

#### **MINUTES - COMMITTEE OF THE WHOLE**

# April 6, 2023, 9:00 A.M. COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE The City of Victoria is located on the homelands of the Songhees and Esquimalt People Meeting will recess for a lunch break between 12:00 p.m. and 1:00 p.m.

PRESENT: Mayor Alto in the Chair, Councillor Caradonna, Councillor Coleman,

Councillor Dell, Councillor Gardiner, Councillor Hammond, Councillor

Kim, Councillor Loughton, Councillor Thompson

STAFF PRESENT: J. Jenkyns - City Manager, S. Thompson - Deputy City Manager /

Chief Financial Officer, C. Kingsley - City Clerk, C. Anderson - Deputy City Clerk, T. Zworski - City Solicitor, T. Soulliere - Director of Parks, Recreation & Facilities, K. Hoese - Director of Sustainable Planning and Community Development, S. Johnson - Director of Communications and Engagement, C. Mycroft - Manager of Executive Operations, P. Bellefontaine - Director of Engineering & Public Works, P. Rantucci - Director of Strategic Real Estate, J. Handy - Manager of Planning & Regulatory Services, G. Gordon - Senior Planner, M. Angrove - Senior Planner Development Agreements, D. de Candole -

Community Energy Specialist, B. Roder - Committee Secretary

#### A. APPROVAL OF AGENDA

Moved By Councillor Thompson Seconded By Councillor Coleman

That the agenda be approved.

#### **Amendment:**

Moved By Councillor Dell Seconded By Councillor Caradonna

MOTION TO CLOSE THE APRIL 6, 2023 COMMITTEE OF THE WHOLE MEETING TO THE PUBLIC

That Council convene a closed meeting that excludes the public under Section 90 of the Community Charter for the reason that the following agenda items deal with matters specified in Sections 90(1) and/or (2) of the Community Charter, namely:

Section 90(1) A part of a council meeting may be closed to the public if the subject matter being considered relates to or is one or more of the following:

Section 90(1)(n) the consideration of whether a council meeting should be closed under a provision of this subsection or subsection (2).

#### **CARRIED UNANIMOUSLY**

The Committee of the Whole meeting was closed to the public at 9:06 a.m.

The Committee of the Whole meeting was reopened to the public at 9:18 p.m.

#### Amendment:

Moved By Councillor Kim Seconded By Councillor Caradonna

That item **H.5 Beacon Hill Park Accessibility** be moved to the April 6, 2023 closed Council meeting.

#### CARRIED UNANIMOUSLY

On the main motion as amended:

#### CARRIED UNANIMOUSLY

#### B. <u>CONSENT AGENDA</u>

Councillor Kim requested that item F.3 - Participation in Phase 2 of the Union BC Municipalities (UBCM) funded Regional Household Affordability and Prosperity Project be removed from the consent agenda due to a Councillor's potential conflict of interest.

Moved By Councillor Thompson Seconded By Councillor Coleman

That the following items be approved without further debate:

#### CARRIED UNANIMOUSLY

#### C.1 Minutes from the COTW meeting held January 26, 2023

Moved By Councillor Thompson Seconded By Councillor Coleman

That the minutes from the COTW meeting held January 26, 2023 be adopted.

#### **CARRIED UNANIMOUSLY**

#### C.2 Minutes from the COTW meeting held February 9, 2023

**Moved By** Councillor Thompson **Seconded By** Councillor Coleman

That the minutes from the COTW meeting held February 9, 2023 be adopted.

#### **CARRIED UNANIMOUSLY**

#### C.3 Minutes from the COTW meeting held February 16, 2023

**Moved By** Councillor Thompson **Seconded By** Councillor Coleman

That the minutes from the COTW meeting held February 16, 2023 be adopted.

#### **CARRIED UNANIMOUSLY**

#### C.4 Minutes from the COTW meeting held March 2, 2023

Moved By Councillor Thompson Seconded By Councillor Coleman

That the minutes from the COTW meeting held March 2, 2023 be adopted.

#### **CARRIED UNANIMOUSLY**

#### C.5 Minutes from the COTW meeting held March 9, 2023

Moved By Councillor Thompson Seconded By Councillor Coleman

That the minutes from the COTW meeting held March 9, 2023 be adopted.

#### **CARRIED UNANIMOUSLY**

## E.2 <u>1768 Chandler Avenue: Development Variance Permit Application No.</u> 00272 (Gonzales)

Moved By Councillor Thompson Seconded By Councillor Coleman

- 1. That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:
  - "That Council authorize the issuance of Development Variance Permit Application No. 00272 for 1768 Chandler Avenue in accordance with:
  - 1. Plans date stamped January 24, 2023
  - 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
    - i. reduce the minimum lot width from 15m to 10.67m
    - ii. increase the building height from 1.5 to 2 storey
    - iii. reduce the minimum combined side yards from 5.40m to 3.50m
    - iv. increase the maximum drive aisle slope from 8% to 15%.
  - 3. Final Plans to be generally in accordance with the plans date stamped January 24th, 2023, to the satisfaction of the Director of Sustainable Planning and Community Development

