314 – 4363 Halifax Street Burnaby BC V5C 5Z3

Mayor Lisa Helps and Council 1 Centennial Square Victoria BC V8W 1P6 12 November 2017

Received
City of Victoria

NOV 1 5 2017

Planning & Development Department Development Services Division

Dear Mayor and Council,

My husband and I recently purchased the property located at 1750 Haultain Street in the North Jubilee Neighbourhood. This is a kindergarten house conversion, located in a residential neighbourhood (zoned R1-B). I am applying for a Development Variance Permit in support of having the property resume use as a community daycare. Specifically, I would like to provide bicycle parking, stroller parking, and a bicycle repair station instead of the motor vehicle parking which was approved at the time of the house conversion, but no longer exists today.

This house has operated as a daycare facility since the early 1980s, as ABC Kindergarten. At that time, the City of Victoria required that five hard-surface parking spots be constructed to support a daycare of this size, calculated as one spot per employee, plus two. The five parking spots are shown covering approximately half of the rear yard on the approved kindergarten conversion drawings, however the proprietor of former ABC Kindergarten has clarified that while these stalls were constructed when ABC Kindergarten opened in the 1980s, they were never used, and were subsequently removed. These parking stalls do not exist on the property today. Instead, what does exist on the property to service motor vehicle parking is the driveway.

Despite the missing parking, I am are not aware of related historical problems or complaints in the neighbourhood regarding parking during the over 30 years that the former daycare operated. At the time of our purchase, the area designated for parking has a built-in play structure and sandbox, where these parking spots were shown on the approved layout. The approved development plan, a photo showing the current play equipment, and an email from the former proprietor of ABC Kindergarten are all attached (Attachments 1, 2 & 3).

Instead of providing the car parking shown on the approved development plan, which is not needed or wanted, I propose to install two bicycle parking racks with a total capacity for eight bicycles, located outdoors and indoors, respectively. To further support cycling, both to our property and along Haultain Street in general, I propose to install a bicycle repair station at the front of the property (Dero model Fixit Air Kit 2). This will be placed such that it would be accessible to those accessing the daycare, as well as to all bicycle commuters along Haultain Street. A designated covered location will also be available for storing strollers.

In support of this variance are the following specific details:

- This property has successfully operated as a daycare between the early 1980s and the end of July 2017 using the parking which is currently available on site. The driveway has space for three cars to park in line.
- The new daycare will operate with fewer staff and children than the former ABC Kindergarten, and will not have a business vehicle, as did the former ABC Kindergarten, (see Attachment 4: Supporting Data, for further details). The new daycare will have 24 children and 3 staff.
- This property is located on a bike route and is well served by public transit. Six bus routes pass
 within one block, including three frequent routes. This property is very easily accessible without
 use of a car.
- There is a car share vehicle parked on the block (Modo) which will facilitate after work trips for staff, without them having to bring a vehicle to the daycare. This could also serve select parents.
- Alternative off-street parking options will be provided through the installation of one indoor bike
 rack for staff, accessed through the back door to the house, and one outdoor covered bike rack at
 the rear of the house for children, parents and staff, thus creating space for parking eight
 bicycles. Bicycle commuting will be further encouraged through the installation of a bicycle repair
 station, end-of trip facilities for staff, and a parent-handbook.
- This proposal enhances the value of the property for children attending the daycare, by providing a much larger outdoor play area. An online search of former ABC Kindergarten revealed that the play space in the rear of the house was an attractive feature of the daycare, (see attachment).
- This proposal supports sensible storm water management by generating less surface water runoff during rainfall and storm events.
- Within the medium term (3 to 5 years), my family and I plan to restore this house to use as a single-family home and occupy it personally. Were new hard surface parking for motor vehicles to be installed now and removed in a few years, unnecessary waste would be generated, and construction disturbance would occur in the neighbourhood.
- The long-term adjacent neighbours strongly support this proposal, (see attachment), and feel strongly that they do not want a parking lot built in the rear of this property.
- This variance application is consistent with the goals outlined in Victoria's Official Community Plan (OCP), specifically:

| Land Management and | "Victoria has compact development patterns that use land efficiently." | |
|--------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Development | "Neighbourhoods include centres of economic activity that serve the needs of residents within walking, wheeling or cycling distance." | |
| Transportation and Mobility | "Victorians move freely and efficiently via a safe, integrated and convenient network of public transit, bike routes, and a supportive, inviting pedestrian realm in preference to driving alone." | |
| Transportation and Mobility/ Climate Change and Energy | "Transportation options reduce fossil fuel dependence, help conserve energy and produce low greenhouse gas emissions and other air contaminants." | |

| Climate Change and Energy | "The waste stream to the regional landfill is reduced to a minimum, with |
|------------------------------|------------------------------------------------------------------------------------------|
| | recovery, re-use, recycling and composting of resources undertaken as standard practice" |

