.ca/city_of_toronto/city_planning/zoning_environment/files/pdf/car_share_2009-04-02.pdf

the first studies to examine this relationship at the building level as previous research explored impacts at the neighbourhood or city level. The study surveyed residents of buildings with and without dedicated carshare vehicles. According to the author's regression model, the presence of dedicated carshare vehicles had a statistically significant impact on reduced vehicle ownership and parking demand.¹¹

- Two studies from Metro Vancouver explored the impact of carsharing on vehicle ownership. Over 3,400 carshare households participated in the study. The key findings are as follows:
 - On average, up to 3 private personal vehicles were shed per carshare vehicle.
 - A regression analysis found that those living in rental housing and in a smaller household size are statistically more likely to give up vehicle ownership compared to the reference case.¹²
 - The number of carshare vehicles within walking distance has a small but statistically significant relationship with apartment household vehicle holdings.¹³

Regulations in New Westminster, Coquitlam, and Richmond allow for a 5-15% reduction where carshare vehicles are accessible. Correspondence with the Victoria Carshare Cooperative (now Modo)¹⁴ supported a 5-10% reduction in parking demand where memberships are provided and where a vehicle is easily accessible. A similar reduction of 5-10% is recommended in *Parking Management Best Practices*.¹⁵

Overall, the research cited above confirms that access to a carsharing vehicle and the provision of memberships is associated with reduced vehicle ownership and parking demand. With the applicant committing to two carshare vehicles directly on-site, and memberships for each unit, a <u>30% reduction</u> in resident parking demand is supported, which would lower demand by <u>20</u> spaces at the site.

4.3 Electric Bike Parking

Electric Bikes (E-Bikes) are an emerging transportation phenomenon that are gaining popularity worldwide. With supportive cycling infrastructure in place, E-Bikes have the potential to substitute for, or completely replace, almost all trips taken by a gasoline powered car, which could address congestion issues and mitigate parking challenges within urban areas.

¹¹ Engel-Yan, D., & D. Passmore. (2013). Carsharing and Car Ownership at the Building Scale. *Journal of the American Planning Association*, 79(1), 82-91.

¹² lbid, pg. 54.

¹³ Metro Vancouver. (2014). The Metro Vancouver Car Share Study: Technical Report. Available online at: http://www.metrovancouver.org/services/regional-planning/PlanningPublications/MetroVancouverCarShareStudyTechnicalReport.pdf

¹⁴ Correspondence from Victoria Carshare Cooperative (now Modo), received August 2009.

¹⁵ Litman, T. (2007). Parking Management Best Practices, American Planning Association.

Research has reported that one of the main barriers facing prospective E-Bike users is the lack of secure parking available, which is critical for helping minimize theft of the electric bike.¹⁶ As part of a larger strategy to discourage vehicle ownership the applicant has designed the long-term bicycle parking spaces to accommodate 40 cargo and electric bikes, which will allow E-Bike users to park in the bicycle parking room and avoid having to bring their heavy bicycle to their unit. Electric bikes are typically longer than regular bicycles because they are capable of carrying cargo and/or multiple passengers with the assistance of the battery. Electric cargo bikes can be as long as 2.5m.

In addition to designing larger long-term bicycle parking spaces, the applicant should consider the provision of additional security features such as video surveillance and self-contained bicycle lockers as well as access to an 110V wall outlet for each E-Bike parking space. Specifically, the applicant should provide each electric / cargo bike parking space with direct access to an 110V wall outlet (approx. 26% of all the long-term bike parking spaces). This would help facilitate charging opportunities for future E-Bike users at the site, especially for those who may have an E-Bike that has a more typical bicycle length and can park in a regular long-term bicycle parking rack.

As electric bikes are an emerging form of mobility, there is limited research that has quantified the impact of these bikes on vehicle ownership / parking demand. A recent study presented results of a North American survey of electric bike owners. The study reported that E-Bikes have the capacity to replace various modes of transportation commonly used for utilitarian and recreational trips including motor vehicles, public transit, and regular bicycles. Specifically, the study reported that 62% of E-Bike trips replaced trips that otherwise would have been taken by car. Of these trips previously taken by car, 45.8% were commute trips to work or school, 44.7% were other utilitarian trips (entertainment, personal errands, visiting friends and family, or other), and 9.4% were recreation or exercise trips. The average length of these previous car trips was 15 kilometres.¹⁷

Given that E-Bikes have the potential to replace private motor vehicles, and with the applicant committing to provide 40 long-term cargo E-Bike parking spaces, a <u>20% reduction</u> in resident parking demand is supported, which would lower vehicle parking demand by <u>13 spaces</u>. Access to an 110V wall outlet should accompany all of the cargo and E-Bike parking spaces to facilitate E-Bike charging with consideration to add more outlets to support opportunities for future E-Bike users.

¹⁶ WATT Consulting Group. (2018). Capital Region Local Government Electric Vehicle + Electric Bike Infrastructure Backgrounder. Available online at: https://www.crd.bc.ca/docs/default-source/climate-action-pdf/reports/electric-vehicle-and-e-bike-infrastructure-backgrounder-sept-2018.pdf?sfvrsn=a06/c5ca_2

¹⁷ MacArthur, J., Harpool, M., & D. Scheppke. (2018). A North American Survey of Electric Bicycle Owners. National Institute for Transportation and Communities, NITC-RR-1041.

4.4 TDM Summary

Table 1 presents a summary of the impact of the TDM measures in reducing resident parking demand. The reduction may be as high as <u>40 spaces</u>, which would reduce the required resident parking supply from 66 to 26 spaces.

Parking Reduction Approx. Total Reduction TDM Option Quantity **Transit Passes** 10% - 7 Carsharing 30% - 20 (Two On-site Vehicles + Memberships) Electric Bike Parking 20% - 13 TOTAL - 40

TABLE 1. SUMMARY OF TDM PROGRAMS + PARKING DEMAND REDUCTIONS

5.0 PARKING MANAGEMENT

5.1 Shared Parking, Visitor & Commercial

The peak parking demand for residential visitor parking occurs in the evening whereas the peak parking demand for commercial uses such as cafés and retail is typically during the lunch period. The peak demand for these uses occur at different times of the day, which may allow for some of the parking to be shared. According to the Urban Land Institute, visitor parking demand typically peaks after 7:00PM. Therefore, from 6:00AM to 6:00PM, few visitor vehicles are expected to visit the subject site. Commercial demand typically peaks at lunchtime (between 12:00PM and 1:00PM) with the exception of restaurant uses, where demand is close to 100% in the evening.

Given the above discussion, the applicant could consider sharing the commercial parking spaces between commercial users and visitors, which would eliminate the need to provide designated visitor spaces. Further, given the availability of on-street parking in the vicinity of the building, visitor vehicles would likely use on-street parking and take advantage of free evening parking when they are more likely to visit the site.

With shared parking between visitor and commercial, the applicant could consider reallocating the 4 visitor parking spaces to residential spaces, which would increase the residential supply to 37 spaces. **Table 2** presents the recommended parking allocation for the site with two core assumptions: (1) all TDM strategies are adopted by the applicant and (2), commercial and visitor parking spaces are shared.

While all of the TDM strategies are recommended to the applicant, the only one directly outside of their control is the transit pass program, which would require coordination and cooperation

from BC Transit. In the event that a transit pass program cannot be secured, then the resident parking demand—adjusted for TDM—would be 33 spaces, which is still within the recommended parking allocation in **Table 2**.

TABLE 2. RECOMMENDED PARKING ALLOCATION

Land Use	Number of Parking Spaces
Multi-Family Residential	37
Commercial / Visitor (Shared)	5
Modo Carshare	2
TOTAL	44

6.0 SUMMARY

The proposed parking supply for the Parkway development is 44 parking spaces, which is 49 spaces short of what is required from the City under Schedule C (93 spaces). The site benefits from access to frequent transit service, high walkability, and a protected bicycle lane, which helps reduce the need to own a vehicle. A number of TDM measures were also identified including transit passes for each unit, the provision of two carshare vehicles on-site and memberships for each unit, and the provision of long-term bicycle parking spaces to accommodate electric bikes.

Committing to the recommended TDM measures could reduce resident parking demand by 40 parking spaces at the Parkway site. This would effectively lower the <u>required</u> amount of parking to <u>53 parking spaces</u> at the site, which is still 9 more than proposed. The applicant could also consider sharing the commercial and visitor parking spaces, which would allow the applicant to reallocate the 4 visitor spaces to residential.

Sincerely, Watt Consulting Group

Timphol

Tim Shah, RPP, MCIP Transportation Planner



October 28, 2019

District Developments Corp. c/o Pandora Cook Development Corp. 200-8809 Heather Street Vancouver, B.C. Canada V6P 3T1

Attention: Jessica Gibson

Dear Jessica,

Re: <u>Carshare arrangements at 1050 Pandora Avenue & 1518 Cook Street in Victoria, British</u> <u>Columbia</u>

This letter will confirm that Modo sees the location of the proposed mixed-use development at 1050 Pandora Avenue & 1518 Cook Street in Victoria, British Columbia as having good potential for carsharing. Under the following arrangements, Modo is willing to enter into an agreement with Pandora Cook Development Corp. (the "Owner") to provide carsharing services:

- Prior to the issuance of a development permit by the City of Victoria for the proposed development, the Owner and Modo will enter into a legally binding agreement for the provision of carsharing services at the location of the proposed development in compliance with the City of Victoria requirements;
- The Owner will provide, at no cost to Modo, two (2) designated parking spaces at location of the proposed development to be accessible to all Modo members on a 24 hours a day, 7 days a week basis;
- 3. When final parking drawings become available, Modo will review them to ensure that the parking spaces to be provided will be suitable for carsharing and will comply with Modo construction standards for shared vehicle parking space;
- 4. The Owner will provide to Modo a one-time financial contribution of \$59,000.00 inclusive of taxes and fees (the "Project Fee") for the purchase of two (2) shared vehicles, to be located at the proposed development, in the parking spaces designated for carsharing;
- 5. Modo will provide the Owner with a Partnership Membership in Modo with a public value of \$59,000.00, valid for the lifetime of the proposed development and allowing a maximum of 118 residents of the proposed development to simultaneously benefit from Modo membership privileges without the need to themselves pay a \$500 membership fee;
- 6. Modo will provide a promotional incentive worth \$100 of driving credits to each resident of the proposed development joining Modo; and

7. Modo will share data with the City of Victoria on the utilization of the vehicles provided in connection with the proposed development, including the ratio of hours booked by residents of the development vs non-residents.

Modo is interested in working with District Developments Corp. and Pandora Cook Development Corp. and be part of the proposed development at 1050 Pandora Avenue & 1518 Cook Street in Victoria whose residents and nearby neighbours may no longer need to own a car of their own for their personal and business needs.

Thank you for your support of carsharing in the City of Victoria.

Regards,

Sylvain Celaire Director of Business Development

Enclosed:

 Modo Carshare Agreement - District Group - 1050 Pandora Avenue & 1518 Cook Street, Victoria - October 28, 2019 October 30, 2019

City of Victoria 1 Centennial Square Victoria, BC V8W 1P6 Attn: Leanne Taylor, Senior Planner

Re: 1050 Pandora Avenue & 1518 Cook Street – Outline of TDM Commitments

District Development Corp on behalf of Pandora Cook Development Corp. would like to confirm that the project located at 1050 Pandora Avenue and 1518 Cook Street will be providing, in agreement with Modo Carshare, two designated parking spaces at the proposed location and a one-time financial contribution of \$59,000 for the purchase of two shared vehicles. Please find attached a letter of support from Modo, an agreement has also been drafted and will be fully executed shortly.

As well, District Development Corp has communications with BC Transit in regards to their Eco Pass program and have received confirmation from the Sales and Revenue Manager that the program is available and ready for use on the proposed development. BC Transit will confirm implementation directly with the City of Victoria closer to the project completion date. District Development Corp. on behalf of Pandora Cook Development Corp. will be contributing \$100,000 towards this program which is the equivalent of 100 transit passes.

Lastly, the proposed development will be providing a total of 40 cargo and electric bike stalls on site as can be seen in the revised parkade design drawing submitted with the Heritage Alteration Permit.

We hope this provides City staff with the comfort that but the developer and owner are fully committed to providing numerous transportation alternatives to support our parking variance request.

Regards,

District Development Corp.

Per Jessica Gibson, Development Manager



Sustainable Planning and Community Development 1 Centennial Square Victoria, BC V8W 1P6

Tenant Assistance Plan

This form must be submitted with your rezoning or development application. For contact, please send questions to your development services planner.

SUMMARY: Instructions and steps for Developers and Property Owners

STEP 1	BACKGROUND: Understand your rights and responsibilities as a landlord. Please review the documents in the background section pertaining to relocating tenants and the City's rental replacement policies.				
STEP 2	POLICY APPLICATION: Complete tenant impact assessment to determine the requirements of your application.				
	Complete application requirement, including:				
	a. Current Site Information				
STEP 3	b. Tenant Assistance Plan				
SIEP 3	c. Tenant Communication Plan				
	d. Appendix A - Current Occupant Information and Rent Rolls (For office use only)				
	e. Appendix B - Correspondence with Tenants Communication (For office use only)				
STEP 4	SUBMIT: Complete form and submit to:				
SIEP 4	a. Email digital copy of plan to housing@victoria.ca (include appendices)				
STEP 5	REVISE: Applicant to update and return application requirements with staff input.				
STEP 6	FINALIZE: City staff to finalize the review and signs off application requirements and used as attachment for the Committee of the Whole report.				

BACKGROUND: Rights and Responsibilities of Landlords and Tenants

The rights and responsibilities of landlords and tenants are regulated by the Province and is set out in the Residential Tenancy Act.

Please refer to the City of Victoria's website for more information regarding the City of Victoria's rental housing policies. Supporting documents include:

- Tenant Assistance Instructions and Checklist
- Tenant Assistance Policy
- Frequently Asked Questions
- Sample Letter to Tenants
- Request for Tenant Assistance Form and Privacy Guidelines
- Final Tenant Assistance Report

POLICY APPLICATION: Tenant Impact Assessment to Determine the Requirements of your Application

Answer the questions below to determine whether a plan is required with your application:

Tenant Impact			Application Requirement	
Are you redeveloping or demolishing a building that will result in loss of existing residential units?	Yes 🗸	No 🗌	If yes, complete the next question.	
Does your work require the permanent relocation of tenant(s) out of the building?	Yes 🖌	No 🗌	If yes, complete and submit a tenant assistance plan.	
Do you have tenant(s) who have been residing in the building for more than one year?	Yes 🗸	No 🗌	If yes, tenants are eligible under the tenant assistance plan	

If any are selected no, then a tenant assistance plan is not required as part of your application.

TENANT ASSISTANCE PLAN

A. Current Site Information

Site Address:	1050 Pandora St. Victoria BC			
Owner Name:	Andrew Rennison			
Company Name:	Pandora Cook Development Corp.			
Tenant Relocation Coordinator (Name, Position, Organization):	Jessica Gibson, District Properties Group; DJ MAC Consulting			

EXISTING RENTAL UNITS

Unit Type	# of Units	Average Rents (\$/Mo.)
Bachelor	3	
1 BR	6	
2 BR	2	
3 BR		
3 BR+		
Total	11	

B. Tenant Assistance Plan

For any renovation or redevelopment that requires relocation of existing tenants, the property owner must create a Tenant Assistance Plan that addresses the following issues:

- Early communication with the tenants
- Appropriate compensation
- Relocation assistance
- Moving costs and assistance
- Right of first refusal

The City has developed a Tenant Assistance Plan template that is available for applicant use. The template includes the required FOIPPA section 27(2) privacy notification which should be identified for tenants.

Please refer to the Tenant Assistance Policy with Tenant Assistance Plan guidelines for Market Rental and Non-Market Rental Housing Development.

Required under the Residential Tenancy Act

Notice to End Tenancies

A landlord may issue a Notice to End Tenancy only after all necessary permits have been issued by the City. In addition, landlords must give four months' notice to end tenancies for renovation, demolition, and conversions. Tenants have 30 days to dispute the notice.

For more information, please refer to the Landlord Notice to End Tenancy.

Renovations and Repairs

Renovations and repairs must be so extensive that they require the unit to be empty in order for them to take place, and the only way to achieve the necessary emptiness or vacancy is by terminating a tenancy. The RTA and associated guidelines provide specific guidance pertaining to whether a landlord may end a tenancy in order to undertake renovations or repairs to a rental unit.

For more information, please refer to Ending a Tenancy for Landlord's use of Property.

Right of First Refusal

In instances of renovations or repairs requiring vacancy, the RTA requires tenants be offered the right of first refusal to enter into a new tenancy agreement at a rent determined by the landlord. This right of first refusal applies only to a rental unit in a residential property containing 5 or more units, and there are financial penalties for non-compliance.

For more information, please refer to Tenant Notice: Exercising Right of First Refusal.

For full details, please check the Government of British Columbia website.