4. The Development Permit lapsing two years from the date of this resolution."

#### CARRIED UNANIMOUSLY

#### E.3 <u>826 Yates Street: Development Permit with Variance No. 00208 (Downtown)</u>

**Moved By** Councillor Thompson **Seconded By** Councillor Coleman

- That Council waive the standard practice of holding an opportunity for public comment for this application but direct staff to continue other standard practices related to sign posting and public notification, including a request for written commentary to come back to Council for consideration prior to issuing the Development Permit.
- 2. And subject to the required notification and advertising, Council authorize the issuance of Development Permit with Variance Application No. 00208 for 826 Yates Street, in accordance with:
  - a. Plans date stamped June 8, 2022.
  - b. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
    - i. reduce the Rooftop Structure Setback from 3.0m to 0.37m
- 3. That the Development Permit, if issued, lapses in two years from the date of this resolution.

#### CARRIED UNANIMOUSLY

## E.6 1419 Mallek Crescent and 3035 Cook Street: Amendment to Housing Agreement and New Housing Agreement (Oaklands)

Moved By Councillor Thompson Seconded By Councillor Coleman

- 1. That Council direct the Director of Sustainable Planning and Community Development as follows:
  - a. to prepare an amendment to Housing Agreement (1419 Mallek Crescent) Bylaw No. 22-027 to increase the permitted monthly rental rates for the Kiwanis Village Society of Victoria's development at 1419 Mallek Crescent to align with the median income affordability levels pursuant to the Victoria Housing Reserve Fund Program Guidelines (the "VHRF Guidelines"), with form acceptable to the City Solicitor;
  - b. to prepare a housing agreement to be entered into with Kiwanis Village Society of Victoria for 3035 Cook Street, in the form satisfactory to the City Solicitor, to secure 51 housing units as rental for a minimum of 60 years at the City's median income affordability levels pursuant to the VHRF Guidelines; and
  - c. to bring forward bylaws for readings pursuant to the above resolutions.

#### **CARRIED UNANIMOUSLY**

#### F.1 Proclamation: World Press Freedom Day

**Moved By** Councillor Thompson **Seconded By** Councillor Coleman

That the *World Press Freedom Day* Proclamation be forwarded to the April 20<sup>th</sup>, 2023, Council meeting for Council's consideration.

#### **CARRIED UNANIMOUSLY**

#### F.2 Proclamation: World PH Day

**Moved By** Councillor Thompson **Seconded By** Councillor Coleman

That the *World PH Day* Proclamation be forwarded to the April 20<sup>th</sup>, 2023, Council meeting for Council's consideration.

#### **CARRIED UNANIMOUSLY**

#### H.3 Council Member Motion: AVICC in Nanaimo from April 14-16, 2023

Moved By Councillor Thompson Seconded By Councillor Coleman

That Council authorize the attendance and associated costs for Mayor Alto to attend the Association of Vancouver Island and Coastal Communities AGM and Convention in Nanaimo from April 14-16, 2023.

The approximate cost per person for attending is:

Conference Registration Fee	\$520.00
Travel to/from Nanaimo Gas	\$100.00
Accommodation (2 nights)	\$400.00
Food & Incidentals	\$200.00
Total	\$1,220.00

Estimated total cost = \$1220.

That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### **CARRIED UNANIMOUSLY**

#### E. LAND USE MATTERS

### E.1 1046 and 1048 North Park Street: Rezoning Application No. 00812 and Development Permit with Variances Application No. 00198 (North Park)

Committee received a report dated February 16, 2023, from the Director of Sustainable Planning and Community Development, and a presentation from the

Manager of Planning and Regulatory Services and the Senior Planner, regarding information, analysis and recommendations for a Rezoning Application and Development Permit with Variances for the properties located at 1046 and 1048 North Park Street.

Committee discussed the following:

- Staffing model
- Lease agreement with Island Health
- North Park Neighbourhood Association support
- Letters of opposition
- Lack of short-term parking for visitors

**Moved By** Councillor Thompson **Seconded By** Councillor Caradonna

#### Rezoning Application

- That Council instruct the Director of Sustainable Planning and Community Development to prepare the necessary Zoning Regulation Bylaw amendment that would authorize the proposed development outlined in the staff report dated February 16, 2023, for 1046 and 1048 North Park Street.
- 2. That first and second reading of the zoning bylaw amendment be considered by Council and a public hearing date be set.
- 3. That subject to approval in principle at the Public Hearing, the applicant prepare and execute the following legal agreements, with contents satisfactory to the Director of Engineering and Public Works and form satisfactory to the City Solicitor prior to adoption of the bylaw(s):
  - a. Provision of transportation demand management measures including:
    - i. Purchase of four bicycles at the cost of \$500 each for use by residents
    - ii. Six yearly transit passes for a minimum of five years to be distributed to staff, and
    - iii. end of trip facilities including a locker room and a minimum of one staff shower.
- 4. That adoption of the zoning bylaw amendment will not take place until all of the required legal agreements that are registrable in the Land Title Office have been so registered to the satisfaction of the City Solicitor.
- 5. That the above Recommendations be adopted on the condition that they create no legal rights for the applicant or any other person, or obligation on the part of the City or its officials, and any expenditure of funds is at the risk of the person making the expenditure.

