

## Planning and Land Use Committee Report For the Meeting of December 11, 2014

To:

Planning and Land Use Committee

Date:

December 4, 2014

From:

Helen Cain, Senior Planner, Development Services Division

Subject:

Rezoning Application #00444 for 1745 Rockland Avenue

#### RECOMMENDATION

Staff recommend that Committee forward this report to Council and that Council consider the following motion:

"That Council instruct staff to prepare the necessary Zoning Regulation Bylaw Amendment that would authorize the proposed development outlined in Rezoning Application #00444 for 1745 Rockland Avenue, that first and second reading of the Zoning Regulation Bylaw Amendment be considered by Council and that a Public Hearing date be set once the following conditions are met:

- Registration of Statutory Rights-of-Way of 1.36m along Rockland Avenue and 0.936m along Richmond Avenue, to the satisfaction of the City Solicitor and Director of Engineering and Public Works.
- Registration of a Section 219 Covenant for sewage attenuation, as needed, to the satisfaction of the City Solicitor and the Director of Engineering and Public Works."

#### **EXECUTIVE SUMMARY**

The purpose of this report is to present Council with information, analysis and recommendations for a Rezoning Application for the property located at 1745 Rockland Avenue. The proposal is to rezone to allow five new residential units and a Heritage-Designated house. The Planning and Land Use Committee (PLUC) reviewed an earlier proposal for the property on September 18, 2014. Based on the comments from PLUC, the applicant has resubmitted the Application with one less unit than previously proposed, and increased the side yard setback along the south property line.

The following points were considered in assessing this Application:

 The property is designated as Traditional Residential in the Official Community Plan 2012 (OCP). The proposed housing forms and density of 825.13m<sup>2</sup> of site area per dwelling unit, including the existing house, are broadly consistent with the land designation and OCP policies related to sensitive infill in Rockland on lots with an estate character.

- The intent of the R1-A Zone is to require a minimum site area of 835m<sup>2</sup> per self-contained dwelling unit. The proposal is to allow for 825m<sup>2</sup> per self-contained dwelling unit, which is very close to the zone standard for minimum site area.
- The proposed footprint of new development, site coverage and setbacks also comply
  with the policies in the Rockland Neighbourhood Plan, 1987 with respect to ensuring
  that new infill leaves adequate "breathing room" on lots with an existing house and to
  retaining mature trees and landscaping on private lands.
- It should also be noted that some residents of Rockland have expressed concerns
  that earlier correspondence sent to the City had not been considered as part of the
  PLUC agenda package on September 18, 2014. Staff have worked to ensure that all
  public correspondence received is enclosed in the agenda package for Council
  consideration of the revised proposal.

Based on consistency with the OCP direction for infill in Rockland and related policies in the local area plan, staff recommend that Council advance this Rezoning Application to a Public Hearing.

#### BACKGROUND

#### **Description of Proposal**

Arising from the Council motion to amend the proposal and return the Rezoning Application to PLUC, the applicant is now proposing to retain a Heritage-Designated house and on the same lot to permit five new self-contained dwelling units including one single family dwelling and two duplexes.

- The subject property is a large lot with a tennis court on the eastern portion of the parcel where the new development is proposed.
- The heritage house would be retained as a single family house.
- Each duplex would be side-by-side in the building layout, which complies with the R1-A Zone (Rockland Single Family Dwelling District).
- The proposed development would have approximately 825m<sup>2</sup> of site area for each self-contained dwelling unit.

The following differences from the R1-A Zone (Rockland Single Family Dwelling District) are being proposed and would be accommodated in the new zoning:

- The overall site area is a highly unusual shape with a conventional frontage on Rockland Avenue with most of the site in the R1-A Zone and a much narrower extension of the lot along Richmond Avenue in the R1-B Zone. As the proposed uses and density are not permitted in the R1-B Zone, a rezoning is required.
- Technically, the R1-A Zone requires new infill in the form of duplex or townhouse buildings to be physically attached to an existing house through some feature such as connecting roofs.

#### Sustainability Features

The applicant has identified a number of sustainability features related to urban design, landscaping and construction stage which will be reviewed in association with the concurrent Development Permit Application for this property.

#### **Land Use Context**

The surrounding low-density residential area has ground-oriented housing forms and the immediately adjacent land uses are single family dwellings and duplexes.

#### **Existing Site Development and Development Potential**

The R1-A Zone permits a variety of uses including single family dwellings as well as attached and semi-attached dwellings. A single family dwelling, built prior to 1931, is located on the site. Under the R1-A Zone, Rockland Single Family Dwelling District, the property could be converted to a multiple dwelling or a rest home and residential infill in the form of a semi-attached dwelling (duplex) or semi-attached dwelling (townhouses) is permitted. In the *Zoning Regulation Bylaw*, a "semi-attached dwelling" is defined as "a building used or designed for use as two dwelling units, each having direct access to the outside at grade level and where neither unit is wholly or partly above the other". An "attached dwelling" means "a building used or designed as three or more self-contained dwelling units, each having direct access to the outside at grade level, where no dwelling unit is wholly or partly above another dwelling unit".

Density in the R1-A Zone is expressed as 835m<sup>2</sup> of minimum site area for each attached or semi-attached dwelling unit. In September 2014, Council directed staff to prepare *Zoning Regulation Bylaw* amendments to the R1-A Zone to clarify that an existing single family dwelling must be included in the site area calculation, where new attached or semi-attached dwellings are proposed. This work is in progress, and will be brought to Council for consideration in early 2015.

#### **Data Table**

The data table below compares the proposal to the previous proposal and the R1-A Zone. An asterisk identifies where the proposal is less stringent that the R1-A Zone regulations.

Zoning Criteria	Proposal	Previous Proposal	Zone Standard R1-A (as amended)
Site area (m²) – minimum	4950.80*  *(or 825.13m² per dwelling unit, including a single family dwelling, with a total of six units)	4950.80*  *(or 707.26m² per dwelling unit, including a single family dwelling, with a total of six units)	5010.00 (or 835m² required per dwelling unit, including a single family dwelling, with a total of six units)
Total floor area (m²) – maximum	1343.04	1306.31	n/a
Density (Floor Space Ratio) – maximum	0.27:1	0.26:1	n/a
Lot width (m) – minimum	58.58	58.58	24.00
Height (m) – maximum	7.33 (building 1) 7.54 (building 2) 6.98 (building 3)	7.34 (building 1) 7.54 (building 2) 7.21 (building 3)	11 for single family dwelling
Storeys - maximum	2	2	2.5
Site coverage (%) – maximum	18.30	17.08	25.00
Open site space (%) – minimum	34.00	36.60	n/a

Zoning Criteria	Proposal	Previous Proposal	Zone Standard R1-A (as amended)
Setbacks (m) - minimum			
Front (east) - Rockland Ave	32.35 (existing house)	32.35 (existing house)	10.50
25 (4) (4) (4) (4) (4) (4) (4) (4) (4) (4)	83.99 (new dwellings)	83.99 (new dwellings)	10.50
Rear (west) - Richmond Ave	71.00 (new dwellings)	70.39 (new dwellings)	42.80 (25% lot depth)
Side (north)	4.70	5.00	3.00
Side (south)	4.90	3.90	3.00
Vehicle parking (stalls)	18 provided	18 provided	6 minimum required (2 per single family dwelling; 1 per attached dwelling unit)
Attached dwelling siting	rear	rear	side or rear

#### Relevant History

This Rezoning Application was considered at the Planning and Land Use Committee (PLUC) on September 18, 2014 with the following motion (minutes attached):

It was moved by Councillor Madoff, seconded by Councillor Alto, that Council:

- Indicate to the applicant that Rezoning Application # 00444 and Development Permit Application # 000357 for the property at 1745 Rockland Avenue should be revised to decrease the overall site density, reduce the number of self-contained dwelling units from seven to six or fewer and that staff explore with the applicant maintaining the trees and landscaping on the perimeter of the property.
- 2. Direct staff to prepare a further report to the Planning and Land Use Committee regarding the revised proposal.

#### Community Consultation

Consistent with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning and Variances Applications, the applicant has consulted with the Rockland CALUC at a Community Meeting on March 5, 2014. A letter from the CALUC is attached to this staff report. The applicant and the Rockland CALUC have agreed to a second Community Meeting, consistent with the CALUC Procedures requirement for a second meeting if an original proposal has undergone changes to use or density. At the time of writing this report, a letter from the CALUC with comments from the second meeting, held on December 3, 2014, had not been received.

It should also be noted that some residents of Rockland have expressed concerns that earlier correspondence sent to the City had not been considered as part of the PLUC agenda package on September 18, 2014. Staff have worked to ensure all correspondence received from the public is enclosed in the agenda package for Council consideration of this revised proposal.

#### ANALYSIS

The following sections provide a summary of the Application's consistency with the relevant City policies and regulations.

#### Official Community Plan

The Official Community Plan 2012 (OCP) Urban Place Designation for the subject property is Traditional Residential. It should also be noted that the OCP includes policies to support heritage through allowances, such as zoning, to achieve a balance between new development and heritage conservation through residential infill that is sensitive to context and innovative in design.

At the local area level, the OCP provides a land use policy vision and strategic directions for Rockland in the City-wide context, including several policies relevant to the subject property. The latter emphasizes conservation of historic architectural and landscape character, including urban forest on private lands, maintaining existing houses and large lots through sensitive infill that retains open and green space and overall estate character.

### Rockland Neighbourhood Plan

Aligned with the OCP, the *Rockland Neighbourhood Plan*, 1987, also has policies that focus on the retention of heritage and historic buildings, landscape and streetscape features and estate character ensuring that new development is complementary to nearby heritage sites. This local area plan also emphasizes that the R1-A Zone should be respected and maintained.

#### **Proposed Density and Site Coverage**

The R1-A Zone relies primarily on establishing a minimum site area of  $835m^2$  for each self-contained dwelling unit to determine the maximum number of units that would be allowed. The proposal would result in  $825.13m^2$  of site area per self-contained dwelling unit. While this is less than the standard  $835m^2$  for minimum site area, the development would have site coverage (18.3%) considerably less than the maximum site coverage permitted in the R1-A Zone (25%). Accordingly, the combined building footprint, along with the clustering of the new development, would maintain the existing estate character through retention of open space around the heritage house. On a related matter, the site plan would preserve many of the mature trees around the lot boundaries as described in detail in the staff report on the Development Permit Application. Tree preservation would further contribute to maintaining the estate character in balance with the accommodation of new infill.

Should Council advance this Application to a Public Hearing, the applicant would be required to provide an Engineering report to determine if the increased density would impact City infrastructure and register a Section 219 Covenant for sewage attenuation as necessary.

#### CONCLUSIONS

The proposed residential infill is aligned with the OCP and Rockland policies related to a mix of housing types in all neighbourhoods and heritage conservation. While the proposal has a density that is slightly more intensive than envisioned in the R1-A Zone, the grouping of the buildings, modest site coverage (18.3%) and tree retention plan would all help to retain the estate character of the lot. Staff recommend to the Committee that Council advance the Rezoning Application to a Public Hearing.

#### ALTERNATE MOTION

That Council decline Rezoning Application #00444 for the property located at 1745 Rockland Avenue

Respectfully submitted,

Helen Cain Senior Planner

Helen aun

**Development Services Division** 

Alison Meyer, Assistant Director Development Services Division Sustainable Planning and

Community Development Department

Report accepted and recommended by the City Manager:

Jason Johnson

Date:

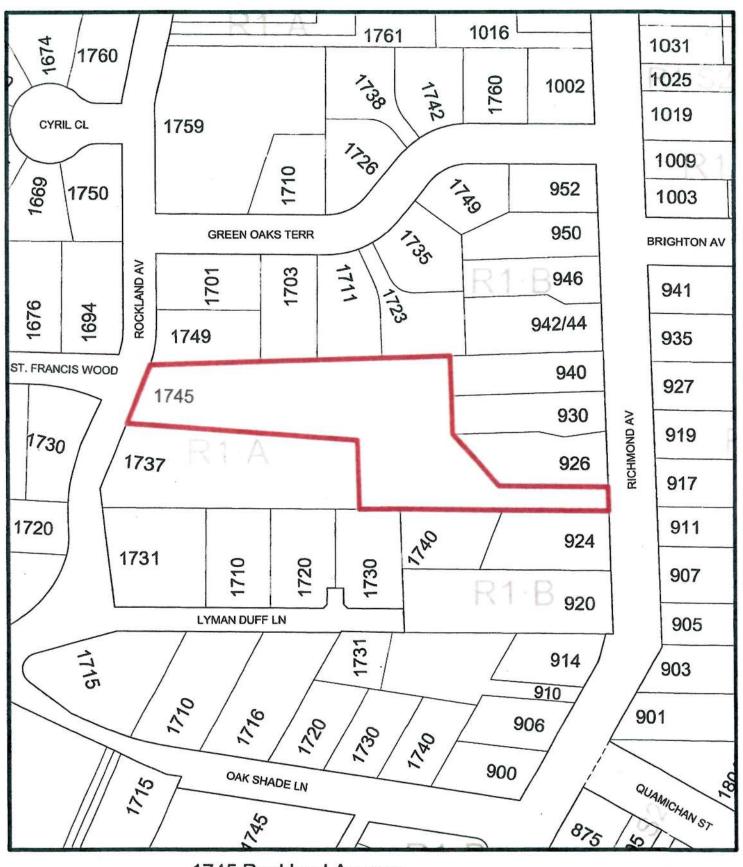
December 5,2014

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#### List of Attachments

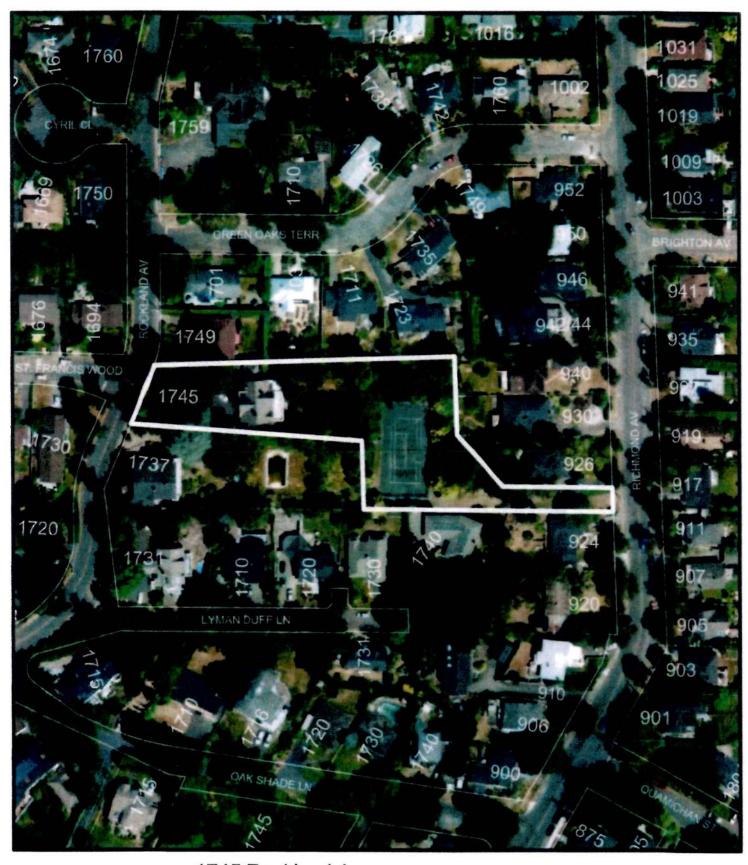
- Zoning map
- Aerial photo
- Letters from Hillel Architecture, Inc., stamped November 4, 2014
- Plans for Rezoning Application #00444 and Development Permit Application #00357, stamped November 4, 2014
- Council Minutes dated September 25, 2014
- Letters from Rockland Community Association, stamped September 17, 2014, and July 12, 2014
- Planning and Land Use Committee Report, dated September 4, 2014, with the following additional attachments
  - Letters from Hillel Architecture, Inc., stamped June 10, 2014, and March 12, 2014
  - Plans for Rezoning Application #00444 and Development Permit Application #000357, stamped July 24, 2014
  - Arborist Report from Talbot McKenzie dated October 24, 2013
  - Letter from Rockland Community Association, stamped April 8, 2013.





1745 Rockland Avenue Rezoning #00444 Bylaw #







1745 Rockland Avenue Rezoning #00444 Bylaw #



**OCTOBER 31st, 2014** 

**Mayor and Council** 

Community Planning and Sustainable Development CITY OF VICTORIA

1 Centennial Square
Victoria BC V8W 1P6

RE:

**Rockland Avenue Residences** 

1745 Rockland Avenue, Victoria BC Rezoning and Development Permit Applications Reces
Cay of Videnta

NOV - 4 2014

Manning & Development Department
Development 5 vices Division



101 1831 Oak Bay Avenue Victoria BC V8R - 1C3

phone 250.592.9198 fax 250.592.9178

The Rezoning application #00444 and Development Permit application #000357 reviewed by the planning and Land Use Committee on September 4th, 2014 resulted in a council motion requesting the Developer reconsider the number of units proposed from the submitted count of six new dwelling units combined with the original heritage home to six in total or less.

#### Background

The original submission - a request for a custom zone permitting the intended density while respecting the setbacks and standards of all neighbouring zones - was carefully designed to suit the unique property, and to respect the neighbouring R1 -A and R1-B zoned properties. The design submitted exceeded all neighbouring zones for setbacks, and therefore the intended level of separation, privacy, bldg ht., and noise abatement. In addition, site coverage was targeted to be substantially less than neighbouring properties, and the resultant landscaping area therefore quite high also in comparision. In consideration of its completely hidden context, and its 70m setback from its road access from Richmond Road the proposal also proposed to provide each dwelling with one guest stall to address parking concerns we anticipated would be stated by Richmond Road homeowners.