	APPLICANT	CITY	STAFF	
Tenant Assistance Plan Components		App m	Did the Applicant meet policy?	
	Date: October 18 2019			
Compensation Please indicate how you will be compensating the tenant(s).	All tenants will be compensated accordingly by their tenant length. We confirm that existing tenants whose rental rates are below CMHC average rents will be based on both length of tenancy and at rates that meet the CMHC average rents. Each tenant also will be provided with additional compensation, in the form of a lump sum payment totaling two months rent. This additional compensation exceeds policy expectations.	Yes No		
Moving Expenses Please indicate how the tenant(s) will receive moving expenses and assistance.	Fixed rates for moving will be provided to all tenants	Yes No		
Relocation Assistance Please indicate how the tenant(s) will receive relocation assistance.	All tenants will be offered tenant relocation assistance. Tenant Relocation Specialists Don MacPherson and Lee Murphy of DJ Mac Consulting have been contracted. We are committed to providing three options comparable in size. location and rent amount (min. of one option in same neighbourhood)	Yes No		
Right of First Refusal Please indicate whether the applicant is offering right of first refusal to the tenant(s). Please indicate your reasoning.	Right of first refusal will be offered to all tenants when the new building is complete with a 10% discount.	Yes No		
Tenants Requiring Additional Assistance Please indicate whether there are tenants requiring additional assistance. If so, please indicate how the applicant plans to provide	One tenant currently on social assistance, tenant relocation will be done in coordination with staff from Pacifica Housing.	Yes No		
additional support. Other Comments			r	

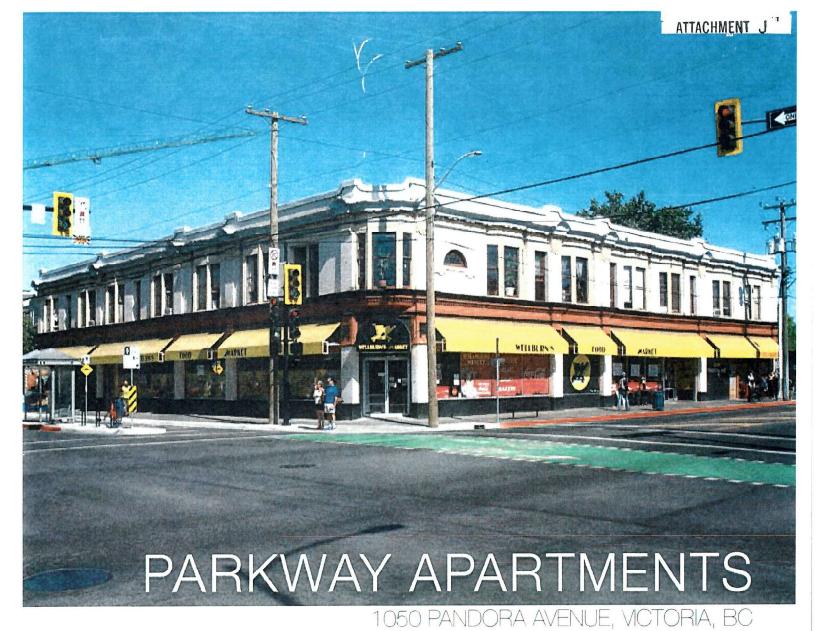
	APPLICANT				
Tenant Communication Plan Components	Tenant Communication Plan				
	Date:				
How and when did you inform tenants of the rezoning or development application?	In person meetings were held on April 24-25, 2019 with District Group and Pacific Cove. Communication by DJ Mac Consulting began September 25-26, 2019 and has continued through October/November.				
How will you be	Notices will be posted in the building as the City process progresses.				
communicating to tenants throughout the rezoning or development application	All tenants have been provided with District Group contact info if any further questions arise about the development process in between postings.				
(including decisions made by Council)?	Jessica Gibson is the District Group contact gibson@districtgroup.ca / 604-322-5762				
What kind of resources will you be communicating to your tenants and how will you facilitate tenants in accessing these resources? (Please see the City's website for a list of resources)	Will be communicating to tenants the City Tenant Assistance Policy and the Residential Tenancy Act via email or paper copy.				
Have tenant(s) confirmed with you whether they request assistance? If so, please indicate the staff responsible or whether a third-party service is requested.	Yes, during the in person meetings held on April 24-25, 2019 tenants were asked to identify any criteria that would be of importance when looking for apartments, which locations they prefer and any additional notes they wanted us to be aware of. Tenants were happy with the compensation being offered and were comforted that they will have a significant lead time. Tenants also understand that these were high level preliminary conversations and they will be able to get into more detail with the tenant relocation specialist.				
Other communications notes:	DJ Mac Consulting will be ensure all communications will be in written form.				

FINAL TAP Review - [For City Staff to complete]

Application received by				 (City Staff) on November 2 2019	t (Date)
Did the applicant meet TAP policy?	Yes	\checkmark	No		

Staff Comments on final plan:

The applicant has met policy expectations, and has provided tenants with additional monetary compensation that exceeds policy expectations. Written correspondence with tenants that confirms the details of the Tenant Assistance Plan and Relocation Assistance provided by DJ MAC Consulting has been provided to staff.



CONSERVATION PLAN

JULY 2019



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DONALD LUXTON AND ASSOCIATES INC 1030 - 470 GRANVILLE STREET VANCOUVER BC V6C 1V5 info@donaldluxton.com 604 688 1216 www.donaldluxton.com



Above: Wellburn's Market's Pandora Avenue and Cook Street façades, 1960, City of Victoria Archives M01462

1.0 INTRODUCTION

HISTORIC NAME: CIVIC ADDRESS: ORIGINAL OWNER: DATE OF CONSTRUCTION:

Parkway Apartments 1050 Pandora Avenue, BC David R. Ker 1911

Parkway Apartments, located at 1050 Pandora Avenue in Victoria's North Park neighbourhood, is a two-storey masonry building with commercial space on the ground floor and apartments on the second floor. The Edwardian-era building is characterised by its: glazed white brick exterior; full-height commercial storefronts on the ground floor separated by brick pilasters that extend to the parapet level; substantial storefront and roof level metal cornices; chamfered entry on the ground floor; and regular arrangement of second floor fenestration including single and double assembly hung wood windows and projecting oriole wood windows.

The building was constructed in 1911 for David R. Ker and is reflective of the nature of Edwardianera development in the city. Constructed during the economic boom that preceded the First World War, Parkway Apartments represents the north and eastward push of Victoria's commercial core. The building's combination of residential and commercial spaces reflected the growing need for multi-family housing in the city as well as the commercial vitality of Pandora Avenue, a major thoroughfare in the city.

An overall redevelopment scheme for this property has been prepared by Michael Green Architecture. The nature of the redevelopment of the site involves integrating retained portions of the historic resource within the new construction. The major proposed interventions of the overall project to the Parkway Apartments building includes:

- Retention of 49% of the original two-storey L-shaped building including: the historic façades of Pandora Avenue, Cook Street, section of the north façade back to the external face of the new six storey volume; structure (columns, beams, joists) of the existing twostorey building from the retained façades to the new six storey volume; retention of interior wood finishes of second floor, where possible.
- Preservation of all character-defining elements that are intact, and completion of in-kind repairs where required. Overall rehabilitation project with restoration of missing character-defining elements.
- Rehabilitation the site through the construction of a new structure behind the retained elements that extends north beyond the heritage resource's current footprint to the adjacent.

This Conservation Plan is based on Parks Canada's *Standards & Guidelines for the Conservation of Historic Places in Canada*. It outlines the preservation, restoration, and rehabilitation that will occur as part of the proposed overall site redevelopment.

PARKWAY APARTMENTS: 1050 PANDORA AVENUE, VICTORIA, BC CONSERVATION PLAN | JULY 2019 | DONALD LUXTON & ASSOCIATES

2.0 HISTORIC CONTEXT

Parkway Apartments at 1050 Pandora Avenue represents the Edwardian era history of the North Park neighbourhood of Victoria. The building is a tangible reminder of the booming economy of the early twentieth century, which saw the construction of some of Victoria's most prominent buildings. The block's original design consisted of a ground floor with multiple storefronts and upper floor broken into residential suits. The mixed-use design of Parkway Apartments is reflective of the period's increased need for commercial and residential spaces and illustrates the growing presence of locally-based amenities in residential neighbourhoods. The block's architecture and materiality evoke feelings of prosperity and potential reflective of the city's economic position prior to the pre-First World War.

2.1 NORTH PARK NEIGHBOURHOOD HISTORY

North Park is one of Victoria's oldest residential neighbourhoods, and maintains its historical

character of a diverse mixed-use community, bounded by Bay Street, Blanshard Street, Cook Street and Pandora Street. This is Victoria's second smallest neighbourhood, after Harris Green, at one square kilometre, or about eighteen blocks. It is primarily a residential community, grounded by businesses, recreational facilities, and religious landmarks.

The southern portion of the neighbourhood, including the area around Parkway Apartments, developed early and eventually became the business core of North Park. The lot subdivisions of the area were created as part of the Hudson's Bay Company's early town plans and were not initially intended to be used for residential development. However, the close proximity to downtown Victoria contributed to further subdivision and the early residential growth of North Park. The neighbourhood was fairly developed by the 1880s and the 1890 arrival of the electric streetcar line further accelerated growth.



Above: 1050 Pandora Avenue, note 'Groceries' sign to the left of Canadian Imperial Bank of Commerce signs, as well as the streetcar lines overhead, circa 1914, Royal BC Museum D-09079

PARKWAY APARTMENTS: 1050 PANDORA AVENUE, VICTORIA, BC CONSERVATION PLAN | JULY 2019 | DONALD LUXTON & ASSOCIATES

2.0 HISTORIC CONTEXT



Above: Harris Green with 1050 Pandora Avenue on the left mid-photo, circa 1925, City of Victoria Archives (CVA) M00854

The turn of the twentieth century brought additional waves of prosperity to Victoria, as part of an overall economic expansion through the Edwardian era. It was during this time the Parkway Apartments building was constructed on Pandora Avenue. Some of Victoria's oldest and most beloved apartment blocks, including the Parkway, were constructed in North Park during the early 1910s.

Owing to its location near the city core of Victoria, North Park was one of the first suburban wealthy neighbourhoods where Chinese businessmen and their families settled, after leaving Chinatown before the First World War. The neighbourhood continued to add density through the early twentieth century, as new houses were constructed, larger homes were converted into multiple dwelling units, and additional businesses moved to the area. Growth increased dramatically during the postwar era, as multi-family residential buildings were constructed throughout North Park and the neighbourhood continues to be a popular community within Victoria today.

2.2 HISTORY OF LONG-STANDING TENANT: WELLBURN'S MARKET

The Parkway Apartments building was constructed in 1911 as shops and an apartment complex for businessman David R. Ker, a resident of Rockland. One of the very first occupants was a dry goods merchant, George Alfred Richardson, who also resided in Rockland. The upper floor residential space was originally named Parkway Apartments. Eight tenants were listed there in 1917 and there were eleven in 1921.

Matthew Wellburn was a grocer for his entire working life; he helped in the family grocery store and attended church at St. John the Devine until just three months before his death. Wellburn was quoted as saying that he came to Vancouver Island for a visit in 1910 "and never got over it." In 1911, he returned to England to bring his wife Geraldine and five children to Victoria. Their first home was on Grant Street and the children attended the new Victoria High School. Matthew first worked for another grocer, but around 1912 he set up his own shop at the corner of Camosun Street and Pandora

PARKWAY APARTMENTS: 1050 PANDORA AVENUE, VICTORIA, BC CONSERVATION PLAN | JULY 2019 | DONALD LUXTON & ASSOCIATES

2,0 HISTORIC CONTEXT



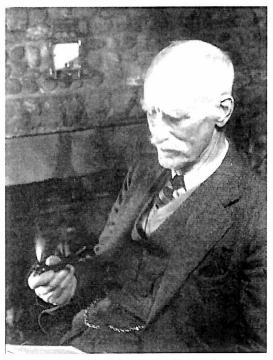
Above: Wellburn's Market before it had taken over nearly the entire ground floor, 1960, CVA M01462

Avenue (the building remains standing). Two years later, he moved the shop into the building at 1050 Pandora Avenue, where two previous grocers had failed. Originally named Wellburn's Cash Grocery Store, the shop grew steadily, taking over a bakery, a bank, a pharmacy and other businesses until it finally became a supermarket. It was managed by Matthew's son George by the end of the 1960s. Several of the Wellburn children were amongst Victoria's top swimmers in the 1920s, most notably son Tom, who established a new Canadian record racing against Johnny Weismuller at the newly opened Crystal Garden pool in 1925. Eldest Wellburn son Gerry went on to establish the BC Forest Museum north of Duncan in 1965. Architect: William Ridgway-Wilson Original Matthew Wellburn passed away in 1969 at age 98. Wellburn's Market, as well as the upper storey rental apartments, continued to operate well into the second decade of the twenty-first century.

2.3 ORIGINAL ARCHITECT: WILLIAM RIDGWAY-WILSON

Colonel Ridgway-Wilson was a prolific and surprisingly versatile architect. He designed many impressive residences still standing today, and was also responsible for numerous commercial buildings and for several grand military and institutional landmarks. Wilson was born in Hong Gow, China on July 24, 1862, and his family moved to England soon after. He began serving articles in the office of Bromiton Cheers, a Liverpool architect, as early as age thirteen, and later moved to London to work as assistant in the offices of architects, Searles & Hayes, and also with the "legendarily fat" Sir Horace Jones (1819-1887), London City Architect. During his time in London he passed examinations at the South Kensington Science and Art school, which allowed him to lecture on building construction, and to pursue studies at the Royal Academy.

At the end of 1887, Wilson arrived in Victoria and set up his practice. In May 1888 he entered into a



WRid way Wilson

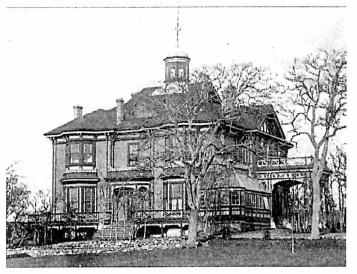
short-lived but productive partnership with the experienced and well-travelled frontier architect, Elmer H. Fisher, and they completed buildings in Victoria and Vancouver between 1888-89 before

Fisher left for Seattle. In 1889, Wilson was hired by John Mahrer to design the Nanaimo Opera House, a three-storey, brick-faced Italianate structure that seated up to 600 persons. The same year he designed the Queen Anne-style residence for banker Alexander A. Green, named Gyppeswyk, the Saxon name for Green's birthplace, Ipswich. Gyppeswyk survives today as part of the Victoria Art Gallery. In 1890-91, Wilson had a short-lived partnership with T.C. Sorby, and they provided the designs for the Begbie Block in New Westminster, 1890-91, and a commercial block for the five daughters of Sir James Douglas, which

> **Right:** Gyppeswyk, now part of the Art Gallery of Greater Victoria

became known as the Five Sisters Block.

In 1889, Wilson had married Flora Alexandra Jenns, daughter of Reverend Jenns of St. John the Divine Church. This was the old iron church that was replaced by the present Hudson's Bay Company department store. When the church sold their property to the HBC, Wilson designed a new Gothic Revival St. John the Divine in 1912, of dark brick with contrasting light stonework. His funeral would be held in this church forty- five years later. From 1892, Wilson operated as a sole practitioner, and his career took off with numerous grand houses, commercial blocks, and large institutional projects to his credit. His early institutional projects included Victoria's South Park School, 1894, inspired by the contemporary school architecture of London. The passage of the revised Public Schools Act in 1891 transferred control of educational funds to local school boards, and rapid population growth put a great deal of pressure the boards, to provide more classroom space. On May 11, 1893 the Victoria School Board announced a competition, open to Victoria architects, to design two graded elementary schools, in the North and South Wards. The rules specified brick construction, with stone foundations and slate roofs, with each school containing eight classrooms. A total of twelve entries were received, and the Board, unable to make a decision, asked Vancouver architect, R. Mackay Fripp, to act



2.0 HISTORIC CONTEXT

as judge. Fripp awarded the highest honours to Messrs. Soule & Day's entry, which was assigned to the North Ward site. The rest of the entries were considered "fairly level in merit," and S.M. Goddard was awarded a qualified second place, and Wilson placed third. The School Board, however, preferred Wilson's interior layout, and chose his design for the other school, which survives today as South Park School. Wilson also under- took the isolation hospital at Royal Jubilee, 1893, and alterations and additions to the Provincial Asylum in New Westminster in 1897-98. Victoria West School, 1907-08, and additions to Lampson Street School, Esquimalt, 1913, followed later in Wilson's career.

Commercial projects of interest included his Italianate designs for Chinese clients in Victoria's "Chinatown," such as the Loo Tai Cho Building, 1893. Wilson, in addition to being the architect for the B.C. Land & Investment Agency from 1894 on, designed many buildings like the two-storey Porter Block, 1897, and Mahon Block, 1907, in Victoria. The W. & J. Wilson Building, 1912, is a remarkable exercise in restrained Classicism, with two ornate pilasters serving as bookends to a wall of glass display windows, the entire structure capped by a simple cornice. Examples of his diverse residential work in Victoria include: Schuhuum, a large Tudor residence, built for Hewitt Bostock, 1894; the Charles Spratt Residence on the Gorge, 1894, later the home of Premier McBride who named it Glenelg; a two-storey brick house for Dr. Charles F. Newcombe on Dallas Road, 1907-08; a grand turreted house on Rockland Avenue for Dr. Jones, 1908; and Lotbinière, also for Charles Spratt, on Lotbinière Avenue, 1909. In 1899, Wilson built his own Arts and Crafts-influenced home on the Gorge, with distinctive jerkin-headed roofs and elaborate coursed shingle siding.

Wilson joined the militia in 1899, and two of his last major commissions were related to his military contacts. He provided plans for both the Victoria Drill Hall, now the Bay Street Armoury, Victoria, 1913-15, and the Colquitz Jail, on Wilkinson Road in Saanich, 1914. These two large structures maintain the Victorian aesthetic prevalent through Wilson's career, their crenellated tops and towers giving a picturesque Gothic interpretation to these institutions of discipline. Wilson achieved the rank of Colonel, and during the First World War was in charge of the internment of enemy aliens on the west coast. At first, the aliens were kept in the Saanich prison that Wilson himself designed, and later they were moved to an Internment Camp in Vernon, of which Wilson became the commander.