#### Development Permit with Variance Application

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the Public Hearing for Rezoning Application No. 00812 if it is approved, consider the following motion:

1. That subject to the adoption of the necessary Zoning Regulation Bylaw (Zoning Bylaw No. 80-159) amendment, Council authorize the issuance

of Development Permit with Variances No. 00198 for 1046 and 1048 North Park Street, in accordance with plans submitted to the Planning department and date stamped by Planning on February 23, 2023 subject to:

- a. Proposed development meeting all City zoning bylaw requirements, except for the following variances:
  - i. reduce the side (west) lot line setback from 2.4m to 0m;
  - ii. reduce the rear (north) lot line setback from 6.4m to 5.15m
  - iii. reduce the minimum separation distance from the principal building to an accessory building from 2.4m to 2.3m
  - iv. increase the height from 12.7m to 16.64m
  - v. reduce the vehicle parking requirement from 14 to 0 spaces and the visitor parking requirement from 4 to 0 spaces.
  - vi. Increase the site coverage from 60 percent to 72.3 percent.
- b. The property being consolidated into one lot.
- 2. That the Development Permit with Variances, if issued, lapses two years from the date of this resolution.

#### **CARRIED UNANIMOUSLY**

## E.4 450 Dallas Road: Update Report on Rezoning Application No. 00789, OCP Amendment Application and Development Permit with Variances Application No. 00177 (James Bay)

Committee received a report dated March 23, 2023, from the Director of Sustainable Planning and Community Development, regarding an update on the Official Community Plan Amendment Application (OCP) and concurrent Rezoning Application for the property located at 450 Dallas Road to rezone from the R3-H Zone, High Density Dwelling District to a new zone in order to construct a seven-storey residential rental building (six storeys plus rooftop access) with approximately 54 units while retaining the existing twelve-storey residential building to the east.

Committee discussed the following:

- Access to parkade via Lewis Street
- Mixed-use opportunities
- Acts as transitional building between neighbouring 12 storey building and single-dwellings

**Moved By** Councillor Caradonna **Seconded By** Councillor Thompson

#### Rezoning and Official Community Plan Amendment Application No. 00789

That first and second reading of Official Community Plan Amendment Bylaw (23-031), first and second reading of Zoning Regulation Bylaw Amendment (Bylaw No. 23-030) and first, second, and third reading of Housing Agreement Bylaw No. 23-032 be considered by Council and a Public Hearing date be set.

Development Permit with Variances Application No. 00177

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the Public Hearing for Rezoning Application No. 00789, if it is approved, consider the following motion:

"That Council authorize the issuance of Development Permit with Variances Application No. 00177 for 450 Dallas Road, in accordance with:

- a. Plans date stamped March 25, 2022.
- b. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
  - i. increase the number of storeys for a second building from six to seven
  - ii. reduce the street boundary setback on Menzies Street from 5.0m to 2.81m
  - iii. reduce the internal lot line setback from 4.0m to 0.70m
  - iv. reduce the residential vehicle parking from 100 stalls to 56 stalls.
- c. That the Development Permit, if issued, lapses in two years from the date of this resolution."

#### **CARRIED UNANIMOUSLY**

## E.5 <u>225 Russell Street: Update Report on Rezoning Application No. 00801, OCP Amendment Application and Development Permit with Variances Application No. 00189 (Vic West)</u>

Committee received a report dated March 23, 2023, from the Director of Sustainable Planning and Community Development, regarding an update on the Official Community Plan (OCP) Amendment Application and concurrent Rezoning Application for the property located at 225 Russell Street to rezone from the M-1 Zone, Limited Light Industrial District to a new zone in order to allow supportive housing and accessory uses at this location.

Committee discussed the following:

- Accommodation of second floor accessible units due to lack of elevator
- Low quantity of accessible units
- Victoria West Community Association support
- Temporary shelter versus proper supportive housing

#### Moved By Councillor Caradonna Seconded By Councillor Kim

- That first and second reading of Zoning Regulation Bylaw No. 23-022, first and second reading of Official Community Plan Bylaw No. 23-023 and first, second, and third reading of Bylaw No. 23-024 to authorize a Housing Agreement to secure the building as supportive housing be considered by Council and a Public Hearing date be set.
- That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the Public Hearing for Rezoning Application No. 00801, if it is approved, consider the following motion: "That Council authorize the issuance of Development Permit with

Variances Application No. 00189 for 225 Russell Street, in accordance with:

- 1. Plans date stamped April 13, 2022.
- 2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
  - i. reduce the rear yard setback from 3.0m to 0.17m;
  - ii. reduce the north side yard setback from 3.0m to 0.01m;
  - iii. reduce the south side yard setback from 3.0m to 0.05m;
  - iv. increase the site coverage from 40% to 57.5%;
  - v. reduce the open site space from 50% to 11%;
  - vi. reduce the vehicle parking from 12 stalls to 6 stalls;
  - vii. increase the fence height from 1.2m to 1.5m.
- 3. That the Development Permit, if issued, lapses in two years from the date of this resolution."

