

## REPORTS OF THE COMMITTEE

### **2. Planning and Land Use Committee – July 17, 2014**

***Councillor Helps withdrew from Council Chambers at 10:16 p.m. due to pecuniary conflict of interest in the following item as the developers have made contributions to Community Micro Lending.***

#### **6. Rezoning Application # 00447 and Development Permit Application # 000355 for 2121 Douglas Street:**

It was moved by Councillor Thornton-Joe, seconded by Councillor Alto,

1. a. That Council instruct staff to prepare the necessary *Zoning Regulation Bylaw* amendment that would authorize the proposed development outlined in Rezoning Application # 00447 for 2121 Douglas Street.
- b. That Council consider giving first and second reading to the Zoning Regulation Bylaw amendment after the bylaw has been drafted.
- c. That Council schedules a Public Hearing after the Zoning Regulation Bylaw amendment has received second reading subject to:
  - i. Registration of a s.219 covenant restricting access to and from the site from Princess Avenue only, to the satisfaction of the City Solicitor,
  - ii. Consolidation of the lots,
  - iii. Compliance with the Ministry of Environment's *Environmental Management Act* as it pertains to potentially contaminated sites.
2. Following the Hearing and subject to the adoption of the Bylaw amendment for 2121 Douglas Street, that Council considers passing the following resolution to authorize the issuance of Development Permit Application # 000355 in accordance with:
  - a. Plans date stamped March 10, 2014, and April 22, 2014, with revisions to remove both driveways on Douglas Street.
  - b. Development meeting all *Zoning Regulation Bylaw* requirements.
  - c. Final plans to be in generally consistent with the plans identified above, to the satisfaction of the Director of Sustainable Planning and Community Development.

Carried Unanimously

*Councillor Helps withdrew from Committee at 9:30 a.m. as she works for the Community Micro Lending Society which is located in a building receiving donated office space from the owner of 2121 Douglas Street and therefore has an indirect pecuniary interest.*

*Councillor Helps also declared a direct pecuniary interest regarding 1950 Blanshard Street as the Community Micro Lending Society has a potential financial relationship with the Greater Victoria Rental Society.*

#### **4.2 Rezoning Application # 00447 and Development Permit Application # 000355 for 2121 Douglas Street**

Committee received a report regarding the property located at 2121 Douglas Street. The applicant proposes to rezone the property from the C-SS Zone, Special Service Station District, to the C1-Zone, Limited Service Station District, to permit an expanded range of commercial uses. Currently the only land use permitted under the existing zone is as a service station. The proposal includes upgrading the existing 105m<sup>2</sup> one-storey building, adding landscaping along Douglas Street and a portion of Princess Avenue, and removing one of two driveways on Douglas Street. Staff have advised the applicant that the removal of both driveways is required.

- Action:** It was moved by Councillor Thornton-Joe, seconded by Councillor Gudgeon:
1. That Council instruct staff to prepare the necessary *Zoning Regulation Bylaw* amendment that would authorize the proposed development outlined in Rezoning Application # 00447 for 2121 Douglas Street.
    - A. That Council consider giving first and second reading to the Zoning Regulation Bylaw amendment after the bylaw has been drafted.
    - B. That Council schedules a Public Hearing after the Zoning Regulation Bylaw amendment has received second reading subject to:
      - i. Registration of a s.219 covenant restricting access to and from the site from Princess Avenue only, to the satisfaction of the City Solicitor.
      - ii. Consolidation of the lots.
      - iii. Compliance with the Ministry of Environment's *Environmental Management Act* as it pertains to potentially contaminated sites.
  2. Following the Hearing and subject to the adoption of the Bylaw amendment for 2121 Douglas Street, that Council considers passing the following resolution to authorize the issuance of Development Permit Application # 000355 in accordance with:
    - A. Plans date stamped March 10, 2014, and April 22, 2014, with revisions to remove both driveways on Douglas Street.
    - B. Development meeting all *Zoning Regulation Bylaw* requirements.
    - C. Final plans to be generally consistent with the plans identified above, to the satisfaction of the Director of Sustainable Planning and Community Development.

Committee discussed:

- That the subject property may see higher density in the future but it is not known when or how. It is currently a vacant building and making a modest change to the use is supportable.

CARRIED UNANIMOUSLY 14/PLUC0167



## Planning and Land Use Committee Report

For the Meeting on July 17, 2014

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**Date:** July 4, 2014                      **From:** Brian Sikstrom, Senior Planner  
**Subject:** **Rezoning Application # 00447 and Development Permit Application #000355 for 2121 Douglas Street** - Application to rezone from the C-SS Zone, Special Service Station District, to the C1-S Zone, Limited Service Station District, to permit an expanded range of commercial uses.

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### Executive Summary

The purpose of this report is to present Council with information, analysis and recommendations regarding a Rezoning Application and Development Permit Application for the property at 2121 Douglas Street.

The proposal is to rezone the property from the C-SS Zone, Special Service Station District, to the C1-S Zone, Limited Service Station District, to permit an expanded range of commercial uses. Currently, the only land use permitted under the existing zone is a service station. The proposal includes upgrading the existing 105 m<sup>2</sup> one-storey building, adding landscaping along Douglas Street and a portion of Princess Avenue, and removing one of two driveways on Douglas Street. Staff have advised the applicant that the removal of both driveways is required.

The following conclusions were reached in analyzing this application:

- The proposed C1-S Zone, Limited Service Station District, and upgrading of the existing building for an expanded range of commercial uses such as retail, office or high tech, is consistent with the *Official Community Plan, 2012* Core Employment Urban Place Designation as well as the objectives for the Rock Bay District in the *Downtown Core Area Plan, 2011*.
- The proposed landscaping along Douglas Street and a portion of Princess Avenue screens the on-site parking which is in keeping with the Place Character Features of the Core Employment Urban Place Designation.
- The expanded range of commercial uses enables an improved use of the property until further development is proposed.
- The maximum permitted density would remain unchanged between the existing and proposed zone.
- The closure of both driveways on Douglas Street would be consistent with the Highway Access Bylaw.
- The existing driveway off Princess Avenue is appropriate for the proposed commercial uses, which are not car-oriented and do not require driveway access from Douglas Street.
- The closure of both driveways on Douglas Street will improve safety for pedestrians, bicyclists and other road users; and is in keeping with the *Official Community Plan, 2012*, public realm objective for arterial streets which supports walking and the future of Douglas Street as a rapid transit route.