After the outbreak of war in 1914, Wilson went into partnership with Alexander Robert Hennell, an association that lasted until 1918. Hennell carried on the architectural business while Wilson went into the army full-time. By the 1920s Wilson was approaching retirement age and took on smaller projects, although he did not officially retire until 1940.

Ridgway and Flora had five children: Basil, Guy, Percy, Hebden, and Daisy. His grandchildren, who all called him "Pop," were expected to stand when he entered the room. They remember his military bearing and declare that he marched everywhere, never merely walked. He had a bad habit of jaywalking, as he believed it his right to step off the curb wherever and whenever it suited him. Asked to give away his granddaughter Barbara, at her wedding, he was willing but declared, "I have to get to a cricket match that day." She arranged a morning service and wedding breakfast to accommodate his plans, and afterwards the groom drove him to the match which he was attending not as a player, but merely as a devoted spectator.

Despite these stiff characteristics of an Englishborn military officer, the present writer remembers his friendly piercing eyes and his smart, straight bearing. In 1927, the Wilsons moved in with their son Basil; Flora died in 1939. Wilson continued to be seen daily climbing the stairs from the fifth floor of the Royal Trust (Union) Building to the roof- top quarters of the British Empire Club of which he was a member. He died on February 21, 1957 at the age of ninety- four, and was interred in the family plot in Colwood Burial Park.

3.0 STATEMENT OF SIGNIFICANCE

Address: 1050 Pandora Avenue, Victoria, British Columbia

Name: Parkway Apartments Original Owner: David R. Ker Original Architect: William Ridgway-Wilson Construction Date: 1911

Description of the Historic Place

The Parkway Apartments building is a two-storey commercial building situated on the north side of Pandora Avenue in the North Park neighbourhood of Victoria. The historic building is distinguishable by its chamfered corner, prominent cornices, and alternating bays along the second storey.

Heritage Value of Historic Place

Parkway Apartments is significant for its association with the Edwardian-era development of Victoria and its long-standing grocery store tenancy on the ground floor. The building is valued additionally for its commercial architectural style, as designed by William Ridgway-Wilson.

Constructed during the upswing of the pre-World War One real estate boom, Parkway Apartments is valued as part of the surge of development that characterized Victoria's gateway economy during the Edwardianera period. Built 1911, the building has been used continuously for commercial purposes on the ground floor, with residential space on the upper floor. Originally constructed for Rockland resident David R. Ker, this two-storey structure represents the north and eastward expansion of Victoria's commercial core. The variety of commercial uses attest to the adaptability of this structure and the commercial vitality of Pandora Avenue, one of the major thoroughfares to the eastern part of the City and the adjacent municipality of Oak Bay.

The building is additionally significant for its vernacular Edwardian era architecture as designed by William Ridgway-Wilson. Ridgway-Wilson designed many architecturally important projects that continue to define the character of Victoria, such as Gyppeswyk, now part of the Art Gallery of Greater Victoria (1889), St. John the Divine Anglican Church (1912), and the Victoria Drill Hall (now the Bay Street Armoury, 1913-15).

Character-Defining Elements

The key elements that define the heritage character of Parkway Apartments include, but are not limited to its:

- location on north side of Pandora Avenue at Cook Street in the North Park neighbourhood of Victoria;
- siting on the property lines, with no setbacks;
- mixed commercial and residential use;
- commercial form, scale and massing as expressed by its two-storey height, L-shaped plan, low-slope shed roof, full retail storefront on ground level of Pandora Avenue and Cook Street façades;
- masonry construction of red brick with grey mortar laid in common bond; face brick of white glazed brick laid in running bond with white mortar on the façades of Pandora Avenue and Cook Street; parging on the base of brick pilasters and at storefront transom level on the street façades; concrete lintels; internal red brick chimney;
- Edwardian-era architectural features including its: commercial and residential design with full-height storefront on the ground floor; brick piers extending from grade to parapet delineating storefront bays; decorative pressed metal cornices at the storefront and roof levels; regular arrangement of fenestration on the upper floor; flat parapet punctuated by raised portions which align with brick piers on Cook Street and Pandora Avenue façades; and
- original fenestration including: multi-light wood storefront transoms spanning each storefront bay of Pandora Avenue and Cook Street façades; single assembly hung wood frame and sash windows with parged brick sills on rear façade; single and double assembly hung wooden-sash windows, oriole windows with hung wood frame and sash windows on either side of a fixed multi-light wood frame and sash windows on the second storey of Pandora Avenue and Cook Street façades; half-moon leaded glass window with wood frame on Cook Street façade; three panel wood doors with wood transom windows on rear façade.

4.1 STANDARDS AND GUIDELINES

Parkway Apartments is a registered property included on the City of Victoria's Register of Heritage Properties and is a significant historical resource in the City of Victoria and its North Park neighbourhood. Parks Canada's *Standards & Guidelines for the Conservation of Historic Places in Canada* (2010) is the source used to assess the appropriate level of conservation and intervention to heritage resources. Under the *Standards & Guidelines,* the work proposed for Parkway Apartments will include aspects of preservation, rehabilitation, and restoration.

Preservation: the action or process of protecting, maintaining, and/or stabilizing the existing materials, form, and integrity of a historic place or of an individual component, while protecting its heritage value.

Restoration: the action or process of accurately revealing, recovering or representing the state of a historic place or of an individual component, as it appeared at a particular period in its history, while protecting its heritage value.

Rehabilitation: the action or process of making possible a continuing or compatible contemporary use of a historic place or an individual component, through repair, alterations, and/or additions, while protecting its heritage value.

Interventions to Parkway Apartments should be carried out based upon thee Standards outlined in the *Standards & Guidelines*, which are conservation principles of best practice. The following *General Standards* should be followed when carrying out any work to an historic property.

STANDARDS

Standards relating to all Conservation Projects

1. Conserve the heritage value of a historic place.

Do not remove, replace, or substantially alter its intact or repairable character-defining elements. Do not move a part of a historic place if its current location is a characterdefining element.

- 2. Conserve changes to a historic place, which over time, have become character-defining elements in their own right.
- 3. Conserve heritage value by adopting an approach calling for minimal intervention.
- 4. Recognize each historic place as a physical record of its time, place and use. Do not create a false sense of historical development by adding elements from other historic places or other properties or by combining features of the same property that never coexisted.
- 5. Find a use for a historic place that requires minimal or no change to its character defining elements.
- 6. Protect and, if necessary, stabilize a historic place until any subsequent intervention is undertaken. Protect and preserve archaeological resources in place. Where there is potential for disturbance of archaeological resources, take mitigation measures to limit damage and loss of information.
- Evaluate the existing condition of characterdefining elements to determine the appropriate intervention needed. Use the gentlest means possible for any intervention. Respect heritage value when undertaking an intervention.
- Maintain character-defining elements on an ongoing basis. Repair character-defining elements by reinforcing the materials using recognized conservation methods. Replace in kind any extensively deteriorated or missing parts of character-defining elements, where there are surviving prototypes.
- Make any intervention needed to preserve character-defining elements physically and visually compatible with the historic place and identifiable upon close inspection. Document any intervention for future reference.

Additional Standards relating to Rehabilitation

10. Repair rather than replace character-defining elements. Where character-defining elements are too severely deteriorated to repair, and

where sufficient physical evidence exists, replace them with new elements that match the forms, materials and detailing of sound versions of the same elements. Where there is insufficient physical evidence, make the form, material and detailing of the new elements compatible with the character of the historic place.

- 11. Conserve the heritage value and characterdefining elements when creating any new additions to a historic place and any related new construction. Make the new work physically and visually compatible with, subordinate to and distinguishable from the historic place.
- 12. Create any new additions or related new construction so that the essential form and integrity of a historic place will not be impaired if the new work is removed in the future.

Additional Standards relating to Restoration

- 13. Repair rather than replace character-defining elements from the restoration period. Where character-defining elements are too severely deteriorated to repair and where sufficient physical evidence exists, replace them with new elements that match the forms, materials and detailing of sound versions of the same elements.
- 14. Replace missing features from the restoration period with new features whose forms, materials and detailing are based on sufficient physical, documentary and/or oral evidence.

4.2 CONSERVATION REFERENCES

The following conservation resources should be referred to when considering any interventions to the Parkway Apartments building:

Standards and Guidelines for the Conservation of Historic Places in Canada, Parks Canada, 2010. <u>http://www.historicplaces.ca/en/pages/standardsnormes/document.aspx</u>

National Park Service, Technical Preservation Services. Preservation Briefs:

Preservation Brief 1: Assessing Cleaning and Water-Repellent Treatments for Historic Masonry Buildings.

http://www.nps.gov/tps/how-to-preserve/briefs/1cleaning-water-repellent.htm_

Preservation Brief 2: Repointing Mortar Joints in Historic Masonry Buildings. <u>http://www.nps.gov/tps/how-to-preserve/briefs/2-</u> repoint-mortar-joints.htm

Preservation Brief 3: Improving Energy Efficiency in Historic Buildings. <u>http://www.nps.gov/tps/how-to-preserve/briefs/3-</u> improve-energy-efficiency.htm

Preservation Brief 4: Roofing for Historic Buildings. http://www.nps.gov/tps/how-to-preserve/briefs/4roofing.htm

Preservation Brief 6: Dangers of Abrasive Cleaning to Historic Buildings.

http://www.nps.gov/tps/how-to-preserve/briefs/6dangers-abrasive-cleaning.htm

Preservation Brief 9: The Repair of Historic Wooden Windows.

http://www.nps.gov/tps/how-to-preserve/briefs/9wooden-windows.htm

Preservation Brief 10: Extérior Paint Problems on Historic Woodwork.

<u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/10-paint-problems.htm</u>

Preservation Brief 11: Rehabilitating Historic Storefronts.

<u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/11-storefronts.htm</u>

Preservation Brief 14: New Exterior Additions to Historic Buildings: Preservation Concerns. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/14-exterior-additions.htm</u>

Preservation Brief 16: The Use of Substitute Materials on Historic Buildings. <u>http://www.nps.gov/tps/how-to-preserve/</u> briefs/16-substitute-materials.htm

Preservation Brief 17: Architectural Character – Identifying the Visual Aspects of Historic Buildings as an Aid to Preserving their Character. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/17-architectural-character.htm</u>

Preservation Brief 32: Making Historic Properties Accessible. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/32-accessibility.htm</u>

Preservation Brief 33: The Preservation and Repair of Historic Stained and Leaded Glass. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/33-stained-leaded-glass.htm</u>

Preservation Brief 35: Understanding Old Buildings: The Process of Architectural Investigation. http://www.nps.gov/tps/how-to-preserve/

briefs/35-architectural-investigation.htm

Preservation Brief 37: Appropriate Methods of Reducing Lead-Paint Hazards in Historic Housing. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briets/37-lead-paint-hazards.htm</u>

Preservation Brief 39: Holding the Line: Controlling Unwanted Moisture in Historic Buildings. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/39-control-unwanted-moisture.htm</u>

Preservation Brief 41: The Seismic Retrofit of Historic Buildings: Keeping Preservation in the Forefront.

http://www.nps.gov/tps/how-to-preserve/ briefs/41-seismic-retrofit.htm

Preservation Brief 44: The Use of Awnings on Historic Buildings. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/4-I-awnings.htm</u> Preservation Brief 47: Maintaining the Exterior of Small and Medium Size Historic Buildings. <u>http://www.nps.gov/tps/how-to-preserve/</u> <u>briefs/47-maintaining-exteriors.htm</u>

4.3 GENERAL CONSERVATION STRATEGY

The primary intent is to preserve components of the existing structure while undertaking a rehabilitation that will upgrade its structure and services to increase its functionality for use. As part of the scope of work, intact character-defining elements will be preserved, damage or missing elements will be repaired in-kind using existing examples, historic precedents, and archival documents as guides in their rehabilitation. An overall redevelopment scheme for the site has been prepared by Michael Green Architecture, and includes the heritage resource situated at 1050 Pandora Avenue as well as the parking lot to the north of the building.

The major proposed interventions of the overall project include the:

- Retention of 49% of the original two-storey L-shaped building including: the historic façades of Pandora Avenue, Cook Street, section of the north façade back to the external face of the new six storey volume; structure (columns, beams, joists) of the existing twostorey building from the retained façades to the new six storey volume; retention of interior wood finishes of second floor, where possible.
- Preservation of all character-defining elements that are intact, and completion of in-kind repairs where required. Overall rehabilitation project with restoration of missing characterdefining elements.
- Rehabilitation the site through the construction of a new structure behind the retained elements that extends north beyond the heritage resource's current footprint to the adjacent.

Due to the proposed addition to the historic building, all new visible construction will be considered a

modern addition to the historic structure. *Standards* & *Guidelines* list recommendations for new additions to historic places. The proposed design scheme should follow these principles:

- Design a rehabilitation of the exterior of the existing buildings that will be sympathetic to heritage character-defining elements.
- Design additions in a manner that draws a clear distinction between what is historic and what is new.
- Design for the new work should be contemporary, but should be compatible in terms of mass, materials, relationship of solids to voids, and colour, yet be distinguishable from the historic place.
- The new additions should be physically and visually compatible with, subordinate to and distinguishable from the preserved historic façades.

Additions or new construction should be visually compatible with, yet distinguishable from, the historic place. To accomplish this, an appropriate balance must be struck between mere imitation of the existing form and pointed contrast, thus complementing the historic place in a manner that respects its heritage value.

4.4 SUSTAINABILITY STRATEGY

Heritage conservation and sustainable development can go hand in hand with the mutual effort of all stakeholders. In a practical context, the conservation and re-use of historic and existing structures contributes to environmental sustainability by reducing solid waste disposal, saving embodied energy, and conserving historic materials that are often less consumptive of energy than many new replacement materials.

In 2016, the Federal Provincial Territorial Ministers of Culture & Heritage in Canada (FPTMCHC) published a document entitled, *Building Resilience: Practical Guidelines for the Retrofit and Rehabilitation of Buildings in Canada* that is "intended to establish a common pan-Canadian 'how-to' approach for practitioners, professionals, building owners, and

operators alike."

The following is an excerpt from the introduction of the document:

[**Building Resilience**] is intended to serve as a "sustainable building toolkit" that will enhance understanding of the environmental benefits of heritage conservation and of the strong interrelationship between natural and built heritage conservation. Intended as a useful set of best practices, the guidelines in **Building Resilience** can be applied to existing and traditionally constructed buildings as well as formally recognized heritage places.

These guidelines are primarily aimed at assisting designers, owners, and builders in providing existing buildings with increased levels of sustainability while protecting character-defining elements and, thus, their heritage value. The guidelines are also intended for a broader audience of architects, building developers, owners, custodians and managers, contractors, crafts and trades people, energy advisers and sustainability specialists, engineers, heritage professionals, and officials responsible for built heritage and the existing built environment at all jurisdictional levels.

Building Resilience is not meant to provide case-specific advice. It is intended to provide guidance with some measure of flexibility, acknowledging the difficulty of evaluating the impact of every scenario and the realities of projects where buildings may contain inherently sustainable elements but limited or no heritage value. All interventions must be evaluated based on their unique context, on a case-by-case basis, by experts equipped with the necessary knowledge and experience to ensure a balanced consideration of heritage value and

sustainable rehabilitation measures.

Building Resilience can be read as a standalone document, but it may also further illustrate and build on the sustainability considerations in the Standards and Guidelines for the Conservation of Historic Places in Canada.

4.5 ALTERNATE COMPLIANCE

Parkway Apartments is a registered heritage building listed on the City of Victoria's Register of Heritage Properties. Parkway Apartments is eligible for designation and therefore may be eligible for heritage variances that will enable a higher degree of heritage conservation and retention of original material, including considerations available under the following municipal legislation.

4.5.1 BRITISH COLUMBIA BUILDING CODE

Building Code upgrading ensures life safety and long-term protection for historic resources. It is important to consider heritage buildings on a caseby-case basis, as the blanket application of Code requirements do not recognize the individual requirements and inherent strengths of each building. Over the past few years, a number of equivalencies have been developed and adopted in the British Columbia Building Code that enable more sensitive and appropriate heritage building upgrades. For example, the use of sprinklers in a heritage structure helps to satisfy fire separation and exiting requirements. Table A-1.1.1.1., found in Appendix A of the Code, outlines the "Alternative Compliance Methods for Heritage Buildings."

Given that Code compliance is such a significant factor in the conservation of heritage buildings, the most important consideration is to provide viable economic methods of achieving building upgrades. In addition to the equivalencies offered under the current Code, the City can also accept the report of a Building Code Engineer as to acceptable levels of code performance.

4.5.2 ENERGY EFFICIENCY ACT

The provincial Energy Efficiency Act (Energy Efficiency Standards Regulation) was amended in 2009 to exempt buildings protected through heritage designation or listed on a community heritage register from compliance with the regulations. Energy Efficiency standards therefore do not apply to windows, glazing products, door slabs or products installed in heritage buildings. This means that exemptions can be allowed to energy upgrading measures that would destroy heritage character-defining elements such as original windows and doors.

These provisions do not preclude that heritage buildings must be made more energy efficient, but they do allow a more sensitive approach of alternate compliance to individual situations and a higher degree of retained integrity. Increased energy performance can be provided through non-intrusive methods of alternate compliance, such as improved insulation and mechanical systems. Please refer to the *Standards & Guidelines for the Conservation of Historic Places in Canada* for further detail about "Energy Efficiency Considerations."