#### **CARRIED UNANIMOUSLY**

#### F. STAFF REPORTS

## F.3 Participation in Phase 2 of the Union of BC Municipalities (UBCM) funded Regional Household Affordability and Prosperity Project

Committee received a report dated March 13, 2023, from the Director of Sustainable Planning and Community Development, seeking Council direction for the City of Victoria's continued participation in the Regional Household Affordability and Prosperity (RHAP) project.

Councillor Thompson declared a conflict of interest and recused himself from the meeting at 10:00 a.m. due to having a relative associated with an organization being considered.

#### Moved By Councillor Dell Seconded By Councillor Kim

- 1. That Council:
  - a. Support the City of Victoria's involvement as a Municipal Partner in the second round of UBCM Poverty Reduction Planning and Action Program grant application to build on the progress made through the Regional Household Affordability and Prosperity (RHAP) Project in collaboration with partnering municipalities in the region.
  - b. Continue to support the City of Colwood as the primary applicant and lead municipality providing overall grant management for the project, supported by the Community Social Planning Council, in a consulting role, as the project lead.
- 2. That the above motion be forwarded to the April 06, 2023, daytime Council meeting for Council's consideration to align with the UBCM grant application deadline.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton Conflict (1): Councillor Thompson

#### CARRIED (8 to 0)

Councillor Thompson rejoined the meeting at 10:01 a.m.

#### H. NEW BUSINESS

## H.1 <u>Council Member Motion: Accelerating Decarbonization of New Building</u> Energy Systems

Committee received a Council Member Motion from Councillor Thompson and Councillor Caradonna, regarding the City expediting the adoption of the Zero Carbon Step Code for both Part 9 and Part 3 buildings at emissions level 4 (zero carbon performance) for all new buildings.

Committee discussed the following:

- Staff preparedness
- Informal conversation with Saanich on the outlined dates
- Seek development industry input

Moved By Councillor Thompson Seconded By Councillor Caradonna

That Council direct staff to expedite the adoption of the Zero Carbon Step Code for both Part 9 and Part 3 buildings at step 4 ("zero carbon performance") for all new buildings on the following schedule:

- 1. All part 9 residential buildings: November 1, 2023
- 2. All part 3 buildings:
  - a. Multi-unit residential buildings 6 storeys or fewer, July 1, 2024
  - b. Multi-unit residential buildings 7 or more storeys, November 1, 2024
  - c. All other eligible part 3 buildings (commercial) November 1, 2024

That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### Amendment:

Moved By Councillor Gardiner Seconded By Councillor Hammond

That Council direct staff to expedite the adoption of the Zero Carbon Step Code for both Part 9 and Part 3 buildings at step 4 ("zero carbon performance") for all new buildings on the following schedule:

- 1. All part 9 residential buildings: November 1, 2023
- 2. All part 3 buildings:
  - a. Multi-unit residential buildings 6 storeys or fewer, July 1, 2024
  - b. Multi-unit residential buildings 7 or more storeys, November 1, 2024
  - c. All other eligible part 3 buildings (commercial) November 1, 2024

That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

That staff be directed to seek feedback from the development industry which would be dealing with the different elements of industry within the next 2 weeks.

FOR (3): Councillor Coleman, Councillor Gardiner, and Councillor Hammond OPPOSED (6): Mayor Alto, Councillor Caradonna, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson

#### **DEFEATED (3 to 6)**

#### On the main motion:

That Council direct staff to expedite the adoption of the Zero Carbon Step Code for both Part 9 and Part 3 buildings at step 4 ("zero carbon performance") for all new buildings on the following schedule:

- 1. All part 9 residential buildings: November 1, 2023
- 2. All part 3 buildings:
  - a. Multi-unit residential buildings 6 storeys or fewer, July 1, 2024
  - b. Multi-unit residential buildings 7 or more storeys, November 1, 2024
  - c. All other eligible part 3 buildings (commercial) November 1, 2024

That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### CARRIED UNANIMOUSLY

Committee recessed at 10:21 a.m. and reconvened at 10:33 a.m.

### H.2 <u>Council Member Motion: Immediate Response to Downtown Community</u> Safety Issues

Committee received a Council Member Motion dated March 27, 2023 from Councillor Loughton and Councillor Thompson regarding a proposed multifaceted response to community safety in Victoria's downtown core.

Committee discussed the following:

- Funding to downtown revitalization
- Maintain current proposed property tax increase
- Budget reallocation
- Contingency fund usage and examples
- Replenishment of contingency funds
- Budget item in proposed City budget
- History of Downtown Late Night Task Force
- Cost of security and damages to business owners
- Unused program funds
- Affiliation with Bar Watch Program

Moved By Councillor Loughton Seconded By Councillor Thompson

- 1. That Council direct staff to allocate an additional \$500,000 to the 2023 City budget, bringing the property tax increase to approximately 6.3%;
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, at \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt):
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood.
- 3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### Amendment:

**Moved By** Councillor Hammond **Seconded By** Councillor Gardiner

- 1. That Council direct staff to allocate an additional \$500,000 from to the 2023 City budget, to be allocated in the following ways: bringing the property tax increase to approximately 6.3%;
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, at \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt);
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood.
- 3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### **Amendment to the amendment:**

