

**MINUTES OF THE
COMMITTEE OF THE WHOLE MEETING
HELD THURSDAY, MAY 11, 2017, 9:00 A.M.**

1. THE CHAIR CALLED THE MEETING TO ORDER AT 9:00 A.M.

Committee Members Present: Mayor Helps (Chair); Councillors Coleman, Isitt, Loveday, Lucas, Madoff, and Young

Absent for a portion of the meeting: Councillors Alto and Thornton-Joe

Staff Present: J. Johnson - City Manager; J. Jenkyns - Deputy City Manager; C. Coates - City Clerk; C. Havelka - Deputy City Clerk; S. Thompson – Director, Finance; P. Bruce – Fire Chief; J. Tinney – Director, Sustainable Planning & Community Development; T. Soulliere – Director, Parks, Recreation, & Facilities; F. Work – Director, Engineering and Public Works; J. Potter - Manager, Engagement; A. Johnson – Senior Parks Planner, Parks; S. Webb – Active Transportation Project Management Specialist, Transportation; C. Mycroft – Manager of Executive Operations; A. K. Ferguson – Recording Secretary

Guests: E. Lees – Lead Consultant, Lees+Associates

2. APPROVAL OF AGENDA

Motion: It was moved by Councillor Coleman, seconded by Councillor Madoff, that the Agenda of the May 11, 2017, Committee of the Whole meeting be approved.

Councillor Thornton-Joe joined the meeting at 9:01 a.m.

Amendment: It was moved by Councillor Coleman, seconded by Councillor Isitt, that the Agenda of the May 11, 2017, Committee of the Whole meeting be amended as follows:

Consent Agenda:

Item No. 1 - Minutes from the Meeting held April 13, 2017

Item No. 2 - Minutes from the Meeting held April 27, 2017

Item No. 6 - Rezoning Application No. 00553 for 1757 Newton Street

Item No. 7 – Development Permit Application for 1757 Newton Street

**On the amendment:
CARRIED UNANIMOUSLY 17/COTW**

Main motion as amended:

That the Agenda of the May 11, 2017 Committee of the Whole Meeting be

approved with the following amendments:

Consent Agenda:

Item No. 1 - Minutes from the Meeting held April 13, 2017

Item No. 2 - Minutes from the Meeting held April 27, 2017

Item No. 6 - Rezoning Application No. 00553 for 1757 Newton Street

Item No. 7 – Development Permit Application for 1757 Newton Street

On the main motion as amended:
CARRIED UNANIMOUSLY 17/COTW

3. CONSENT AGENDA

Motion: It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that the following items be approved without further debate:

3.1 Minutes from the Meeting held April 13, 2017

Motion: It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that the Minutes from the Committee of the Whole meeting held April 13, 2017 be adopted.

CARRIED UNANIMOUSLY 17/COTW

3.2 Minutes from the Meeting held April 27, 2017

Motion: It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that the Minutes from the Committee of the Whole meeting held April 27, 2017 be adopted.

CARRIED UNANIMOUSLY 17/COTW

3.3 Rezoning Application No. 00553 for 1757 Newton Street (Jubilee)

Committee received a report dated April 20, 2017 from the Director of Sustainable Planning and Community Development providing information regarding the rezoning application for the property located at 1757 Newton Street in order to rezone the property from the current R1-B Zone to the proposed R-2 Zone to allow for construction of a duplex dwelling.

Motion: It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application No. 00553 for 1757 Newton Street, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and a Public Hearing date be set.

CARRIED UNANIMOUSLY 17/COTW

3.4 Development Permit Application for 1757 Newton Street (Jubilee)

Committee received a report dated April 21, 2017 from the Director of Sustainable Planning and Community Development providing information regarding the Development Permit Application for the property located at 1757 Newton Street in order to allow for construction of a duplex dwelling.

Motion: It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that Council, after giving notice and allowing an opportunity for public comment at a meeting of Council and after the Public Hearing for Rezoning Application No. 00553, if it is approved, consider the following motion:

"That Council authorize the issuance of a Development Permit for 1757 Newton Street, in accordance with:

1. Permit date stamped April 21, 2017.
2. Development meeting all Zoning Bylaw requirements.
3. The Development Permit lapsing two years from the date of this resolution."

CARRIED UNANIMOUSLY 17/COTW

4. Presentation

4.1 Parks and Open Spaces Master Plan (2017-2041)

Committee received a presentation from the Director of Parks, Recreation and Facilities, Manager of Parks Planning, Design and Development, and Mr. Lees from Lees+Associates providing Committee with an overview of the City's proposed Parks and Open Spaces Master Plan (POSMP) for 2017-2041 and providing a planning direction going forward for the City's parks and open spaces.

Motion: It was moved by Mayor Helps, seconded by Councillor Isitt, that Council approve the Parks and Open Spaces Master Plan attached to this report.

