



MINUTES - COMMITTEE OF THE WHOLE

June 20, 2024, 9:00 A.M.

COUNCIL CHAMBERS, CITY HALL, 1 CENTENNIAL SQUARE

The City of Victoria is located on the homelands of the Songhees Nation and Xwsepsum Nation

PRESENT: Mayor Alto in the Chair, Councillor Caradonna, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Hammond, Councillor Kim, Councillor Loughton, Councillor Thompson

STAFF PRESENT: J. Jenkyns - City Manager, S. Thompson - Deputy City Manager / Chief Financial Officer, C. Kingsley - City Clerk, C. Anderson - Deputy City Clerk, T. Zworski - City Solicitor, P. Rantucci - Director of Strategic Real Estate, T. Soulliere - Deputy City Manager, K. Hoese - Director of Sustainable Planning and Community Development, K. Janota-Bzowska – Planner, J. Edney – Housing Planner, J. Day – Senior Cultural Planner, J. Putnik – Tenant Assistance Planner, R. Soward – Manager of Housing, D. Newman – Acting Director of Recreation, Parks and Facilities, N. Reddington – Manager of Arts, Culture and Events, K. Moore - Head of Business and Community Relations, A. Johnston - Assistant Director of Development Services, W. Doyle – Director of Engineering and Public Works, R. Kenny – Assistant Director of Transportation, S. Johnson – Director of Communications and Engagement, M. Fay – Manager of Bylaw & Licencing, B. Roder - Senior Legislative Coordinator, A. Heimbürger - Legislative Coordinator

GUESTS: L. Bernier, Community Planner – Urban Systems, S. Heffernan, Urban and Regional Planner – Urban Systems

The Mayor acknowledged National Indigenous Peoples Day held on June 21, 2024 and noted events to be held by the Quadra Village Community Centre in Victoria and Royal Roads University in Colwood.

A. TERRITORIAL ACKNOWLEDGEMENT

Committee acknowledged that the City of Victoria is located on the homelands of the Songhees First Nation and Xwsepsum First Nation communities, expressing the honour that Council feels for the land and waters on which they reside and do their work. Committee further urged residents to reflect on the work of the Nations over the millennia and the privilege we have to live, work and play on their lands.

C. APPROVAL OF AGENDA

Moved and Seconded:

That the agenda be approved.

CARRIED UNANIMOUSLY

D. CONSENT AGENDA

Committee requested that the following items be removed from the Consent Agenda:

- *E.1 - 1276 and 1278 Gladstone Avenue: Rezoning Application No. 00860 and Development Permit with Variances Application No. 00249 (Fernwood)*
- *F.1 - Development Cost Charges Review - Consultation Results*

E. LAND USE MATTERS

E.1 1276 and 1278 Gladstone Avenue: Rezoning Application No. 00860 and Development Permit with Variances Application No. 00249 (Fernwood)

Councillor Kim recused herself from the meeting at 9:06 a.m. due to the perception of a pecuniary conflict of interest.

Committee received a report dated June 6, 2024 from the Director of Sustainable Planning and Community Development regarding the Rezoning Application and Development Permit with Variances Application for the property located at 1276 and 1278 Gladstone Avenue in order to rezone from the R-2-T Zone, Two Single Family Dwelling District, to a new site-specific zone to increase the density from 0.30:1 FSR to 1.52:1 FSR and allow for multiple dwellings and commercial uses at this location and recommending that the application proceed to bylaw readings.

Committee discussed the following:

- *Parking concerns associated with application and availability of on-street parking and neighbourhood car sharing options*
- *Compliance of the proposed mixed-use, purpose-built rental building with the Family Housing Policy*
- *Impacts to current tenants and tenant relocation strategy*

Moved and Seconded:

Rezoning Application

1. That Council instruct the Director of Sustainable Planning and Community Development to prepare the necessary Zoning Regulation Bylaw amendment that would authorize the proposed development outlined in the staff report dated June 6, 2024, for 1276/1278 Gladstone Avenue.
2. That, after publication of notification in accordance with section 467 of the *Local Government Act*, first, second and third reading of the Zoning Regulation Bylaw amendment be considered by Council once the following conditions are met:

- a. Revisions to the landscape plan to consider achieving the siting and soil volume requirements of the *Tree Protection Bylaw* for the proposed replacement tree in the front yard to the satisfaction of the Director of Parks, Recreation and Facilities.
 - b. Revisions to the frontage design to include a ramp access as part of the proposed on-street loading zone design, to the satisfaction of the Director of Engineering and Public Works.
3. That following the third reading of the Zoning Regulation Bylaw amendment, the applicant prepare and execute legal agreements, with contents satisfactory to the Director of Sustainable Planning and Community Development, the Director of Engineering and Public Works, and form satisfactory to the City Solicitor prior to adoption of the bylaw to secure the following:
 - a. To secure the 18 new residential dwelling units as rental in perpetuity.
 - b. To secure two two-bedroom units and six three-bedroom units within the building.
 - c. Provision of transportation demand measures including:
 - i. a \$55,000 contribution towards the purchase and operation of a shared home-based Electric Vehicle (EV)
 - ii. a \$20,000 contribution towards the design and installation of an on-street dual head level 2 Electric Vehicle (EV) charger
 - iii. car share membership with a \$100.00 usage credit per dwelling unit
 - iv. BC Transit Eco Passes for 50 percent of the units for a three-year term.
 - d. Authorization for the existing Statutory Right-of-way CA7437563 currently registered on Title (a 1.85m SRW for highway purposes) along Gladstone Avenue be rescinded and replaced with a new Statutory Right-of-way for the same area and purpose, with updated terms and conditions.
 - e. Authorization for the City Solicitor to enter into a Statutory Right-of-way for the purpose of municipal infrastructure (a water vault) if it is determined to be required.
 4. That adoption of the zoning bylaw amendment will not take place until all of the required legal agreements that are registrable in the Land Title Office have been so registered to the satisfaction of the City Solicitor.
 5. That the above Recommendations be adopted on the condition that they create no legal rights for the applicant or any other person, or obligation on the part of the City or its officials, and any expenditure of funds is at the risk of the person making the expenditure.

Development Permit with Variance Application

That Council, after giving notice, consider the following motion:

“1. That subject to the adoption of the necessary Zoning Regulation Bylaw amendment, Council authorize the issuance of Development Permit with Variances No. 00249 for 1276/1278 Gladstone Avenue, in accordance with plans submitted to the Planning department and date stamped by Planning on April 26, 2024, subject to:

- a. Proposed development meeting all City zoning bylaw requirements, except for the following variances:
 - i. reduce the minimum rear lot line setback from 6.00m to 3.95m for the main face of the building and to 1.00m for the first storey and patio
 - ii. reduce the minimum side (east) lot line setback from 3.50m to 2.09m for the building, to 1.44m for the balconies, and to 0.06m for the steps
 - iii. reduce the minimum side (west) lot line setback from 3.50m to 2.08m for the main face of the building, to 1.36m for the balconies, and to 0.00m for the first storey and patio
 - iv. reduce the number of residential parking spaces from 18 spaces to 0 spaces
 - v. reduce the number of commercial parking spaces from 8 spaces to 0 spaces
 - vi. reduce the number of visitor parking spaces from 2 spaces to 0 spaces
 - vii. reduce the number of accessible parking spaces from 1 space to 0 spaces
 - viii. reduce the number of van accessible parking spaces from 1 space to 0 spaces
 - ix. increase the maximum height of a building from 12m to 13.56m
 - x. increase the maximum number of storeys from four storeys to five storeys.
2. That the Development Permit with Variances, if issued, lapses two years from the date of this resolution.”

OPPOSED (3): Councillor Coleman, Councillor Gardiner, and Councillor Hammond

CONFLICT (1): Councillor Kim

CARRIED (5 to 3)

Committee recessed at 10:37 a.m. and reconvened at 10:52 a.m.

Councillor Kim rejoined the meeting at 10:52 a.m.

F. STAFF REPORTS

Committee of the Whole Meeting Minutes
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F.1 Development Cost Charges Review - Consultation Results

Committee received a report from the Deputy City Manager/Chief Financial Officer, L. Bernier, Community Planner – Urban Systems and S. Heffernan, Urban and Regional Planner – Urban Systems outlining the results of consultation regarding proposed changes to the City's development cost charges (DCC) and recommending that an amended DCC bylaw proceed to introductory readings.

Committee discussed the following:

- *Provisions in the proposed DCC Bylaw updates or proposed grant program to incentivize not-for-profit affordable housing or multi-family residential developments*
- *Long-term financial impacts of proposed DCC Bylaw updates*
- *Impacts of proposed changes to DCC Bylaw rates on development feasibility, housing affordability and rental vacancy rate*

Moved and Seconded:

That Council direct staff to bring forward an amended Development Cost Charges bylaw for consideration of introductory readings.

CARRIED UNANIMOUSLY

Committee recessed at 11:55 a.m. and reconvened at 1:02 p.m.

F.2 Major Community Initiatives and Events Grant

Committee received a report dated May 31, 2024 from the Director of Business and Community Relations seeking Council's approval of the new Major Community Initiatives and Events Grant Program.

