

January 29, 2024, 9:02 A.M. COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE The City of Victoria is located on the homelands of the Songhees and Esquimalt People Meeting will recess for a lunch break between 12:00 p.m. and 1:00 p.m.

PRESENT: Mayor Alto in the Chair, Councillor Caradonna, Councillor Coleman,

Councillor Dell, Councillor Gardiner, Councillor Hammond,

Councillor Loughton, Councillor Thompson

PRESENT ONLINE: Councillor Kim

STAFF PRESENT: J. Jenkyns - City Manager, S. Thompson - Deputy City Manager /

Chief Financial Officer, C. Kingsley - City Clerk, C. Anderson - Deputy City Clerk, S. Johnson - Director of Communications and Engagement, T. Zworski - City Solicitor, P. Rantucci - Director of Strategic Real Estate, T. Soulliere - Deputy City Manager, J. Jensen - Director, People and Culture, K. Hoese - Director of Sustainable

Planning and Community Development, A. Klus - Legislative

Coordinator

A. TERRITORIAL ACKNOWLEDGEMENT

Council acknowledged that the City of Victoria is located on the homelands of the Songhees First Nation and Esquimalt First Nation communities, thanked them for being stewards of the lands and waters for millennia, and encouraged those present and watching online to reflect on something that reminds them of that work.

B. <u>INTRODUCTION OF LATE ITEMS</u>

C. APPROVAL OF AGENDA

Moved By Councillor Coleman Seconded By Councillor Dell

That the agenda be approved.

CARRIED UNANIMOUSLY

D. UNFINISHED BUSINESS

D.1 2024-2028 Draft Financial Plan

Council discussed the following:

- Victoria's infrastructure deficit and historical under investment to reserve funds
- Opportunities for new tax revenue
- Revenue loss via inapplicable property tax to the Province and Federal government (i.e. Legislature, Government House, Coast Guard)
- Inflation's impact on the tax lift
- Victoria Police Department, Late Night Task Force
- Reserve budgets and funds available to allocate

Moved By Councillor Dell Seconded By Councillor Caradonna

That Council:

- 1. Following all presentations and deliberations, in January 2024:
 - a. Direct staff to bring forward amendments to the Streets and Traffic Bylaw to implement parking fine increases as follows:
 - i. Metered zones \$60 with early payment discount of \$30
 - ii. Time-limited zones \$60 with early payment discount of \$30
 - iii. Residential zones \$80 with early payment discount of \$40
 - iv. No stopping zones \$80 with early payment discount of \$40
 - v. Commercial zones \$80 with early payment discount of \$50
 - b. Approve parking rate increase of \$0.50 in the 90-minute zone (from \$3.50 to \$4 per hour) effective April 2024
 - c. Direct staff to bring forward amendments to the Street and Traffic Bylaw for street occupancy fees as follows:
 - i. Increase Public Works Service fee from \$20 to \$50 per visit
 - ii. Increase Sidewalk Occupancy fee from \$10 per 13m2to \$20 per 13 m2
 - iii. Clarify the Bylaw by specifying a Boulevard Occupancy fee of \$10 per 13 m2per day
 - iv. Increase Lane Closure fee from \$25 per lane to a sliding scale fee structure based on street classification as follows:
 - 1. Local Roads \$50/lane/day
 - Collector Roads \$75/lane/day
 - Downtown or Secondary Arterial \$100/lane/day
 - Arterial \$250/lane/day
 - AAA bike lane \$100/lane/day
 - d. Direct staff to bring forward loan authorization bylaws with a 20-year repayment term for:
 - i. Transportation improvement program up to \$32 million
 - ii. Parks redevelopment program up to \$18 million
 - iii. Public washroom improvement program up to \$3 million
 - e. Authorize up to \$11 million to be borrowed, under Section 175 of the Community Charter, from the Municipal Finance Authority, for the purpose of vehicle fleet funding, and that the loan be repaid within five years, with no rights of renewal
 - f. Approve direct-award grants and other grants as outlined below:

Direct Award Grants

Organization	2024 Draft Budget	
Victoria Civic Heritage Trust		
Building Incentive	\$	950,000
Operating		128,600
Victoria Heritage Foundation		
Operating		271,970
Victoria Youth Council		
Operating		26,000
Quadra Village Community Centre		
Operating		85,180
Youth Programming		10,070
Lease Grant		44,060
Fernwood Community Centre		
Operating		85,180
Youth Programming		10,070
Vic West Community Association		
Operating		85,180
Youth Programming		10,070
Facility (janitorial)		40,790
Fairfield Community Place		
Operating		85,180
Youth Programming		10,070
Facility (janitorial, recycling)		54,180
Youth Outreach		15,000
Cook Street Village Activity Centre		
Operating		85,180
Facility (strata fees)		34,490
Victoria Silver Threads		
Operating		85,180
Facility (lease)		122,390
Burnside Gorge Community Centre		
Operating		85,180
Youth Programming		10,070
Youth Outreach		10,000
James Bay Community School Centre		
Operating		85,180
Youth Programming		10,070
Facility (janitorial, recycling)		57,730
James Bay New Horizons		
Operating		85,180
Facility (janitorial)		32,070
Oaklands Community Centre		
Operating		85,180

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Youth Programming Facility (janitorial)	10,070 19,800
Cool Aid Downtown Community Centre	19,000
Operating	85,180
Seniors Outreach	00.000
Operating	30,000
Victoria Community Association Network	4.040
Operating	1,040
Neighbourhood Associations	0
Liability Insurance	6,000
Volunteer Insurance	7,500
Blanshard (Hillside Quadra)	
Per capita base (1.20 times population)	10,940
Burnside/Gorge	
Per capita base (1.20 times population) Downtown (incl Harris Green)	9,330
Per capita base (1.60 times population)	10,960
Neighbourhood Association Coordinator Grant	20,000
Fairfield Gonzales	
Per capita base (1.20 times population)	23,960
Fernwood	
Per capita base (1.20 times population)	14,180
James Bay	
Per capita base (1.20 times population)	17,400
Neighbourhood Association Coordinator Grant	20,000
North Jubilee	
Per capita base (1.60 times population)	6,150
Neighbourhood Association Coordinator Grant	10,000
North Park	
Per capita base (1.60 times population)	6,880
Neighbourhood Association Coordinator Grant	20,000
Oaklands	
Per capita base (1.20 times population)	10,290
Rockland	·
Per capita base (1.60 times population)	7,060
Neighbourhood Association Coordinator Grant	20,000
South Jubilee	
Per capita base (1.60 times population)	4,400
Neighbourhood Association Coordinator Grant	10,000
Vic West	,
Per capita base (1.20 times population)	11,090
,	·
Total	\$ 3,091,730

Other Grants

Organization	2024 Draft Budget	
Aboriginal Coalition to End Homelessness	\$ 100,000	
Alliance to End Homelessness in the Capital Region	100,000	
Capital Bike	10,500	
Community Social Planning Council (rent bank)	110,000	
Pro Art Alliance of Greater Victoria	10,000	
Restorative Justice Victoria	34,540	
Songhees and Esquimalt Nations	200,000	
South Island Prosperity Partnership	235,800	
Theatre SKAM	20,000	
Vancouver Island South Film & Media Commission	45,000	
Victoria Urban Food Table	6,000	
Victoria School District #61 (crossing guards)	107,000	
Total	\$ 978,840	

- g. Approve allocating any remaining 2023 surplus to the Buildings and Infrastructure Reserve.
- h. Approve allocating any remaining new assessed property tax revenue from new development to the Buildings and Infrastructure Reserve.
- Direct staff to bring forward the 2024-2028 Financial Plan Bylaw, incorporating any changes directed by Council, to the April 11, 2024 daytime Council meeting for consideration

Amendment:

Moved By Councillor Dell Seconded By Councillor Caradonna

 Direct staff to reduce the allocation to the following reserves: Reduce the annual allocation to the Housing Reserve Fund by \$150,000 on an ongoing basis.

FOR (5): Councillor Caradonna, Councillor Dell, Councillor Gardiner, Councillor Kim, and Councillor Loughton OPPOSED (4): Mayor Alto, Councillor Coleman, Councillor Hammond, and Councillor Thompson

CARRIED (5 to 4)

Amendment:

Moved By Councillor Dell Seconded By Councillor Caradonna

j. Direct staff to reduce the allocation to the following reserve: Reduce the annual allocation to the Parking Reserve fund by \$700,000 but bring amount back as part of the 2025 budget.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Dell Seconded By Councillor Caradonna

k. To use the increase in the Our Downtown funding to pay for Canada Day celebration instead of from a tax increase, on an ongoing basis.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Dell Seconded By Councillor Thompson

 Direct staff to allocate \$500,000 from available reserves, for one year only, to a new Douglas Street Corridor Heritage Revitalization Program, with funds to be administered by the VCHT in consultation with the DVBA and City Staff.