This application also supports the transportation targets outlined in the OCP:

| Transportation and Mobility | "By 2041, 70% of all trips to work will be bike, walking or transit." |
|-----------------------------|-----------------------------------------------------------------------|
| | "By 2041, 60% of all trips will be by bike, walking or transit." |

I trust that you will agree that the variance requested herein provides a range of benefits and aligns closely with the stated goals of the OCP. Please do not hesitate to contact me with any questions or concerns at 778-223-4315.

Sincerely,

Maureen O'Connell

Attachments:

Attachment 1: 1980s Site Plan with Proposed Parking Layout

Attachment 2: Site Photographs

Attachment 3: Email from proprietor of former daycare 'ABC Kindergarten'

Attachment 4: Supporting Data

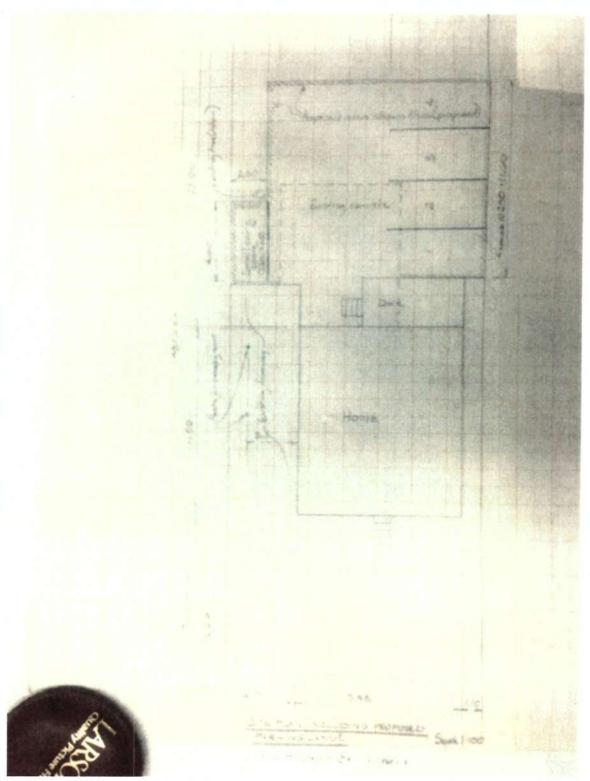
Attachment 5: Letter of Support from Adjacent Neighbour

Attachment 6: Bicycle & Stroller Parking

Attachment 7: Repair Station Product Details - Dero Fixit Air Kit 2

Attachment 8: Online Daycare Review

Attachment 1 – 1980s Site Plan with Proposed Parking Layout



Photograph 1: Site Plan submitted in the early 1980s, as part of the daycare conversion application for 1750 Haultain Street, Victoria, BC

Attachment 2 - Site Photographs



Photograph 1: House on 1750 Haultain Street, Victoria, BC (looking north north-east)



Photograph 2: Play space behind 1750 Haultain Street, Victoria, BC (looking north) (date: 30 July 2017)

Attachment 3 – Email from proprietor of former daycare 'ABC Kindergarten'