Committee discussed the following:

- *Potential for municipal cost-sharing for events with regional impact*
- *Options and availability of funding for major events in other capital cities across Canada*

Moved and Seconded:

That Council approve the Major Community Initiatives and Events Grant Program Guidelines as outlined in Appendix A.

Amendment to Appendix A:

Moved and Seconded:

Eligibility Criteria

- Be registered as a not-for-profit society, non-profit cooperative, charitable organization, Songhees and Esquimalt First Nation Council, or a registered Urban Indigenous not-profit society, with an independent and active volunteer board of directors.

- Be in good standing under the BC Society Act.
- **Have operated as a Preference for** registered organizations (as per definition above) **that have operated for** five full years prior to application and provide financial statements signed by the Board for the most recent fiscal year.
- Be in good standing as per the terms and conditions of all previous City of Victoria grant funding, including submission of final reports; **recipients of the MCIEG cannot apply for another City grant program in the same year.**
- Organizations that are in arrears with any local authority, are bankrupt, seeking creditor protection, are insolvent or under court supervision of any kind are not eligible to apply.
- Submit a completed application package including all required materials required for staff review.
- **Be a Preference for** one time, new, and unique initiative, or events. This can include major anniversaries, celebrations, and commemorative events.
- **Is distinct from other existing City of Victoria Grant criteria;**
- Events must be accessible to the public and attract a significant number of people **(20,000+)**. Ticketed events can be considered eligible provided a significant public free component is included.
- **Events must have a budget with more than \$500,000 in direct cash expenditures with diverse revenue streams and a proven track record of successful large-scale projects completed; and**
- **Have an estimated economic impact greater than \$1,000,000.** Events must have significant economic or cultural impact on the community.

Assessment Criteria

- Large-scale **one-time** major events, that provide a unique opportunity and significant benefits to the community. A key measurable will be that the event **does not duplicate existing events and festivals and** demonstrates a strong track record of other large scale unique events.
- Year-round calendar of events to attract people to the core. **Key measurable will be Preference for** events in the shoulder season taking place from October through April.

Committee discussed the following:

- *Improving equity through flexibility within eligibility criteria to regularly attract mid-sized event applications*
- *Defining the potential economic and cultural impacts of prospective events*

Amendment to the amendment:

Moved and Seconded:

Eligibility Criteria

- Be registered as a not-for-profit society, non-profit cooperative, charitable organization, Songhees and Esquimalt First Nation Council, or a registered Urban Indigenous not-profit society, with an independent and active volunteer board of directors.
- Be in good standing under the BC Society Act.
- **Have operated as a Preference for** registered organizations (as per definition above) **that have operated for** five full years prior to application and provide financial statements signed by the Board for the most recent fiscal year.
- Be in good standing as per the terms and conditions of all previous City of Victoria grant funding, including submission of final reports; **recipients of the MCIEG cannot apply for another City grant program in the same year.**
- Organizations that are in arrears with any local authority, are bankrupt, seeking creditor protection, are insolvent or under court supervision of any kind are not eligible to apply.
- Submit a completed application package including all required materials required for staff review.
- **Be a Preference for** one time, new, and unique initiative, or events. This can include major anniversaries, celebrations, and commemorative events.
- ~~**Is distinct from other existing City of Victoria Grant criteria;**~~
- Events must be accessible to the public and attract a significant number of people (~~**20,000+**~~). Ticketed events can be considered eligible provided a significant public free component is included.
- ~~**Events must have a budget with more than \$500,000 in direct cash expenditures with diverse revenue streams and a proven track record of successful large-scale projects completed; and**~~
- ~~**Have an estimated economic impact greater than \$1,000,000. Events must have significant economic or cultural impact on the community.**~~

Assessment Criteria

- Large-scale ~~**one-time**~~ major events, that provide a unique opportunity and significant benefits to the community. A key measurable will be that the event ~~**does not duplicate existing events and festivals and**~~ demonstrates a strong track record of other large scale unique events.

- Year-round calendar of events to attract people to the core. **Key measurable will be Preference for** events in the shoulder season taking place from October through April.

OPPOSED (1): Councillor Dell

CARRIED (8 to 1)

Councillor Coleman left the meeting at 1:57 p.m. to attend an event as Acting Mayor.