In all 23 neighbouring properties were consulted, and provided commentary in consideration of a four lot R1-B potential consideration and our 3 attached dwelling buildings. One abstained as the lot was up for sale, and 22 other properties favored the attached dwelling solution over the more imposing four single family homes. In preparation for the final submission, all neighbouring contiguous properties were again consulted and the resultant letters of support and the diagram enclosed below were submitted with our application. No objections were received at that time.



Site plan diagram, documenting neighbouring support, submitted August 18, 2014

At the September 4th PLUC meeting several councilors voiced their support for the density proposed and several voiced concern. The final motion - to request a submission of six or less dwelling units - was reviewed with the land owners and the developer. It was decided that a submission factually less in the number of dwellings, and factually less in built area would be submitted so that a density decrease was achieved in both measures as intended by council. In addition, commentary from council guided submission revisions which increased side yard setback from 1740 Lyman Duff Lane.

The enclosed revised Submission exhibits the same qualities, materials, and architectural style of the original proposal. Effort has been made to ensure that the new single family home suits this new and very private "streetscape" reflecting both the aesthetics of the new development, takes the same references from the existing heritage home, and draws many details from the greater surrounding neighbourhood context.

#### Regards

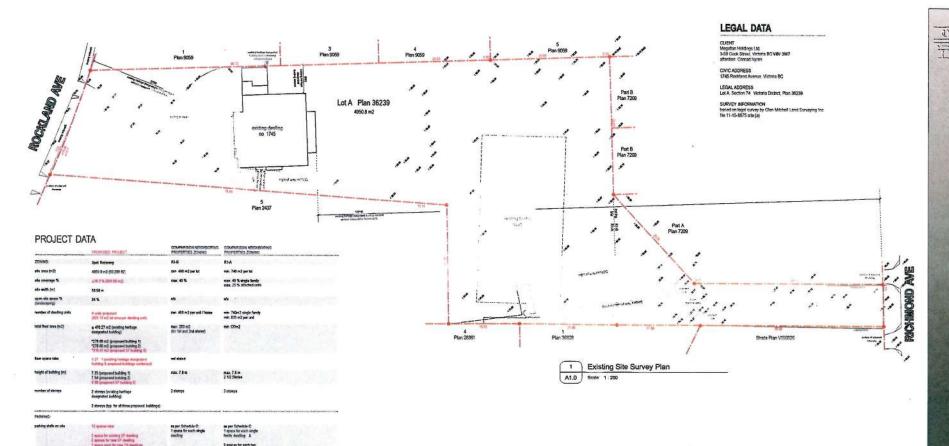
Hillel Architecture Inc Peter Hardcastle

#### Enclosures as requested Bubbled:

- 1 bubbled set 8 ½" x 11"
- 1 bubbled set 11" x 17"
- 3 bubbled sets full size (24" x 36")

#### Not Bubbled:

- 1 set full size (24" x 36") not bubbled
- 1 set 11" x 17" not bubbled
- 1 set 8 ½" x 11" not bubbled



	Subject Property 1746 Rossland Aye
S. Jan	

2 Site Context Plan

A1.0 Scale 1 1000

-	 		22	
-	 	-	-	

36 31 or from building 2 to extering heritage designated building

min 70.0 m2

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building 1 (unto 1 & 2)

building 2 (units 3 & 4)

100 25 m2 2/5.41 oZ

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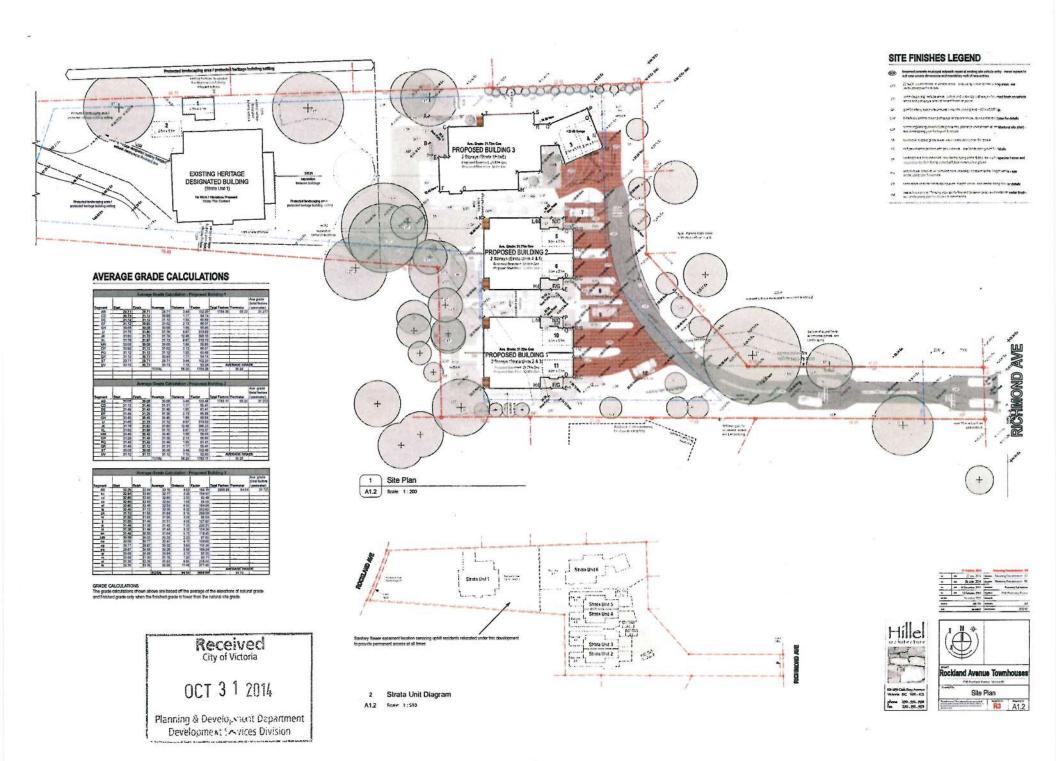


Data / Site-Survey

TOWNHOUS REZONING PERMIT APPLICATION SUBMISSION CKLAND AVENUE TOW AND AVENUE ROCKLAND

(S)

2









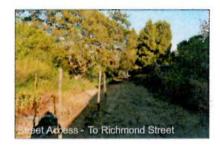




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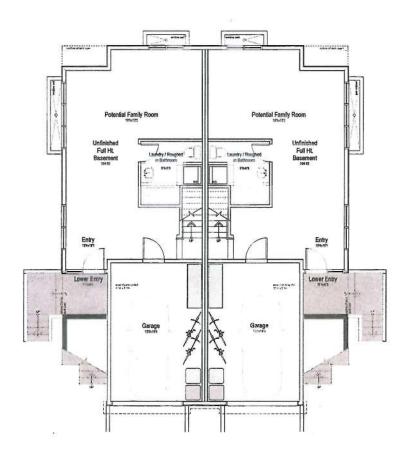
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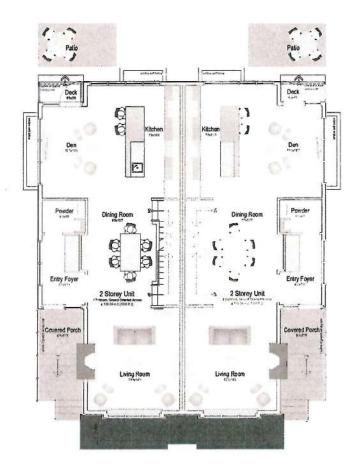








1 Buildings 1 & 2 Typical Lower (Basement) Floor Plan
A2.1 Seaw 1:50

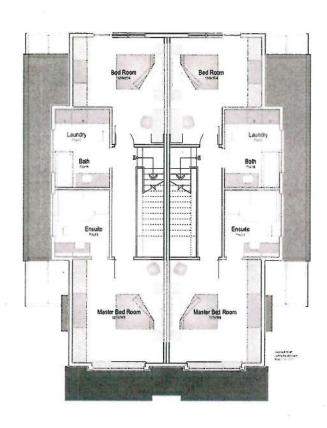




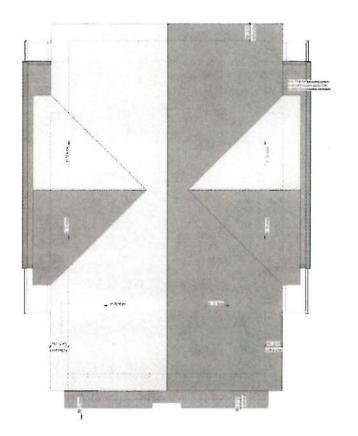








1 Buildings 1 & 2 Typical Upper Floor Plan
A2.2 Scale: 1:50



2 Buildings 1 & 2 Typical Roof Plan
A2.2 Scate: 1 50

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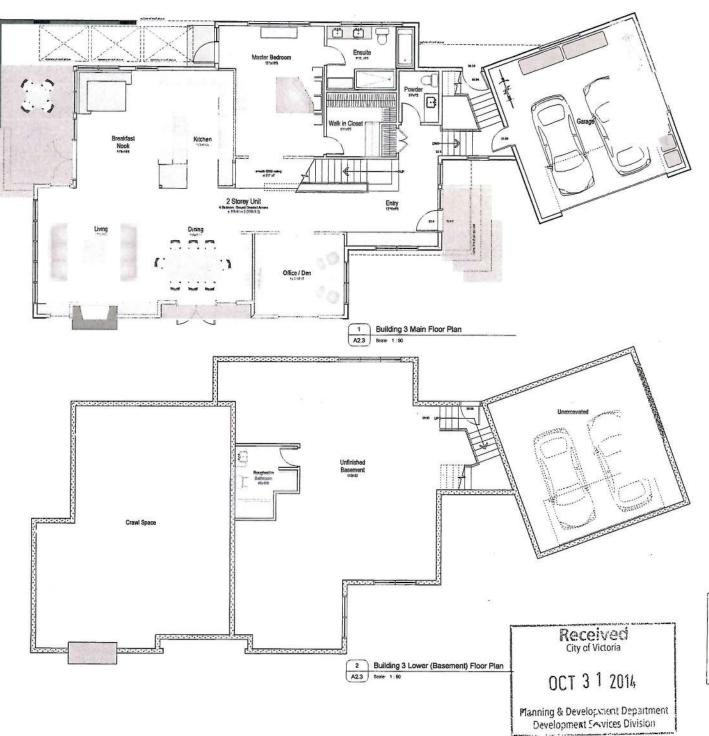
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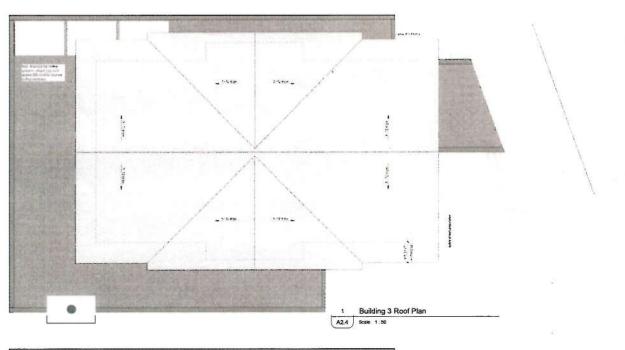


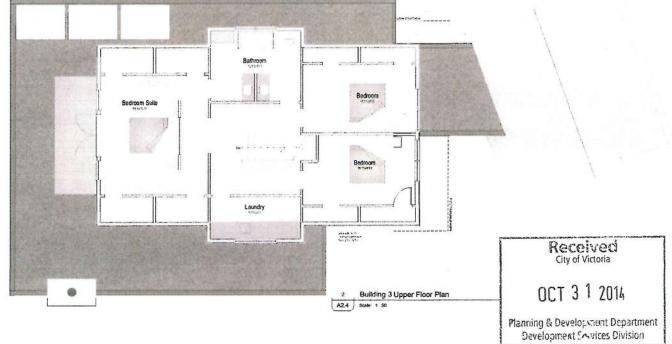




















face of neighboring home | Pt.

Internal property streetscape not visible from Richmond Road

PL face of neighboring home

Concealed Streetscape Elevation
A3.1 | Scale | 1: 100



face of designated heritage building 1745 Rockland Avenue

Pel

face of neighboring home 930 Richmond Road

Property Internal Section
A3.1 Scale: 1:200





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R3 A3.1



1 Building 1 & 2 Typical Front Elevation (East)
A3.2 Scale: 1:50

#### **ELEVATION FINISH LEGEND**

List of finishes bysical of all elevations

(01) Asphalt shingles - Arch spec colour

Wood fascia & exposed rafter tails - Parent - Graphite colour

Wood fascs & wedow coping - Painted - Clean white colour

15x59 T&G ceder ending, souther fore out, rough sawn face visible -oil based state finish - Arch spec colour

(11) Suiting mounted down lighting & Solure lighting

(18) Raised and numbering - Stainless shell



2 Building 1 & 2 Typical Rear Elevation (West)

A3.2 | Scale: 1:50



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Development Savices Division



Rockland Drive Townhouses

Buildings 1 & 2
Typ. Front & Rear Elevations
R3 A3.2

#### **ELEVATION FINISH LEGEND**

Lat of freehea typical of all elevations

- (0) Asphal stringles Arch spec colour
  - Wood fance & emoted rates talk Pointed Graphite rates
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  - Smooth face commerciation would compose soffit (upper roof) ofter prefetched metal verestation strips - Painted - Grantilla colour
  - 19x89 TSG carder flower roofs) rough sown opcore face vi out based steen finish - Derflerood gray colour
- 6) Noticeal atoms veneer & retaining walls Arch spac colour
- (07) Cement based stacco, smooth travel finith Light o
- (68) Cement based stucces, smooth brosel fresh Warro Grey colo
- (B) 19x50 TSG codar siding, square face cut, mu oil based stair front - Arch spec colour

- Smooth face combrillous wood composite board and batton side.
- (11) Exposed architectural concess elements Painted Arch spec mic
- Aluminum window units Clear arcidited or profounded black
- Clear fireshed, edge grain, wood only door oly placed panels at black appdigate abusing frame. Just seek only at
- Clear friehed, edge grain, overfeed wood garage door in black
- is) Site-mounted framiens tempered glass calling system cite pinhe
- Laminated plans cancey with directed surface in graphite colo
- (17) Building mounted down lighting & habine lighting
- (B) Raised unit numbering Stainless steel



Buildings 1 & 2 Typical Side Elevation (North & South)

A3.3 Scale: 1:50

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Rockland Drive Townhouses

Westing 1 & 2
Typ. Size Besting

R3 A3.3



Building 3 Rear Elevation (West)

A3.4 Scale: 1:100



Building 3 Interior Side Elevation (North)

A3.4 Scale. 1: 100



Building 3 Front Elevation (East)

A3.4 Sealer 1: 100



4 Building 3 Exterior Side Elevation (South)

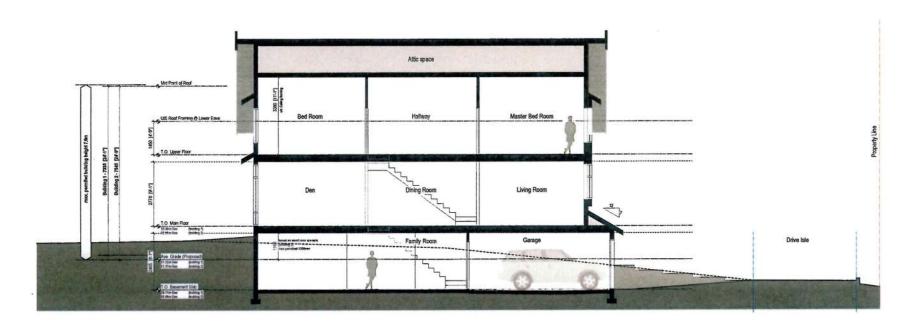
A3.4 Scale: 1:100



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Typical Building Section (Building 2 Shown)

A4.1 Scale: 1:50

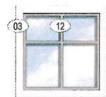
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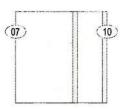


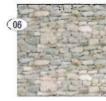
## **Colour And Materials Palette**



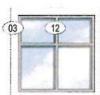




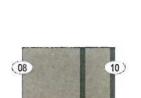
















Asphalt shingles - Arch spec colour

Wood fascia & exposed rafter tails - Painted - Graphite colour

Wood fascia & window casing - Painted - Clean white colour

Smooth face cementitious wood composite soffit (upper roof) c/w prefinished metal ventalation strips - Painted - Graphite colour

19x89 T&G cedar (lower roofs), rough sawn square face visible - oil based stain finish - Driftwood gray colour

Natural stone veneer & retaining walls - Arch spec colour

Cement based stucco, smooth trowel finish - Light gray colour (07)

Cement based stucco, smooth trowel finish - Warm Gray colour

19x89 T&G cedar siding, square face out, rough sawn face visible - oil based stain finish - Arch spec colour

Smooth face cementitious wood composite board and batton siding -To match stucco colour

(11) Exposed architectural concrete elements - Painted - Arch spec colour

(12) Aluminum window units - Clear anodized or prefinished black

Clear finished, edge grain, wood entry door c/w glazed panels in black anodized aluminum frame - Arch spec colour (13)