Maureen O'Connell

Parking

Zora Creery <2

Mon, Oct 23, 2017 at 9:16 PM

We have started the day care with 3 staff and 24 children. We had made the required 5 spots parking in the back yard where the paving stones are, facing the neighbor's fence. 3 spots there, 2spots where the arch is now standing. We had to cut down a beautiful cherry tree for it, its trunk was still used for climbing. Trucks dugged down about 3 feet and filled the whole space with large rocks, then smaller rocks, finally gravel, for drainage as required. It was a real waste of money but bureaucracy rules. These requirements should be changed and adjusted according to the situation. We have never used the parking as neighbours do not really want to smell cars fumes in their backyard. We adjusted our parking and parked a van and 2cars in the driveway and one small one right beside the driveway on the grass when necessary. The owner is allowed to park on the street. The parking was never an issue as the parents only drop off and pick up, they do not park all day. We were licenced for 29 chldren and had that number of chidren until the end of June . In July we had a bit less because of the closure. Our neighbours on either side are used to children, one we do not see much of, the other Heather and Jason love having the day care there. Also the olderly lady behind the day care is very friendly and used to talk to the children and staff. The day care was part of the neighbourhood, we used the church hall down the road for dance classes and Xmas concerts, the other direction, down the Haultain, we visited many store owners. We also used the parks. Many of our families lived in the neighbourhood and everyone knew us on the street. In my opinion day cares belong in the family neighbourhoods. There are many day cares in town with street parking only, not even having a driveway. There is a very large Oaklands day care on Victor street with no parking ,except the street, there is Castleview day care on Joan Cresc. without any parking, there is Sundance day care, no parking and many others, an parking is never a problem. I think this shows that the parking requirment does not make sense as there could be 3 or 4 cars easily in one residential house and they do other require special parking, only their licence plates have to be registered. I hope this explains few things and helps a bit. I heard there were supposed to be some changes in the parking city by laws...Zora Creery

Attachment 4 - Supporting Data

There is currently not a daycare operating at 1750 Haultain Street, since the closure of ABC Kindergarten at the end of July, 2017. ABC Kindergaten closed with the sale of the property as they were unable to finalize the sale of the business. Despite having an interested daycare provider, a new daycare has not yet opened at this address because the property does not meet the required parking requirement per Schedule C.

The "3-5" daycare, operating out of Richmond Elementary, wishes to relocate to 1750 Haultain Street. They began business in August 2017 at the school as a short-term solution while they await the parking situation to be resolved at 1750 Haultain Street. The school cannot house the daycare long-term, and the "3-5" daycare is keen to relocate to a facility better suited for its needs.

1. Daycare size

Table 1 below provides a comparison between the number of children and staff at the proposed daycare, versus those at former ABC Kindergarten, which operated at this address between the early 1980s and the end of July 2017. The table also provides data on the number of parking spaces available under both scenarios, as well as the parking demand generated by the ownership of a business vehicle.

Table 1. Proposed Daycare (relocated "3-5") versus former daycare ABC Kindergarten

| | Proposed daycare (relocated "3-5") | Former daycare ABC Kindergarten Early 1980s - 2017 | |
|----------------------------------------|--------------------------------------------------------------|----------------------------------------------------|--|
| Max number of children | 24 | 29 | |
| Number of Staff | 3 | 4 | |
| Number of motor vehicle parking stalls | 1 | 1 | |
| Number of bicycle parking stalls | 8 Class 1: 5 – outdoors 3 – indoors | . 0 | |
| Stroller parking | 4 – outdoors indoors at discretion of daycare provider | 0 | |
| Number of business vehicles | 0 | 1 | |

Note: values provided for ABC Kindergarten reflect those during June 2017. The daycare begun in the 1980s with 24 children, and three staff. Refer to attached e-mail from proprietor of ABC Kindergarten for further details.

The above table demonstrates that the new daycare will operate with fewer children and staff than what has historically been operating at this property. Furthermore, the daycare will operate with added bicycle parking, where none had been provided previously. Three Class 1 bicycle parking stalls will be located indoors for staff, and accessed through the rear of the building. Five Class 1 bicycle parking stalls will be

located outdoors and be available to parents, children and staff. Further details on the bicycle parking to be added are provided in Attachment 6. Strollers may be stored under the back porch of the house, or indoors in the unfinished basement area. The "3-5" daycare will not need to park a business vehicle, as was the case of ABC Kindergarten.

It is also worth noting that the "3-5" daycare plans to operate out of 1750 Haultain Street initially with a maximum of 20 children, and three staff. This daycare must maintain an 1:8 ratio. The daycare may expand later to 24 children, which is the reason for the value provided in Table 1.

While considered only one parking stall, the driveway can accommodate three cars in line. As daycare staff typically work a very similar shift, this business is conducive to all staff parking in-line in the driveway, assuming all staff were to drive.

