



MINUTES - COMMITTEE OF THE WHOLE

April 20, 2023, 9:00 A.M.

COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE

**The City of Victoria is located on the homelands of the Songhees and Esquimalt People
Meeting will recess for a lunch break between 12:00 p.m. and 1:00 p.m.**

PRESENT: Mayor Alto in the Chair, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Hammond, Councillor Kim, Councillor Loughton, Councillor Thompson

STAFF PRESENT: J. Jenkyns - City Manager, S. Thompson - Deputy City Manager / Chief Financial Officer, C. Kingsley - City Clerk, C. Anderson - Deputy City Clerk, S. Johnson - Director of Communications and Engagement, T. Zworski - City Solicitor, T. Soulliere - Director of Parks, Recreation & Facilities, K. Hoese - Director of Sustainable Planning and Community Development, C. Mycroft - Manager of Executive Operations, P. Bellefontaine - Director of Engineering & Public Works, S. Maichen - Committee Secretary

A. APPROVAL OF AGENDA

Moved By Councillor Coleman
Seconded By Councillor Thompson

That the agenda be approved.

Amendment:

Moved By Mayor Alto
Seconded By Councillor Coleman

That **Section I. Notice of Motion** be added to the agenda.

CARRIED UNANIMOUSLY

On the agenda as amended:

CARRIED UNANIMOUSLY

B. CONSENT AGENDA

Amendment:

Moved By: Councillor Dell
Seconded By: Unanimous Consent

That item **G.1 Proclamation - Human Values Day** be removed from the consent agenda.

Approval of the agenda as amended:

CARRIED UNANIMOUSLY

Moved By Councillor Thompson
Seconded By Councillor Gardiner

That the following items be approved without further debate:

CARRIED UNANIMOUSLY

G.2 Proclamation - World Primary Immunodeficiency Week

Moved By Councillor Thompson
Seconded By Councillor Gardiner

Committee received a report dated April 20, 2023, from the City Clerk, regarding a proclamation for World Primary Immunodeficiency Week, April 22-April 29, 2023.

That the *World Primary Immunodeficiency Week* Proclamation be forwarded to the April 20th, 2023, Council meeting for Council's consideration.

CARRIED UNANIMOUSLY

I. NEW BUSINESS

I.1 Council Member Motion: Federation of Canadian Municipalities(FCM) Conference Expenses

Moved By Councillor Thompson
Seconded By Councillor Gardiner

Committee received a report dated April 6, 2023, from Councillor Coleman, regarding the authorization of attendance and associated costs for Councillor Coleman to attend the Federation of Canadian Municipalities(FCM) conference AGM 2023 in Toronto from May 24-28, 2023.

1. That Council authorize the attendance and associated costs for Councillor Coleman to attend the FCM -AGM 2023 in Toronto from May 24-28, 2023.

The approximate cost per person attending is:

Conference Registration Fee	\$ 1,146.95
Accommodation (5 nights)	\$ 1,910.49
Flights	\$ 1,194.92
Misc Transportation	\$ 100.00
Food & Incidentals	\$ 400.00
Total	\$ 4,757.30

Estimated total cost = \$4757.30

CARRIED UNANIMOUSLY

I.2 Council Member Motion: Federation of Canadian Municipalities(FCM) in Toronto from May 24-28, 2023 & Ottawa Federal Minister Meetings May 28-30, 2023

Moved By Councillor Thompson
Seconded By Councillor Gardiner

Committee received a report dated April 11, 2023, from Mayor Alto, regarding the authorization of attendance and associated costs for Mayor Alto to attend the FCM in Toronto from May 24-28, 2023, as well as the Ottawa Federal Minister Meetings May 28-30, 2023

1. That Council authorize the attendance and associated costs for Mayor Alto to attend the FCM - AGM 2023 in Toronto from May 24-28, 2023.
The approximate cost per person for attending is:

Conference Registration Fee	\$ 1,146.95
Accommodation (4 nights)	\$ 1,500.00
Flights	\$ 1,477.72
Misc Transportation	\$ 200.00
Food & Incidentals	\$ 500.00
Total	\$ 4,824.67

Estimated total cost = \$4824.67.