4.6 SITE PROTECTION & STABILIZATION (FOR SHORT PERIOD OF TIME)

It is the responsibility of the owner to ensure the heritage resource is protected from damage at all times. At any time that the building is left vacant, it should be secured against unauthorized access or damage through the use of appropriate fencing and security measures.

Additional measures to be taken include:

- Are smoke and fire detectors in working order?
- Are wall openings boarded up and exterior doors securely fastened once the building is vacant?
- Have the following been removed from the interior: trash, hazardous materials such as inflammable liquids, poisons, and paints and

canned goods that could freeze and burst?

The retained elements of the building should be protected from movement and other damage at all times during demolition, excavation and construction work. Install monitoring devices to document and assess cracks and possible settlement of the masonry façade.

Parkway Apartments is currently occupied by multiple commercial businesses on the ground floor. The upper floor consists of multiple apartments, which at the time of the site visit appear to all be occupied by tenants. If during the course of the project the building is vacated by its tenants, the structure should be made safe and closed up to protect it from the weather, unauthorized access, and vandalism.

The following checklist will ensure that work items for the protection during the temporary mothballing of the historic structure are not inadvertently omitted and the listed heritage resource secured:

Moisture

- □ Is the roof watertight?
- □ Is exterior cladding in good condition to keep water out?
- □ Is the site of the temporary location properly graded for water run-off?

Ventilation

- Have steps been taken to ensure proper ventilation of the building?
- □ Have interior doors been left open for ventilation purposes?
- Has the secured building been checked within the last 3 months for interior dampness or excessive humidity?

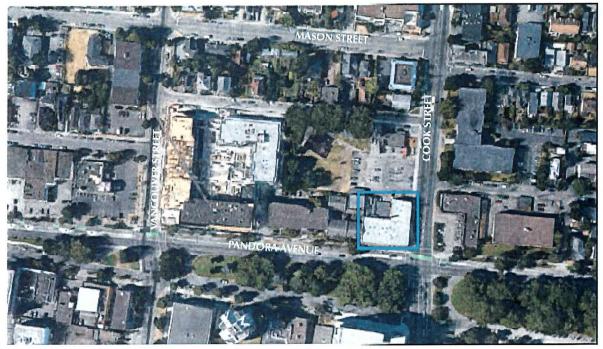
Pests

- □ Have nests/pests been removed from the building's interior and eaves?
- Are adequate screens in place to guard against pests?
- Has the building been inspected and treated for termites, carpenter ants, rodents, etc.?

Security

- □ Are smoke and fire detectors in working order?
- □ Are wall openings boarded up and exterior doors securely fastened?
- □ Are plans in place to monitor the building on a regular basis?
- □ Are the keys to the building in a secure but accessible location?
- □ Are the grounds being kept from becoming overgrown?
- □ Have the following been removed from the interior: trash, hazardous materials such as inflammable liquids, poisons, and paints and canned goods that could freeze and burst?
- □ Is the site securely fenced and regularly patrolled?
- □ Is the building signed identifying it as a protected heritage building with a phone number for citizens to call with questions or concerns or report vandals?

The aforementioned items will assist in protecting the listed heritage resource that is currently unoccupied during the planning process until actual site work commences.



Above: Parkway Apartments (within blue box) and adjacent streets in Victoria.



Above: For reference clarification "street" façades are those noted in blue arrows and "non-street" façades are those in white arrow.

A condition review of the Parkway Apartments was carried out during a site visit in July 2018. The condition assessment was limited to a visual review of the condition of the exterior of the building. The interior of the building was not assessed and no intrusive or destructive testing was carried out as part of the condition assessment. The recommendations for the conservation of the historic resource are based on the site review and available archival documents that provide valuable information about the original design and construction of the historic building. Further investigation may be required to determined the structural integrity of the original materials, in addition to retrieval of samples (e.g. additional paint samples from inaccessible areas) from the exterior of the building for further review.

The following describes the materials, their condition and recommended conservation strategy for Parkway Apartments based on Parks Canada's *Standards & Guidelines for the Conservation of Historic Places in Canada.*

5.1 SITE

The historic Parkway Apartments is situated in its original location at the northwest corner of the intersection of Pandora Avenue and Cook Street in Victoria's North Park neighbourhood. The building sits on a large lot, built to the property line with the primary façades orientated to Pandora Avenue and Cook Street. To the north of the extant heritage resource is a large lot currently being used for parking. A small park, Franklin Green, is located northwest of the building and a residential development meets the west façade of Parkway Apartments. The rear of the building possesses later one-storey additions.

The intended redevelopment plan for the site is for the façades of Pandora Avenue and Cook Street, and the north façade to the external face of the proposed new six storey volume, as well as portion of the existing two-storey structure parallel to Cook Street back to the new six storey volume to be retained. The redevelopment of the site encompasses the construction of new volume behind and connected to the retained elements. The new construction will also encompass the lot to the north of the extant building currently being used for parking.

Conservation Strategy: Preservation and Rehabilitation

- Preserve the original setting of the building. All rehabilitation work should occur within the property lines.
- Retain the main frontages of Pandora Avenue and Cook Street. Preserve as well as the north façade and portion of the two-storey structure parallel to Cook Street both to the external face of the new six storey volume. New construction to be constructed in a manner that is "physically and visually compatible with, subordinate to, and distinguishable from the historic place" as recommended in **Standard 11**.



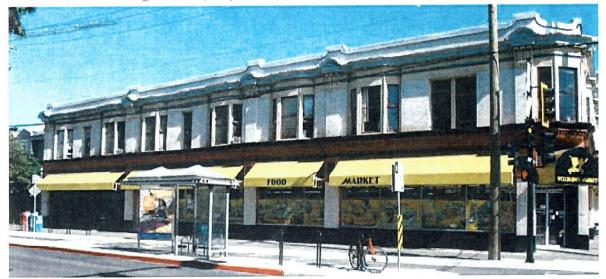
Top: Insurance Plan of Victoria, British Columbia 1903, revised 1909, showing northwest corner of Pandora Avenue and Cook Street.

Bottom: Insurance Plan of Victoria, British Columbia Volume 1, 1911 revised 1913 showing northwest corner of Pandora Avenue and Cook Street with Parkway Apartments constructed.

5.2 FORM, SCALE, & MASSING

Parkway Apartments is a two-storey masonry building reflective of the commercial/residential buildings constructed during Victoria's pre-First World War boom period. The two-storey portion of the building possesses a L-shaped plan with its "street" façades fronting Pandora Avenue and Cook Street. Single storey additions are present on the rear, north, façade of the building. The building's form, scale, and massing of: L-shaped plan; twostorey height; low-pitch roof are character-defining elements which should be preserved. Parkway Apartments' original form, scale, and massing are largely intact; however, there have been alterations made to the rear of the building through multiple one-storey additions.

The current understanding of the redevelopment of the site is for the façades of Pandora Avenue and Cook Street, and the north façade to the external face of the proposed new six storey volume, as



Above and Below: Street façades of Pandora Avenue (above) and Cook Street (below). The building is characterised by its two-storey height, masonry construction, storefront bays, second floor fenestration patterning, storefront and rooftop cornices, parapet, chamfered entry are shown.





Above: "Non-street" (north) façade of Parkway Apartments showing later added additions to the rear of the building and parking lot located adjacent and to the north of the building.



Above: "Non-street" west façade and adjacent residential development.

well as portion of the existing two-storey structure parallel to Cook Street extending to the external face of the new six storey volume to be preserved. Any new construction above the original two-storey height of the building should be sensitive to the historic scale and massing of the building as well as sympathetic to its materiality. This may included such approaches as stepping back the new construction from the historic façades, utilizing materials that are sympathetic but do not detract from the historic appearance of the retained façades.

Conservation Strategy: Preservation and Rehabilitation

- The form and scale of the Pandora Avenue Cook Street, and the north façade to the external face of the proposed new six storey volume will be retained. A portion of the existing two-storey structure parallel to Cook Street extending back to the external face new six storey volume shall also be retained.
- All modern additions should be sensitive to the scale and massing of the retained façades of the building, and should read as contemporary additions.

5.3 FOUNDATIONS

The building's foundation was not accessed for review. Based on the current understanding of the redevelopment of the site and the retention of the street façades, portion of the north façade as well as portion of the structure parallel to Cook Street, the latter two will be retained back to the external face of the new volume, it is assumed as part of this work, the existing foundation will be preserved to achieve this level of retention. Careful attention should be taken during stabilization, demolition, repair, and new construction to ensure the exterior masonry walls above grade and retained structure are not damaged during any phase of the project. Care should also be taken to ensure that the decorative elements of the "street" façades such as the cornices and fenestration are not damaged during the course of the project.

Conservation Strategy: Preservation and Rehabilitation

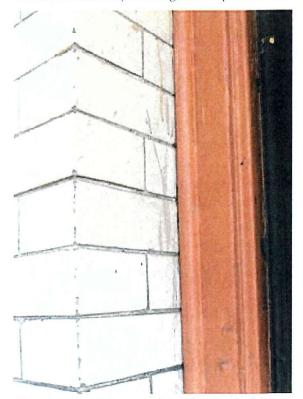
- Existing foundations should be preserved, if possible.
- Foundations should be reviewed by a Structural Engineer. Once condition is assessed, conservation recommendations can be finalized.
- To ensure the prolonged preservation of the all foundations, all landscaping should be separated from the foundations at grade by a course of gravel or decorative stones, which help prevent splash back and assist drainage. New vegetation may assist in concealing the newly exposed foundations, if desired.

5.4 EXTERIOR MASONRY WALLS

5.4.1 "STREET" FAÇADES - PANDORA AVENUE (SOUTH) AND COOK STREET (EAST)

Parkway Apartments features façades load-bearing brick walls. The façades of Pandora Avenue and Cook Street are faced with a wythe of glazed white brick with white mortar laid in running bond. This brick is present on the pilasters separating the storefront bays, the second floor, and the parapet. Materials and finishes of higher value were often placed on street façades to project a sense of status and prosperity. When the building was completed, the white brick contrasted the darker finish of the fenestration, storefronts, and cornices, as shown in historic photographs. The glazed brick contributes significantly to the heritage character of Parkway Apartments and is to be preserved.

Visual inspection of the brick from the ground was conducted. Overall, the glazed brick of the Pandora Avenue and Cook Street façades is in good condition. Deterioration that is present appears in the form of chips to the glazing (typically at the arises of bricks and outside corners of the building), mortar loss, localized areas of staining of mortar, organic deposits in some areas, and over painting on to the brick. Redundant fixtures and anchors are also present on both "street" façades which should be removed and any resulting holes repaired.

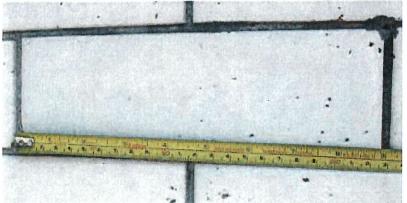


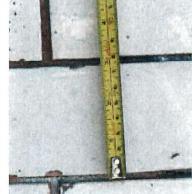
Above: Typical brick damage of chips and paint on brick face from painting adjacent wood elements, present on both "street" façades.

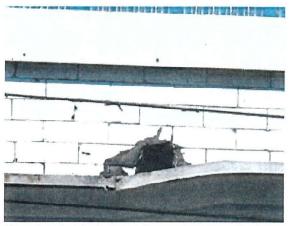


Left: Exterior of "street" façades with brick laid in running bond with white mortar. Brick present on pilasters separating storefront bays, second floor walls, and parapet. Overall in good condition with local areas of deterioration.

Below Left and Right: Existing brick of "street" façades showing mortar joints







Above: Later installed scupper above roof cornice on Cook Street façade. Weather proofing material applied onto the face of the parapet.

Alterations to the "street" façades include the addition of a thru-wall scupper installed above the rooftop cornice on the Cook Street façade. The waterproofing of the scupper has been spread onto the adjacent brick. Consideration should be given to ensuring the roof drains in a manner that permits the deletion of this later added scupper. Additional alterations include: the base of the glazed brick pilasters being parged; increase height and parging of the original glazed brick storefront bulkhead; removal of the pairs of cylindrical 'chimney-like' elements positioned at the top of the pilasters at the parapet level.

Conservation Strategy: Preservation

- Overall, preserve the brick of retained façades and replace in-kind brickwork that is too deteriorated to retain.
- Undertake complete condition survey of all brick surfaces.
- Retain sound exterior masonry or deteriorated exterior masonry that can be repaired.
- All masonry cleaning, repair, and repointing specifications to be reviewed by Heritage Consultant.
- All redundant metal inserts/anchors should be removed and, where possible, services mounted on the exterior walls removed or reconfigured.
- Any holes in the brick should be filled, if possible, or replace damaged brick with new

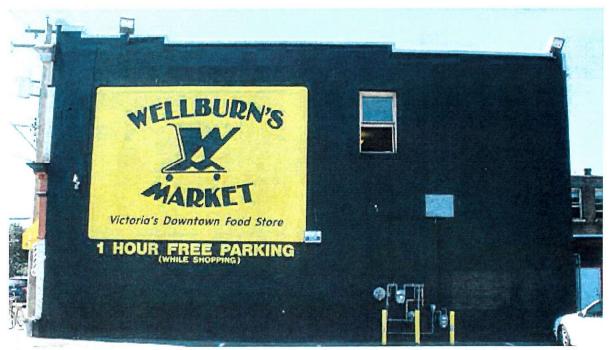
to match existing.

- Overall cleaning of the brick façades should be carried out. Do not use any abrasive methods that may damage the fireskin surfaces. Use a soft natural bristle brush and mild water rinse. Only approved chemical restoration cleaners may be used. Sandblasting or any other abrasive cleaning method of any kind is <u>not permitted</u>.
- Determine whether or not it is feasible to remove paint present on glazed brick and on retained portion of north and west façades without damaging underlying material. Undertake test samples of paint removal in an inconspicuous area using only approved restoration products. If paint removal is determined to be feasible, prepare removal specification. If not, leave paint *in situ* and ensure brick is adequately protected during any future painting of adjacent assemblies.
- Repoint brickwork by raking out loose mortar material to a uniform depth. Take care that the arises of the brick are not damaged. Work should only be undertaken by skilled masons. Do not use power tools to cut or grind joints. Repoint mortar joints with new mortar that matches existing in consistency, composition, strength, colour and pointing profile; note the finely tooled profile of the original mortar joints.

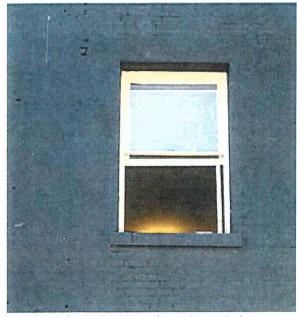
5.4.2 "NON-STREET" (NORTH AND WEST) FAÇADES

The "non-street" façades consist of red brick with cream mortar laid in common bond. Overall, the brick is in fair condition with localized areas of deterioration noted. Portions of the brick walls have been painted. The paint prevents the examination and assessment of the underlying brick. Paint can trap moisture behind the surface in the brick causing it to deteriorate. The paint may also contain lead and necessary precautions must be taken in dealing with such hazardous materials.

The brick on the "non-street" façades also possesses localized areas of significant staining and organic deposits. These areas of deterioration are especially



Above: Painted brick of the north façade. Paint is a later intervention and limits assessment of underlying brick. Surface damage to some brick and mortar loss present in areas at base of wall at approximate height of car mufflers and bumpers.



Above: Typical example of mortar loss and unpatched past penetrations in brick wall on "non-street" façade.



Above: Mortar loss, distortion of brick, and staining on rear of building likely caused by overflowing gutters and undersized downspout.



Above: Typical deterioration of masonry on rear of building including staining, cracked bricks, mortar loss, efflourescence and past unsympathetic repairs.

evident on the brick below second floor window sills and below the roof's gutter. The latter is likely the result of leaking or poorly maintained gutters that have permitted moisture to saturate the brick below the gutter. Mortar loss, past unsympathetic repointing, cracked bricks, eroded bricks, stepped cracks, roofing tar spills, and holes from past penetrations are evident at multiple locations on the "non-public" façades of the building.

The anticipated redevelopment scheme for the site includes the retention of the two street façades. A portion of the north façade and portion of the structure that is parallel to Cook Street will also be retained back to the external face of the new volume. The remainder of the building demolished. There is the opportunity to salvage the materials from the demolished portions of the building to divert them from the landfill.

Conservation Strategy: Preservation and Rehabilitation

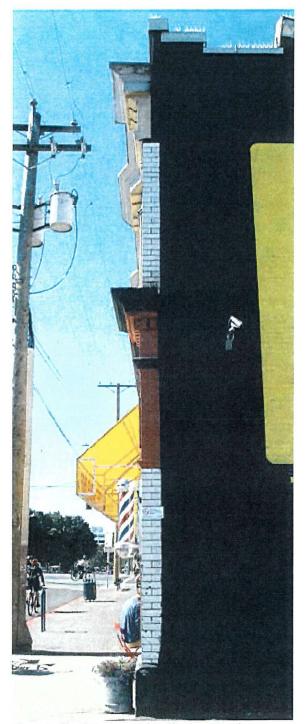
 Document portions of building to be demolished prior to work commencing, including areas covered by later additions.

- For those portions of the "non-street" façades' masonry walls being demolished, brick could be considered for salvage.
- Refer to 5.4.1 Conservation Strategy for portions of brick walls on "non-street" façades being retained.