Clear finished, edge grain, overhead wood garage door in black anodized aluminum frame - Arch spec colour (14)

Side-mounted framless tempered glass railing system c/w pinhead textured tempered glass panels and stainless steel fasteners (15)

Laminated glass canopy with dimpled surface in graphite colored (16)

(17) Building mounted down lighting & feature lighting

Raised unit numbering - Stainless steel















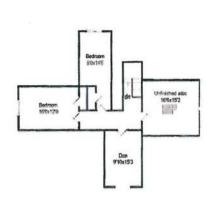
REZONING PERMIT APPLICATION SUBMISSION

1745 ROCKLAND AVENUE TOWNHOUSES

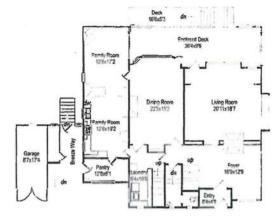


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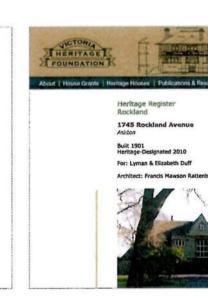




Attic Floor Plan (by others)

Upper Floor Plan (by others)

Main Floor Plan (by others)





BUILDING AREAS (to ober) TOTAL SQ. FT

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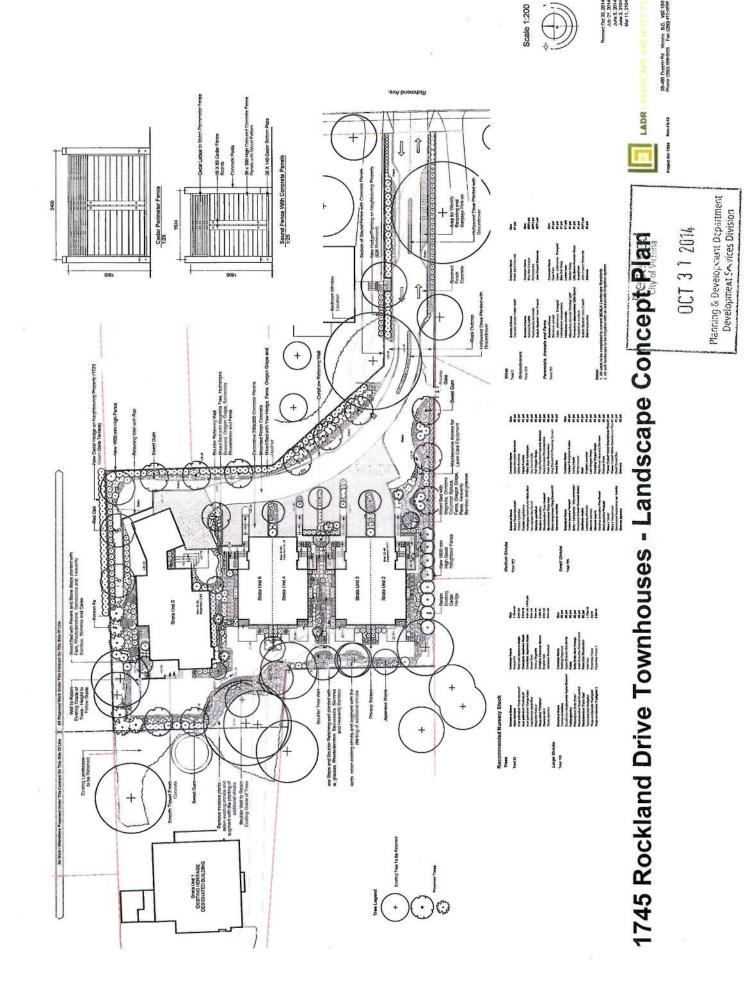
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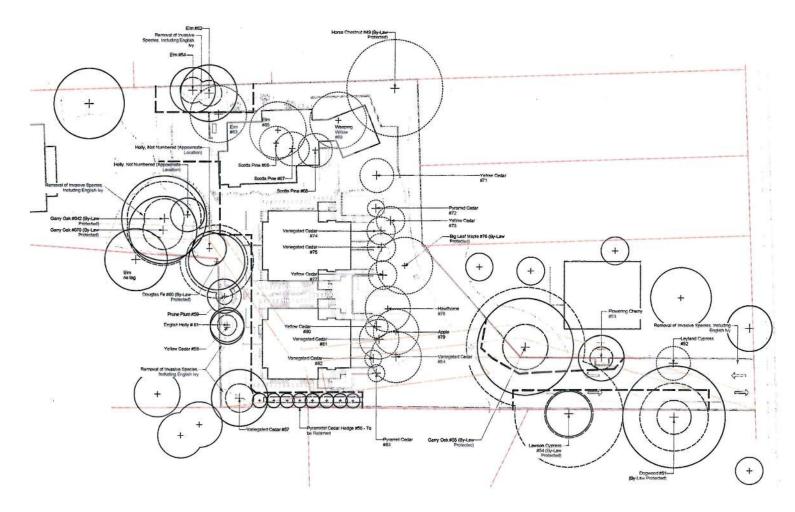
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Planning & Development Development Savices Division











- Extent of Critical Root Zone - Extent of Crown Spread



1. Prior to any construction activity on size (i.e. demolition excension construction) excel protective fercing around these to be related an incubinos shown on this plan. Faces are it remain in place usal Project Alfordist San approved these remains of trought construction of the opprect of a protective ferroing or place and the protective ferroing protective ferroing and the protective ferroing protective ferroing and the protective ferroing



1745 Rockland Drive Townhouses - Tree Preservation Plan

OCT 3 1 2014

Planning & Development Department Development Savices Division

#### REPORTS OF THE COMMITTEE

- 3. Planning and Land Use Committee September 04, 2014
  - 4. Rezoning Application # 00444 and Development Permit Application # 000357 for 1745 Rockland Avenue

It was moved by Councillor Madoff, seconded by Councillor Alto, that Council:

- Indicate to the applicant that Rezoning Application # 00444 and Development Permit Application # 000357 for the property at 1745 Rockland Avenue should be revised to decrease the overall site density, reduce the number of self-contained dwelling units from seven to six or fewer and that staff explore with the applicant maintaining the trees and landscaping on the perimeter of the property.
- 2. Direct staff to prepare a further report to the Planning and Land Use Committee regarding the revised proposal.

Carried Unanimously Council meeting September 25, 2014 September 16, 2014 Mayor and Council, Victoria

### Re:1745 Rockland Rezoning



Regarding the Rezoning and Development Permit Application for this property, the RNA wishes to supplement its letter of July 12, 2014, with several additional points.

The RNA preference is always to respect in-place zoning assigned with community consultation and a social licence under the Rockland Neighbourhood Plan. While the RNA can agree that five units are slightly preferable to six, it remains deeply suspicious that this reduction is an "end run" around the currently existing R1-A zoning and that the proposed stratification of the lot is but a ploy to circumvent the panhandle regulations that should be required on this property.

At the CALUC meeting, neighbours, in noting that Richmond Road is already crowded with parked vehicles, expressed concern about additional on-street demand and wanted provision for plentiful parking on-site, particularly since many homes in the Rockland neighbourhood have more than one vehicle. Having additional visitor parking makes sense. The site coverage which would be required by all this parking is further evidence that the level of density being proposed is inappropriate on this site.

As stated in the RNA letter of July 12, "The applicant acknowledged concerns around the future of the property as strata and agreed to include legal language in the strata bylaws that would

 protect the common property trees which provide privacy to the adjacent residents, including replacing them with equivalent species beyond their natural life and maintaining and replacing Good Neighbour Fencing as required, and
 provide strata bylaw language preventing the development of secondary living units."

It is important that language including these covenants be part of any approval.

Further, the RNA would note in the Planning and Land Use Committee Report that the project is proposed to be BuiltGreen-certified. There are several levels of certification. Abstract Development has committed to BuiltGreen Silver. The RNA expects this to be the minimum level for any development that substantially increases density.

The public invests considerable effort in accommodating land-use processes; therefore, we ask that these points be given due consideration on the 18<sup>th</sup>. A review of the video of the discussion around 1082 Richmond Avenue at the July 17 PLUC revealed that scant attention was paid to the concerns forwarded from neighbours by the RNA. Sincerely,

Janet Simpson, President Rockland Neighbourhood Association



# Planning and Land Use Committee Report For Meeting of September 18, 2014

To:

Planning and Land Use Committee

Date:

September 4, 2014

From:

Helen Cain, Senior Planner, Development Services Division

Subject:

Rezoning Application #00444 and Development Permit Application #000357 for 1745 Rockland Avenue – Application to rezone from R1-A (Rockland Single Family Dwelling District) to a new zone to permit one single family dwelling unit plus six semi-attached dwelling units. Concurrent Development Permit

Application.

#### **Executive Summary**

The purpose of this report is to present Council with information, analysis and recommendations regarding a Rezoning Application and Development Permit Application for the property located at 1745 Rockland Avenue. The applicant proposes to rezone from the R1-A Zone (Rockland Single Family Dwelling District) to a new zone to increase the development potential to construct three side-by-side semi-attached buildings (six self-contained dwelling units) on the same lot as a Heritage-Designated house, built in 1902. The proposal for a total of seven self-contained dwellings on this site exceeds the maximum number set out in the R1-A Zone. There are also concerns regarding the amount of surface parking related to the proposal and its effect on the conservation of the estate character and potential green space.

The following points were considered in assessing these applications:

- The property is designated as Traditional Residential in the Official Community Plan, 2012, (OCP). While the proposal is generally aligned with that land designation, it is not compatible with the OCP policies related to sensitive infill in Rockland on lots with estate character. Additionally, the proposed intensity of development would be inconsistent with the Rockland Neighbourhood Plan, 1987.
- Development and construction of the proposed new semi-attached dwelling units would be subject to control and regulation under Development Permit Area 15C -Intensive Residential Rockland. While the proposal complies with some of the applicable design guidelines, the site plan does not adequately address the conservation of estate character and existing green space.
- Staff have concerns with respect to the proposed 18 parking stalls which
  exceeds the number of parking spaces required. Surplus parking related to the
  proposed new dwelling units should be removed to reduce the extent of hard
  surfaces and to increase the open space, which would better align with the OCP
  strategic directions for Rockland and the associated design guidelines.

Staff are recommending that the Planning and Land Use Committee consider directing:

- the applicant to reduce the total number of dwelling units from seven units to six or fewer units
- the applicant to remove the parking spaces related to the new development that exceed the zoning standard requirement and to substitute soft landscaping in those spaces
- staff to prepare another report to return to the Planning and Land Use Committee once the revisions are complete.

#### Recommendations

- That Council:
  - a. indicate to the applicant that Rezoning Application #00444 and Development Permit Application #000357 for the property at 1745 Rockland Avenue should be revised to decrease the overall site density, reduce the number of self-contained dwelling units from seven to six or fewer, and reduce the number of parking stalls and related hard-surfaced area to provide one parking stall per new dwelling unit in addition to the parking provided for the Heritage-Designated house, with increased soft landscaping to be substituted for the hard surfacing;
  - direct staff to prepare a further report to the Planning and Land Use Committee regarding the revised proposal.

Respectfully submitted,

Helen Cain Senior Planner

**Development Services Division** 

Deb Day, Director

Sustainable Planning and Community

Development Department

Report accepted and recommended by the City Manager:

Jason Johnson

Date:

1/14

HC/aw/ljm

S:\TEMPEST\_ATTACHMENTS\PROSPERO\PL\REZ\REZ00444\1745 ROCKLAND PLUC REPORT.DOC

#### 1.0 Purpose

The purpose of this report is to present Council with information, analysis and recommendations regarding a Rezoning Application and Development Permit Application for the property located at 1745 Rockland Avenue.

#### 2.0 Background

#### 2.1 Description of Proposal

The subject property is a large lot containing a Heritage-Designated single family dwelling, which will be retained and is intended to be used as a single family house only, without a secondary suite. There is a tennis court on the eastern portion of the parcel which is proposed to be removed to construct three semi-attached buildings each comprised of two self-contained dwelling units to provide a total of six new dwelling units. Each semi-attached dwelling would be side-by-side in building layout, which complies with the R1-A Zone (Rockland Single Family Dwelling District) where "semi-attached dwelling" is a permitted use. In the Zoning Regulation Bylaw, the latter use is defined as "a building used or designed for use as two dwelling units, each having direct access to the outside at grade level and where neither unit is wholly or partly above the other". It is necessary for the proponents to apply for a rezoning since the proposal exceeds the number of self-contained dwelling units allowed in the current R1-A Zone (Rockland Single Family Dwelling District).

The proposed site plan, architectural and landscape design include the following:

- the single family detached Heritage-Designated house on the western portion of the lot and six new semi-attached dwelling units on the eastern portion of the lot
- garage integrated with front elevation for each semi-attached dwelling unit with surplus surface parking stalls between the buildings
- primarily stucco and board-and-batten siding with accent details in natural stone veneer and cedar panels on the new semi-attached units
- vinyl windows with wood casements, wood entry doors and garage doors for the new semi-attached units
- removal of some trees to permit new driveways and surface parking combined with retention of all mature trees around the north, west and south boundaries, as well as new trees adjacent to the east boundary and extensive plantings
- new wall along the east driveway that is designed for noise abatement.

Due to the high number and concentration of mature trees on the property, the applicant has provided an Arborist Report (attached) to support the proposed scheme. Impacts on the existing landscape character are discussed in "Section 4: Issues" of this report.

#### 2.1.1 Sustainability Features

As described in the applicant's letter (attached), the proposed development would achieve Built Green BC Standards, including the use of natural materials for the exterior finishes and native species in landscaping design. The proposal would help to mitigate stormwater runoff related to the tennis court through reducing hard surfaces compared to existing conditions.

#### 2.2 Existing Site Development and Development Potential

The data table below compares the proposal with the existing R1-A Zone (Rockland Single Family Dwelling District), which was amended in 2011. However, the more detailed analysis undertaken in conjunction with this proposal has identified that the most recent amendment does not carry forward the previous practice of including the existing self-contained dwelling unit in the site area per unit calculation. An asterisk indicates this discrepancy between the proposal and the other regulatory approaches.

Zoning Criteria	Proposal	Zone Standard R1-A (current)	Zone Standard R1-A (prior to 2011)
Site area (m²) – minimum	4950.80* (or 825.13 m² per semi-attached or attached dwelling unit – six units)	5010.00 (or 835 m² per semi-attached or attached dwelling unit – six units)	5845.00 (or 835 m² required per dwelling unit - seven units)
Total floor area (m²) – maximum	1306.31	n/a	n/a
Lot width (m) - minimum	58.58	24.00	24.00
Height (m) – maximum	7.54	7.60	11 (single family dwelling) 10.5 (attached and semi- attached dwelling units)
Storeys - maximum	2	2.5	2.5
Site coverage (%) – maximum	17.08	25.00	25.00
Open site space (%) – minimum	36.60	n/a	n/a
Setbacks (m) – minimum Front (east) – Rockland Ave Rear (west) – Richmond Ave Side (north) Side (south)	32.35 (existing house) 83.99 (new dwellings) 70.39 (new dwellings) 5.00 3.90	10.50 10.50 42.80 (25% lot depth) 3.00 3.00	10.50 10.50 42.80 (25% lot depth) 3.00 3.00
Vehicle parking (stalls)	7 minimum required 18 provided	7 minimum required	7 minimum required
Attached dwelling siting	rear	side or rear	side or rear

#### 2.3 Land Use Context

The immediately adjacent land use to the north, south, east and west is single family dwellings located in the R1-B Zone (Single Family Dwelling District), R1-A Zone (Rockland Single Family Dwelling District), and R1-G Zone (Gonzales Single Family Dwelling District).

#### 2.4 Legal Description

Lot A, Section 74, Victoria District, Plan 36239.

#### 2.5 Consistency with City Policy

#### 2.5.1 Official Community Plan, 2012

The Official Community Plan 2012 (OCP) Urban Place Designation for the subject property is Traditional Residential. It should also be noted that the OCP includes policies to support heritage through allowances, such as zoning, to achieve a balance between new development and conservation through infill that is sensitive and demonstrates an innovative design.

At the local area level, the OCP provides a land use policy vision and strategic directions for Rockland in the City-wide context, including several policies relevant to the subject property. The latter emphasizes conservation of historic architectural and landscape character, including urban forest on private lands, maintaining existing houses and large lots through sensitive infill that retains open and green space, and overall estate character.

#### 2.5.2 Rockland Neighbourhood Plan, 1987

Aligned with the OCP, the Rockland Neighbourhood Plan, 1987 has policies that focus on retention of heritage and historic buildings, landscape and streetscape features, estate character and ensuring new development complements nearby heritage sites. This local area plan also states that the R1-A Zone should be retained. While the design of the proposed new semi-attached dwellings would complement the heritage house in form, massing and character, the density is significantly higher than the R1-A Zone and a larger site area per dwelling than proposed is needed to better respect the estate character of the lot.