Amendment to the amendment:

Moved By Councillor Thompson Seconded By Councillor Dell

Direct staff to allocate \$500,000 from the Debt Reduction Reserve available reserves, for one year only, to a new Douglas Street Corridor Heritage Revitalization Program, with funds to be administered by the VCHT in consultation with the DVBA and City Staff.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Hammond

CARRIED (8 to 1)

Amendment to the amendment:

Moved By Councillor Dell Seconded By Councillor Thompson

 Direct staff to allocate \$500,000 from the Debt Reduction Reserve, for one year only, to a new Douglas Street Corridor Heritage Revitalization Program, to be administer through existing Victoria Civic Heritage Trust Building Incentive Program and Parapet Incentive Program with funds to be administered by the VCHT in consultation with the DVBA and City Staff.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Hammond

CARRIED (8 to 1)

On the amendment as amended:

 Direct staff to allocate \$500,000 from the Debt Reduction Reserve, for one year only, to a new Douglas Street Corridor Heritage Revitalization Program, to be administered through existing Victoria Civic Heritage Trust Building Incentive Program and Parapet Incentive Program, in consultation with the DVBA and City Staff.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Hammond

CARRIED

Committee recessed at 10:35 a.m. and reconvened at 10:47 a.m.

Amendment:

Moved By Councillor Thompson **Seconded By** Councillor Hammond

m. That Council direct staff to amend the draft Financial Plan by adding \$120,000 for a grant of \$60,000 to North Park Neighborhood Association and \$60,000 to the Downtown Residents Association to be funded from a 0.07% tax increase.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Gardiner

CARRIED (8 to 1)

Amendment:

Moved By Councillor Hammond **Seconded By** Councillor Gardiner

n. That Council ask the Deputy City Manager to evenly reduce allocation of available reserve funds to bring tax lift to 6.32%, the same as 2023.

FOR (4): Mayor Alto, Councillor Coleman, Councillor Gardiner, and Councillor Hammond

OPPOSED (5): Councillor Caradonna, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson

DEFEATED (4 to 5)

Amendment:

Moved By Councillor Loughton Seconded By Councillor Dell

n. That Council direct staff to divert the \$250,000 from the Accessibility Reserve into a new grant program called "Social Policy, Equity, and Accessibility Pilot Grant," on an ongoing basis, to be administered by the External Grants Committee and that staff provide advice on appropriate criteria to determine allocation; and that staff to use the balance of the Accessibility Reserve to expedite the accessible washroom replacement program.

Amendment to the amendment:

Moved By Mayor Alto Seconded By Councillor Coleman

n. That Council direct staff to divert the \$250,000 from the Accessibility Reserve into a new grant program called "Social Policy, Equity, and Accessibility Pilot Grant," on an ongoing basis, to be administered by the External Grants Committee and that staff provide advice on appropriate criteria to determine allocation; and that staff to use the balance of the Accessibility Reserve to expedite the accessible washroom replacement program

FOR (5): Mayor Alto, Councillor Coleman, Councillor Gardiner, Councillor Hammond, and Councillor Loughton OPPOSED (4): Councillor Caradonna, Councillor Dell, Councillor Kim, and Councillor Thompson

CARRIED (5 to 4)

On the amendment as amended:

n. That Council direct staff to divert the \$250,000 from the Accessibility Reserve into a new grant program called "Social Policy, Equity, and Accessibility Pilot Grant," to be administered by the External Grants Committee and that staff provide advice on appropriate criteria to determine allocation; and that staff to use the balance of the Accessibility Reserve to expedite the accessible washroom replacement program.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Gardiner

CARRIED (8 to 1)

Committee recessed for lunch at 11:54 a.m. and then reconvened at 1:05 p.m.

Amendment:

Moved By Councillor Loughton Seconded By Councillor Coleman

 That Council direct staff to allocate \$280,000 from contingency to fund the VicPD Late Night Task Force as part of the City's budget in 2024

Amendment to the amendment:

Moved By Councillor Hammond **Seconded By** Mayor Alto

o. That Council direct staff to allocate \$280,000 from contingency the Financial Stability Fund to fund the VicPD Late Night Task Force as part of the City's budget in 2024.