Staff recommend that the Committee support this application subject to closure of both driveways on Douglas Street.

### Recommendation

1.
  - a. That Council instruct staff to prepare the necessary *Zoning Regulation Bylaw* amendment that would authorize the proposed development outlined in Rezoning Application 00447 for 2121 Douglas Street.
  - b. That Council consider giving first and second reading to the *Zoning Regulation Bylaw* amendment after the bylaw has been drafted.
  - c. That Council schedules a Public Hearing after the *Zoning Regulation Bylaw* amendment has received second reading subject to:
    - i) registration of a s.219 covenant restricting access to and from the site from Princess Avenue only, to the satisfaction of the City Solicitor,
    - ii) consolidation of the lots,
    - iii) compliance with the Ministry of Environment's *Environmental Management Act* as it pertains to potentially contaminated sites.
2. Following the Hearing and subject to the adoption of the Bylaw amendment for 2121 Douglas Street, that Council considers passing the following resolution to authorize the issuance of Development Permit Application #000355 in accordance with:
  - a. plans date stamped March 10, 2014 and April 22, 2014 with revisions to remove both driveways on Douglas Street,
  - b. development meeting all *Zoning Regulation Bylaw* requirements,
  - c. final plans to be in generally consistent with the plans identified above, to the satisfaction of the Director of Sustainable Planning and Community Development.

Respectfully submitted,

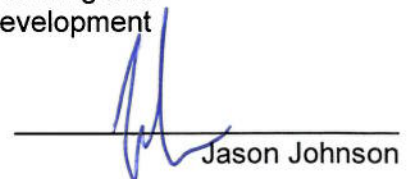


Brian Sikstrom  
Senior Planner  
Development Services Division



Deb Day, Director  
Sustainable Planning and  
Community Development

Report accepted and recommended by the City Manager:

  
Jason Johnson

Date: July 9, 2014

BMS:aw

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## 1.0 Purpose

The purpose of this report is to present Council with information, analysis and recommendations regarding a Rezoning Application and Development Permit Application for the property at 2121 Douglas Street.

## 2.0 Background

### 2.1 Description of Proposal

The proposal is to rezone the property from the C-SS Zone, Special Service Station District, to the C1-S Zone, Limited Service Station District, to permit an expanded range of commercial uses. Currently, the only land use permitted under the existing zone is a service station at the site. The maximum permitted density is the same in both zones.

The proposal includes upgrading the existing 105 m<sup>2</sup> one-storey building, adding landscaping along Douglas Street and a portion of Princess Avenue and removing one of two driveways on Douglas Street while retaining an existing driveway on Princess Avenue. The upgraded building and improved site is expected to be attractive to retail, office or high tech uses.

Sustainability features with this application are limited, however, the reuse of an existing building increases the building's longevity and the provision of landscaping increases site permeability.

### 2.2 Existing Site Development and Development Potential

The corner property is comprised of two small lots that together have an area of 514 m<sup>2</sup>. The existing building is on the southern lot with a portion of it straddling the northern lot. The only land use permitted under the existing C-SS Zone, Special Service Station District, is a service station. The service station was closed a number of years ago with the underground tanks being removed and the site remediated. Only one building is permitted with a maximum height of 11 m. The property currently has two access driveways from Douglas Street and a third from Princess Avenue.

### 2.3 Data Table

The following data table compares the proposal with the proposed C1-S Zone.

Zoning Criteria	Proposal	C1-S Zone Standard
Site area (m <sup>2</sup> ) – minimum	514.0	N/A
Total floor area (m <sup>2</sup> ) – maximum	105.50	719.60
Density (Floor Space Ratio) – maximum	0.2:1	1.4:1
Number of Buildings – maximum	1	1
Height (m) – maximum	4.4	12.0
Site coverage (%) – maximum	20	N/A
Open site space (%) – minimum	8.40	N/A
Storeys – maximum	1	N/A



Zoning Criteria	Proposal	C1-S Zone Standard
Setbacks (m) – minimum		
Front (Douglas Street)	9.0 (canopy removed)	6.0
Rear (east)	0*	6.0
Side (south)	2.39	0
Side (north)	11.05	2.4
Parking – minimum	7	3
Bicycle storage – minimum	1	N/A
Bicycle rack – minimum	3	N/A

Note: \* existing non-conforming setback.

## 2.4 Land Use Context

The area is largely covered by the M-1 Zone, Limited Light Industrial District, with a variety of automotive and service commercial uses. Immediately adjacent uses are the following:

- north (across Princess Avenue): furniture store
- south: one-storey commercial building
- east: automotive service and repair shop
- west (across Douglas Street): commercial buildings and surface parking.

## 2.5 Legal Description

Lots 1 and Lot 2, Block A, Plan 8, Section 3, Victoria District, Plan 8 except part lying west of a boundary joining points on the northerly and southerly boundaries of said lots distant respectively 13 feet from the north westerly and south westerly corners of said lots.

## 2.6 Consistency with City Policy

### 2.6.1 Official Community Plan, 2012

The rezoning to the C1-S Zone, Limited Service Station District, is consistent with the Core Employment Designation of the *Official Community Plan, 2012*, which covers this area. The proposal includes landscaping along Douglas Street and a portion of Princess Avenue, which screens the on-site parking and is in keeping with the Place Character Features of the Core Employment Urban Place Designation.