5.5 ARCHITECTURAL METALWORK

Parkway Apartments features a number of architectural metalwork details on its Pandora Avenue and Cook Street façades. These include elements such as the projecting storefront cornice with dentils, prominent roof level cornice with groupings of square modillions, and oriole window surround on the second floor.

Overall the storefront cornice is in fair condition with the visual inspection from ground level identifying areas of deterioration of varying degrees. The storefront cornice appears to be well anchored to the building with no gaps from the face of the building noted. The nature of the anchoring and its adequacy was not determined, and requires further



Above: Profile of storefront and roof level cornices that are present on Pandora Avenue and Cook Street façades.

investigation. A number of dentils of the storefront cornice are damaged on both the Pandora Avenue and Cook Street sides of the building. The roof level cornice, located above the second floor windows of the Pandora Avenue and Cook Street façades, is more substantial and ornate in design than the storefront cornice. Metalwork components of the oriole windows on the second floor include metalwork detailing as part of the window surround as well as the top of the brick pilasters. This metalwork is in fair condition with localize damage and paint failure.

The exterior surface of both cornices is uneven indicative of multiple layers of paint. There are localized areas of paint failure present on the cornices. The drip edge of the cap flashing is bent and lifted in areas, which provides a means for moisture and pests to access the space behind the cornice. There is also localized corrosion, some extensive in areas, on the underside of the cornice, dentils, and modillions. The top surface of the cornices was not viewed; therefore, it is unknown the condition of the top of the cornices nor the extent and/or condition of any flashings. Further investigation is necessary to determine the structural integrity of the metalwork, anchoring, and condition and detail of flashings to determine extent of repairs, or if larger replacement is necessary.

The placement, design, and materials of the architectural metalwork of the Pandora Avenue and Cook Street façades are original and characterdefining, and should be preserved. Any deteriorated components are to be repaired in-kind with localized repairs. Component too deteriorated to be retained are to be replaced. Work is to be carried out in a manner that maintains the original dimensions, design, materials, and finish.

Conservation Strategy: Preservation

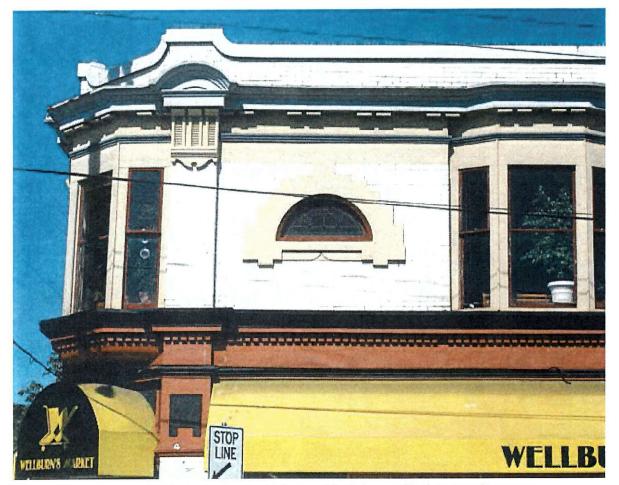
- Evaluate the overall condition of both cornices and window surrounds to determine whether more than protection, maintenance and limited repair or replacement in-kind is required.
- The current attachment/anchoring of all metalwork should be inspected and evaluated

to determine adequacy of existing anchors and if additional anchors are required.

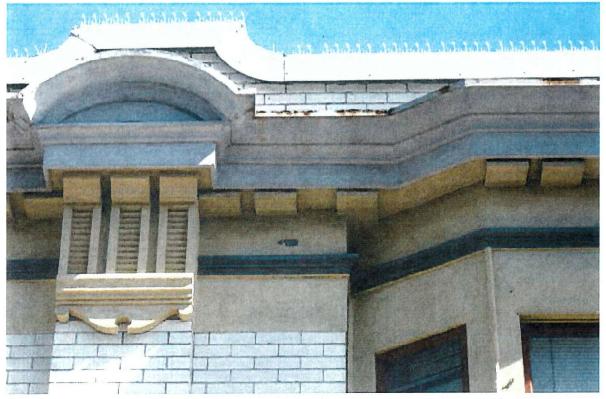
- If required, repair and stabilize deteriorated architectural metal elements by structural reinforcement or correction of unsafe conditions. Repairs should be physically and visually compatible.
- Remove corrosion that may be discovered upon closer inspection, patch and repair, caulk joints as required.
- If in depth evaluation of the cornices

Right: Heavily corroded under side of roof level cornice and corrosion of modillions. Typical paint failure also shown.





Above: Architectural metalwork of the storefront cornice, brick piers, oriole windows, roof level cornice and parapet cap.



Above: Metal work of oriole windows, roof level cornice, top of brick pilasters, and parapet cap flashing. Paint failure evident and corrosion of drip edge on cap of cornice evident. Gap between parapet cap flashing and wall face noted. Bird spikes on parapet later addition.

determines they are too deteriorated to repair, remove and replace those deteriorated elements, or the entire cornice with one that matches the historic in original dimensions, design, materials, and finish.

- The visual appearance of the cornices should not be altered and should match the historic appearance.
- The sheet metal work will be cleaned and prepared for repainting. Apply appropriate primer for galvanized surfaces. Paint in historically appropriate colour, based on colour schedule prepared by Heritage Consultant.

5.5.1 PARAPET CAP FLASHING

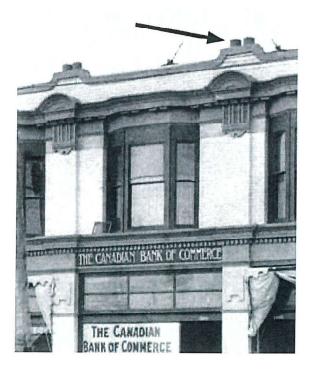
The parapet cap flashing on the "street" façades of Pandora Avenue and Cook Street mirror the unique design of the brick parapet. The parapet is flat with the exception of raised sections of approximately 3 courses of white glazed brick, that vertically align with the brick pilasters. The parapet is capped with a metal cap flashing. Based on historical photos available, the extent of the current cap flashing reflects what was there when the building was completed. The cap flashing when viewed from the ground appears to be in good condition; however, some of the seams have lifted. Alteration to the cap flashing has occurred in the form of bird spikes being installed and the removal of paired chimney flues of that were once position at the raised portions of the parapet. These may have been removed when the bird spikes were installed.

Conservation Strategy: Rehabilitation and Restoration

 Evaluate the overall condition of the parapet cap flashing to determine whether more than protection, maintenance and limited repair or



Above and Below: Pairs of cylindrical elements that were once present on top of each raised section of the parapet along the Pandora Avenue and Cook Street façades. These were removed post-1960, perhaps at the time the cap flashing was replaced and/or bird spikes installed.



replacement in kind is required.

- Remove corrosion that may be discovered upon close inspection, patch and repair, caulk joints as required and apply appropriate primer for galvanized surface.
- Repair or replace deteriorated flashing, as required. Repairs should be physically and visually compatible.
- Restoration of missing chimney elements that were associated with the pairs of conical element on raised portions of parapet.
- If new flashings are installed, ensure that the colour is compatible with the overall colour scheme of the historic resource.
- Consider alternative pest (bird) deterrent option that is less visible on the "public" façades.

5.6 FENESTRATION

Windows, doors and storefronts are among the most conspicuous feature of any building. In addition to their function — providing light, views, fresh air and access to the building — their arrangement and design is fundamental to the building's appearance and heritage value. Each element of fenestration is, in itself, a complex assembly whose function and operation must be considered as part of its conservation.

- Standards and Guidelines for the Conservation of Historic Places in Canada.

5.6.1 WINDOWS AND TRIM

5.6.1.1 Pandora Avenue (south) and Cook Street (east) Façades

Parkway Apartments' original window assemblies on the "street" façades are largely intact with their configuration and some original materials maintained from the time of the building's construction. The fenestration of the ground floor is addressed in 5.6.2 and 5.6.3. Presently, the second floor windows of the Pandora Avenue and Cook Street façades are characterised by single and double





Above Left: Typical second floor wood sash and frame hung window. Typical example of condition of wooden elements and finish of windows on upper floor.

Above Right: Oriole bay window with wood sash and frame hung windows on either side of a fixed wood sash and frame window. Metal window surround present on all oriole windows. Shown condition of wood and metal typical of all oriole windows.

Left: Half-moon wood frame and sash window with leaded glass panel and decorative window surround. Leaded glass panel with rough rolled coloured glass in good condition no missing or broken glass noted. Painted finish on wood elements deteriorate. Cracks in window surround noted.

assembly 1-over-1 hung wooden-sash windows, oriole bay windows with 1-over-1 wooden-sash windows on either side of a fixed multi-light wood window, and a single half-moon fixed woodensash window with leaded glass on the Cook Street façade. The hung windows are in fair condition. The upper and lower sashes exhibit weathering, putty loss, and significant paint failure. Some of the sashes have been replaced as well as the operation of some windows (hung to fixed) has been changed. The frames also exhibit significant paint loss and localized weathering and deterioration particularly to the lower extent of the side jambs and sill. Single pane glazing is present on the second floor windows on the "public" façades some of which appear to be original.

The half-moon leaded glass window located on the second floor of the Cook Street façade is original and in good condition. The leaded glass panel includes smooth and rough rolled glass in a floral motif. The frame and sash of the window is weathered and possess paint failure. The window surround mirrors

the shape of the window opening and exaggerates the appearance of the window. The surround has been painted, and from street level appears to be in fair condition. There are cracks present in three of the pieces of the surround; however, the extent or nature of these cracks could not be assessed from the street level.

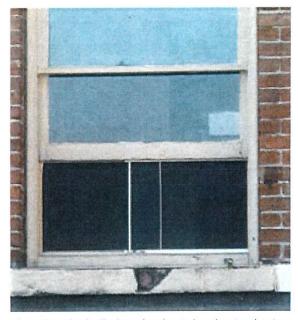
5.6.1.2 "Non-Street" (rear) Façades

The windows on the "non-street" façades retain the majority of their original configuration, sills, lintels, frames, sashes, and brick moulds. Theses windows are single assembly 1-over-1 wooden hung windows. The sills are parged brick and lintels are concrete, with some lintels spanning more than one window opening. Later additions to the rear of the building obscure the original window assemblies of portions of the first floor.

Based on a visual inspection from the ground the lower sections of the stiles, bottom rail of the lower sashes, and sills show signs of deterioration. This



Above: 1-over-1 hung wood sash and frame windows on rear of building. Most windows appear to still have an operable lower-sash, unknown if upper-sash can be lowered. Concrete lintels span one to two window openings. Deterioration evident on sills lower jambs, bottom rail. Localized areas of paint failure present. Staining on and around brick sills.



Above: Parge brick sill of rear façade window showing deteriorated parging.

Below: Window on ground floor of rear façade with missing glass and loose upper sash.



deterioration is most evident on the second floor windows. Some glazing has been replaced. Those first floor windows that are visible posses either broken or missing glass with wood installed in its absence. The painted finish of all windows has deteriorated with peeling paint present.

The concrete lintels are original and in fair condition. The lintels, while possessing surface staining, do not show any significant cracks or failures. The parged sills have localized deterioration in the form of stains, cracks, chips and/or missing pieces of parging. The sills have been painted and the paint is failing on some of the sills.

Based on the proposed redevelopment of the site, the street façades, portion of the north façade as well as portion of the structure parallel to Cook Street will be retained with the latter two element retained back to the external face of the new volume with the remainder of the building being demolished. Intact original window assemblies of the retained façades are to be preserved and repair in-kind as required. The intact fenestration on those façades that are to be demolished could be salvaged for reuse.

Conservation Strategy: Preservation and Rehabilitation

- Inspect for condition and complete detailed inventory to determine extent of intact original assemblies and the extent of repair or replacement of windows on retained façades that is required.
- Keep intact original existing windows on retained façades; repair as required; install replacement matching sashes where sashes are missing, previously replaced, and/or beyond repair.
- Preserve and repair intact original assemblies as required, using in-kind repair techniques, where feasible.
- Overhaul, tighten/reinforce joints. Repair frame, trim and counterbalances.
- Preserve and repair leaded glass window.
 Assess condition of cames and repair in-kind if cames have weakened. Retain coloured glass.
 If glass is broken, replace with glass matching colour and finish of original glass.

- Each window should be made weather tight by re-puttying and weather-stripping as necessary.
- Retain historic glass, where possible. Where broken glass exists in historic wood-sash windows, the broken glass should be replaced. When removing broken glass, the exterior putty should be carefully chipped off with a chisel and the glazier's points should be removed. The wood where the new glass will be rested on should be scraped and cleaned well, and given a coat of linseed oil to prevent the wood from absorbing the oil from the new putty. The new glass should be cut 1/16-1/8th smaller than the opening to allow for expansion and irregularities in the opening, to ensure the glazing does not crack due to natural forces. Window repairs should be undertaken by a contractor skilled in heritage restoration.
- Preference that replacement glass be single glazing, and visually and physically compatible with existing.
- Prime and repaint as required in appropriate colour, based on colour schedule devised by Heritage Consultant.

5.6.2 DOORS AND TRIM

Parkway Apartments retains a number of its original exterior door openings, as well as possible original exterior wood doors. On the south (Pandora Avenue) façade the door opening providing access to the second floor is in its original location. The original door configuration of a single man-door with transom is maintained; however, the existing aluminum door and transom are replacements. A wood door in a commercial unit on Cook Street matches what is shown on the original architectural drawings, however, its original recessed placement has been changed. All other doors on the ground floor of the Pandora Avenue and Cook Street façades have been replaced with modern assemblies.

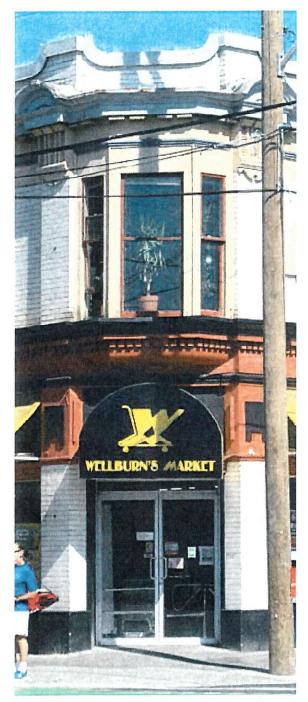
The rear façade of the building retains original wood doors; one door on the first floor and another door on the second floor of the west wall of the rear façade. The second floor door retains its original



Above: Original door opening on Pandora Avenue façade providing access to second floor. Floor in entry retains pennytiles mosaic. Door assembly has been replaced with modern materials.

Below: Wood door, frame, and transom on rear façade ground floor intact. Transom glass removed and/or boarded over. Brass hardware of door intact. Lower extent of door and sill shows signs of deterioration.





Above: Chamfered entry on ground floor with double doors and transom. Historic assembly has been replaced with aluminum assembly, including transom.

three-panel solid wood door with wood frame and single-light wooden-sash transom. Additionally, the ground floor door retains its brass door knob and plate. Both doors appear to be in fair condition. Deterioration that is present is predominantly located at the bottom rail of the doors and base of side jambs. The glass in the ground floor door's transom has been replaced; however, the second floor transom glass is intact. Later added additions to the rear of the building hide any other intact original door assemblies that may be present.

Based on the redevelopment of the site the two street facades are to be retained. The north facade and structure parallel to Cook Street will also be retained extending to the external face of the new six storey volume. The site will be rehabilitated with a new volume constructed behind and connected to the retained elements. Intact door openings and any original doors of Pandora Avenue and Cook Street should be retained and the door assemblies restored to match original doors. Past unsympathetic door assemblies that have been installed on the retained façades should be restored with wood door assemblies to match the original doors of Parkway Apartments. Reference historic photographs and original architectural drawings (Appendix B) to match design and materials of new wood doors.

Conservation Strategy: Preservation and Restoration

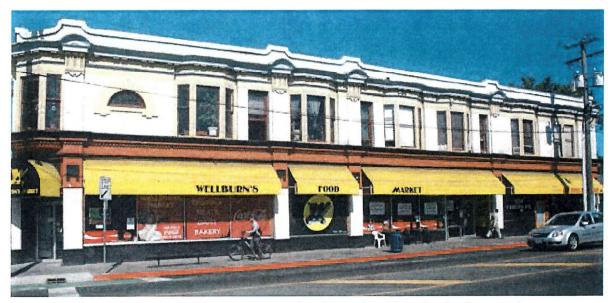
- Retain the door openings in their original locations, and preserve and repair all original door assemblies (frame, trim, door, transom, etc.).
- Restore original entryways to the ground floor of the building.
- New door assemblies should be restored to match originals door assemblies as evident in original architectural drawings.
- Prime and repaint, as required, in appropriate colour, based on colour schedule devised by Heritage Consultant.

5.6.3 STOREFRONTS

When first built, the ground floor of the Pandora Avenue and Cook Street façades possessed multiple commercial storefronts. Based on historic images and archival drawings, the original storefront design consisted of a low bulkhead of white glazed brick with nearly full-height storefront windows, recessed entries, and multi-light wooden transom that extended the width of each storefront bay with reed glass. Each storefront bay, separated by brick pilasters, possessed either one or two commercial units. The exception was the narrow structural bay on the Cook Street façade which originally was a glazed brick wall with a single door with transom and oval window with decorative surround; which was all removed post-1960.

Post-1960, the store fronts began to evolve through the amalgamation of nearly all individual commercial





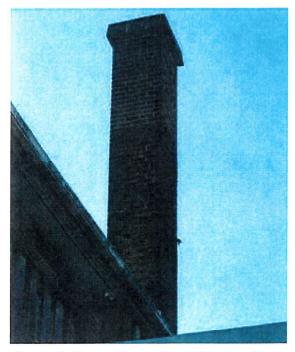
Above: Ground floor storefronts of Cook Street with original storefront design and assemblies altered and/or removed.