Amendment to the amendment:

Moved and Seconded

Eligibility Criteria

- Be registered as a not-for-profit society, non-profit cooperative, charitable organization, Songhees and Esquimalt First Nation Council, or a registered Urban Indigenous not-profit society, with an independent and active volunteer board of directors.
- Be in good standing under the BC Society Act.
- ~~Have operated as a Preference for~~ registered organizations (as per definition above) **that have operated for** five full years prior to application and provide financial statements signed by the Board for the most recent fiscal year.
- Be in good standing as per the terms and conditions of all previous City of Victoria grant funding, including submission of final reports; recipients of the MCIEG cannot apply for another City grant program in the same year.
- Organizations that are in arrears with any local authority, are bankrupt, seeking creditor protection, are insolvent or under court supervision of any kind are not eligible to apply.
- Submit a completed application package including all required materials required for staff review.
- ~~Be a Preference for~~ one time, new, and unique initiative, or events. This can include major anniversaries, celebrations, and commemorative events.
- ~~Is distinct from other existing City of Victoria Grant criteria;~~
- Events must be accessible to the public and attract a significant number of people (~~20,000+~~). Ticketed events can be considered eligible provided a significant public free component is included.
- ~~Events must have a budget with more than \$500,000 in direct cash expenditures with diverse revenue streams and a proven track record of successful large-scale projects completed; and~~
- ~~Have an estimated economic impact greater than \$1,000,000.~~ Events must have an economic impact of at least \$100,000 or a significant economic or cultural impact on the community.

Assessment Criteria

- Large-scale ~~one-time~~ major events, that provide a unique opportunity and significant benefits to the community. A key measurable will be that the event ~~does not duplicate existing events and festivals and~~ demonstrates a strong track record of other large scale unique events.
- Year-round calendar of events to attract people to the core. **Key measurable will be Preference for** events in the shoulder season taking place from October through April.

Motion to call the question:

Moved and Seconded:

That the previous question be called.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

On the amendment to the amendment:

OPPOSED (8): Mayor Alto, Councillor Caradonna, Councillor Dell, Councillor Gardiner, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

ABSENT (1): Councillor Coleman

DEFEATED (0 to 8)

Amendment to the amendment:

Moved and Seconded:

Eligibility Criteria

- Be registered as a not-for-profit society, non-profit cooperative, charitable organization, Songhees and Esquimalt First Nation Council, or a registered Urban Indigenous not-profit society, with an independent and active volunteer board of directors.
- Be in good standing under the BC Society Act.
- **Have operated as a Preference for** registered organizations (as per definition above) **that have operated for** five full years prior to application and provide financial statements signed by the Board for the most recent fiscal year.
- Be in good standing as per the terms and conditions of all previous City of Victoria grant funding, including submission of final reports; **recipients of the MCIEG cannot apply for another City grant program in the same year.**

- Organizations that are in arrears with any local authority, are bankrupt, seeking creditor protection, are insolvent or under court supervision of any kind are not eligible to apply.
- Submit a completed application package including all required materials required for staff review.
- **Be a Preference** for one time, new, and unique initiative, or events. This can include major anniversaries, celebrations, and commemorative events.
- **Is distinct from other existing City of Victoria Grant criteria;**
- Events must be accessible to the public and attract a significant number of people **(20,000+)**. Ticketed events can be considered eligible provided a significant public free component is included.
- **Events must have a budget with more than \$100,000 \$500,000 in direct cash expenditures with diverse revenue streams and a proven track record of successful large-scale projects completed; and**
- **~~Have an estimated economic impact greater than \$1,000,000.~~ Events must have significant economic or cultural impact on the community.**

Assessment Criteria

- Large-scale ~~one-time~~ major events, that provide a unique opportunity and significant benefits to the community. A key measurable will be that the event ~~does not duplicate existing events and festivals and~~ demonstrates a strong track record of other large scale unique events.
- Year-round calendar of events to attract people to the core. **Key measurable will be Preference** for events in the shoulder season taking place from October through April.

Motion to extend:

Moved and Seconded:

Motion to extend the meeting to 3:00 p.m.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

On the amendment to the amendment:

OPPOSED (2): Councillor Gardiner, and Councillor Hammond

ABSENT (1): Councillor Coleman

CARRIED (6 to 2)

On the amendment as amended to Appendix A:

Eligibility Criteria

- Be registered as a not-for-profit society, non-profit cooperative, charitable organization, Songhees and Esquimalt First Nation Council, or a registered Urban Indigenous not-profit society, with an independent and active volunteer board of directors.
- Be in good standing under the BC Society Act.
- ~~Have operated as a Preference for~~ registered organizations (as per definition above) **that have operated for** five full years prior to application and provide financial statements signed by the Board for the most recent fiscal year.
- Be in good standing as per the terms and conditions of all previous City of Victoria grant funding, including submission of final reports; **recipients of the MCIEG cannot apply for another City grant program in the same year.**
- Organizations that are in arrears with any local authority, are bankrupt, seeking creditor protection, are insolvent or under court supervision of any kind are not eligible to apply.
- Submit a completed application package including all required materials required for staff review.
- **Be a Preference for** one time, new, and unique initiative, or events. This can include major anniversaries, celebrations, and commemorative events.
- ~~Is distinct from other existing City of Victoria Grant criteria;~~
- Events must be accessible to the public and attract a significant number of people (~~20,000+~~). Ticketed events can be considered eligible provided a significant public free component is included.
- **Events must have a budget with more than \$100,000 in direct cash expenditures with diverse revenue streams and a proven track record of successful large-scale projects completed; and**
- ~~Have an estimated economic impact greater than \$1,000,000.~~ **Events must have significant economic or cultural impact on the community.**

Assessment Criteria

- Large-scale ~~one-time~~ major events, that provide a unique opportunity and significant benefits to the community. A key measurable will be that the event ~~does not duplicate existing events and festivals and~~ demonstrates a strong track record of other large scale unique events.
- Year-round calendar of events to attract people to the core. ~~Key measurable will be~~ **Preference for** events in the shoulder season taking place from October through April.

OPPOSED (2): Councillor Gardiner, and Councillor Hammond

ABSENT (1): Councillor Coleman

CARRIED (6 to 2)

On the main motion as amended:

That Council approve the Major Community Initiatives and Events Grant Program Guidelines as outlined in Appendix A as amended.

Eligibility Criteria

- Be registered as a not-for-profit society, non-profit cooperative, charitable organization, Songhees and Esquimalt First Nation Council, or a registered Urban Indigenous not-profit society, with an independent and active volunteer board of directors.
- Be in good standing under the BC Society Act.
- Preference for registered organizations (as per definition above) that have operated for five full years prior to application and provide financial statements signed by the Board for the most recent fiscal year.
- Be in good standing as per the terms and conditions of all previous City of Victoria grant funding, including submission of final reports; recipients of the MCIEG cannot apply for another City grant program in the same year.
- Organizations that are in arrears with any local authority, are bankrupt, seeking creditor protection, are insolvent or under court supervision of any kind are not eligible to apply.
- Submit a completed application package including all required materials required for staff review.
- Preference for one time, new, and unique initiative, or events. This can include major anniversaries, celebrations, and commemorative events.
- Events must be accessible to the public and attract a significant number of people. Ticketed events can be considered eligible provided a significant public free component is included.
- Events must have a budget with more than \$100,000 in direct cash expenditures with diverse revenue streams and a proven track record of successful large-scale projects completed; and
- Events must have significant economic or cultural impact on the community.

Assessment Criteria

- Large-scale major events, that provide a unique opportunity and significant benefits to the community. A key measurable will be that the

event demonstrates a strong track record of other large scale unique events.

- Year-round calendar of events to attract people to the core. Preference for events in the shoulder season taking place from October through April.

OPPOSED (2): Councillor Gardiner, and Councillor Hammond

ABSENT (1): Councillor Coleman

CARRIED (6 to 2)

Motion arising:

Moved and Seconded:

That the Major Community Initiatives and Events Grant program initially operate as an 18-month pilot.

Motion to withdraw the motion arising:

Moved and Seconded:

That the motion arising be withdrawn.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

Moved and Seconded:

That this matter be brought forward to the June 20, 2024 Daytime Council meeting.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

Committee recessed at 2:37 p.m. and reconvened at 2:47 p.m.

F.3 Victoria Housing Strategy Annual Review Report 2023

Committee received a report dated June 6, 2024 from the Director of Community Planning and Sustainable Development regarding the Victoria Housing Strategy Annual Review 2023, which summarizes the strategy's achievements, challenges and progress over the year.

Councillor Coleman rejoined the meeting at 2:54 p.m.

Committee discussed the following:

- *Deliverables and outcomes from the City's Rental Incentive Program*

Motion to extend:

Moved and Seconded:

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Motion to extend the meeting to 4:15 p.m.

CARRIED UNANIMOUSLY

Committee discussed the following:

- *Availability of family housing compared against City of Victoria targets*
- *Income thresholds, affordability and housing types included within the below-market rental portion of the housing continuum*

Moved and Seconded:

That Council receive the Victoria Housing Strategy Annual Review 2023 report for information.

CARRIED UNANIMOUSLY

F.4 Council Meetings Calendar

Committee received a report dated June 5, 2024 from the City Clerk outlining alternative uses for scheduled public hearing time considering Provincial changes to local government legislation and recommending that Council maintain its current meeting schedule while increasing the number of Request to Address Council spots.