The proposed retention of one driveway on Douglas Street is not in keeping with the Highway Access Bylaw or the following *Official Community Plan* objective:

*7.14.3 Participating with BC Transit and the District of Saanich in the joint planning and design of Douglas Street as a complete street, including the dedicated rapid transit alignment and stations, cycling routes, pedestrian areas, general purpose travel lanes, and public realm enhancements.*

### **2.6.2 Downtown Core Area Plan, 2011**

The proposal is also consistent with the Rock Bay District objectives of the *Downtown Core Area Plan, 2011*, including attracting and maintaining a range of commercial and light industrial businesses in order to provide a more diversified and resilient employment base.

### **2.7 Community Consultation**

The applicant requested and was granted permission from Council on February 27, 2014, to submit a Rezoning Application prior to the holding of a Community Association Land Use Committee (CALUC) meeting. The CALUC meeting was held on April 14, 2014. The letter from the Community Association providing comments on the proposal is attached.

### **3.0 Issues**

The key issue associated with this application is the provision of driveway access from Douglas Street.

### **4.0. Analysis**

The property currently has two driveways providing access from Douglas Street serving the two existing lots and another driveway providing access from Princess Avenue. The applicant wishes to maintain the Princess Avenue driveway as well as the south driveway on Douglas Street to provide an extra right turn-in access. However, the existing driveway off Princess Avenue would also provide right turn-in access to the property. The single driveway on Princess Avenue is considered adequate for the proposed commercial uses (retail, office or high tech uses) which are not car-oriented and which do not require direct driveway access from Douglas Street. It is unlikely that a service station use will be re-instated on this site.

The closure of both driveways is desired to improve safety for pedestrians, cyclists and other road users. The addition of landscaping to screen the on-site parking as proposed by the applicant will also enhance the pedestrian environment. Removing both the driveways on Douglas Street is consistent with the *Highway Access Bylaw* and is in keeping with the *Official Community Plan, 2012* public realm objective for arterial streets which supports walking, cycling and the future of Douglas Street as a rapid transit route.

### **5.0 Resource Impacts**

There are no resource impacts anticipated with this application.

### **6.0 Conclusions**

The proposal to allow an expanded range of commercial uses such as retail, office or high tech is consistent with the *Official Community Plan, 2012* Core Employment Urban Place Designation as well as the objectives for the Rock Bay District in the *Downtown Core Area Plan, 2011*. The proposed range of commercial uses enables an improved use of the property until further development is considered. However, the proposed closure of only one driveway on Douglas Street is not consistent with the *Highway Access Bylaw* nor is it in keeping with the objective of establishing a more pedestrian-friendly and transit-oriented Douglas Street. The existing driveway off Princess Avenue is appropriate for the proposed commercial uses, which are not car-oriented and which do not require driveway access from Douglas Street. The closure of both driveways on Douglas Street would improve safety for pedestrians, bicyclists



and other road users; and is in keeping with the *Official Community Plan, 2012* public realm objective for arterial streets which supports walking and the future of Douglas Street as a rapid transit route. Staff, therefore, recommend that the Committee support this application subject to closure of both driveways on Douglas Street.

## **6.0 Recommendations**

### **6.1 Staff Recommendations**

1.
  - a. That Council instruct staff to prepare the necessary *Zoning Regulation Bylaw* amendment that would authorize the proposed development outlined in Rezoning Application 00447 for 2121 Douglas Street.
  - b. That Council consider giving first and second reading to the *Zoning Regulation Bylaw* amendment after the bylaw has been drafted.
  - c. That Council schedules a Public Hearing after the *Zoning Regulation Bylaw* amendment has received second reading subject to:
    - i) registration of a s.219 covenant restricting access to and from the site from Princess Avenue only, to the satisfaction of the City Solicitor,
    - ii) consolidation of the lots,
    - iii) compliance with the Ministry of Environment's *Environmental Management Act* as it pertains to potentially contaminated sites.
2. Following the Hearing and subject to the adoption of the Bylaw amendment for 2121 Douglas Street, that Council considers passing the following resolution to authorize the issuance of Development Permit Application #000355 in accordance with:
  - a. plans date stamped March 10, 2014 and April 22, 2014 with revisions to remove both driveways on Douglas Street,
  - b. development meeting all *Zoning Regulation Bylaw* requirements,
  - c. final plans to be in generally consistent with the plans identified above, to the satisfaction of the Director of Sustainable Planning and Community Development.

### **6.2 Alternative Recommendations**

- 6.2.1 1.
  - a. That Council instruct staff to prepare the necessary *Zoning Regulation Bylaw* amendment that would authorize the proposed development outlined in Rezoning Application 00447 for 2121 Douglas Street.
  - b. That Council consider giving first and second reading to the *Zoning Regulation Bylaw* amendment after the bylaw has been drafted.
  - c. That Council schedules a Public Hearing after the *Zoning Regulation Bylaw* amendment has received second reading subject to:
    - i) the provision of a s. 219 covenant restricting access to and from Douglas Street to one driveway to the satisfaction of the City Solicitor,
    - ii) consolidation of the lots,
    - iii) compliance with the Ministry of Environment's *Environmental Management Act* as it pertains to potentially contaminated sites.
2. Following the Hearing and subject to the adoption of the Bylaw amendment for