Councillor Loveday withdrew from the meeting at 9:26 a.m. and returned at 9:26 a.m.

Committee discussed:

- Possibility of looking at programs to offer memorial benches to residents for a fee.
- How the preservation of the bluffs along Dallas Road fit into the plan.
- How the local area planning processes will tie in with the parks master plan process.
- The role of First Nations in the role out of the plan.
- The roles and partnerships between staff and volunteers contributing to the parks system.
- Timelines for reporting back to Council.
- The possibility of having a fully accessible playground.
- Enhancing safety in the parks and playgrounds.
- Identifying more parks greenspace instead of hardscape in the downtown core.
- Having more emphasis on sustainable growing in the City.
- How the City will acquire parkland in the future.

Amendment: It was moved by Councillor Loveday, seconded by Councillor Isitt, that the motion be amended as follows:

That Council approve the Parks and Open Spaces Master Plan attached to this report **and add acknowledgement of the Esquimalt and Songhees Territories.**

On the Amendment:
CARRIED UNANIMOUSLY 17/COTW

Committee discussed:

- Ways to preserve our native ecosystems.
- The possibility of creating Parks Zones within the City.

Councillor Alto joined the meeting at 10:04 a.m.

Councillor Young withdrew from the meeting at 10:09 a.m. and returned at 10:09 a.m.

Committee discussed:

- Ensuring the City of Victoria has the ability to move with the sports trends to provide space for new recreation opportunities within the City.
- Having an overall work plan to know what will be happening within the City and when.
- Looking at properties within the City that could be used for parks and acquire them using the acquisition fund.
- The timeline to start native species plantings and stop planting grass..
- The importance following through with the volunteer strategy proposed in the Plan.
- The possibility of reinstating the Dogs in Parks Committee

Councillor Lucas withdrew from the meeting at 10:21 a.m. and returned at 10:22 a.m.

Committee discussed:

- Lack of play space around the Rockland area and what that space might look like.
- The future of the Gorge Waterway within the Plan.
- Repurposing large amounts of asphalt within the City for parks or all weather fields and the process for this to occur.

Councillor Loveday withdrew from the meeting at 10:37 a.m. and returned at 10:38 a.m.

On the main motion as amended:

That Council approve the Parks and Open Spaces Master Plan attached to this report and add acknowledgement of the Esquimalt and Songhees Territories.

On the main motion as amended:
CARRIED UNANIMOUSLY 17/COTW

Motion: It was moved by Councillor Isitt, seconded by Mayor Helps, that Council direct staff to provide active support for food systems in implementation of the Parks and Open Spaces Master Plan, including: policies and programs to support pollinators; expansion of community gardens into each neighbourhood and support for other neighbourhood food systems initiatives; and increased selection of native, edible and medicinal plant species within the municipal park system.

CARRIED UNANIMOUSLY 17/COTW

Motion: It was moved by Councillor Isitt, seconded by Mayor Helps, that staff report within 12 months on the progress of implementation of Priority Actions identified in the Parks and Open Spaces Master Plan and Urban Forest Master Plan.

Amendment: It was moved by Councillor Isitt, seconded by Councillor Loveday, that the motion be amended as follows:

That staff report within 12 months on the progress of implementation of Priority Actions identified in the Parks and Open Spaces Master Plan, ~~and~~ Urban Forest Master Plan **and the Growing in the City initiative.**

On the amendment:
CARRIED UNANIMOUSLY 17/COTW

On the main motion as amended:

That staff report within 12 months on the progress of implementation of Priority Actions identified in the Parks and Open Spaces Master Plan, Urban Forest Master Plan and the Growing in the City initiative.

On the main motion as amended:
CARRIED UNANIMOUSLY 17/COTW

Committee recessed at 10:44 a.m. and returned at 10:50 a.m.

5. UNFINISHED BUSINESS

5.1 Referred Letter from the Founder of Creating Homefulness Society

Committee received a letter from the Founder of Creating Homefulness Society which was deferred from the April 27, 2017 Council meeting.

Motion: It was moved by Mayor Helps, seconded by Councillor Alto, that Council approve the following motion:

That the Mayor a letter to the BC Agricultural Land Commission as outlined in the letter.

Committee discussed:

- Concerns with the future of the farmlands if the housing is allowed.
- Homelessness in the region being an issue.
- The importance of the Agriculture Land Reserve
- The importance of more treatment options in the region.

Amendment: It was moved by Councillor Isitt, seconded by Mayor Helps, that the motion be amended as follows:

That the Mayor a letter to the BC Agricultural Land Commission **supporting the position of the District of Central Saanich in the application related to Woodwynn Farm** as outlined in the letter.