Trips taken by various transportation modes

Site specific data cannot be provided for the various transportation modes of staff and children at 1750 Haultain Street as there is not currently a daycare in operation at this address. Data from nearby ABC Infant Care, located at 2700 Scott Street, and the "3-5" daycare, at Richmond Elementary, was solicited in October 2017 and are provided below as examples of typical transportation modes used for accessing daycares in the neighbourhood.

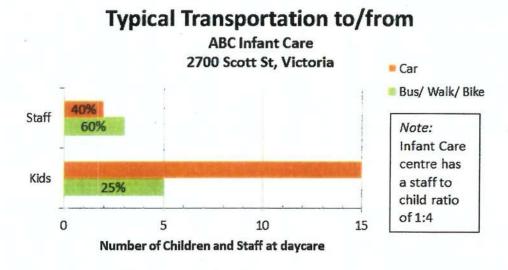


Figure 1. Typical Transportation to/from ABC Infant Care, 2700 Scott Street, Victoria

The proprietor of ABC Infant Care noted that the percentage of children arriving by active transportation increases from the values reported in Figure 1 when the weather is nicer.

Transportation mode data is also provided in Figure 2 for the "3-5" daycare, which will be relocating to 1750 Haultain Street.

Typical Transportation to/from

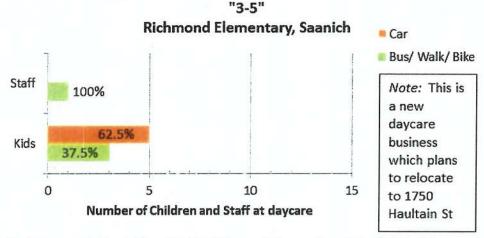


Figure 2. Typical Transportation to/from "3-5", Richmond Elementary School, Saanich

The "3-5" daycare will begin operation with up to 20 children at 1750 Haultain Street, and may later expand up to 24 children. As Figure 2 illustrates, the "3-5" daycare only currently has eight children, not all of whom are full time. The one employee at "3-5", who commutes to work by bus, will remain when the business relocates to 1750 Haultain Street.

Data collected by others suggests that the percentage of families and staff using alternative modes of transportation (i.e. not driving) to access daycares in Victoria is similar to the two examples presented above, if not higher when considering transportation for children being dropped off or picked up. Data regarding transportation modes used to access the James Bay Child Care facility at 149 Montreal Street, Victoria, were presented in the Planning and Land Use Committee Report, Rezoning Application #00458 for 149 Montreal Street, dated October 2, 2014:

- 48% of families at James Bay Child Care Society walk, bike or bus to drop off/ pick up children
- 63% of daycare staff at James Bay Child Care Society walk, bike or bus to get to work

(Reference: City of Victoria's Committee of the Whole Updated Amended Agenda for 2 February, 2017, (pg 196 of 418),

https://victoria.civicweb.net/filepro/document/119886/Committee%20of%20the%20Whole%20-%2002%20Feb%202017%20-%20Agenda%20-%20Pdf.pdf, accessed 20 October, 2017)

Data regarding transportation modes used to access the New Kids on the Block Daycare (Gorge area), 2969 Earl Grey St, Victoria, was presented in the Parking Analysis Report for 349/351 Kipling Street, Victoria:

33% of families at New Kids on the Block Daycare (Gorge) Walk, Bike, or use public Transit.

(Reference: Parking Analysis, 349/351 Kipling Street Victoria, http://fairfieldcommunity.ca/wp-content/uploads/2014/07/Parking-Analysis-349-351-Kipling-St-Daycare-Proposal-.pdf, accessed 19 October, 2017).

1750 Haultain Street is located on a traffic calmed stretch of Haultain Street, thereby making access by motor vehicle more difficult. It is located on a designated bike route, and is serviced by six bus routes. This existing transportation infrastructure and options will support daycare staff and children coming and going by transportation modes other than motor vehicle.

Typical drop off and pick up behaviour

Similar to the previous section, site specific data cannot be provided regarding the typical drop off and pick up behaviours at 1750 Haultain Street, as there is not currently a daycare in operation at this address.