**Moved By** Councillor Coleman **Seconded By** Councillor Gardiner

- That Council direct staff to allocate an additional \$500,000 from contingency funds to to the 2023 City budget, to be allocated in the following ways: bringing the property tax increase to approximately 6.3%:
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, at \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt);
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood.
- 3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

FOR (4): Mayor Alto, Councillor Coleman, Councillor Gardiner, and Councillor Hammond

OPPOSED (5): Councillor Caradonna, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson

#### DEFEATED (4 to 5)

#### On the amendment:

- That Council direct staff to allocate an additional \$500,000 from to the 2023 City budget, to be allocated in the following ways: bringing the property tax increase to approximately 6.3%;
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, at \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt):

- b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
- c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood.
- 3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

FOR (4): Mayor Alto, Councillor Coleman, Councillor Gardiner, and Councillor Hammond

OPPOSED (5): Councillor Caradonna, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson

#### **DEFEATED (4 to 5)**

#### Amendment:

Moved By Councillor Kim Seconded By Councillor Coleman

- 1. That Council direct staff to allocate an additional \$500,000 to the 2023 City budget, bringing the property tax increase to approximately 6.3%;
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, at \$150,000, \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt):
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood.
- 3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### Amendment to the amendment:

#### Moved By Councillor Kim Seconded By Councillor Gardiner

- 1. That Council direct staff to allocate an additional \$500,000 to the 2023 City budget, bringing the property tax increase to approximately 6.3%;
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, at up to \$220,000 \$150,000 \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt);
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood.
- 3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### CARRIED UNANIMOUSLY

#### On the amendment:

- 1. That Council direct staff to allocate an additional \$500,000 to the 2023 City budget, bringing the property tax increase to approximately 6.3%;
- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, up to \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt);
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core,

which will boost vitality and community safety and wellbeing in the neighbourhood.

3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### **CARRIED UNANIMOUSLY**

Committee recessed for lunch at 12:00 p.m. and reconvened at 1:00 p.m.

Mayor Alto requested that Council vote on each part of the motion separately.

#### On number 1:

1. That Council direct staff to allocate an additional \$500,000 to the 2023 City budget, bringing the property tax increase to approximately 6.3%.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Hammond

#### CARRIED (8 to 1)

#### On number 2a:

- 2. That Council direct staff to allocate the new funds to the following programs:
  - a. For one time only, the Downtown Late Night Task Force, up to \$220,000, on the condition that this program, should it be proposed in future years, be included as part of the VicPD core budget, rather than being reliant on extraordinary funding from the City's budget (although this particular portion of the VicPD budget would continue to be covered completely by Victoria and not require a contribution from Esquimalt);

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Hammond

#### CARRIED (8 to 1)

#### On number 2b:

- 2. That Council direct staff to allocate the new funds to the following programs:
  - b. A VicPD downtown foot patrol project to add increased police presence to the downtown core, at \$35,200, to span over 2-months;

FOR (7): Mayor Alto, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Hammond, Councillor Loughton, and Councillor Thompson OPPOSED (2): Councillor Caradonna, and Councillor Kim

#### CARRIED (7 to 2)

#### On number 2c:

- 2. That Council direct staff to allocate the new funds to the following programs:
  - c. That the balance of the funds be allocated towards downtown revitalization. This will encourage people to visit downtown by increasing the number of events, for example, music and art shows and family friendly experiences, and for things such as placemaking initiatives, expanding green spaces, and adding community gardens. This will attract more residents and visitors to the downtown core, which will boost vitality and community safety and wellbeing in the neighbourhood

FOR (7): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson OPPOSED (2): Councillor Gardiner, and Councillor Hammond

#### CARRIED (7 to 2)

#### On number 3:

3. That the above motion be forwarded to the April 6, 2023, daytime Council meeting for Council's consideration.

#### **CARRIED UNANIMOUSLY**

#### H.4 Council Member Motion: Parks Sequencing Plan

Committee received a Council Member Motion dated March 31, 2023, from Councillor Dell and Councillor Kim, regarding a clear and publicly accessible parks sequencing plan.

Committee discussed the following:

- Incorporation of pickleball courts
- Impacts on current prioritization of parks projects
- Redistribution of staff resources
- Timeline of immediate, short and medium term projects
- Complexity of Ship Point Masterplan
- Relationship with First Nations in regards to Peter Pollen Park
- Address underrepresented neighbourhoods