#### 2.6 Consistency with Design Guidelines

The proposed design for the new semi-attached dwellings is subject to OCP Development Permit Area (DPA) 15C Intensive Residential Rockland. In DPA 15C, building form, character, finishes and landscaping details are controlled and regulated in relation to the *Design Guidelines for Attached and Semi-Attached Dwellings in the Rockland Neighbourhood*, 2011. Staff assessment of the proposed design in relation to the guidelines is summarized below:

- Siting of the semi-attached dwellings behind the heritage house would have no impact on views of the heritage house from Rockland Avenue while part of one of the new semi-attached buildings would be visible from Richmond Avenue.
- The form and massing of the new semi-attached buildings are small in scale compared to the house and their design is complementary in composition, mix and quality of exterior finishes.
- Windows would overlook adjacent yards of the houses located at 1711 and 1723
  Green Oaks Terrace and 1730 Lyman Duff Lane, but these openings are quite
  narrow and the north and south buildings are sited at a distance from the shared
  property lines. Similarly, potential overlook to the rear yards of houses on
  Richmond Avenue would be minimal due to the setback distance.
- As a result of providing surface parking surplus to the minimum requirements of the Zoning Regulation Bylaw, the site plan and landscape plan for the eastern portion of the site are car-oriented with an excess of paved areas. However, these are permeable hard surfaces and the new site coverage for impermeable surfaces is less than the existing conditions with the tennis court.

 While some mature trees will be removed to construct the buildings and parking surfaces, including one Bylaw-Protected Big Leaf Maple, the landscape scheme retains all trees along the property boundaries and adds new plantings and trees along the east boundary.

Aspects of the design that do not adequately comply with the relevant guidelines are discussed further in "Section 4: Issues" of this report.

#### 2.7 Community Consultation

In accordance with the Community Association Land Use Committee (CALUC) Procedures for Processing Rezoning Applications, the applicant consulted with the Rockland CALUC on March 5, 2014. A letter from the CALUC is attached to this staff report.

#### 3.0 Issues

The main outstanding issues related to these applications are:

- proposed density and permitted uses
- consistency with design guidelines
- underground infrastructure and right-of-way.

#### 4.0 Analysis

#### 4.1 Proposed Density and Permitted Uses

The R1-A Zone, Rockland Single Family Dwelling District, sets out key rules related to land use and development potential. With respect to the land use, the R1-A Zone allows a variety of uses including single family dwellings as well as attached and semi-attached dwellings. In the Zoning Regulation Bylaw, a "semi-attached dwelling" is defined as "a building used or designed for use as two dwelling units, each having direct access to the outside at grade level and where neither unit is wholly or partly above the other". An "attached dwelling" means "a building used or designed as three or more self-contained dwelling units, each having direct access to the outside at grade level, where no dwelling unit is wholly or partly above another dwelling unit". These definitions will be relevant in considering the potential resolution of the minimum site area per unit concerns discussed further below.

As indicated in "Section 2.3" and laid out in the data table, the key issue that has necessitated the rezoning is the number of units proposed on the site relative to the site area. The overall site area is 4,950.80 m², in a highly unusual shape with a conventional frontage on Rockland Avenue and most of the site located in the R1-A Zone, with a much narrower extension of the lot to front on Richmond Avenue, providing a driveway to the new semi-attached dwellings, which is currently zoned as R1-B, Single Family Dwelling District. To simplify the analysis and since this is proposed as a site-specific rezoning, the analysis has treated the entire site area as if it were entirely in the R1-A Zone.

The current R1-A Zone relies primarily on establishing a minimum site area of 835 m² for each attached or semi-attached dwelling unit to determine the potential number of units allowed. Based on this, the site at 1745 Rockland Avenue is too small to accommodate the proposed six new semi-attached dwelling units; the site would need to be 59.2 m² larger in size to meet the 835 m² per unit rule. Said another way, there is only 825.13 m² of site area per semi-attached unit provided instead of the 835 m² required.

It should be further noted that the R1-A Zone was amended in 2011 with an unintended change to site area requirements. Prior to the 2011, the regulations stated that the minimum site area was 835 m² per dwelling unit which as a practice had included the existing single family unit in the calculations of required minimum site area per unit. Under the previous R1-A Zone, the minimum site area required to accommodate the existing single family dwelling unit plus the proposed six new semi-attached units would be 5,845.0 m² or 894.2 m² bigger than it is. Said another way, the proposed development is only providing 707.25 m² per dwelling unit instead of the 835 m² previously required, or about 85% of the previous requirement.

Given this analysis and the fact that in every calculation method, the proposal is requesting more dwelling units than the current zoning allows, staff do not recommend that Council approve the rezoning necessary to allow the proposed total of seven units (the one existing single family house plus six new semi-attached units). Staff would recommend that Council either decline the rezoning outright or that the proponent revise the proposal to a maximum of six units (one existing single family house plus five or fewer new dwelling units). It is recognized that a total of six dwelling units on the site would still be providing only 825.13 m<sup>2</sup> of site area per unit overall, compared to 835 m<sup>2</sup>.

#### 4.2 Consistency with Design Guidelines

#### 4.2.1 Landscape Character

Three new buildings would cover the eastern portion of the lot with limited open and green space. While a number of trees would be removed to construct the new buildings, driveways and parking areas, the proposed Landscape Plan includes the retention of clusters of trees through careful siting and use of brick pavers as a permeable surface rather than impermeable concrete in the surface treatment. One Bylaw-Protected Big Leaf Maple would be removed but would be replaced with two trees in a nearby location, in accordance with the *Tree Protection Bylaw*. In addition, new trees would be planted along the east boundary to mitigate the loss of mature trees near the property line.

#### 4.2.2 Vehicle Parking and Access

The number of surface parking stalls that are proposed exceeds the zoning criteria applicable to the new development. It is accepted that the existing single family heritage house, oriented to Rockland Avenue, provides five parking stalls, exceeding the minimum standard related to that unit. Each of the new semi-attached units includes a single car garage as well as driveways of varying lengths. The further provision of an extra surface parking stall related to each new unit has introduced a greater extent of hard surfaces that does not respond to the design objective for more natural or soft landscaping characteristic of Rockland yards. Staff recommend the removal of the surplus surface parking for the new units to lessen the extent of hard surfaces and that additional soft landscaping features be added in this available open space.

#### 4.3 Underground Right-of-Way

There is an existing Section 219 Covenant registered on title for the purpose of permitting an Underground Right-of-Way and sewage and stormwater piping and drains to traverse the land parcel. This existing infrastructure was installed in part to provide services to other properties on Rockland Avenue.

The proposed site plan would require relocation of the sewage and stormwater piping and drains, and the Underground Right-of-Way, presently secured through a Section 219 Covenant. Should Council choose to advance the Rezoning Application, staff recommend that a legal agreement be prepared, executed and registered to secure the commitment to the relocation of the Right-of-Way and associated infrastructure, prior to a Public Hearing. It should be noted that the applicant would be responsible for future construction costs related to this infrastructure.

# 5.0 Resource Impacts

There are no resource impacts associated with this development.

### 6.0 Conclusions

Staff consider the concept of infill on the subject property to align with the OCP and Rockland policies related to mix of housing types in City neighbourhoods and heritage conservation. While a degree of flexibility of the zoning standards related to the new attached or semi-attached dwellings would be acceptable to accommodate population growth in this local area and to help support heritage retention, the proposal as presented is requesting more residential dwelling units than is appropriate. However, the proposed site plan, architectural and landscape design are generally well-considered with respect to form, massing and character and minimizing the potential impact on the mature landscape character. Staff are, therefore, recommending that the proposal be revised to decrease the overall number of dwelling units on the site to a total of six or fewer and that the new dwelling units provide one parking stall as a garage and remove all the surplus surface parking and replace it with suitable soft landscaping.

### 7.0 Recommendations

#### 7.1 Staff Recommendations

- That Council:
  - a. indicate to the applicant that Rezoning Application #00444 and Development Permit Application #000357 for the property at 1745 Rockland Avenue should be revised to decrease the overall site density, reduce the number of self-contained dwelling units from seven to six or fewer, and reduce the number of parking stalls and related hard-surfaced area to provide one parking stall per new dwelling unit in addition to the parking provided for the Heritage-Designated house, with increased soft landscaping to be substituted for the hard surfacing;
  - direct staff to prepare a further report to the Planning and Land Use Committee regarding the revised proposal.

## 7.2 Alternate Recommendations (decline)

 That Council consider declining Rezoning Application #00444 and Development Permit Application #00357 for the property located at 1745 Rockland Avenue.

# 8.0 List of Attachments

- Zoning map
- Aerial photo
- Letters from Hillel Architecture, Inc., stamped June 10, 2014, and March 12, 2014
- Plans for Rezoning Application #00444 and Development Permit Application #00357, stamped July 24, 2014
- Arborist Report from Talbot McKenzie dated October 24, 2013
- Letter from Rockland Community Association, stamped April 8, 2014.

Received City of Victoria

JUN 1 0 2014

Planning & Development Department Development Services Division

06 June 2014

Mayor and Council CITY OF VICTORIA 1 Centennial Square Victoria BC V8W 1P6

RE:

**Rockland Avenue Residences** 

1745 Rockland Avenue, Victoria BC

Rezoning and Development Permit Applications



101 1831 Oak Bag Avenue Victoria BC VSR - 1C3

phone 250.592.9198 fax 250.592.9178

We hereby submit, on behalf of developer Magellan Holdings Ltd. appointed by the owners of the property, a rezoning application and a concurrent development permit application for the redevelopment of a mature Rockland area property and the ongoing protection of a designated heritage home. The following report is divided in to the following sections;

- 1. DESCRIPTION OF PROPERTY
- 2. DESCRIPTION OF EXISTING HERITAGE HOME
- 3. ZONING CONTEXT AND BYLAW REVIEWS
- 4. ZONING COMMENTARY AND DESIGN RATIONALE
- 5. ARCHITECTURAL INTENT, DESIGN RESOLUTION

### 1. DESCRIPTION OF PROPERTY

The subject property is located at 1745 Rockland Avenue and is a through property that connects to Richmond Road. The site is currently occupied by a single-family dwelling of heritage value. A winding path through mature landscaping leads to a large sunbathed tennis court to the rear of the home before eventually connecting to a narrow lane leading down towards Richmond Road. At 4,850 sq.m. (±1.2 acres, ±52, 200 ft2), the proposed site is generous though it largely remains concealed from both streets. It also is concealed from most of the surrounding neighbouring properties due to mature landscaping well above a storey in height.



The site has been owned by a local family for generations and their ownership will remain. The first stage was the protection of the original heritage home. This proposed redevelopment of the site, stage two, is designed to respect the prominence, setting, and views associated with the original heritage home. The goal is to develop the rear portion of the property currently occupied by a competitive size tennis court no longer enjoyed by the family. A development which is in keeping with design guidelines for low-density residential infill development, while providing an opportunity to create three two-family dwellings, sympathetic to surrounding buildings and landscape patterns. A development which, we emphasise, will be entirely concealed from both Rockland and Richmond Roads.



Views of the proposed building site; existing 665 m2 [ 7158 ft2 ] of asphalt tennis court no longer used.

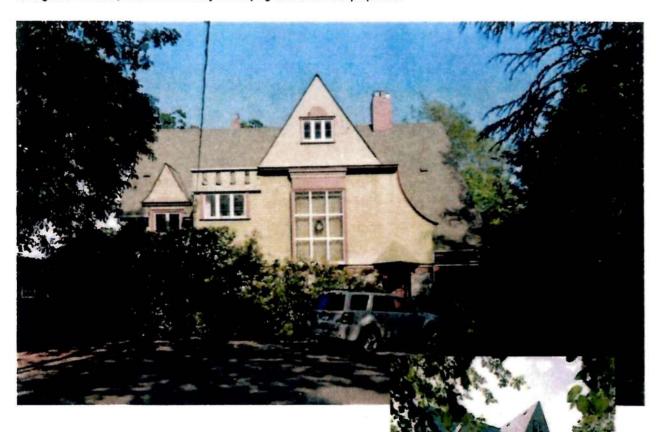


Hillel Architecture Inc. page 2 of 16

#### 2. EXISTING HERITAGE HOME

The designated heritage home, accessed from the Rockland Road property entry, is referred to by name as the Ashton. The Ashton was designed by Francis Mawson Rattenbury, and built in 1901. The current family members, owners for now multiple generations, will continue to own the Ashton following this proposed development. The owners requested this home be designated in 2010. This heritage designation was granted by the City of Victoria.

This was in fact the owner's first step in preserving the Ashton. This second stage is the protection of the heritage gardens and setting of the Ashton, while also carefully developing its unseen rear properties.



As requested by the Planning Department, floor plans of this single family home have been documented. Under this development proposal, this house will, by covenant, be protected as a single family home for perpetuity. No interior or exterior changes are planned under this stage two of the protection of this heritage home.

Plans and elevations were not requested at the time of the request for Heritage Designation of this residence, and no record drawings or original permit submission drawings have been found at this time. The plans recording this as a single family residence today, as requested, have been documented and are contained in this submission package. Extensive photographic coverage is available on request. A limited number of these images have been submitted as elevation records.

Hillel Architecture Inc. page 3 of 16

#### 3. ZONING CONTEXT

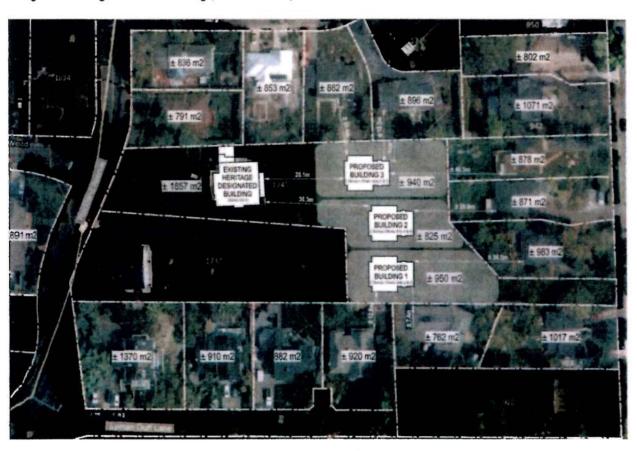
#### a) Designation

Currently, the site has two zone designations applied over portions of the property: R1-A and R1-B. Subsequent to a number of discussions with planning staff at the City of Victoria, preliminary discussions with the Rockland Neighbourhood Association, and taking into consideration input received from surrounding neighbours, a site specific zone is being requested for this whole site. It has been requested that a zoning comparison, based on the current R1-A zone and an R1-A5 zone be provided.

The development request is to permit the creation of 7 strata-titled units, to cover the existing heritage house and a portion of the property appropriate to its floor area as determined by zoning and a registered BC Land Surveyor, and 3 new two unit townhouse residences on the remaining portion, each with exclusive use parking areas and private green spaces. The R1-A5 zone, Rockland (St Charles) Townhouse District was deemed by planning department staff to be the most suitable for comparative purposes. For the design team, our original goal was also to respect the zoning criteria of all surrounding properties to ensure that the proposal does not impose. Therefore throughout this design report, comparisons to the R1-B zone are also made.

#### b) Density comparison

A review of lots sizes surrounding 1745 Rockland Road was undertaken. The results are assembled on the enclosed site photo. As a point of comparison, the approximate land surrounding each building is demonstrated. This shows that the approximate size the proposed "land areas" and buildings are no different than those of the properties that surround them. Although this is not an officially acceptable comparison, it does have value. Land areas are similar. Building footprints are similar. Therefore their average site coverage of the new buildings, in their context, is not dissimilar to those that surround them.



Hillel Architecture Inc. page 4 of 16

Summary of permitted Lot sizes as per zoning regulations

The heritage home currently resides on a portion of the site which is zoned R1-A. This proposal, by intent, was to completely respect the criteria of all of its surrounding neighbours and strict adherence to the criteria of the R1-B zoning was the starting point of the design team process. R1-5A was identified by the Planning Department as a suitable similar zone for comparison purposes.

R1-A permits single family homes on 740m2 lots, and for attached / semi attached dwellings at 835m2 Ea = 1670m2

Two "homes" therefore would occupy 1480m2

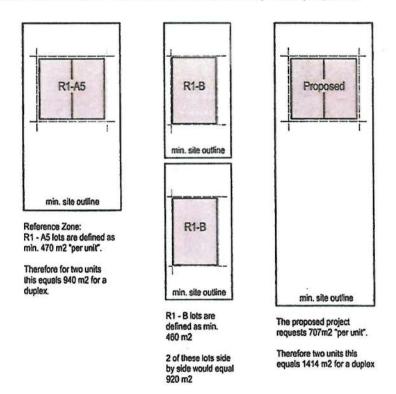
Two "townhomes" would occupy 1670m2 (a 12.8% penalty for this more efficient housing type) R1-B permits single family homes on 460m2 lots.

R1 5A, our designated zoning regulation of comparison, lists 470 m2 per unit

# c) Density Analysis,

This proposal for 1745 Rockland provides 707m2 per unit, and 1414m2 per attached dwelling. It exceeds R1 B min lot standards (all neighbouring properties) by 153% (our target reference) It exceeds the reference zone standards of R1-A5 by 150% (City's target reference) It closely follows the larger R1-A single family lot standards of 740m2: 95% It is respectful of R1-A attached dwelling standards of 1670m2: 85%.

The project exceeds all setbacks of ALL zones above and substantially in many regards. .

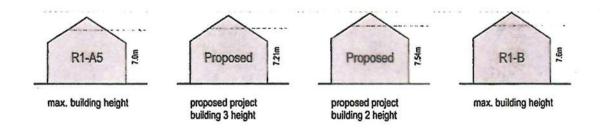


The intent was to respect the surrounding property owners, and R1-B standards therefore became our target reference for this development proposal. We exceed the permitted zoning density of the surrounding lots by 153%.

# d) Building Height

The new buildings vary slightly in building height relative to their calculated average grade as you progress across the site, from a height of 7.21m to 7.54m. They have been designed to respect the surrounding neighbours and the permitted building heights of their zones.