2. That Council authorize the attendance and associated costs for Mayor Alto to meetings with Federal Ministers in Ottawa from May 28-30, 2023.
The approximate cost per person for attending is:

Accommodation (2 nights)	\$ 800.00
Train to Ottawa	\$ 250.00
Misc Transportation	\$ 100.00
Food & Incidentals	\$ 300.00
Total	\$ 1,450.00

Estimated total cost = \$1450

CARRIED UNANIMOUSLY

I.3 Council Member Motion: Federation of Canadian Municipalities(FCM) Conference Expenses

Moved By Councillor Thompson
Seconded By Councillor Gardiner

Committee received a report dated April 15, 2023, from Councillor Loughton, regarding the authorization of attendance and associated costs for Councillor

Loughton to attend the Federation of Canadian Municipalities (FCM) conference AGM 2023 in Toronto from May 23-28, 2023.

That Council authorize the attendance and associated costs for Councillor Loughton to attend the Federation of Canadian Municipalities Annual Conference 2023 in Toronto from May 24-28, 2023.

The approximate cost for attending is:

Conference Registration Fee	\$ 1,146.95
Accommodation (5 nights)	\$ 1800
Flights	\$ 1,200
Airport Taxis	\$ 300.00
Food & Incidentals	\$ 400.00
Misc Transportation	\$ 100.00
TOTAL	\$ 4,946.95

CARRIED UNANIMOUSLY

I.4 Council Member Motion: Federation of Canadian Municipalities (FCM) Conference Expenses

Moved By Councillor Thompson

Seconded By Councillor Gardiner

Committee received a report dated April 17, 2023, from Councillor Caradonna, regarding the authorization of attendance and associated costs for Councillor Caradonna to attend the Federation of Canadian Municipalities (FCM) conference AGM 2023 in Toronto from May 23-28, 2023.

That Council authorize the attendance and associated costs for Councillor Caradonna to attend the Federation of Canadian Municipalities Annual Conference 2023 in Toronto, Ontario, from May 24-29, 2023.
The approximate cost for attending is:

Conference Registration Fees	\$ 1,146.95
Accommodation (5 nights)	\$ 1,800
Flights	\$ 1,200
Airport Taxis	\$ 300\$
Food & Incidentals	\$ 400
Misc Transportation	\$ 100
TOTAL	\$ 4,946.95

CARRIED UNANIMOUSLY

D. Presentation

D.1 Greater Victoria Harbour Authority (GVHA) Robert Lewis-Manning and Christine Willow

Committee received a presentation from Greater Victoria Harbour Authority CEO Robert Lewis-Manning and Chair Christine Willow regarding the Greater Victoria Harbour Authority's member agency report.

Committee discussed the following:

- *Partnership with the City to improve streets and crosswalks leading into the downtown core from cruise ship port*
- *Cruise line revenue and expenses*
- *Local advertising and promotions for GVHA*
- *Efficient ways to move tourists into the downtown core*
- *Market analysis*
- *Hard timelines for plans involving regulatory and community issues*
- *Water quality standards*
- *Shore power capability and misinformation revolving it*
- *Discharge and the actions GVHA has done to reduce the environmental impact of discharge*
- *Long term stays being more beneficial to the city*
- *Potential plans to electrify water taxis in the inner harbour*

Moved By Councillor Thompson

Seconded By Councillor Caradonna

That the Greater Victoria Harbour Authority (GVHA) presentation be received for information.

CARRIED UNANIMOUSLY

Committee recessed at 10:28 and reconvened at 10:40

E. UNFINISHED BUSINESS

F. LAND USE MATTERS

F.1 Update Report for Rezoning Application No. 00815 for 710 Caledonia Avenue and 1961 Douglas Street and Associated Official Community Plan Amendment and Development Permit with Variances Application No. 00205 (Burnside)

Committee received an update report dated April 6, 2023 from the Director of Sustainable Planning and Community Development regarding a rezoning application for the properties located at 710 Caledonia Avenue and 1961 Douglas Street in order to increase the density and allow for a mixed-use development consisting of three residential towers, and recommending that it proceed to an opportunity for public comment.

Committee discussed the following:

- *BC housing rental terms and the intention of long-term rentals in the building*
- *Recommendation to the applicant to rethink bike parking charges in the building*
- *Greenspace considerations for child space licence*