Previous Page Top: Pandora Avenue façade circa 1914, showing original design and assemblies of storefronts.

Previous Page Bottom: Current Pandora Avenue façade with altered storefronts with later added awnings.

units, this is reflected through the removal of individual store entries and the installation of new storefront assemblies. The alterations also included increasing the height of the bulkhead with the original brick face being parged over or removed completely. Further changes included boarding over and/or altering or removing of some of the original multi-light wood transoms. These changes limit the determination of extent of intact transoms; however, the western most transom on the Pandora Avenue façade is intact behind later installed boarding. Two storefronts on Cook Street, the northern most storefront bay, allude to the original design of the storefront; however, they too have been altered, but not to the same degree as the others.

The location and configuration of the chamfered corner entry remains intact; however, the transom and double doors have been replaced with aluminum assemblies. New awnings have also been added on both street façades. Further investigation is required to determine the extent, if any, of original materials that remain obscured by later interventions.



Above: Brick chimney with concrete cap. With proposed demolition of building, chimney brick could be salvaged for reuse.

The original design of the ground floor of Pandora Avenue and Cook Street façades of multi-unit storefronts with full-height storefront windows, wide multi-light transoms, and recessed entries is indicative of commercial building of the Edwardian period. Those intact storefront assemblies on both "street" façades are to be retained and repaired in-kind. Past unsympathetic changes to the storefronts and its assemblies should be corrected. The storefronts should be rehabilitated to wood assemblies, and their design reflect the original aesthetic and historic precedent of the building. Available archival images and original architectural drawings can be used as reference.

Conservation Strategy: Preservation and Rehabilitation

- Preserve intact original storefront elements such as wood transoms with reed glass glazing, multiple storefront bays on street façades separated by brick pilasters, chamfered corner entry. Repair in-kind those elements too deteriorated to retain.
- Rehabilitate storefront with wood storefront assemblies. Rehabilitation to include bulkhead below glazing, storefront glazing, transoms. Reference the original design as noted in archival images. Restoration of entries and doors to match originals. The design of the storefronts should reflect original historic precedents in design and materials.
- Prime and repaint, as required, in appropriate colour, based on colour schedule devised by Heritage Consultant.

5.7 ROOF & CHIMNEY

The existing roof was not accessed. It is presumed that the roof is a low-pitch sloped roof. Gutter and downspouts are present on the building. The downspouts are undersized for the size of the roof. A thru-wall scupper has been installed above the metal cornice on the Cook Street façade. A tall square red brick internal chimney with concrete cap is present and in good condition. The chimney does not appear to be leaning or significantly deteriorated. There is evidence of past repairs and

repointing.

The proposed redevelopment of the site includes the retention of the two street façades, as well as a portion of the north façade and portion of the structure that is parallel to Cook Street with the latter two retained back to the external face of the new volume. The structure and roof the retained twostorey portion of the building will be rehabilitated. The brick chimney will be removed. The brick from the chimney could be salvaged for reuse, thus diverting materials from the landfill.

Conservation Strategy: Preservation and Rehabilitation

- A portion of the original roof will be retained and rehabilitated including the construction of a new six storey volume that will tie into the retained two-storey structure.
- The roof parapet is to be preserved and repaired in-kind, as required. All new construction should occur behind the retained parapet and set back from it to preserve the façades original scale and ensure new construction aligns with **Standard 11**.
- The chimney will be demolished as part of the redevelopment of the site. The brick could be salvaged, thus diverting it from the landfill.

5.8 SIGNAGE

Commercial signs are an integral feature of historic commercial buildings. Different types of signs were fabricated in traditional materials with painted or three-dimensional letters, including fascia signs, projecting signs and painted window signs. Signs often reflect the ethnic history of a neighborhood and its character, as well as the social and business activities carried within it, and it is important to preserve or commemorate these markers of the building's social and economic history.

When considering new signs on a heritage building, the design should be in accordance with the Parks Canada Standards & Guidelines for the Conservation of Historic Places in Canada, which states that "new signage should be compatible with the building in

terms of size, scale, material, style and colour. In addition, new signs should not obscure, damage or destroy character-defining elements of the building."

Conservation Strategy:

- New signs can be inspired by historical signs on the building, signs from an earlier era or contemporary materials that are sympathetic to the building.
- Sign fixings or hangers should be carefully attached to the building in the least intrusive manner possible. On masonry walls, consider attaching into mortar rather than brick or stone.
- Signs were historically illuminated with front lighting.
- Future tenant and building signage will need to conform to current City of Victoria sign bylaws.

5.9 PRELIMINARY EXTERIOR COLOUR SCHEDULE

Part of the conservation process is to finish the building in historically appropriate paint colours. A restoration colour scheme will be developed in conjunction with the project architect.

Historic precedents and archival images illustrate the areas where paint was applied when the building was first constructed. A preliminary colour scheme has been established based on samples and collected from some of the intact exterior elements. Not all intact painted elements could be safely accessed for the collection of samples. Additional testing will be required to fully develop the building's original paint palette. Those paint samples collected were assessed by microscopic analysis to reveal the original colour scheme of the structure.

Paint draw downs are to be provided and sample application of the identified paint palette on the building to be viewed in natural light should be carried out prior to final paint application.

Conservation Strategy: Restoration

- Restore the historic finish, hue, and placement of applied colour. Complete all repairs, replacements and remove all dirt before
- preparing, priming and painting. All surfaces to be painted are to be dry prior to painting. Scrape and sand painted surfaces only as needed to reach a sound base. Don not strip all previous paint except to repair basematerial decay.
- Any substitutions or matching of custom colours shall be reviewed by the Heritage Consultant.

Location	Code	Finish	
Storefront Display Window	Gloss Black VC-35	TBD .	
Second floor window sashes, rear windows, door trim	Gloss Black	Gloss	
Sheet Metal in window bays	Vancouver Green VC-20	Matte	
Dentil Courses and Cornices	Dunbar Buff VC-5	Matte	
Pilaster - if painted	Dunbar Buff VC-5	Matte	
Pilaster - if unpainted, match to	Haddington Grey VC-15	NA	

Note - Paint referenced is Benjamin Moore Historical Vancouver True Colours

5.10 INTERIOR

"Interior features can include elements such as interior walls, floors and ceilings, mouldings, staircases, fireplace mantels, faucets, sinks, built-in cabinets, light fixtures, hardware, radiators, mail chutes, telephone booths and elevators. Because their heritage value resides not only in their physical characteristics, but also in their location in the historic building, it is important to protect them from removal. This is particularly true of doors, banisters, church pews, fireplace mantels, sinks and light fixtures, which are often replaced instead of being upgraded. Reuse in their original location not only protects their heritage value, but is also a more sustainable approach to conserving these artefacts." Standards & Guidelines for the Conservation of Historic Places in Canada

Building Code upgrading is one of the most important aspects of heritage building rehabilitation, as it ensures life safety and long-term protection for the resource. However, the interior features of an historic property are often heavily damaged in the process. The British Columbia Building Code offers equivalencies and exemptions to heritage buildings, which enable a higher degree of heritage conservation and retention of original material. The following guidelines pertaining to Health, Safety and Security Considerations from the *Standards & Guidelines* should be followed when faced with the conservation of interior character-defining elements:

- Upgrade interior features to meet health, safety and security requirements, in a manner that preserves the existing feature and minimizes impact on its heritage value.
- Work with code specialists to determine the most appropriate solution to health, safety and security requirements with the least impact on the character-defining elements and overall heritage value of the historic building.
- Explore all options for modifications to existing interior features to meet functional requirements prior to considering removal or

replacement.

- Remove or encapsulate hazardous materials, such as friable asbestos insulation, using the least-invasive abatement methods possible, and only after thorough testing has been conducted.
- Install sensitively designed fire-suppression systems that retain character-defining elements and respect heritage value.

5.10.1 GENERAL

The ground floor interior of Parkway Apartments has been significantly altered from its original design as its use and tenants have evolved over time. These alterations have not only impacted the layout and number of units, but also the original finishes. The upper floor, which contains multiple residential suites, was accessed to assess the extent of intact original elements. In comparison with the ground floor, the upper floor possesses a higher degree of integrity of intact original elements. No intrusive testing or demolition was undertaken as part of the interior evaluation.

When the block was first completed, the ground floor possessed 11 commercial units. As the needs of the commercial tenants of the ground floor changed, commercial units which were once separated have been combined. When Matthew Wellburn moved his grocery into the building at 1050 Pandora Avenue in 1914, he took over where two previous grocers had failed. Originally named Wellburn's Cash Grocery Store, the shop grew steadily, taking over a bakery, a bank, a pharmacy and other businesses until it finally became a supermarket. Through this expansion, a significant portion of the original floor plan of the ground floor and its materials were altered. These alterations, also resulted in extensive modifications to the storefronts of Pandora Avenue and Cook Street.

The upper floor's roughly L-shaped central hallway with suites on both sides is intact. The hallway retains its wood floors, picture rail and baseboard trim, paneled wood doors with single light transom and casings with crown moulding. The interior of the suite accessed was intact and characterised

by wood trim and casings, wood floors, wood wainscotting with narrow wood picture shelf, wood fireplace mantel with tile and cast iron insert, and exposed wood beams on the ceiling.

The proposed redevelopment of the site includes the retention of a portion of the north façade and the façades of Pandora Avenue and Cook Street as well as the structure of the building behind these facades to the new six storey volume. As part of the overall rehabilitation of the site, it is recommended retention of intact original interior wood finishes of second floor, where possible. Further investigation is required to confirm the extent and exact finishes to be retained.

Conservation Strategy: Investigation, Documentation, Salvage, Rehabilitation

- Investigate finishes to determine exact finishes to be retained. Document and inventory wood finishes to be retained and salvaged.
- Securely store salvaged materials in environment which will not facilitate their damage or deterioration.
- If possible, reinstate salvaged materials in their origin locations or reuse elsewhere on site such as public areas, hallways, or lobbies.





Above: Second floor hallway with intact wood floors, wood doors with transoms, wood trim including casings, baseboards, and picture rail. Rubber runner has been installed.

Left: Three panel wood door with single light operable wood transom and wood casings and crown moulding at suite entry.



Above Left: Suite interior showing intact wood finishes including floor, trim work, wainscotting, and exposed beams.

Above Right: Intact wood fireplace mantle with tile and cast iron insert.

6.0 MAINTENANCE PLAN

6.1 MAINTENANCE GUIDELINES

A maintenance schedule should be formulated that adheres to the *Standards & Guidelines for the Conservation of Historic Places in Canada*. As defined by the *Standards & Guidelines*, maintenance is defined as:

Routine, cyclical, non-destructive actions necessary to slow the deterioration of a historic place. It entails periodic inspection; routine, cyclical, nondestructive cleaning; minor repair and refinishing operations; replacement of damaged or deteriorated materials that are impractical to save.

The assumption that newly renovated buildings become immune to deterioration and require less maintenance is a falsehood. Rather, newly renovated buildings require heightened vigilance to spot errors in construction where previous problems had not occurred, and where deterioration may gain a foothold.

Routine maintenance keeps water out of the building, which is the single most damaging element to a heritage building. Maintenance also prevents damage by sun, wind, snow, frost and all weather; prevents damage by insects and vermin; and aids in protecting all parts of the building against deterioration. The effort and expense expended on an aggressive maintenance will not only lead to a higher degree of preservation, but also over time potentially save large amount of money otherwise required for later repairs.

6.2 PERMITTING

Repair activities, such as simple in-kind repair of materials, or repainting in the same colour, should be exempt from requiring city permits. Other more intensive activities will require the issuance of a Heritage Alteration Permit.

6.3 ROUTINE, CYCLICAL AND NON-DESTRUCTIVE CLEANING

Following the Standards & Guidelines for the Conservation of Historic Places in Canada, be mindful of the principle that recommends "using the gentlest means possible". Any cleaning procedures should be undertaken on a routine basis and should be undertaken with non-destructive methods. Cleaning should be limited to the exterior material such as concrete and stucco wall surfaces and wood elements such as storefront frames. All of these elements are usually easily cleaned, simply with a soft, natural bristle brush, without water, to remove dirt and other material. If a more intensive cleaning is required, this can be accomplished with warm water, mild detergent and a soft bristle brush. High-pressure washing, sandblasting or other abrasive cleaning should not be undertaken under any circumstances.

6.4 REPAIRS AND REPLACEMENT OF DETERIORATED MATERIALS

Interventions such as repairs and replacements must conform to the *Standards & Guidelines for the Conservation of Historic Places in Canada*. The building's character-defining elements – characteristics of the building that contribute to its heritage value (and identified in the Statement of Significance) such as materials, form, configuration, etc. - must be conserved, referencing the following principles to guide interventions:

- An approach of minimal intervention must be adopted where intervention is carried out it will be by the least intrusive and most gentle means possible.
- Repair rather than replace character-defining elements.
- Repair character-defining elements using recognized conservation methods.
- Replace 'in kind' extensively deteriorated or missing parts of character-defining elements.
- Make interventions physically and visually compatible with the historic place.

6.5 INSPECTIONS

Inspections are a key element in the maintenance plan, and should be carried out by a qualified person or firm, preferably with experience in the assessment of heritage buildings. These inspections should be conducted on a regular and timely schedule. The inspection should address all aspects of the building including exterior, interior and site conditions. It makes good sense to inspect a building in wet weather, as well as in dry, in order to see how water runs off - or through - a building. From this inspection, an inspection report should be compiled that will include notes, sketches and observations. It is helpful for the inspector to have copies of the building's elevation drawings on which to mark areas of concern such as cracks, staining and rot. These observations can then be included in the report. The report need not be overly complicated or formal, but must be thorough, clear and concise. Issues of concern, taken from the report should then be entered in a log book so that corrective action can be documented and tracked. Major issues of concern should be extracted from the report by the property manager.

An appropriate schedule for regular, periodic inspections would be twice a year, preferably during spring and fall. The spring inspection should be more rigorous since in spring moisture-related deterioration is most visible, and because needed work, such as painting, can be completed during the good weather in summer. The fall inspection should focus on seasonal issues such as weathersealants, mechanical (heating) systems and drainage issues. Comprehensive inspections should occur at five-year periods, comparing records from previous inspections and the original work, particularly in monitoring structural movement and durability of utilities. Inspections should also occur after major storms.

6.6 INFORMATION FILE

The building should have its own information file where an inspection report can be filed. This file

should also contain the log book that itemizes problems and corrective action. Additionally, this file should contain building plans, building permits, heritage reports, photographs and other relevant documentation so that a complete understanding of the building and its evolution is readily available, which will aid in determining appropriate interventions when needed.

The file should also contain a list outlining the finishes and materials used, and information detailing where they are available (store, supplier). The building owner should keep on hand a stock of spare materials for minor repairs.

6.6.1 LOG BOOK

The maintenance log book is an important maintenance tool that should be kept to record all maintenance activities, recurring problems and building observations and will assist in the overall maintenance planning of the building. Routine maintenance work should be noted in the maintenance log to keep track of past and plan future activities. All items noted on the maintenance log should indicate the date, problem, type of repair, location and all other observations and information pertaining to each specific maintenance activity.

Each log should include the full list of recommended maintenance and inspection areas noted in this Maintenance Plan, to ensure a record of all activities is maintained. A full record of these activities will help in planning future repairs and provide valuable building information for all parties involved in the overall maintenance and operation of the building, and will provide essential information for long term programming and determining of future budgets. It will also serve as a reminded to amend the maintenance and inspection activities should new issues be discovered or previous recommendations prove inaccurate.

The log book will also indicate unexpectedly repeated repairs, which may help in solving more serious problems that may arise in the historic building. The log book is a living document that will require constant adding to, and should be kept in the information file along with other documentation noted in section **6.6** Information File.

6.7 EXTERIOR MAINTENANCE

Water, in all its forms and sources (rain, snow, frost, rising ground water, leaking pipes, back-splash, etc.) is the single most damaging element to historic buildings.

The most common place for water to enter a building is through the roof. Keeping roofs repaired or renewed is the most cost-effective maintenance option. Evidence of a small interior leak should be viewed as a warning for a much larger and worrisome water damage problem elsewhere and should be fixed immediately.

6.7.1 INSPECTION CHECKLIST

The following high-level checklist considers a wide range of potential problems specific to Parkway Apartments, such as water/moisture penetration, material deterioration and structural deterioration. This does not include interior inspections.

EXTERIOR INSPECTION

Site Inspection:

- Is the lot well drained? Is there pooling of water?
- Does water drain away from foundation?

Foundation

- □ Does foundation need repair?
- □ Paint peeling? Cracking?
- □ Moisture: Is rising damp present?
- □ Is there back splashing from ground to structure?
- □ Is any moisture problem general or local?
- Is spalling from freezing present? (Flakes or powder?)
- □ Is efflorescence present?
- □ Is spalling from sub-fluorescence present?
- □ Is damp proof course present?
- □ Are there shrinkage cracks in the foundation?

- □ Are there movement cracks in the foundation?
- □ Is crack monitoring required?
- □ Is uneven foundation settlement evident?

Masonry

- □ Are moisture problems present? (Rising damp, rain penetration, condensation, water run-off from roof, sills, or ledges?)
- □ Is spalling from freezing present? Location?
- □ Is efflorescence present? Location?
- □ Is spalling from sub-florescence present? Location?
- Need for pointing repair? Condition of existing pointing and re-pointing?
- □ Is bedding mortar sound?
- □ Are weep holes present and open?
- □ Are there cracks due to shrinking and expansion?
- □ Are there cracks due to structural movement?
- □ Are there unexplained cracks?
- □ Do cracks require continued monitoring?
- □ Are there signs of steel or iron corrosion?
- □ Are there stains present? Rust, copper, organic, paints, oils / tars? Cause?
- □ Does the surface need cleaning?