Comparatively speaking, all three buildings are below the permitted ht. of 7.6 m defined by the R1-A. All three buildings are below the permitted ht. of 7.6 m defined by the R1-B zones of all surrounding properties. The City had asked that we compare this proposal with the R1-A5 zone in which the maximum permitted ht. is listed as 7.0m. The proposed buildings exceed this by a modest amount (from 210mm to 540mm: average 375mm). The diagram below shows the lower permitted ht. of the R1-A5 zone, lowest and the highest of the three proposed buildings in the centre of the diagram, and the higher permitted ht.s of both the R1-A and R1-B zones.



### e) Parking

The amount of off-street parking provided exceeds the minimum requirements. A minimum of one stall per dwelling is required. We have officially provided double this requirement by providing 2 stalls per residence. One enclosed, and one guest stall. In addition, we have ensured that each driveway has sufficient length to accommodate parking outside of the garage, as an unofficial additional parking opportunity. Because the new residences are set back from Richmond Road, guests entering the private lane must all know with confidence, that when they enter this property that sufficient parking is available. We wished also to reassure residents along the busy parking corridor of Richmond Road (generated by new sports fields and new theatre), that this project is not adding to a parking burden in the community. Off-street parking has been designed using high quality, permeable and durable paving materials.

# f) Greenspace and site coverage

The City has asked that we consider removing excess parking. Reducing the parking count is typically not encouraged by council and we would prefer to honour our parking as proposed. Part of the City's concern was increasing our green space. In reviewing this issue we must note that the current solution offers the following favorable site coverage, in comparison to its potential zoning criteria of its neighbours:

40% site coverage for R1-A, 40% site coverage for R1-B, 35% site coverage for R1-A5, 17.8% as proposed.

Our green space, the resultant percentage of landscaped areas after deduction of all paving, buildings, decks, stairs, and hard surfaces is approximately 34%. Not only would very few proposals provide the very significant setbacks we are able to provide, but now we also find herein a statistic which is again reflecting very well on the proposal submitted. A minimum green space is stated on the R1-A5 zone. We comply with this zone.

#### 4. ZONING COMMENTARY AND DESIGN RATIONALE

# a) Neighbourhood consultation

Over the course of developing the proposed scheme, a detailed analysis of other R1-B properties in close proximity was undertaken to better understand the context of the Rockland neighbourhood. This included a review of a more traditional four-lot subdivisions of fee simple lots at the rear of the property as an alternative to the three duplexes being pursued. The developer initiated a series of one on one interviews with neighbouring property owners, detailed drawings in hand, and of the 23 interviews which took place, 22 were supportive of the proposal to develop 3 duplexes vs 4 single family homes. The 23<sup>rd</sup> was a property for sale. The neighbours appreciated that a comprehensive, more controlled approach to site planning, circulation, building design, and the comprehensive site maintenance that would result from a strata development than would result from the creation of perhaps 4 fee simple R1-B lots. When separately developed, single family homes, their varying styles, their various fences, even the intent "to fence" one's private property would visually divide this lot and detract from the property openness and ambiance. The R1-B zone criteria, when applied to a 4 Lot solution resulted in much closer buildings to neighbours, much higher density of buildings, increases in site coverage, and substantial decreases in setbacks.

# b) Breathing Room

Directly related to this point is the request of the City for more "breathing room" between heritage home and new work.

The minimum 7.5m rear yard setback in both R1-A and R1-B lots is one form of breathing room that can be measured as a sign of acceptable local "distances" between building faces. With these two zones, two rear yards back to back would permit 15m between building faces. The proposal greatly surpasses this acceptable "breathing space":

Duplex units 6 & 7 building's faces are placed 30.6 meters from closest corner of the heritage home. Duplex units 4 & 5 building's faces are placed 38.1 meters from closest corner of the heritage home. Duplex units 2 & 3 building's faces are placed 43.0 meters from closest corner of the heritage home.

### c) Privacy Impacts

A second issue related to one's perception of neighbourhood density, is a request by the City that we show the location of adjacent houses and provide information related to privacy impacts. In the following photo can be found the distances between building faces and the approximate land area surrounding each building in the neighbourhood.



Hillel Architecture Inc. page 7 of 16

Similar to breathing space around the heritage building, the perception of privacy can be a result of understanding the distances between building faces. The minimum 7.5m rear yard setback in R1-A and R1-B surrounding properties combined with the front yard setback of 7.5m from the target reference zone, R1-B, is one form of breathing room that can be measured as a sign of acceptable and predictable privacy between new building faces and those existing outdoor private spaces of neighbouring homes. With this in mind, it would predict that 15m between the new building faces and the rear yard building faces of the existing homes is an acceptable measure of privacy. Our proposal greatly surpasses this "breathing space", or this measure of acceptable privacy:

Duplex units 6 & 7: bldg front faces over 20.4 meters from property line, ±40.3m to neighbour's building face Duplex units 4 & 5: bldg front faces over 12.7 meters from property line, ± 28.9m to neighbour's building face. Duplex units 3: bldg front faces over 18.7 meters from property line, 38.5m to neighbour's bldg face Duplex units 2: bldg front faces over 23 meters from property line, 38.5m to neighbour's bldg face.

These significant distances come from a proposal that voluntarily exceeds neighbouring zoned standards of front yards, rear yards, and side yards. Graphically these distances result in the proposal section shown below demonstrating the actual distances relative to building side elevations. The distances are dramatic, far exceeding expectations.



INTERNAL SECTION NOT VISIBLE FROM RICHMOND AVENUE OR ROCKLAND AVENUE

In addition, intentionally, no primary living spaces have windows overlooking the sideyards in this proposal.

# Side yards

It should also be noted that another form of comparison of perceived privacy is in understood from the sideyard setbacks. In this context, each surrounding R1-A or R1-B zone, the min side yard set back is 3m, so potentially homes could exist where there is 6m between building faces. Here again, the proposal provides the following distances between building faces:

Duplex units 6 & 7: bldg faces ±20.4m and ±18.2m to neighbours building face

Duplex units 4 & 5: (central building, internal to project, no impact on neighbours).

Duplex units 2 & 3: bldg front faces over 12.4 meters and 7.4m to neighbours bldg face.

Once again, demonstrating this graphically reveals the much greater privacy between dwellings than existing zoning would create, and more privacy than existing neighbours currently enjoy. The diagram below demonstrates the Richmond Road Street edge adjacent to our proposal for 1745 Rockland Road.





The proposed streetscape shown above demonstrates the proposals more generous spacing of residences. We must also note that this "streetscape" is internal, and completely concealed from both Richmond and Rockland Roads.

All homes typically look into their neighbour's rear yards, and rear yard areas are also typically beside neighbouring rear yard areas, therefore compromising one's conversational privacy outdoors. In this proposal, neighbours private outside spaces are adjacent to this proposal's unoccupied side yards. In the other direction, a neighbouring private rear yard area is adjacent to our "unoccupied" and very generous front yard setbacks. It would appear that this proposal significantly exceeds privacy that could be anticipated by the current zoning(s) — all of them.

# d) Sound

These very large distances are significant when mitigating noise (vehicles or conversation) which diminishes by the distance squared.

"Sound pressure is inversely proportional to the distance of the point of measurement from the source, so that if we double the distance we halve the sound pressure".

Sound Energy Quantities:

Sound intensity, sound energy density, sound energy, acoustic power:

Inverse Square Law 1/r2

In a neighbourhood where rear yard building faces could be 15m from each other and meet zone regulations, we have a solution that is providing over double that distance; 40.3m, 38.5m, 38.5m, and one location just under double that distance: 28.9m. Similarly, our side yard distances also exceed acceptable zone standards and in some locations, these too, are over double the acceptable standards. The vehicle sound source location varies significantly from that which would be acceptable in this neighbourhood. Any home would be permitted to have a family car in a front yard driveway, or have a

Hillel Architecture Inc. page 9 of 16

driveway that passes by a home to enter a garage in their rear yard area. The proposed development places cars typically well away from neighbours windows, and far exceeding distances that would typically arise from cars in front yard driveways, or in rear access driveways.

The loudest sounds from cars are typically generated at their locking and unlocking (a high frequency alarm's beep), or from a car engine starting. In this proposal, these distances from vehicle parking where these sounds would be generated are well in excess the distance that is acceptable in these zones. Where a car could park within mere meters of a neighbouring window, this proposal provides the following distances from the sound source - the commonly parked car in a driveway, in front of a garage (not even an official stall) – to the closest window of a neighbouring residence: 19.8m, 35m, 35m, 26m, 26.9m, 35.5m, 9.2m. This averages ±25m and exceeds that which would occur under the compared zones – all of them.

It should be noted that 976 Richmond Road has expressed a concern over the potential noise of vehicles passing their home in the proposed access lane. They have suggested, through a friend and consultant, that portions of this fence be built of concrete components similar to a sound attenuating barrier along a highway. The Developer has accepted this request and this portion of fencing has been demonstrated on revised landscaping plans. By the paragraph above this would appear completely acceptable in all of these zones.

# 5. ARCHITECTURAL INTENT, DESIGN RESOLUTION

The fabric of this community consists primarily of medium to large single family homes, where low-density residential infill development, such as duplex or small scale townhomes, as set out in the OCP have been given consideration where appropriate. For the owners of the existing heritage house, the developer, and the design team, the form and character of the new buildings, including sitting, scale, massing, exterior finish and detailing, must be sympathetic to its built and natural surroundings. There is no desire to impose on surrounding properties, especially those with heritage significance, nor undermine their prominence from the street.

#### A) Site Design

This proposal develops a site area of an existing competitive size tennis court, deep in the lot, and hidden within the property from both Richmond and Rockland Roads. The Court provides a large, clear, level area suitable for new development. This tennis court is 665.5 m2 of asphalt in area. 7163 ft2 of site coverage of a hard surface without the ability to absorb, retain, or even control its water run off. This water run off has also provided significant volumes of overland water flow into neighbouring rear yards.

As a comparison, the new development has a site coverage of 507 m2 of new buildings. A reduction of this site coverage. Or one could compare the tennis court area with new planned paved areas. In this comparison, the former tennis court area of 665 m2 would compare with the 709m2 of all roads, all parking areas, all driveways, and pathways combined. The roads, however, are internally drained and will prevent surface water run off from all driveway surfaces. The buildings will, as expected, take all roof water flows and channel this volume to perimeter storm water systems. This development will therefore positively improve the current overland water flow issues that the owners became aware of only after interviewing the neighbours through this process. That tennis court over time has provided difficulties to neighbouring properties. We are amending this "found" issue.

Hillel Architecture Inc. page 10 of 16



#### Access location

This site has the unique benefit of access from two streets, therefore the new development will be accessed from Richmond Road. The new development is completely concealed from Rockland Road. In addition, the original home will be spared the usual condition of having to drive past it on a generous width road bed in order to new work typically built in rear yard portions. In this proposal a private lane off of Richmond Road will serve these new residences. This new access lane travels 71 meters into the property from Richmond Road before the face of the first garage door, ensuring this new "streetscape" is completely concealed from Richmond Road. Being concealed from both roads dramatically lowers the imposition of this project on the greater neighbourhood.

## B) Housing Type

A duplex is a remarkable vehicle for providing the qualities of a single-family home in a typically more affordable manner. There is little or no compromise to the qualities of space, both indoors and extending outwards to private green spaces. The two plus bedroom homes are well suited to couples, young families, empty nesters and everyone in between. While children can play outdoors on quiet, safe drives with little traffic, the site is equally well-suited to those wanting an in-town locale but appreciative of the quietness that this retreat-like setting will provide being so removed from the neighbouring roads.

# C) Architecture

The form and character of the new buildings are intended to respect this well-established neighbourhood. Much of the gable roof top and upper storeys reflect the more traditional architectural expressions and details of the neighbourhood context and tend to remain the most visible. The building volume takes a gable ended traditional roof with gable ended dormers referenced from the original heritage home, and places this volume on a flat roofed plinth similar to the original home.

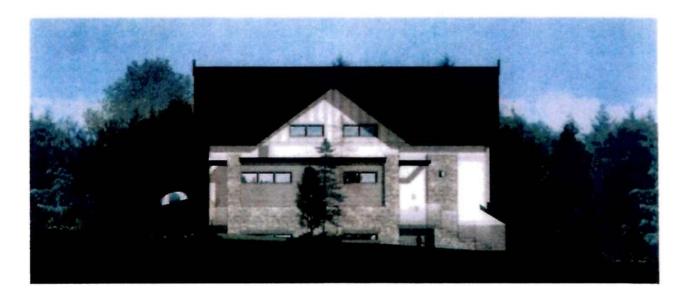
Hillel Architecture Inc. page 11 of 16

As your eye travels down the exterior façade from this traditional roof to the building lines and glazing patterns of the lower storeys, the design evolves into a more contemporary expression, yet still reflecting those traditional materials and proportions. They present a more modern, more generously glazed, cleaner lined composition on this lower level. It is at the lower level that traditional stone is used, similar to heritage home and other homes in the community, to draw attention. Here that strong reference to the past (the stone) is used to define the proposals modern edge. A juxaposition. A planned one.

Windows on the main floor, in keeping with contemporary open interior design, and a desire to maximize views, are generous in height. Provide a greater connection with the outside natural setting. They extend the more traditional window proportions of the upper, more private and traditional storeys. This is demonstrated best in the rear facades, and the front entry areas of the front facades.







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# d) Response to Heritage Home

The City has asked how our design "is responsive to heritage home". The designated heritage home is designed by known respected architect, and is unique. We want to preserve that uniqueness - not copy or build on it. We wish to protect its uniqueness and this is the standard approach towards heritage buildings accepted worldwide, and as stated in the guide to the conservation of heritage buildings: new work is to be distinct so as to make clear that which is heritage from that which is new. But it can be the generator of some criteria, some design references. One just has to be careful NOT to reproduce it.



The original home contains gable ended main roofs and subordinate perpendicular gable ended dormer roofs. The original home places this roof over flat roof sections of the main floor. This basic volume was in fact the design influence for the new bldgs that were to respect but not copy that original home.

Our new buildings feature a prominent gable ended main roof, and twin perpendicular subordinate dormer roofs, each gable ended. The roof forms the same volume in plan as the original home. In addition, the roof volumes sits above the flat roofed main floor below as does the original home.



The main facade of the heritage home presents three part window divisions, as do the new buildings. The subordinate side gables of the heritage home offer two part divided windows, as do the new buildings. The original home contains stone feature elements on the ground floor to define key features and call attention to the main entry. So too, do the new buildings draw attention to the main entry by the use of stone features. Special attention should be noted here, that we do not use stone to appoint the garage entry. This element is slightly recessed, and purposefully understated. It is the front door to which the design brings one's focus.

In addition, many more design references were taken from the neighbourhood in order to blend with the larger neighbourhood's context and character as a whole. Features, trim patterns, materials, and typical design style were all considered. It was important to have some design references from the main house but not too many so as to seem as if we would undermine its uniqueness, and to have many design elements drawn from neighbourhood inspiration to ensure a "fit" that should result in these buildings being perceived as "always being there" as time passes.

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# e) Exterior finishes

The City has asked us to reconsider exterior finishes for durability and their fit with the heritage home. The exterior materials engaged are stone, cement based stucco with fine stone dashing, and solid wood trim. This same material palette is used extensively throughout Victoria, and is present on numerous, if not most, heritage homes. Many of which have lifetimes extending beyond 100 years. Few materials can exceed the durability of stone, or cement based stucco with fine stone dashing.

The exterior of the "Ashton" is unique, and green in colour. As this colour is unique its repeated use may detract from that uniqueness. In addition, this is the colour of the Ashton today. Tests have not been conducted on site to verify if this is infact the original intent for the Ashton.









# f) Varying housing design

The City has requested the owners consider different building designs for each building. Typically, zoning statements advocate that multi-family residential buildings project a cohesive, uniform architectural response. And that when a heritage building is present, that it provides some of those design references to tie the composition together. The proposed solution does make design reference to the existing designated residence, and also takes numerous references from the Rockland Neighbourhood as a whole.

We have illustrated in the previous page that the proposal has been edited to include three colour schemes for exterior materials to increase some variables in the buildings, and yet will also have both façade design and a selection of stonework and trim which carries over from building to building to tie the composition together. Individual colour schemes for the three buildings provide distinction on the more intimate scale of a resident returning to their "home". Three different driveway approaches also ensure a more individual setting to each new building. And at no time is the existing heritage home or its setting changed in anyway.

#### g) Paving materials

The City has asked that we not consider brick pavers because of their limited weight bearing potential. It should be noted that brick pavers can be used for full weight bearing capacity requirements of municipal roads, and can be engineered to withstand all imposed loads. The road base is engineered for the purposes intended. A local example: At the Selkirk Waterfront all roads are capable of municipal traffic and no vehicle damage has resulted over the years. What does result is the ability to lift the paving materials to amend the services below grade, and reinstall the paving materials.

The driveway at 1745 Rockland was designed as a fire access route to support fire fighting vehicles and would have handled those imposed loads. During the technical review, the Fire Department identified that sprinklering the buildings in exchange for this fire access route was permitted. The revised proposal exercises this option to sprinkler the buildings. As a result revised drawings reduce the width of the roadbed, and increase the landscaping by approximately 2000 ft2 over the original proposal. This was a good outcome, and a pleasure to amend the drawing herein.

## Conclusion

We trust that the foregoing provides you with sufficient information for the Planning and Land Use Committee. The owners, the elected developer, and the architectural firm will gladly make ourselves available for a full presentation at the PLUC project review, and at any City Council meeting if the members believe this would help provide any further clarity. We certainly find that even though this submission correspondence is lengthly, there is even more design considerations that could be mentioned that have not made the "cut" to be enclosed herein.