Moved By Councillor Dell Seconded By Councillor Kim

#### That Council direct staff to:

- 1. Report back on implications to the 2023-2027 Financial Plan to commence the revitalization of Centennial Square in 2023, and
- 2. Apply the following sequencing plan when planning parks and recreation projects:
  - a. Immediate priorities:
    - i. Crystal Pool Replacement Project
    - ii. Centennial Square revitalisation
    - iii. Expand public and youth sport access to Royal Athletic Park
    - iv. Add a new swimming dock to the Gorge Inlet for Summer 2024
    - v. Topaz Park Improvement Plan implementation
    - vi. Stadacona Park playground replacement project
    - vii. Annual maintenance and renewal of existing amenities (ie playgrounds, sports fields, furnishings, natural areas) and expansion of the urban forest.
  - b. Short-term priorities:
    - Continue to increase access to Gorge Waterway and waterfront parks (e.g. Arm St, Banfield Park, Arbutus Park, Johnson Street Bridge Downtown Pier)
    - ii. Build at least one new accessible, family friendly splash pad by Summer 2025
    - iii. Improve public access, accessibility and amenities in Beacon Hill Park
    - iv. Proceed with planned investments in, and add new amenities to, Clover Point
    - v. New community garden in the downtown core
    - vi. Build 2-3 new off-leash dog parks, including one in Harris Green
    - vii. Undertake improvements to Arbutus Park
    - viii. Acquire or secure properties for future parks and greenspaces in downtown and central or underserved areas
    - ix. Explore new possibilities for all-weather turf fields, potentially in partnership with SD61
  - c. Medium-term priorities:
    - i. Dallas Road Waterfront Improvement Plan
    - ii. Peter Pollen Waterfront Park
    - iii. Advocate to School District 61 for "Oasis Park" at SJ Willis School
    - iv. Irving Park Improvement Plan
    - v. Advance the Ship Point Masterplan
    - vi. Build a new scooter/skateboard playground and/or bicycle pump track in the southern part of the city
    - vii. Scope out a phased long-term investment plan for Beacon Hill Park that includes mixed sports use and potentially a seasonal outdoor pool.
- 3. As part of the work listed above, a key focus for all projects should be improving accessibility for all users, to ensure that our parks and amenities meet high standards of user access.

The following plan is meant to provide a road map for parks investment for the next 4 years plus, but is not meant to deter staff from taking

advantage of new or unexpected opportunities, quick wins, or external shifts such as new funding programs.

Staff are encouraged to use existing plans, strategies, and results from engagement processes (e.g. Parks and Open Spaces Masterplan, Urban Forest Masterplan, Accessibility Framework) to accelerate design and implementation wherever possible.

#### Amendment:

**Moved By** Councillor Caradonna **Seconded By** Councillor Thompson

- 1. Report back on implications to the 2023-2027 Financial Plan to commence the revitalization of Centennial Square in 2023, and
- 2. Apply the following sequencing plan when planning parks and recreation projects:
  - a. Immediate priorities:
    - i. Crystal Pool Replacement Project
    - ii. Centennial Square revitalisation
    - iii. Expand public and youth sport access to Royal Athletic Park
    - iv. Add a new swimming dock to the Gorge Inlet for Summer 2024
    - v. Topaz Park Improvement Plan implementation
    - vi. Stadacona Park playground replacement project
    - vii. Annual maintenance and renewal of existing amenities (ie playgrounds, sports fields, furnishings, natural areas) and expansion of the urban forest.
  - b. Short-term priorities:
    - Continue to increase access to Gorge Waterway and waterfront parks (e.g. Arm St, Banfield Park, Arbutus Park, Johnson Street Bridge Downtown Pier)
    - ii. Build at least one new accessible, family friendly splash pad by Summer 2025
    - iii. Improve public access, accessibility and amenities, **including pickleball** in Beacon Hill Park
    - iv. Proceed with planned investments in, and add new amenities to, Clover Point
    - v. New community garden in the downtown core
    - vi. Build 2-3 new off-leash dog parks, including one in Harris Green
    - vii. Undertake improvements to Arbutus Park
    - viii. Acquire or secure properties for future parks and greenspaces in downtown and central or underserved areas
    - ix. Explore new possibilities for all-weather turf fields, potentially in partnership with SD61
  - c. Medium-term priorities:
    - i. Dallas Road Waterfront Improvement Plan
    - ii. Peter Pollen Waterfront Park
    - iii. Advocate to School District 61 for "Oasis Park" at SJ Willis School
    - iv. Irving Park Improvement Plan
    - v. Advance the Ship Point Masterplan

- vi. Build a new scooter/skateboard playground and/or bicycle pump track in the southern part of the city
- vii. Scope out a phased long-term investment plan for Beacon Hill Park that includes mixed sports use and potentially a seasonal outdoor pool.
- 3. As part of the work listed above, a key focus for all projects should be improving accessibility for all users, to ensure that our parks and amenities meet high standards of user access.

Staff are encouraged to use existing plans, strategies, and results from engagement processes (e.g. Parks and Open Spaces Masterplan, Urban Forest Masterplan, Accessibility Framework) to accelerate design and implementation wherever possible.

#### **CARRIED UNANIMOUSLY**

#### Motion to extend:

**Moved By** Councillor Thompson **Seconded By** Councillor Gardiner

That the meeting be extended to 2:20 p.m.