Wood Elements

- Are there moisture problems present? (Rising damp, rain penetration, condensation moisture from plants, water run-off from roof, sills, or ledges?)
- □ Is wood in direct contact with the ground?
- □ Is there insect attack present? Where and probable source?
- □ Is there fungal attack present? Where and probable source?
- Are there any other forms of biological attack? (Moss, birds, etc.) Where and probable source?
- Is any wood surface damaged from UV radiation? (bleached surface, loose surface fibres)
- □ Is any wood warped, cupped or twisted?
- □ Is any wood split? Are there loose knots?
- □ Are nails pulling loose or rusted?
- □ Is there any staining of wood elements?

Source?

Condition of Exterior Painted Materials

- Paint shows: blistering, sagging or wrinkling, alligatoring, peeling. Cause?
- □ Paint has the following stains: rust, bleeding knots, mildew, etc. Cause?
- □ Paint cleanliness, especially at air vents?

Windows

- □ Is there glass cracked or missing?
- □ Are the seals of double glazed units effective?
- □ If the glazing is puttied has it gone brittle and cracked? Fallen out? Painted to shed water?
- □ If the glass is secured by beading, are the beads in good condition?
- Is there condensation or water damage to the paint?
- □ Are the sashes easy to operate? If hinged, do they swing freely?
- □ Is the frame free from distortion?
- □ Do sills show weathering or deterioration?
- □ Are drip mouldings/flashing above the windows properly shedding water?
- Is the caulking between the frame and the cladding in good condition?

Doors

- □ Do the doors create a good seal when closed?
- □ Are the hinges sprung? In need of lubrication?
- □ Do locks and latches work freely?
- □ If glazed, is the glass in good condition? Does the putty need repair?
- Are door frames wicking up water? Where? Why?
- Are door frames caulked at the cladding? Is the caulking in good condition?
- □ What is the condition of the sill?

Gutters and Downspouts

- □ Are downspouts leaking? Clogged? Are there holes or corrosion? (Water against structure)
- □ Are downspouts complete without any missing sections? Are they properly connected?
- □ Is the water being effectively carried away from the downspout by a drainage system?

□ Do downspouts drain completely away?

Roof

- □ Are there water blockage points?
- □ Is the leading edge of the roof wet?
- □ Is there evidence of biological attack? (Fungus, moss, birds, insects)
- Are shingles and/or roofing material wind damaged or severely weathered? Are they cupped or split or lifting?
- Are the nails sound? Are there loose or missing shingles?
- □ Are flashings well seated?
- □ Are metal joints and seams sound?
- □ If there is a lightening protection system are the cables properly connected and grounded?
- □ Does the soffit show any signs of water damage? Insect or bird infestation?
- □ Is there rubbish buildup on the roof?
- □ Are there blisters or slits in the membrane?
- □ Are the drain pipes plugged or standing proud?
- □ Is water ponding present?

INTERIOR INSPECTION

Basement

- Are there signs of moisture damage to the walls? Is masonry cracked, discoloured, spalling?
- □ Is wood cracked, peeling rotting? Does it appear wet when surroundings are dry?
- □ Are there signs of past flooding, or leaks from the floor above? Is the floor damp?
- □ Are walls even or buckling or cracked? Is the floor cracked or heaved?
- □ Are there signs of insect or rodent infestation?

Concealed spaces

- □ Is light visible through walls, to the outsider or to another space?
- Are the ventilators for windowless spaces clear and functional?
- Do pipes or exhausts that pass through concealed spaces leak?
- Are wooden elements soft, damp, cracked? Is metal material rusted, paint peeling or off altogether?
- □ Infestations are there signs of birds, bats,

insects, rodents, past or present?

6.7.2 MAINTENANCE PROGRAMME

INSPECTION CYCLE:

Daily

 Observations noted during cleaning (cracks; damp, dripping pipes; malfunctioning hardware; etc.) to be noted in log book or building file.

Semi-annually

- Semi-annual inspection and report with special focus on seasonal issues.
- Thorough cleaning of drainage system to cope with winter rains and summer storms
- Check condition of weather sealants (Fall).
- Clean the exterior using a soft bristle broom/ brush.

Annually (Spring)

- Inspect concrete for cracks, deterioration.
- Inspect metal elements, especially in areas that may trap water.
- Inspect windows for paint and glazing compound failure, corrosion and wood decay and proper operation.
- Complete annual inspection and report.
- Clean out of all perimeter drains and rainwater systems.
- Touch up worn paint on the building's exterior.
- Check for plant, insect or animal infestation.
- Routine cleaning, as required.

Five-Year Cycle

- A full inspection report should be undertaken every five years comparing records from previous inspections and the original work, particularly monitoring structural movement and durability of utilities.
- Repaint windows every five to fifteen years.

Ten-Year Cycle

• Check condition of roof every ten years after last replacement.

Twenty-Year Cycle

• Confirm condition of roof and estimate effective lifespan. Replace when required.

Major Maintenance Work (as required)

 Thorough repainting, downspout and drain replacement, replacement of deteriorated building materials, etc.

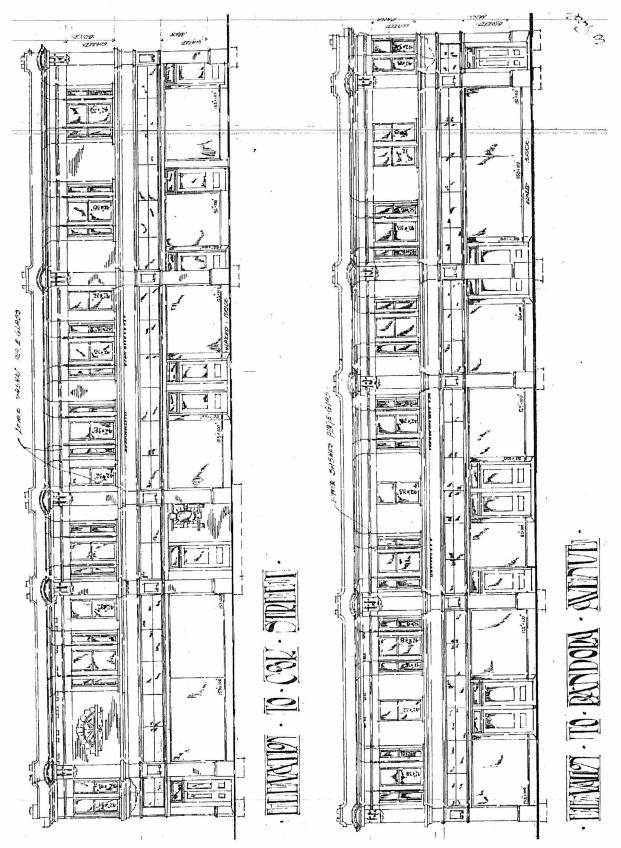


CIVIC ADDRESS: 1050 Pandora Avenue, Victoria, British Columbia NAME: Parkway Apartments CONSTRUCTION DATE: 1911 ARCHITECT: William Ridgway-Wilson

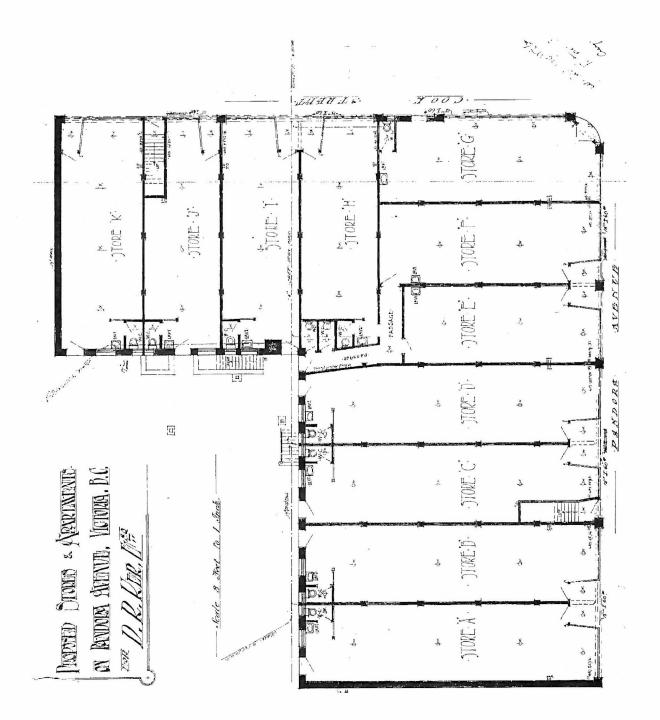
RESEARCH SOURCES:

- Building the West: The Early Architects of British Columbia
- This Old House: Victoria's Heritage Neighbourhoods

APPENDIX B: ARCHIVAL DRAWING



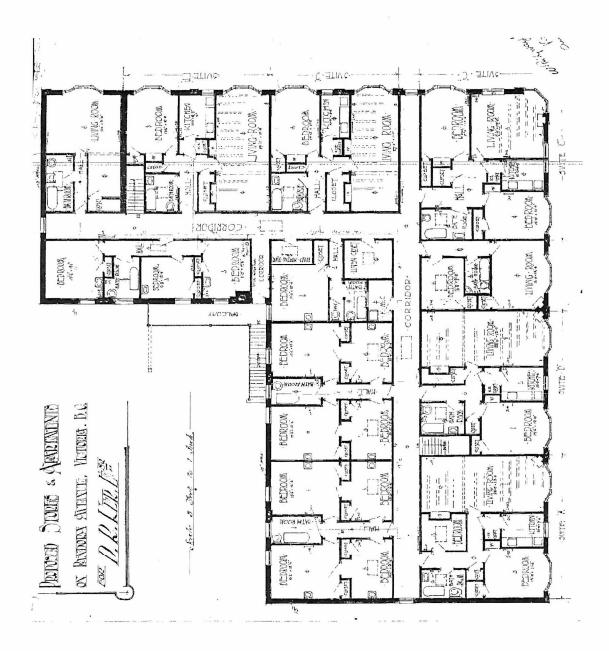
PARKWAY APARTMENTS: 1050 PANDORA AVENUE, VICTORIA, BC CONSERVATION PLAN | JULY 2019 | DONALD LUXTON & ASSOCIATES APPENDIX B: ARCHIVAL DRAWING



PARKWAY APARTMENTS: 1050 PANDORA AVENUE, VICTORIA, BC CONSERVATION PLAN | JULY 2019 | DONALD LUXTON & ASSOCIATES

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APPENDIX B: ARCHIVAL DRAWING



PARKWAY APARTMENTS: 1050 PANDORA AVENUE, VICTORIA, BC CONSERVATION PLAN | JULY 2019 | DONALD LUXTON & ASSOCIATES



1050-1058 PANDORA AVENUE & 1508-1518 COOK STREET

View of subject property from corner



Close-up of ground floor condition

1050-1058 PANDORA AVENUE & 1508-1518 COOK STREET



View of north (side) elevation



View of west (rear) and north (rear) interior elevations

1050-1058 PANDORA AVENUE & 1508-1518 COOK STREET



View of rear addition to Parkway Apartments Building

- **November 26, 2019:** The flooding in the basement was discovered and reported to Pacific Cove and Summit Brooke Construction late afternoon;
- November 27, 2019: By 8:00am both Summit Brooke Construction and Pacific Cove were on site to review the current conditions. A pump truck was also on site to begin pumping the water, however despite pumping efforts water was continuing to ingress into the basement due to continued water usage from tenants. By the afternoon the water was successfully pumped to the point of being able to expose the broken sewer line showing a drainage line that was badly deteriorated however by the end of day a temporary repair of the pipe was achieved.
- November 28, 2019: By 8:00am Summit Brooke returned to site and discovered that the water level had continued to rise throughout the night leading to the immediate understanding that the sewer main had a significant blockage under the building. A technician from Royal Rooter was on site by the afternoon to scope the system from within the basement but due to the water level this was deemed not possible and it was recommended to contact the City of Victoria;
- November 29, 2019: A pump out, steam clean and disinfectant of the basement was completed and a temporary pump was installed in an effort to have the site in a stable situation for the weekend and a call placed with a rooter and camera service to arrange further investigation on Monday. Due to the building no longer having running water the commercial tenants were asked to close for health and safety concerns and the residential tenants were relocated to the Sandman Hotel. Residential tenants were given the option of finding alternate accommodation at the same rate, which many of them did. Each tenant was also given a \$200 visa gift card to cover incidentals;
- **December 2, 2019:** Tenants were provided an update notifying them that access to the building would not be restricted so that they may continue to retrieve personal items only, but that staying in the building was prohibited due to the ongoing work, investigation and health risks;
- December 3, 2019: Summit Brooke Construction arranged a coordinated effort between the City of Victoria to have the sewer line scoped from the City manhole and additional archival information was requested from the City of Victoria. The developers Civil and Mechanical consultant were also involved to provide additional support;

- **December 4, 2019:** The scoping of the sewer line from the Cook St. manhole was successful, they are able to confirm that the cast iron pipe on the private property has significant deterioration, and deposits of settled gravel are present which provides clear indication that the pipe has disintegrated and the surrounding soils and aggregates has been eroding and collapsing within the pipe space. A list of next step options is compiled by Summit Brooke Construction in coordination with the Civil and Mechanical consultants;
- December 5, 2019: Hypothetical timelines were prepared by Summit Brooke for two feasible repair options, both timelines are showing a repair schedule of approximately 181 days or more. Tenants received correspondence and an update on the ongoing work, they were notified that any repair strategy could 6 months or longer and both residential and commercial tenants are encouraged to contact their insurance provider. Residential tenants are encouraged to contact Lee Murphy, the relocation specialist, and are reminded that his services are available to all tenants at no cost;
- December 9, 2019: An updated report was provided by Summit Brooke noting that the cast iron sewer main has completely corroded, causing collapse of the surrounding subsoils, completely blocking the main sewer lateral existing the building. Neglect from the previous owner to take action to repair the sewer lateral while it was unrestricted was a contributing factor to the failure of the sanitary sewer service. Now that there is a complete blockage underneath the building, the option of sleeving a pipe through the existing pipe to the city main is no longer a viable option.

The two viable options are to either replace the existing sewer lateral or to provide a new sewer connection. Both options face a number of challenges including the risk of demolition to the portions of the existing building meant to be retained, coordinating cross access with neighbouring sewer lines, the timing of resources and hazmat abatement, all which have added to the schedule of repair putting it at six months or more.

- **December 10, 2019:** Correspondence to be sent to tenants notifying them that it has been determined that the Parkway building will not be habitable again.
- At the time of the flood, there were eight residential units occupied, two already had scheduled move outs for December 1st and one had a scheduled move out for December 6th. An agreement has been reached with a fourth tenant to move out on December 31st, that tenant will be accommodated at the hotel until their move out date. The remaining four tenants continue to be placed in alternate accommodations until December 31st while the work with our relocation specialist who is available 7 days per week. The relocation specialist continues to provide frequent updates on comparable available units.

T 200-8809 Heather Street Vancouver BC V6P 3T1 districtgroup.ca

- The tenant assistance policy compensations discussed with tenants prior to the events of the flood but due to the redevelopment will be honoured, the current offer includes 3-6 months rent depending on the length of their tenancy, moving expense and two months additional compensation in excess of the City of Victoria's requirements.
- Given the cost, timing and technical/environmental challenges to repair the sewer line, the building is going to be secured in a vacant state until redevelopment of the site occurs.



Committee of the Whole Report For the Meeting of December 12, 2019

To:	Committee of the Whole	Date:	November 29, 2019
From:	Andrea Hudson, Acting Director, Sustainable Planning and Community Development		
Subject:	Heritage Designation Application No. 000188 and Heritage Alteration Permit		

Subject: Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

RECOMMENDATIONS

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00695, if it is approved, consider the following motions:

- 1. "That Council authorize the issuance of Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street, in accordance with:
 - a) Plans, date stamped November 22, 2019.
 - b) The Conservation Plan for the Parkway Apartments, date stamped July 2019.
 - c) Final plans to be generally in accordance with the plans identified above to the satisfaction of the Director of Sustainable Planning and Community Development.
 - d) Heritage Alteration Permit lapsing two years from the date of this resolution.
- 2. That Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the *Local Government Act*, as a Municipal Heritage Site, consistent with the plans dated November 22, 2019."

LEGISLATIVE AUTHORITY

In accordance with Sections 617 and 618 of the Local Government Act, Council may issue a Heritage Alteration Permit which may be subject to terms consistent with the purpose of the heritage protection of the property, including: (i) conditions respecting the sequencing and timing of construction, (ii) conditions respecting the character of the alteration or action to be authorized, including landscaping and the siting, form, exterior design and finish of buildings and structures and (iii) security. Council may refuse to issue a Heritage Alteration Permit for an action that, in the opinion of Council, would not be consistent with the purpose of the heritage protection of the property.

In accordance with Section 611 of the *Local Government Act*, Council may designate real property, in whole or in part, as protected property.

EXECUTIVE SUMMARY

The purpose of this report is to provide Council with information, analysis and recommendations for a Heritage Designation Application and a Heritage Alteration Permit Application for the property located at 1050-1058 Pandora Avenue and 1508-1518 Cook Street. The approvals for designation and heritage alterations would apply to the heritage-registered mixed-use building formerly known as the Parkway Apartments and later Wellburn's Market, which is located at the corner of Cook Street and Pandora Avenue. The building was built in 1911 and contributes to the historic character of Victoria's North Park Neighbourhood.