We all believe, that this proposal has been designed with utmost care, respect for both the criteria of local zoning, but also the more important subjective criteria important to the neighbourhood. In many cases, as outlined above, we exceed zoning requirements several fold. Should you require additional information or clarification, please do not hesitate to contact us.

Regards,

Hillel Architecture Inc.,

Peter Hardcastle

Addressed to Mayor and Council,

Includes response to Planning Department commentary integrated throughout.

Hillel Architecture Inc.

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Received City of Victoria

MAR 12 2014

Planning & Development Department Development Services Division

**10 DECEMBER 2013** 

Mayor and Council CITY OF VICTORIA 1 Centennial Square Victoria BC V8W 1P6

RE:

**Rockland Avenue Residences** 

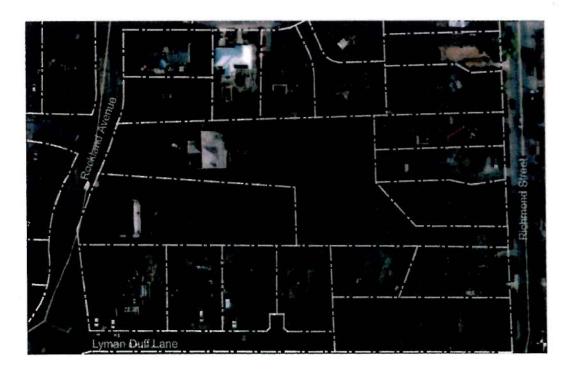
1745 Rockland Avenue, Victoria BC

Rezoning and Development Permit Applications

Mayor and Council,

We hereby submit, on behalf of developer Parry Street Developments Ltd. appointed by the owners of the property, a rezoning application and a concurrent development permit application for the redevelopment of a mature Rockland area property and the ongoing protection of a designated heritage home.

The subject property is located at 1745 Rockland Avenue and is a through property that connects to Richmond Road. The site is currently occupied by a single-family dwelling of heritage value. A winding path through mature landscaping leads to a large sunbathed tennis court to the rear of the home before eventually connecting to a narrow lane leading down towards Richmond Road. At 4,850 sq.m., the proposed site is generous though it largely remains concealed from both streets, and most of the surrounding neighbouring properties due to mature landscaping well above a storey in height.



Hille architecture

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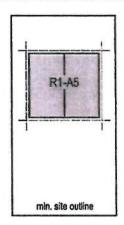
phone 250.592.9198 fax 250.592.9178 The site has been owned by a local family for generations and their ownership will remain; however, they have an opportunity to benefit from the careful redevelopment of the site, and in particular, the rear portion of the property currently occupied by a competitive size tennis court no longer enjoyed by the family. The proposed redevelopment of the site is designed to respect the prominence, siting and views associated with the original home, which is in keeping with design guidelines for low-density residential infill development, while providing an opportunity to create three two-family dwellings, sympathetic to surrounding buildings and landscape patterns.





### CONTEXT

Currently, the site has two zone designations applied over portions of the property: R1-A and R1-B. Subsequent to a number of discussions with planning staff at the City of Victoria, preliminary discussions with the Rockland Neighbourhood Association and taking into consideration input received from surrounding neighbours, a site specific zone is being requested for the whole site, based on a modified R1-A5 zone, to permit the creation of 7 strata-titled units, to cover the existing heritage house and six new residences, each with exclusive parking spots and private green spaces. The R1-A5 zone, Rockland (St Charles) Townhouse District was deemed to be the most suitable for the site, for comparative purposes.



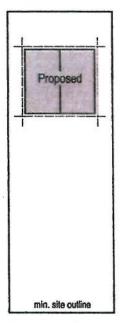
Reference Zone: R1 - A5 lots are defined as min. 470 m2 "per unit".

Therefore for two units this equals 940 m2 for a duplex.



R1 - B lots are defined as min. 460 m2

2 of these lots side by side would equal 920 m2



The proposed project requests 707m2 "per unit".

Therefore two units this equals 1414 m2 for a duplex

Over the course of developing the proposed scheme, a detailed analysis of other R1-B properties in close proximity was undertaken in an effort to better understand the context of the Rockland neighbourhood and expectations for future infill development. This included a review of a more traditional four-lot subdivision of fee simple lots at the rear of the property as an alternative to the three duplexes being pursued. The developer initiated a series of one on one interviews with neighbouring property owners, detailed drawings in hand, and of the 23 interviews which took place, 22 were supportive of the proposal to develop three duplexes. The 23rd interview was affected by a change in ownership although the new owners have since been informed about the proposal. The neighbours appreciated the comprehensive, more controlled yet shared approach to site planning, circulation, building design and landscape design that the creation of fee simples lots, separately developed and fenced, would not bring to the property.

The fabric of this community consists primarily of medium to large single-family homes, where low-density residential infill development, such as duplex or small-scale townhomes, have been given consideration where appropriate. For the owners of the existing heritage house and the design team, the form and character of the new buildings, including sitting, scale, massing, exterior finish and detailing, must be sympathetic to its built and natural surroundings. There is no desire to impose on surrounding buildings, especially those with heritage significance, nor undermine their prominence from the street.



DESIGNATED HERITAGE HOME 1745 ROCKLAND AVENUE

PL NEIGHBOURING HOME 930 RICHMOND ROAD

INTERNAL SECTION
NOT VISIBLE FROM RICHMOND AVENUE OR ROCKLAND AVENUE

#### SITE DESIGN

An existing competitive size tennis court deep and hidden within the property, provides a large, clear, level area suitable for new development.

Because the site has the unique benefit of access from two streets, the new development will be accessed from Richmond Road and the original home will be spared the usual condition of having to drive past it to access the residences beyond. A private road off Richmond Road, incorporated into the landscape design, will serve the new residences. This new access lane travels 71 meters into the property before the face of the first garage door, ensuring this new "streetscape" is very private completely concealed from Richmond Road.

The proposed scheme is based on three new buildings, each with a footprint similar in scale and density to those of surrounding properties. Each building is a two-family dwelling, for a total of 6 new residences. Each residence benefits from a private garage, a designated guest parking stall, and each private driveway is long enough to accommodate additional cars if necessary. The purpose here is to reassure neighbours, who expressed their concern over an abundance of street parking related to school activities close by, that this property is capable of handling its parking demand internally.



While sufficient breathing room has been considered for the existing heritage house, the proposed new development would be equally respectful of neighbouring properties and their need for privacy and access to views and natural light. The separation space between the new buildings and the new buildings and adjacent property lines has been carefully considered and mature, tall, trees and well established landscaping will remain in place to mitigate views between properties and between existing and new dwellings. Particular emphasis was paid to the sitting, exposure and quality of exterior patio and other social spaces.

# HOUSING TYPE

A duplex is a remarkable vehicle for providing the qualities of a single-family home in a typically more affordable manner. There is little or no compromise to the qualities of space, both indoors and extending outwards to green space. The two plus bedroom homes are well suited to couples, young families, empty nesters and everyone in between. While children can play outdoors on quiet, safe drives with little traffic, the site is equally well-suited to those wanting an in-town locale but appreciative of the quietness that this retreat-like setting will provide being so removed from the neighbouring roads.

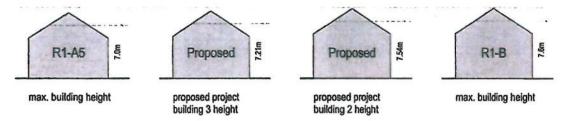
# **PARKING**

The amount of off-street parking provided exceeds the minimum requirements. A minimum of two spaces per dwelling has been provided along with additional spaces for visitors. Because the new residences are set back from Richmond Road, guests entering the private lane must all know with confidence, that when they enter this property that sufficient parking is available. Off-street parking has been designed to respect the existing and mature natural landscape features and will be incorporated into the new landscape design for the site, using high quality, permeable and durable paving materials.

Hillel Architecture Inc. page 4 of 6

## **BUILDING HEIGHT**

The buildings vary modestly in building height relative to calculated average grade, from a height of 7.21m to 7.54m. They have been designed to respect surrounding development and permitted building heights. Comparatively speaking, they are higher than the maximum permitted building height of 7.0 m defined in the R1-A5 zone but lower than the maximum building height of 7.6 m defined by the R1-B zone as illustrated in the diagram below.



#### ARCHITECTURE

The form and character of the new buildings are intended to respect this well-established neighbourhood. Much of the gable roof top and upper storeys reflect the more traditional architectural expressions and details of the neighbourhood context and tend to remain the most visible. As your eye travels down the exterior façade, the building lines and glazing patterns of the lower storeys, though more contemporary in their expression, still reflect traditional materials, including the introduction of stone masonry elements. Windows on the main floor, in keeping with open concept living, a more contemporary approach to interior design and a desire to maximize views, access to natural light and the connection to outdoor living spaces, are generous in height, extending the more traditional window proportions of the upper, more private storeys.





The palette of exterior materials, finishes and colour extends this more modern approach to tradition. From the details of how doors and window are trimmed, to stucco cladding, stone masonry features at the base and the warmth of clear finish fir entry and garage doors, the integrity and durability of materials and finishes will be paramount to the success of the project. The colour scheme is subdued and a blend of more traditional and natural tones which tend to age and weather well. The residences have been designed to nestle in to their surroundings as opposed to standing out in sharp contrast.

# **GREEN INITIATIVES**

The proposed development will be built to Built Green BC standards. In addition, emphasis will be placed on:

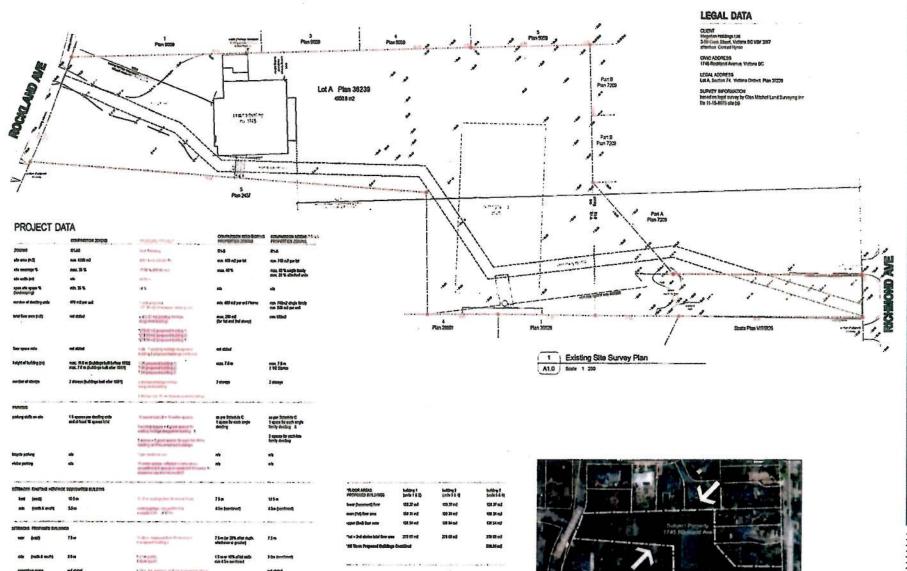
- local and resourceful material selection
- water-conserving plumbing fixtures
- energy efficient / energy star appliances and fixtures
- low or zero VOC paints, finishes, and adhesives
- · electric or gas fired radiant in-floor heating
- careful selection of windows to meet the BC Energy Efficiency Act
- native species landscaping

We trust that the foregoing provides you with enough information to proceed with your review process. Should you require additional information or clarification, please do not hesitate to contact us.

Regards,

Hillel Architecture Inc.,

Peter Hardcastle



Received City of Victoria

JUL 24 2014

Planning & Development Department **Development Services Division** 



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TOWNHOUSES

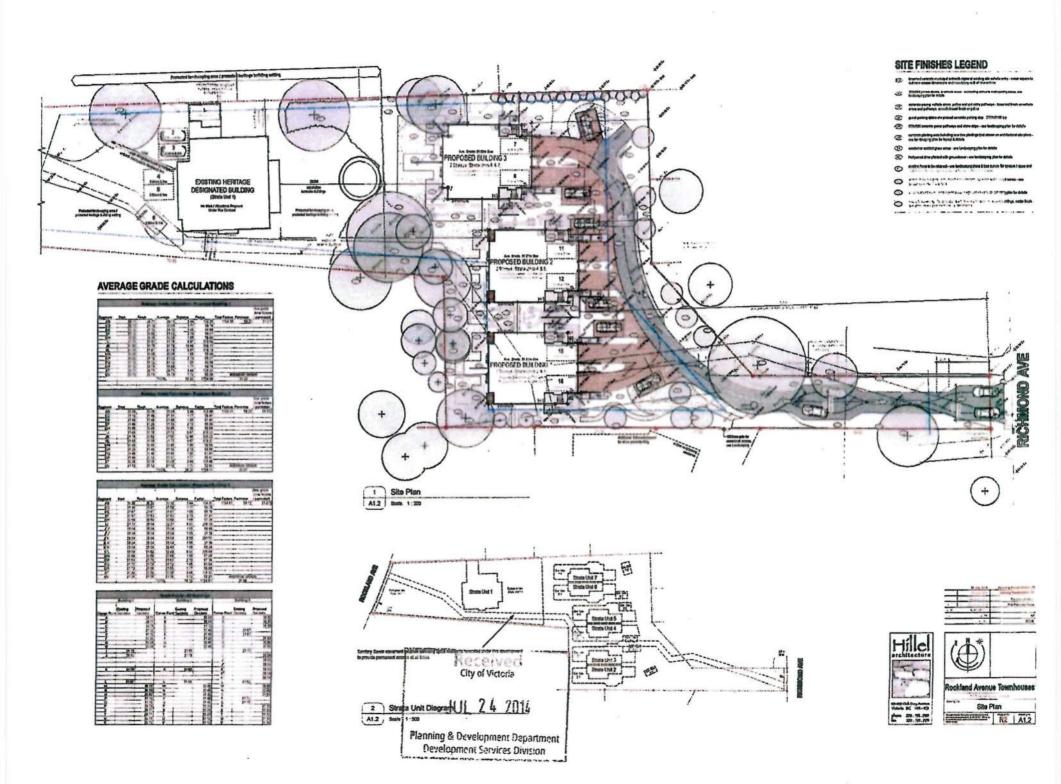
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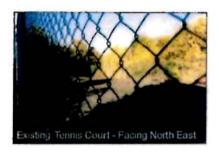
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ROCKLAND 1745 Recent

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Project Data / Site Survey ALI ALI













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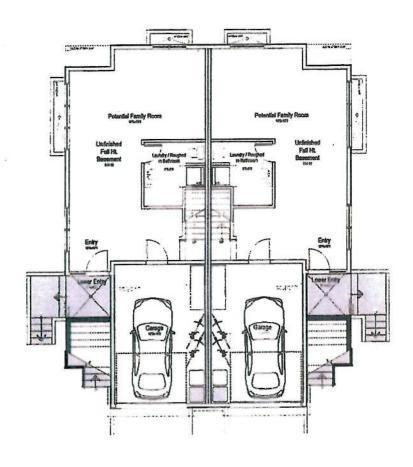
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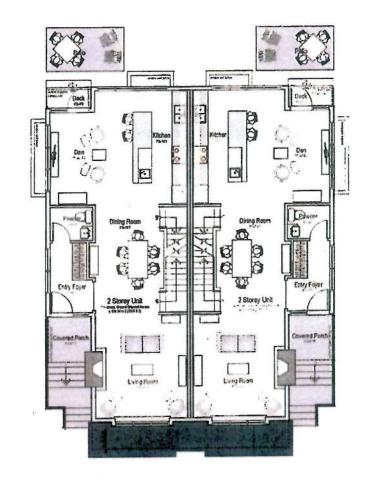


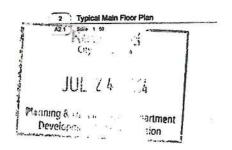


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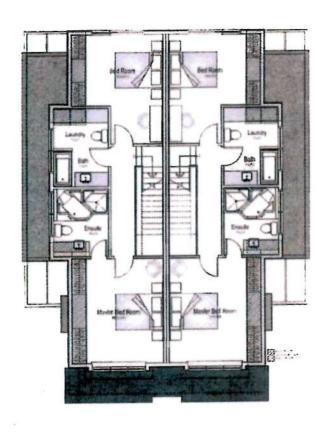


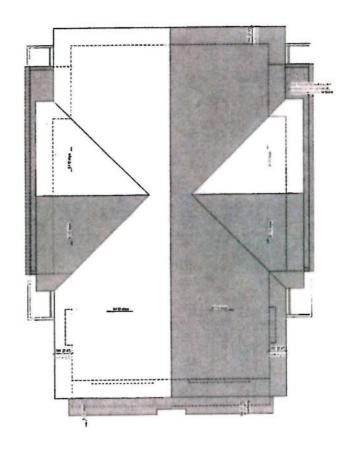
1 Typical Lower (Basement) Floor Plan
A2.1 Sees 1 50











1 Typical Upper Floor Plan
A2.2 Sup 1:50

2 Typical Roof Plan Received City of Victoria JUL 24 2014 Planning & Develonment department Development Services Diseases









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Concealed Streetscape Elevation
A3.1 Sole 1 100