FOR (6): Mayor Alto, Councillor Coleman, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson
OPPOSED (3): Councillor Caradonna, Councillor Dell, and Councillor Gardiner

CARRIED (6 to 3)

On the amendment as amended:

 That Council direct staff to allocate \$280,000 from the Financial Stability Fund to fund the VicPD Late Night Task Force as part of the City's budget in 2024.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Caradonna **Seconded By** Councillor Thompson

p. Rename the Strategic Plan Grant to the 'Major Community Initiatives and Events Grant to be administered at the discretion of Mayor and Council in alignment with the Strategic plan.

Amendment to the amendment:

Moved By Councillor Coleman Seconded By Councillor Caradonna

p. Rename the Strategic Plan Grant to the 'Major Community Initiatives and Events Grant to be administered by the City Manager's Office with advice to and at the direction of, at the discretion of Mayor and Council in alignment with the Strategic Plan.

CARRIED UNANIMOUSLY

On the amendment as amended:

p. Rename the Strategic Plan Grant to the 'Major Community Initiatives and Events Grant to be administered by the City Manager's Office with advice to and at the direction of Mayor and Council in alignment with the Strategic Plan.

CARRIED UNANIMOUSLY

Amendment:

Moved By Councillor Caradonna Seconded By Councillor Dell

q. Direct staff to divert \$100,000 from the Art In Public Places reserve to the Festival Investment Grant, on an ongoing basis, and continue to capitalize Art in Public Places at \$50,000/year.

Amendment to the amendment:

Moved By Councillor Gardiner Seconded By Councillor Hammond q. Direct staff to divert \$100,000 from the Art In Public Places reserve to the Festival Investment Grant, on an ongoing basis, and continue to capitalize Art in Public Places at \$50,000/year.

FOR (2): Councillor Gardiner, and Councillor Hammond
OPPOSED (7): Mayor Alto, Councillor Caradonna, Councillor Coleman,
Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson

DEFEATED (2 to 7)

On the amendment:

q. Direct staff to divert \$100,000 from the Art In Public Places reserve to the Festival Investment Grant, on an ongoing basis, and continue to capitalize Art in Public Places at \$50,000/year.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

OPPOSED (1): Councillor Gardiner

CARRIED (8 to 1)

Amendment:

Moved By Mayor Alto Seconded By Councillor Loughton

r. That Council direct staff to amend the draft Financial Plan by adding \$250,000 from the 2024 contingency to augment the upgrades to the Victoria High School sports facilities and related community amenities.

FOR (8): Mayor Alto, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Kim, Councillor Loughton, and Councillor Thompson
OPPOSED (1): Councillor Hammond

CARRIED (8 to 1)

On the main motion as amended:

That Council:

- 1. Following all presentations and deliberations, in January 2024:
 - a. Direct staff to bring forward amendments to the Streets and Traffic Bylaw to implement parking fine increases as follows:
 - i. Metered zones \$60 with early payment discount of \$30
 - ii. Time-limited zones \$60 with early payment discount of \$30
 - iii. Residential zones \$80 with early payment discount of \$40
 - iv. No stopping zones \$80 with early payment discount of \$40

- v. Commercial zones \$80 with early payment discount of \$50
- b. Approve parking rate increase of \$0.50 in the 90-minute zone (from \$3.50 to \$4 per hour) effective April 2024
- c. Direct staff to bring forward amendments to the Street and Traffic Bylaw for street occupancy fees as follows:
 - i. Increase Public Works Service fee from \$20 to \$50 per visit
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 - Downtown or Secondary Arterial \$100/lane/day
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- d. Direct staff to bring forward loan authorization bylaws with a 20-year repayment term for:
 - i. Transportation improvement program up to \$32 million
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- e. Authorize up to \$11 million to be borrowed, under Section 175 of the Community Charter, from the Municipal Finance Authority, for the purpose of vehicle fleet funding, and that the loan be repaid within five years, with no rights of renewal
- f. Approve direct-award grants and other grants as outlined below:

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Youth Programming		10,070
Vic West Community Association		
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Youth Programming	10,070
Facility (janitorial)	40,790
Fairfield Community Place	
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Youth Programming	10,070
Facility (janitorial, recycling)	54,180
Youth Outreach	15,000
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Operating	85,180
Facility (strata fees)	34,490
Victoria Silver Threads	
Operating	85,180
Facility (lease)	122,390
Burnside Gorge Community Centre	
Operating	85,180
Youth Programming	10,070
Youth Outreach	10,000
James Bay Community School Centre	
Operating	85,180
Youth Programming	10,070
Facility (janitorial, recycling)	57,730
James Bay New Horizons	05.400
Operating	85,180
Facility (janitorial) Oaklands Community Centre	32,070
Operating Operating	85,180
Youth Programming	10,070
Facility (janitorial)	19,800
Cool Aid Downtown Community Centre	13,000
Operating	85,180
Seniors Outreach	33,:33
Operating	30,000
Victoria Community Association Network	,
Operating	1,040
Neighbourhood Associations	·
Liability Insurance	6,000
Volunteer Insurance	7,500
Blanshard (Hillside Quadra)	·
Per capita base (1.20 times population)	10,940
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Per capita base (1.60 times population)	4,400
Neighbourhood Association Coordinator Grant	10,000
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Per capita base (1.20 times population)	11,090
Total	\$ 3,091,730

Other Grants

Organization	2024 Draft Budget	
Aboriginal Coalition to End Homelessness	\$	100,000
Alliance to End Homelessness in the Capital Region		100,000
Capital Bike		10,500
Community Social Planning Council (rent bank)		110,000
Pro Art Alliance of Greater Victoria		10,000
Restorative Justice Victoria		34,540
Songhees and Esquimalt Nations		200,000
South Island Prosperity Partnership		235,800
Theatre SKAM		20,000
Vancouver Island South Film & Media Commission		45,000

Victoria Urban Food Table	6,000
Victoria School District #61 (crossing guards)	107,000
Total	\$ 978,840

- g. Approve allocating any remaining 2023 surplus to the Buildings and Infrastructure Reserve.
- h. Approve allocating any remaining new assessed property tax revenue from new development to the Buildings and Infrastructure Reserve.
- Direct staff to reduce the allocation to the following reserves: Reduce the annual allocation to the Housing Reserve Fund by \$150,000 on an ongoing basis.
- j. Direct staff to reduce the allocation to the following reserve: Reduce the annual allocation to the Parking Reserve fund by \$700,000, but bring amount back as part of the 2025 budget.
- k. To use the increase in the Our Downtown funding to pay for Canada Day celebration instead of from a tax increase, on an ongoing basis.
- I. Direct staff to allocate \$500,000 from the Debt Reduction Reserve, for one year only, to a new Douglas Street Corridor Heritage Revitalization Program, to be administered through existing Victoria Civic Heritage Trust Building Incentive Program and Parapet Incentive Program, in consultation with the DVBA and City Staff.
- m. That Council direct staff to amend the draft Financial Plan by adding \$120,000 for a grant of \$60,000 to North Park Neighborhood Association and \$60,000 to the Downtown Residents Association to be funded from a 0.07% tax increase.
- n. That Council direct staff to divert the \$250,000 from the Accessibility Reserve into a new grant program called "Social Policy, Equity, and Accessibility Pilot Grant," to be administered by the External Grants Committee and that staff provide advice on appropriate criteria to determine allocation; and that staff to use the balance of the Accessibility Reserve to expedite the accessible washroom replacement program.
- o. That Council direct staff to allocate \$280,000 from the Financial Stability Fund to fund the VicPD Late Night Task Force as part of the City's budget in 2024.
- p. Rename the Strategic Plan Grant to the 'Major Community Initiatives and Events Grant', to be administered by the City Manager's office with advice to and at the direction of Mayor and Council in alignment with the Strategic Plan.
- q. Direct staff to divert \$100,000 from the Art In Public Places reserve to the Festival Investment Grant, on an ongoing basis, and continue to capitalize Art in Public Places at \$50,000/year.
- r. That Council direct staff to amend the draft Financial Plan by adding \$250,000 from the 2024 contingency to augment the upgrades to the Victoria High School sports facilities and related community amenities.
- s. Direct staff to bring forward the 2024-2028 Financial Plan Bylaw, incorporating any changes directed by Council, to the April 11, 2024 daytime Council meeting for consideration.

FOR (6): Mayor Alto, Councillor Caradonna, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson OPPOSED (3): Councillor Coleman, Councillor Gardiner, and Councillor Hammond

CARRIED (6 to 3)

F. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved By Councillor Coleman Seconded By Councillor Hammond

That the Committee of the Whole Meeting be adjourned at 2:00 p.m.

CARRIED UNANIMOUSLY