Moved and Seconded:

That Council maintain the Council meeting schedule and amend City Policy to increase the maximum number of Requests to Address Council spots from six (6) to fifteen (15) when a public hearing is not scheduled.

Motion to refer:

Moved and Seconded:

That this matter be referred back to staff for further investigation on the referenced policies and practices undertaken in other CRD municipalities, with an updated report to Council before July 25.

CARRIED UNANIMOUSLY

H. NEW BUSINESS

H.1 Council Member Motion: Province of BC Bill 47 and Transit Oriented Area (TOA) and/or Transit-Oriented Development Area (TOD) in Victoria

Committee received a Council Member Motion dated May 27, 2024 from Councillor Gardiner requesting the Mayor to write to the BC Minister of Water, Land and Resource Stewardship, the BC Minister of Housing, and BC Minister of Transportation regarding Bill 47, which will require Victoria to designate Transit-Oriented Development Areas (TOD Areas) near transit hubs.

Moved and Seconded:

1. That Council requests the Mayor to write to the BC Minister of Water, Land and Resource Stewardship, the BC Minister of Housing, and BC Minister of Transportation:
 - a. advising them of the City and BC Transit's intention to create the downtown Transit Hub on Douglas, and
 - b. requesting that Bill 47 identify the Victoria TOD under Bill 47 as the block of Douglas Street between Belleville and Humboldt streets.

Amendment:

Moved and Seconded:

- **That Council request the Mayor write to the Minister of Transportation and Infrastructure requesting that the Victoria Transit Oriented Area (TOA) identified in Bill 47 be moved to the 700 block of Douglas Street.**
- **That if the bylaw designating the TOA is adopted, staff attach the letter requesting the relocation of the TOA to the notification to the Minister of Transportation and Infrastructure confirming designation of the Transit Oriented Area identified in Bill 47.**
- **That this matter be brought forward to the June 20, 2024, daytime Council meeting.**

Committee discussed the following:

- *Implications of proposing an alternative Transit Oriented Area location to the Province*
- *Timeline for implementation of a relocated transit exchange*

Amendment to the amendment:

Moved:

- **That Council adopt the provincially mandated TOA; and**
- **That Council request the Mayor write to the Minister of Transportation and Infrastructure requesting that the Victoria Transit Oriented Area (TOA) identified in Bill 47 be moved to the 700 block of Douglas Street in the future.**
- **That if the bylaw designating the TOA is adopted, staff attach the letter requesting the relocation of the TOA to the notification to the Minister of Transportation and Infrastructure confirming designation of the Transit Oriented Area identified in Bill 47.**
- **That this matter be brought forward to the June 20, 2024, daytime Council meeting.**

The Mover withdrew the bullet number one from the amendment to the amendment.

Amendment to the amendment:

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Moved and Seconded:

- That Council request the Mayor write to the Minister of Transportation and Infrastructure requesting that the Victoria Transit Oriented Area (TOA) identified in Bill 47 be moved to the 700 block of Douglas Street in the future.
- That if the bylaw designating the TOA is adopted, staff attach the letter requesting the relocation of the TOA to the notification to the Minister of Transportation and Infrastructure confirming designation of the Transit Oriented Area identified in Bill 47.
- That this matter be brought forward to the June 20, 2024, daytime Council meeting.

CARRIED UNANIMOUSLY

Amendment to the amendment:

Moved and Seconded:

- That Council request the Mayor write to the Minister of Transportation and Infrastructure requesting that the Victoria Transit Oriented Area (TOA) identified in Bill 47 be supplemented by additional TOAs, including moved to the 700 block of Douglas Street in the future.
- That if the bylaw designating the TOA is adopted, staff attach the letter requesting the relocation of the TOA to the notification to the Minister of Transportation and Infrastructure confirming designation of the Transit Oriented Area identified in Bill 47.
- That this matter be brought forward to the June 20, 2024, daytime Council meeting.

Motion to withdraw the amendment to the amendment:

Moved and Seconded:

That the amendment to the amendment be withdrawn.

CARRIED UNANIMOUSLY

On the amendment as amended:

- That Council request the Mayor write to the Minister of Transportation and Infrastructure requesting that the Victoria Transit Oriented Area (TOA) identified in Bill 47 be moved to the 700 block of Douglas Street in the future.
- That if the bylaw designating the TOA is adopted, staff attach the letter requesting the relocation of the TOA to the notification to the Minister of Transportation and Infrastructure confirming designation of the Transit Oriented Area identified in Bill 47.

- That this matter be brought forward to the June 20, 2024, daytime Council meeting.