Instead, data is presented from a parking analysis conducted at 349/351 Kipling Street in Victoria. This parking analysis was conducted by Bart Johnson, BA, MA, MBA, PhD, CHE, PMP, as part of a daycare proposal, (http://fairfieldcommunity.ca/wp-content/uploads/2014/07/Parking-Analysis-349-351-Kipling-St-Daycare-Proposal-.pdf, accessed 19 October, 2017). In this Parking Analysis report, it is estimated that the drop off and pick up times typically last 3 to ten minutes in duration.

The report also states that the drop off and pick up times typically occur gradually over time. Mr. Johnson provides the following estimates of how many motor vehicles can be expected for pick up/ drop off at a given time at 349/351 Kipling Street, which can be scaled for the 'high estimate' to 1750 Haultain Street based on number of children.

Table 2. Motor vehicle parking demand estimates generated by daycare drop off and pick up

| | 349/351 Kipling Street | Proposed daycare (relocated "3-5") |
|---------------------------------------------|------------------------|------------------------------------|
| Number of children in attendance at daycare | 86 | 24 |
| High Estimate | 13 – 29 | 1 - 8 |
| Medium Estimate | 4 - 12 | |
| Low Estimate | 1 - 4 | |
| Overall Estimate | 4 - 12 | |

Note: Data from 349/351 Kipling Street is taken from the Parking Analysis report referenced above.

Table 2 provides an indication that a daycare of 86 children may incur a very low parking demand at any given time. The parking demands at 1750 Haultain Street should be less than at 349/351 Kipling simply due to fewer children attending this daycare, (maximum of 24 children).

4. Photographs of Street

The following photographs were taken over the course of one business week to provide a snapshot of the parking demand along Haultain Street, nearby to 1750 Haultain Street. These photos targeted typical daycare drop off and pick up times, as well as some other random times throughout the day, as not all daycare drop off and pick up always occurs first at the start and end of the day. Photographs are taken from in front of driveway at 1750 Haultain Street, (North side of Haultain Street). Images looking west are all provided on the right-hand side of the page, while images looking east are on the left.





8:20 Monday, October 30th, 2017



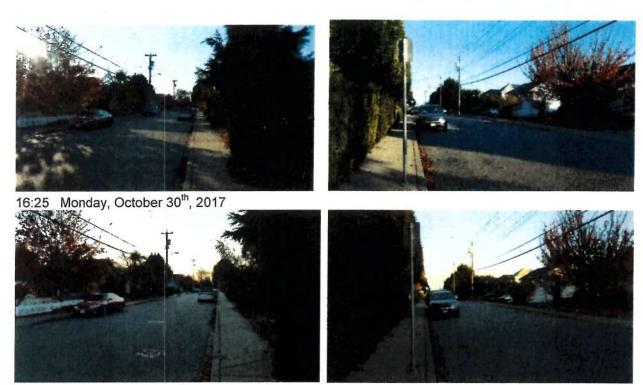


8:47 Monday, October 30th, 2017





9:35 Monday, October 30th, 2017



17:19 Monday, October 30th, 2017



7:56 Tuesday, October 31st, 2017



9:00 Tuesday, October 31st, 2017





16:37 Tuesday, October 31st, 2017





17:28 Tuesday, October 31st, 2017





8:02 Wednesday, November 1st, 2017





16:38 Wednesday, November 1st, 2017





17:25 Wednesday, November 1st, 2017





7:53 Thursday, November 2nd, 2017



11:20 Thursday, November 2nd, 2017





16:42 Thursday, November 2nd, 2017





17:12 Thursday, November 2nd, 2017





8:03 Friday, November 3rd, 2017





8:12 Friday, November 3rd, 2017





16:41 Friday, November 3rd, 2017

Attachment 5 – Letter of Support from Adjacent Neighbour

Victoria City Hall 1 Centennial Square Victoria, BC V8W 1P6

October 20th, 2017

Dear Honourable Mayor and Council,

We are writing on behalf of our neighbor Maureen O'Connell (1750 Haultain Street) and her application for a development variance permit – application number **DVP No. 00199.**

Mrs. O'Connell and her family recently purchased the house right next door to ours. At the time of the purchase the house had been functioning as a daycare for the last 30 years and the hope for the new owners is to continue to have the house provide much needed daycare services. The issue seems to be offering off-street parking spots for parents of the children attending the daycare and workers of the daycare. If these parking spaces are created it would mean significantly reducing the children's play space in the backyard as well as removing the permanent play structures that are currently installed. As neighbours whose chain-link fence separates us from the daycare we cannot speak against this idea strongly enough!