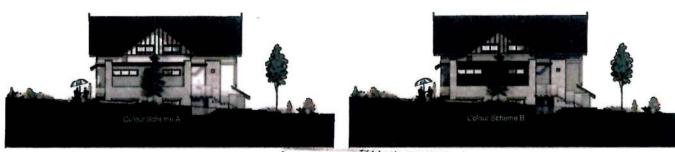


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Property Internal Section
A3.1 Scale: 1 200



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JUL 24 2014

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### **ELEVATION FINISH LEGEND**







2 Typical Rear Elevation (West)
A3.2 Score 1 50



Rockland Drive Townho Typ. Front & Rear Elevations RI A32

Received City of Victoria JUL 24 2014 Manning & Development Department Development Services Division

#### **ELEVATION FINISH LEGEND**



1 Typical Side Elevation (North & South)
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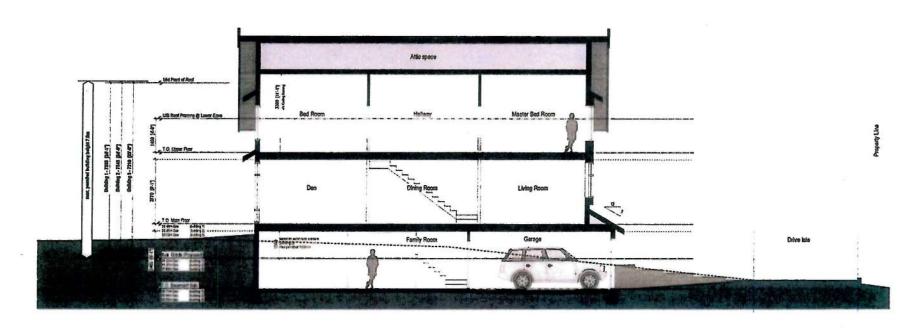
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JUL 24 2014

Planning & Development Department Development Services Division







Typical Building Section (Building 2 Shown)

M.1 Desk 1 50

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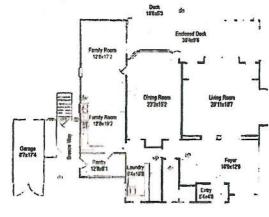
JUL 24 2014

Planning & Development Development Services Division









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1 Main Floor Plan (by others)













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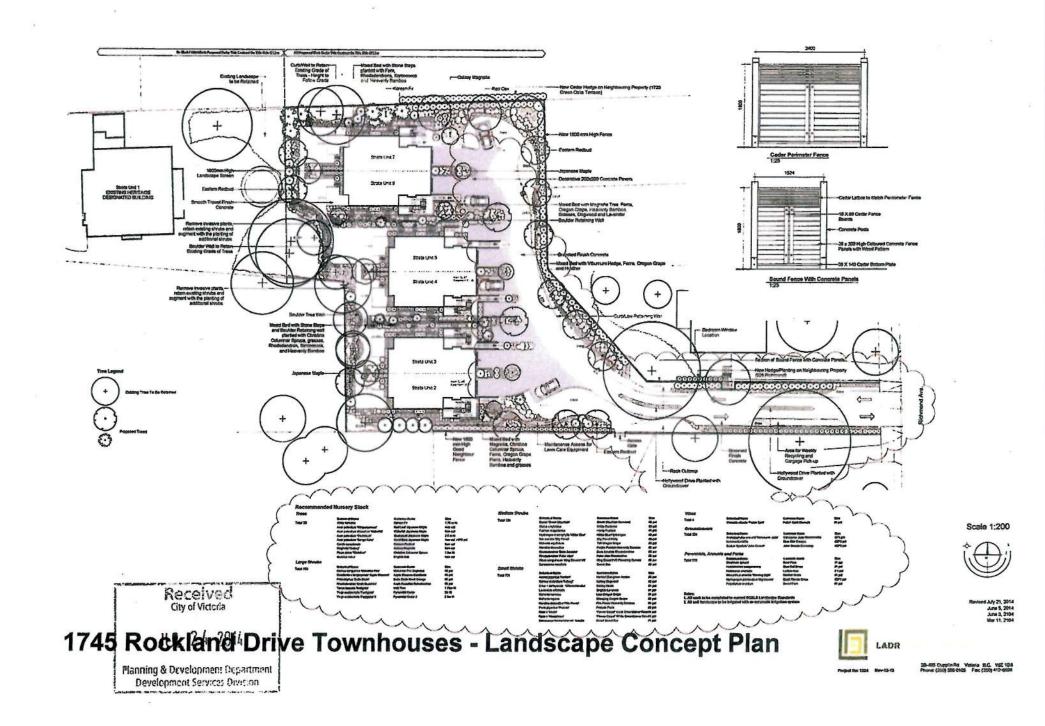


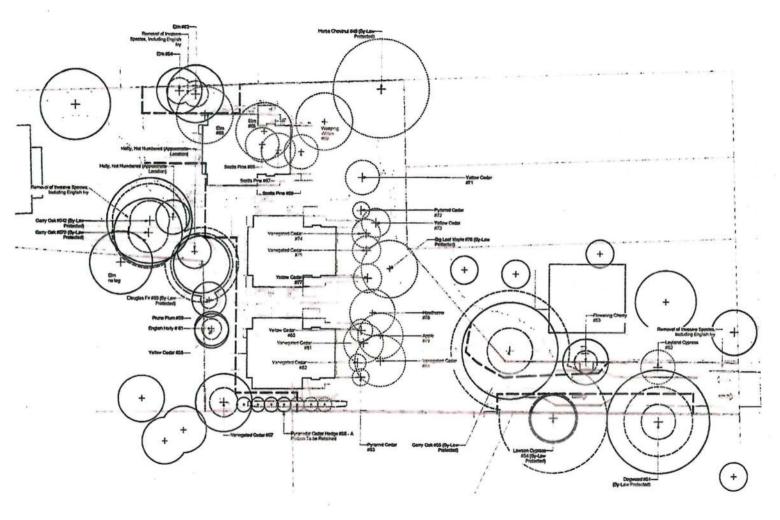




JUL 24 2014

Planning & Development Department Development Services Division





#### Legend

Trees to be Retained



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Trees to be Ramo

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#### Notes

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- Box 48153 Victoria DC VSZ 7HB

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Revised July 21, 2014 June 5, 2014 June 3, 2104

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1745 Rockland Drive
Manning & Development Department

Development Services Division

1745 Rockland Drive Townhouses - Tree Preservation Plan



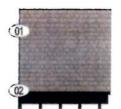
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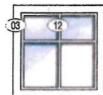
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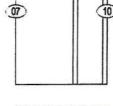
# **Colour And Materials Palette**

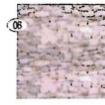














Wood fascia & exposed rafter tails - Painted - Graphite colour

Wood fascia & window casing - Painted - Clean white colour

Smooth face comentitious wood composite solit (upper roof) c/w prefinished metal ventalation strips - Painted - Graphite colour

19x89 T&G coder (lower roofs), rough sawn square face visible - oil based stain finish - Driftwood gray colour

Natural stone veneer & retaining walls - Arch spec colour

Cement based stucco, smooth trowel finish - Light gray colour

Cement based atucco, smooth trowel finish - Warm Gray colour

19x89 T&G cedar siding, square face cut, rough sawn face visible - oil based stain finish - Arch spec colour

Smooth face comentitious wood composite board and batton eiding -To match stucco colour

Exposed architectural concrete elements - Painted - Arch spec colour

Aluminum window units - Clear anodized or prefinished black

Clear finished, edge grain, wood entry door c/w glazed panels in black anodized aluminum frame - Arch spec colour

Clear finished, edge grain, overhead wood garage door in black anodized aluminum frame - Arch spec colour

Side-mounted framiess tempered glass railing system of pinhoad textured tempered glass panels and stainless steel fasteners 15

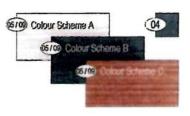
Laminated glass canopy with dimpted surface in graphite colored 16 structural framing

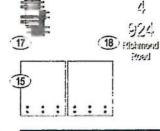
1 Building mounted down lighting & feature lighting

Raised unit numbering - Stainless steel

Property





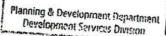


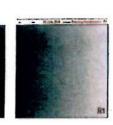














# Talbot Mackenzie & Associates

Consulting Arborists

October 24, 2013

Parry Street Developments c/o Homewood Constructors 160 - 4396 West Saanich Road Victoria, BC V8Z 3E9

Attention: Conrad Nyren

Re: Arborist Report for 1745 Rockland Avenue

## Assignment:

Prepare a tree retention report to be used during the construction of the proposed townhouse development located at 1745 Rockland Avenue. The property is composed of a parcel that fronts Rockland Avenue with the proposed townhouse site located on the eastern portion of the property and having a driveway access to Richmond Avenue.

## Methodology:

For the purpose of this report, we reviewed the site plan outlining the building footprints, driveway and parking areas and the location of the service corridor. During our September 03, 2013 site visit, we examined and documented the resource of trees that are located within the boundaries of the subject property, and on the boundary of the neighbouring properties where they could potentially be impacted. The trees are identified by number on the site plan and in the field with a numbered metal tag. The information that was compiled including the tree number, the tree species, size (d.b.h.), protected root zone (PRZ), critical root zone (CRZ), crown spread, health and structural condition, relative tolerance to construction impacts and general remarks and recommendations was recorded in the attached tree resource spreadsheet.

#### Tree Resource:

The tree resource on the property is composed of a mixture of native and exotic tree species. There are only four (4) bylaw-protected trees located within the boundaries of the subject property.

Garry oaks #42 and #70, Horse chestnut #49, and Big Leaf maple #76

There are four (4) bylaw-protected trees located on the neighbouring properties or on the property boundaries where they could potentially be impacted.

Dogwood #51, Lawson cypress #54, Garry oak #55, and Douglas-fir #60

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Most of the trees are reasonably healthy and have structural characteristics that indicate that they are worthy of retention. One exception may be Horse chestnut #49 that has experienced numerous large scaffold limb failures, has weakness present at several scaffold limb unions in its upper canopy and shows evidence that the large stems have been topped or heavily reduced historically. The structure of the tree is difficult to assess due to the extent of ivy covering the canopy. We will assess the structure of this tree and determine the suitability for retention once the ivy has been removed from its canopy. The tree may require further canopy reduction, if it is deemed suitable to retain.

The trees remaining are exotic species not protected by size or by species under the Municipal Tree Protection bylaw.

As noted in our Tree Resource Spreadsheet, there is one elm tree located on the neighbouring property at 1737 Rockland Avenue that will not be impacted by the proposed development, but has a large broken scaffold limb hung up in its canopy that could strike the subject property when it fails. The property owner should be informed of the potential risk posed.

Potential impacts: Following our inspection of the tree resource and review of the plans that were supplied, we anticipate that the highest onsite impacts may occur during:

- Excavation for the proposed driveway footprint and parking areas.
- · Excavation for the proposed building footprint.
- Excavation for the service corridors.

To facilitate the construction required for this project, it will be necessary to remove only one of the bylaw-protected trees, specifically, Big Leaf maple #76. It will also be necessary to remove all of the trees that are located within the footprints of these features, as shown on the site plan, that are not bylaw protected.

The exotic tree species along the property boundaries are located where it should be possible to isolate most from the construction impacts, and accordingly they can be retained, if desired. It may be necessary to remove the pyramidal cedar hedge along the southern property boundary; however, its function in the landscape can be easily duplicated by the installation of large nursery stock.

# Mitigation of impacts

We recommend the following procedures be implemented, to reduce the impacts on the trees to be retained.

Barrier fencing: Areas, surrounding the trees to be retained, should be isolated from the construction activity by erecting protective barrier fencing. Where possible, the fencing should be erected at the perimeter of the critical root zones as defined in our Tree Resource Spreadsheet. Where the building or driveway footprint and other features encroach within the critical root zone area, the fencing should be erected 1 metre off the edge of building footprint and 0.5 metre off the edge of the driveway footprint, or where determined by the project arborist.

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The barrier fencing to be erected must be a minimum of 4 feet in height and constructed of solid material or flexible safety fencing that is attached to wooden or metal posts. If a flexible fencing material is used, the top and bottom of the fencing must be secured to the posts by a wire or board that runs between these posts. The fencing must be erected prior to the start of any construction activity on site (i.e. demolition, excavation, construction), and remain in place through completion of the project. Signs should be posted around the protection zone to declare it off limits to all construction related activity. The project arborist must be consulted before this fencing is removed or moved for any purpose. Solid hording material may also be required along the driveway access to protect the trunks of trees from mechanical injury if vehicles or machinery are permitted close to tree trunks and where blasting is required.

Building footprint: It is our opinion that the building footprints are located where the excavation required will not have a detrimental impact on the large Douglas-fir #60 and Garry oaks #42 and #70.

The plans show decks and other features that encroach within the critical root zone areas of these three bylaw-protected trees. It is our understanding that these are wooden decks that will be constructed at an elevation that is above the existing site grade. It may not be possible to excavate to a depth of load bearing soils in this location without disturbing the critical root structures. The project arborist must review the details for these features to determine that they can be constructed and installed without impacting the root zones of these bylaw-protected trees. Any excavation within the defined critical root zone areas must be supervised by the project arborist.

**Driveway:** The driveway is located where there is a potential to impact the bylaw-protected trees on the neighbouring properties, including dogwood #51, Lawson cypress #54, Garry oak #55 as well as Horse chestnut #49 on the subject property.

The canopies of the oak, cypress and dogwood trees extend over the footprint for the access driveway, and where pruning will be required to attain adequate clearance above the driveway. The location of the driveway outlined in the preliminary plans would have resulted in the removal of one of the large stems. During a subsequent review of the driveway with the architect and landscape architect, it was determined that the driveway footprint can be adjusted so that this large stem can be retained and protected. The project arborist must direct all of the pruning work required for clearance above and along the driveway footprint.

The footprint for the driveway also encroaches within the root zones of the trees that are located on either side of this footprint. A rock outcrop is located at the base of oak #55 that has diverted and limited the spread of roots from this tree into the footprint. Careful removal of this rock outcrop, if required, will be necessary to avoid damaging the roots that will be growing along the soil rock interface. Retaining a strip of rock between the driveway edge and the tree is recommended to protect these critical root structures.

Box 48153 RPO Uptown Victoria, BC V8Z 7H6 Ph: (250) 479-8733 ~ Fax: (250) 479-7050 Email: treehelp@telus.net The plans call for permeable paving to be installed in the locations where the driveway encroaches into the root zones of the adjacent trees. It appears that the driveway corridor has been disturbed historically for the purpose of installing a storm water main along this corridor. It is likely that there was root disturbance and root loss resulting from this installation. There is also likely to be additional disturbance along this corridor to install an underground hydro service.

The project arborist must supervise the excavation for the driveway footprint and determine where permeable surfing is required and what grades must be maintained to bridge any critical root structures that are located beneath the driveway footprint (we have attached typical floating driveway specification that could be adapted for your use). The end of the driveway and parking stall may encroach within the root zone of Horse chestnut #49, and where bank retention will be required to compensate for the grade change in this location. If it is determined that this tree can be retained, the project arborist should review the location of and requirements for the bank retention and determine how best to construct this feature while protecting and retaining any critical root structures in this location.

### Blasting/rock removal:

Bedrock will be encountered within the driveway footprint and the service corridor, and may also be located within the building footprint. Where blasting is required to level rock areas, it must be sensitive to the root zones located at the edge of the rock. Care must be taken to assure that the area of blasting does not extend into the critical root zones beyond the building and driveway footprints and the service corridors. The use of small low-concussion charges and multiple small charges will reduce fracturing, ground vibration, and reduce the impact on the surrounding environment. Only explosives of low phytotoxicity (stick dynamite), and techniques that minimize tree damage, are to be used within the critical root zones of the trees that are to be retained. Provisions must be made to store blast rock, and other construction materials and debris away from critical tree root zones.

#### Servicing:

An existing service corridor runs the length of the driveway access. An increase in the width of this corridor will be required to accommodate additional underground services. We anticipate that locating these services on the north side of the existing storm water service may result in the least impact on the adjacent trees. The project arborist must supervise the excavation required to install these services. If any flexibility as to the location of these services is possible, the most suitable locations can be determined at the time of excavation. The arborist may determine that the use of hand digging and/or airspade excavation or the use of hydro excavation may be required where these services encroach within the root zones of the bylaw-protected trees.

Offsite work: The plans did not show, and we are not aware of any upgrades or replacements of offsite municipal infrastructures. This offsite work will not impact any of the bylaw-protected trees but could impact trees on the municipal frontages of the adjacent properties.

..../5

Pruning: The canopies of the trees on the adjacent properties extend over the property line and into the proposed driveway access of the subject property. It is likely that some pruning of the canopies of the retained trees will be required to attain adequate clearance from and above the area of excavation and construction. The project arborist must direct all of the pruning work required for clearance above and along the driveway footprint, and all pruning required must be completed by an ISA Certified arborist. All of the bylaw protected trees are located where there is unlikely to be any further pruning required to attain clearances from the buildings that are constructed on this site. Cyclical pruning will be required in future years to maintain adequate clearance above the driveway.

Work Area and Material Storage – It is important that the issue of storage of excavated soil, material storage, and site parking be reviewed prior to the start of construction; where possible, these activities should be kept outside of the critical root zones. If there is insufficient room for onsite storage and working room, the arborist must determine a suitable working area within the critical root zone, and outline methods of mitigating the associated impacts (i.e. mulch layer, bridging etc).