Moved By Councillor Thompson

Seconded By Councillor Kim

REZONING NO. 00815

1. That Council refer the following bylaws for consideration at a public hearing and that introductory readings be given to the following at the next available meeting:
 - a. Zoning Regulation Bylaw, Amendment Bylaw (No. 1292) No. 23-011 (“Zoning Amendment Bylaw”)
 - b. Official Community Plan Amendment Bylaw (No. 27) No. 23-010 (“OCP Amendment Bylaw”)
2. That Council consider the OCP Amendment Bylaw in conjunction with the City of Victoria 2017-2021 Financial Plan, the Capital Regional District Liquid Waste Management Plan and the Capital Regional District Solid Waste Management Plan pursuant to Section 477(3)(a) of the Local Government Act and deem those plans to be consistent with the proposed OCP Amendment Bylaw.
3. That following the Public Hearing the applicant prepare and execute legal agreements to secure the following with the form and contents to the satisfaction of the Director of Sustainable Planning and Community Development, Director of Engineering and Public Works, and the City Solicitor prior to final adoption of the bylaws:
 - a. all dwelling units in Building A would remain affordable or below-market rental for 60 years, or the life of the building, whichever is greater
 - b. all dwelling units in Building A are to be operated by a non-profit or government agency for 60 years, or the life of the building, whichever is greater, to guarantee that the development will continue to provide non-market housing
 - c. all dwelling units in Building C are to be rental in perpetuity
 - d. a minimum of 30 accessible dwelling units in Building A to be constructed in accordance with CAN/CSA-B651-95, the National Standard of Canada for barrier-free design
 - e. a minimum of 127 two-bedroom dwelling units and a minimum of 37 three-bedroom dwelling units.
 - f. provision of a daycare for a minimum period of 10 years
 - g. provide civil design drawings and construct a mid-block crosswalk on Discovery Street which could include bulb outs, lighting, enhanced street furnishings and landscaping, and coordinate with the mid-block crosswalk requirements associated with the adjacent development proposal on the properties located 722 and 726 Discovery Street
 - h. provide civil design drawings and construct a full signal at the intersection of Douglas Street and Discovery Street in accordance with the recommendation in the Traffic Impact Assessment prepared by Bunt & Associates dated March 30, 2022
 - i. provide civil design drawings and construct a centre median at the proposed western Caledonia Avenue driveway crossing and a grade-raised bicycle lane on the north side of Caledonia Avenue
 - j. restrict movements on the proposed eastern driveway crossing on Caledonia Avenue to access (northbound) vehicles only

- k. the design and relocation of the mid-block crosswalk and associated works on Caledonia Avenue
 - l. the design and construction of a new BC Transit bus stop on Douglas Street to the satisfaction of the Director of Engineering and Public Work and BC Transit
 - m. the design, supply and installation of the City's Downtown Public Realm Plan and Streetscape Standards (DPRP), specifically, the 'Douglas Street' District (for the Douglas Street frontage) and 'New Town' District (for the Caledonia Avenue and Discovery Street frontages), and shall include but not limited to:
 - i. corner treatments at Douglas Street/Caledonia Avenue and Douglas Street/Discovery Street intersections
 - ii. benches, trash bins and bike racks
 - iii. specify medium to large canopy street trees and ~~5m setbacks from underground parkades or~~ adequate soil volumes in soil cells
 - n. provide the following Transportation Demand Management measures
 - i. two fully electric car share vehicles to be located on site in dedicated parking spaces, each equipped with Level 2 electric vehicle charging stations
 - ii. a car share membership for each dwelling unit
 - iii. a minimum of 10% of the required bicycle parking being suitable for cargo bicycles or bicycles used by persons with disabilities
 - iv. a minimum 55m² bicycle repair area and associated repair equipment
 - v. end-of-trip facilities including lockers, showers, and wash stations
 - vi. a total of five BC Transit eco passes for a minimum five-year term for the commercial retail units or any staff member employed on the subject site.
 - vii. prohibit the owner charging fees for the use of end of trip facilities, activation or use of car share memberships with the exception of those charged by Modo for typical vehicle usage, or for the use or assignment of BC Transit EcoPasses.
 - o. provide a computerized lighting calculation, completed by a professional electrical consultant registered with the Association of Professional Engineers and Geoscientists of BC (and a person with experience using the software) in accordance with IESNA RP-8-00 roadway lighting standards, to indicate required street lighting for the Douglas Street frontage and the intersections at Discovery Street and at Caledonia Avenue
 - p. secure stormwater treatment via soil cells for road run off along Douglas Street, Discovery Street and Caledonia Avenue frontages
 - q. secure an air space parcel subdivision plan, in compliance with the Highway Access Bylaw (91-38) and ensure that the site is not occupied until the air space parcel subdivision is registered on title
 - r. construction and maintenance of an approximately 802m² public plaza in accordance with the landscape plans dated February 14, 2023 as well as provide public access of the plaza area.
4. That Council authorize the projecting encroachments over the City Right-of-Way on 710 Caledonia Avenue and 1961 Douglas Street generally as shown on the plans submitted to the City and date stamped February 14,

2023, provided that the applicant enters into an encroachment agreement with form and contents satisfactory to the Director of Engineering and Public Works and the City Solicitor.