CARRIED UNANIMOUSLY

On the main motion as amended:

- That Council request the Mayor write to the Minister of Transportation and Infrastructure requesting that the Victoria Transit Oriented Area (TOA) identified in Bill 47 be moved to the 700 block of Douglas Street in the future.
- That if the bylaw designating the TOA is adopted, staff attach the letter requesting the relocation of the TOA to the notification to the Minister of Transportation and Infrastructure confirming designation of the Transit Oriented Area identified in Bill 47.
- That this matter be brought forward to the June 20, 2024, daytime Council meeting.

OPPOSED (2): Councillor Dell, and Councillor Thompson

CARRIED (7 to 2)

Motion to extend:

Moved and Seconded:

Motion to extend the meeting to 4:30 p.m.

CARRIED UNANIMOUSLY

H.2 Council Member Motion: City of Victoria response to on-going antisemitic actions

Committee received a Council Member Motion dated June 3, 2024 from Councillor Gardiner requesting staff to respond promptly to communications from the public regarding antisemitism.

Moved and Seconded:

1. assessing communications from the public which assert City funding support or otherwise links the City to organizations which advocate for antisemitic action to
 - a. determine if any grant or other city funding is used directly or indirectly to support antisemitic actions.
 - b. recommend continuing or altering City financial support for an organization involved with antisemitic actions.
2. prioritizing the removal of antisemitic graffiti by
 - a. removing graffiti on City public property.

- b. promptly notifying property owners of graffiti on their property and their obligation to remove graffiti.

Committee discussed the following:

- Frequency and staff response to graffiti fitting the criteria of discriminatory or offensive
- Existing City bylaws in place to prohibit graffiti visible from public property
- Eligibility requirements of organizations seeking City grants

Amendment:

Moved and Seconded:

That Council direct staff to respond promptly to communications from the public regarding **discriminatory or other actions intended to create hate and/or division in our community** ~~antisemitism~~ by:

1. assessing communications from the public which assert City funding support or otherwise links the City to organizations which advocate for **discriminatory behaviour** ~~antisemitic action~~ to
 - a. determine if any grant or other city funding is used directly or indirectly to support **discriminatory activities, and antisemitic actions**
 - b. recommend continuing or altering City financial support for an organization involved with **such discriminatory activities. antisemitic actions**
2. prioritizing the removal of ~~antisemitic~~ graffiti **which is likely to be offensive, abusive, hateful or threatening in nature** by
 - a. removing such graffiti on City public property.
 - b. promptly notifying property owners of such graffiti on their property and their obligation to remove graffiti.

CARRIED UNANIMOUSLY

Motion to extend:

Moved and Seconded:

Motion to extend the meeting to 5:00 p.m.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

Amendment:

Moved and Seconded:

That Council **reaffirm direction to direct** staff to respond promptly to communications from the public regarding discriminatory or other actions intended to create hate and/or division in our community by:

1. assessing communications from the public which assert City funding support or otherwise links the City to organizations which advocate for discriminatory behaviour to
 - a. determine if any grant or other city funding is used directly or indirectly to support discriminatory activities, and
 - b. recommend continuing or altering City financial support for an organization involved with such discriminatory activities.
2. prioritizing the removal of graffiti which is likely to be offensive, abusive, hateful or threatening in nature by
 - a. removing such graffiti on City public property.
 - b. promptly notifying property owners of such graffiti on their property and their obligation to remove graffiti.

CARRIED UNANIMOUSLY

Motion to call the question:

Moved and Seconded:

That the previous question be called.

OPPOSED: Mayor Alto, Councillor Coleman, Councillor Dell, Councillor Gardiner, Councillor Hammond, Councillor Kim

DEFEATED (3 to 6)

Councillor Coleman left the meeting at 4:51 p.m. to attend an event as Acting Mayor.

On the main motion as amended:

That Council reaffirm direction to staff to respond promptly to communications from the public regarding discriminatory or other actions intended to create hate and/or division in our community by:

1. assessing communications from the public which assert City funding support or otherwise links the City to organizations which advocate for discriminatory behaviour to
 - a. determine if any grant or other city funding is used directly or indirectly to support discriminatory activities, and
 - b. recommend continuing or altering City financial support for an organization involved with such discriminatory activities.
2. prioritizing the removal of graffiti which is likely to be offensive, abusive, hateful or threatening in nature by
 - a. removing such graffiti on City public property.
 - b. promptly notifying property owners of such graffiti on their property and their obligation to remove graffiti.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

H.3 Council Member Motion: Zoning for Social Services for Unhoused Victorians

Committee received a Council Member Motion dated June 13, 2024 from Mayor Alto regarding options for improving access to sheltering and social services for unhoused individuals in Victoria and requesting staff to explore zoning amendments to permit, as a temporary measure, social service centres across the City.