We have lived at 1754 Haultain Street for almost 10 years. During that whole time our neighbor has been ABC Kindergarden Daycare until August of this year. Parking has never been an issue in the area around the daycare. Parents drop off and pick up Monday thru Friday for no more than 5 or 10 minutes at a time. Most of this activity happens between 7:30-8:00am and then 5:00-5:30pm. There is more than an adequate amount of street parking to accommodate this very quick transition of vehicle traffic. For us, as neighbours of the daycare, we are much more interested in listening to the kids running around the backyard, having fun and playing in the sandbox then listening to vehicle ignitions and breathing in exhaust fumes. As our society becomes greener there will be even less of a need for offstreet vehicle parking.

We <u>strongly support</u> the variance permit for 1750 Haultain Street being granted because it is based on historical practice that has worked for 30 years and it also supports our society's ideals of outdoor, physical activity for children and the reduction of car-centered environments, as we perceive it. We are willing to attend any council meetings to support Mrs. O'Connell's family with their application. Please contact us if you require any further information.

Alett W

Heather Weir & Jason Skrenka

1754 Haultain Street

Attachment 6 - Bicycle & Stroller Parking

The new daycare business at 1750 Haultain Street will operate with added bicycle parking, where as there has historically not been any bicycle parking provided at this property. Table 1 below is also presented in Attachment 4, but is provided here again as a summary.

Table 1. Proposed Daycare (relocated "3-5") versus former daycare ABC Kindergarten

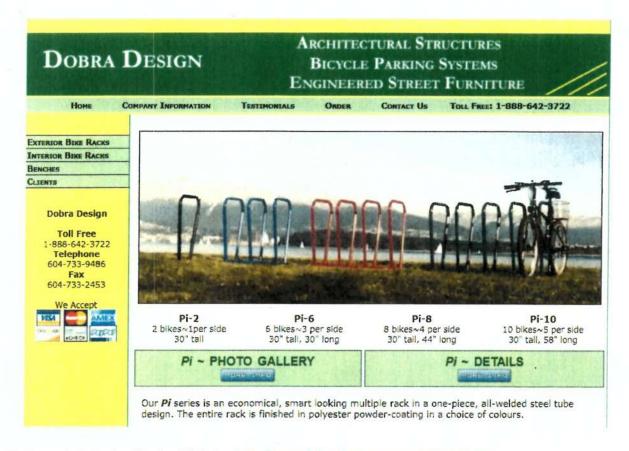
| | Proposed daycare (relocated "3-5") | Former daycare ABC Kindergarten Early 1980s - 2017 |
|----------------------------------------|--------------------------------------------------------------|----------------------------------------------------|
| Max number of children | 24 | 29 |
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| Number of motor vehicle parking stalls | 1 | 1 |
| Number of bicycle parking stalls | 8 Class 1: 5 – outdoors 3 – indoors | 0 |
| Stroller parking | 4 – outdoors indoors at discretion of daycare provider | 0 |
| Number of business vehicles | 0 | 1 |

Note: values provided for ABC Kindergarten reflect those during June 2017. The daycare begun in the 1980s with 24 children, and three staff. Refer to attached e-mail from proprietor of ABC Kindergarten for further details.

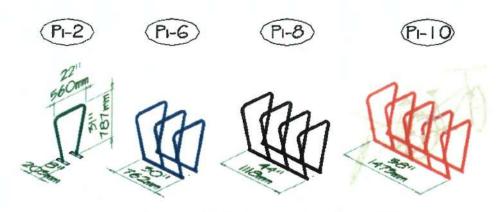
Table 2. Bicycle Parking Details

| Bicycle Parking Type | Details |
|--------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 3 x Indoor Class 1 bicycle parking stalls | Available for staff Accessed through the rear of the building. A ramp for accessing the indoor bicycle parking area will also be constructed as per the City of Victoria's Bicycle Parking Strategy Consist of Dobra Pi(6) rack |
| 5 x Outdoor Class 1 bicycle parking stalls | Available to parents, children and staff Consist of Dobra Pi(10) rack |

The Dobra Pi(6) and Dobra Pi(10) are fabricated by Dobra Design, which is based out of Vancouver, BC. The existing back porch will be used to provide rain protection for the outdoor bike parking. There is an area available under the west side of the porch, which will be used for the bike parking, that will not block an entrance or egress to the house, (1.8 m tall). Refer to the Site Plan and Floor Plan for specific installation locations of the Pi(6) and Pi(10). Photographs and dimensions of the bike racks are provided in Photographs 1 and 2 that follow.