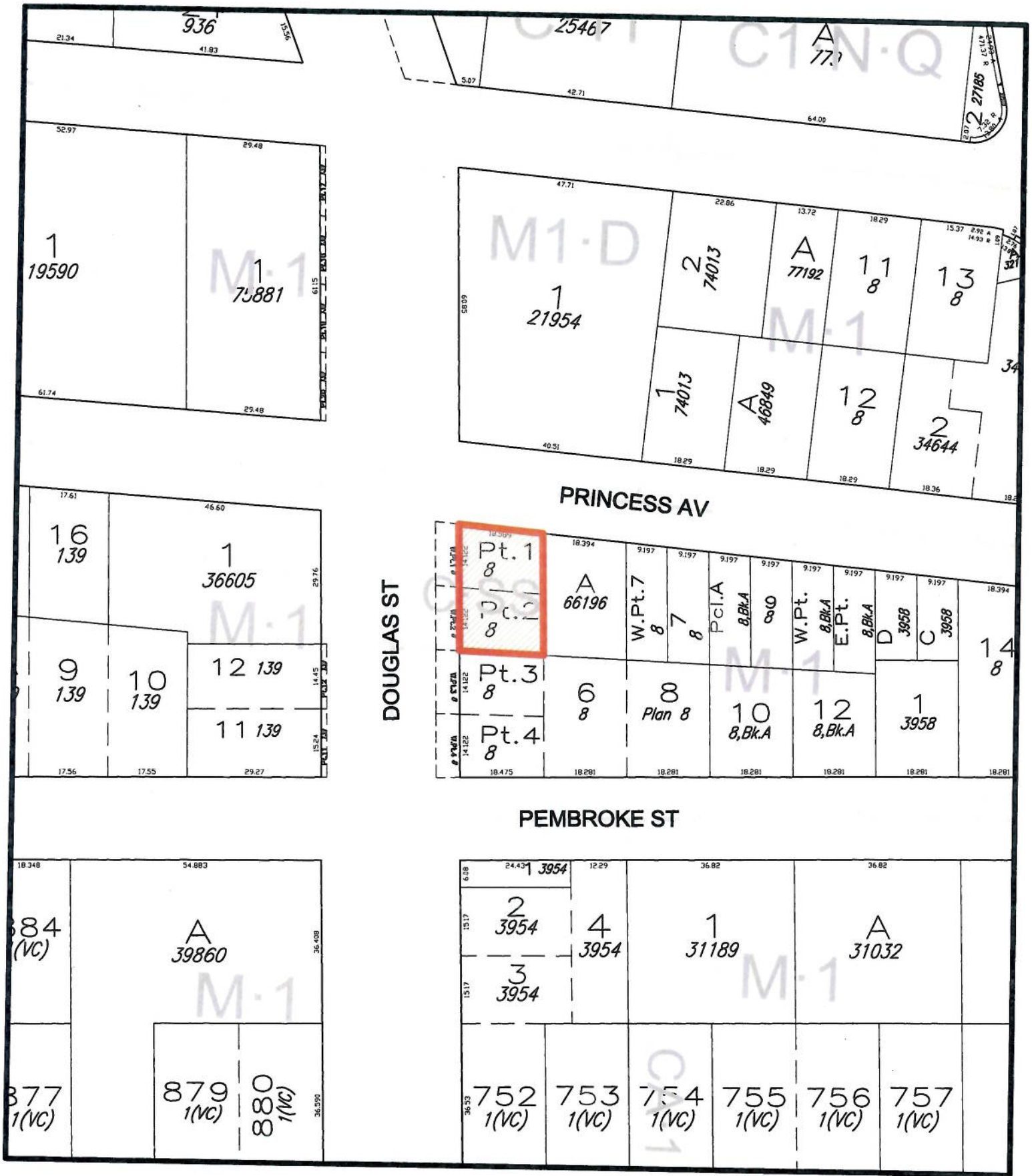
2121 Douglas Street, that Council considers passing the following resolution to authorize the issuance of Development Permit Application #00355 in accordance with:

- a. plans date stamped March 10, 2014, and April 22, 2014,
- b. development meeting all *Zoning Regulation Bylaw* requirements,
- c. final plans to be in generally consistent with the plans identified above, to the satisfaction of the Director of Sustainable Planning and Community Development.

6.2.2 That Council decline Rezoning Application #00447 for 2121 Douglas Street.

## **7.0 List of Attachments**

- Location map
- Aerial photograph
- Plans date stamped March 10, 2014, and April 22, 2014
- Letter from the applicant dated February 6, 2014
- Letters from the Burnside-Gorge Community Association dated April 25, 2014, and February 26, 2009.



2121 Douglas Street  
Rezoning #00447  
Bylaw #











**CIVIC ADDRESS:**  
1121 Douglas Street., Victoria, BC.

**LEGAL DESCRIPTION:**  
Part Lot 1 & Part Lot 2, Block A Plan 8  
Section 3, Victoria District

**REGISTERED OWNER:**  
Douglas Pembroke Holdings Ltd.  
100 - 19 Dallas Road  
Victoria B.C.  
V8V 5A9

REFERENCED DOCUMENT :  
 BRITISH COLUMBIA BUILDING CODE 2011  
 MAJOR OCCUPANCY CLASSIFICATION:  
 GROUP D, E - Personal Service or Retail  
 BUILDING AREA:  
 65.5 sq. m. (1,136 s.f.)

1 STOREYS  
NUMBER OF STREETS FACING  
ACCESSIBLE FACILITIES  
ACCESSIBLE ENTRANCE  
ACCESSIBLE PARKING STALL  
ACCESSIBLE TOILET ROOM

EXISTING (IF APPLICABLE)		PROPOSED	
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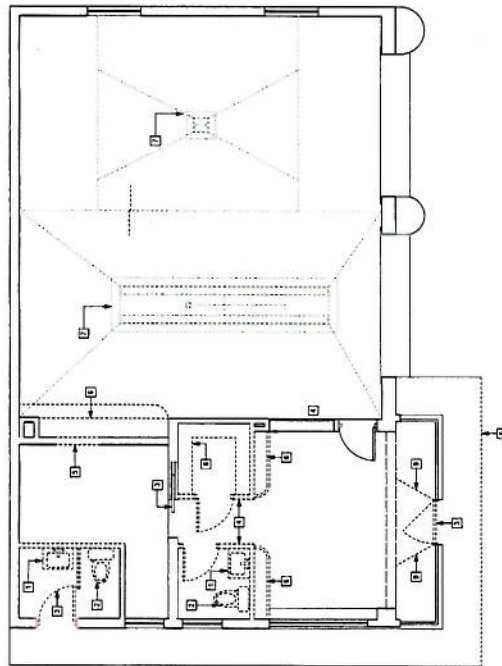
**Note: Existing Zoning is C-SS, Special Service Station District**

Sl. No.	Particulars	Amount	Total
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de Neuf & Kleinf architects  
 2121 Douglas  
 Victoria BC  
 250-383-1111