DEVELOPMENT PERMIT WITH VARIANCES NO. 00205

That Council, after giving notice and allowing an opportunity for public comment at a meeting of Council, and after the public hearing for Rezoning Application No. 00815, if it is approved, consider the following motion:

“That Council authorize the issuance of Development Permit with Variances Application No. 00205 for 710 Caledonia Avenue and 1961 Douglas Street, in accordance with:

1. Plans date stamped February 14, 2023.
2. Development meeting all *Zoning Regulation Bylaw* requirements except for the following variances:
 - a. increase the maximum building height of Building A from 45m to 55m
 - b. increase the maximum building height of Building B from 45m to 72m
 - c. increase the maximum building height of Building C from 45m to 65m
 - d. reduce the minimum setback for a rooftop structure from the outer edge of a roof from 3m to 0m for Building B
 - e. increase the maximum coverage for rooftop structures from 20% to 50%
 - f. reduce the required number of residential parking spaces from 297 to 226
 - g. reduce the required number of visitor parking spaces from 45 to 30.
3. Final plans to be generally in accordance with plans date stamped February 14, 2023.
4. That the Development Permit, if issued lapses two years from the date of this resolution.”

CARRIED UNANIMOUSLY

F.2 Update Report for Rezoning Application No. 00820 and Development Permit with Variances Application No. 00207 for 722 and 726 Discovery Street (Burnside)

Council received a report dated April 4, 2023 from the Director of Sustainable Planning and Community Development regarding an update report for rezoning application No. 00820 and Development Permit with Variances Application No. 00207 for 722 and 726 Discovery Street, and recommending its consideration at a public hearing.

Moved By Councillor Thompson
Seconded By Councillor Kim

Rezoning Application

1. That Council refer Zoning Regulation Bylaw, Amendment Bylaw (No. 1294) No. 23-018 ("Zoning Amendment Bylaw") for consideration at a public hearing and that introductory readings be given at the next available meeting once the following conditions are met:
 - a. revisions to correct the arborist report, civil plan, and landscape plans to the satisfaction of the Director of Parks, Recreation and Facilities.
2. That following the public hearing the applicant prepare and execute legal agreements to secure the following with the form and contents to the satisfaction of the Director of Sustainable Planning and Community Development, Director of Engineering and Public Works, and the City Solicitor prior to final adoption of the bylaws:
 - a. all dwelling units would remain affordable or below-market rental for 60 years, or the life of the building, whichever is greater
 - b. all dwelling units are to be operated by a non-profit or government agency for 60 years, or the life of the building, whichever is greater, to guarantee that the development will continue to provide non-market housing
 - c. a minimum of nine accessible and five adaptable dwelling units to be constructed in accordance with CAN/CSA-B651-95, the National Standard of Canada for barrier-free design
 - d. provide civil design drawings and construct a mid-block crosswalk adjacent to the development, which would include bulb outs, lighting, enhanced street furnishings and landscaping, and coordinate with the mid-block crosswalk requirements associated with the adjacent development proposal on the properties located at 710 Caledonia Ave and 1961 Douglas Street
 - e. the design, supply and installation of the City's Downtown Public Realm Plan and Streetscape Standards (DPRP), specifically, the 'New Town' District for the Discovery Street development frontage, including furnishings, materials, sidewalk scoring patterns, pedestrian lights as well as soil cells, irrigation and drainage for municipal replacement trees.
 - f. provide five (5) BC Transit's EcoPasses for employees, for a five-year duration; install a level 2 electric charger along the site's Discovery Street frontage for public use; and provide electric charging abilities for a minimum of 20% of the long-term bicycle parking spaces
 - g. install solar voltaic rooftop panels in accordance with the plans dated August 18, 2022
4. Discharge the existing Easement (CA6123705 and CA6123706) from the title of 722 Discovery Street to the satisfaction of the City Solicitor.

CARRIED UNANIMOUSLY

G. STAFF REPORTS

G.1 Proclamation - Human Values Day

Committee received a report dated April 13, 2023, from the City Clerk, regarding a proclamation for Human Values Day, April 24, 2023.

Motion to postpone:

Moved By Councillor Dell
Seconded by unanimous consent

That the *Human Values Day* proclamation be Postponed.

CARRIED UNANIMOUSLY

J. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved By Councillor Thompson
Seconded By Councillor Hammond

That the Committee of the Whole Meeting be adjourned 11:31 a.m.

CARRIED UNANIMOUSLY

CITY CLERK

MAYOR