Photograph 1: Dobra Design Website (http://www.dobradesign.com/piexterior.php)



rack name denotes two-way bicycle capacity

Photograph 2: Racks with dimensions (http://www.dobradesign.com/pi_details.php)

The bicycle parking locations and racks have been selected with consideration of the City of Victoria's Bicycle Parking Strategy, dated August 2011.

(http://www.victoria.ca/assets/Departments/Engineering~Public~Works/Documents/parking-bicycle-strategy.pdf)

End of trip facilities will be provided for staff of the daycare. This will include an area in the basement for hanging wet clothing, as well as a designated area for storing change of clothing, and or shoes.

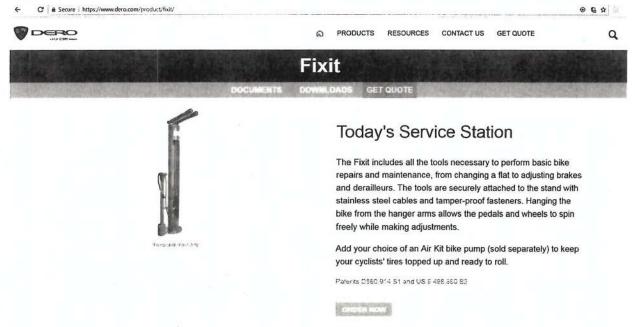
The east underside of the back porch will be used to store strollers, opposite the bicycle parking. The daycare will keep a few keyed locks which can be leant to parents who wish to lock their stroller to one of the porch posts, but who arrive without their own lock.

A bicycle repair station will be installed against the house in the front of the property. The intent of this repair station is to be accessible to all accessing the daycare, as well as others in the community. Signage will be posted encouraging the public to make use of the repair station.

The parent handbook to be provided to parents will outline the transportation options available for accessing the daycare, including bus routes, bicycle parking, and the option to leave strollers or bikes at the daycare. This handbook will also describe the on-site bicycle repair station, encourage active transportation, and provide a reminder for deliberate consideration to the neighbours when accessing the daycare facility.

Attachment 7 – Repair Station Product Details

I will install one Fixit Air Kit 2 by Dero at the front of the property, up against the northwest corner of the house. The repair station will be off the driveway to ensure the safety of anyone using it, and will not block the window at the front of the house. The northwest corner of the house is also the most visible location from the street.



Photograph 1: Fixit website (https://www.dero.com/product/fixit/)

FIXIT





Today's Service Station

The Fixit includes all the tools necessary to perform basic bike repairs and maintenance, from changing a flat to adjusting brakes and derailleurs. The tools and air pump are securely attached to the stand with stainless steel cables and tamper-proof fasteners. Hanging the bike from the hanger arms allows the pedals and wheels to spin freely while making adjustments.

Patents D680,914 S1 and US 9,498,880 B2



FIXIT



FINISH OPTIONS

Galvanized

inside main body for

easy, inexpensive

shipping



Stainless

Powder Coat

Pedal wrench

Tire levers (2)

8, 9, 10, 11mm box wrenches

| White | Black | Light Gray RAL 7042 | Deep Red RAL 3003 | |
|-----------|-------------------|------------------------|----------------------|-----------------------|
| | | | III (G | HUSE SANT PAL NOVA |
| 数部 | Creum RAL 6010 | 75M | Bowe | Silver 9007 |
| LET LED | FatBlick | S. BERN | | |

Thermoplastic



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Attachment 8 - Former Daycare Review



Photograph 1: Online daycare review from 1750 Haultain Street, highlighting outdoor play area.

(Reference: GoDayCare.com,

http://www.godaycare.com/review/british%20columbia/victoria/Abc+Kindergarten/4831/1210

accessed 18 Oct, 2017)