MAR 10 2014

Planning & Development Department  
Development Services Division



Demolition Plan

2 Main Floor Plan

[illegible]

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**de Haeg & Kierulf architects**

**2121 Douglas**

Demolition - Main Floor Plans

A101

Received  
City of Victoria

MAR 10 2014

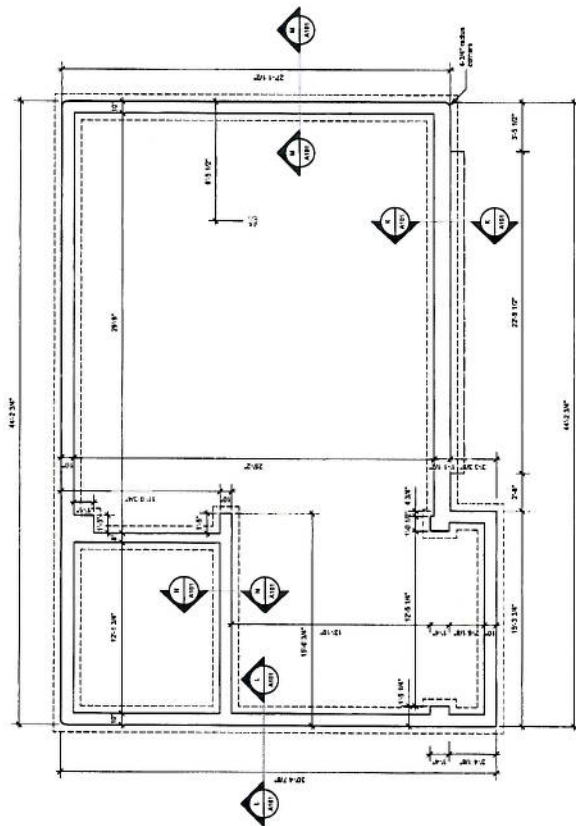
Planning & Development Department  
Development Services Division

- General Rating**
- 1 Electrical system including electrical panel to be brought up to current code standards
  - 2 Provide new efficient separation in garage including waste line connection and associated plumbing and mechanical systems to be brought up to current code standards including hot water heater
  - 3 New gas and vent board to be as required
  - 4 New kitchen provided as requested

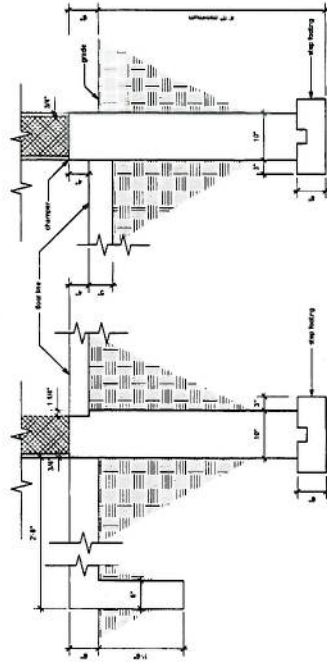
- Answers to Multiple-Choice Questions**
1. Rectally and orally every week
  2. Rectally and orally every 2-4 days
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  93. Rect. Qweek
  94. Rect. Qweek
  95. Rect. Qweek
  96. Rect. Qweek
  97. Rect. Qweek
  98. Rect. Qweek
  99. Rect. Qweek
  100. Rect. Qweek

- ### Notes to this Description Page
- 1 Remove existing network and associated plumbing fixtures
  - 2 Remove existing plumbing fixtures
  - 3 Remove existing door
  - 4 Remove existing wall and door
  - 5 Remove existing wall section
  - 6 Remove existing mirror
  - 7 Remove bar stool and associated furniture and concrete slab as required
  - 8 Remove to precast concrete curb
  - 9 Remove divider walls



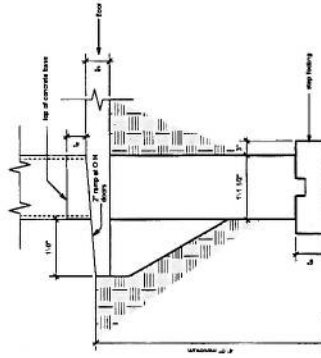


Foundation Plan-Existing  
1/10/10

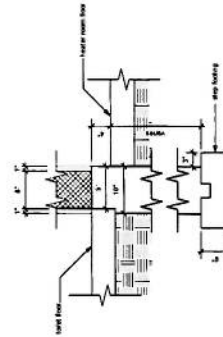


Foundation Section  
1/10/10

Foundation Section  
1/10/10



Foundation Section  
1/10/10



Foundation Section  
1/10/10



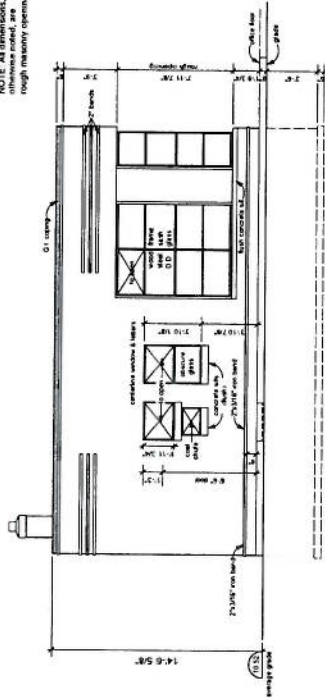
Project Name	2121 Douglas
Project Number	2121 Douglas
Project Location	2121 Douglas
Project Date	2121 Douglas
Project Status	2121 Douglas
Project Owner	2121 Douglas
Project Designer	2121 Douglas
Project Engineer	2121 Douglas
Project Architect	2121 Douglas
Project Contractor	2121 Douglas
Project Subcontractor	2121 Douglas
Project Supplier	2121 Douglas
Project Manufacturer	2121 Douglas
Project Distributor	2121 Douglas
Project Retailer	2121 Douglas
Project Wholesaler	2121 Douglas
Project Importer	2121 Douglas
Project Exporter	2121 Douglas
Project Agent	2121 Douglas
Project Broker	2121 Douglas
Project Dealer	2121 Douglas
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Project Dealer	2121 Douglas