#### **CARRIED UNANIMOUSLY**

#### Amendment:

Moved By Councillor Gardiner Seconded By Councillor Coleman

- 1. Report back on implications to the 2023-2027 Financial Plan to commence the revitalization of Centennial Square in 2023, and
- 2. Apply the following sequencing plan when planning parks and recreation projects:
  - a. Immediate priorities:
    - i. Crystal Pool Replacement Project
    - ii. Centennial Square revitalisation
    - iii. Expand public and youth sport access to Royal Athletic Park
    - iv. Add a new swimming dock to the Gorge Inlet for Summer 2024
    - v. Topaz Park Improvement Plan implementation
    - vi. Stadacona Park playground replacement project
    - vii. Annual maintenance and renewal of existing amenities (ie playgrounds, sports fields, furnishings, natural areas) and expansion of the urban forest.
  - b. Short-term priorities:

- i. Continue to increase access to Gorge Waterway and waterfront parks (e.g. Arm St, Banfield Park, Arbutus Park, Johnson Street Bridge Downtown Pier)
- ii. Build at least one new accessible, family friendly splash pad by Summer 2025
- iii. Improve public access, accessibility and amenities, including pickleball in Beacon Hill Park
- iv. Proceed with planned investments in, and add new amenities to, Clover Point
- v. New community garden in the downtown core
- vi. Build 2-3 new off-leash dog parks, including one in Harris Green
- vii. Undertake improvements to Arbutus Park
- viii. Acquire or secure properties for future parks and greenspaces in downtown and central or underserved areas
- ix. Explore new possibilities for all-weather turf fields, potentially in partnership with SD61
- x. Peter Pollen Waterfront Park
- c. Medium-term priorities:
  - i. Dallas Road Waterfront Improvement Plan
  - ii. Peter Pollen Waterfront Park
  - iii. Advocate to School District 61 for "Oasis Park" at SJ Willis School
  - iv. Irving Park Improvement Plan
  - v. Advance the Ship Point Masterplan
  - vi. Build a new scooter/skateboard playground and/or bicycle pump track in the southern part of the city
  - vii. Scope out a phased long-term investment plan for Beacon Hill Park that includes mixed sports use and potentially a seasonal outdoor pool.
- 3. As part of the work listed above, a key focus for all projects should be improving accessibility for all users, to ensure that our parks and amenities meet high standards of user access.

Staff are encouraged to use existing plans, strategies, and results from engagement processes (e.g. Parks and Open Spaces Masterplan, Urban Forest Masterplan, Accessibility Framework) to accelerate design and implementation wherever possible.

FOR (7): Mayor Alto, Councillor Coleman, Councillor Gardiner, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson OPPOSED (2): Councillor Caradonna, and Councillor Dell

#### CARRIED (7 to 2)

#### Motion to extend:

#### Moved By Councillor Coleman Seconded By Councillor Kim

That the meeting be extended to 2:30 p.m.

#### **CARRIED UNANIMOUSLY**

#### Amendment:

**Moved By** Councillor Gardiner **Seconded By** Councillor Coleman

- 1. Report back on implications to the 2023-2027 Financial Plan to commence the revitalization of Centennial Square in 2023, and
- 2. Apply the following sequencing plan when planning parks and recreation projects:
  - a. Immediate priorities:
    - i. Crystal Pool Replacement Project
    - ii. Centennial Square revitalisation
    - iii. Expand public and youth sport access to Royal Athletic Park
    - iv. Add a new swimming dock to the Gorge Inlet for Summer 2024
    - v. Topaz Park Improvement Plan implementation
    - vi. Stadacona Park playground replacement project
    - vii. Annual maintenance and renewal of existing amenities (ie playgrounds, sports fields, furnishings, natural areas) and expansion of the urban forest.
  - b. Short-term priorities:
    - Continue to increase access to Gorge Waterway and waterfront parks (e.g. Arm St, Banfield Park, Arbutus Park, Johnson Street Bridge Downtown Pier)
    - ii. Build at least one new accessible, family friendly splash pad by Summer 2025
    - iii. Improve public access, accessibility and amenities, including pickleball in Beacon Hill Park
    - iv. Proceed with planned investments in, and add new amenities to, Clover Point
    - v. New community garden in the downtown core
    - vi. Build 2-3 new off-leash dog parks, including one in Harris Green
    - vii. Undertake improvements to Arbutus Park
    - viii. Acquire or secure properties for future parks and greenspaces in downtown and central or underserved areas
    - ix. Explore new possibilities for all-weather turf fields, potentially in partnership with SD61
    - x. Peter Pollen Waterfront Park
    - xi. Dallas Road Waterfront Improvement Plan
  - c. Medium-term priorities:
    - i. Dallas Road Waterfront Improvement Plan
    - ii. Advocate to School District 61 for "Oasis Park" at SJ Willis School
    - iii. Irving Park Improvement Plan
    - iv. Advance the Ship Point Masterplan

- v. Build a new scooter/skateboard playground and/or bicycle pump track in the southern part of the city
- vi. Scope out a phased long-term investment plan for Beacon Hill Park that includes mixed sports use and potentially a seasonal outdoor pool.
- 3. As part of the work listed above, a key focus for all projects should be improving accessibility for all users, to ensure that our parks and amenities meet high standards of user access.

Staff are encouraged to use existing plans, strategies, and results from engagement processes (e.g. Parks and Open Spaces Masterplan, Urban Forest Masterplan, Accessibility Framework) to accelerate design and implementation wherever possible.