On the amendment:
CARRIED UNANIMOUSLY 17/COTW

Main motion as amended:

That the Mayor a letter to the BC Agricultural Land Commission supporting the position of the District of Central Saanich in the application related to Woodwynn Farm as outlined in the letter

On the main motion as amended:
CARRIED UNANIMOUSLY 17/COTW

6. LAND USE MATTERS

6.1 Development Permit with Variance Application No. DPV00038 for 376 Harbour Road (Victoria West)

Committee received a report dated April 27, 2017 from the Director of Sustainable Planning and Community Development providing information regarding the Development Permit Application for the property located at 376 Harbour Road in Victoria West in order to construct a four storey commercial and retail building on the site.

Councillor Young withdrew from the meeting at 11:06 a.m. due to a pecuniary conflict of interest with the following item as his firm works with the applicant's company.

Committee discussed:

- The possibility of including the cycle track along the frontage of the proposed building.

Councillor Alto withdrew from the meeting at 11:07 a.m.

Motion: It was moved by Councillor Coleman, seconded by Councillor Thornton-Joe, that Council after giving notice and allowing an opportunity for public comment at a meeting of Council, consider the following motion:

"That Council authorize the issuance of Development Permit Application No. 00038 for 376 Harbour Road, in accordance with:

1. Plans date stamped April 5, 2017;
2. Development meeting all Zoning Regulation Bylaw requirements, except for the following variances:
 - i. reduce the required number of parking spaces from twenty three to twenty.
3. The Development Permit lapsing two years from the date of this resolution;
4. Amend the MDA by deleting section 11.1 (a) the words "NC version 1.0 Platinum" and substituting words "Building Design and Construction (Version 4) Gold", to allow the proposed commercial building to be constructed to LEED Gold (Version 4) standards;
5. Registration of reciprocal access easements on title to the satisfaction of the City Solicitor;
6. That Council authorizes the Mayor and City Clerk to execute an encroachment agreement, in a form satisfactory to the City Clerk, for building encroachment(s) adjacent to 376 Harbour Road;
7. Seven Class 1 (secure and enclosed) and

seven Class 2 (outside) bicycle parking spaces are provided to the satisfaction of the Director of Sustainability, and end-of-trip bicycle facilities, including showers, lockers and change rooms provided in the building in accordance with the Plans date stamped April 5, 2017.

Committee discussed:

- Ensuring that comment from the Vic West Community Association is received prior to public comment.

CARRIED UNANIMOUSLY 17/COTW

Councillor Young returned to the meeting at 11:14 a.m.

7. STAFF REPORTS

7.1 David Foster Pathway Report - Reeson Park Improvement Plan

Committee received a report dated May 4, 2017 from the Director of Engineering and Public Works, the Director of Parks, Recreation & Facilities, the Senior Parks planner, as well as the Active Transportation Project Management Specialist seeking approval to construct a new section of the David Foster Harbour Pathway through Reeson Park and endorsement on the future park improvement plan and next steps.

Motion: It was moved by Councillor Thornton-Joe, seconded by Councillor Lucas, that Council endorse the park improvement plan for Reeson Park and direct staff to proceed with construction of the new pathway in 2017.

Committee discussed:

- How the plan is responding to comments from the public.
- Possibility of including a memorial somewhere in the park.
- Incorporating the City's story into the plan for the park and walkway.
- Concerns with the path being too wide.

Committee requested that the motion be divided.

Councillor Thornton-Joe withdrew from the meeting at 11:50 a.m. and returned at 11:50 a.m.

Committee discussed:

- Ensuring that the rock along the sea wall remains intact.
- Possibility of reducing the width of the pathway.
- The next steps following Council approval.
- The site being the one of the last natural places downtown.
- The possibility of providing Council with a workshop on the Reeson Park Improvement Plan.

Councillor Madoff withdrew from the meeting at 12:11 p.m.

Motion: It was moved by Councillor Thornton-Joe, seconded by Councillor Lucas, that Council direct staff to proceed with construction of the new pathway in 2017.

CARRIED 17/COTW

For: Mayor Helps, Councillor Coleman, Isitt, Loveday, Lucas, and Thornton-Joe
Against: Councillor Young

Councillor Madoff returned to the meeting at 12:13 p.m.

Committee discussed:

- Concerns with Reeson Park Improvement Plan not being part of the Strategic Plan.

Motion: It was moved by Councillor Thornton-Joe, seconded by Councillor Lucas, that Council endorse the park improvement plan for Reeson Park.

Amendment: It was moved by Mayor Helps, seconded by Councillor Loveday, that Council ~~endorse the park improvement plan for Reeson Park~~ direct staff to hold a workshop with Council on Reeson Park.