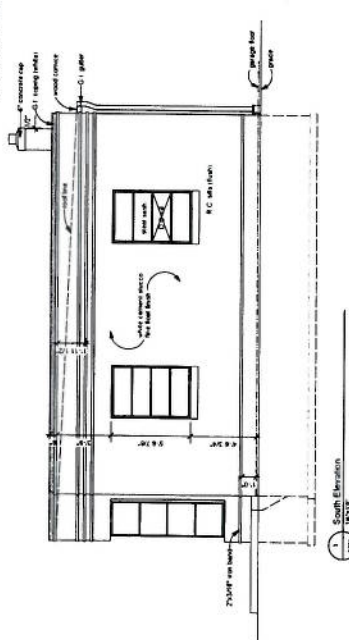
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City of Victoria  
MAR 10 2014  
Planning & Development Department  
Development Services Division

NOTE: All dimensions, unless otherwise noted, are rough masonry openings.



North Elevation  
1/2" = 1'-0"

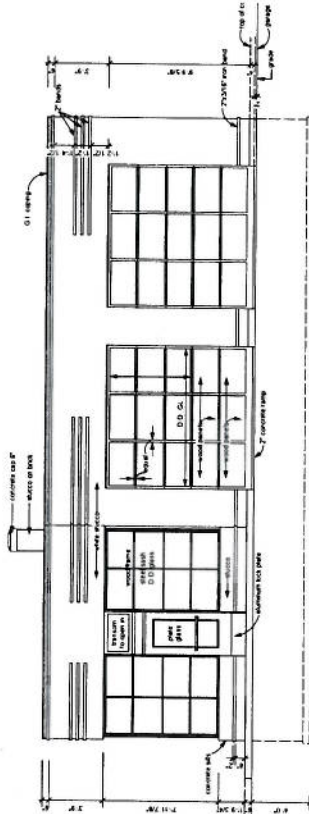
NOTE: All dimensions, unless otherwise noted, are rough masonry openings.



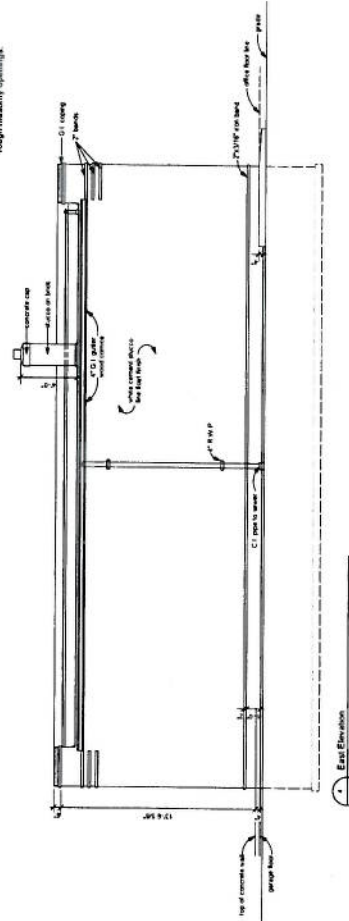
South Elevation  
1/2" = 1'-0"

Note: This is a structural drawing. Contractors to confirm that building may have variations and may be left or right hand as shown on general arrangement drawing which governs in all cases.

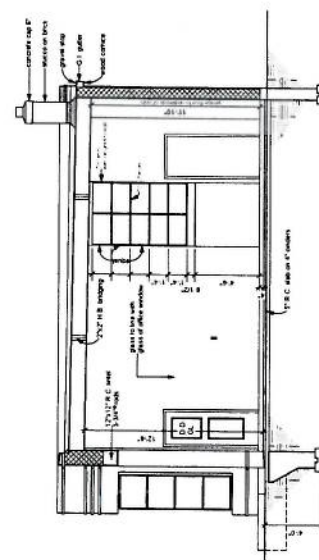
West Elevation  
1/2" = 1'-0"



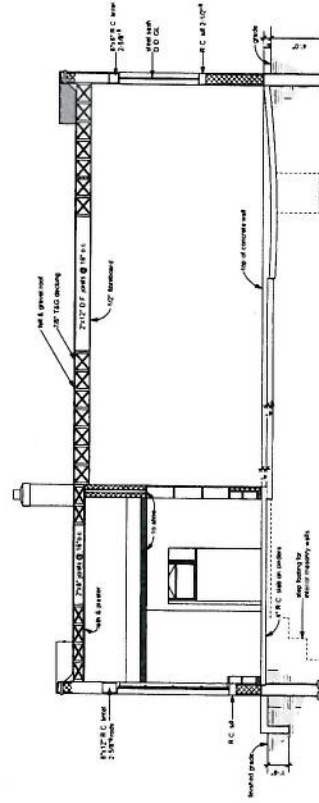
NOTE: All dimensions, unless otherwise noted, are rough masonry openings.



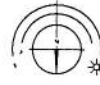
East Elevation  
1/2" = 1'-0"



Section B-B  
1/2" = 1'-0"



Section A-A  
1/2" = 1'-0"



NO.	DESCRIPTION	DATE	BY	CHECKED
1	REVISION			
2	REVISION			
3	REVISION			
4	REVISION			
5	REVISION			
6	REVISION			
7	REVISION			
8	REVISION			
9	REVISION			
10	REVISION			

<b>2121 Douglas</b> Elevation & Sections A201	
2121 Douglas Elevation & Sections A201	

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MAR 10 2014

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Development Services Division

[illegible]

**De Neeg & Kierulf architects**

2121 Douglas

View From North West

A301

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City of Victoria

MAR 10 2014

Planning & Development Department  
Development Services Division





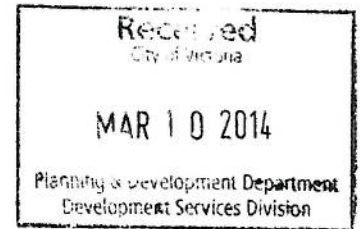
West View

Project Name	2014 Douglas
Client	New Firm South West
Location	2014 Douglas
Scale	1/4" = 1'-0"
Sheet	A302
Drawn By	
Checked By	
Approved By	
Date	