The proposal is for the redevelopment of the site, including the construction of a new four-storey building on the surface parking lot at 1518 Cook Street and construction of a four-storey addition to the Parkway Apartments Building, which will be renovated. The proposed development would contain 103 purpose-built rental units with retail commercial space on the ground floor. The development would result in a major restoration and rehabilitation of the street-facing elevations of the Parkway Apartments Building based on the original architectural plans for the building. Fifty percent of the interior structure of the building would be conserved and seismically upgraded.

The development requires a Rezoning and a Heritage Alteration Permit. The applicant has also proposed to heritage designate the Parkway Apartments Building as part of the application.

The development conserves a substantial amount of the original building, includes significant façade enhancements, and is thoughtfully detailed and positioned relative to the heritage building to achieve a compatible visual relationship. The applications are consistent with the *Official Community Plan* (OCP, 2012) which supports new development that enhances heritage property. The applications are consistent with the *Downtown Core Area Plan* (DCAP, 2011) heritage policies under chapter 7, which supports new development that enhances the form, character and features of heritage property and encourages new development to conserve the façades of heritage property. The applications are consistent with the *Standards and Guidelines for the Conservation of Historic Places in Canada* (2010) which encourages new additions that achieve visual compatibility through a balance between imitation and pointed contrast.

The designation of this building is generally consistent with Section 8: "Placemaking (Urban Design and Heritage)" and Section 21: "Neighbourhood Directions" of the Official Community Plan (OCP, 2012), the North Park Neighbourhood Directions, the North Park Neighbourhood Plan (1996) and the Victoria Heritage Thematic Framework.

The Heritage Advisory Panel (HAPL) reviewed the application at its October 8, 2019 meeting. HAPL recommended approval of the designation and the heritage alteration permit, with consideration of changes including an increased upper storey setback of 4 metres from Pandora Avenue, conservation of portions of the building not covered by the new construction and conservation of interior features. The applicant has increased the proposed setback in accordance with HAPL's recommendation and will be salvaging trim and furnishings from existing units. Conservation of a whole unit is not feasible due to the presence of hazardous materials that must be removed as part of this project. The Advisory Design Panel (ADP) reviewed the Heritage Alteration Permit Application at their meeting on October 9, 2019, and recommended approval with some revisions. The applicant has revised the design in response to the most significant comments.

BACKGROUND

Description of Proposal

The applications propose 103 units of purpose-built rental housing and ground floor commercial uses within a development comprised of the renovated Parkway Apartments Building with a four-storey addition and a new four-storey building at 1518 Cook Street. The applicant has submitted a rezoning application to permit the increased density, height and reduced parking requirements, a Heritage Alteration Permit Application to authorize alterations to the heritage building, and a Heritage Designation Application to ensure the long-term protection of the Parkway Apartments Building.

The proposal includes the following major design components:

- construction of a new four-storey building on 1518 Cook Street with a 2.6 metre wide pedestrian walkway between the south sidewall and the conserved north sidewall of the Parkway Apartments Building
- construction of a four-storey addition to the Parkway Apartments Building set back 13.3 metres from the east elevation facing Cook Street, 4 metres from the south elevation facing Pandora Avenue, and 3.3 metres from the west elevation facing the adjacent property
- comprehensive rehabilitation and restoration of the Parkway Apartments Building ground floor glazing, transom windows and bulkheads based on the original architectural plans for the building
- restoration of the second-storey windows and parapet of the Parkway Apartments Building
- creation of a residential courtyard on the interior of the site accessed by a walkway from Cook Street between the conserved heritage building and the new four-storey building
- provision of 154 long-term bicycle parking spaces and 18 short-term bicycle parking spaces
- provision of 44 underground parking spaces.

The following data table compares the proposal with the existing CA-1 Zone, Pandora Avenue Special Commercial District. An "L" used before a number refers to the level of the building to which the measurement applies. An asterisk is used to identify where the proposal is less stringent than the existing zone. A double asterisk is used to identify where the existing building is legal non-conforming.

Zoning Criteria	Proposal	Zone Standard (CA-1 Zone)
Site area (m²) - minimum	2879	n/a
Density (Floor Space Ratio) - maximum	2.92:1*	2:1
Total floor area (m ²) - maximum	8412.30*	5758
Height (m) - maximum	20.22*	15.50
Storeys - maximum	6	n/a
Site coverage (%) - maximum	70	n/a
Open site space (%) - minimum	22	n/a
Setbacks (m) - minimum		
Street setback (Pandora Ave south)	0* (existing & L1-2) / 3.97 (proposed L3-6)	3
Street setback (Cook St east)	0* (existing & L1-2) / 3.08 (proposed L3-4) / 13.13 (proposed L5-6)	3
Side (north)	6.18 (proposed L1-4) / 7.60 (proposed L5-6)	0 or 3
Side (west)	0* (existing & L1-2) / 2.96* (proposed L3-4) / 3.33 (proposed L5-6)	0 or 3
Vehicle parking - minimum		
Residential	33*	66
Commercial	5*	17
Visitor	3*	10
Bicycle parking stalls - minimum		
Residential - long-term	154	127
Residential - short-term	18	10
Commercial - long-term	6	6
Commercial - short-term	8	8

Committee of the Whole Report Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

November 29, 2019

Description of Historic Place

A full description of the historic place is included in the attached Conservation Plan. The Parkway Apartments Building is significant for its association with the Edwardian-era development of Victoria and for its unique commercial architectural style by architect William Ridgway Wilson. The building was constructed during a pre WWI real estate boom and featured ground-floor commercial uses with residential uses above. William Ridgway Wilson designed many significant buildings in the city, including Gyppeswyk, now part of the Art Gallery of Greater Victoria (1889), St. John the Divine Anglican Church (1912), and the Victoria Drill Hall, now the Bay Street Armoury (1913-1915). One of the earliest tenants of the building was the Wellburn's Market on the ground floor, which still occupies the building today. Character-defining elements of the building are paraphrased below:

- location
- siting
- mix of uses
- commercial form, scale and massing and L-shaped plan
- masonry construction details, including red brick in a common bond on the rear and side elevations and the white glazed brick used on the main façades
- Edwardian era design features including its: commercial and residential design with fullheight storefront on the ground floor; brick piers extending from grade to parapet delineating storefront bays; decorative pressed metal cornices at the storefront and roof levels; regular arrangement of fenestration on the upper floor; flat parapet punctuated by raised portions which align with brick piers on Cook Street and Pandora Avenue façades
- original windows including: multi light wood storefront transoms spanning each storefront bay of the Pandora Avenue and Cook Street façades; single assembly hung wood frame and sash windows with parged brick sills on rear façade; single and double assembly hung wooden-sash windows, oriel windows with hung wood frame and sash windows on either side of a fixed multi-light wood frame and sash windows on the second storey of the Pandora Avenue and Cook Street façades; half-moon leaded glass window with wood frame on Cook Street façade; three panel wood doors with wood transom windows on rear façade.

Community Consultation

Consistent with the *Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variance Applications*, the applicant has consulted the North Park CALUC at a Community Meeting held on March 20, 2019. The meeting minutes, dated March 20, 2019, are attached to this report.

ANALYSIS

The following sections provide a summary of the application's consistency with the relevant City policies, regulations and policies.

Official Community Plan

The proposed alterations outlined in the application are consistent with the OCP and advance the following policies:

8.6 Conserve and enhance the heritage value, character and special features of areas, districts, streetscapes, cultural landscapes and individual properties throughout the city.

- 8.11 Determine the heritage value of areas, districts, streetscapes, cultural landscape and individual properties using the Victoria Heritage Thematic Framework as identified in Figure 12.
- 8.43 Encourage high quality architecture, landscape and urban design to enhance the visual identity and appearance of the City
- 8.49 Continue to support new additions that conserve and enhance heritage property, as consistent with the National Standards and Guidelines for the Conservation of Historic Places in Canada.
- 8.50 Encourage new development to avoid the demolition of heritage property, or one or more of its façades.
- 8.51 Continue to give consideration to tools available under legislation to protect or conserve heritage property including, but not limited to: heritage designation bylaws.

The development preserves and enhances the landmark qualities of the Parkway Apartments Building through significant façade improvements, the strategic positioning of new construction and high quality new architecture that does not compete for attention with the heritage building. The project includes major façade improvements to the Parkway Apartments Building, including the restoration of missing transom windows, re-introduction of ground storey retail glazing across the entire façade and re-animation of the partially vacant ground floor with new commercial uses. Details of the new building and addition respond directly to the heritage building through a matching colour palette, matching horizontal window dimensions and chamfered window edges. The inverted semi-hexagonal shape of the windows on the front elevation of the new building. The new building is also setback over 3 metres further from the street than the heritage building, which exposes its sidewall and the front wall of the building to pedestrians. Designation of the building furthers the City's objective of ensuring the long-term conservation of heritage property through heritage designation.

Downtown Core Area Plan

The development conserves and restores the significant physical features of the heritageregistered building and the overall design conserves its heritage value as a landmark in the neighbourhood. This reflects the DCAP's vision of a balance between sensitive new development and heritage conservation.

The DCAP includes the following relevant objectives for heritage conservation in the downtown:

- 1. Retain, protect and improve real property with aesthetic, historic, scientific, cultural, social or spiritual value and heritage character as a benefit to the public.
- 2. Development and heritage conservation are balanced through sensitive new infill and property additions that respond to the heritage value and character of Downtown Core Area Districts.

The DCAP contains the following relevant policies for the conservation of heritage properties and districts in the downtown:

- 7.3. Conserve heritage values of the Downtown Core Area and its character-defining elements, such as individual buildings, collections of buildings, streetscapes, structures and features.
- 7.18. Support new development that conserves and enhances the form, character and features of heritage property and areas, where controlled and regulated in the Downtown Core Area.
- 7.22. Encourage new development to avoid the demolition of a protected heritage property, or one or more of its facades, where the exterior alterations are assessed to significantly damage the heritage value of the property or an area, and where facade retention is feasible in conjunction with other policies for Downtown Core Area Districts in this Plan.

The development balances new development and heritage conservation through a sensitive property addition set back over 13 metres from the heritage building's Cook Street elevation and 4 metres from the Pandora Avenue elevation. The new building north of the heritage building is strategically sited to preserve views of the heritage building approaching south along Cook Street. The new development conserves the form of the building from many vantage points and the simplified detailing and colour scheme does not compete for attention with it. As discussed above, the development conserves the main façades of the building, a sidewall, a substantial amount of the interior structure and includes significant and meaningful enhancements to the heritage character of the building through the restoration of the main façades.

Advisory Design Guidelines for Buildings, Signs and Awnings

The Advisory Design Guidelines for Buildings, Signs and Awnings (2006) states that the overall design of new signage and awnings should enhance the architecture of the building, respond to its significant features, be simple and not busy and include complimentary colours. The applicant has proposed retractable fabric canopies along the ground floor of the building between the storefront and transom, which would reveal the transom window for the first time in decades. Signage could be applied directly to the canopy rather than the building. Historically, the building featured retractable canopies that could expose the transom when not in use. Currently the building features non-retractable, yellow canopies across the entire frontage that cover the transom window, which has been mostly boarded over.

The guidelines advise that new construction should complement any flanking heritage building and consider detailing, a comprehensive design approach and appropriate street relationship. The guidelines suggest that a contemporary solution can be quite acceptable in this context provided it is sympathetic. In staff's opinion, the combination of setbacks, cladding, colour scheme and window pattern and detailing are sympathetic to the Parkway Apartments Building.

Standards and Guidelines for the Conservation of Historic Places in Canada

The proposal is consistent with the *Standards and Guidelines for the Conservation of Historic Places in Canada* (the Standards and Guidelines). The applicant proposes to preserve and retain virtually all intact character-defining elements on the primary elevations, construct a compatible addition to the heritage building and provide a new storefront that replicates the proportions of the original and reinstates missing entrances and glazing. The applicant also proposes to restore the wood transom window across the whole frontage. The conservation

approach is primarily rehabilitation; however, it also includes a significant amount of preservation and restoration. Rehabilitation is defined in the Standards and Guidelines as the sensitive adaptation of an historic place for a continuing or compatible contemporary use while protecting its heritage value.

The proposed new construction meets Standard 11 of the Standards and Guidelines, which applies to rehabilitation projects. Standard 11 states that any new additions should conserve heritage value and character-defining elements, while being physically and visually compatible with, subordinate to and distinguishable from the historic place. The position of the addition over the heritage building with its substantial setback from Cook Street and Pandora Avenue conserve the form, scale and massing of the Parkway Apartments Building, preserving its prominence at the corner of Pandora Avenue and Cook Street from many vantage points. The addition is subordinate to the historic building through its colour palette, design details and significant setbacks. The modern, simplified details of the addition make it clearly distinguishable. The inverted bays on the new building and the matching horizontal widths of windows is a clear reference to the historic building.

Statement of Significance

A Statement of Significance describing the historic place, outlining its heritage value and identifying its character-defining elements can be found on page 7 of the attached Conservation Plan.

Resource Impacts

Heritage designation of 1050-1058 Pandora Avenue and 1508-1516 Cook Street will enable the property owner to apply for heritage grants from the Victoria Civic Heritage Trust and for a tax incentive from City Council to assist with the cost of seismic upgrading.

Heritage Advisory Panel

The application was reviewed by the Heritage Advisory Panel (HAPL) at its October 8, 2019 meeting. The minutes are attached. HAPL provided the following recommendation for Council's consideration:

That the Heritage Advisory Panel recommend that Council approve the designation of the heritage-registered property located at 1050-1058 Pandora Avenue and 1508-1516 Cook Street, pursuant to Section 611 of the *Local Government Act*, as a Municipal Heritage Site.

That the Heritage Advisory Panel recommend that Council approve Heritage Alteration Permit with Variances Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street with the following changes:

- a) Setback from Pandora Avenue be increased to a minimum of at least 4m so that the separation is clearly visible
- b) Conserve the portion of the old building that will not be covered by the new building
- c) Consider retention of interior features where feasible, preferably in situ or relocated within the development.

The applicant increased the setback of the addition to the Pandora Avenue elevation to 4 metres in response. Conservation of the structure of the building not covered by the addition is not possible due to the location of the underground parking garage. The building does

contain original finishes including wainscoting and built in furniture. The applicant explored conservation of a full unit; however, the hazardous materials removal strategy requires extensive interior renovations. As an alternative, the applicant intends to salvage and reuse safe interior components within the renovated building.

Advisory Design Panel

The Advisory Design Panel (ADP) reviewed the Heritage Alteration Permit Application at their meeting on October 9, 2019. The minutes are attached. They provided the following recommendation for Council's consideration:

That the Advisory Design Panel recommend to Council that Heritage Alteration Permit with Variances Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street be approved with the following changes:

- increase the building setback facing Pandora Avenue to 4m from the street
- revise the second floor units that face the mews to improve liveability
- reconsider the windowless interior dens and bedrooms
- resolve the proposed materials
- consider adding usable roof spaces
- consider revising the articulation of the four-storey building's façade facing Franklin Green Park, and consider the addition of balconies or Juliets
- reconsider the width of the alleyway (mews) to increase accessibility.

In response to ADP's recommendations above, the applicant made the following changes:

- increased the building setback facing Pandora Avenue to 4m from the street
- re-oriented windows to allow for more daylight penetration
- added a west-facing roof deck on the fifth storey for residents in the building
- added Juliet balconies on the west elevation overlooking Franklin Green Park
- removed planters and short-term bicycle parking stalls from the mews and relocated to the residential courtyard.
- resolved exterior materials

CONCLUSIONS

The development conserves a substantial amount of the original building, includes significant façade enhancements, and is thoughtfully detailed and positioned relative to the heritage building to achieve a compatible visual relationship. The applications are consistent with the *Official Community Plan* and *Downtown Core Area Plan* which both support new development that enhances heritage property. The applications are consistent with the *Standards and Guidelines for the Conservation of Historic Places in Canada* and are particularly successful in meeting the requirements that a new addition be compatible, distinguishable and subordinate. The proposed designation is for a neighbourhood landmark in North Park featuring unique materials and an exceptional design by a notable historic architect. In staff's opinion, the designation and the heritage alteration permit are both worthy of Council's approval.

ALTERNATE MOTION

Option 1

That Council decline Heritage Designation Application No. 000188 and Heritage Alteration Permit Application No. 00016 for 1050-1058 Pandora Avenue and 1508-1518 Cook Street

Respectfully submitted,

Na lato Areta +

John O'Reilly, Senior Heritage Planner Development Services Division Andrea Hudson, Acting Director Sustainable Planning and Community Development Department

Report accepted and recommended by the City Manager:

List of Attachments

- Attachment A: Subject Map
- Attachment B: Aerial Map
- Attachment C: Plans dated/date stamped November 22, 2019
- Attachment D: Letter from applicant to Mayor and Council dated October 30, 2019
- Attachment E: Community Association Land Use Committee Comments dated March 20, 2019
- Attachment F: Parking Study prepared by WATT Consulting dated October 29, 2019
- Attachment G: Letter from MODO dated October 28, 2019
- Attachment H: Letter from applicant regarding TDM measures dated October 30, 2019
- Attachment I: Tenant Assistance Plan
- Attachment J: Conservation Plan, dated July 2019
- Attachment K: Photographs
- Attachment L: Minutes of the Heritage Advisory Panel, October 8, 2019
- Attachment M: Minutes of the Advisory Design Panel, October 9, 2019.