Arborist Role – It is the responsibility of the client or his/her representative to contact the project arborist for the purpose of:

- · Locating the barrier fencing and hording
- · Reviewing the report with the project foreman or site supervisor
- Locating work zones, where required
- Supervising excavation for the building footprint, driveway footprint, and service corridor where they encroach within the critical root zones of trees that are to be retained.
- · Provide direction for the blasting contractor

Review and site meeting: Once the development receives approval, it is important that the project arborist meet with the principals involved in the project to review the information contained herein. It is also important that the arborist meet with the site foreman or supervisor before any demolition, site clearing or other construction activity occurs.

Summary: It is our opinion that there is a high probability that the bylaw-protected trees that are designated for retention can be successfully protected and retained if the precautions and procedures that are outlined in this report are followed and implemented during the construction phase.

Please do not hesitate to call us at 250-479-8733 should you have any further questions. Thank you.

Yours truly,

Tom Talbot & Graham Mackenzie ISA Certified, & Consulting Arborists Enclosure: Tree Resource Spreadsheet, Floating driveway specifications and diagram, Barrier fencing diagram, reviewed plans.

cc: Bev Windjack/Julie Lommerse, LADR Landscape architects Ltd:

#### Disclosure Statement

Arborists are professionals who examine trees and use their training, knowledge and experience to recommend techniques and procedures that will improve the health and structure of individual trees or group of trees, or to mitigate associated risks.

Trees are living organisms, whose health and structure change, and are influenced by age, continued growth, climate, weather conditions, and insect and disease pathogens. Indicators of structural weakness and disease are often hidden within the tree structure or beneath the ground. It is not possible for an arborist to identify every flaw or condition that could result in failure nor can he/she guarantee that the tree will remain healthy and free of risk.

Remedial care and mitigation measures recommended are based on the visible and detectable indicators present at the time of the examination and cannot be guaranteed to alleviate all symptoms or to mitigate all risk posed.

### TREE RESOURCE for 1745 Rockland Avenue

	T					11.7	5 Rockiano	Avenue	T
Tree #	d.b.h. (cm)	PRZ	CRZ	Species	Crown Spread(m)	Condition Health	Condition Structure	Relative Tolerance	Remarks / Recommendations
51	67	12.0	6.0	Dogwood	18.0	fair	fair	good	Located on the adjacent property at 924 Richmond Avenue. Anthracnose infection on foliage. Some weakness and included bark present at the stem unions. We anticipate that the removal of two 15 cm diameter lateral limbs from a 50 cm scaffold limb that extends over the property boundary will be required for clearance above the driveway. Bylaw-protected.
52	21	n/a	2.0	Leyland cypress	6.0	good	good	moderate	Young tree. May be located on the neighbouring property at 926 Richmond Avenue. Pruning of side limbs for clearance will be required if retained. Not bylaw-protected
53	38	n/a	4.0	Flowering cherry	8.0	fair/poor	fair	moderate	May be located on the neighbouring property at 926 Richmond Avenue, Indicators of Bacterial canker infection and Cherry Bark Tortrix infestation. Some side pruning of limbs for clearance will be required. Not bylaw-protected
54	4 x 28 3 x 24	19.0	8.0	Lawson cypress (Chamaecyparis)	8.0	fair	fair	good	Located on the adjacent property at 924 Richmond Avenue. Mature specimen. Some weakness at stem union and separation of stems in canopy present. The removal of 1 x 24 cm stem that extends over the property boundary may be required. Bylaw-protected.
55	42/46/ 63	21.0	8.0	Garry oak	17.0	fair	fair	good	May be located on the neighbouring property at 926 Richmond Avenue. 42 cm stem is weakly attached to the main trunk. Pruning to raise canopy over the proposed driveway or removal of one of the large stems may be required for driveway clearance. Bylaw-protected.
56	multiple	n/a		Pyramid cedar (Thuja)	2.0	fair/good	fair/good	good	19 trees growing in a hedgerow. One tree dead and uprooted. One tree suppressed by adjacent variegated cedar. Not bylaw-protected
57	3 x 33	n/a	5.0	Variegated cedar (Thuja)	10.0	good	fair	moderate	Some weakness at union of main stems. Not bylaw-protected

Prepared by: Talbot Mackenzie & Associates ISA Certified, and Consulting Arborists Phone: (250) 479-8733 Fax: (250) 479-7050

email: Treehelp@telus.net

# TREE RESOURCE for

### 1745 Rockland Avenue

						1/4	5 Rockland	Avenue	
Tree #	d.b.h. (cm)	PRZ	CRZ	Species	Crown Spread(m)	Condition Health	Condition Structure	Relative Tolerance	Remarks / Recommendations
58	28	n/a	3.0	Yellow cedar (Chamaecyparis)	6.0	good	fair/poor	good	Split between main growth leader at midpoint in canopy height.  Not bylaw-protected
59	22	n/a	3.0	Prune plum	6.0	fair	fair	moderate	Fruit tree. Some dead limbs in canopy. Not bylaw-protected
60	74	13.3	10.0	Douglas-fir	11.0	fair	fair	poor	Located on property boundary with 1737 Rockland Avenue. Some indicators of health stress, dead limbs, short annual shoot elongation. Surface roots lifting pavement. Ivy covering trunk. Bylaw-protected.
61	32	n/a	3.5	English Holly	6.0	good	fair	good	Topped historically. Ivy covering canopy. Not bylaw-protected
no tag	n/a	n/a	n/a	Elm	11.0	good	fair	moderate	Located on property boundary with 1737 Rockland Avenue. Grouping of large elm trees. Large scaffold limb failed and hung up in canopy. Poses risk to use of subject property.
70	70	12.6	7.0	Garry oak	12.0	fair	fair	good	Co-dominant stems removed historically. Decay visible in pruning wounds. Some health stress, seasonal infestation by Jumping oak Gall Wasp. Closer examination of structure recommended. Bylaw-protected.
42	72	13.0	7.0	Garry oak	15.0	good	fair/poor	good	Co-dominant stems and limbs removed historically. Decay visible in pruning wounds. Closer examination of structure recommended. <b>Bylaw-protected.</b>
62	37	n/a	4.5		10.0	good	fair	moderate	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. No visible defects. Not bylaw-protected
63	42	n/a	4.5		10.0	good	fair		Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. May have been topped historically. Not bylaw-protected

Prepared by: Talbot Mackenzie & Associates ISA Certified, and Consulting Arborists

Phone: (250) 479-8733 Fax: (250) 479-7050 email: Treehelp@telus.net

# TREE RESOURCE for

#### 1745 Rockland Avenue

						1/4	5 Rockland	Avenue	
Tree #	d.b.h. (cm)	PRZ	CRZ	Species	Crown Spread(m)	Condition Health	Condition Structure	Relative Tolerance	Remarks / Recommendations
64	11/14/ 17/27	n/a	4.5	Elm	8.0	good	fair/poor	moderate	lvy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. Possible weakness at stem unions. Not bylaw-protected
65	2 x 35	n/a	6.5	Elm	10.0	good	fair	moderate	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. Not bylaw-protected
66	34	n/a	3.5	Scotts pine	6.0	good	fair	good	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. Heavily end-weighted limbs in canopy. Not bylaw-protected
67	29	n/a		Scotts pine	6.0	good	fair	good	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. Heavily end-weighted limbs in canopy. Not bylaw-protected
68	31	n/a	3.5	Scotts pine	6.0	good	fair	good	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. Heavily end-weighted limbs in canopy. Not bylaw-protected
69	60	n/a	60	Weeping willow	10.0	fair	fair/poor	good	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. Numerous dead stems. Infected with willow leaf and twig blight. Heavy canopy lean. Not bylaw-protected
49	80	14.4		Horse chestnut	17.0	good	fair/poor	good	Ivy covering trunk and canopy. Difficult to assess structure due to extent of ivy. Assess structure and suitability for retention once site cleared and ivy removed. History of large scaffold limb failure. Weakness present at scaffold limb union in upper canopy. Large stems topped or heavily reduced historically. May require further canopy reduction, if retained. Bylaw-protected.

Prepared by: Talbot Mackenzie & Associates ISA Certified, and Consulting Arborists
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## TREE RESOURCE

#### for 1745 Rockland Avenue

Tree #	d.b.h. (cm)	PRZ	CRZ	Species	Crown Spread(m)	Condition Health	Condition Structure	Relative Tolerance	Remarks / Recommendations
71	32	n/a	3.5	Yellow cedar (Chamaecyparis)	6.0	good	good	good	Not bylaw-protected
72	1 x 12 4 x 9	n/a	2.0	Pyramid cedar (Thuja)	3.0	good	fair/poor	good	Weakness at stem union. Some separation of stems. Not bylaw-protected
73_	26	n/a	3.0	Yellow cedar (Chamaecyparis)	5.0	good	good	good	Not bylaw-protected
74	20/20/ 31	n/a	5.0	Variegated cedar (Thuja)	5.0	good	fair	moderate	Some weakness at union of main stems. Not bylaw-protected
75	19/24	n/a	5.0	Variegated cedar (Thuja)	5.0	good	fair	moderate	Some weakness at union of main stems. Not bylaw-protected
76	21/28/ 34	11.4	6.5	Big Leaf maple	10.0	good	fair	good	Bylaw-protected.
77	15	n/a	3.0	Yellow cedar (Chamaecyparis)	5.0	good	good	good	Canopy covered with Polygonum vine. Not bylaw-protected
78	12/15/ 15	n/a	3.5	Hawthorne	8.0	fair	fair	moderate	Multiple stemmed tree, suppressed in grove. Leaf shedding due to insect infestation and fungal infection of foliage. Not bylaw-protected
79	35	n/a	3.5	Apple	8.0	good	good	moderate	Fruit tree. Not bylaw-protected

Prepared by: Talbot Mackenzie & Associates ISA Certified, and Consulting Arborists Phone: (250) 479-8733 Fax: (250) 479-7050 email: Treehelp@telus.net

# TREE RESOURCE for

#### 1745 Rockland Avenue

Tree #	d.b.h. (cm)	PRZ	CRZ	Species	Crown Spread(m)	Condition Health	Condition Structure	Relative Tolerance	Remarks / Recommendations
80	23	n/a	3.0	Yellow cedar (Chamaecyparis)	4.0	good	good	good	Not bylaw-protected
81	2 x 30 1 x 5	n/a	5.0	Variegated cedar (Thuja)	7.0	good	fair	moderate	Some weakness at stem union. Not bylaw-protected
82	12\17	n/a	3.0	Yellow cedar (Chamaecyparis)	3.0	poor	poor	good	Declining tree, one dead stem and stress in remainder. Recommend removal. Not bylaw-protected
83	13/17	n/a		Pyramid cedar (Thuja)	3.0	good	fair	good	Some weakness at union of main stems. Not bylaw-protected
84	13/17/ 32	n/a	4.5	Variegated cedar (Thuja)	9.0	good	fair	moderate	Some weakness at union of main stems. Not bylaw-protected

## Key to Headings in Resource Table

d.b.h. – *diameter at breast height* - diameter of trunk, measured in centimetres at 1.4 metres above ground level

PRZ – protected root zone - the area of land surrounding a bylaw-protected tree that contains the bulk of the critical roots of the tree. Indicates the radius of a circle of protected land, measured in metres, calculated by multiplying the diameter of the tree by 18.

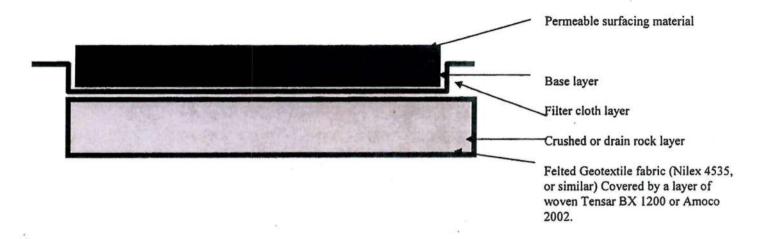
CRZ – *critical root zone* - estimated optimal size of tree protection zone based on tree species, condition and age of specimen and the species tolerance to root disturbance. Indicates the radial distance from the trunk, measured in metres.

#### Condition health/structure -

- Good no visible or minor health or structural flaw
- Fair health or structural flaw present that can be corrected through normal arboricultural or horticultural care.
- Poor significant health or structural defects that compromise the longterm survival or retention of the specimen.

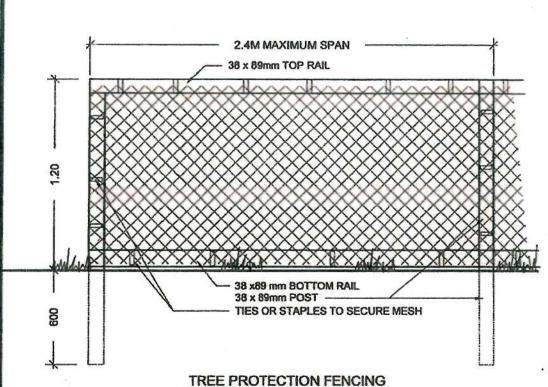
Relative Tolerance – relative tolerance of the selected species to development impacts.

# Diagram - Site Specific Floating Driveway, Parking and Sidewalk Areas



# Specifications for Floating Driveway and Parking Areas

- 1. Excavation for sidewalk construction must remove the sod layer only, where they encroach on the root zones of the protected trees
- A layer of medium weight felted Geotextile fabric (Nilex 4535, or similar) is to be installed over the entire area of the critical root zone that is to be covered by the driveway. Cover this Geotextile fabric with a layer of woven Amoco 2002 or Tensar BX 1200. Each piece of fabric must overlap the adjoining piece by approximately 30-cm.
- 3. A 10cm layer of torpedo rock, or 20-mm clean crushed drain rock, is to be used to cover the Geotextile fabric.
- 4. A layer of felted filter fabric is to be installed over the crushed rock layer to prevent fine particles of sand and soil from infiltrating this layer.
- 5. The bedding or base layer and permeable surfacing can be installed directly on top of the Geotextile fabric.



FENCE WILL BE CONTRUCTED USING
38 X 89 mm (2"X4") WOOD FRAME:
TOP, BOTTOM AND POSTS. \*
USE ORANGE SNOW-FENCING MESH AND
SECURE TO THE WOOD FRAME WITH
"ZIP" TIES OR GALVANZIED STAPLES

\* IN ROCKY AREAS, METAL POSTS (T-BAR OR REBAR) DRILLED INTO ROCK WILL BE ACCEPTED

DETAIL NAME:

TREE PROTECTION FENCING

DATE.

Oct 30/07

DRAWN: APP'D. DM RR

SCALE:

N.T.S.

E105 DRAWING





# ROCKLAND NEIGHBOURHOOD ASSOCIATION

April 8, 2014

Mayor and Council Helen Cain, Senior Planner City of Victoria

Regarding 1745 Rockland Avenue

On March 5<sup>th</sup>, a CALUC meeting was held with the proponent, Conrad Nyren of Parry Street Developments, and Peter Hardcastle of Hillel Architecture Inc. Nineteen residents attended, along with five attendees from the Rockland and Fairfield Gonzales LUC's.

Peter Hardcastle presented a strata development of the property to include the original 1901 heritage-designated Rattenbury home and three duplexes housing six individual families. The current tennis court would be removed along with the existing perimeter hedging and trees. A panhandle entrance would access the new duplexes off of Richmond Avenue.

# Neighbourhood concerns included

- A request for clarification of how stratifying the lot precludes the criteria of the panhandle regulations. The property fits the definition of a panhandle lot as described in Schedule A of the zoning regulations. The Rockland LUC said they would be requesting clarification from the city.
- That with housing, parking and driveway, the development significantly reduces green space.
- That the proposed duplexes are built with the minimum setbacks, seriously encroaching on neighbours' privacy.
- That the significant increase in height and breadth over what is appropriate in a panhandle lot would aesthetically dwarf the existing homes on Richmond and shadow their rear gardens.
- That secondary suites might be installed, increasing density. Mr.
   Nyren stated that to reassure neighbours, specifics could and would be written into the strata by-laws disallowing secondary suites.

- That it is of paramount importance that new landscaping be truly
  effective in maintaining neighbours' privacy and that standards be
  binding. Mr. Nyren stated that landscaping specifics could and
  would be written into the strata by-laws to enforce strict standards
  to ensure privacy going forward.
- That there would be additional road noise of multiple residents coming and going through the Richmond Avenue panhandle driveway. Mr. Nyren stated that discussion of fencing standards would take place with the neighbours and that the fencing to be installed would be of a sufficient calibre to mitigate traffic noise. In addition, the developers plan to landscape the driveway edges for additional sound baffling.
- That parking will be insufficient for guests and trades if each residence has two cars and parking is restricted on Richmond.
- That the driveway is located too close to the curve on Richmond Avenue for safe entrance and exit.
- Blasting may be required on the driveway. Where will the power pole in the driveway entrance be moved to?
- Drainage from the property is currently a problem. What will be done to alleviate that? Mr. Hardcastle stated that the current civil plan calls for storm drains and three catch basins.
- Despite requests, the developers have yet to provide the land-use committee with legible plans.

It is the Rockland Neighbourhood Association's position that proposals such as this, which attempt to profit from degrees of densification not allowed in the existing zoning, threaten to destabilize a neighbourhood. Not only do they ignore the very measures in our bylaws that ensure green space, privacy, property value, and protection from traffic noise, but they also lead to feelings of cynicism and frustration in the neighbourhood. People need reassurance that the zoning that was in place when they purchased their properties will be respected in the future. Site-specific zoning undermines their sense of confidence in their neighbourhood.

We therefore ask that this proposal be rejected.

Sincerely,

Janet Simpson

President, Rockland Neighbourhood Association