40 West & Main  
 2014 Douglas  
 New Firm South West  
 2014 Douglas  
 A302

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 MAR 10 2014  
 Planning & Development Department  
 Development Services Division

**Tinney & Associates  
Land Planning & Design  
15-1594 Fairfield Road Box 50037  
Victoria, BC  
V8S 1G0**



Planning and Development  
Department  
#1 Centennial Square  
Victoria, BC  
V8W 1P6

February 6, 2014

**Attention: Mayor and Council**

**RE: Rezoning of 2121 Douglas Street  
Lot 2, Block A, Section 3, Victoria District, Plan 8, except.....  
(PID 000-085-588)**

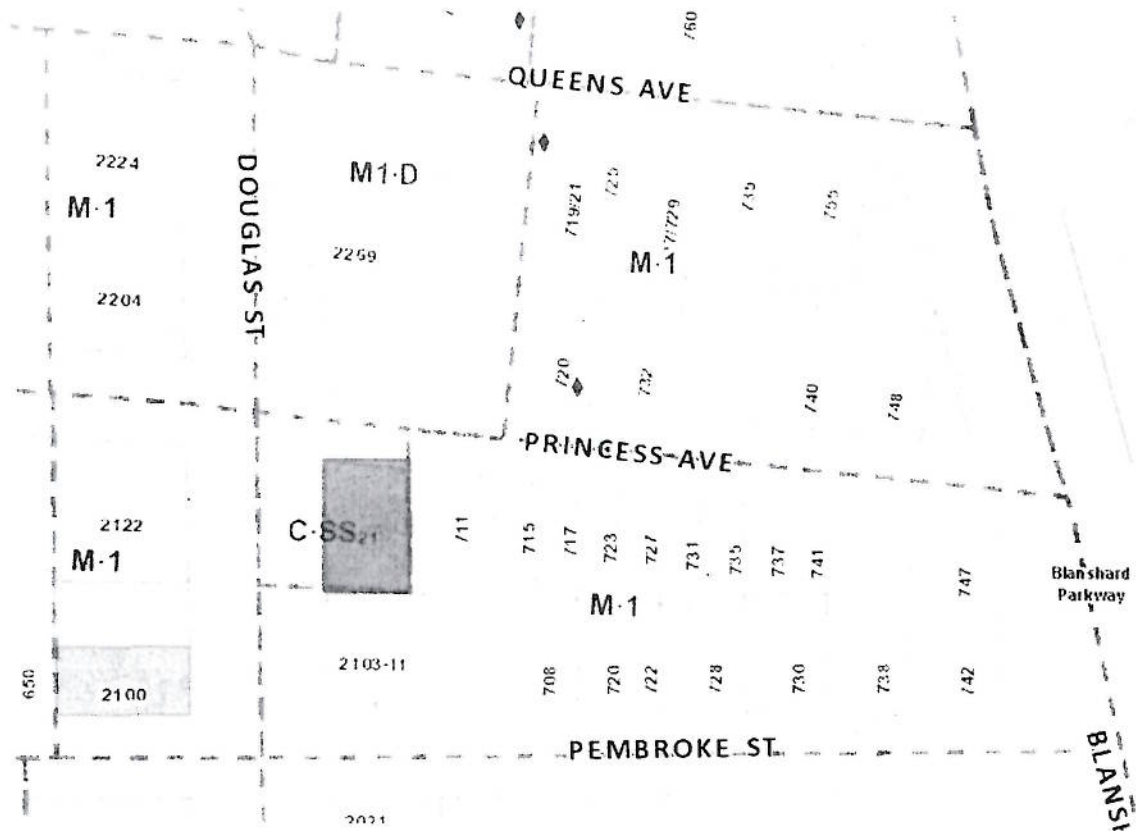
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**Background:**

A rezoning application has been submitted for the purpose of expanding the list of permitted uses on the above noted property. The former service station site is currently zoned C-SS (Special Service Station District) and permits no uses other than service station. The service station was closed a number of years ago, the underground tanks removed and site remediation completed. The applicant is seeking C1-S (Limited Commercial Service Station District) zoning which allows a broad range of uses as outlined in the C-1 (Limited Commercial District) zone.

The 514 m<sup>2</sup> site is located at the south-east corner of Douglas Street and Princess Avenue and is surrounded in all directions by a mix of commercial business zoned M-1 and M1-D, typical of this section of the Douglas Street corridor. The existing one storey, 105.5 m<sup>2</sup>, service station building will remain with cosmetic upgrades proposed to permit a new user, most likely retail, office use, or high-tech. Site access is available from both the Douglas frontage as well as Princess and parking for seven cars is available.

Although very limited in this urban section of Douglas Street, site landscaping is proposed and attempts have been made to improve the pedestrian experience and safety, particularly along the Douglas frontage.



It should be noted that the applicant also owns the property to the south located at 2103 Douglas Street. While there is no immediate plan to amalgamate the two properties, the future potential does exist.

Despite the small site size, CPTED design guidelines have been considered. Class 1 bicycle storage is available for staff with a Class 2 bike rack provided at the front entrance for visitors.

#### Discussion:

Based on the proposed zoning change to C1-S zone, there are no variances being requested with the application. Regardless if the new tenant is office related or retail, maximum parking requirement is three stalls and seven are available, including one disabled parking stall.

The property is located within the Burnside Neighbourhood Plan – Douglas Street South. The long term land use plan suggests “business services” and is defined below:



### Business Services

- This term is used to describe a mixed office, commercial service and light industrial uses where the primary purpose is support services for the downtown. Development standards for this area require extensive on-site parking and low site coverage. The scale of use is very distinct from the adjacent downtown lands, and will accommodate businesses which require frequent customer or delivery traffic.