Moved and Seconded:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces not to exceed 50;
 - b. Must not be located within 100 metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and
 - d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

Committee discussed the following:

- *Timelines of various avenues to authorize temporary use for social service centres*

Amendment:

Moved and Seconded:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces not to exceed **20 50**;
 - b. Must not be located within 100 metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and
 - d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

Motion to extend:

Moved and Seconded:

Motion to extend the meeting to 5:30 p.m.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

Amendment to the amendment:

Moved and Seconded:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces **not to exceed the number of persons considered to be reasonable by City staff and at all times not to exceed 50 20;**
 - b. Must not be located within 100 metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and
 - d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

On the amendment as amended:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.

2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces **not to exceed the number of persons considered to be reasonable by City staff and at all times not to exceed 50**
 - b. Must not be located within 100 metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and
 - d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

Amendment:

Moved and Seconded:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces not to exceed the number of persons considered to be reasonable by City staff and at all times not to exceed 50
 - b. Must not be located within 100 metres of another social service centre; **or halfway house, or daycare, or care home, or school, or playground, or youth at risk program**

- c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and
 - d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
 4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
 5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

OPPOSED (7): Mayor Alto, Councillor Caradonna, Councillor Dell, Councillor Hammond, Councillor Kim, Councillor Loughton, and Councillor Thompson

ABSENT (1): Councillor Coleman

DEFEATED (1 to 7)

Amendment:

Moved and Seconded:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces not to exceed the number of persons considered to be reasonable by City staff and at all times not to exceed 50
 - b. Must not be located within **200 100** metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and

- d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

OPPOSED (5): Mayor Alto, Councillor Caradonna, Councillor Dell, Councillor Kim, and Councillor Thompson

ABSENT (1): Councillor Coleman

DEFEATED (3 to 5)

Committee discussed the following:

- *Concerns and justifications for waiving the holding of a public hearing*

Amendment:

Moved and Seconded:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:
 - a. The number of overnight shelter spaces not to exceed the number of persons considered to be reasonable by City staff and at all times not to exceed 50
 - b. Must not be located within 100 metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and

- d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. ~~That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.~~
4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

OPPOSED (6): Mayor Alto, Councillor Caradonna, Councillor Dell, Councillor Kim, Councillor Loughton, and Councillor Thompson

ABSENT (1): Councillor Coleman

DEFEATED (2 to 6)

Motion to extend:

Moved and Seconded:

Motion to extend the meeting to 5:45 p.m.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

Committee discussed the following:

- *Lack of regional support, and opportunity for the City to be a leader in addressing access to sheltering and social services at the municipal level*

Motion to extend:

Moved and Seconded:

Motion to extend the meeting to 6:00 p.m.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

On the main motion as amended:

1. That Council direct the Director of Sustainable Planning and Community Development to initiate, as part of the Official Community Plan update and zoning modernization projects, work exploring the appropriate regulation for social service centres in Victoria and report back to Council on the results of that work as part of future reports back on Official Community Plan update or zoning modernization projects as appropriate.
2. That Council instruct the City Solicitor and the Director of Sustainable Planning and Community Development to bring forward zoning

amendments to permit, as a temporary measure, social service centres throughout Victoria subject only to the following conditions:

- a. The number of overnight shelter spaces not to exceed the number of persons considered to be reasonable by City staff and at all times not to exceed 50
 - b. Must not be located within 100 metres of another social service centre;
 - c. An agreement, to the satisfaction of the Director of Sustainable Planning and Community development and in the form satisfactory to the City Solicitor, requiring that the property is well kept and maintained at all times to reduce impacts on the neighbouring community; and
 - d. Operation of the social service centre, including activities outside its property, must not cause nuisance or otherwise negatively impact neighbouring community.
3. That Council waive the holding of a public hearing prior to the adoption of these zoning amendments.
 4. That, subject to publication of notices required under the Local Government Act, these amendments be expedited and brought forward for Council's consideration and adoption at the earliest opportunity.
 5. That this matter be brought forward to the June 20, 2024, daytime Council meeting.

OPPOSED (2): Councillor Gardiner, and Councillor Hammond

ABSENT (1): Councillor Coleman

CARRIED (6 to 2)

J. ADJOURNMENT OF COMMITTEE OF THE WHOLE

Moved and Seconded:

That the Committee of the Whole Meeting be adjourned at 5:58 p.m.

ABSENT (1): Councillor Coleman

CARRIED (8 to 0)

CITY CLERK

MAYOR