Amendment to the amendment:

It was moved by Mayor Helps, seconded by Councillor Thornton-Joe, that Council ~~endorse the park improvement plan for Reeson Park~~ direct staff to hold a workshop with Council on Reeson Park **as part of the 2018 budgeting process.**

DEFEATED

For: Councillor Thornton-Joe
Against: Mayor Helps, Councillor Coleman, Isitt, Loveday, Lucas, and Young

Motion to Postpone:

It was moved by Councillor Isitt, seconded by Mayor Helps, that Council postpone consideration, pending receipt of park priority information arising from the Master Plan, of the following motion:

That Council endorse the Park Improvement Plan for Reeson Park.

CARRIED UNANIMOUSLY 17/COTW

Committee recessed at 12:20 p.m. and returned at 12:50 p.m.

Councillor Alto returned to the meeting at 12:50 p.m.

7.2 David Foster Harbour Pathway Program Update - Tender Results and Funding Considerations

Committee received a report dated May 9, 2017 from the Director of Engineering and Public Works providing an update on the tender results for construction of the Raymur and Heron Cove Bridges, as well as the Heron Cove Special Place.

Committee discussed:

- The breakdown of construction costs and whether or not the costs will stay at current levels.
- The amount of money and time that the City has invested in this project.

Motion: It was moved by Councillor Young, seconded by Councillor Lucas, that Council direct staff to:

Defer construction of the Raymur and Heron Cove bridges and Heron Cove Special place projects, until more favourable industry conditions, due to the single, \$1m over budget bid, and progress completion of the remaining priority projects, planning and analysis using the current program budget:

- a. Complete Reeson Park pathway (as outlined in a separate May 11, 2017 report),
- b. Complete JSB Underpass pathway construction in early 2018,
- c. Report back to Council to define the funding required to support Ship Point structural / geotechnical remediation and repairs (2018 financial planning process),
- d. Report back to Council to define the funding required to Laurel Point Soil Contamination detailed assessment and risk analysis (June 2017),
- e. Immediately develop the scope of work required to complete the DFHP Pathway Plan, and report back with an estimate on the costs and considerations required to complete the plan,
 - a. Report back, as part of the long-term DFHP plan, with the funding required to support priority DFHP pathway property acquisition and essential improvements (2018 financial planning process),
- f. Request budget reallocation from the TCT funding to maximise contributions to the remaining DFHP projects (Reeson pathway, JSB underpass, Wayfinding) to be completed prior to funding deadlines.

Committee discussed:

- Current economic conditions and the possibility of displacing other projects to continue with this one should it not be deferred.
- Considering a more simplified version down the road.

CARRIED UNANIMOUSLY 17/COTW

Councillor Thornton-Joe withdrew from the meeting at 1:19 p.m. and returned at 1:20 p.m.

7.3 Street Vending Review Project

Committee received a report dated May 5, 2017, from the City Clerk seeking approval to proceed with a seasonal pilot project over the summer and fall of 2017 to permit bicycle food vending and storefront sidewalk displays during Car Free YYJ and a possible pedestrianization pilot on Government Street.

Committee discussed:

- The possible distance between the vendors and established businesses.

Motion:

It was moved by Councillor Isitt, seconded by Councillor Loveday, that Council direct staff to proceed with bylaw amendments to the Street Vendor Bylaw, Streets and Traffic Bylaw and Park Regulation Bylaw to permit a seasonal pilot project in 2017 to allow bicycle food vending and storefront displays as part of a Government Street event and to report back in Quarter 1 of 2018 with street vending policy and regulatory recommendations for Council's consideration.

Committee discussed:

- The proposed hours of operation and the use of sound to entice prospective buyers.

- The possible consolidation of the bylaws surrounding street vending.
- Ensuring future bylaws are more enabling in nature as opposed to restricting.
- Concerns with vendors not paying property taxes as is required of established businesses.
- Ensuring the amplification of the sounds from the street vendors are at a level that is appropriate for the area.
- Considering a buffer area for vendors around events.
- The benefit of adding variety for consumers.

CARRIED UNANIMOUSLY 17/COTW

8. NEW BUSINESS

8.1 Councillor Sharing: Royal and McPherson Theatre Society AGM Update

Committee received a verbal report from Councillors Alto and Madoff regarding the Royal and McPherson Theatre Society AGM Update. Councillor Alto provided Committee with the annual reports from the two theatres and recognized Councillor Madoff for her years of service to the City and the region, as the long-time liaison to the Theatre Society.

Councillor Isitt withdrew from the meeting at 1:51 p.m.

Committee discussed:

- Looking at other municipalities to hold interest in the Royal and McPherson Theatres.

9. ADJOURNMENT

Motion: It was moved by Councillor Alto, seconded by Councillor Loveday, that the Committee of the Whole meeting of May 11, 2017, be adjourned at 1:54 p.m.

CARRIED UNANIMOUSLY 17/COTW

CERTIFIED CORRECT:

CITY CLERK

MAYOR