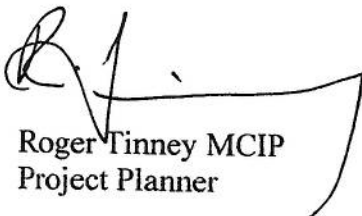
Buildings will be low at 1-2 stories, and may include limited retail and office use in association with light industrial uses (maximum 50% floor area). Parking should be adequately screened from streets. No higher density residential uses are supported, but tourist accommodation is permitted.

The Official Community Plan, Burnside Neighbourhood Plan, and the Downtown Core Area Plan identify this area as: Burnside – “core employment”; Douglas Street South; Rock Bay District. Many of the associated objectives, policies and actions are addressed simply by the retention of the existing building and proposed minor upgrades, perhaps most notably, core employment. The area falls within development permit area DPA-7A. Although very little is changing, a development permit application will be required. The existing building will be retained essentially as is.

The Burnside Gorge Community Association Land Use Committee reviewed the application on February 17, 2014 and referred the application to the April CALUC meeting for the general public. This identical application was presented to the Burnside Gorge Community Association in 2009 and received support. However, given that it was five years ago a second presentation is felt necessary.

The proposed building upgrades combined with the introduction of site landscaping should greatly improve this small but prominent section of the Douglas Street corridor.

Sincerely,



Roger Tinney MCIP  
Project Planner



April

25, 2014

Dear Mayor and Council

**CALUC Community Meeting: Rezoning application for 2121 Douglas Street**

On April 14, 2014, the Burnside Gorge Community Association (BGCA) hosted a CALUC Community meeting that was advertised in order to discuss the rezoning application for 2121 Douglas Street for the purpose of expanding the list of permitted uses on the property. Currently zoned as C-SS and is no longer a service station and the site has been remediated. The applicant is seeking C1-S zoning which allows a broad range of uses as outline in the C-1 zone.

The existing one storey building will remain with cosmetic upgrades proposed. The site is available from both the Douglas frontage as well as Princess and parking for 7 cars is available.

**The meeting was publicized in the Burnside Gorge Community News and online, however, the only attendees at the meeting were those who had already participated in the Land Use Committee (LUC) meeting the month prior and hence the meeting was unanimously adjourned as the note from the 2009 community meeting were available, along with the LUC note at the end of this letter.**

**Land Use Committee Specific Comments (March 24, 2014 meeting with proponent)**

- The LUC met with Roger Tinney on behalf of the proponent to hear about the proposal for 2121 Douglas.
- Review of the documentation revealed that the site had been remediated since 2009 and that the current proposal intended to leave the same building footprint on site.
- The LUC agreed that the note from 2009 would go forward as part of the documentation for the new process. Please see attached.
- The LUC was also supportive of a concurrent process and the Chair spoke with Brian Sikstrom regarding our support of such efforts leading up to the proposed Community meeting timelines.
- Mr. Tinney indicated that City staff was recommending limiting Douglas access to the site based on new transit developments. A long discussion ensued. The LUC raised concerns regarding this development and whether this was new policy for the City and whether surrounding businesses were aware of this change.
- Based on the lengthy space between the 2009 and 2014 proposal, along with potential interest of neighbouring businesses on proposed Douglas access conditions, the LUC unanimously voted to proceed with a Community meeting. Timing unfortunately placed this in April.

In summary, we thank the proponent for diligently providing the Burnside Gorge Land Use Committee and the broader community the opportunity to comment on the 2121 Douglas proposal.

Yours sincerely,

***TJ Schur***

Land Use Committee Chair  
Burnside Gorge Community Association  
[landuse@burnsidegorge.ca](mailto:landuse@burnsidegorge.ca)





## Burnside Gorge Community Association

471 Cecelia Road, Victoria B.C. V8T 4T4  
T. (250) 388-5251 | F. (250) 388-5269  
bgcagshaw.ca | www.burnsidegorge.ca

February 26, 2009

Mayor & Council  
# 1 Centennial Square  
Victoria, BC  
V8W 1P6

Dear Mayor and Council:

### Re: Rezoning application for 2121 Douglas Street

Please accept this letter as confirmation that proponent Tony Onyszkiewicz and architect Peter De Hoog, attended the February 9<sup>th</sup> 2009 Burnside Gorge Community Association Community Meeting at which time they presented plans to rezone the property at 2121 Douglas Street. The proposal involves changing the use of the site from a gas station to a car rental business.

Comments and questions that arose in the discussion that followed the presentation are summarized below.

#### Comments in support

- Most of those attending the meeting were pleased with the plans to improve the appearance of the existing building and appreciated the care taken to include some of features that reflect its heritage.

#### Questions and Concerns

- Most of the concern expressed during the meeting centered around the possibility that the past use of the site as a gas station may be causing soil and air contamination on the adjoining properties. A copy of a report titled "Preliminary Site Investigation 2103-2111 Douglas Street" by Wittich Environmental Services Ltd. and dated 2005 was presented by the owner of the adjoining property.
- How will this rezoning will fit within a new Downtown Plan? Although this rezoning may work well as an interim development, one comment supported a more urban development (commercial below/residential above and no surface parking) on this site in the future.
- At the preliminary Land Use Committee meeting it was noted that the existing building has a flat roof that might lend itself to a green or living roof.
- There was concern expressed about how the soapy water from the on-site car washing would be treated and what body of water it would flow into.



### **Result of show-of-hands**

An informal show-of-hands was asked for at the end of the meeting in order to gauge the amount of support for the proposed development. The result of this show-of-hands does not indicate nor determine the position of the Burnside Gorge Community Association.

**The show-of-hands indicated that everyone present generally supported this rezoning proposal on condition that environmental concerns, including possible soil and air contamination, are satisfactorily addressed.**

Thank you for considering these comments as you review this rezoning application.

Yours truly,

A handwritten signature in black ink, appearing to read 'Kate Forster', with a stylized flourish at the end.

Kate Forster  
BGCA Chair, Land Use Committee

cc:

Tony Onyszkiewicz, proponent

Peter De Hoog, architect

Brian Sikstrom, Area Planner, City of Victoria