FOR (1): Councillor Gardiner

OPPOSED (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

#### **DEFEATED (1 to 8)**

#### Amendment:

Moved By Councillor Gardiner Seconded By Councillor Coleman

- 1. Report back on implications to the 2023-2027 Financial Plan to commence the revitalization of Centennial Square in 2023, and
- 2. Apply the following sequencing plan when planning parks and recreation projects:
  - a. Immediate priorities:
    - i. Crystal Pool Replacement Project
    - ii. Centennial Square revitalisation
    - iii. Expand public and youth sport access to Royal Athletic Park
    - iv. Add a new swimming dock to the Gorge Inlet for Summer 2024
    - v. Topaz Park Improvement Plan implementation
    - vi. Stadacona Park playground replacement project
    - vii. Annual maintenance and renewal of existing amenities (ie playgrounds, sports fields, furnishings, natural areas) and expansion of the urban forest.
  - b. Short-term priorities:
    - i. Continue to increase access to Gorge Waterway and waterfront parks (e.g. Arm St, Banfield Park, Arbutus Park, Johnson Street Bridge Downtown Pier)

- ii. Build at least one new accessible, family friendly splash pad by Summer 2025
- iii. Improve public access, accessibility and amenities, including pickleball in Beacon Hill Park
- iv. Proceed with planned investments in, and add new amenities to, Clover Point
- v. New community garden in the downtown core
- vi. Build 2-3 new off-leash dog parks, including one in Harris Green
- vii. Undertake improvements to Arbutus Park
- viii. Acquire or secure properties for future parks and greenspaces in downtown and central or underserved areas
- ix. Explore new possibilities for all-weather turf fields, potentially in partnership with SD61
- x. Peter Pollen Waterfront Park
- c. Medium-term priorities:
  - i. Dallas Road Waterfront Improvement Plan
  - ii. Advocate to School District 61 for "Oasis Park" at SJ Willis School
  - iii. Irving Park Improvement Plan
  - iv. Advance the Ship Point Masterplan
  - v. Build a new scooter/skateboard playground and/or bicycle pump track in the southern part of the city
  - vi. Scope out a phased long-term investment plan for Beacon Hill Park that includes mixed sports use and potentially a seasonal outdoor pool.
- 3. As part of the work listed above, a key focus for all projects should be improving accessibility for all users, to ensure that our parks and amenities meet high standards of user access.

Staff are encouraged to use existing plans, strategies, and results from engagement processes (e.g. Parks and Open Spaces Masterplan, Urban Forest Masterplan, Accessibility Framework) to accelerate design and implementation wherever possible.

4. That staff create an engagement project to consult with the general community to assess their needs and desires regarding parks, both existing and proposed parks.

FOR (1): Councillor Gardiner

OPPOSED (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

#### **DEFEATED (1 to 8)**

#### On the main motion as amended:

- 1. Report back on implications to the 2023-2027 Financial Plan to commence the revitalization of Centennial Square in 2023, and
- 2. Apply the following sequencing plan when planning parks and recreation projects:
  - a. Immediate priorities:
    - i. Crystal Pool Replacement Project
    - ii. Centennial Square revitalisation
    - iii. Expand public and youth sport access to Royal Athletic Park
    - iv. Add a new swimming dock to the Gorge Inlet for Summer 2024
    - v. Topaz Park Improvement Plan implementation
    - vi. Stadacona Park playground replacement project
    - vii. Annual maintenance and renewal of existing amenities (ie playgrounds, sports fields, furnishings, natural areas) and expansion of the urban forest.
  - b. Short-term priorities:
    - Continue to increase access to Gorge Waterway and waterfront parks (e.g. Arm St, Banfield Park, Arbutus Park, Johnson Street Bridge Downtown Pier)
    - ii. Build at least one new accessible, family friendly splash pad by Summer 2025
    - iii. Improve public access, accessibility and amenities, including pickleball in Beacon Hill Park
    - iv. Proceed with planned investments in, and add new amenities to, Clover Point
    - v. New community garden in the downtown core
    - vi. Build 2-3 new off-leash dog parks, including one in Harris Green
    - vii. Undertake improvements to Arbutus Park
    - viii. Acquire or secure properties for future parks and greenspaces in downtown and central or underserved areas
    - ix. Explore new possibilities for all-weather turf fields, potentially in partnership with SD61
    - x. Peter Pollen Waterfront Park
  - c. Medium-term priorities:
    - i. Dallas Road Waterfront Improvement Plan
    - ii. Advocate to School District 61 for "Oasis Park" at SJ Willis School
    - iii. Irving Park Improvement Plan
    - iv. Advance the Ship Point Masterplan
    - v. Build a new scooter/skateboard playground and/or bicycle pump track in the southern part of the city
    - vi. Scope out a phased long-term investment plan for Beacon Hill Park that includes mixed sports use and potentially a seasonal outdoor pool.
- 3. As part of the work listed above, a key focus for all projects should be improving accessibility for all users, to ensure that our parks and amenities meet high standards of user access.

Staff are encouraged to use existing plans, strategies, and results from engagement processes (e.g. Parks and Open Spaces Masterplan, Urban Forest Masterplan, Accessibility Framework) to accelerate design and implementation wherever possible.

#### **CARRIED UNANIMOUSLY**

#### I. ADJOURNMENT OF COMMITTEE OF THE WHOLE

**Moved By** Councillor Caradonna **Seconded By** Councillor Kim

That the Committee of the Whole meeting be adjourned at 2:27 p.m.

**CARRIED UNANIMOUSLY** 

